

*South Australian Year Book*



1971

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SOUTH AUSTRALIAN  
YEAR BOOK  
1971



*Wm Atkins Pty Ltd*

TAVEL returning to scale after winning the Centenary Adelaide Cup at Morphettville Racecourse in May 1970.



*South  
Australian  
Year Book*

*No. 6 : 1971*

D. L. J. AITCHISON

*Deputy Commonwealth Statistician  
and Government Statist*

COMMONWEALTH BUREAU OF CENSUS AND STATISTICS  
SOUTH AUSTRALIAN OFFICE

By Authority:

Wholly set up and printed in Australia by  
A. B. JAMES, Government Printer, Adelaide

Registered at the General Post Office, Adelaide, for transmission through the post as a book



## PREFACE

The *South Australian Year Book* is published as a general reference work presenting an authoritative and comprehensive statistical and descriptive portrayal of South Australia. As such it embraces studies of the historical and geographical background and of the social, physical and financial development of the State culminating in a picture of South Australia as it is today.

This volume, the sixth issue of the Year Book, includes special articles on the Freshwater Fishes of South Australia, the Australian Integrated Economic Censuses and the new Statistical Divisions and Subdivisions for South Australia. Other items of special interest are non-school study courses, industrial diseases, chronic illnesses, injuries and impairments, organisation of the Australian Wool Industry, and road safety. To make room for the additional material and in accordance with normal practice with related publications, some chapters or portions of chapters have been condensed but in such cases appropriate cross-references are given indicating in which earlier volumes the more complete information may be found. A list of special articles which appeared in previous issues is shown on page 644.

Other official statistics of South Australia are published in different media, each chosen as the most appropriate to meet a particular need. Mimeographed issues include bulletins or press releases which give, as soon as available, figures and some comment concerning a particular subject and a *Monthly Summary of Statistics* which supplies the latest information on a selected range of subjects. Printed publications embrace a *Quarterly Abstract of South Australian Statistics* which presents an up-to-date and reasonably comprehensive range of data on economic and social conditions in this State, a *Pocket Year Book of South Australia* containing a wide range of statistical information in a compact form and a *Statistical Register of South Australia* (issued both in parts and in one volume) in which is provided, without comment, detailed historical and current statistics in many fields. The full list of these publications appears on page 647. This office also maintains an Information Service which, on request, supplies available statistical information and advice on which publications are appropriate.

Individual Year Books and a comprehensive range of statistics are also published by the Commonwealth Statistician covering the whole of Australia (but giving a deal of information about the States) and by the other Deputy Commonwealth Statisticians for their States. The details of such publications are available at each office of the Bureau.

I gratefully acknowledge the valuable assistance given by contributors of special articles and by the various government departments and firms who supplied the photographs and plates used. I also appreciate the continuing interest in this project shown by the Government Printer and his staff. My special thanks are tendered to Mr I. R. Collins, B.Ec., A.A.S.A., under whose direction the Year Book was compiled by Mr G. D. Carey, B.Ec., A.A.S.A. (Senior).

D. L. J. AITCHISON

Deputy Commonwealth Statistician  
and Government Statist

Commonwealth Bureau of Census and Statistics  
195 North Terrace  
Adelaide

June 1971

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## **PART 1**

# **NATURAL ENVIRONMENT**

### **1.1 DESCRIPTION**

#### **Size and Location**

The State of South Australia has the Indian Ocean to the south and is flanked on the other sides by land. It lies south of the 26th parallel of south latitude and has as a western boundary the 129th meridian of east longitude. The eastern boundary, north of the River Murray, corresponds with the 141st meridian, while to the south, between the river and the sea, the boundary lies approximately two miles to the west of this meridian.

The State is approximately 746 miles from east to west at the northern boundary and 710 miles at the head of the Great Australian Bight; from north to south it varies from 391 miles near the western extremity to approximately 823 miles near the eastern boundary; its coastline, excluding islands, measures approximately 2,200 miles. South Australia covers a total area of 380,070 square miles (one-eighth of the area of the Australian continent); however, approximately one-third of this area has no significant economic use and over one-half is devoted to extensive pastoral pursuits. Approximately 99 per cent of the population live south of the 32nd parallel.

#### **Standard Time**

In terms of the Standard Time Act 1898 South Australia has used 'the mean time of the meridian of longitude one hundred and forty-two and a half degrees east of Greenwich' as standard time since 1 May 1899. This time, known in Australia as Central Standard Time, is nine hours thirty minutes ahead of Greenwich Mean Time, one hour thirty minutes ahead of Western Standard Time used in Western Australia and thirty minutes behind Eastern Standard Time used by States on the east coast of Australia.



Before 1 February 1895 the meridian of Adelaide  $138^{\circ} 35'$  east (*i.e.* 9 hours 14 minutes ahead of Greenwich) was used to determine standard time in South Australia and subsequently from 1 February 1895 to 30 April 1899 the meridian  $135^{\circ}$  (*i.e.* 9 hours ahead of Greenwich) was used.

In several years during the 1939-45 War daylight saving in summer time was introduced by the Commonwealth Government under National Security Regulations. Summer time was fixed at one hour in advance of standard time from 2 a.m. on 1 January 1942 to 2 a.m. on 29 March 1942, from 2 a.m. on 27 September 1942 to 2 a.m. on 28 March 1943 and from 2 a.m. on 3 October 1943 to 2 a.m. on 26 March 1944.

### Physical Features

South Australia is a land of generally low relief, the inland area being largely covered by featureless plains, or sand and gibber deserts. Approximately 50 per cent of the State is less than 500 feet above sea level and over 80 per cent less than 1,000 feet. Even the dominant mountains, the Mount Lofty-Flinders Ranges system, nowhere exceed 4,000 feet and have at no point proved difficult barriers to communication.

On the other hand the pattern of communication and development has been greatly influenced by the nature of the coastline, the south-easterly trend of which is interrupted by two major indentations, Spencer Gulf and Gulf St Vincent. These two relatively shallow depressions cut into the settled areas a distance of approximately 200 and 100 miles respectively. The resultant natural divisions earlier tended to develop their own centres and many ports were constructed along the coast in spite of the fact that, with the exception of the area between Port Lincoln and Fowlers Bay, the nature of the coastline is not particularly accommodating to port development.

Kangaroo Island, approximately 300 miles in circumference and covering 1,680 square miles, is the predominant island of the South Australian coastline. There are, however, approximately 100 islands in all, relatively few of which are utilised.

The vast ocean area to the south results in a more temperate climate than would be suggested by the latitude, while the trend of the coastline exposes the coastal areas to the westerly rain-bearing air streams.

The most important mountains are the Mount Lofty-Flinders Ranges system. Kangaroo Island structurally belongs to these ranges which, together with parallel subsidiary ranges, extend north from Cape Jervis some 500 miles to the northern end of Lake Torrens. In the south the rounded hills of the Mount Lofty Ranges are of comparatively low altitude with Mount Lofty, the highest peak, being 2,384 feet. The western side of these ranges present steep scarps to the Adelaide plains while on the eastern side more gentle slopes merge into the Murray Basin.

To the north the Flinders Ranges are of greater height and sharper outline than their southern counterpart. St Mary Peak of 3,822 feet is the highest point. North of Peterborough there is a divergence from the main range which stretches *via* the Olary Ridges to the Barrier Range and Broken Hill. In the far north the ranges again diverge; one spur circling the northern end of Lake Torrens and the other ending north of Lake Frome. The Flinders Ranges contain some unusual basins of which Wilpena Pound is perhaps the best known.

The Mount Lofty-Flinders chain has an important climatic influence which results in higher rainfall on the plains to the west of the ranges, and in the ranges themselves, with relatively dry conditions in the Murray Basin.

The western half of the State is largely occupied by a low plateau over which an intermittent series of low ranges, including the Warburton, Stuart, Denison, Peake and Everard Ranges, stretch from the Flinders to the somewhat higher Musgrave Ranges in the far north-west. Mount Woodroffe (4,723 feet), the highest point in the State, is located in the Musgrave Ranges.

The comparatively low hills of the Gawler Ranges form the northern side of the Eyre Peninsula triangle, and to the west of Whyalla lie the economically important Middleback Ranges. Isolated peaks of volcanic origin are found in the extreme south-east of the State.

The River Murray, which drains approximately one-seventh of Australia, enters the sea in South Australia and is the State's only major river. The fall of the Murray is very slight, dropping less than seventy feet over the 399 miles between the border and the sea. For the 134 miles to Overland Corner the river occupies a wide valley and then passes through a narrower steeper-sided valley to Lakes Alexandrina and Albert at its heavily silted mouth.

Surrounding the northern Flinders Ranges is a series of vast lakes which are in reality lakes only after particularly heavy rainfall, normally appearing as shallow depressions with a salt or clay encrusted surface. Lake Eyre, the largest of these, is 50 feet below mean sea level and is fed by a series of intermittently flowing rivers, including the Finke, the Diamantina and Cooper Creek, which traverse the plains of the north-east, constituting one of the largest areas of internal drainage in the world. To the south of Lake Eyre are Lakes Gairdner, Frome and Torrens, the last named being 150 miles in length.

### **General Geological Background**

The physiography of the State very accurately outlines the geological features, the areas of higher relief being the basement rocks protruding as cores or ridges through the flat-lying younger sediments of the basin areas.

The main physiographic feature is the Kangaroo Island-Mount Lofty-Flinders Ranges arc of hills, which, although of no great elevation, extend over a distance of 500 miles. The rocks of this arc, which are predominantly ancient sediments, have been folded and faulted in a spectacular manner providing many classic examples of textbook tectonics; they owe their present prominence to repeated fold and uplift movements throughout geological time. The hills of the chain rise from the coastal plains of Gulf St Vincent to the west, the plains of the Murray River to the east, and the Lake Frome and Lake Eyre plains in the north-east and north. The basement rocks are also exposed to the west of Spencer Gulf, but here they are more completely levelled off, and constitute a geological shield of greater antiquity than the Mount Lofty arc.

In the far north-west of the state, the ancient basement is again exposed in the east-west trending hills of the Musgrave and Everard Ranges. These ranges form the northern boundary of the Great Victoria Desert which, with the great coastal Nullabor Plain, covers the western half of the State.

There is thus a broad geological picture of ancient crystalline or partly crystalline folded rocks forming highland chains and provinces, surrounded by relatively young and soft flat-lying sediments which have accumulated in deep troughs and basins during periodic transgressions and regressions of the sea throughout most of geological time.

It is in the hard rock provinces that are found the deposits of minerals and rocks which have played an important role in the industrial development of the State. The basin areas are important as sources of artesian water and are

currently the areas in which vigorous petroleum exploration is proceeding and in which important natural gas discoveries have already been made.

In general, the younger sediments of the basin areas do not provide good agricultural soils except in the higher rainfall areas of the south and south-east of the State, while the best agricultural lands lie in the hard rock provinces of the Gawler-Barossa-Clare regions of the central ranges where relatively good rainfall is associated with more mature soil conditions.

A more complete discussion on the geology of South Australia was included on pages 3-18 of the *South Australian Year Book* 1970.

### Earthquakes

The most active area of the Australian continent is that of the South Australian seismic zones. The South Australian area has been monitored since 1962 by a small network of stations operated by the University of Adelaide.

The South Australian epicentres occur mainly in two belts, the major one being within the Adelaide Geosyncline and referred to as the Adelaide seismic zone. It extends from Kangaroo Island through the Mt Lofty and Flinders Ranges to Leigh Creek in the north. The epicentres generally follow the ranges and also the western boundary of the Upper Proterozoic Sequence and the fold trends in that part of the Geosyncline curving around to the east of Lake Torrens. The other main South Australian seismic zone is on Eyre Peninsula.

A discussion on earthquakes in South Australia was included on pages 18-19 of the *South Australian Year Book* 1970

## 1.2 CLIMATE AND METEOROLOGY

In the Southern Hemisphere, because of the extensive ocean areas and the absence of a broad land mass connecting the Antarctic with the tropical regions, the southern continents are not subject to the same range of weather extremes experienced in northern countries at similar latitudes. The ameliorating effect of this land-sea distribution is particularly noticeable in southern South Australia.

Briefly, the basic features of the South Australian climate are hot, dry summers with relatively mild nights, and cool but not severe winters with most rainfall occurring during the months of May, June, July and August.

### METEOROLOGICAL OBSERVATIONS

Meteorological services throughout Australia are administered by the Commonwealth Bureau of Meteorology and the Regional Office of the Bureau in Adelaide directs operations throughout the State. In South Australia daily weather reporting stations are established at nearly eighty representative localities and there are over 900 rainfall recording stations.

Station weather observations telegraphed several times a day provide the basic information for the weather forecasting and warning services provided by the Regional Office and for aircraft flight forecasts provided by the Adelaide Airport. These observations are also collated in bulletins, maps and reports issued for public information. The reports include climatic surveys which are studies of climatic variations over defined regions of the State.

## RAINFALL

**Average Annual Rainfall**

South Australia is by far the driest of the Australian States and Territories with just over four-fifths of the State receiving an average of less than 10 inches of rain annually. An indication of the shortage of rain in the State is given in the following table which compares the relative distribution of rainfall in South Australia and in Australia as a whole.

**Distribution of Rainfall, South Australia and Australia**

Average Annual Rainfall	Proportion of Total Area	
	South Australia	Australia
	Per cent	Per cent
Under 10 inches .....	82.8	39.0
10 and under 15 inches .....	9.4	20.6
15 and under 20 inches .....	4.5	11.2
20 and under 25 inches .....	2.2	9.0
25 and under 30 inches .....	0.8	7.2
30 and under 40 inches .....	0.3	6.1
40 inches and over .....	(a)	6.9
Total .....	100.0	100.0

(a) Less than 0.05 per cent—an area of the order of 30 square miles in the Mount Lofty Ranges.

Over the southern half of South Australia the main source of rain comes from showers associated with unstable moist westerly airstreams occurring fairly regularly during winter. The wettest part of the State is in the Mount Lofty Ranges, immediately east of Adelaide in the vicinity of Stirling, where the average annual rainfall is about 47 inches. The Flinders Ranges have the effect of extending a strip area of higher rainfall well to the north.

As can be seen from the map on page 6 the isohyets generally show highest annual averages along the ranges and southern parts of the coast. Averages fall off rapidly to less than 10 inches within 100 to 150 miles inland, and then decrease more gradually to below 5 inches in the vicinity of Lake Eyre. This area is the driest part of Australia, and there have been protracted periods when the average there has been less than 3 inches.

**Seasonal Distribution of Rainfall**

Those areas of the State with the higher average annual totals also show a marked winter maximum of rainfall. From November to March the fall is slight, but is rarely completely absent. However, a high rate of evaporation during the summer means that in general these summer rains are not significant from the agricultural point of view. The first significant falls generally arrive during April or May; June, July and August are usually the wettest months, with rains tending to show a marked decrease during September and October.

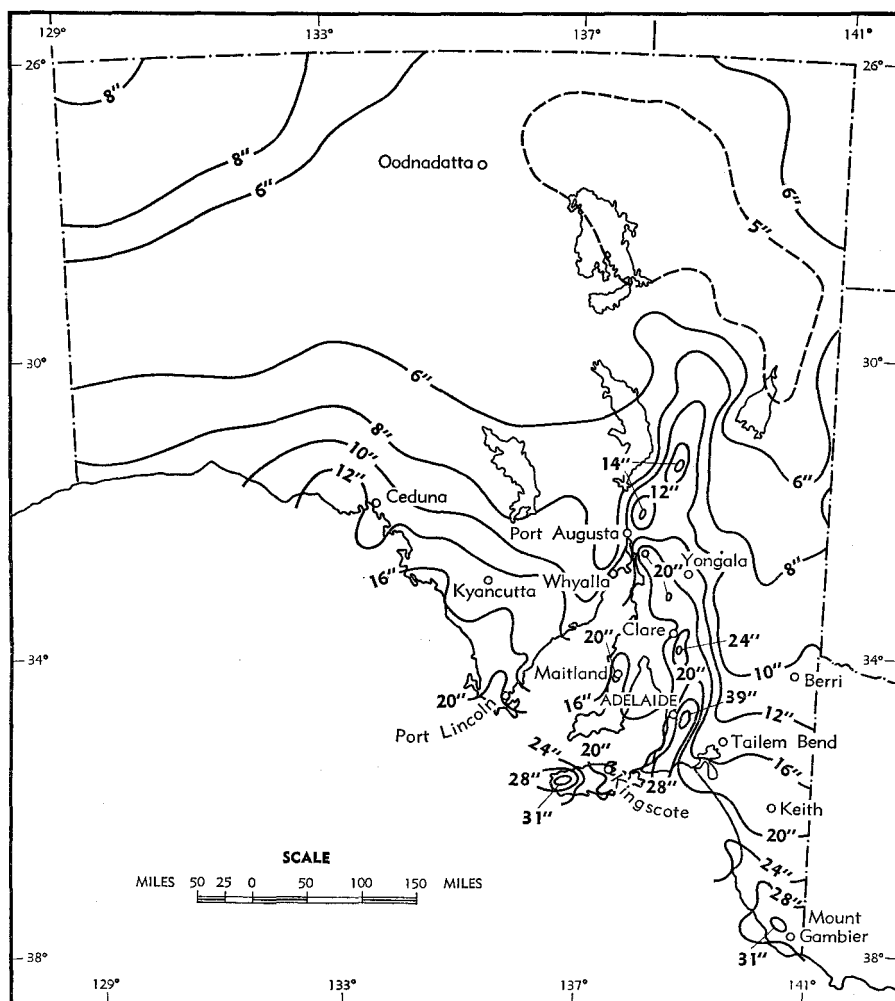
By contrast the occurrence of rain over interior districts is quite erratic, but southern parts of the interior still exhibit a discernible trend for winter maxima. Records collected over the years from this northern half of the State show that

heavy rains of up to 3 inches may occur in any month of the year, but on the other hand at least two or three months without any significant rain at all are experienced practically every year. Average monthly rainfalls at seventeen selected recording stations are shown in the table on page 7. The average number of rain days (*i.e.* days receiving one point or more of rain) are also shown.

### SOUTH AUSTRALIA AVERAGE ANNUAL RAINFALL

All years of records

Isohyets in inches



## Average Rainfall and Days of Rain: Selected Stations, South Australia

Station	Jan.	Feb.	Mar.	Apr.	May	June	July	Aug.	Sept.	Oct.	Nov.	Dec.	Year
AVERAGE RAINFALL (a) (Points)													
Adelaide .....	76	79	94	171	272	287	261	243	200	173	121	104	2,081
Berri .....	66	86	46	66	110	102	95	106	105	96	78	75	1,031
Ceduna .....	30	64	59	72	148	162	150	143	91	93	75	67	1,154
Clare .....	96	96	96	187	294	316	316	310	278	219	140	119	2,467
Keith .....	69	88	82	132	224	206	213	220	201	170	123	104	1,832
Kingscote .....	57	71	72	142	237	291	310	253	180	145	95	75	1,928
Kyancutta .....	47	74	53	84	142	156	169	162	121	108	92	84	1,292
Maitland .....	68	83	80	170	253	275	258	243	194	169	113	85	1,991
Mount Gambier ...	128	112	142	246	338	383	422	392	303	251	182	160	3,059
Oodnadatta .....	64	79	50	24	42	54	29	24	29	42	33	47	517
Port Augusta .....	59	66	66	75	102	107	77	88	88	91	71	63	953
Port Lincoln .....	52	59	76	143	226	296	308	260	191	139	91	71	1,912
Port Pirie .....	71	70	70	114	153	166	125	139	128	122	86	83	1,327
Stirling .....	149	142	170	372	563	711	642	609	487	385	241	192	4,663
Tailem Bend .....	69	82	83	109	169	159	156	161	153	144	109	110	1,504
Whyalla .....	72	89	64	69	107	103	86	96	94	96	85	82	1,043
Yongala .....	77	79	63	101	143	165	154	176	145	125	105	98	1,431
AVERAGE NUMBER OF DAYS OF RAIN (b)													
Adelaide .....	4	4	5	10	13	15	16	16	13	11	8	6	121
Berri .....	3	4	3	6	8	9	11	10	7	7	5	4	77
Ceduna .....	3	3	3	6	10	12	12	11	8	7	6	4	85
Clare .....	5	5	5	10	12	15	16	16	12	11	8	7	122
Keith .....	4	4	4	9	12	13	15	15	12	11	8	6	113
Kingscote .....	4	4	5	10	14	16	19	18	13	11	8	7	129
Kyancutta .....	4	4	4	7	12	12	14	14	10	9	7	5	102
Maitland .....	4	5	5	10	13	15	17	16	12	11	8	6	122
Mount Gambier ...	7	8	9	14	17	18	21	20	17	16	13	10	170
Oodnadatta .....	3	2	2	2	3	3	2	2	2	3	3	3	30
Port Augusta .....	3	3	3	5	7	7	10	9	6	6	6	4	69
Port Lincoln .....	4	5	5	11	15	17	19	19	13	12	8	6	134
Port Pirie .....	3	3	3	6	8	10	11	10	8	7	6	4	79
Stirling .....	6	7	7	13	15	17	18	18	15	14	11	9	150
Tailem Bend .....	4	5	4	9	12	13	13	13	11	10	8	6	108
Whyalla .....	3	3	3	5	6	7	9	8	6	6	5	4	65
Yongala .....	4	4	4	7	10	12	14	13	9	8	7	5	97

(a) For all years of record to end of 1968.

(b) Other than for Adelaide (see page 16) figures relate to standard 30 year period 1931-1960.

## Rainfall Intensity

Long sustained periods of intense rainfall are rare in South Australia. However, occasionally there are very intense falls lasting only a few minutes—for example in Adelaide several falls at a rate of more than 400 points per hour over a five minute period have been recorded. These would be thunderstorm rains, and can cause considerable damage to crops and to light or freshly worked soils.

The most notable falls of rain which have occurred within a period of twenty-four hours ending at 9 a.m. were at:

Ardrossan (18 February 1946) . . . . . 8.10in.

Carpa (18 February 1946) . . . . . 7.83in.

Hesso (18 February 1946) . . . . . 7.36in.

Wilmington (1 March 1921) . . . . . 7.12in.

Wynbring (28 February 1921) . . . . . 7.00in.

Other Yorke Peninsula towns besides Ardrossan also recorded over 7 inches on 18 February 1946. These, however, are very much below the 24-hour falls which have been recorded in tropical parts of Queensland and Western Australia. Crohamhurst in Queensland once recorded 35.71 inches in one day, and more than twenty other centres in Queensland have had daily readings exceeding 24 inches.

### **Snow and Hail**

The occurrence of snow in South Australia is infrequent and is mainly confined to the Mount Lofty Ranges and southern Flinders Ranges. Most falls are very light and do not persist long due to the relative warmth of the ground. Collated reports of snow in the Mount Lofty Ranges show a total of 124 days of snow experienced over a period of 129 years to the end of 1969. While most falls have occurred during the months June to September, snow has been experienced as early as 25 April (1916) and as late as 3 December (1955).

Hail falls most frequently about the southern coasts and ranges during the winter. Further to the north, hail can be experienced with summer thunderstorms and some of the largest hailstones have been reported from northerly parts of the State. Tornadoes and tornadic squalls are, in almost all cases, accompanied by hail.

### **Floods**

Various localised areas of South Australia are prone to flooding. However, most local flooding is associated with intense falls and consequently is of comparatively short duration. Exceptions have occurred in parts of the south-east of the State where, due to topography and other soil factors, stretches of water can persist for days and even weeks.

Extensive rises in the River Murray levels have at times caused damage to levees and installations along the banks. During 1956, following an excessive snow melt in the Australian Alps, prolonged flooding was experienced in many areas adjacent to the main course.

### **Droughts**

When dry conditions persist over wide areas for long periods of time, drought, the worst of all Australian climatic hazards, is experienced. The worst years in South Australia were 1863-67, 1896-98, 1901-03, 1913-16, 1926-30, 1939-40, 1943-45, 1959-62 and 1965 in the interior, and 1859-60, 1884-86, 1895-98, 1911-15, 1928-29, 1943-45, 1959 and 1967 in the settled areas.

The driest year in terms of actual rainfall was 1967, when an all-time low figure for the year of 10.11 inches was recorded in Adelaide. However, the 1914 drought is generally recognised as being the most severe experienced, and in that year districts where drought was almost unknown were seriously affected. The average wheat yield fell to only 1.41 bushels per acre, little more than one tenth of the yield in previous seasons. In places the River Murray was just a series of waterholes.

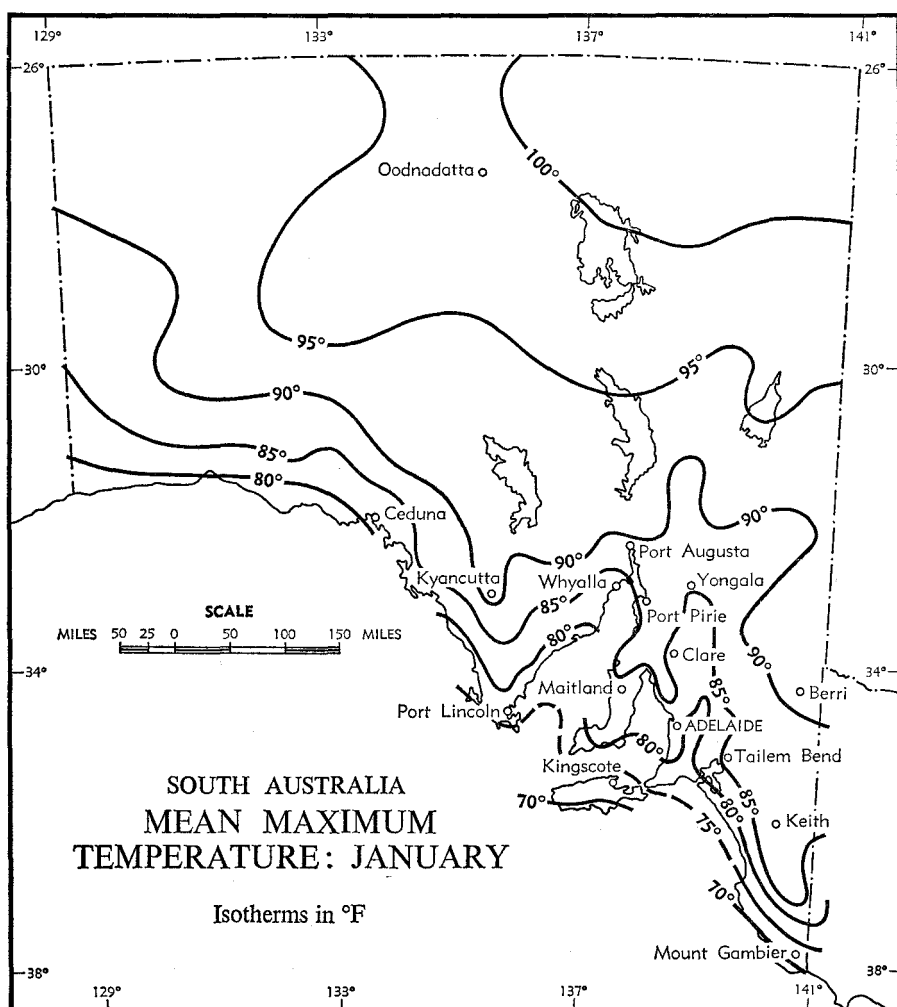
The northern areas suffer more frequent droughts than areas near the coast. In 1896 the track north-west of Port Augusta was closed to all traffic because of the drought stricken nature of the country. At about this time the drought was particularly severe in the north-east of the State, and this pastoral country was entering its eighth consecutive year of drought before relief rains fell in March 1902.



A more detailed discussion with special reference to rainfall deciles appeared in the *South Australian Year Book* 1967. Further details of droughts appear in the Bureau of Meteorology publications *Droughts in Australia* by J. C. Foley (Bulletin No. 43) and *Rainfall Deciles as Drought Indicators* by W. J. Gibbs and J. V. Maher (Bulletin No. 48).

### Rainfall Probability

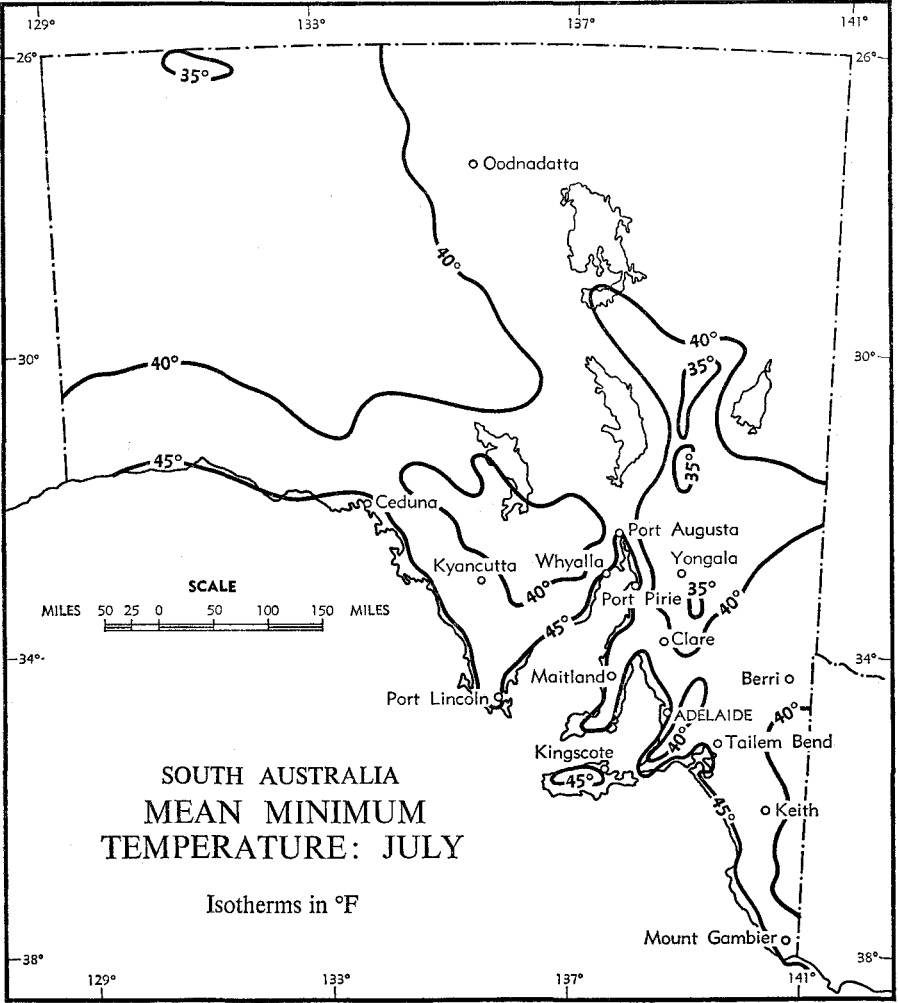
A special article on rainfall probability, *i.e.* the likelihood, expressed as a percentage, that a minimum rainfall will be received during a stipulated period, was included on pages 6-9 of the *South Australian Year Book* 1966.



NATURAL ENVIRONMENT  
TEMPERATURE

Seasonal Temperature Conditions

Air temperature is normally recorded under standard conditions in a Stevenson screen. Isotherms of the average maximum temperatures in a mid-summer month (January) and of the average minimum temperature in a mid-winter month (July) are shown on the maps on page 9 and this page respectively. The isotherms are more or less parallel to the coastline but the cooling effect associated with higher altitudes of the Mount Lofty and Flinders Ranges is clearly shown.



From December to February it is generally warm to hot throughout the State but sea breezes frequently bring some relief to the coastal districts. In locations more than 50 miles inland maximum daily temperatures usually exceed 90°F and are quite often over 100°F. In general, areas to the north of the 90°F isotherm on the January map average more than twenty days annually during which the maximum temperature exceeds 100°F; while only on the extreme south-east coastal fringe and on Kangaroo Island does the average number of such 'century days' fall below five a year. Air masses prevalent at this time of the year are relatively dry and hence cooling during the night is marked—a fall of 20°F to 30°F from day to night is usual.

During March temperatures begin to fall and continue to do so during April and May, the first frosts of the year often being experienced during this period. The three coldest months are June, July and August, with the coldest areas along the highlands. In those parts of the State east and south-east of the ranges, the mean temperature for the latter months is near or just below 50°F, and these low temperatures cause vegetation growth to become very slow, although it does not cease altogether.

In the spring months, September to November, with gradually rising temperatures and longer hours of sunshine, crops and pastures grow rapidly. In this period severe frosts are sometimes experienced and these can cause considerable damage to fruit crops during the bud, flower, and small fruit stages.

When a pressure distribution causes very dry and warm air from the rapidly heating interior to flow over the State for two or three consecutive days, developing crops can be seriously affected by the desiccating affect of this air mass.

Monthly mean maximum and minimum temperatures at seventeen selected recording stations within the State are shown in the following tables. These are based as nearly as possible on a standard period for comparison purposes.

**Mean Maximum Temperatures: Selected Stations, South Australia**

Recording Station	Jan.	Feb.	Mar.	Apr.	May	June	July	Aug.	Sept.	Oct.	Nov.	Dec.	Year
	(°F)												
Adelaide.....	84.8	85.7	81.3	73.0	66.8	61.0	59.9	62.3	66.8	72.5	78.1	82.6	72.9
Berri.....	87.7	86.3	82.3	72.5	66.3	60.4	59.9	63.4	69.5	74.5	80.7	85.8	74.1
Ceduna.....	81.5	79.1	79.9	73.5	67.9	64.1	62.6	65.5	69.7	72.9	76.1	80.2	72.7
Clare.....	84.4	84.9	80.2	70.4	63.0	56.8	55.7	58.6	63.9	70.6	77.0	82.0	70.6
Keith.....	87.0	82.3	80.9	70.7	64.1	59.3	58.6	61.0	66.7	70.2	76.3	82.1	71.6
Kingscote.....	72.5	73.0	70.8	66.5	62.7	58.8	57.6	58.2	60.8	64.3	67.6	70.7	65.3
Kyancutta.....	90.7	88.9	86.4	76.8	70.7	63.8	62.9	65.9	72.0	77.2	83.0	88.4	77.2
Maitland.....	84.5	85.0	79.0	72.0	65.0	60.0	58.5	61.5	66.0	71.5	77.5	82.0	71.9
Mount Gambier...	74.2	75.9	72.7	66.5	61.4	57.0	56.2	58.1	61.1	65.0	68.3	71.9	65.7
Oodnadatta.....	98.5	96.4	91.4	81.9	73.3	67.1	66.3	70.6	78.8	84.9	91.6	96.9	83.1
Port Augusta.....	89.5	89.5	85.2	77.4	70.3	63.6	62.8	66.5	72.4	78.3	83.8	87.7	77.3
Port Lincoln.....	77.4	77.7	74.8	70.3	65.8	61.3	60.2	61.6	64.6	68.2	71.8	75.2	69.1
Port Pirie.....	89.2	88.8	85.6	76.6	69.2	62.8	61.7	65.0	71.3	76.6	82.6	86.8	76.3
Stirling.....	75.6	77.1	73.1	64.3	58.3	52.5	51.3	53.8	58.0	63.1	68.2	72.8	64.0
Tailem Bend.....	84.5	82.5	79.7	72.0	66.0	61.0	59.8	61.8	67.9	71.0	76.2	81.0	71.9
Whyalla.....	83.6	84.1	80.6	74.1	68.9	62.9	62.3	64.7	68.9	74.6	78.9	82.8	73.9
Yongala.....	85.9	85.8	80.7	70.5	62.4	55.5	54.5	57.6	63.8	71.2	78.3	83.5	70.8

## Mean Minimum Temperatures: Selected Stations, South Australia

Recording Station	Jan.	Feb.	Mar.	Apr.	May	June	July	Aug.	Sept.	Oct.	Nov.	Dec.	Year
	(°F)												
Adelaide .....	61.0	61.8	59.1	54.4	50.8	46.6	45.4	46.2	48.3	51.7	55.4	58.9	53.3
Berri .....	59.1	58.9	56.0	50.0	46.0	42.7	41.5	42.6	45.7	49.8	54.0	57.6	50.3
Ceduna .....	58.8	59.3	56.4	51.0	46.9	43.5	43.8	44.2	47.0	50.0	53.8	57.7	51.0
Clare .....	56.1	56.7	52.8	46.8	42.6	39.6	38.1	38.9	41.2	45.2	49.9	54.1	46.8
Keith .....	53.7	52.7	50.2	47.5	44.3	42.5	40.2	41.1	43.3	46.0	48.6	51.9	46.8
Kingscote .....	58.3	59.5	58.0	54.5	51.9	49.1	47.6	47.3	48.7	50.8	53.7	56.7	53.0
Kyancutta .....	57.4	56.7	53.7	48.4	44.4	41.2	40.6	41.1	43.3	46.7	51.4	55.3	48.4
Maitland .....	58.0	58.5	56.5	51.5	47.5	45.0	43.5	44.0	45.0	47.5	51.0	54.5	50.2
Mount Gambier ..	53.5	54.8	52.4	49.5	46.4	43.5	42.4	43.1	45.1	46.9	49.6	52.0	48.3
Oodnadatta .....	71.6	71.0	66.0	57.3	49.9	44.3	42.6	44.8	51.3	58.3	64.3	69.7	57.6
Port Augusta .....	65.3	66.0	62.1	55.7	50.0	45.9	43.9	45.8	49.5	54.8	59.7	63.5	55.2
Port Lincoln .....	58.5	59.4	57.5	54.1	50.9	48.1	46.4	46.4	47.7	50.1	53.4	56.6	52.4
Port Pirie .....	62.6	63.1	60.3	54.7	50.6	46.4	45.4	46.3	49.0	52.9	57.5	60.9	54.1
Stirling .....	52.0	53.2	50.9	47.2	44.7	41.7	40.7	41.2	43.0	45.1	47.7	50.5	46.5
Tailem Bend .....	56.2	56.8	53.4	49.2	46.8	42.9	41.5	42.7	44.6	48.0	51.2	54.5	49.0
Whyalla .....	63.8	65.0	62.0	55.7	50.5	47.0	43.9	45.8	49.5	53.9	58.6	62.1	54.8
Yongala .....	55.8	56.3	51.7	45.1	40.9	37.6	36.1	36.9	39.4	43.4	49.0	53.7	45.5

The highest temperature recorded in South Australia was 123.2°F at Oodnadatta on 2 January 1960, and the lowest 17.4°F at Yongala on 16 June 1959.

## HUMIDITY

'Relative humidity' at a particular temperature is the ratio of the actual vapour pressure to the saturated vapour pressure (at that temperature) expressed as a percentage. Since relative humidity depends not only on the actual water vapour content of the air, but also on air temperature, there is a tendency for highest relative humidities to be associated with low temperatures during the early morning hours, and conversely, the lowest relative humidity values tend to occur during the warmest part of the afternoons when measurements of under 20 per cent are not uncommon.

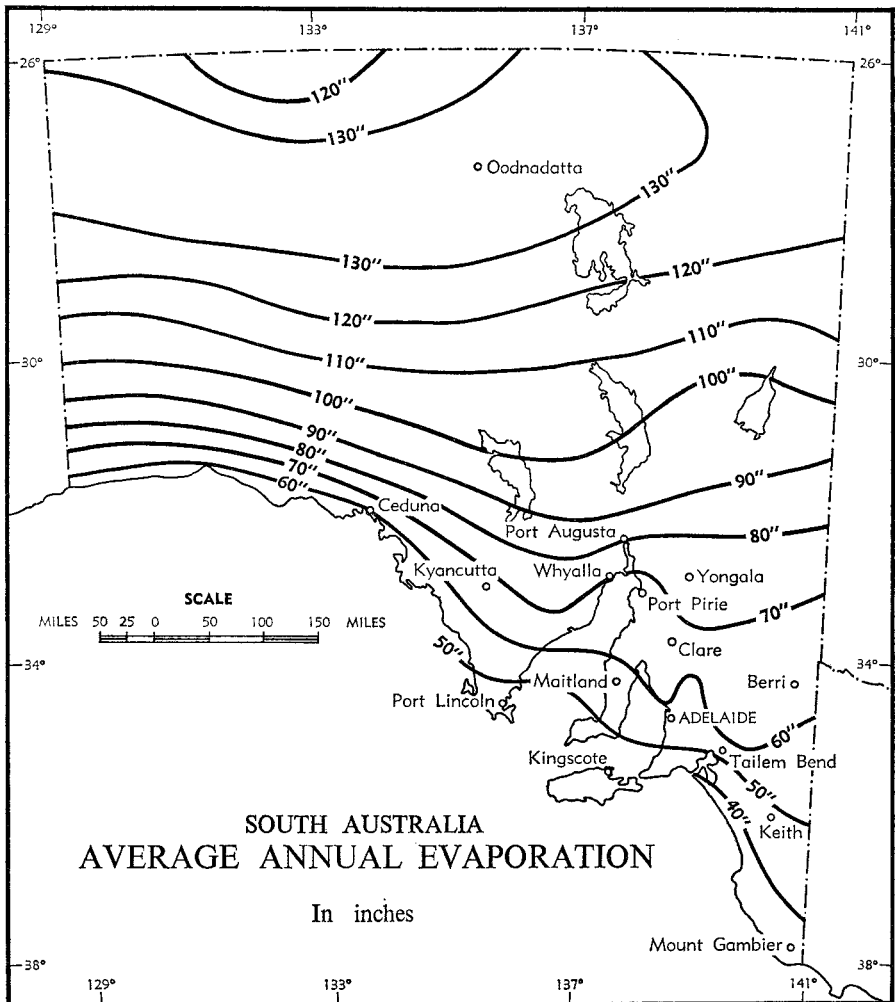
The average index of mean relative humidity has been derived from the ratio of the average 9 a.m. vapour pressure to the saturation vapour pressure at the average mean temperature. Being thus related to the mean temperature this value of relative humidity is a good approximation of the daily mean.

With an average index of mean relative humidity of under 35 per cent in summer increasing to about 50 per cent in winter, the far northern parts of the State experience the lowest values of relative humidity in South Australia. By comparison, most southern parts of the State have an average index of mean relative humidity of about 45 per cent to 55 per cent in summer, increasing to about 70 per cent to 80 per cent in winter.

## SUNSHINE AND CLOUD

The annual average sunshine total (as determined from records of sunshine and average cloudiness) ranges from about 2,000 hours along parts of the southern coastal fringe to 3,500 hours near the northern border of the State. Adelaide has an average of 2,508 hours a year.

December and January tend to be the sunniest months with daily averages reaching a maximum of about ten and a half hours over interior districts. During the June and July winter months daily averages are still as high as seven hours in the far north interior, but over the southern coastal fringe the daily average of just over eight hours for summer is reduced to about three hours during winter.





## WIND

During the summer months winds from the southern quadrants are the most prevalent and a well defined sea breeze is common along the whole of the coastal fringe from October right through to about April and May. During the winter months the north-westerly predominates, but the proportion of west to south-west winds is also relatively high.

South Australia is not subject to the type of sustained wind storms associated with tropical cyclones as in Queensland and tropical Western Australia. However, gales do occur from time to time along the coast during the winter and cause minor damage to buildings and foreshore works. Probably the most noteworthy storm was on 11 April 1948 when the wind averaged over 40 mph for six hours in central and south-eastern districts, and the naval frigate *Barcoo* was grounded at Glenelg and the Glenelg jetty was wrecked. Frequent gusts over 70 mph and a strongest gust of 81 mph were recorded in Adelaide.

Most violent wind squalls are associated with thunderstorms and usually last only a few minutes. It was during such squalls that the highest wind gusts were recorded in South Australia—99 mph at Woomera on 4 November 1969, 92 mph at Leigh Creek on 3 December 1953 and also at Adelaide on 13 July 1964.

## EVAPORATION

In South Australia most measurements of evaporation have been made with tanks, each 3 feet internal diameter and 3 feet deep, sunk into the soil so that the rim is only an inch or so above the surface.

However, early in 1967 a change-over to the standard American Class A pan was made. These pans, 4 feet in diameter and 12 inches deep, are placed above ground level on wooden stands.

The annual average evaporation using the sunken tank method has varied from under 40 inches along the south-east coastal fringe to more than 130 inches over a large area around and to the west of Oodnadatta in the far north (see map on page 13). About half the area of the State has an evaporation rate exceeding 100 inches per annum, and this high rate is all the more significant when it is considered that the average annual rainfall over most of the northern half is less than 6 inches. A critical survey of the evaporation network and methods of observation, together with tabulations of the results of Australian observations appears in the Bureau of Meteorology publication *Evaporation in Australia* (Bulletin No. 44).

## CLIMATE OF ADELAIDE

The longest continuous series of weather observations in the Southern Hemisphere started in Adelaide in November 1836 when Sir George Kingston commenced rain gauge readings at his property on the corner of Grote Street and West Terrace. Unfortunately, the earliest figures were mislaid and records are available only from the beginning of 1839.

No other regular observations were made until Sir Charles Todd arrived to fill the post of Superintendent of Telegraphs and Government Astronomer in 1856. During the first year or two, observations were made at his private residence in Adelaide and, for some months, in Government House grounds.

In May 1860 the Observatory on West Terrace was completed and the instruments were moved to that site. For over 100 years the observational site at Adelaide has remained practically unchanged. Minor shifts occurred in 1940 and 1962 but these were within 100 yards of the original observatory site.

Temperature records at Adelaide date back to 1858 when readings were first taken from a thermometer placed in a screen known as a Greenwich Stand which failed to protect the thermometer fully from reflected radiation. In 1887 a new series of readings using a standard Stevenson Screen was introduced and this showed maximum temperatures during the warmer months to be slightly lower on average, although most readings were not significantly affected. Both screens were in continuous operation until 1948 when use of the Greenwich Stand was discontinued.

Adelaide is the driest of Australia's capital cities, having less rainfall and a lower relative humidity than any other capital. Summer maximum temperatures are high and the record of 117.7°F in the Greenwich Stand on 12 January 1939 is the highest recorded in any of the capital cities.

### Temperature

In the summer months, maximum temperatures frequently exceed 90°F and from time to time 'heat waves', with readings at or near 100°F for several consecutive days, are experienced.

The outstanding heat wave was in January 1939 when fourteen days out of fifteen exceeded 90°F and of those fourteen days nine exceeded 100°F. During this heat wave the record temperature of 116.3°F recorded on 26 January 1858 was exceeded, first on 10 January 1939 when the temperature reached 116.9°F and then two days later on 12 January when the highest ever temperature of 117.7°F was recorded.

July is the coldest month, when the mean maximum is only 59°F with the extreme lowest minimum being 32°F on 24 July 1908. August is only slightly warmer than July, but after August steadily rising temperatures are experienced during the spring months.

### Rainfall

Adelaide's summer rainfall is light and unreliable. The average monthly fall from January to March is under an inch and completely rainless months in this period are not uncommon. In fact, each of the five months December to April has at some time been recorded as completely dry, and in the period January to March 1893 there were sixty-nine consecutive rainless days. On the other hand, heavy rain is occasionally experienced at this time of the year and on 7 February 1925 rainfall was 5.57 inches—a record for one day.

Each month from May to September rainfall averages over 2 inches and in this period the rain is fairly reliable. June is the wettest month, but the average is still under 3 inches for the month.

The 131-year annual rainfall average is 20.81 inches, and annual totals have ranged from a low of 10.11 inches in 1967 to a high of 30.95 inches in 1851.

## Climatological Data, Adelaide

## (1) Temperature and Relative Humidity

Month	Temperature					Relative Humidity (9 a.m.)		
	Maximum		Minimum		Mean	Mean	Highest Monthly Mean	Lowest Monthly Mean
	Mean	Highest Recorded	Mean	Lowest Recorded				
Years of Record	112	112	112	112	112	101	101	101
	°F	°F	°F	°F	°F	%	%	%
January...	85.4	117.7	61.5	45.1	73.5	40	59	29
February...	85.0	113.6	61.7	45.5	73.3	42	57	30
March...	80.5	110.5	59.0	43.9	69.9	47	58	29
April...	72.9	98.6	54.6	39.6	63.7	56	72	37
May.....	65.6	89.5	50.4	36.9	58.0	67	76	49
June.....	60.5	78.1	46.9	32.5	53.7	75	84	63
July.....	58.9	74.0	44.9	32.0	51.9	76	87	66
August...	61.6	85.0	46.0	32.3	53.8	70	78	54
September	66.2	95.1	48.1	32.7	57.1	60	72	44
October...	71.8	102.9	51.5	36.1	61.7	51	67	29
November.	77.6	113.5	55.2	40.8	66.4	44	58	31
December.	82.2	114.6	58.8	43.0	70.5	40	56	31
Year.	72.4	117.7	53.2	32.0	62.8	53	87	29

## (2) Rainfall and Wind

Month	Rainfall				Wind			
	Mean	Highest Monthly and Yearly Total	Highest in One Day	Mean Days of Rain	Average Speed	Highest Gust	Prevailing Direction	
							9 a.m.	3 p.m.
Years of Record	130	130	130	130	16	52	52	52
	In	In	In	No.	MPH	MPH		
January..	0.76	3.31	2.30	4	7.8	72	SW	SW
February..	0.77	6.09	5.57	4	7.5	66	NE	SW
March...	0.95	4.59	3.50	5	6.9	78	S	SW
April.....	1.71	5.81	3.15	10	6.9	81	NE	SW
May.....	2.71	7.75	2.75	13	7.0	70	NE	NW
June.....	2.88	8.58	2.11	15	7.4	67	NE	N
July.....	2.60	5.44	1.75	16	7.3	92	NE	NW
August...	2.44	6.20	2.23	16	7.9	75	NE	SW
September.	2.00	5.83	1.59	13	8.0	69	NNE	SW
October...	1.74	5.24	2.24	11	8.4	75	NNE	SW
November.	1.21	4.45	2.96	8	8.4	81	SW	SW
December.	1.04	3.98	2.42	6	8.2	75	SW	SW
Year.	20.81	30.95	5.57	121	7.6	92	NE	SW

## (3) Other Conditions

Month	Mean Daily Sunshine	Clear Days (a)	Mean Amount of Cloud (b)	Days of Fog	Days of Lightning	Amount of Evaporation (c)	Vapour Pressure 9 a.m.	Mean Barometric Pressure (d)
Years of Record	87	54	101	69	97	97	101	112
	Hours	No.	No.	No.	No.	In	In	Mb
January..	9.9	12.4	3.1	0.0	2.1	9.29	0.348	1013.2
February..	9.3	10.9	3.3	0.0	1.7	7.52	0.357	1014.3
March...	7.8	10.9	3.5	0.0	1.7	6.26	0.347	1017.2
April.....	5.9	6.6	4.5	0.0	1.4	3.78	0.335	1019.9
May.....	4.8	4.6	5.1	0.4	1.5	2.30	0.319	1020.1
June.....	4.2	4.0	5.3	1.1	1.5	1.47	0.291	1019.7
July.....	4.3	3.6	5.2	1.3	1.5	1.47	0.278	1020.0
August...	5.2	4.9	4.9	0.6	1.7	2.09	0.286	1019.0
September	6.1	5.7	4.6	0.2	1.8	3.18	0.293	1017.6
October...	7.2	5.7	4.5	0.0	2.7	5.03	0.303	1015.9
November.	8.5	6.6	4.2	0.0	3.0	6.78	0.308	1015.1
December.	9.4	9.0	3.7	0.0	2.2	8.62	0.229	1013.3
Year.	6.9	85.8	4.3	3.6	22.8	57.79	0.311	1017.1

(a) With less than two-eighths cloud.

(b) Scale 0 (clear) to 8 (overcast) at 9 a.m. and 3 p.m. daily.

(c) From Standard Australian Tank (period 1870-1966).

(d) Mean of 9 a.m. and 3 p.m. readings corrected to sea-level.

### Other Conditions

Relative humidity in Adelaide is the lowest of all capital cities in Australia and is at its lowest in January when the average 9 a.m. reading (which approximates the average for the whole twenty-four hours) is 39 per cent. This low value of the relative humidity reduces the severity of heat waves in Adelaide. In fact, the relative humidity is very low for most months of the year, only becoming higher in winter, with the average at 9 a.m. reaching as high as 75 per cent in June and July.

Adelaide is not subject to violent sustained wind storms. The prevailing wind during the day in summer is a south-westerly sea breeze which is well defined throughout the months October to April. Another common wind during summer, known locally as the 'gully wind', blows from the east or south-east out of the Adelaide hills (more particularly at night) and becomes very strong and gusty at times. In winter the prevailing wind during the day is north-westerly with a high proportion of south-westerlies.

### WEATHER CONDITIONS IN SOUTH AUSTRALIA: 1969 AND 1970

#### *Autumn 1969*

Following useful summer rains, the North West and North East districts and adjacent parts of the Far North district recorded between one and a half and twice their normal rainfall.

Hot weather continued into the early part of autumn, but during the remainder day temperatures were normal. Night temperatures followed a similar pattern with frosts occurring towards the end of the season.

#### *Winter 1969*

Rainfall ranged from above average in the northern districts to average in the central districts and below average in the south-eastern districts of the State.

Maximum temperatures were generally above normal and unusually warm conditions were experienced towards the end of August. Most minimum temperatures were slightly below normal.

Frosts, although frequently reported throughout the season, were most severe during August.

#### *Spring 1969*

Over most of the agricultural areas spring rainfall totals were well below normal. Most of the rain fell during September, with October being a near record dry month at many stations and November rainfall being below normal.

September was a cold month and snow was reported on the Mount Lofty Ranges. Mild to warm conditions during the following two months resulted in average day temperatures being about normal throughout the State.

#### *Summer 1969-70*

Inland pastoral areas for the most part received only about one-quarter of their normal summer rains with large areas in the north and north-west being rainless. Throughout the settled areas there was generally a deficit which was as high as 50 per cent over the Western and Upper Murray districts. Of the settled areas, only the Central and South East districts recorded near normal rains.

Very few heat waves were experienced during the summer, but one notable state-wide hot spell began at the end of January and extended into early February.

*Autumn 1970*

Following a dry Summer, Autumn rains over the inland pastoral areas staged a recovery over most of the Far North and North East districts while the North West district continued to be dry. Although rainfall was generally below normal in the settled areas, sufficient rain had been received in most areas by the end of May to be classed as an 'opening' amount. The worst served agricultural areas were the Far West, the Upper North, County Light and the western section of the Murray Mallee in all of which there was a 30 to 40 per cent deficit. Temperatures were generally below normal apart from a short period in the middle of April.

*Winter 1970*

Rainfall was well below normal in the pastoral areas. Good falls of rain over the agricultural areas in the last week of August compensated to a large extent for the marked lack of rainfall in June and July. Falls were about normal in the settled areas and above normal in the Lower South East.

Temperatures were slightly above normal in June and July and below normal during August.

*Spring 1970*

All the pastoral interiors except the northern half of the Far North District and the adjacent parts of the North East District recorded above normal Spring rain. Most totals in these above-normal areas were 20 to 40 per cent above while over most of the North-East there were many aggregates of twice the normal and some almost four times the normal. Throughout the settled areas although there was a deficit of up to 25 per cent around the Central Districts, the remaining districts recorded near normal spring totals. However, amounts of up to 75 per cent above normal were gauged over the settled areas in the districts adjacent to the North East Pastoral District.

Brief hot spells were experienced late in the Spring but for the most part, day temperatures were below normal. Although a very severe frost, which destroyed many ripening cereal crops in the Murray Districts, occurred on October 15, most night temperatures were not abnormally low.

*Summer 1970-71*

Summer rainfalls over the pastoral districts were between half and one-eighth of the normal amounts and most of the meagre falls were during the early part of the season.

Throughout the settled areas the only worthwhile rains also occurred in December. In these areas, too, there was a deficit, this being most pronounced in the Western District (down 70 per cent) the Upper North and Murray Districts (down approximately 50 per cent). Other summer totals over the settled areas were between 20 and 40 per cent below normal.

Widespread hot spells with day temperatures well into the century occurred early in December, early in January and around the middle of February. However much of December and January was cool or mild and most of February was warm.

### 1.3 NATURAL RESOURCES

#### MINERALS

Iron ore, South Australia's most important mineral, is found in the Middleback Ranges of upper Eyre Peninsula. These ranges lie to the west of the port of Whyalla and extend discontinuously with broad erosion gaps from Iron Knob in the north to Iron Duke in the south, a distance of nearly forty miles. They are composed primarily of iron-rich rocks and contain the only known large deposits of high grade ore in the State. Several deposits of low grade ore have been located on lower Eyre Peninsula.

Barite (barytes) occurs throughout the Adelaide System rocks, in the Mount Lofty and Flinders Ranges, in the Olary district and elsewhere. The Oraparinna mine in the Flinders Ranges is the largest producer of high grade barite in Australia; an enlargement of the treatment plant at Quorn in 1969 has increased its capacity threefold.

The largest part of Australian reserves of gypsum are located in South Australia. The deposits have in general been formed in coastal basins, the largest of these occurring at Lake MacDonnell, Stenhouse Bay and on Kangaroo Island. Other deposits, mainly of seed gypsum, are found inland at Moonabie, Lake Fowler, Cooke Plains and along the River Murray.

Conditions in South Australia are ideal for the production of salt from sea water by solar evaporation. Large solar salt works are located at Dry Creek (near Adelaide), Port Price (Gulf St Vincent) and Whyalla. Salt is also harvested from several saline lakes, in particular Lake Bumbunga and Lake MacDonnell.

The opal fields at Coober Pedy and Andamooka supply a very large proportion of the precious opal produced in Australia. The value of opal production in South Australia exceeded \$7 million in 1969. Most of this is exported to Japan, Hong Kong, the U.S.A. and Germany.

Pyrite from the large deposit near Nairne has been used in the manufacture of sulphuric acid for the fertiliser industry since 1955.

South Australia supplies one-quarter of Australia's talc production, the principal occurrences being at Mount Fitton, in the northern Flinders Ranges, and in the Gumeracha district. Other deposits occur at Tumby Bay and in the Barossa Valley near Lyndoch and Williamstown and at Truro.

Although deficient in bituminous coal resources, South Australia has one deposit of sub-bituminous coal at Leigh Creek. This field supplies two million tons of coal annually for electric power generation at Port Augusta. Lignite deposits at Moorlands and Inkerman-Balaklava are undeveloped.

Limestone and dolomite together form one of the State's most abundant natural resources. The principal deposits being exploited at present are: limestone at Rapid Bay, Penrice, Angaston and Klein Point; limesand at Coffin Bay, and dolomite at Ardrossan. Large reserves of both limestone and dolomite have been established at Brachina in the Flinders Ranges.

South Australia possesses a wide variety of clays including a number of special varieties, the most noteworthy being ball clay at Woocalla, china clay at Mount Crawford and fire clay at Birdwood, Littlehampton, Tea Tree Gully, Booleroo Centre and Lincoln Gap.

In the past deposits of other minerals have been discovered and exploited until the fields were worked out. The most important of these minerals was copper ore, found initially at Kapunda and at Burra in the 1840s and later more extensive deposits were found at Wallaroo in 1859 and Moonta in 1861. These fields played an important part in the development of the colony in the nineteenth century.



Uranium deposits were worked extensively at Radium Hill in the 1950s, while less important deposits of gold, silver-lead ores and manganese ore have been exploited over past years.

The intensive mineral exploration activity of the past few years has led to the discovery of economic deposits of natural gas, copper and zinc. Smaller amounts of molybdenite, nickel, tin and lead have also been found.

In 1970 a copper flotation plant at Mount Gunson near Woomera commenced treating chalcocite ore from the near by open-cut mine on Pernatty Lagoon. At Kanmantoo and Burra overburden has been removed in preparation for the production of copper in 1971. Metallurgical tests are being made on the zinc silicate ore from a find at Puttapa near Beltana.

At present extensive geological exploration is being carried out in South Australia by some seventy companies who have contracted to spend about \$4 million per year on 180 large exploration tenements which they hold. Drilling on the plains to the east of Mount Painter has resulted in the discovery of encouraging deposits of sedimentary uranium, the first to be found in Australia.

As a result of farm-out agreements made in 1969 extensive petroleum exploration is being undertaken with projects involving the sinking of about thirty wells and expenditure in excess of \$15 million likely to be completed by the end of 1971.

The discovery of oil at Tirrawarra in the Cooper Basin marks a significant break-through and points to the probability of a commercial oil field being located in this area. Seven natural gas fields have now been discovered in this part of the State, namely Gidgealpa, Moomba, Daralingie, Toolachee, Packsaddle, Merrimelia and Della.

The proved gas reserves in these fields are already greatly in excess of the amount required for Adelaide which is served by a 486 mile pipeline and in March 1971 it was announced that an agreement to supply natural gas to Sydney from these fields had been finalised.

Locations of mineral deposits referred to are shown on the map on page 22.

### UNDERGROUND WATER

South Australia is not endowed with a generous rainfall. Only the southern portion of the State, approximately that part south of Port Augusta, receives more than 10 inches of rain annually of which only quite small areas of the South East and the Adelaide Hills have an annual rainfall exceeding 25 inches. The northern part of the State, comprising approximately three-quarters of the total area, is largely arid with an average annual rainfall of less than 10 inches. As a consequence South Australia is notably deficient in rivers. There is only one large permanent river, the River Murray, flowing through it while the few streams commencing in the Flinders and Mount Lofty Ranges are short and seasonal in flow.

Water supply for the metropolitan area of Adelaide is derived from reservoirs in nearby ranges and from the River Murray. Reticulation of surface supplies now covers most of the Adelaide Plains, Yorke Peninsula and portions of Eyre Peninsula (see map page 308). In addition there are a number of small areas whose reticulated supplies are derived from groundwater sources by means of bores.

Groundwater suitable for various purposes is available in many areas. Pressure water, also referred to as artesian water, is generally confined to the several sedimentary basins located throughout the State. The largest of these, the Great Artesian Basin, 660,000 square miles in area, of which 120,000 square miles lie in the north-east part of South Australia, covers nearly one-third of the State. The intake area for the principal water-bearing bed lies along the western margins of the highlands in eastern New South Wales and Queensland and natural outlets for the water are mound springs which, in South Australia, lie to the west and south of Lake Eyre. Deep bores are necessary to tap these waters and very large flows have been obtained. However the water is generally too saline for any form of irrigation and its use is confined to stock watering.

The Murray Basin covers 28,000 square miles in South Australia and extends into Victoria and New South Wales. The southern and central portions of the basin contain waters suitable for all purposes while the water quality deteriorates steadily in a north and north-westerly direction from the southern intake area. Very large yields can often be developed from the bryozoal limestone aquifers at shallow depths. The greater part of the water available is used for stock, but increasing quantities are being used for irrigation.

The Eucla Basin in the south-west of the State lies partly in South Australia and partly in Western Australia. However because of the low fertility of the area the basin is of little importance although some of the water which is of poor quality is used for watering stock.

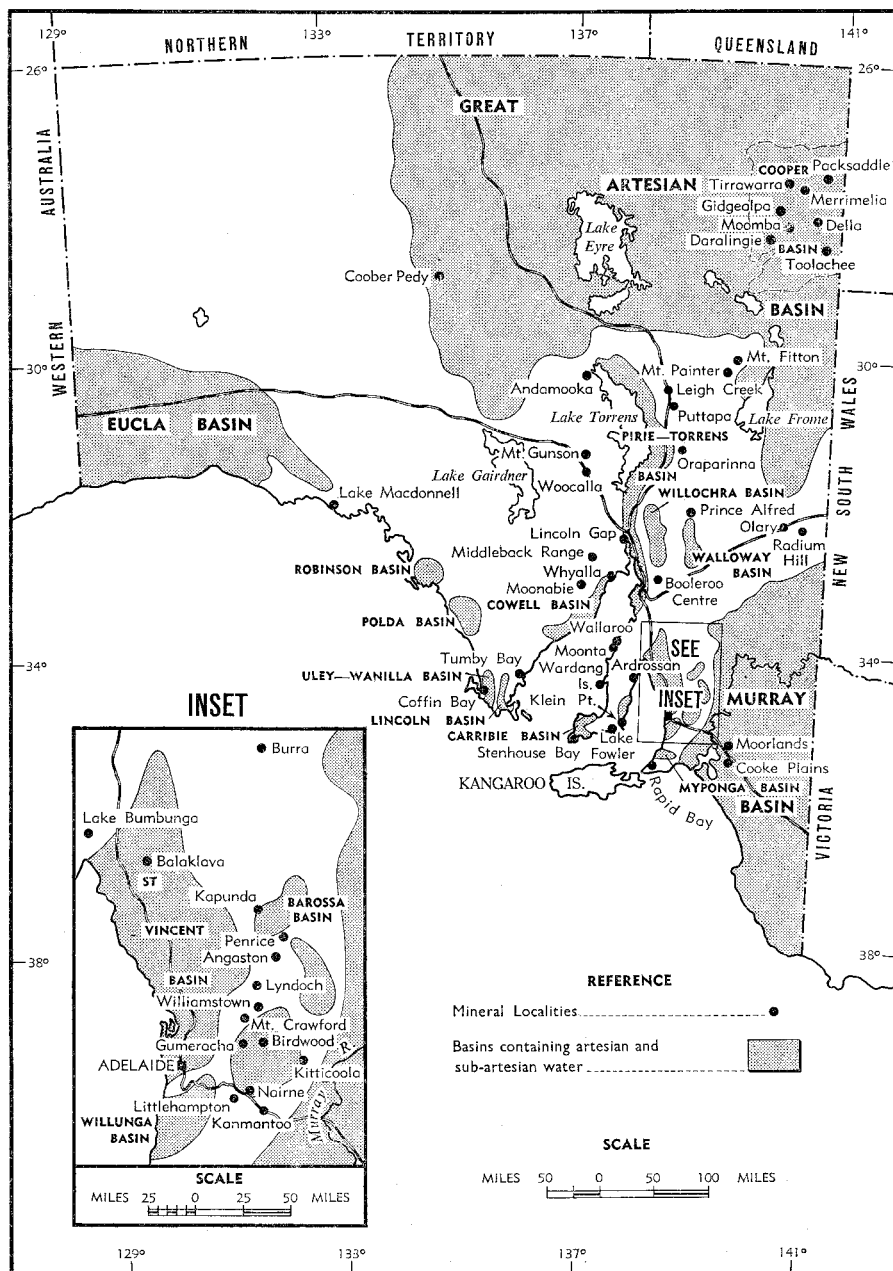
The Adelaide Plains Basin is part of the larger St Vincent Basin, lying between the Mount Lofty Ranges and the shores of the gulf. Good quality water is obtainable in certain portions of this basin; it is heavily used for market gardening on the northern Adelaide Plains. The danger of serious depletion of the aquifers by overpumping in this area has been recognised and use is now subject to government control. In the Adelaide metropolitan area groundwater is used from time to time to supplement reticulated reservoir water. Bores constructed for this purpose have yielded up to 15 million gallons a day.

The Pirie-Torrens Basin is a long narrow basin lying west of the Flinders Ranges between Port Broughton and Port Augusta and extending north to the northern end of Lake Torrens. The variable quality of the water from this basin, however, limits its use mainly to stock watering. The high salinity of the Cowell Basin on the west coast of Spencer Gulf renders it little used and of minor interest only. Several small basins, Walloway, Willunga, Myponga and others are utilised to various extents for stock and pastoral uses.

Groundwater outside the well defined sedimentary basins is often obtainable in useful quantity but its location is not so readily defined. Many bores in folded rocks of the Mount Lofty Ranges and elsewhere provide water supplies for towns, farms and for domestic purposes. Much of the extensive water reticulation of Eyre Peninsula is derived from shallow groundwater basins; Lincoln Basin, Uley-Wanilla Basin and Poldia Basin together yielding more than 3 million gallons per day.

It is estimated that the usage of underground water in South Australia exceeds 100 million gallons daily for all purposes. The exploration for, and development of, underground water resources is a continuing responsibility of the Department of Mines which provides the services of geologists and an extensive drilling organisation.

# SOUTH AUSTRALIA MINERAL RESOURCES AND ARTESIAN WATER



## SOILS

### General

There are many kinds of soils in South Australia ranging from free-flowing sands such as the coastal dunes, to the shrinking and swelling clays of which good examples are found near Bordertown and Tanunda, while some show a marked textural contrast with depth, such as the sand over clay soils of the South East. Not only do these soils differ in their visible attributes, such as their colour, texture, stoniness and degree of slope, but also in the properties, largely unseen, of their chemistry, their relations to air and water, and to the micro-organisms which form the soil flora and fauna.

Undoubtedly the most widespread deficiency is phosphorus—low phosphorus contents are typical of South Australian soils. The gravelly ironstone soils of Kangaroo Island and parts of the Adelaide Hills are among the most impoverished in the world, containing only between 5 and 40 parts per million of phosphorus in their surface soils, whereas the red-brown earths in their natural state contained 200 to 300 parts per million. These figures do not compare favourably with those for the soils of Great Britain, in which 600 parts per million of phosphorus is common. However, soils are changed by the treatment they get, and the phosphorus content of soils in some areas have been so built up over the years that their residual effect is now sufficient to produce a good cereal crop without the further addition of superphosphate.

On the other hand, prolonged clean cultivation in vineyards and frequent cropping in wheatland areas causes deterioration of the structure of surface soils and depletion of nitrogen. The latter deficiency can be remedied by the proper use of legumes, such as medics and clovers, during the pasture phase of the crop rotation in wheatlands. Nitrogen is one of the most mobile of the nutrient elements in soil and is highly susceptible to differences in management.

Some soils which seem to be unique to Australia, such as the mallee soils or calcareous earths, are well represented in this State. The irrigated horticultural settlements established on these soils along the River Murray have been notably successful, but where dry land arable farming is practised these soils are susceptible to wind erosion.

There are other important features that affect plant growth, such as acidity and alkalinity, supply of trace elements and so on. Information about these and their importance in different localities can be obtained from the South Australian Department of Agriculture and in a bulletin published by the Department entitled *Soils of South Australia's Farm Lands*. The extent of country covered by the different soil groups is illustrated by the Atlas of Australian Soils which is being compiled by the Division of Soils, Commonwealth Scientific and Industrial Research Organisation (CSIRO). The first sheet of this atlas, published in 1960, includes the areas of higher rainfall country in South Australia and refers to the many soil surveys made in this State.

A special article on the 'Soils of South Australia' was included on pages 21-31 of the *South Australian Year Book* 1969.

### Building Soils

The building soils of Adelaide and environs are of varying qualities as to stability and bearing capacity. In certain locations shrinking and swelling soils have resulted in considerable foundation failures. These soils, commonly known as Bay of Biscay soils, occur at their worst in areas adjacent to the Mount Lofty Ranges. The best building soils are found in areas along the coast and in a small area to the east of the city.

## 1.4 FLORA AND FAUNA

### FLORA

A broad division of vegetation types is formed by Goyder's Line which represents approximately the 10-inch annual isohyet. To the north of the Line, in the Eremaean Province, lies about 80 per cent of the State, experiencing arid to desert conditions where short, erratic growing seasons prevail. Areas to the south, in the temperate region, have climates geared to an equable seasonal cycle of winter rainfall and summer drought.

#### Eremaean Areas

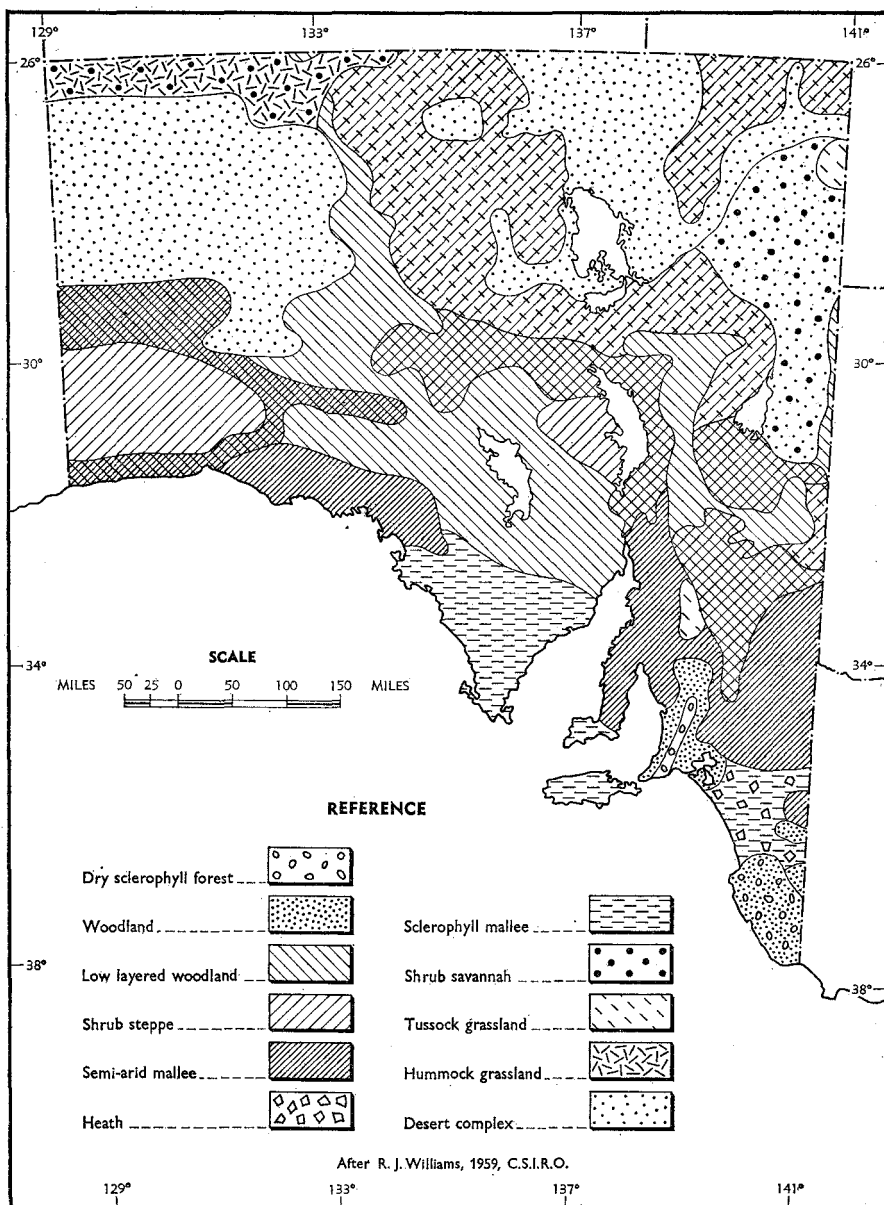
These vast areas of inland South Australia are not well known botanically. Vegetation ranges structurally from low layered woodland, through shrub savannah, to exceedingly sparse vegetation of very low stature (shrub steppe). As in arid situations elsewhere throughout the world, therophytes are well represented and after rain these may transform the scene with prolific but transient herbage. The woody perennial vegetation is of genera adapted to the dry conditions. Predominant trees and shrubs are frequently species of *Acacia* (mulga, myall, ironwood) *Cassia*, *Grevillea* etc. but other genera (*Hakea*, *Myoporum*, *Casuarina*, and less frequently *Eucalyptus*) are often involved. Some species such as the desert oak achieve a stature comparable with large temperate zone trees. Chenopod shrubs (Blue Bush, Salt Bush) are often prominent in the shrub stratum, and *Triodia* (Porcupine Grass) in the herbaceous cover, but there is considerable diversity in the Eremaean flora. The development of cattle and sheep grazing industries and overstocking for long periods and especially in times of drought has led to the depletion of and alteration to much of the vegetation of this area.

#### Temperate Areas

In general, vegetation characteristics of the temperate zone of South Australia succeed each other in a fairly predictable sequence from the highest to the lowest rainfalls. Under the high and intermediate rainfalls (about 30-40 inches) dry sclerophyll forest is well developed, particularly in the Mount Lofty Ranges, where it constitutes a western outlier of the dry sclerophyll forest system occurring in eastern Australia. *Eucalyptus obliqua* and *Eucalyptus baxteri* predominate, but other species such as *Eucalyptus rubida* (the candlebark) are sometimes prominent. Such forest is replete with lesser trees *Acacia melanoxylon* (blackwood) at a lower canopy level and a rich array of sclerophyllous shrubs and sub-shrubs beneath. Most species have generic analogues in equivalent dry sclerophyll forests of both eastern and western Australia. Sclerophyll forest in South Australia has been cut over extensively and is being invaded by aliens. Lower rainfall areas down to about 15 inches per annum supported mainly savannah woodlands and layered woodlands with South Australian bluegum (*Eucalyptus leucoxylon*) and peppermint gum (*Eucalyptus odorata*) as predominant trees. Associated trees included river redgum (*Eucalyptus camaldulensis*) especially along river and creek frontages, sheoak (*casuarina* spp.), and manna gum (*Eucalyptus viminalis*). In these vegetations the grass stratum is expressed and the shrub stratum rather suppressed. These vegetations are now almost entirely replaced by agricultural areas.

In some places on the lower rainfall extreme of the temperate zone, variant vegetations occurred. These included substantial conifer (*callitris* spp.) and conifer-eucalypt forests and woodlands (particularly in the Flinders Ranges), and areas of pure savannah, as once occurred about Burra.

# SOUTH AUSTRALIA VEGETATION MAP





The simple division of the State into Eremaean and temperate areas needs qualifying on two counts:

(i) *Heath*. Certain higher rainfall temperate areas do not support the expected vegetation as a consequence of limiting soil fertility. The Coonalpyn Downs area is an example. Here low nutrient dune fields are superimposed on the landscape and support only a heath vegetation where the rainfall regime is suitable for woodland. Such 'light land' is the scene of contemporary agricultural expansion.

(ii) *Mallee*. Intercalated between the Eremaean and temperate systems proper, there is developed in South Australia extensive mallee vegetation, dominated by eucalypts, the various stems of which all rise from underground lignotubers. The term 'mallee' refers both to eucalypt species exhibiting this growth habit, and to vegetation dominated by such species. Mallee vegetation is associated in its temperate reaches with heath, and in its Eremaean extensions with various vegetation types.

A more detailed description of the vegetation was included on pages 26-37 of *South Australian Year Book* 1967 and should be referred to for a description of the plant species included in the vegetation formations shown in the map on page 25 of this issue.

### FAUNA

South Australia, centrally situated and sharing borders with every other mainland State, is in a sense the zoological cross-roads of the continent. A number of typically western, eastern, and northern species extend to some point within the State, which has few species that are uniquely South Australian.

Only 7.8 per cent of South Australia—a fragmented, southern fringe—is favoured with an annual rainfall of 15 or more inches; more than 80 per cent receives 10 inches or less. The moister areas are restricted mainly to three peninsulas, to Kangaroo Island and the extreme south-east, and these are divided by gulfs, straits, and stretches of drier country. Further north, the semi-arid to arid zone is deeply cut into and split by Spencer Gulf and the central highlands. Because of this geographical background the distribution of South Australian fauna, notably of birds and reptiles, is very complex.

Highly developed agriculture in the limited favourable areas and the widespread pastoral occupation beyond have depleted the fauna, particularly the mammals. A series of national parks and reserves is being established which will preserve samples of the various habitat types and, it is hoped, their indigenous fauna. The Commissioners of National Parks control over 8 million acres (see Part 6.4), while the Flora and Fauna Board administers the Flinders Chase Reserve (212 square miles) on Kangaroo Island which is free from the introduced fox.

The land mammals of South Australia at the time of European settlement numbered about ninety species—some 38 per cent of the total Australian mammal fauna. The two monotremes have survived; the spiny ant-eater is wide-spread but nowhere common while the platypus (once found in the River Onkaparinga as well as in the River Murray) is extremely rare except where it has been introduced in Flinders Chase. The marsupials have been affected most severely; more than a quarter of the fifty or so species are now extinct in South Australia although a number of these survive beyond the State. Originally the marsupial fauna was relatively rich with some 45 per cent of the total number of Australian species represented.

Marsupials that are still common are the brushtailed possum (*Trichosurus vulpecula*) and the western grey kangaroo (*Macropus fuliginosus*). In the dry interior the red kangaroo (*Megalcia rufa*) at times greatly increases in numbers

probably because of changes caused by livestock grazing and the provision of extra water. Today South Australia is almost the sole custodian of the hairy-nosed wombat (*Lasiorhinus latifrons*) which is still numerous in the far west of the State but elsewhere the species has been reduced to a few small isolated colonies.

Of the native placental mammals possibly one of the fifteen or so species of bats and three or four of the eighteen rodents have become extinct.

A special article on the mammals of South Australia was included on pages 42-9 of the *South Australian Year Book* 1970.

About 400 of the 700 species of Australian birds have been recorded in the State, a number that includes 40 or more vagrants and non-breeding visitors. Many species have declined greatly since settlement but probably not more than two have become extinct. The diminutive Kangaroo Island emu disappeared soon after the Europeans arrived; the night or spinifex parrot (*Geopsittacus occidentalis*) is possibly extinct in South Australia.

Many species of birds can be observed close to Adelaide in the Mount Lofty Ranges and on Kangaroo Island. Mallee areas with their lower rainfall are moderately rich in bird life although the removal of native flora has caused the disappearance of many in certain districts. Within the State may be found the boundaries between numerous western and eastern species and sub-species of birds.

Well over 100 species of reptiles have been recorded. Of the few that are peculiar to the State the white dragon lizard (*Amphibolurus maculosus*) found on the salt-encrusted margins of Lake Eyre and other inland playas is of particular interest. Undescribed species of lizards are known to occur in the Flinders Ranges.

The nineteen species of frogs include one that is restricted to the State. This number is only 16 per cent of the Australian frog fauna (123 species) and reflects, in large degree, the predominantly arid nature of the State.

The insects of the coastal regions show affinities with those of similar regions to the east and west while many of the restricted number of species of the inland extend widely through arid Australia.

Among insect groups that are prominent elsewhere in Australia but are scarce in this State are butterflies and cicadas, while insects that depend on permanent streams or swamps, such as dragonflies and caddisflies, are rather poorly represented. Similarly, few species of freshwater crustaceans occur. In eastern and western Australia hosts of wasps, native bees, jewel beetles and other insects are attracted to the flowers of native shrubs in spring and summer. These insects are less numerous in South Australia largely because of the nature and limited extent of the bushland.

Among the restricted range of insects of the arid interior are a number of interesting forms. Of these certain desert-adapted grasshoppers (*Acridiidae*) are notable. Other groups with specialized species are lacewings (*Neuroptera*) and beetles and moths. Some are never abundant but the populations of others may fluctuate enormously. Moths can prolong the pupal stage to survive dry periods and may emerge in great numbers after heavy rain.

#### FRESHWATER FISH OF SOUTH AUSTRALIA\*

South Australia is a very dry area with little permanent water, particularly in the arid north of the State. In spite of this even in these northern regions fish have been found living in waterholes, waterways, springs, bore streams and dams.

\* Contributed by C. J. M. Glover and W. G. Inglis, South Australian Museum.

## INLAND REGIONS

Although not commercially valuable, as are some of the fish of the Murray River, the northern species are of great scientific interest because of the temporary and tenuous nature of the waters in which they manage to live.

Most of the fresh water in the north is ephemeral consisting largely of scattered waterholes and rivers and creeks which are full only during and following seasonal rains. The more permanent habitats are represented by pools and streams associated with artesian springs and bores which occur largely around the margins of the Lake Eyre drainage basin, in addition to some spectacularly large permanent water holes such as those of Cooper Creek near Innamincka and by some large man-made dams and reservoirs.

This northern arid region is part of a larger freshwater zoogeographical area, the Sturtian Region (Iredale and Whitley 1938) which includes all central Australian waters west of the Darling River system. This Sturtian Region has been defined partly on the basis of its fishes including the Central Australian Goby (*Chlamydogobius eremius*), several species of Hardyhead (*Craterocephalus* spp.) and Catfish (*Neosilurus* spp.) as well as certain freshwater snails and mussels.

Only thirteen species of fish are known from this Region within South Australia. These species often occur in small populations, especially in ephemeral waterways, but they can occur in very large numbers in more permanent waters such as those of artesian springs, bores and large waterholes.

No true freshwater fishes of the northern hemisphere occur naturally in Australia although they have penetrated as far as the Malay Archipelago. Australia's native freshwater fish are, as a result, indigenous to this continent and all are species of marine origin which have only recently adapted to a freshwater habitat. As a consequence there is little diversification of the freshwater fish fauna of Australia and most families are represented by no more than a few species which individually display considerable variation of body form. Possibly one of the most specialised species is the Eyeless Blind Gudgeon (*Milyeringa veritas*) which lives in wells in the North West Cape area of Western Australia. Despite reports to the contrary no similar fish have been recorded from the underground waters of caves of the Nullarbor Plain or elsewhere in South Australia, although extensive searches have been made for them.

The majority of the fishes recorded from the north of South Australia are small, growing to a maximum size less than 31 cm (12in) in length. The larger and more permanent populations are mainly concentrated in the artesian bores and springs and in large waterholes around the western half of the Lake Eyre Basin. Although no specific survey has been undertaken in the north-west area of the State general reports suggest fish are rare there, probably because there are few suitable localities in which they can live. In the north-east of the State where there are, in contrast, numerous permanent surface waters associated with bore flows (especially adjacent to the Birdsville Track), fish populations have nevertheless been found at only a few localities, for example Clayton bore (28 miles north-east of Marree) is inhabited by the Desert Goby (*C. eremius*) and great numbers of Welch's Perch (*Terapon welchi*) live in some large waterholes of Cooper Creek, near Innamincka.

## Environment

In the widespread, usually permanent, relatively shallow pools and streams associated with either bores or natural springs, populations of the Desert Goby (*C. eremius*) and/or one or other of the two more common Hardyheads (*C. fluviatilis* or *C. eyresii*) are most often found.

The fairly permanent habitats of the few large and deep waterholes and dams frequently harbour established populations of one or more fish species, while the rivers, creeks and small waterholes are invariably ephemeral and can only support a very temporary aquatic life. The latter localities are therefore certainly without fish except for individuals brought in by flood waters during the wet season. Lake Eyre, which is normally dry, is periodically filled with large quantities of water after exceptionally heavy rains when it will contain fish flushed in by the large rivers entering it. Thus many Bony Bream (*Fluvialosa richardsoni*) were found washed up on the shores of the Lake after its flooding in 1949-50. The other large salt lakes of the north occasionally contain water but since they generally do not have any major waterways flowing into them it is unlikely they would ever receive fish except in overflows from nearby inhabited bores or springs.

The salinity of artesian pools and streams is usually high—of the order of 1500 to 6000 parts per million (ppm) of total dissolved salts and in some instances in excess of 8000 ppm (approximately one-quarter the salinity of sea water). But this salinity is subject to considerable temporary dilution following heavy rain. Standing bodies of water (waterholes, dams etc.), although of quite low salinity immediately after rain tend subsequently to become progressively more saline because of salts leached from the soil and the concentration of salts by evaporation. Salinity in these situations is therefore subject to frequent and sometimes extreme changes.

Similarly the temperature of the water in streams and pools is variable. Fish have been recovered living at temperatures as low as 9°C (48.2°F) in the winter months and as high as 40°C (104°F) in summer.

Survival under such variable and extreme conditions involves special adaptations the scientific study of which makes these northern regions a natural laboratory of great importance.

The Desert Goby, one of the most abundant and widespread species of these northern fish, is able for example to withstand, at least temporarily, sudden salinity changes in the laboratory far wider than any recorded in the field. It survives up to twenty-seven days in distilled water and in excess of sixty days in sea water. Whether it could reproduce under these extremes is questionable but adult individuals at least are clearly capable of surviving the marked temporary fluctuations encountered in the field. The various Hardyheads can also live and survive in similar conditions, an ability which is almost certainly possessed by the majority if not all, of the fishes of the far north.

The temperature of outflowing artesian waters is often quite high but even when initially near boiling it drops off rapidly along flowing streams so that fish can occupy a temperature zone most suitable to them. Nevertheless the Northern Freshwater Hardyhead (*Craterocephalus sturcusmuscarum*) has been collected from water at 40°C (104°F) a temperature equal to the highest at which any fish has ever been taken. Similarly the Desert Goby has been collected at temperatures as high as 40°C (104°F) and has been seen to make brief excursions into water of 41°C (105.8°F).

Since the Desert Goby, at least, can survive equally well at temperatures approaching freezing point, this wide range of thermal tolerance enables the fish to survive the marked temperature changes in the environment in which they live. In contrast, however, the Catfish (*Neosilurus* sp.) at Dalhousie Springs appears to have a fairly restricted survival range of between approximately 30-40°C (86-104°F).

The Spangled Perch (*Madigania unicolor*) is known to survive in dams which have become dry by aestivating in mud for prolonged periods and this is one

explanation for its sudden appearance after rain in previously dry dams and waterholes. Gudgeons (Family *Eleotridae*) and Hardyheads (Family *Atherinidae*) have been reported buried in mud or moist soil elsewhere in Australia and it is possible this process may operate in the central Australian forms of these groups since there are reports of Hardyheads suddenly appearing in formerly dry waterholes in the north following rain.

It has also been reliably reported that willy-willies (dust-spouts) have on occasions swept up small Spangled Perch with water from shallow pools and subsequently deposited them elsewhere. Such 'rains of fishes' may also be another explanation for the reported sudden appearances of small fish, including Hardyheads, in formerly dry sites or uninhabited waters. Aerial dispersion and dispersion by means of floodwaters undoubtedly ensures the survival of some species by establishing or re-establishing populations at sites which had dried out.

### Underground Fishes

The reported sudden appearance of fish, usually the Desert Goby and Hardyheads, in artesian bore and spring waters has led to much popular speculation that these fish have been ejected from far underground. But fish, in order to travel through to the surface with artesian water, would have to pass through a microscopically porous aquifer, a physical impossibility. Bore and spring dwelling fish almost certainly arrive at these sites from other surface localities in one or more of the ways described above. As stated earlier no cave-dwelling fish are known in the State.

The north of the State is not only a dry region but, for fishes, one of extremes of temperatures, salinity and availability of water. The studies which are continuing in the South Australian Museum have already demonstrated the wide environmental range of temperature and salinity within which the fishes can live and some of the ways in which they can take advantage of temporary water.

The following table gives a list of the fishes known to occur and survive under such unstable environmental conditions.

### The Inland Fishes of South Australia Occurring North of Latitude 32° South

Species	Known occurrence in the north of South Australia	Status
Bony Bream ( <i>Fluvialosa richardsoni</i> )	Lake Eyre drainage system including a few large permanent waterholes	Common on occasions
Central Australian Catfish ( <i>Neosilurus argenteus</i> )	Lake Eyre drainage system	Uncommon
Catfish ( <i>Neosilurus</i> sp.)	Dalhousie Springs and a few bores and springs sited on the western edge of the Lake Eyre Basin	Abundant at Dalhousie Springs, uncommon elsewhere. Appears to be an undescribed species

**The Inland Fishes of South Australia Occurring North  
of Latitude 32° South—cont.**

Species	Known occurrence in the north of South Australia	Status
Freshwater Hardyhead ( <i>Craterocephalus fluviatilis</i> )	Widely distributed in waterholes and bore and spring streams throughout the north except the far north-east and possibly the far west	Abundant in certain bore and spring streams
Northern Freshwater Hardyhead ( <i>Craterocephalus stercusmuscarum</i> )	Dalhousie Springs and a few springs sited on the western edge of the Lake Eyre basin	Abundant at Dalhousie Springs and some other locations
Central Australian Hardyhead ( <i>Craterocephalus eyresii</i> )	Widely distributed in many waterholes and bores and spring streams, except in the far north-east and possibly the far west. Occurs more frequently than <i>C. fluviatilis</i>	Abundant
Barcoo Perch ( <i>Terapon barcoo</i> )	Restricted to Cooper Creek. Not yet recorded within South Australia but probably does occur in that part of the Cooper within the State	Uncommon
Welch's Perch ( <i>Terapon welchi</i> )	Northern sector of the Lake Eyre drainage system includ- ing the Finke River and Cooper Creek	Common in Cooper Creek and its associated waterholes
Spangled Grunter ( <i>Madigania unicolor</i> )	Various springs, waterholes, streams and dams mainly in the north-west sector of the Lake Eyre drainage system	Common in certain permanent waters
Callop or Yellowbelly ( <i>Plectroplites ambiguus</i> )	Unconfirmed reports that this species periodically occurs in some large waterholes and stream floodwaters in the north-west sector of the Lake Eyre drainage system	Uncommon
Desert Goby ( <i>Chlamydogobius eremius</i> )	Widely distributed in many bores, springs and dams, mainly in the western half of the Lake Eyre basin	Abundant. Very large populations in certain bores and springs
Purple Striped Gudgeon ( <i>Mogurnda mogurnda</i> )	Recorded only from Dalhousie Springs	Common at Dalhousie Springs
Chequered Gudgeon ( <i>Mogurnda striata</i> )	Recorded only from Balcanoona Creek (west of Lake Frome). Possibly occurs in other per- manent streams in the Flinders Ranges	Common in Balcanoona Creek

## MURRAY RIVER

In apparent contrast to the fluctuating conditions in the fresh water habitats of the arid northern region is the large, relatively stable, permanent freshwater system of the Murray River. Even here, however, conditions used to fluctuate fairly markedly because the river was virtually reduced to a chain of water-holes during the summer months and could be subject to sharp rises in level. Since 1920 the river has become more stable with increasing control by means of weirs and dams. Its level remains high and fairly constant and temperature fluctuations are much less marked.

Twenty-six species of fishes have been recorded from the South Australian section of the Murray, of which twenty-one are native Australian species and five have been introduced from overseas. The larger of these are best known to anglers and some form the basis of the State's small freshwater fishing industry, particularly Murray Cod (*Maccullochella macquariensis*) and Callop (*Plectroplites ambiguus*).

Of the introduced fishes the European Carp is a declared noxious fish which was first recorded in the Murray in South Australia at Renmark in 1969 and by 1970 had been caught at the mouth. The effect of this species is yet unknown but is likely to be adverse since it disturbs the bottom mud. This reduces the clarity of the water so reducing the amount of light reaching the plant-life of the river. As a consequence, because the quantity of plant-life depends on light, it will become less so reducing the food available to fish and other animals in the river.

The details of breeding stimuli vary from species to species and from individual to individual of the same species but spawning in Golden Perch, Murray Cod and Silver Perch (*Bidyanas bidyanas*) at least, is determined by a combination of a rising water level and a water temperature increase of at least 3°C. A small rise in water level can trigger spawning in some species but an extensive flood is needed to ensure a high survival rate.

The increasing control imposed on the waters of the Murray River has already had an effect on the distribution and abundance of its fish and this effect can be expected to increase. In particular the duration, nature and extent of flooding have changed, water temperatures are effected by weirs and dams, which also act as barriers to movement of fishes, and the chemical constituents of the water have been affected.

In general the control of the river system has imposed much more stable conditions to which some of the introduced species are well adapted, while the native species evolved in and are adapted to less stable conditions. As a consequence introduced species such as English Perch (*Perca fluviatilis*) and Tench (*Tinca tinca*) can be expected to flourish while native species will be further affected, not necessarily by direct competition but by a reduction of a suitable habitat in which to live and breed.

## Native Fishes Recorded in the South Australian Section of the Murray River

Species	Status
Pouched or Wide Mouthed Lamprey ( <i>Geotria australis</i> )	Very rare. Only one specimen has been recorded taken from the Murray River in S.A.
Short Headed Lamprey ( <i>Mordacia mordax</i> )	Uncommon

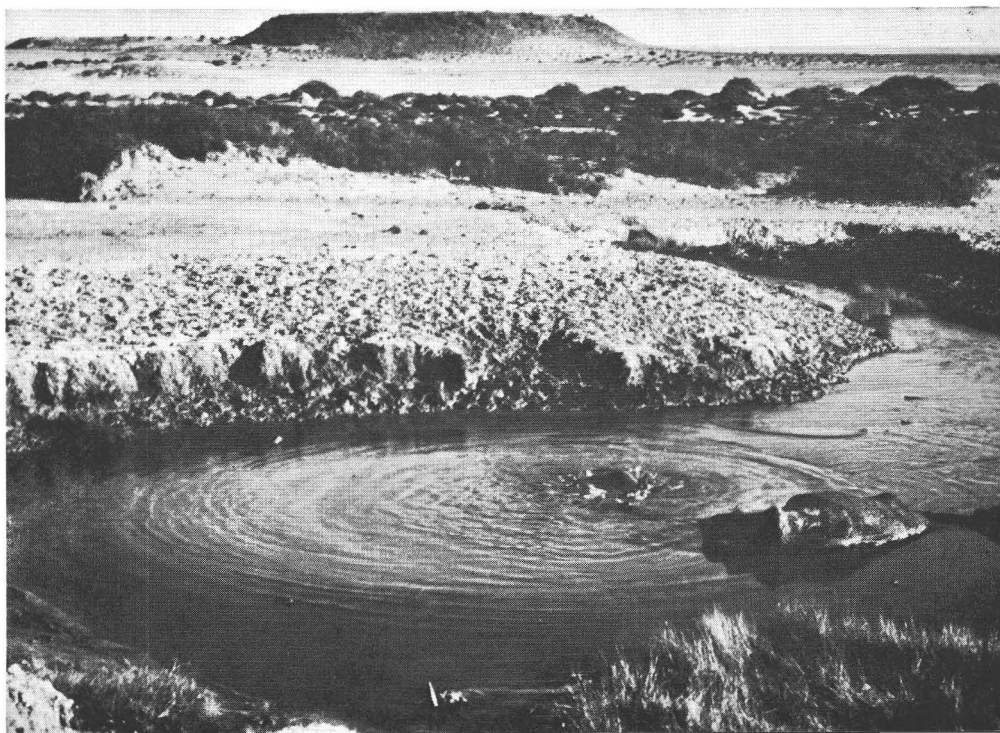


*The News*

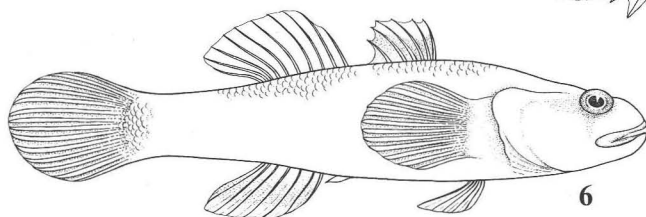
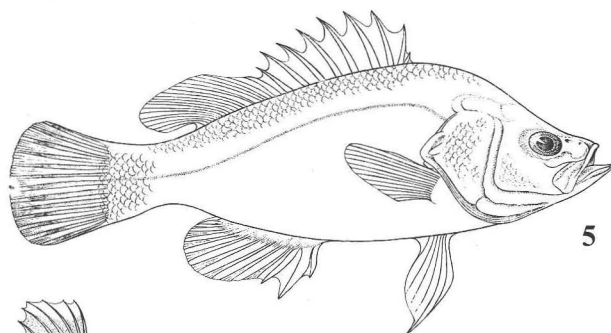
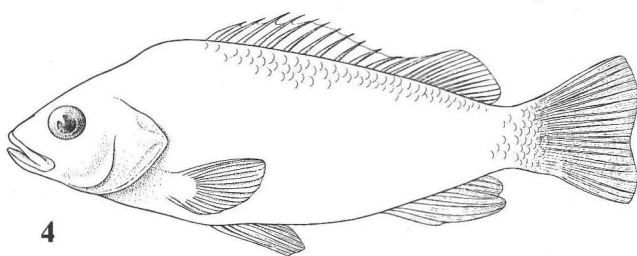
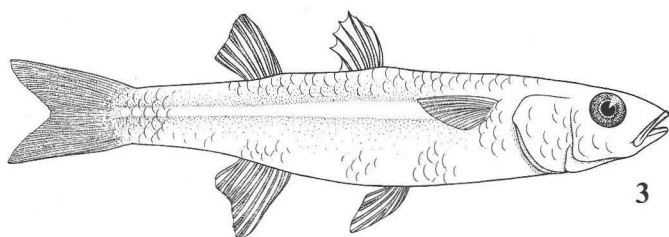
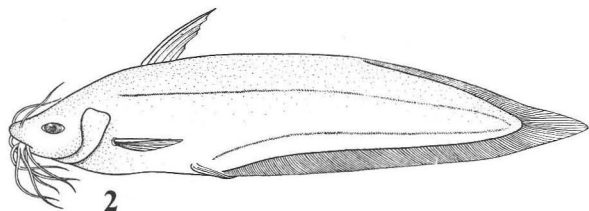
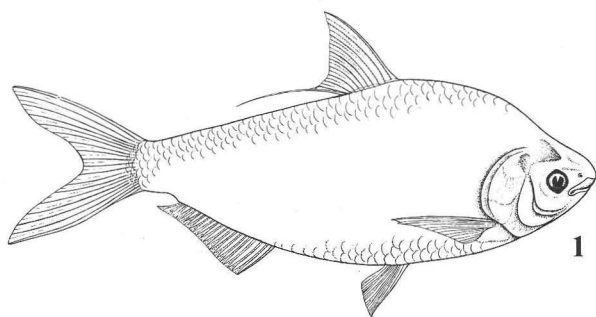
Aerial view of Lake Eyre in flood 1971. Normally dry, Lake Eyre may be temporarily populated by large numbers of fish flushed in by floodwaters.

Head of 'The Bubbler' mound spring, near Coward Springs. This and numerous other natural artesian springs are inhabited by large populations of one or more small species of fish.

*Department of Mines*

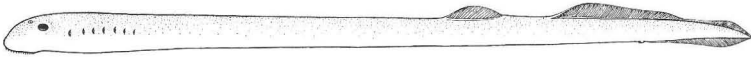




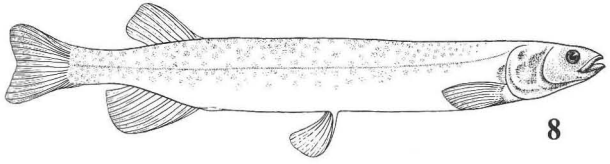


Illustrations (not to scale) by Brenda K. Head after Lake, J. S., Scott, T. D. and Whitley, G. P.

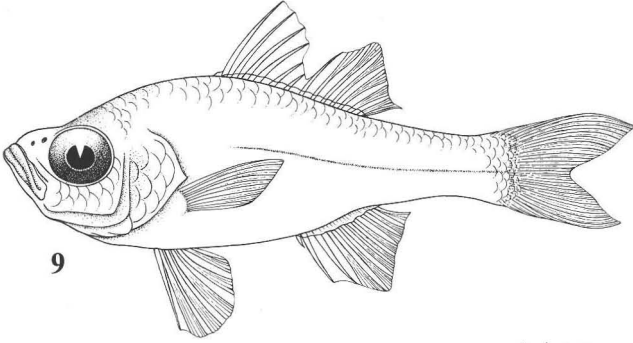
INLAND SPECIES—1. Bony Bream (*Fluvialosa richardsoni*) maximum length in excess of 46 cm (18in). 2. Central Australia Catfish (*Neosilurus argenteus*) 20.3 cm (8in). 3. Central Australian Hardyhead (*Craterocephalus eyresii*) 9.5 cm (3½in). 4. Spangled Grunter (*Madiqania unicolor*) 24 cm (9½in). 5. Callop or Yellowbelly (*Plectroplites ambiguus*) 76 cm (30in). 6. Desert Goby (*Chlamydogobius eremius*) 6 cm (2½in).



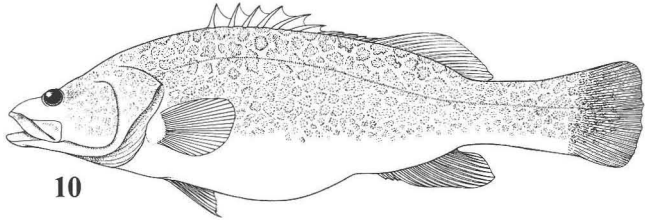
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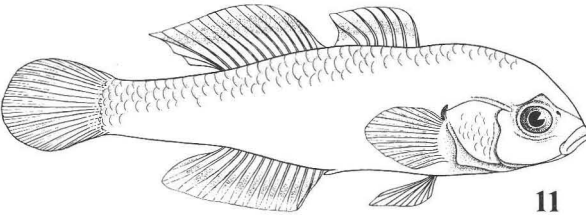
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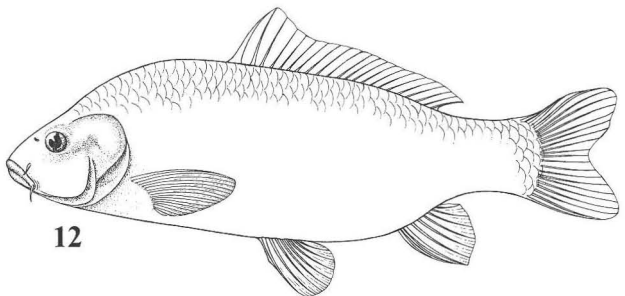
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Illustrations (not to scale) by Brenda K. Head after Lake, J. S., Scott, T. D. and Whitley, G. P.

MURRAY RIVER SPECIES—7. Short Headed Lamprey (*Mordacia mordax*) maximum length 56 cm (22in). 8. Native Trout (*Galaxias attenuatus*) 16.5 cm (6½in). 9. Western Chanda Perch (*Ambassis castelnaui*) 5 cm (2in). 10. Murray Cod (*Maccullochella macquariensis*) 180 cm (72in). 11. Western Carp Gudgeon (*Carasiops klunzingeri*) 6 cm (2½in). 12. European Carp (*Cyprinus carpis*) 100 cm (39½in).

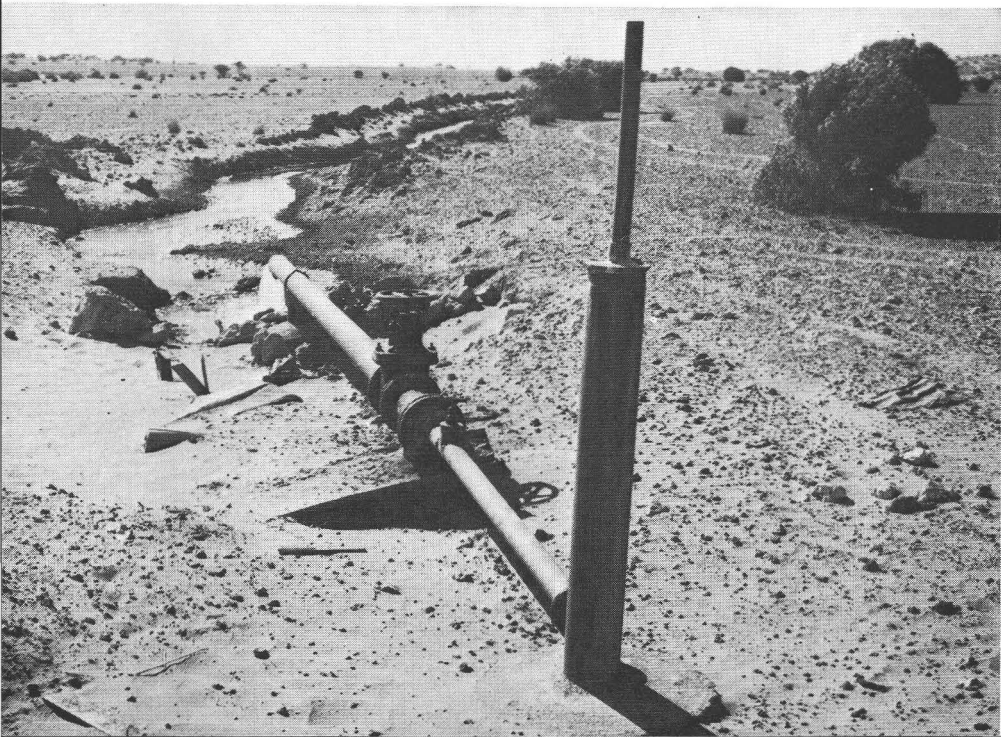


*D. Gregory*

Callamurra Waterhole, Cooper Creek near Innamincka. This and a number of other large waterholes are sufficiently deep to provide permanent habitats for large populations of fish.

Marion Bore on Lake Harry Station. Pools and streams associated with artesian bores are frequently inhabited by large populations of one or more small species of fish.

*Department of Mines*



**Native Fishes Recorded in the South Australian Section of the  
Murray River—cont.**

Species	Status
Bony Bream ( <i>Fluvialosa richardsoni</i> )	Common
Australian Smelt ( <i>Retropinna semoni</i> )	Abundant in patches
Native Trout ( <i>Galaxia attenuatus</i> )	More common near the mouth of the river
Freshwater Catfish ( <i>Tandanus tandanus</i> )	Common. A good sport fish
Short Finned Eel ( <i>Anguilla australis occidentalis</i> )	Rare. Formerly believed to be common. Construction of weirs and barrages appears to have interfered with its migration to sea in order to breed
Rainbow Fish or Pink Ear ( <i>Melanotaenia fluviatilis</i> )	Common in patches
Freshwater Hardyhead ( <i>Craterocephalus fluviatilis</i> )	Common in patches
Western Chanda Perch ( <i>Ambassis castelnaui</i> )	Uncommon. Occurs in patches
Murray Cod ( <i>Maccullochella macquariensis</i> )	Common. Fished commercially and a good sport fish
Australian Perch ( <i>Percalates colonorum</i> )	More common near the mouth of the river
Macquarie Perch ( <i>Macquaria australasia</i> )	Uncommon. Restricted to the higher parts of the Murray in S.A.
Golden Perch or Callop ( <i>Plectroplites ambiguus</i> )	Abundant. Fished commercially. Will grow in dams and ponds but probably will not breed there
Silver Perch ( <i>Bidyanus bidyanus</i> )	Abundant. Good sport fish and are taken commercially
Southern Pigmy Perch ( <i>Nannoperca australis</i> )	Common
Congolli ( <i>Pseudaphritis bursinus</i> )	Uncommon except near the mouth of the Murray, but has been taken as far up as Waikerie
River Blackfish ( <i>Gadopsis marmoratus</i> )	Rare
Flat Headed Gudgeon ( <i>Philypnodon grandiceps</i> )	Uncommon
Chequered Gudgeon ( <i>Mogurnda striata</i> )	Common in patches
Western Carp Gudgeon ( <i>Carasiops klunzingeri</i> )	Common. Also in dams and lakes. Is used as an aquarium fish and will breed in tanks

## Introduced Fishes Recorded in the South Australian Section of the Murray River

Species	Continent of Origin	Status
Golden Carp or Wild Gold Fish ( <i>Carassius auratus</i> )	Asia	Abundant in patches. Prefers stagnant side-waters
European Carp ( <i>Cyprinus carpio</i> )	Asia (thence to Europe)	Uncommon at present. First recorded in S.A. section of the river near Renmark in 1969. By November 1970 its range had extended to the river mouth. A noxious fish which poses a real threat to the indigenous species
Tench ( <i>Tinca tinca</i> )	Europe	Common
Mosquito Fish ( <i>Gambusia affinis</i> )	North America	Abundant. A hardy species. Employed to control mosquitoes
Redfin Perch or English Perch ( <i>Perca fluviatilis</i> )	Europe	Common. Abundant in patches. Prefers still side-waters

## PART 2

# EXPLORATION AND COLONISATION

In the story of the discovery and exploration of South Australia there are many paradoxes which can mainly be explained in terms of the nature of the State. In 1833 Charles Sturt was able to write that 'a spot has been found on the South Coast of New Holland to which the colonist might venture with every prospect of success. All who have ever landed on the eastern shores of Gulf St Vincent agree as to the richness of its soil and the abundance of its pasture.' However, in 1792 the French admiral D'Entrecasteaux was so far from being in agreement with this as to describe the coast of South Australia as 'so uniform that the most fruitful imagination could find nothing to say of it'. It is against a background of such contradictions that the picture of South Australian exploration unfolds: the Dutch reached South Australian waters in 1627, but it was not until after 1801 that British explorers discovered the valuable central southern coastline; Sydney was settled in 1788, but again it was much later, not until after 1836, that British settlers came to grips with the South Australian environment. The geographical characteristics of the country had a lot to do with this slow development and were also to hinder subsequent exploration.

## EXPLORATION BEFORE COLONISATION

The Dutch made the first recorded discovery of Australia in 1606 on the Gulf of Carpentaria, and Dutch ships were sighting Western Australia from 1616 onwards. It was in 1627 that the first part of the South Australian coast was discovered when the *Gulden Zeepaard* under the command of Francois Thyssen examined the coastline from Cape Leeuwin to the islands of St Francis and St Peter in the far west of South Australia. On board the *Gulden Zeepaard* was Pieter Nuyts, 'Councillor Extraordinary of India', after whom this area was named 'A Landt Van P. Nuyts'.

The Dutch, however, were a trading nation and the South Australian coast impressed them very little, for it presented no evidence of the existence of

trading wealth at all. Indeed, so little interest was displayed in this section of the Australian coastline that it was 165 years before the next recorded sighting of South Australia was made, and this was by a French explorer.

Rear-Admiral D'Entrecasteaux, who had been searching all around Australia for the lost French explorer La Perouse, sighted land south of Cape Leeuwin in December 1792 and examined the cliffs of the Australian Bight. He sailed to the head of the Bight, but then after so many miles of barren coast abandoned hope of finding anything other than desolate country, and sailed south for Van Diemen's Land. The early impressions of the South Australian coast were therefore most unfavourable and tended to discourage further investigation.

The British who followed were far more interested in the possibility of colonisation to help ease their population problem at home, and consequently, once the effects of early discouragement had worn off, they began to take an interest in South Australia as a possible site for a new colony. Lieutenant James Grant was the first British explorer to sail along the South Australian coast, sighting the extreme easterly shores of South Australia in about 1801. While in Cape Town he had been informed of the discovery of Bass Strait and was instructed to sail through it in the *Lady Nelson* on his way to Port Jackson. Sailing along the extreme south-east coast he named Cape Banks, Cape Northumberland, Mount Schank and Mount Gambier.

The first notable British contribution to the exploration of the South Australian coast came, however, with the voyages of Matthew Flinders in the *Investigator*. With the support of the President of the Royal Society, Sir Joseph Banks, Flinders sailed from England in July 1801. On his voyage of circumnavigation of the Australian continent he thoroughly explored the coast of South Australia, between January and April, 1802. In addition he discovered the Gulfs and Central Highlands, thus solving the question of whether a north-south strait divided the Australian continent in two. More important was the fact that Flinders reported very promising country for settlement. Many places along the coast carry the names given by Flinders; several of these were named after places in his home county of Lincolnshire, e.g. Port Lincoln, Sleaford, the Althorpes and Boston Bay, while others include unusual names such as Backstairs Passage, The Pages, and Antechamber Bay. Flinders was in fact the first man to explore South Australian waters between Nuyts Archipelago and Encounter Bay. It was at Encounter Bay on 8 April, 1802 that he met Captain Nicolas Baudin, the French explorer, heading along the coast from the east in *Le Geographe*.

Baudin, in command of *Le Geographe* and accompanied by *Le Naturaliste*, left Le Havre in October 1800 with instructions to explore several specified regions, including the then unknown portion of the southern coastline of Australia. After being delayed in the East Indies and Van Diemen's Land, Baudin sailed westward and charted the mainland coast from Western Port to Encounter Bay, where he met Flinders. The object of Baudin's expedition was to make scientific discoveries on behalf of Napoleon, but he had wasted considerable time *en route*. Thus most of the South Australian mainland coast was discovered before him by Grant and Flinders, and he was the original explorer of only a small section between Cape Banks and Encounter Bay. Some French names still remain, for example Lacepede Bay, Guichen Bay and Rivoli Bay. After the meeting at Encounter Bay, Baudin sailed further westward and along the northern shore of Kangaroo Island to Murat Bay, before being forced to abandon further exploration and to return to Port Jackson in June 1802. However, after re-equipping his expedition and with the addition of another ship (*Casuarina*), for charting work in shallow

waters, Baudin returned to the South Australian coast by way of King Island in Bass Strait. Leaving King Island on 27 December Baudin in *Le Geographe* and Freycinet in command of *Casuarina* headed direct for Kangaroo Island where they circumnavigated the whole island and charted its coast, being the first to chart its southern and western shores. This was to be the last major contribution made by an official French expedition to exploration of the South Australian coast.

Although these discoveries on the South Australian coast did not lead to any immediate colonisation, there began an increasing series of visits by sealing vessels to Kangaroo Island. A group of American sealers built a schooner on the island in 1804, while wild gangs of sealers and runaway convicts were forming settlements from 1806 onwards. In addition, French exploration in the area had led to a fear on the part of the British authorities that it might result in French colonisation, and, although not greatly valuing the area for itself, the British would have found it an embarrassment to have the French settled on the Australian continent. As a result, in 1804 the British sent Grimes, a government surveyor, to Kangaroo Island to report on it as a possible site for colonisation. The Grimes Report was most unfavourable, stating that the soil was poor and that the island lacked fresh water. On the other hand, in 1819 a Captain Sutherland visited the island and wrote an over-optimistic report on its future. It was this report which later led the South Australian Company into establishing their first station there in 1836.

In the period between 1804 and 1836 a number of further discoveries took place at various parts of the South Australian coastline by Captains Dillon (1815-16), Goold (1827-28), Hart (1831-33), and Jones (1833-34), together with the discovery of Lake Alexandrina by a group of sealers in 1828. Reports of this period were marked by contradictions regarding the suitability of South Australia for settlement. However, contradictory as were these accounts reaching England, they managed to convince the founders of South Australia even before 1830 that there was 'a sufficient, indeed a superabundance, of fertile soil for the purpose of the colony'.

The most significant explorations of the period immediately before colonisation were those of Captain Charles Sturt, who explored the Murray River from New South Wales down to its mouth; traversed Lake Alexandrina and located the Goolwa channel, reaching the western shore of the Murray mouth on 12 February 1830. Captain Sturt's journey has become something of an epic in Australian history; with a small party of soldiers and convicts he rowed 1,700 miles on the Rivers Murrumbidgee, Darling and Murray. They suffered from desperate weariness, endured a distressing lack of provisions, and were periodically attacked by bands of Aborigines. However, the main object of Sturt's journey was accomplished; the settling of the long insoluble 'problem of the rivers' of south-eastern Australia. But the real significance to South Australia was more than the mere settling of what was little more than an academic question, for his discoveries opened up 2,000 miles of navigable inland waterway and gave to Gulf St Vincent, which lay so near the mouth of the Murray, an importance and significance previously undreamt of. It was the age of canal building in Europe and of the development of the Mississippi in America, so that navigable water was considered of prime importance. The exuberance felt by everyone interested in South Australia at such a discovery is typified by the Wakefield theorists: 'The whole produce of eastern Australia will eventually be shipped from this place'. In fact the Murray became 'the grand attraction of the scheme'. However, Sturt's own fervour at this stage was somewhat cooler than that of interested persons in England for there was one great disappointment which



marred his discovery—the Murray lacked a sufficiently safe navigable mouth. Sturt found that the Murray flowed into a series of shallow lakes and a sand-blocked mouth. So little did Sturt's contemporaries understand the earth movements and land formation of the area, that their only conclusion was that there must somewhere be another channel emptying the waters of the Murray into the sea. So, the 'problem of the rivers' was replaced by the 'mystery of the Murray mouth'—and official action was to be taken promptly to solve this mystery.

Governor Darling of New South Wales sent Captain Collet Barker to the southern coast to try to solve the problem of the Murray. Barker, landing at Noarlunga on 17 April 1831 ascended Mount Lofty and then returned to his ship, the *Isabella*, and examined Port Adelaide. After landing again at Rapid Bay, he crossed the hills to the Murray, thus proving that the river had no westerly outlet. Barker's expedition came to a tragic end when, under mysterious circumstances, he was apparently murdered at the Murray mouth by the usually peaceable Narrinyeri natives. This was the first of a long series of tragic deaths, mainly arising out of navigational difficulties, in the area of the Murray mouth which tended to cast a hoodoo on its navigation later on. Barker's party, however, reported fertile country in the region and the existence of a pass from the Murray mouth to Rapid Bay on Gulf St Vincent. While Barker's expedition proved without doubt that there was no really navigable connection between the Murray and the sea, it added to the rapidly growing volume of favourable accounts of the fertility of the region around Gulf St Vincent. Interested people in England were so obsessed with the geographical fact of the great Murray waterway opening up the centre of Australia that they barely registered the unfavourable accounts of its egress to the sea.

Probably the greatest encouragement for the settlement of South Australia came from Charles Sturt himself who, after his return to Sydney in May 1830, wrote *Two Expeditions into the Interior of Southern Australia* (published in 1833), in which he said: 'My eye never fell on a country of more promising aspect, or more favourable position, than that which occupies the country between the lake and the ranges of St Vincent's Gulf, and continuing northward from Mount Barker, stretches away without visible boundary'. This glowing report, together with that of Barker's expedition, was welcomed by those in England seeking a suitable site to establish a colony where the principles of the 'Wakefield Plan' could be applied without restriction. Sturt spared no efforts in converting opinion to the potentialities of South Australia and, as well as his *Two Expeditions*, he wrote a private letter to the Colonial Office on 17 February 1834. Sturt actually marked the present position of the Outer Harbour at Port Adelaide as the proper and natural site for the capital. 'It is in the angle formed by the creek with the coastline that I would recommend the formation of a township, . . . because it appears to me that when the distant interior shall be occupied and communication established with the lake and valley of the Murray, the banks of this creek will be the proper and natural site for the capital . . . The level country to the north would be overspread, the valley of the Murray would be peopled, every available spot would be located, and its numerous ramifications would afford pasture for thousands of cattle'. In his reasons for this opinion he showed more foresight than he was to do later when, in disagreement with Colonel Light, he supported those who wished to move the Capital to Encounter Bay.

Colonel William Light, who had been appointed Surveyor-General of the new colony, sailed from England in the *Rapid* on 4 May 1836 with instructions to select a site for the capital of the colony. After a brief visit to Encounter Bay,

during which he unhesitatingly rejected that area as being unsuitable, he landed at Nepean Bay on Kangaroo Island where some South Australian Company ships had already established a settlement. From here Light explored the east coast of Gulf St Vincent. Then, pressed for time by the unexpected arrival of the new settlers, he was able to make only a quick trip to Port Lincoln and a brief inspection of part of the west coast of Gulf St Vincent before, in concurrence with Sturt's earlier opinion, he decided that the most suitable site for Adelaide was on the banks of the small, but centrally situated, River Torrens.

### COLONISATION

The colonisation of South Australia was in itself an experiment involving certain entirely new principles and was to represent a turning point in British colonial policy.

The period was conducive to colonisation as in Britain there was widespread unemployment and poverty, the popular remedy for which was emigration. Nevertheless the somewhat revolutionary nature of the plans was to result in seven years of negotiation and considerable modification of early ideas before the colonisation of South Australia was finally approved.

The theoretician was Edward Gibbon Wakefield, whose ideas were contained in a number of writings including the now famous *A Letter from Sydney* series, written in 1829 while he was imprisoned in Newgate Gaol. Wakefield's plans involved three broad principles: the sale of land; the use of the receipts for sponsoring emigrants; and the granting of some measure of self-government. Drawing on developments in New South Wales Wakefield argued that the then current system of giving away vast tracts of land to settlers resulted in an imbalance between land and labour. It was therefore desirable to restrict land distribution and increase the labour supply, and this could be done by selling land at a suitably high price to prevent all labourers becoming landowners and by devoting the proceeds to free passage for a carefully selected labour force.

At the same time, following conflicting observations by early explorers, encouraging reports of the South Australian coastline filtering in from traders and seamen gave rise to moves for the practical application of Wakefield's ideas for the founding of a colony in South Australia.

The first attempt to form a colony was made by Robert Gouger who, having met Wakefield in Newgate Gaol in 1829, was so impressed with his ideas as to approach certain interested parties with a view to purchasing a tract of land in South Australia. He was unable, however, to gain sufficient support to interest the Colonial Office in his plans.

In 1830 the National Colonization Society was formed with Gouger as its secretary. The Society served to further disseminate Wakefield's principles, but was not directly associated with plans for a colony in South Australia.

Renewed interest in colonisation followed the first of Captain Sturt's enthusiastic reports of the land of the lower Murray and in 1831 a group of intending settlers, still enthused with the ideas of Wakefield, formed the South Australian Land Company. A committee headed by Colonel Robert Torrens approached the British Government for a charter and then made preparation for the first voyage. The Government was not prepared to grant the necessary territory, and negotiation continued until 1833 when the Company finally conceded that the Government was unlikely to approve any plans involving a chartered colony.

From the same core of enthusiasts who had supported this and earlier ventures there emerged in 1834 the South Australian Association. This group

was prepared to abandon hopes for a chartered colony, conceding the issue of self-government, provided that the enabling legislation accommodated Wakefield's other principles for land sales and migration. The passage of the legislation was by no means smooth; the scheme was new and involved untried principles, and knowledge of the territory was still extremely limited. In addition official caution was probably reinforced by the fact that many people of liberal outlook were associated with the plans.

Doubts on the suitability of the site were to be largely dispelled by the writings and personal representations of Sturt and the confirmatory expedition by Barker, and finally in July 1834 legislation for a colony in South Australia was put before Parliament. This legislation represented a considerable compromise on earlier plans.

The South Australian Colonization Act (4 & 5 William IV. Cap. 95) was assented to on 15 August 1834; the persistent efforts of Gouger, Torrens, and many others for a settlement in South Australia had finally borne fruit, and at least some of the ideas of Wakefield were to be tried. The territory allotted under the Act embraced 309,850 square miles, with the western boundary the 132nd meridian of east longitude and the other boundaries virtually as they are today. The colony was to be opened to settlement by British subjects, but under no condition were convicts to be admitted, making South Australia the only State to be settled entirely by free persons. Authority was to be divided, with the Colonial Office through the Governor controlling all affairs of government except land sales and immigration, these fields being reserved to a Board of Commissioners. Provision was made for self-government upon the population reaching 50,000. All land alienated by the Crown was to be sold at a price of not less than '12 shillings' (\$1.20) per acre and the whole of the proceeds used in 'conducting the emigration of poor persons from Great Britain and Ireland'.

Although Parliament was prepared to authorise the experiment it was not prepared to finance it; the colony was to be self-supporting. The Commissioners were accordingly authorised to borrow \$400,000 against future general revenue to finance the founding of the colony and the establishment of government, and \$100,000 against the sale of land to start the migration programme. Finally, the Act contained two conditional clauses which were to harass the whole venture and served to delay colonisation another twelve months. The first of these conditions, which were to be satisfied before the Commissioners could exercise their general powers, required that government securities to the value of \$40,000 be lodged as a guarantee for the venture. Secondly land to the value of \$70,000 was to be sold before settlement.

A Board of Commissioners with Torrens as chairman was appointed early in 1835. The Board immediately offered land in the new colony at \$2 per acre including rights to a city acre with every 80 acres of rural land. In spite of considerable publicity, unsurveyed land in an unknown colony proved difficult to sell, and with less than half the land sold the price was reduced to the permitted minimum of \$1.20 per acre. Finally, George Fife Angas, a member of the Board, together with two others took up the balance of the land on behalf of the South Australian Company, which was then in the process of being formed.

In December 1835 with sufficient land sold and with the \$40,000 guarantee lodged with the Treasury, the Commissioners were free to begin the business of colonisation. The South Australian Company was formed in January 1836, and in February two ships of the Company sailed for Kangaroo Island to establish a settlement.

May 1836 saw the first official departure of the Surveyor-General, Colonel William Light, whose task included choosing a site for the first settlement. Details of Light's early movements are given on pages 38-9. The first Company vessels reached Kangaroo Island in July, and colonists arrived at Adelaide from early November. The first Governor of the colony, Captain John Hindmarsh R.N., arrived at Holdfast Bay on 28 December 1836 and the new colony was officially proclaimed on the same day. By this time some 300 colonists were already in residence. Hindmarsh was to remain in the colony for eighteen months, a period marked by political feuding and very little progress.

The one outstanding feature of the first two years was the work of Light. Expected to carry out impossible tasks with an inadequate staff Light first had to contend with opposition to his choice of a site for Adelaide. Fortunately his views prevailed and the city was surveyed to the plan which has since won so much acclaim, and the land allotted by March 1837. The survey of country land for the preliminary purchasers proceeded very slowly and it was not until May 1838 that the first ballot for country sections was held. At the same time the survey staff were becoming increasingly disgruntled with the unrealistic demands of the Commissioners and in June almost the entire staff resigned. Thoroughly exhausted by his constant struggle with misguided officialdom Light died in October 1839.

While the preliminary survey was in progress the settlers remained in Adelaide where their energies and resources were largely devoted to speculation in town lands and in land orders, and where supplies had to be imported with a corresponding outflow of capital. Superimposed on this situation was the continual arrival of new immigrants who served only to increase the volume of the unemployed.

Much of the inactivity of the colony was due to constant clashes between Hindmarsh and the Resident Commissioner, J. H. Fisher, which finally led to the dismissal of Fisher and the recall of Hindmarsh in July 1838. It was realised that the divided authority as incorporated in the Colonisation Act was impracticable, and the next Governor, Colonel George Gawler, was authorised to represent both the Crown and the Commissioners.

Appalled at the stagnation of the colony, Gawler immediately undertook a liberal spending programme. Surveying was considerably increased with the result that half a million acres had been surveyed by mid-1841. At the same time an extensive public building and works programme provided relief for the unemployed. Generally Gawler created a renewed state of optimism which remained until 1840 when land values were depreciated and sales declined. Immigrants continued to arrive throughout this period.

Most of Gawler's expenditure was met by bills drawn on the Commissioners in London. In 1841 a situation was reached where the Commissioners could no longer honour these bills and Gawler was summarily replaced by Captain George Grey. The Imperial Parliament met the bulk of the debts, and in 1842 the Board of Commissioners was abolished. Thus the small measure of independence which the Board represented disappeared and South Australia became an ordinary Crown Colony.

The term of office of Grey was in contrast to that of Gawler, with Grey imposing rigid economies. Public expenditure was cut and considerable unemployment with its accompanying hardships followed. Speculation ceased and the unemployed gradually left Adelaide to be absorbed on the lands which Gawler had opened up. By this time the flow of immigrants had ceased with the suspension of the assisted migration scheme.

By 1844 the colony was producing wheat in excess of its needs and when Major Robe succeeded Grey as Lieutenant-Governor in 1845 South Australia finally became self-supporting. Moreover prosperity was on the doorstep; copper had been located at Kapunda in 1843 and a major find was made at Burra in 1845. Heavy immigration followed these discoveries and continued until the Victorian gold rush. Copper soon became the principal export, with wool providing a complementary cargo. In addition, the repeal of the Imperial Corn Laws in 1846 and the Navigation Acts in 1849 strengthened the export trade in grain.

The discovery of gold in Victoria in 1851 had a two-fold influence on the development of South Australia. In the first place it drained off a large proportion of the skilled artisans and forced the closing of the copper mines. Secondly it gave great impetus to agriculture when the price of wheat rose sharply—the feeding of the miners became as attractive a proposition as was the actual mining. Four years later, when the miners returned, many of the more fortunate purchased land with their winnings.

At the same time political changes were taking place and in 1856 South Australia attained self government. Further details are given in Part 3—Constitution and Government.

### EXPLORATION AFTER COLONISATION

Only a minor portion of the area proclaimed as South Australia was to prove economically viable, but extensive exploration with its accompanying hardships was necessary to establish this fact. Post-colonisation exploration was of two forms; the first being the continuous process of discovery as settlers sought grazing and crop lands and sometimes mineral resources, and the second the more deliberate activities of the professional explorers as they sought to cover vast distances through unknown terrain.

The earliest exploratory moves of the colonists were directed towards establishing an overland route between Adelaide and Encounter Bay, and in discovering a north-easterly passage to the River Murray that would by-pass the Mount Lofty Ranges. Contact was first made with Encounter Bay in about July 1837 by Colonel Light and J. H. Fisher, and in December of the same year an expedition by Strangways and Hutchinson played a further important part in making contact with the River Murray by driving a bullock cart across the ranges to Encounter Bay, and then exploring the Murray mouth, the Goolwa channel and the southern part of Lake Alexandrina. The north-easterly route to the Murray was first traversed successfully early in 1838. Penetration of the Mount Lofty ranges began in 1837, and by the end of the year parties had crossed the ranges and descended to Lake Alexandrina.

From the beginning of 1838, attempts were made to open up stock routes from the eastern States. Joseph Hawdon and Charles Bonney were the first to make an overland cattle drive to Adelaide. Leaving Hawdon's station near Albury on 13 January 1838 with a party of seven men, they took a route which followed the Murray for much of the way, and reached Adelaide in eleven weeks with the cattle in good condition and only four head out of 300 lost *en route*. At the same time, Edward John Eyre was making a similar cattle drive, but after unsuccessfully trying to find a suitable trail south of the Murray, he was forced to make his way back to the Loddon River and then follow the trail taken by Hawdon. In another journey starting in 1838, Eyre became the first to bring sheep overland to Adelaide, driving 1,000 sheep and 600 cattle along the Hawdon

trail. Charles Sturt was another to make an early stock drive to Adelaide, while Bonney in 1839 pioneered an alternative route which followed the south-east coast of the State and crossed the Murray above Lake Alexandrina.

Other parts of the State were also attracting attention. A section of Yorke Peninsula was visited in 1838, and in the following year a number of expeditions were made into the hinterland of Port Lincoln. Thus by 1840 the area within a fifty mile radius of Adelaide had been explored for pastoral, farming and mineral lands. Settlers had also ventured by boat along the Murray, by boat to Port Lincoln and thence inland, and by boat and overland to Yorke Peninsula. Reports by drovers who came down the Murray suggested that the land on the other side of the Murray was of little immediate value. It was soon to be realised, however, that very different conditions prevailed in the Lower South East, and by the mid-1840s this area was supporting a considerable sheep population.

Knowledge of the arid interior and of the far west coast was to be obtained from a number of major expeditions, the first such venture being led by Edward John Eyre. In 1839 Eyre journeyed north to Mount Arden, at the head of Spencer Gulf, where he established a base camp. From Mount Arden he made the first sighting of the dry bed of Lake Torrens. Crossing to Port Lincoln, Eyre proceeded up the west coast of the peninsula which was to bear his name, passed through Streaky Bay, and came to within 50 miles of the Western Australian border. The return journey to Mount Arden camp was made across the top of Eyre Peninsula.

The interest of the colonists was now divided between the country to the northward, including Eyre's new-found lake, and the possibility of establishing an overland stock route to Western Australia. Eyre having just returned from the desolate country of the Great Australian Bight showed little enthusiasm for the latter idea, and in June 1840 set out for the north. From Mount Arden he made three attempts to penetrate beyond the lakes, but after following the Flinders Ranges to Mount Hopeless and making a number of observations, he concluded that Lake Torrens was a giant horseshoe-shaped salt lake forming an impassable barrier. This erroneous belief was to persist for eighteen years.

Thwarted in his efforts to go north Eyre decided to attempt the western crossing. Leaving Mount Arden the party separated, one group going direct to Streaky Bay while Eyre went down to Port Lincoln. The party reformed at Streaky Bay and moved to Fowlers Bay, where a camp was established in November 1840. After a number of preliminary explorations around the Bight, Eyre and a small party set out for King George Sound (Albany) in February 1841, having sent the remainder of the party back to Adelaide. Eyre arrived at King George Sound in July after an extremely tortuous crossing which, although an example of human endeavour, contributed little to geographic knowledge.

In 1842 and 1843 the Surveyor-General, Colonel Frome, made two trips to the Lake Torrens region in an attempt to determine the nature of the area. However, after reaching a 'desert-like' Lake Frome (which he believed to be part of Lake Torrens) he turned back, making two short thrusts to the east on the return journey. Frome had seen enough to be able to report that 'there is no country. . . as far as the meridian 141° (and probably much beyond it) available for either agricultural or pastoral purposes'.

Captain Charles Sturt, whose earlier journey down the Murray had helped precipitate the colonisation of South Australia was again to contribute to South Australian exploration. Considerable mystique had developed concerning Central

Australia, including the rumoured presence of an inland sea, and in August 1844 Sturt set out from Adelaide in an effort to unveil this area. Hoping to avoid the supposed horseshoe lake, Sturt followed the Murray and Darling Rivers to Menindee. After passing through Broken Hill and seeing Eyre's Mount Hopeless from the other side of the lakes, the party moved to Mount Poole some 200 miles north of Menindee. Here they rested for six months while waiting for rain to fall. In July 1845 Sturt set off in a north-westerly direction crossing Sturt's Stony Desert and the north-east corner of the State. Although temporary relief was provided by Eyre Creek, whose course they followed for some considerable distance, the desert nature of the subsequent terrain forced the party to turn back when very close to their central goal, and only 500 miles from the Gulf of Carpentaria. A second assault on the desert also failed, although Sturt explored along Cooper Creek for almost 100 miles before returning to the base camp and thence to Adelaide in January 1846.

In 1846 John Horrocks led a small party north from his station, Penwortham, through the Flinders Ranges *via* Horrocks Pass (so named by the party) and on to a camp site at Depot Creek. The party had brought with them the only camel then in the colony, the first time one had been used for exploration work in Australia. From Depot Creek Horrocks made two trips, the first of about twenty miles and the second about sixty miles to Lake Dutton where, jostled by his camel, he accidentally shot himself, thus bringing the expedition to an early end, but not before he had formed the opinion that there was no suitable pastoral land in that direction. Horrocks died of his wounds about three weeks later.

Further to the west a small expedition led by John Darke explored country to the north and east of the Gawler Ranges, and concluded that there was no useful land for settlers in this region. On his way home to Port Lincoln Darke was mortally wounded by natives near what is now known as Darke Peak. In 1857 Stephen Hack explored the country west of Lake Gairdner and found useful pastoral country at the south-western end of the Gawler Ranges.

At about this time the northern lakes again became a centre of interest. In 1856 there had been considerable rainfall in the area, and when the Deputy Surveyor-General, G. W. Goyder, visited Lake Torrens he found an inland sea surrounded by excellent vegetation. Goyder's glowing report was, however, discounted by a return journey the following year. Indeed the extremely fickle seasons experienced in the north were to lead to many conflicting reports as the explorers and settlers moved northwards. Between 1857 and 1859 several exploratory expeditions visited the region of Lake Torrens and it was during this period that the myth of the horseshoe lake was destroyed. Knowledge of the lakes district was extended by B. H. Babbage, who discovered Lake Eyre in 1858, and Major P. E. Warburton, who located the first stock crossing. A. C. Gregory, coming south from Queensland in search of Leichhardt, passed between the lakes *en route* to Adelaide in 1858.

At the same time parties were searching for pastoral country in the north, with the most extensive search being made by John McDouall Stuart in 1858. Stuart, who had been in Sturt's party in 1844, set out from Mount Arden, passed to the west of Lake Torrens, and circled north of Coober Pedy, returning to Mount Arden *via* Fowlers Bay. In the meantime the South Australian Government was offering a reward for the first successful north-south crossing of the continent, and after making two exploratory journeys to the north in 1859, Stuart set out in March 1860 to attempt such a crossing.

Stuart had an advantage over Sturt in that the intervening years had revealed the lakes to be passable and thus he was virtually able to begin his expedition at Chambers Creek at the southern tip of Lake Eyre, and to pass through known country as far as The Neales watercourse. Stuart reached the MacDonnell Ranges in the Northern Territory in April, and later the same month estimated that he had reached the centre of the continent. His attempt to reach the northern coastline was thwarted however, and in June he turned back. In a second attempt in 1861 he followed the same route and this time reached Newcastle Waters before being forced to return. At his third attempt Stuart was successful, reaching the sea on 24 July 1862 and establishing a route which was to be followed by the Overland Telegraph ten years later.

While Stuart was making his second attempt to reach the north, the ill-fated Burke and Wills expedition was crossing the continent further to the east. Their journey took them across the north-east corner of the State along much the same path as that followed by Sturt some seventeen years earlier. In 1861 and 1862 parties led by Alfred Howitt, who left from Melbourne, and John McKinlay from Adelaide were to pass through the same area in search of Burke and Wills. After finding traces of the expedition on Cooper Creek, McKinlay pushed east and then north, to reach the Gulf of Carpentaria.

The construction of the Overland Telegraph between 1870 and 1872, and the subsequent maintenance of this link between Adelaide and Darwin, naturally led to minor exploration of the adjacent country. At this stage attention turned to the land between the telegraph line and the settlements of Western Australia. Foremost among the explorers of this region, and whose paths brought them within South Australia, were John Forrest and William Ernest Giles. In March 1870 Forrest left Perth for Adelaide, covering much the same path as Eyre had taken thirty years earlier. Forrest crossed South Australian territory again in 1874 when he travelled from Geraldton in Western Australia across the centre of the continent, coming down the Alberga watercourse to Peake telegraph station.

Giles had set out from the Overland Telegraph in 1873 at a point north of Oodnadatta, but was forced to return after covering approximately half the distance to the western seaboard. He tried again in May 1875, this time going south from Beltana to Port Augusta and then to Ooldea on a route which forty years later was to be closely followed by the east-west railway. From Ooldea the party went north for over 100 miles before again striking out to the west. Giles reached Perth in November, and three months later left Geraldton to return to South Australia on a route similar to that taken by Forrest two years earlier, arriving at Peake telegraph station in August 1876.

In 1873 W. C. Gosse, returning from an unsuccessful attempt to reach Perth from Alice Springs, discovered and named the Musgrave Ranges.

A number of persons other than those mentioned contributed to the exploration of the State, both in the period discussed and subsequently. The inhospitable nature of the country meant that many areas had to await the coming of the aeroplane before an accurate physical description could be recorded. One such expedition was that led by Donald Mackay in 1935 when the western half of the State north of the east-west railway line was aerially surveyed.



## **PART 3**

# **CONSTITUTION AND GOVERNMENT**

### **3.1 SYSTEM OF GOVERNMENT**

South Australia is one of the six Australian States (originally constituted by Acts of the Imperial Parliament) which at Federation in 1901 ceded many of their powers on matters of national importance (*e.g.* international affairs including defence) to the Commonwealth of Australia. From time to time other powers on matters of local importance have been delegated to local governing bodies. As a result the people of South Australia are subject to the laws of a three-tier system of government. In addition statutory powers within specified fields are exercised by certain semi-government authorities such as Municipal Tramways Trust, Electricity Trust of South Australia, South Australian Housing Trust, and Metropolitan and Export Abattoirs Board.

Both the Commonwealth and the South Australian Parliaments are bicameral: in each the leader of the Government (the Prime Minister of the Commonwealth and the Premier of South Australia) is seated in the Lower House; in each the Upper House has restricted powers concerning money Bills.

#### **Electorates**

For elections for the Commonwealth Upper House (Senate) each State is a single multi-member electorate. South Australia is divided into five multi-member electorates for elections for the State Upper House (Legislative Council) and into twelve and forty-seven single-member electorates respectively for the Lower House of the Commonwealth (House of Representatives) and the State (House of Assembly).

Although in both the Commonwealth and South Australia it is Parliament alone which has the power to make changes in the number, size, and distribution of electorates, it is customary to appoint electoral commissions to recommend in these matters.

The terms of the Commonwealth Constitution provide for changes in House of Representatives electorates in certain eventualities, but in the South Australian Parliament changes in electorates for either House can be effected only by amendment to the State Constitution.

Because of a prescribed relationship between population and the distribution of House of Representatives electorates Commonwealth electoral commissions are usually appointed after each Census to consider the effect of changes in the distribution of population and, if necessary, to suggest alterations to the boundaries and distribution amongst the States of Lower House electorates. In South Australia the boundaries of electorates are defined in a schedule to the State Constitution; there is no prescribed relationship between population and electorates, and electoral commissions are appointed at irregular intervals.

The electoral commission appointed after the 1966 Census recommended that South Australia be given an additional seat in the House of Representatives. After the necessary legislation had been passed, new electoral boundaries were proclaimed on 21 November 1968. At the general elections held on 25 October 1969, the first under the new boundaries, twelve members from South Australia were returned to the House of Representatives.

The Electoral Districts (Redivision) Act, 1968-1969 provided for the appointment of a three-man Electoral Commission to divide the State into forty-seven House of Assembly districts, eight more than previously, and also to re-define Legislative Council districts without increasing the number.

After considering submissions from interested persons and organisations the Commission completed its report with recommendations in September 1969. The Constitution Act Amendment Act, 1969 incorporating the Commission's recommendations passed both Houses and the Royal Assent was given on 12 March 1970 and at the House of Assembly election conducted on 30 May 1970 forty-seven members were returned.

### **Party System**

Most members of both the Commonwealth and the South Australian Parliaments are elected by the voters from candidates pre-selected and endorsed by the major political parties. Once policy has been determined at a party meeting, members usually observe party solidarity; speaking, voting, and acting in accordance with that policy both in and out of Parliament whether the party be in government or in opposition.

### **Cabinet and Executive Government**

Both in the Commonwealth and in South Australia, executive government is based on the system which was evolved in Britain in the eighteenth century and which is generally known as 'cabinet' or 'responsible' government. Its main principles are that the head of the State, Her Majesty the Queen (or her representative, the Governor-General or Governor, acting on her behalf) should perform governmental acts on the advice of her ministers; that she should choose her principal Ministers of State from members of Parliament belonging to the party or coalition of parties commanding a majority in the popular House; that the Ministry so chosen should be collectively responsible to that House for the government of the State; and that the Ministry should resign if it ceases to command a majority there.

The cabinet system operates chiefly by means of constitutional conventions, customs or understandings and through institutions that do not form part of the legal structure of government at all. The executive power of the Commonwealth is exercisable by the Governor-General and that of South Australia by the Governor, each being advised by an executive council which only meets for formal purposes. The whole policy of a Ministry is in practice determined by some or all of the Ministers of State, meeting without the Governor-General or Governor under the chairmanship of the Prime Minister or Premier. This group of Ministers is known as the Cabinet.

### *The Cabinet*

The Cabinet does not form part of the legal mechanism of government. Its meetings are private and deliberative, the actual Ministers of the day alone are present, no records of the meetings are made public and the decisions taken have in themselves no legal effect. Before January 1956 all Commonwealth Ministers were members of the Cabinet, but at present the thirteen senior Ministers constitute the Cabinet and the other Ministers only attend Cabinet meetings when required, for example, when the business of their respective Departments is being discussed. In South Australia all ten Ministers are members of Cabinet.

As Ministers are the leaders of the party or parties commanding a majority in the popular House, the Cabinet substantially controls not only the general legislative programme of Parliament, but the whole course of Parliamentary proceedings. In effect, though not in form, the Cabinet, by reason of the fact that all Ministers are members of the Executive Council, is also the dominant element in the executive government of the State. In summoning, proroguing or dissolving Parliament, the Governor-General or the Governor is usually guided by the advice tendered him by the Cabinet through the Prime Minister or Premier, although legally the discretion is vested in the Governor-General or Governor himself.

### *Executive Council*

The Executive Council is usually presided over by the Governor-General or Governor, the members holding office during his pleasure. All Ministers of State must be members of the Executive Council. Commonwealth Ministers remain members of the Executive Council on leaving office, but are not summoned to attend its meetings, for it is an essential feature of the cabinet system that attendance should be limited to the Ministers of the day.

The meetings of the Executive Council are formal and official in character and a record of proceedings is kept by the Secretary or Clerk. At Executive Council meetings the decisions of Cabinet are, where necessary, given legal form, appointments are made, resignations accepted, proclamations issued and regulations approved.

### *Appointment of Ministers*

Legally, Ministers hold office during the pleasure of the Governor-General or Governor, but in practice the discretion of the Queen's representative in the choice of Ministers is limited by the conventions on which the Cabinet system rests. When a Ministry resigns the Crown's custom is to send for the leader of the party which commands, or is likely to be able to command a majority in the popular House, and to commission him, as Prime Minister or Premier, to 'form a Ministry'—that is to nominate other persons to be appointed as Ministers of State and to serve as his colleagues in the Cabinet.

### Committees

At one stage in the consideration of every Bill each House resolves itself into Committee for freer discussion of proposed legislation than would be possible under the rules of formal debate usually applied in Parliament.

In addition there is a Committee system whereby a limited number of Members enquire into and report on particular matters thus enabling a greater volume of work to be handled more effectively. There are Joint Committees, consisting of members of both Houses, and each House has committees to attend to its own functions. Standing Committees (*e.g.* the South Australian Public Works Standing Committee) consider matters of a continuing or recurring nature, and *ad hoc* committees are formed to enquire into and report on specific matters as they arise.

Party representation on Joint and House Committees is usually proportionate to representation in Parliament or the appropriate House respectively.

### Administration

The pattern of public administration in South Australia is determined by the division and delegation of statutory authority already mentioned. Various aspects and areas of administration are attended to by Commonwealth and State Government departments, by local government authorities, and by semi-government instrumentalities deriving authority and responsibility from either Commonwealth or State legislation. Within this framework numerous boards and committees exercise administrative and, in some cases, judicial powers.

These various levels of administration are largely interdependent and complementary. Some items of Commonwealth legislation are completely, or almost completely administered by State authorities, often in matters in which (the Commonwealth and the State having concurrent powers) Commonwealth legislation either supplements or supersedes State legislation, *e.g.* the South Australian Supreme Court applies the Commonwealth Matrimonial Causes Act in this State. Performance of State functions by Commonwealth authorities is neither as frequent nor as extensive, but there are instances of the provision of services or facilities, *e.g.* the Commonwealth Electoral Office maintains the House of Assembly electoral roll; State Land Tax may be paid at Post Offices.

### Judicature

The degree to which South Australians are subject to the jurisdiction of Commonwealth and State courts respectively varies with the type of action. Most criminal and civil actions are heard, at least originally, in State courts, but many individuals are subject exclusively to Commonwealth jurisdiction in industrial matters.

Generally speaking, the decisions of the lower courts (the South Australian Magistrates and Local Courts) may be the subject of appeal to the State Supreme Court, and the decisions of this higher court, acting in either its original or appellate jurisdiction, may be the subject of appeal to the High Court of Australia. In certain circumstances an ultimate appeal in matters of State jurisdiction may be made to the Privy Council.

Included in the jurisdiction of the High Court of Australia is the review of legislation to test its constitutional validity.

## 3.2 COMMONWEALTH GOVERNMENT

### Federation

The Commonwealth of Australia was proclaimed as from 1 January 1901 in 'An Act to constitute the Commonwealth of Australia', a statute of the Imperial Parliament, which received Royal Assent in July 1900. The draft constitution, which was enacted with only minor amendment, had been prepared at inter-colonial conferences during 1897, 1898, and 1899, and was accepted at referenda during 1899 by South Australia, New South Wales, Victoria, Queensland, and Tasmania, and in 1900 by Western Australia.

### Separation of Powers

The Commonwealth Constitution provides, in sections 52, 69, 86, 90, and 115, for certain powers to be vested exclusively in the Commonwealth Government and, in section 51, for certain specified fields of interest to be common to both Commonwealth and State Governments; in cases of conflicting legislation, that of the Commonwealth prevails to the extent of the inconsistency. All other fields of interest remain the exclusive province of the State Governments until amendment is made to the Commonwealth Constitution Act or until the State Parliaments cede particular powers to the Commonwealth Parliament, as was the case in 1921 when the States transferred to the Commonwealth full control over air navigation.

### Financial Resources

Since Federation the distribution of financial resources between the Commonwealth and the States has been an almost constant problem. Under the original terms of the Constitution the Commonwealth, for ten years, returned to the States three-quarters of the net revenues from the duties of customs and excise; provision also existed for general and particular grants to the States. Significant changes have been made in the distribution of financial resources since 1910. These are reviewed in some detail in Part 12—Public Finance.

## COMMONWEALTH LEGISLATURE

The Commonwealth Constitution provides that 'the legislative power of the Commonwealth shall be vested in a Federal Parliament, which shall consist of the Queen, a Senate, and a House of Representatives'. Provision for constitutional amendment includes a requirement that a proposed amendment must be submitted to a referendum.

### Franchise

Qualifications for franchise are possessed by any British Subject, not under twenty-one years of age and not disentitled on other grounds, who has lived in Australia for six months continuously. Residence in a subdivision for a period of one month prior to enrolment is necessary to enable a qualified person to enrol. Enrolment and voting are compulsory except that the compulsory enrolment provisions do not relate to Aboriginal natives of Australia.

A member of the Defence Forces on service outside Australia who is a British Subject not less than twenty-one years of age and has lived in Australia for six months continuously is entitled to vote at Commonwealth elections, whether enrolled or not. In 1966 the franchise was extended to entitle a person who is less than twenty-one years of age, who has lived in Australia for six months continuously and who is, or has been, on 'special service' outside Australia as a member of the Defence Forces to vote at elections as if his name appeared on the

roll. 'Special service' takes the same meaning as that term in the Repatriation (Special Overseas Service) Act and means, in relation to a person, service during a period when he is outside Australia and he or his unit is allotted for special duty in a special area.

Persons of unsound mind, attainted of treason, convicted and under sentence for any offence punishable by imprisonment for one year or longer or persons who are holders of temporary entry permits under the *Migration Act* 1958-1966 or are prohibited immigrants under that Act are excluded from the franchise.

### Membership

Qualifications necessary for membership of either House of the Commonwealth Parliament are possessed by any British Subject, twenty-one years of age or over, who has resided in Australia for at least three years and who is, or is qualified to become, an elector of the Commonwealth. The principal reasons for disqualification of persons otherwise eligible as members of either House are; membership of the other House, allegiance to a foreign power, being attainted of treason, being convicted and under sentence for any offence punishable by imprisonment for one year or longer, being an undischarged bankrupt or insolvent, holding office of profit under the Crown (with certain exceptions), or having pecuniary interest in any agreement with the Public Service of the Commonwealth except as a member of an incorporated company of more than twenty-five persons.

## EXECUTIVE GOVERNMENT

### Governor-General

On 30 April 1969 His Excellency the Rt Hon. Sir Paul Meernaa Caedwalla Hasluck, GCMG, was sworn in as the eighteenth Governor-General of the Commonwealth. His authority as the Queen's representative is derived from Letters Patent, Instructions under the Royal Sign Manual and Signet, and the relevant sections of the Commonwealth Constitution.

### Executive Council

Members of the Federal Executive Council are chosen, summoned and sworn by the Governor-General and hold office during his pleasure. All Ministers are members. Councillors usually retain membership for life but it is customary for attendance at meetings to be limited to Ministers of the day.

### Ministry

Members of the fortieth Ministry (the first McMahon Ministry) are listed below.

### McMahon Ministry from 31 May 1971

#### Prime Minister

The Rt Hon. W. McMahon, MP (N.S.W.)

#### Deputy Prime Minister and Minister for Trade and Industry

The Rt Hon. J. D. Anthony, MP (N.S.W.)

#### Minister for Defence

The Rt Hon. J. G. Gorton, MP (Vic.)

#### Minister for Primary Industry

The Hon. I. McC. Sinclair, MP (N.S.W.)

#### Minister for Supply and Leader of the Government in the Senate

Senator The Hon. Sir Kenneth McC. Anderson, (N.S.W.)

#### Minister for National Development and Leader of the Government in the House of Representatives

The Hon. R. W. C. Swartz, MBE, ED, MP (Qld)

*Treasurer*

The Hon. B. M. Snedden, QC, MP (Vic.)

*Attorney-General*

The Hon. N. H. Bowen, QC, MP (N.S.W.)

*Minister for Education and Science*

The Hon. D. E. Fairbairn, DFC, MP (N.S.W.)

*Postmaster-General and Vice President of the Executive Council*

The Hon. Sir Alan S. Hulme, KBE, MP (Qld)

*Minister for Foreign Affairs*

The Hon. L. H. E. Bury, MP (N.S.W.)

*Minister for Shipping and Transport*

The Hon. P. J. Nixon, MP (Vic.)

*Minister for Labour and National Service*

The Hon. P. R. Lynch, MP (Vic.)

(The above Ministers constitute the Cabinet)

*Minister for External Territories*

The Hon. C. E. Barnes, MP (Qld)

*Minister for Immigration*

The Hon. A. J. Forbes, MC, MP (S.A.)

*Minister for Social Services*

The Hon. W. C. Wentworth, MP (N.S.W.)

*Minister for Works and, under the Minister for Trade and Industry, Minister-in-Charge of Tourist Activities*

Senator The Hon. R. C. Wright (Tas.)

*Minister for Civil Aviation*

Senator The Hon. R. C. Cotton (N.S.W.)

*Minister for Customs and Excise*

The Hon. D. L. Chipp, MP (Vic.)

*Minister for Air*

Senator The Hon. T. C. Drake-Brockman, DFC (W.A.)

*Minister for the Army and Minister Assisting the Treasurer*

The Hon. A. S. Peacock, MP (Vic.)

*Minister for Repatriation*

The Hon. R. McN. Holten, MP (Vic.)

*Minister for Health*

Senator the Hon. I. J. Greenwood, QC, MP (Vic.)

*Minister for the Navy*

The Hon. M. G. Mackay, MP (N.S.W.)

*Minister for the Interior*

The Hon. R. J. D. Hunt, MP (N.S.W.)

*Minister for Housing*

The Hon. K. M. K. Cairns, MP (Qld)

*Minister for Environment, Aborigines and the Arts*

The Hon. P. Howson MP (Vic.)

**Salaries and Allowances**

As from 17 June 1970 the annual salary for each member has been \$9,500 with electorate allowances of \$2,750 for city House of Representatives members, \$3,350 for country House of Representatives members and \$2,750 for senators.

The following additional payments are also made:

Prime Minister—\$21,250 plus expense allowance of \$10,300.

Deputy Prime Minister—\$12,500 plus expense allowance of \$4,600.

Treasurer—\$12,250 plus expense allowance of \$4,600.

Senior Ministers—\$10,500 plus expense allowance of \$4,600.

Other Ministers—\$7,500 plus expense allowance of \$4,000.

Speaker (House of Representatives)—\$7,500 plus expense allowance of \$4,000.

President (Senate)—\$7,500 plus expense allowance of \$4,000.

Chairman of Committees (House of Representatives)—\$3,125.

Chairman of Committees (Senate)—\$3,125.

Leader of the Opposition (House of Representatives)—\$10,500 plus expense allowance of \$4,600.

Deputy Leader of the Opposition (House of Representatives)—\$5,000 plus expense allowance of \$1,500.

Leader of the Opposition (Senate)—\$5,000 plus expense allowance of \$1,500.

Deputy Leader of the Opposition (Senate)—\$1,625 plus expense allowance of \$750.

Leader of the Australian Democratic Labor Party (Senate)—\$1,000 plus expense allowance of \$500.

Government Whip (House of Representatives)—\$1,500.

Other Whips (House of Representatives)—\$1,250.

Whips (Senate)—\$1,250.

**Superannuation**

The *Parliamentary Retiring Allowances Act 1948-1968* provides for the payment of superannuation pensions to persons or widows of persons who have served as members of the Commonwealth Parliament. Members who retire involuntarily and have attained the age of forty years are eligible for pensions after eight years service, while those members who retire voluntarily and have attained the age of forty years are eligible after twelve years service. Except in the case of the Prime Minister for whom a non-contributory scheme is provided, members are required to contribute towards the Parliamentary Retiring Allowance Scheme; at present members generally contribute 11½ per cent of their monthly allowance, although the rate is lower for some officers of the Parliament.

The annual rate of pension payable to all eligible retired members ranges from \$2,850 for retired members at age forty to \$5,062 for those sixty-five and over. Members who have served as ministers, or in certain other offices, may receive an additional allowance which varies from \$1,575 for eight years service as an office-holder to \$3,750 for fourteen or more years service. A retired Prime Minister over the age of forty-five years who has held that office for at least two years does not receive a ministerial pension but a special pension (in addition to his normal parliamentary pension); the value of this allowance depends on length of service as Prime Minister with a minimum of \$4,000 for two years service and a maximum of \$6,000 for not less than six years service.



A member who retires and is not eligible for a pension receives a refund of his contributions plus a Commonwealth supplement the value of which depends on length of service and whether the retirement is involuntary or voluntary.

## THE SENATE

The Senate is the Upper House. Originally it was intended that this House should protect the rights and interests of the States, but with the growth of the parliamentary system of party-line voting, its role has become mainly that of a house of review.

### Representation

At present the Senate consists of sixty members—ten from each State. The original provision was that each State, voting as a single electorate, should elect six Senators but by the Representation Act of 1948, which was effective for the 1949 elections, the number was raised to ten. Except in extraordinary circumstances each Senator is elected for a term of six years, five from each State retiring every three years.

Parliament has the power to vary the number of Senators above a minimum of six for each State. Under the terms of the Constitution any variation in the number of Senators necessitates a change in the number of members of the House of Representatives.

At 1 July 1970 representation in the Senate was as follows:

State	To Retire 30 June 1974				To Retire 30 June 1977			
	LP	CP	ALP	Others	LP	CP	ALP	Others
New South Wales....	1	—	3	1 (a)	1	1	3	—
Victoria.....	2	1	1	1 (a)	1	1	2	1 (a)
Queensland.....	1	1	2	1 (a)	1	1	2	1 (a)
South Australia.....	3	—	2	—	2	—	3	—
Western Australia....	2	1	2	—	1	1	2	1 (b)
Tasmania.....	2	—	2	1 (b)	2	—	2	1 (b)

LP—Liberal Party of Australia (including Liberal and Country League of South Australia and Liberal Country Party of Victoria). CP—Country Party. ALP—Australian Labor Party.

(a) Australian Democratic Labor Party.

(b) Independent.

The members representing South Australia in the Senate are:

#### To Retire 30 June 1974:

Bishop, Reginald (ALP)  
 Butfield, Nancy Mrs. (LCL)  
 Cavanagh, James Luke (ALP)  
 Laucke, Condor Louis (LCL)  
 Young, Harold William (LCL)

#### To Retire 30 June 1977:

Cameron, Donald Newton (ALP)  
 Davidson, Gordon Sinclair (LCL)  
 Drury, Arnold Joseph (ALP)  
 Jessop, Donald Scott (LCL)  
 McLaren, Geoffrey Thomas (ALP)

**Elections for the Senate: Voting, South Australia**

Date of Election	Electors Enrolled	Votes Recorded		Informal Votes	
		Number	Percentage of Electors Enrolled	Number	Percentage of Votes Recorded
10 December 1949 ..	434,224	420,437	96.82	48,838	11.62
28 April 1951 .....	440,454	427,593	97.08	24,792	5.80
9 May 1953 .....	453,496	437,583	96.49	21,297	4.87
10 December 1955 ..	462,747	444,827	96.13	39,802	8.95
22 December 1958 ..	490,930	473,832	96.52	36,677	7.74
9 December 1961 ..	521,396	501,312	96.15	28,284	5.64
5 December 1964 ..	551,341	528,464	95.85	39,421	7.46
25 November 1967 ..	594,480	568,823	95.68	32,864	5.78
21 November 1970 ..	639,807	609,268	95.23	42,306	6.94

**Voting System**

Prior to the election in 1949 the system of preferential voting was used for Senate elections, but for the 1949 and subsequent elections a system of proportional representation has been used.

Under the present method of electing Senators votes are recorded in the same manner as under the preferential system *i.e.* the voter signifies his preference for candidates by placing a number beside each name on the ballot paper. However a different method is adopted in the counting of votes.

The total number of first preference votes recorded for all candidates is divided by one more than the number of candidates to be elected and the resulting quotient plus one is taken as the quota necessary for a candidate to be elected. When a candidate receives a number of first preference votes in excess of the quota, and there are still vacancies to be filled, his surplus votes are transferred to the continuing candidates in proportion to the voters' preferences.

The number of the elected candidate's surplus votes is divided by the number of his first preference votes, the resulting fraction representing the transfer value of his surplus votes. After all the elected candidate's ballot papers have been arranged in parcels according to the next available preference, the totals are multiplied by the transfer value to determine the number of the elected candidate's votes to be transferred to each continuing candidate. By random sample the appropriate number of ballot papers are then transferred to each of the continuing candidates.

After the surplus votes of all candidates elected on the count of first preferences have been so transferred, any continuing candidate who has received a number of votes equal to or greater than the quota is elected. This procedure of the transfer of votes is continued while there are vacancies to be filled until the stage is reached where no continuing candidate has received the quota of votes. Then the candidate with the lowest number of votes is excluded and all his ballot papers are transferred to the continuing candidates according to preferences. Any candidate thereby obtaining the quota is elected and if there are still vacancies his surplus votes are transferred.

The process of exclusion and transfer of ballot papers is repeated until the remaining vacancies are filled by candidates obtaining the quota, or, in respect of the last vacancy, by obtaining a majority of votes even if this is less than the quota.

When transferring the surplus votes of elected candidates other than those elected on the count of first preference votes, only those ballot papers which have been transferred to the elected candidates at the last preceding count are considered. Similarly, in the transfer of surplus votes of a candidate elected during the exclusion procedure, only the ballot papers transferred from the candidate last excluded are taken into account.

The exclusion of the candidate with the lowest votes and the distribution of his ballot papers is carried out immediately after the count of first preference votes where no candidate has obtained the quota.

### THE HOUSE OF REPRESENTATIVES

#### Representation

The members of the House of Representatives (the Lower House) are elected in single-member electorates. The number of electorates into which a State is divided is determined by the proportion that the population of the State bears to the population of the Commonwealth as a whole. Section 24 of the Commonwealth Constitution provides that the number of members in the House of Representatives shall be as nearly as possible twice the number of Senators and prescribes the formula to be used, 'until the Parliament otherwise provides', for allocating to each State its share of the available seats, but stipulates that no original State shall have less than five members in the House. In addition one member is elected from both the Northern Territory and the Australian Capital Territory.

In the redistribution of seats on the basis of the Census of 30 June 1966 South Australia gained a seat. As a result twelve members were returned from South Australia at the Commonwealth election held on 25 October 1969.

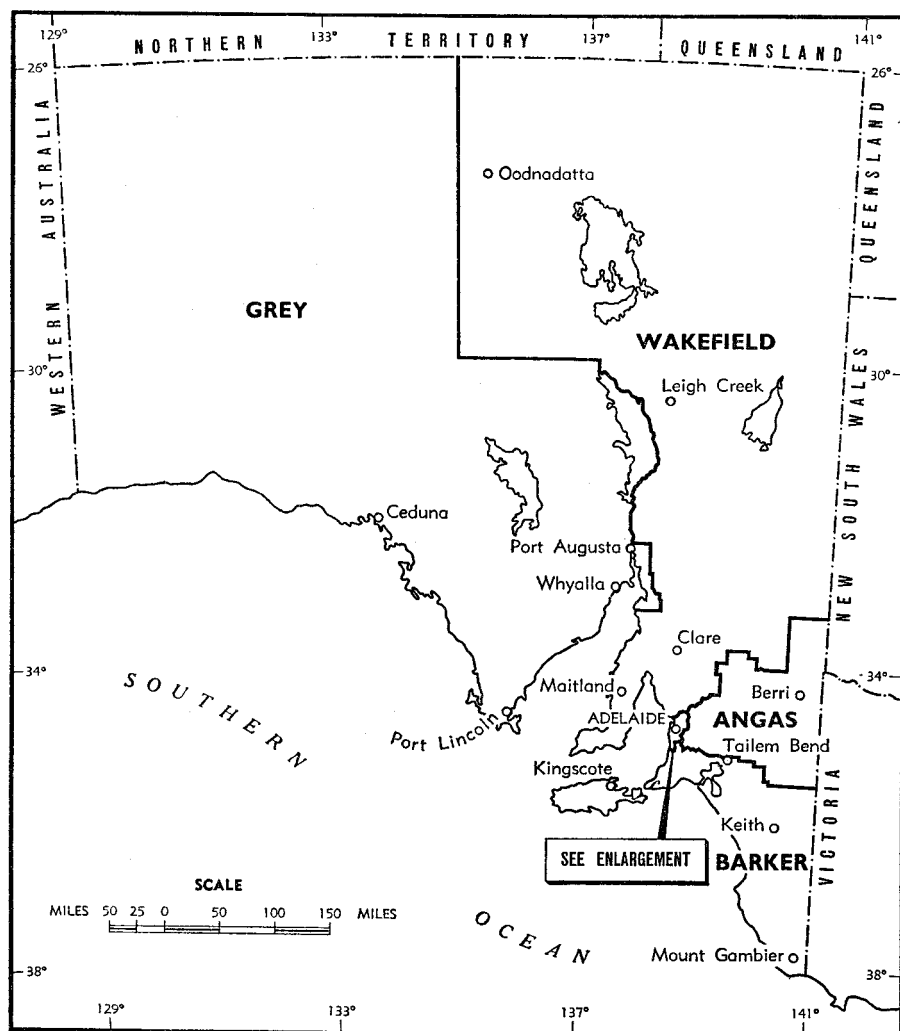
Preferential voting is used for elections for the House of Representatives.

**House of Representatives, 1969 Elections**  
*Voting and Party Representation in South Australian Electorates*

Electorate	Electors on Roll	Electors Voting	Successful Candidates		
			Name	Party	First Preference Votes
Adelaide.....	55,765	53,339	Hurford, C. J.	ALP	29,641
Angas .....	47,870	46,167	Giles, G. O'H.	LCL	25,771
Barker.....	49,796	48,236	Forbes, Hon. A. J.	LCL	27,176
Bonython .....	53,389	50,812	Nicholls, M. H.	ALP	31,296
Boothby .....	55,550	52,943	McLeay, J. E.	LCL	27,308
Grey .....	48,097	45,770	Wallis, L. G.	ALP	22,096
Hawker .....	54,152	52,169	Jacobi, H. R.	ALP	28,305
Hindmarsh .....	55,195	52,885	Cameron, C. R.	ALP	34,346
Kingston.....	53,345	51,608	Gun, R. T.	ALP	26,975
Port Adelaide.....	54,929	52,576	Birrell, F. R.	ALP	35,147
Sturt .....	51,382	49,602	Foster, N. K.	ALP	24,007
Wakefield .....	45,156	43,612	Kelly, Hon. C. R.	LCL	24,685

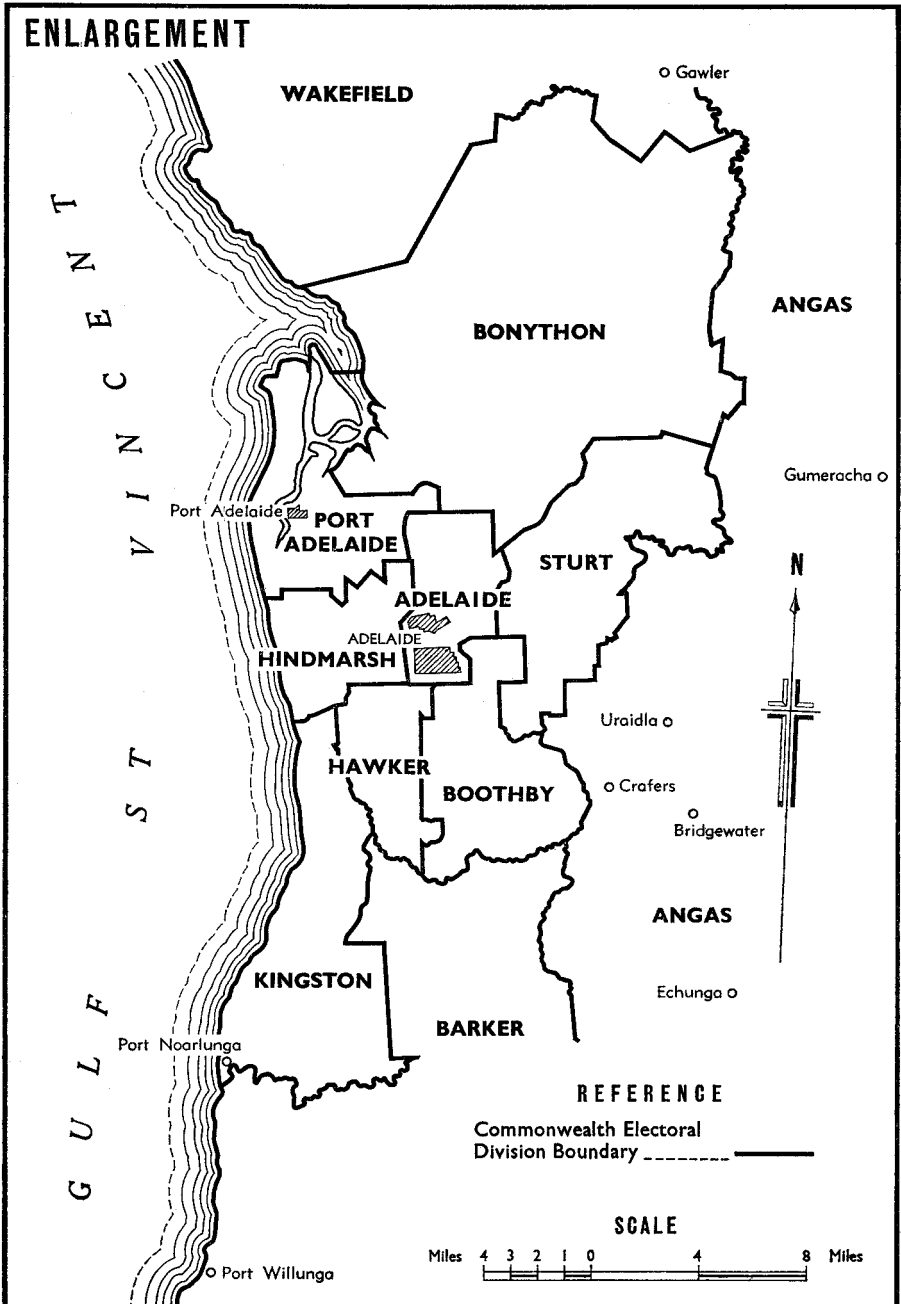
SOUTH AUSTRALIA  
COMMONWEALTH ELECTORAL DIVISIONS

As proclaimed 21 November 1968



# PORTION OF SOUTH AUSTRALIA COMMONWEALTH ELECTORAL DIVISIONS

As proclaimed 21 November 1968



At 1 July 1970 representation in this House was as follows:

Party	N.S.W.	Vic.	Qld	S.A.	W.A.	Tas.	N.T.	A.C.T.	Total
LP ....	15	18	7	4	1	1	—	—	46
CP ....	8	5	4	—	2	—	1	—	20
ALP....	22	11	7	8	6	4	—	1	59

LP Liberal Party of Australia (including Liberal and Country League of South Australia and Liberal Country Party of Victoria) CP Country Party ALP Australian Labor Party

### Elections for the House of Representatives: Voting, South Australia

Date of Election	Electors Enrolled	Votes Recorded		Informal Votes	
		Number	Percentage of Electors Enrolled	Number	Percentage of Votes Recorded
10 December 1949..	434,224	420,437	96.82	9,380	2.23
28 April 1951.....	440,454	(a)384,082	(a)97.09	7,910	2.06
29 May 1954 .....	455,872	(a)357,854	(a)96.77	8,812	2.46
10 December 1955..	462,747	444,827	96.13	18,050	4.06
22 December 1958..	490,930	473,832	96.52	15,619	3.30
9 December 1961 ..	521,396	501,312	96.15	15,629	3.12
30 November 1963 .	541,536	523,135	96.60	13,963	2.67
26 November 1966 .	585,465	563,341	96.22	16,220	2.88
25 October 1969 ...	624,626	599,719	96.01	20,562	3.43

(a) Contested electorates only.

### REFERENDA

Alteration to the Commonwealth Constitution must be initiated in the Commonwealth Parliament and requires the approval of a majority of electors voting in a majority of the States as well as a majority of all the electors voting in the Commonwealth as a whole.

Of the twenty-six proposals so far submitted to the people of Australia only five have been approved (one in each of 1906, 1910, 1928, 1946 and 1967).

The most recent referendum (1967) proposed two alterations to the Constitution: the first, to sections 7 and 24-27, sought approval to alter the Constitution so that the number of members of the House of Representatives might be increased without necessarily increasing the number of Senators; the second, to sections 51 and 127, sought approval to alter the Constitution so as to omit certain words relating to the people of the Aboriginal race in any State and so that Aborigines would be counted in reckoning the population.

All States and a majority of electors in the Commonwealth voted in favour of the proposal regarding Aborigines while all States (except New South Wales) and a majority of Commonwealth voters rejected the Parliamentary proposal.

### 3.3 GOVERNMENT OF SOUTH AUSTRALIA

#### EARLY CONSTITUTIONAL HISTORY

As has been described in Part 2 the Foundation Act for South Australia provided for the powers of government in the new colony to be shared by a Governor and a Board of Colonisation Commissioners. The Board, which was to be represented in the Colony by a Resident Commissioner, was given power to dispose of Crown Lands in the Colony at a fixed price and to apply the funds derived therefrom to the provision of passages for specially chosen immigrants from the United Kingdom. The other executive and legislative powers in the Colony were entrusted either to the Governor alone or to the Governor associated with a Council of Government, which consisted of certain government officials presided over by the Governor.

Many problems were associated with the division of authority thus created, and during the first few years of its existence the Colony experienced very considerable administrative and financial difficulties. The Colonisation Commissioners, in their Fourth Annual Report to the Secretary of State for the Colonies, complained that 'the boundary line between the power of the local government and that of the commissioners was not distinctly drawn'. The Foundation Act was amended in 1838 and Lt-Col Gawler was appointed both Governor and Resident Commissioner. Although this change brought about unity of action between the two authorities within South Australia it failed to provide a satisfactory solution for the Colony's financial problems. Consequently in 1842 the Imperial Parliament passed legislation repealing the original 1834 Foundation Act and the amending 1838 Act; with the repeal of those Acts the authority ceased under which the Board of South Australian Commissioners and the Resident Commissioner exercised their functions. Thus all power was vested in the Colonial Office, and South Australia was placed on the same footing as other Crown colonies.

The new Act provided authority for Her Majesty to set up within the province one of three alternative Councils of Legislature: a Legislative Council consisting of the Governor and seven other persons; a General Assembly elected by the freeholders and other inhabitants of the colony and a Legislative Council appointed by the Crown; or a single House of Assembly composed of both nominated and elected members. The provision prohibiting the transport of convicts to the colony was re-enacted.

It was the first of these three forms that was brought into operation, and under Royal Instructions issued at Windsor on 29 August 1842 the Legislative Council was constituted to consist of the Governor and three official and four non-official members (persons not holding offices under the Crown) nominated by the Crown.

From time to time the colonists persisted with petitions for popularly elected representation. By 1849 the colony was in a position to carry the costs of local self-government, and in England in the same year a committee of the Privy Council styled 'The Committee for the consideration of all matters relating to Trade and Foreign Plantations' presented a long and able report, in which it recommended that more extensive powers of self-government should be granted to the Australian colonies.

An Act 'for the better government of Her Majesty's Australian Colonies', which closely followed the recommendations of this Committee, was passed by the Imperial Parliament in 1850. This Act authorised the existing nominee Council

in South Australia to set up a new form of Legislative Council, to consist of such members not exceeding twenty-four as should be thought fit, one-third of whom were to be appointed by Her Majesty and two-thirds of whom were to be elected; the Governor, with the advice and consent of the Legislative Council so to be established, was authorised to make laws for the peace, welfare, and good government of the colony. The enabling Act further provided that it should be lawful for the Governor and the partly nominated and partly elected Legislative Council, after its constitution in due course, to establish in lieu of such Legislative Council 'a Council and a House of Representatives or other separate Legislative Houses, to consist respectively of such members, to be appointed or elected respectively by such persons and in such manner as by such Act or Acts shall be determined and to vest in such Council and House of Representatives or other separate Legislative Houses the powers and functions of the Legislative Council for which the same may be substituted.' Any Act passed for this purpose had to be reserved for signification of Her Majesty's pleasure thereon and laid before both Houses of the Imperial Parliament for at least thirty days before such consent was given.

The new Legislative Council was elected in July of 1851. In 1853 it exercised the authority given to it by the Imperial Act and passed a Bill for an Act to establish a Parliament in South Australia. Under the terms of this Bill the Parliament of South Australia was to consist of a Legislative Council and a House of Assembly.

The Members of the Legislative Council were to be nominated by Her Majesty and were to hold office for life. The House of Assembly was to consist initially of thirty-six members who were to be elected by adult male inhabitants who held a freehold estate of the clear value of \$40, or were householders occupying a dwellinghouse of the clear annual value of \$10, or were rated by any municipality or district council within the district for which they voted, or had a leasehold estate in possession of the value of \$20 per annum, with not less than one year to run.

As was required by the Imperial Act the Bill was forwarded to London to be laid before both Houses of the Imperial Parliament and to be submitted for Her Majesty's Assent.

A considerable body of the colonists opposed the principle of a nominated Legislative Council and favoured an elective Upper House and a Memorial was prepared for transmission to Her Majesty. In this Memorial, which was subsequently signed by 5,000 persons, the protagonists of an elective Upper House expressed their strong opposition to certain of the provisions of the Bill and associated legislation. As a result the Queen in Council refused assent to the Bill, and it was returned to the South Australian Legislative Council for re-consideration.

### RESPONSIBLE GOVERNMENT

On 15 August 1855 the Legislative Council was dissolved, and elections for a new Council were held in September and October of the same year. A new Constitution Bill, making provision for an elective Upper House, was prepared by the Government and submitted in November to the newly elected Legislative Council. The Bill was debated at length and a number of amendments were adopted.



The Bill as amended was passed on 2 January 1856 and was referred for Her Majesty's Assent. It was submitted to the Queen in Council on 24 June and received Royal Assent. The 'Act to establish a Constitution for South Australia and to grant a Civil List to Her Majesty' came into force on 24 October 1856.

The principal provisions of the Act were as follows:

1. Parliament was to consist of two Houses—a Legislative Council and a House of Assembly.
2. The Legislative Council was to have eighteen members, to be elected by adult males possessing certain property qualifications.
3. The House of Assembly was to have thirty-six members, to be elected on the basis of manhood suffrage.
4. The life of the House of Assembly was to be three years.
5. All Bills for appropriating revenue or for imposing new taxes were to originate in the House of Assembly.
6. Power to appoint to all public offices was to be vested in the Governor acting with the advice and consent of the Executive Council.
7. Any Bill for an Act to alter the constitution of the Legislative Council or the House of Assembly had to have its second and third readings passed by an absolute majority of the total membership of each House.

The Constitution Act of 1855-1856 which inaugurated the system of Responsible Government in South Australia remains the basis of the State's present day Constitution Act, 1934-1970.

### VICE-REGAL REPRESENTATION

On 4 December 1968 Major-General Sir James William Harrison KCMG, CB, CBE, was sworn in as the Queen's representative in South Australia.

The title of the vice-regal representative has been varied from time to time. The first three holders of the Office were styled 'Governor and Commander-in-Chief', the next two, 'Lieutenant-Governor', and the following two, 'Captain-General and Governor-in-Chief'. The title then reverted to its original form until Federation in 1901.

Since then, because of the appointment of a 'Governor-General and Commander-in-Chief in and over the Commonwealth', the holder of the State office has been described simply as 'Governor', and this title is used in the table on the next page, which lists occupants of the office since the foundation of South Australia.

As titular head of the Government of South Australia the Governor exercises powers, duties, and functions, similar to those of a constitutional sovereign. On the one hand he is indirectly responsible to the Imperial Parliament through the Secretary of State for Foreign and Commonwealth Affairs, and on the other hand he usually acts on the advice of his Ministers, who take the responsibility for their advice. Nevertheless, the Governor retains important spheres of discretionary action and is thus enabled to maintain something of a safeguard against mal-

practice and injustice, particularly in extreme circumstances. To ensure continuity of services, the Governor has power to appropriate up to one per cent of the total amount appropriated from the State's general revenue by the Appropriation Acts for public service without specific Parliamentary authority.

### Governors of South Australia

Name	From	To
Captain John Hindmarsh, RN, KH .....	28 December 1836	16 July 1838
Lt-Col George Gawler, KH .....	17 October 1838	15 May 1841
George Grey, Esq. ....	15 May 1841	25 October 1845
Lt-Col Frederick Holt Robe .....	25 October 1845	2 August 1848
Sir Henry E. F. Young .....	2 August 1848	20 December 1854
Sir Richard G. MacDonnell, CB .....	8 June 1855	4 March 1862
Sir Dominick Daly .....	4 March 1862	19 February 1863
Rt Hon. Sir James Fergusson, Bart .....	16 February 1869	18 April 1873
Sir Anthony Musgrave, KCMG .....	9 June 1873	29 January 1877
Lt-Gen. Sir Wm F. D. Jervois, GCMG, CB .....	2 October 1877	9 January 1883
Sir Wm C. F. Robinson, GCMG .....	19 February 1883	5 March 1889
Rt Hon. Earl of Kintore, GCMG .....	11 April 1889	10 April 1895
Sir Thomas F. Buxton, Bart, GCMG .....	29 October 1895	29 March 1899
Rt Hon. Hallam, Baron Tennyson, KCMG .....	10 April 1899	17 July 1902
Sir George R. Le Hunte, KCMG .....	1 July 1903	18 February 1909
Admiral Sir Day Hort Bosanquet, GCVO, KCB .....	18 February 1909	22 March 1914
Lt-Col Sir Henry L. Galway, KCMG, DSO .....	18 April 1914	30 April 1920
Lt-Col Sir Wm E. G. Archibald Weigall, KCMG .....	9 June 1920	30 May 1922
Lt-Gen. Sir George T. M. Bridges, KCB, KCMG, DSO .....	4 December 1922	4 December 1927
Brig.-Gen. the Hon. Sir A. G. A. Hore-Ruthven, VC, KCMG, CB, DSO .....	14 May 1928	26 April 1934
Maj.-Gen. Sir W. J. Dugan, KCMG, CB, DSO .....	28 July 1934	23 February 1939
Sir Charles M. Barclay-Harvey, KCMG .....	12 August 1939	26 April 1944
Lt-Gen. Sir C. W. M. Norrie, KCMG, CB, DSO, MC .....	19 December 1944	19 June 1952
Air Vice-Marshal Sir Robert A. George, KCMG, KCVO, KBE, CB, MC .....	23 February 1953	7 March 1960
Lt-Gen. Sir Edric M. Bastyan, KCMG, KCVO, KBE, CB .....	4 April 1961	1 June 1968
Maj.-Gen. Sir James W. Harrison, KCMG, CB, CBE .....	4 December 1968	

A Governor is normally appointed for a term of five years, but he can be re-appointed for one or more subsequent terms. At present he is granted a salary of \$15,000 per year, an expense allowance based on an amount of \$14,000 per year and altered in accordance with the Consumer Price Index number for Adelaide as the occasion arises, plus an allowance for payment of the salaries of his staff.

In the absence or prolonged illness of a Governor other persons have been appointed to administer the government of the State. These persons have been variously styled 'Lieutenant-Governor', 'Deputy-Governor', 'Deputy Lieutenant-Governor', and 'Administrator', and several of them have held office more than once. The sixteen persons so appointed have been:

Name	Occupancy of Office		Occasions in Office	Total Period	
	First	Most Recent		Years	Days
George Milner Stephen, Esq. ....	16/7/1838	17/10/1838	1	—	93
Boyle Travers Finnis, Esq. ....	20/12/1854	8/6/1855	1	—	170
Lt-Col Francis G. Hamley ....	20/2/1868	15/2/1869	1	—	362
Maj. James Harwood Rocke ....	6/4/1870	5/5/1870	1	—	29
Hon. Sir Richard D. Hanson, Chief Justice .....	7/12/1872	9/6/1873	1	—	184
Rt. Hon. Sir Samuel J. Way, Bart, Chief Justice .....	29/1/1877	17/11/1915	65	6	117
William W. Cairns, CMG .....	24/3/1877	17/5/1877	1	—	54
Hon. James B. Boucaut, Judge. ....	26/10/1885	16/9/1897	9	—	263
Hon. William H. Bunday, Judge ....	30/7/1888	9/8/1888	1	—	10
Hon. Sir G. J. R. Murray, KCMG, QC, Chief Justice .....	25/9/1916	9/2/1942	103	6	47
Hon. Thomas Slaney Poole, Acting Chief Justice .....	20/3/1925	22/11/1925	2	—	240
Hon. Sir H. Angas Parsons, QC, Acting Chief Justice .....	11/6/1935	19/2/1942	6	—	54
Hon. Sir J. Mellis Napier, KCMG, Chief Justice .....	21/4/1942	29/7/1970	159	8	337
Hon. Sir Herbert Mayo, Judge. ....	15/10/1946	9/1/1965	25	—	187
Hon. Sir G. S. Reed, Judge. ....	24/7/1951	4/11/1957	5	—	31
Hon. J. J. Bray, QC, Chief Justice ....	25/6/1968	22/4/1970	3	—	44

### CABINET AND EXECUTIVE GOVERNMENT

In South Australia all Ministers are members of the Cabinet and all Ministers are *ex officio* members of the Executive Council. Although the Governor may, subject to any law enacted by the Legislature, appoint other persons to the Executive Council, membership is in practice limited to Ministers of the day.

The Constitution Act of 1855-1856 provided that every Minister must be a member of either the Legislative Council or the House of Assembly or become a member within three months of appointment. However, in 1873 an amendment was made to the Act authorising the Governor to appoint an Attorney-General from outside Parliament; this provision was retained until 1953, and four Attorneys-General were so appointed.

The maximum number of Ministers has been varied from time to time. In 1856 the number was 5; in 1873—6; 1901—4; 1908—6; 1953—8; 1965—9; 1970—10. In 1908 it was specified that no more than four Ministers were to be in the House of Assembly, but in 1953 this limit was increased to five, in 1965 to six and in 1970 to seven.

The Constitution of 1856 provided for salary payments to Ministers only and salary payments to other members did not commence until 1887. The 1970-71 appropriation for salaries and allowances for ten Ministers is \$145,050 which includes salaries and allowances received by Ministers as members.

Cabinet, as such, has no legal powers. Some Cabinet decisions result in the initiation and subsequent enactment of legislation; other decisions become legally binding through ratification by Executive Council or through powers vested in individual Ministers for the administration and control of their respective departments of government. In addition to government departments statutory authorities also come under some degree of ministerial or parliamentary oversight.

**Premiers**

Since 1856 the following thirty-six persons have held the office of Premier:

**Premiers of South Australia**

Name	Dates of Office	Total Period in Office	
		Years	Days
Hon. Boyle T. Finnis	24/10/1856- 21/8/1857	—	301
Hon. John Baker	21/8/1857- 1/9/1857	—	11
Hon. Robert R. Torrens	1/9/1857- 30/9/1857	—	29
Hon. Richard D. Hanson	30/9/1857- 9/5/1860	2	222
Hon. Thomas Reynolds	9/5/1860- 8/10/1861	1	152
Hon. G. M. Waterhouse	8/10/1861- 4/7/1863	1	269
Hon. Francis S. Dutton	4/7/1863- 15/7/1863;	—	193
	22/3/1865- 20/9/1865		
Hon. Sir Henry Ayers, KCMG	15/7/1863- 4/8/1864;		
	20/9/1865-23/10/1865;	4	35
	3/5/1867- 24/9/1868;		
	13/10/1868- 3/11/1868;		
Hon. Arthur Blyth	22/1/1872- 22/7/1873	2	254
	4/8/1864- 22/3/1865;		
	10/11/1871- 22/1/1872;		
Hon. John Hart, CMG	22/7/1873- 3/6/1875	1	339
	23/10/1865- 28/3/1866;		
	24/9/1868-13/10/1868;		
Hon. James P. Boucaut, QC	30/5/1870-10/11/1871	3	11
	28/3/1866- 3/5/1867;		
	3/6/1875- 6/6/1876;		
Hon. H. B. Strangways	26/10/1877- 27/9/1878	1	208
Hon. John Colton	3/11/1868- 30/5/1870		
	6/6/1876-26/10/1877;		
	16/6/1884- 16/6/1885	2	142
Hon. William Morgan	27/9/1878- 24/6/1881	2	270
Hon. John C. Bray	24/6/1881- 16/6/1884	2	358
Hon. Sir J. W. Downer, KCMG, QC	16/6/1885- 11/6/1887;	2	239
	15/10/1892- 16/6/1893		
	11/6/1887- 27/6/1889;		
Hon. Thomas Playford	19/8/1890- 21/6/1892	3	323
Hon. J. A. Cockburn	27/6/1889- 19/8/1890	1	53
Hon. F. W. Holder	21/6/1892-15/10/1892;	1	274
	8/12/1899- 15/5/1901		
Rt Hon. C. C. Kingston, QC	16/6/1893- 1/12/1899	6	168
Hon. V. L. Solomon	1/12/1899- 8/12/1899	—	7
Hon. J. G. Jenkins	15/5/1901- 1/3/1905	3	290
Hon. Richard Butler	1/3/1905- 26/7/1905	—	147
Hon. Thomas Price	26/7/1905- 5/6/1909	3	314
Hon. A. H. Peake	5/6/1909- 3/6/1910;	6	312
	17/2/1912- 3/4/1915;		
	14/7/1917- 8/4/1920		
Hon. John Verran	3/6/1910- 17/2/1912	1	259
Hon. Crawford Vaughan	3/4/1915- 14/7/1917	2	102
Hon. Sir H. N. Barwell, KCMG	8/4/1920- 16/4/1924	4	8
Hon. John Gunn	16/4/1924- 28/8/1926	2	134
Hon. Lionel L. Hill	28/8/1926- 8/4/1927;	3	160
	17/4/1930- 13/2/1933		
Hon. R. L. Butler	8/4/1927- 17/4/1930;		
	18/4/1933- 5/11/1938	8	210
Hon. R. S. Richards	13/2/1933- 18/4/1933	—	64
Hon. Sir Thomas Playford, GCMG	5/11/1938- 10/3/1965	26	125
Hon. F. H. Walsh	10/3/1965- 1/6/1967	2	83
Hon. D. A. Dunstan, QC	1/6/1967- 17/4/1968;	2	45
	2/6/1970-		
Hon. R. S. Hall	17/4/1968- 2/6/1970		

**Ministry**

The Ministry is the sixty-third to hold office. The members as from 20 November 1970 are:

*Premier, Treasurer, Minister of Development and Mines*

Hon. Donald Allan Dunstan, QC, MP

*Deputy Premier, Minister of Works and Minister of Marine*

Hon. James Desmond Corcoran, MP

*Chief Secretary and Minister of Health*

Hon. Albert James Shard, MLC

*Minister of Education*

Hon. Hugh Richard Hudson, MP

*Attorney-General, Minister of Social Welfare and Minister of Aboriginal Affairs*

Hon. Leonard James King, QC, MP

*Minister of Roads and Transport and Minister of Local Government*

Hon. Geoffrey Thomas Virgo, MP

*Minister of Agriculture and Minister of Forests*

Hon. Thomas Mannix Casey, MLC

*Minister for Conservation and Minister Assisting the Premier*

Hon. Glen Raymond Broomhill, MP

*Minister of Labour and Industry*

Hon. David Hugh McKee, MP

*Minister of Lands, Minister of Repatriation and Minister of Irrigation*

Hon. Alfred Francis Kneebone, MLC

**PARLIAMENT**

Parliament is summoned, prorogued, or dissolved, by proclamation issued by the Governor. The two Houses of Parliament are the Legislative Council (Upper House) and the House of Assembly (Lower House).

**Voting System**

Members for both Houses are elected by secret ballot; the preferential system of voting is used. In filling the vacancy for each House of Assembly District and the first vacancy in each Legislative Council District the candidate who has received the largest number of first preference votes is elected if this number constitutes an absolute majority (*i.e.* greater than one-half of the total formal votes). If no candidate has received an absolute majority of first preference votes a second count is made in which the second preferences of the candidate who has received the fewest first preference votes are distributed. This distribution of second preferences of the successive candidate with the fewest votes is repeated until one candidate has received an absolute majority of votes.

The second vacancy in each Legislative Council District is filled by re-arranging all the ballot papers according to the first preferences and allotting each ballot paper of the first elected candidate according to the second preferences. If a candidate then has an absolute majority he is elected, otherwise subsequent counts are made eliminating the candidates with the fewest votes until one remaining candidate has received an absolute majority.

### **Members, Qualifications, and Privileges**

Certain requirements must be met before a person qualifies for membership of the South Australian Parliament. The following persons are not eligible for membership of either House: Judges, Ministers of Religion, persons under the age of eighteen, aliens, members of the Commonwealth Parliament, persons who are not residents of South Australia, holders of contracts for the Public Service, occupants of offices of profit under the Crown, persons of unsound mind, persons attainted of treason, undischarged bankrupts and insolvent persons, and, amongst others, persons under sentence for any offence punishable by imprisonment for at least a year. Other requirements applicable only to one house or the other are mentioned on pages 71 and 72.

Each member is required to take an oath or make an affirmation of allegiance to the Crown before being permitted to sit or vote in Parliament. All members of the Parliament are entitled to such privileges, immunities, and powers as were held by members of the House of Commons on 24 October 1856, the date on which the Constitution Act came into force.

### **Franchise**

Details of the franchise for the separate Houses are shown on pages 71 and 72.

South Australia was the first, at the general election of 25 April 1896, of the Australian States to give voting rights to women, and the existence of this provision in this State contributed to the decision to include full adult franchise in proposals for Federation.

For the first eighty-five years of responsible government voting for both Houses of Parliament was voluntary but the Electoral Act Amendment Act of 1942 made voting for the House of Assembly compulsory.

### **Functions of Parliament**

The function of Parliament is to legislate for the peace, order, and good government of the State. Principal among the tasks of Parliament is the raising of revenue and the appropriation of funds for the development and maintenance of the State through its public services.

Legislation may be initiated by any member in either House except that money bills must be initiated by Ministers of the Crown in the House of Assembly; the Legislative Council may suggest amendments to money bills although it may not effect such amendments itself.

Most bills are initiated by the Government as a result of the deliberations of Cabinet. The Opposition and Independent members usually confine their activities to examination, criticism, and amendment, of Government measures.

Legislation, other than to amend the Constitution, may be passed by a simple majority of the votes of the members present.

### **Constitutional Amendment**

Alteration to the Constitution Act is in the hands of Parliament itself. An alteration to the Constitution requires at the second and third readings of the bill acceptance by a majority of all the members (not only those present or voting) of each House voting separately.

### Deadlocks

A deadlock results from the refusal by the Upper House to pass the same (or substantially the same) Bill during two consecutive Parliaments, provided that a general election for the Lower House has been held between the refusals and that on the second occasion an absolute majority of all the members of the Lower House voted in favour of the Bill at its second and third readings. In the event of a deadlock between the Houses, provision is made for the dissolution of both Houses or alternatively for the election of two additional members for each Legislative Council district.

### Life of Parliament

The term of office of each Parliament is generally three years from the day on which it first meets for the dispatch of business but it may be prorogued or dissolved by the Governor before the expiration of this period. By legislation introduced in 1933 the life of the twenty-eighth Parliament was extended to five years and in 1937 the Constitution Act was amended for each subsequent Parliament to have a life of five years. However the twenty-ninth Parliament repealed this provision and re-introduced three-year Parliaments.

### Number of Members and Electorates

Alterations made to the number of members and number of electorates for each of the two Houses are shown in the following table:

Date	Legislative Council		House of Assembly	
	Members	Electorates	Members	Electorates
1856.....	18	1	36	17
1863.....	18	1	36	18
1875.....	18	1	46	22
1882.....	24	4	46	22
1884(a).....	24	4	52	26
1890.....	24	4	54	27
1902.....	18	4	42	13
1912(b).....	18	4	40	12
1915.....	20	5	46	19
1938.....	20	5	39	39
1970.....	20	5	47	47

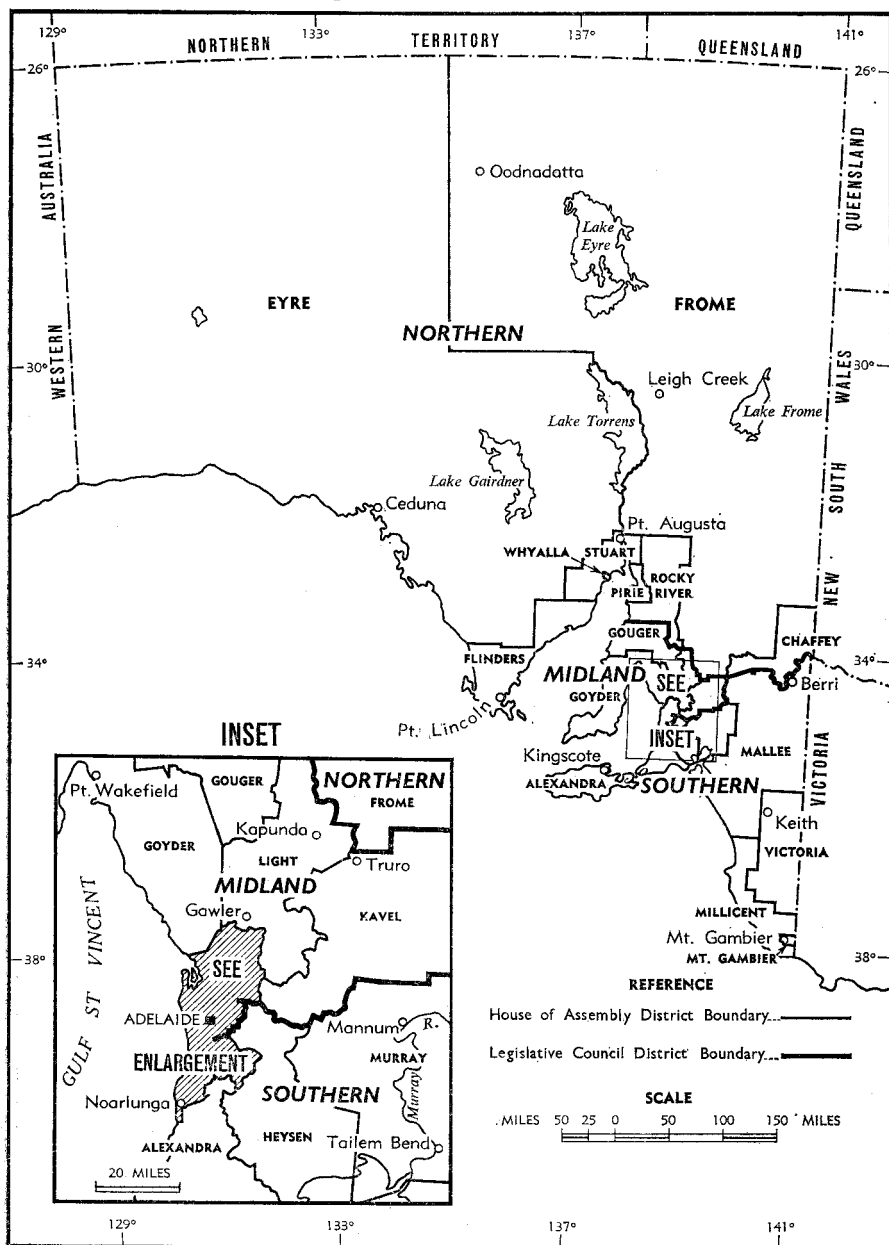
(a) Separate representation for Northern Territory.

(b) Cession of Northern Territory to Commonwealth control.

The present allocation of twenty-eight metropolitan and nineteen country electorates for the House of Assembly was introduced on 12 March 1970 with the proclamation of the Constitution Act Amendment Act, 1969 which implemented the recommendations of the Electoral Commission appointed under the Electoral Districts (Redivision) Act, 1969. Before this date there were thirteen metropolitan and twenty-six House of Assembly electoral districts. The first election incorporating the new boundaries was held on 30 May 1970.

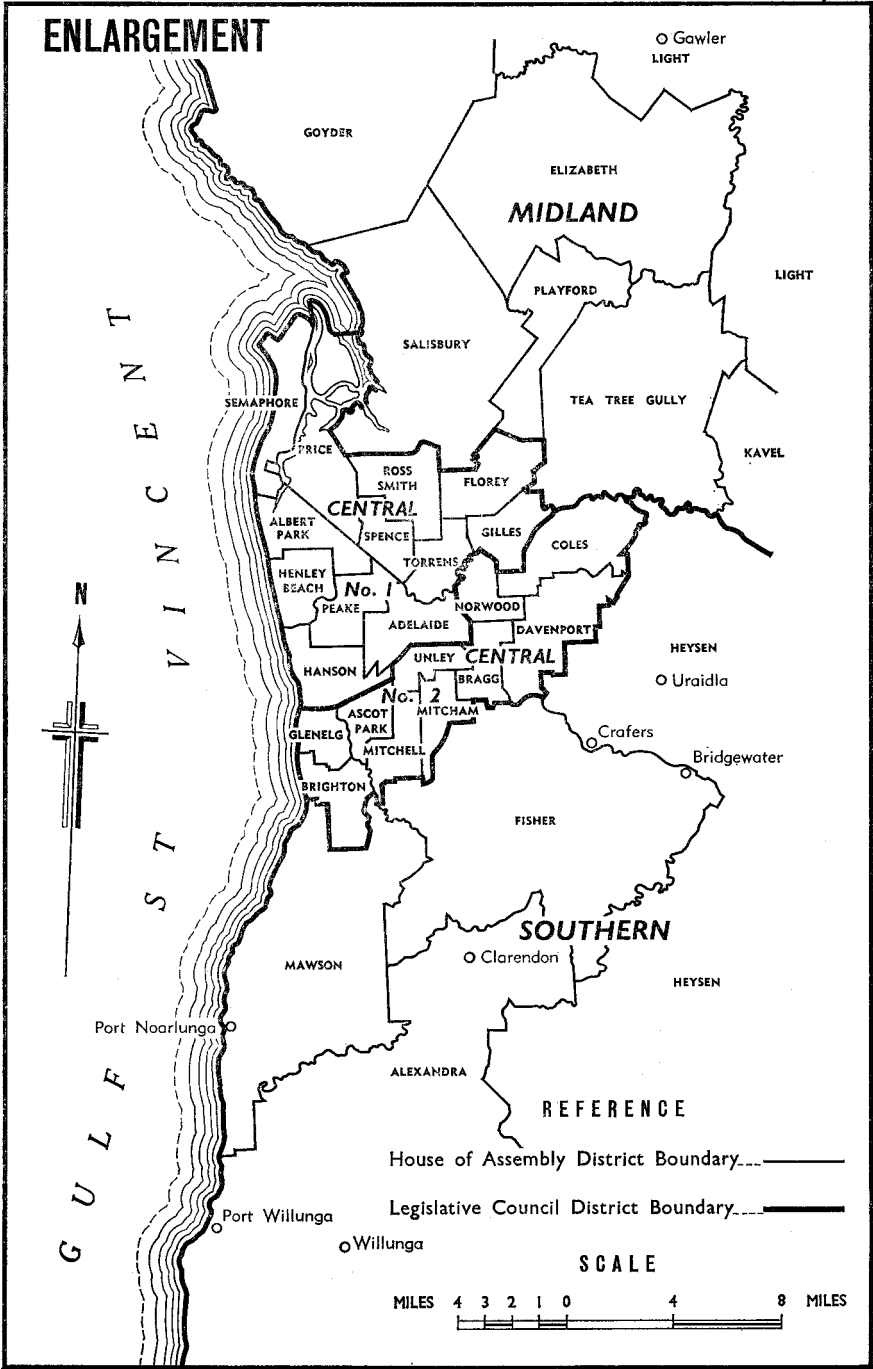
# SOUTH AUSTRALIA STATE ELECTORAL DISTRICTS

As proclaimed 12 March 1970





PORTION OF SOUTH AUSTRALIA  
STATE ELECTORAL DISTRICTS  
As proclaimed 12 March 1970



**Salaries and Allowances**

The annual salary from 1 July 1969 is \$7,500 per member with allowances of \$1,400, \$1,850, or \$2,200 depending on the distance of the member's electorate from the City of Adelaide. The following additional payments are also made:

Premier and Treasurer—\$7,500, plus expense allowance of \$1,650.

Chief Secretary—\$4,750, plus expense allowance of \$1,350.

Other Ministers—\$4,000, plus expense allowance of \$1,100.

President of Legislative Council and Speaker of House of Assembly—each \$2,400, plus expense allowance of \$400.

Chairman of Committees, House of Assembly—\$1,200.

Leader of the Opposition—\$3,000, plus expense allowance of \$800.

Deputy Leader of the Opposition—\$900.

Government Whip—\$800.

Opposition Whip—\$800.

Leader of the Opposition in the Legislative Council—\$700, plus expense allowance of \$350.

**Superannuation**

All members are required to contribute to a superannuation fund established under the Parliamentary Superannuation Act, 1948-1969 which provides for the payment of superannuation pensions to persons or widows or widowers of persons who have served as members of the State Parliament. No member can qualify for a pension until he is over fifty years of age and has served a minimum of eight years either in one term or as an aggregate of terms. The standard contribution to this fund is \$675 per year. According to the annual contribution and the length of service the pension payable varies between \$2,250 and \$5,085 per year.

At 30 June, 1970 there were sixty-seven contributors to the fund; twenty-one ex-members and nineteen widows were in receipt of pensions.

**LEGISLATIVE COUNCIL****Members and Electorates**

Each member of the Legislative Council, in addition to fulfilling the general requirements mentioned on page 67, must have attained the age of thirty years, be a British subject, and have resided in the State for at least three years. For the purpose of electing members to the Council the State is divided into five electorates each having four members. Each electorate normally elects two members every three years, and each member occupies his seat for a minimum of six years. A casual vacancy may occur when a member dies, or resigns, or ceases to satisfy any qualification for membership. Such a casual vacancy is filled, at a by-election in the particular electorate, for the unexpired portion of the previous member's term.

**Franchise**

Voting for the Legislative Council is voluntary for those persons whose names are on the Legislative Council Electoral Roll. Enrolment is voluntary and an eligible voter in addition to being an adult British subject who has resided in the

State for at least six months must possess at least one of the following qualifications. He may be:

- (i) the owner of a freehold estate of the value of \$100;
- (ii) the leaseholder in possession of a leasehold estate;
- (iii) the inhabitant occupier of a dwelling house;
- (iv) the husband or wife of a qualified elector; or
- (v) entitled to vote because of war or active service.

#### **President and Chairman of Committees**

At the first meeting of the Council in each Parliament the members choose one from among their number to fill the position of President and Chairman of Committees. The person so elected is then entitled to a casting vote only.

### **HOUSE OF ASSEMBLY**

#### **Seat of Government**

The House of Assembly can be regarded as the more important Chamber in that the Government of the day holds its position as such only so long as it controls a majority in this House. When it no longer controls such a majority in vital issues, particularly 'money bills', the Government must resign or go to the polls. Once defeated in the Lower House on a 'money bill' the Government is unable to finance the administration of the State.

#### **Franchise and Membership**

Members of this House are elected for a maximum period of three years, for single-member districts, on a system of universal adult suffrage of British subjects resident in the State for at least six months. Certain present and past defence personnel are enfranchised by a special provision if they would not otherwise be entitled to vote. Subject to the exclusions mentioned on page 67 election to this House is open to those eligible to vote in an election for the House. The seat of a member becomes vacant in cases similar to those stated for Legislative Councilors and may be filled at a by-election.

#### **Officers and their Functions**

A Speaker presides over the House, and his election is the first business when a Parliament first meets. He presides over debate, maintains order, represents the House officially, communicates its wishes and resolutions, defends its privileges when necessary, and applies its procedure. The Speaker may exercise a casting vote only. There is also a Chairman of Committees elected by the House at the beginning of each Parliament; he presides over the deliberations of the House in Committee and acts as Deputy Speaker when required.

### **ELECTIONS AND PARTY REPRESENTATION**

The following table gives details of the numbers of electors on the Electoral Rolls and voting in contested electorates for all general elections from 1933 to 1970. It appears that compulsory voting for the House of Assembly, introduced by the 1942 amendment to the Electoral Act, also caused a considerable increase in voting for the Legislative Council.

At the most recent election only House of Assembly districts were contested as Legislative Council Members are elected for a minimum term of six years and at the date of the election no member was due to retire before March 1971.



*Camelec Ltd*

Manufacturers often use components made by specialist suppliers. In this South Australian factory automotive wiring harnesses are made on a moving assembly line for subsequent installation in motor vehicles throughout Australia.

Pipe laying on part of the 30-mile long 66-inch diameter pipeline to carry River Murray water to Adelaide through the Onkaparinga River reservoir system.

*Engineering and Water Supply Department*







*Engineering and Water Supply  
Department*

A weir and lock (No. 8) on the River Murray constructed and maintained by the Engineering and Water Supply Department for the River Murray Commission.

## South Australian Parliament, Voting at Elections, 1933 to 1970

Date	Legislative Council				House of Assembly			
	Electors on Roll	Contested Electorates			Electors on Roll	Contested Electorates		
		Electors Enrolled	Electors Voting	Per Cent		Electors Enrolled	Electors Voting	Per Cent
8 April 1933 .....	133,152	39,415	25,309	64.21	338,576	307,285	182,693	59.45
19 March 1938 .....	129,135	129,135	91,165	70.60	364,884	352,423	223,136	63.31
29 March 1941 .....	133,358	115,952	70,660	60.94	378,265	339,263	171,978	50.69
29 April 1944 (a) ..	142,314	98,482	81,791	83.05	401,747	289,032	255,883	88.53
8 March 1947 .....	155,847	155,847	124,826	80.10	418,308	306,059	285,765	93.37
4 March 1950 .....	161,917	68,347	52,954	77.48	437,832	311,658	290,306	93.15
7 March 1953 .....	168,758	97,968	79,373	81.02	449,630	354,273	336,592	95.01
3 March 1956 .....	174,241	22,963	16,002	69.69	468,303	299,048	280,811	93.90
7 March 1959 .....	187,248	86,278	70,007	81.14	497,456	426,340	400,531	93.95
3 March 1962 .....	201,517	118,218	98,786	83.56	531,228	444,197	417,462	93.98
6 March 1965 .....	213,377	186,899	149,910	80.21	562,824	542,436	513,064	94.59
2 March 1968 .....	275,701	275,701	262,328	95.15	609,626	609,626	575,948	94.48
30 May 1970 .....	261,565	—	—	—	635,533	635,533	603,952	95.03

(a) First election under compulsory voting for the House of Assembly.

The following table shows the Party representation in both Houses of the South Australian Parliament resulting from each general election from 1933.

## South Australian Parliament, Party Representation at Elections, 1933 to 1970

Date	Legislative Council				House of Assembly			
	LCL	ALP	Independent	Other	LCL	ALP	Independent	Other
8 April 1933 ....	16	2	1	1(a)	29	6	4	{ 4(a) 3(b)
19 March 1938 ..	15	2	1	2(c)	15	9	13	2(c)
29 March 1941 ..	14	4	1	1(c)	21	11	5	2(c)
29 April 1944....	15	5	—	—	20	16	3	—
8 March 1947....	16	4	—	—	23	13	3	—
4 March 1950....	16	4	—	—	23	12	4	—
7 March 1953....	16	4	—	—	21	14	4	—
3 March 1956....	16	4	—	—	21	15	3	—
7 March 1959....	16	4	—	—	20	17	2	—
3 March 1962....	16	4	—	—	18	19	2	—
6 March 1965....	16	4	—	—	17	21	1	—
2 March 1968....	16	4	—	—	19	19	1	—
30 May 1970 ....	16	4	—	—	20	27	—	—

(a) Parliamentary Labor. (b) Lang Labor. (c) Independent Labor.

LCL Liberal and Country League. ALP Australian Labor Party.

At present there are forty-seven electorates represented in the House of Assembly, twenty-eight metropolitan and nineteen country. The table on the next page shows the electoral returns for the general election held on 30 May 1970.

## House of Assembly: Party Representation, 1970

Electorate	Electors on Roll	Electors Voting	Successful Candidate		
			Name	Party	First Preference Votes
<b>Metropolitan:</b>					
Adelaide .....	16,776	15,713	Lawn, S. J.	ALP	9,590
Albert Park .....	16,052	15,308	Harrison, C. A.	ALP	10,112
Ascot Park .....	15,849	15,213	Virgo, Hon. G. T.	ALP	9,455
Bragg .....	15,393	14,411	Tonkin, D. O.	LCL	9,476
Brighton .....	16,534	15,893	Hudson, Hon. H. R.	ALP	8,471
Coles .....	16,975	16,463	King, Hon. L. J., QC	ALP	8,802
Davenport .....	16,210	15,403	Steele, Mrs. J.	LCL	10,298
Elizabeth.....	15,033	13,780	Clark, J. S.	ALP	8,584
Fisher .....	15,894	14,846	Evans, S. G.	LCL	8,598
Florey .....	16,781	16,062	Wells, C. J.	ALP	10,683
Gilles .....	15,738	15,048	Slater, J. W.	ALP	8,186
Glenelg .....	16,415	15,700	Mathwin, J.	LCL	8,329
Hanson .....	16,865	15,979	Becker, H. T.	LCL	7,925
Henley Beach .....	16,461	15,699	Broomhill, Hon. G. R.	ALP	8,918
Mawson .....	16,563	15,716	Hopgood, D. J.	ALP	8,653
Mitcham .....	15,886	14,986	Millhouse, R. R.	LCL	9,584
Mitchell .....	15,762	15,056	Payne, R. G.	ALP	8,785
Norwood .....	16,316	15,355	Dunstan, Hon. D. A.	ALP	8,353
Peake .....	15,606	14,922	Simmons, D. W.	ALP	8,644
Playford .....	15,680	14,925	McRae, T. M.	ALP	8,358
Price .....	16,349	15,540	Ryan, J. R.	ALP	10,330
Ross Smith.....	15,223	14,538	Jennings, J. J.	ALP	9,668
Salisbury.....	14,091	13,359	Groth, R. W.	ALP	8,742
Semaphore.....	16,591	15,701	Hurst, Hon. R. E.	ALP	11,428
Spence .....	15,863	15,109	Crimes, E. H.	ALP	11,116
Tea Tree Gully ....	16,693	15,941	Byrne, Mrs. M. V.	ALP	9,291
Torrens .....	15,965	14,812	Coumbe, J. W. H.	LCL	7,823
Unley .....	15,699	14,736	Langley, G. R. A.	ALP	7,916
<b>Country:</b>					
Alexandra.....	10,141	9,839	Brookman, Hon. D. N.	LCL	5,830
Chaffey .....	10,238	9,861	Curren, A. R.	ALP	4,296
Eyre .....	8,909	8,236	Gunn, G. M.	LCL	4,510
Flinders .....	10,121	9,714	Carnie, J. A.	LCL	5,726
Frome .....	8,296	7,770	Allen, E. C.	LCL	3,881
Gouger .....	9,703	9,327	Hall, R. S.	LCL	4,758
Goyder .....	9,569	9,261	Ferguson, J. R.	LCL	5,615
Heyesen .....	10,452	9,980	McAnaney, W. P.	LCL	6,589
Kavel .....	9,606	9,245	Goldsworthy, E. R.	LCL	5,513
Light .....	9,833	9,248	Eastick, B. C.	LCL	4,963
Mallee .....	10,003	9,384	Nankivell, W. F.	LCL	5,382
Millicent.....	9,637	9,428	Corcoran, Hon. J. D.	ALP	5,016
Mount Gambier ...	10,332	9,737	Burden, A. R.	ALP	5,253
Murray .....	10,303	9,953	Wardle, I. A.	LCL	4,916
Pirie .....	9,971	9,599	McKee, Hon. D. H.	ALP	7,008
Rocky River .....	9,753	9,373	Venning, H. M.	LCL	5,205
Stuart .....	10,348	9,597	Keneally, G. F.	ALP	7,080
Victoria.....	9,775	9,345	Rodda, W. A.	LCL	5,383
Whyalla .....	9,280	8,661	Brown, M. J.	ALP	4,798

ALP Australian Labor Party. LCL Liberal and Country League.

*Speaker:* The Hon. R. E. Hurst, MP*Chairman of Committees:* S. J. Lawn, MP*Leader of the Opposition:* R. S. Hall, MP

*Deputy Leader of the Opposition:* R. R. Millhouse, MP

*Government Whip:* G. R. A. Langley, MP

*Opposition Whip:* S. G. Evans, MP

*Clerk of the House of Assembly:* G. D. Combe, MC

The members of the Legislative Council and the districts they represent are:

*To Retire in 1973*

Banfield, Hon. D. H. L. . . . .	(ALP)	Central No. 1
Casey, Hon. T. M. . . . .	(ALP)	Central No. 1
Cooper, Hon. Mrs. J. M. . . . .	(LCL)	Central No. 2
Potter, Hon. F. J. . . . .	(LCL)	Central No. 2
DeGaris, Hon. R. C. . . . .	(LCL)	Southern
Kemp, Hon. H. K. . . . .	(LCL)	Southern
Hart, Hon. L. R. . . . .	(LCL)	Midland
Russack, Hon. E. K. . . . .	(LCL)	Midland
Geddes, Hon. R. A. . . . .	(LCL)	Northern
Whyte, Hon. A. M. . . . .	(LCL)	Northern

*To Retire in 1976*

Kneebone, Hon. A. F. . . . .	(ALP)	Central No. 1
Shard, Hon. A. J. . . . .	(ALP)	Central No. 1
Hill, Hon. C. M. . . . .	(LCL)	Central No. 2
Rymill, Hon. Sir Arthur . . . .	(LCL)	Central No. 2
Jude, Hon. Sir Norman L. . . . .	(LCL)	Southern
Springett, Hon. V. G. . . . .	(LCL)	Southern
Dawkins, Hon. M. B. . . . .	(LCL)	Midland
Story, Hon. C. R. . . . .	(LCL)	Midland
Gilfillan, Hon. G. J. . . . .	(LCL)	Northern
McEwin, Hon. Sir A. Lyell . . . .	(LCL)	Northern

*President and Chairman of Committees:* Hon. Sir Lyell McEwin, MLC

*Leader of the Opposition:* Hon. R. C. DeGaris, MLC

*Clerk of the Legislative Council:* I. J. Ball

### **Court of Disputed Returns**

In South Australia, provision is made in the Electoral Act, 1929-1969, for the constitution of a Court of Disputed Returns which has jurisdiction to hear and determine all questions of disputed returns affecting either House of the State Parliament which are referred to it by the House concerned. No return on an election writ may be disputed, except by a petition to this Court. A subsidiary function of the Court is to hear petitions for exoneration from liability for failure to file certain electoral returns or vouchers under Part XIV of the Electoral Act.

The Court is constituted by the senior puisne Judge of the Supreme Court, or where he is not available by the puisne Judge next in order of seniority who is available.



The Court sits as an open court, usually at Parliament House Adelaide and has power, *inter alia*:

- (a) to compel the attendance of witnesses and the production of documents;
- (b) to examine witnesses upon oath;
- (c) subject to any Supreme Court rules, to regulate the form and mode of its own proceedings;
- (d) to declare that any person who was returned as elected was not duly elected;
- (e) to declare any candidate duly elected who was not returned as elected;
- (f) to declare any election void;
- (g) to dismiss or uphold any petition in whole or in part;
- (h) to award any costs; and
- (i) to punish any contempt of its authority.

Most cases down through the years have related to House of Assembly elections. Since 1857, the Court of Disputed Returns has considered 21 petitions referred to it by the House of Assembly concerning the election of 26 members of that House. The Court's decisions in these cases are summarised hereunder:

Election voided and member unseated . . . . .	15
Member unseated but other candidate declared to be duly elected . . . . .	2
Petitions unsuccessful . . . . .	2
Petitions dismissed . . . . .	6
Petition withdrawn . . . . .	1

### REFERENDA

Since the inception of responsible government in South Australia in 1856 seven referenda have been held—the first in 1896 and subsequent ones in 1898, 1899, 1911, 1915, 1965 and 1970—and ten proposals have been submitted.

Three proposals related to education (1896) of which only one was approved; three were constitutional (1898 and 1899)—all approved; one related to Parliamentary salaries (1911)—not approved; one related to bar-room closing hours (1915)—favoured 6 p.m. closing; one related to the establishment of a lottery (1965)—approved; and one related to extended shopping hours in the metropolitan area—not approved.

The last referendum, held on 19 September 1970, asked House of Assembly electors in the Adelaide Metropolitan Planning Area and the Municipality of Gawler "Are you in favour of shops in the Metropolitan Planning Area and the Municipality of Gawler being permitted to remain open for trading until 9 p.m. on Fridays?" Of the 463,629 electors qualified to vote 177,296 voted "Yes" and 190,826 voted "No".

### ADMINISTRATION

The South Australian Public Service consists of forty-nine departments, many of which are very small. In the following list, the departments have been grouped according to Ministerial control.

## PREMIER, TREASURER, MINISTER OF DEVELOPMENT AND MINES

Hon. Donald Allan Dunstan, QC, MP

Premier's Department	Department of Mines
Treasury Department	Immigration, Publicity and Tourist
Superannuation Department	Bureau Department
State Taxes Department	Department of the Public Service
Agent-General in England Department	Board
Valuation Department	

## DEPUTY PREMIER, MINISTER OF WORKS AND MINISTER OF MARINE

Hon. James Desmond Corcoran, MP

Minister of Works Department	Public Buildings Department
Engineering and Water Supply Department	Public Stores Department
	Department of Marine and Harbors

## CHIEF SECRETARY AND MINISTER OF HEALTH

Hon. Albert James Shard, MLC

Chief Secretary's Department	Department of Public Actuary
Government Reporting Department	Prisons Department
Auditor-General's Department	Hospitals Department
Government Printing Department	Department of Public Health
Police Department	

## MINISTER OF EDUCATION

Hon. Hugh Richard Hudson, MP

Minister of Education Department	Museum Department
Education Department	Art Gallery Department
Libraries Department	

ATTORNEY-GENERAL, MINISTER OF SOCIAL WELFARE AND  
MINISTER OF ABORIGINAL AFFAIRS

Hon. Leonard James King, QC, MP

Attorney-General's Department	Local and District Criminal Courts
Crown Law Department	Department
Public Trustee Department	Adelaide Magistrate's Court
Department of Social Welfare and Aboriginal Affairs	Department
Supreme Court Department	Registrar-General's Department
	Electoral Department

MINISTER OF ROADS AND TRANSPORT AND MINISTER OF LOCAL  
GOVERNMENT

Hon. Geoffrey Thomas Virgo, MP

Department of the Minister of Roads and Transport and Minister of Local Government	Highways Department
	Motor Vehicles Department

## MINISTER OF AGRICULTURE AND MINISTER OF FORESTS

Hon. Thomas Mannix Casey, MLC

Minister of Agriculture Department	Department of Fisheries and Fauna
Department of Agriculture	Conservation
Agricultural College Department	Woods and Forests Department
Chemistry Department	Produce Department

## MINISTER FOR CONSERVATION AND MINISTER ASSISTING THE PREMIER

Hon. Glen Raymond Broomhill, MP

## MINISTER OF LABOUR AND INDUSTRY

Hon. David Hugh McKee, MP

Department of Labour and Industry

MINISTER OF LANDS, MINISTER OF REPATRIATION AND  
MINISTER OF IRRIGATION

Hon. Alfred Francis Kneebone, MLC

Department of Lands

Botanic Garden Department

## LEGISLATION

During 1970 seventy Public Acts were passed by the State Parliament: eighteen new Acts and fifty-two amendments of existing Acts.

Details of some of the more important legislation passed during this period are given below.

**Apprentices Act Amendment Act, 1970 (No. 63)** amended the Apprentices Act, 1950-1966 to reduce the maximum term of indentures of apprenticeship from five to four years.

**Commonwealth Places (Administration of Laws) Act, 1970 (No. 64).** An Act which complements the *Commonwealth Places (Application of Laws) Act* 1970 to provide for the applicability of certain State laws to areas within the State administered by the Commonwealth Government.

**Constitution Act Amendment Act (No. 3), 1970 (No. 33)** amended the Constitution Act, 1934-1969 to increase the number of Ministers of the Crown from nine to ten.

**Holidays Act Amendment Act, 1970 (No. 46)** amended the Holidays Act, 1910-1959 to provide for a public holiday on the third Monday in May.

**Lottery and Gaming Act Amendment Act, (No. 2), 1970 (No. 51)** amended the Lottery and Gaming Act, 1936-1970 to legalise betting on greyhound racing, to allow racing clubs to conduct jackpot totalisators and to provide for six extra mid-week racing dates on metropolitan racecourses.

**Mines and Works Inspection Act Amendment Act, 1970 (No. 69)** amended the Mines and Works Inspection Act, 1920-1966 to protect the South Australian countryside from aesthetic detriment resulting from mining operations including quarrying operations.

Port Augusta to Whyalla Railway Agreement Act, 1970 (No. 3). An Act to approve an agreement made between the Commonwealth Government and the State Government for the construction of a railway between Port Augusta and Whyalla.

Prices Act Amendment Act, 1970 (No. 40) amended the Prices Act 1948-1969 to extend the life of the Act by one year and to confer on the Prices Commissioner wider powers for the protection of the consumer.

Referendum (Metropolitan Area Shop Trading Hours) Act, 1970 (No. 11). An Act to provide for the holding of a referendum of all House of Assembly electors in the metropolitan planning area and the municipality of Gawler to vote on whether shops in the metropolitan planning area and the municipality of Gawler should be permitted to remain open until 9 p.m. on Fridays.

State Government Insurance Commission Act, 1970 (No. 24). An Act to establish a State Government Insurance Commission with power to carry on the general business of insurance other than life insurance.

Complete details of Acts passed are contained in the volumes of *Acts of the Parliament of South Australia*.

### OVERSEAS REPRESENTATION

South Australia is represented in London by the Agent-General for South Australia, at South Australia House, 50 Strand, London, W.C.2. As official representative of the State, it is the function of the Agent-General to work in close co-operation with the High Commissioner for Australia, to keep the State Government informed of political and economic developments overseas, to promote industrial development and investment in South Australia, to encourage immigration to the State and to foster trade with the United Kingdom and other countries. The present Agent-General and Trade Commissioner is Mr. R. C. Taylor.

### INTERSTATE REPRESENTATION

The South Australian Tourist Bureau maintains offices at 390 George Street, Sydney, N.S.W., and at 8 Royal Arcade, Melbourne, Victoria, to foster and facilitate tourist travel to South Australia.

### CONSULAR REPRESENTATIVES

There are twenty-two countries represented in South Australia by consuls, vice-consuls, consular-agents, consul-generals or deputy high commissioners.

*Austria:* John A. Nelson, Consular-General<sup>(a)</sup>

*Belgium:* Robert E. Porter, Consul

*Britain:* Henry O'Brien, Deputy High Commissioner<sup>(b)</sup>

Charles P. Price, Second Secretary (Commercial) <sup>(b)</sup>

*Denmark:* Trevor R. Taylor, Consul

*Dominican Republic:* Peter H. D. Lathlean, Consul

*Finland:* Robert N. Irwin, Consul

*France:* Frank C. Buttfield, Consul

*Germany:* Bruce R. Macklin, Consul

Greece: Vassile P. Apostol, Consul  
 Guatemala: Robert M. Napier, QC, Consul  
 Italy: Dr. Dorello Ferrari, Vice-Consul<sup>(b)</sup>  
 Japan: J. Langdon Parsons, Consul  
 Lebanon: Archie M. Hambour, Consul  
 Liberia: William B. Coombs, Consul  
 Netherlands: Eric E. McLaughlin, QC, Consul  
 Norway: John N. Howe, Consul  
 Peru: Max J. Hill, Consul  
 Philippines: J. Rolfe Sabine, Consul  
 Portugal: Raymond F. Walters, Vice-Consul  
 Sweden: Mrs. June Tanner, Consul  
           Edward M. A. Nicholson, Vice-Consul  
 Switzerland: Paul A. Richter, Vice-Consul  
 United States of America: Charles T. Easley, Consular-Agent

(a) Dean of the Consular Corps.

(b) *Consul de Carriere*.

### STATE EMBLEMS

A description of the South Australian Coat-of-Arms, the State Badge, the State Flag and the Floral Emblem together with coloured illustrations was included on pages 94-5 of the *South Australian Year Book* 1970.

On 27 September 1970 the hairy-nosed wombat (*Lasiorninus latifrons*) was adopted as South Australia's official Faunal Emblem.

### 3.4 SEMI-GOVERNMENT AUTHORITIES

A semi-government authority is defined, for statistical purposes, as a 'body (other than a local government authority or body whose receipts and payments are included in the public accounts of the Commonwealth, of a State, or of a Territory) created by or under legislation to carry out an activity or activities on behalf of a Government, or a body in which a Government has a controlling interest'.

Some authorities such as marketing boards, which are set up by Acts of Parliament, are not regarded as semi-government because their activities are carried out on behalf of industries rather than on behalf of any Government.

Most semi-government authorities have independent powers for the recruitment of staff. All possess greater administrative and financial autonomy than Government departments but there is a wide variation in the degree of autonomy accorded, in various aspects, to different authorities.

Activities carried out by semi-government authorities include tertiary education, hospital services, power supply, public transport, banking services, fire control, irrigation and drainage in rural areas, control and regulation of milk supply,

slaughtering of animals for human consumption, housing development, off-course totalisators and lotteries, and investigation of problems relating to the development of mineral resources.

In appropriate parts of this Year Book some reference is made to the activities of most of the semi-government authorities which operate in South Australia.

### 3.5 LOCAL GOVERNMENT

#### LOCAL GOVERNMENT AUTHORITIES

##### Local Government Areas: Number, Size, and Status

At 1 January 1971 there were 137 local government areas in South Australia, and with the exception of one area, each is controlled by a council consisting of members elected by local ratepayers and exercising powers under the Local Government Act, 1934-1970. The Garden Suburb Commission, Colonel Light Gardens, is administered by a Commissioner appointed by the Governor.

The total area incorporated in local government areas at 1 January 1971 was 57,856 square miles; this is only slightly above 15 per cent of the total area of the State but contains almost 99 per cent of the State population.

There are two major types of local government areas—district council areas and municipalities. Usually district council areas consist predominantly of rural land but contain one or more towns. Generally, to qualify for proclamation as a municipality an area must be used predominantly for either residential, business, industrial, or manufacturing purposes (or a combination of these purposes), and be able to support itself financially. Some municipalities are constituted as cities, the qualification being 15,000 inhabitants for metropolitan municipalities (the twenty-one local government areas which form the metropolitan area as defined under the Local Government Act and which, before June 1966, corresponded to the statistical metropolitan area) and 10,000 persons in other 'country' areas.

Of the 137 local government areas at 1 January 1971, 40 were municipalities (including 24 cities) and 97 were district council areas.

The Governor may create, abolish, or vary the size, status, or organisation of, any local government area or portion thereof, provided certain requirements are satisfied. Such alterations usually stem from petition by ratepayers or a council. On 25 June 1970 a proclamation was issued to give effect to a joint petition from the District Councils of Saddleworth and Upper Wakefield and the two district councils were combined as the District Council of Saddleworth and Auburn from July 1970.

As a result of legislation passed in 1969 district councils may apply to the Governor for mayoral status; in previous years only municipal councils had mayors. Since the legislation four district councils, Millicent, Gumeracha, Clare and Kanyaka-Quorn, have been granted mayoral status.

##### Functions of Local Government

The Local Government Act, 1934-1970 prescribes most of the 'powers and authorities' which each council shall or may exercise 'for the good government' and 'the management of the affairs' of its area, but some functions devolve from

other Acts. To enable it to sue and be sued and to participate in transactions involving the purchase and sale of land and other property each council is constituted as a corporate body.

The functions performed by councils vary somewhat with the area concerned, but there are general functions which are common to them all. Many of these functions receive more detailed attention in the parts of this book dealing with the appropriate subjects, *e.g.* road construction and maintenance in Part 8.3, Physical Development; health services and Local Boards of Health in Part 6.5, Social Environment, and libraries in Part 6.4, Social Environment. Among the many other functions of local governing authorities are the provisions of street lighting, the licensing and inspection of slaughterhouses, the maintenance of cemeteries, the maintenance of foreshores and jetties, the control of the location of industries (especially noisy trades), the prevention of fires within certain areas, and the policing of provisions relating to vermin and weeds.

### **Organisation and Representation**

Whereas a municipality must be divided into at least two areas known as wards a district council need not have wards, however, only four district councils have undivided areas. No council may comprise less than five members, and each ward in a municipality must be represented by two councillors. No district council area may be divided into more than ten wards, and the number of councillors for each ward is established by proclamation.

A candidate for election as a councillor must be an adult British subject owning or occupying ratable property within the area for which he seeks election. Special magistrates, undischarged bankrupts, persons holding contract or employment under the council, persons under sentence for crimes, persons overdue with council rates and any associated fines and persons of unsound mind are ineligible for election.

Each year half the number of councillors retire. In councils with wards one councillor from each ward, the one who has been 'the longest in office without re-election', retires; in other councils the councillors who did not retire one year do so the next. In all cases a retiring councillor is eligible for re-election.

Any municipality may apply to add no less than three and no more than six aldermen to its council. The qualifications for councillors apply to aldermen, except that aldermen are not bound by the limits of wards, and an alderman must have served at least one year as a member of the council. Although the functions of aldermen are not specifically defined the concept is that they should impartially consider the interests of the area as a whole and so resolve any conflict which may arise between sectional interests represented by councillors.

Mayors of municipalities and of certain district councils are elected annually on the same basis as aldermen. The chairman of a district council is chosen annually by councillors from among their number.

### **Allowances**

Council members, other than mayor or chairman, are not paid salaries or allowances, but may be reimbursed any expenses incurred in the performance of council business, and in the case of district councils, may be reimbursed the cost of travelling to and from council meetings.

The mayor or chairman receives an annual allowance which is determined at a council meeting in July of each year. This allowance, payable in advance, is to compensate for any expenses he is likely to incur in the execution of his official duty in the current financial year.

**Franchise**

Adult British subjects who either own or occupy ratable property within an area are eligible to be enrolled for, and to vote at, elections for that area provided that they are not in arrears with their rates. Companies or corporations owning or occupying ratable property within the area are entitled to nominate up to three persons to vote on their behalf at the elections for that area, depending on the method of valuation; the entitlement is for the nomination of one vote for each \$300 of annual (improved) value or \$2,000 of unimproved (land) value or part of either, up to three voters for any one property. Special provision is also made to allow certain defence personnel to vote.

**Officers and their Functions**

Each council may appoint any officers it considers necessary to carry out its duties, including special constables to facilitate the maintenance of law and order within its area. Each council must appoint a town clerk (in a municipality) or a district clerk (in a district council) as the chief administrative officer, and an auditor.

Employment in local government administration is now regarded as a career; most town and district clerks are full-time employees, and councils are required to employ in those positions only those persons who have passed examinations qualifying them for the work. The town or district clerk maintains the voters roll and in many cases is appointed returning officer for elections. The characteristics of particular areas determine to some extent the nature of the duties performed by town and district clerks; they often undertake a very wide variety of functions, especially in smaller areas, where even the part-time employment of specialist officers for particular tasks is not warranted. Other officers employed in local government are required to hold appropriate qualifications; these include engineers, overseers, building surveyors and inspectors, health inspectors and authorised weed officers.

The auditor for each council is appointed for a term of two years. He is not eligible for appointment unless he holds a Local Government Auditor's Certificate of competence issued by the Local Government Auditors Examining Committee.

Whenever a council itself undertakes a new assessment of property values within its area it is required under the Local Government Act to appoint a valuer who recommends to the council a valuation of each property for rating purposes. A ratepayer may appeal against a council's valuation of his own property or that of another ratepayer. Instead of undertaking its own assessment of property values it is now not uncommon for a council to adopt the valuations of the Valuation Department. When this is done a council avoids the necessity for employing a valuer but a fee for each valuation is payable to the Valuation Department. There is no right of appeal to the council against valuations so based; in respect of the Government unimproved valuation the right of appeal lies against the Department when the valuation is made.

**Finance**

Local government authorities derive their revenue from many different sources, including sundry licences and fines, but the principal sources are rates, loans raised against the security of future rates, and Government grants. The relative importance of these sources of revenue varies between areas and through



time within areas, *e.g.* in closely settled well developed areas rate revenue is usually predominant; in large sparsely settled areas Government grants, mainly for road-works, may at times be the chief item of revenue; in areas being rapidly and extensively developed for housing or industrial purposes both Government grants and loan funds may be prominent.

Commonwealth Government grants are not made direct to local government authorities but are administered by appropriate State Government departments. The most important example of this is the distribution of portion of Commonwealth Aid Roads Grants to local government authorities by the Highways Department in conjunction with the State Treasury.

A large proportion of local government expenditure from both loan funds and other revenue is for the construction and maintenance of roads, footpaths, and stormwater drains.

A revised system of local government accounting was introduced from 1 July 1968 involving, among other things, a change of basis from cash to accrual accounting.

More detailed attention is given to local government finance in Part 12.5.

### **Local Government Report**

A major 'Report by the Local Government Act Revision Committee on Powers, Responsibilities and Organisation of Local Government in South Australia' was released early in 1970. The Report, prepared following the appointment of the Committee in 1965, is the first in Australia to investigate the functions and responsibilities of local government. The Committee received 8,470 pages of transcript and written submissions criticising 1,005 of the 1,029 sections of the existing Act.

The Committee has recommended that a new Local Government Act be prepared and that local authorities should be given wider powers to more effectively provide services and other assistance to ratepayers.

### **TOWN AND REGIONAL PLANNING**

In 1920 the South Australian Parliament passed the Town Planning and Development Act which followed the Control of Subdivision of Land Act of 1917. These Acts were the first of their kind in Australia. The Act of 1920 made provision for the preparation of town planning schemes and by-laws, for the appointment of a Government Town Planner and a Town Planning Department. The Department prepared plans for various areas, including Colonel Light Gardens and the townships of Iron Knob and Barmera. The Acts of 1917 and 1920 were repealed by the Town Planning Act, 1929 which dealt only with the control of land subdivision.

The Town Planning Act, 1929 was amended in 1955 to provide for a Town Planning Committee which was required to prepare a plan to guide the future development of the metropolitan area of Adelaide. The Committee considered the probable future population of the metropolitan area, the provision of public transport, adequacy of highways, provision of open spaces such as parks and sports grounds, the zoning of industrial districts, and the subdivision of land in relation to the economic provision of sewerage, water supply, electricity and gas services.

The Metropolitan Development Plan and its accompanying Report on the Metropolitan Area of Adelaide, were laid before both Houses of Parliament in October 1962, and an amendment to the Town Planning Act followed in 1963. The amendment required the Committee to call for and consider objections to the Plan as submitted to Parliament and the Committee was authorised to make regulations to implement the Plan.

The Planning and Development Act, 1966-1967 repealed the Town Planning Act, 1929-1963. It established an eleven-member State Planning Authority (with a Director of Planning as Chairman) and an independent Planning Appeal Board of four members. Provisions were made for the Planning Authority to implement and review the 1962 Development Plan, to prepare similar plans for other parts of the State and in conjunction with local government authorities to determine broad policies to guide the growth of towns and cities throughout the State. The Planning Appeal Board hears appeals against decisions of the Director of Planning, the State Planning Authority or local government authorities.

Control of development in accordance with a development plan is by regulation and the Authority or the appropriate local government body can recommend to the Minister that regulations be made. Such regulations may, for example, deal with the zoning of industrial, commercial or residential areas. The regulations must be exhibited publicly and opportunity given for objections to be lodged, before being submitted to the Minister. Any person aggrieved by a decision given under a regulation may appeal to the Planning Appeal Board with a subsequent right of appeal to the Land and Valuation Court.

The Authority is empowered to buy land either by agreement or compulsorily to assist in promoting development in accordance with a development plan and a Planning and Development Fund exists in the Treasury to assist the Authority in carrying out this function.

The control of land subdivision throughout the State, with the exception of the City of Adelaide, is vested in the Director of Planning and the local government authority in the area in which the land is situated. If permission to subdivide is refused, there is a right of appeal to the Planning Appeal Board.

The Minister of Local Government is responsible for the administration of the Planning and Development Act. The Director of Planning heads the State Planning Office, which forms part of the Department of the Minister of Roads and Transport and Minister of Local Government.

## **PART 4**

# **LAND SETTLEMENT**

### **4.1 LAND TENURE**

#### **IDENTIFICATION OF LAND AND REGISTRATION OF TITLE**

To facilitate the identification of land, the southern portion of the State encompassing all the arable land and certain pastoral areas has been subdivided into counties, these in turn being generally subdivided into smaller units known as hundreds.

The first Surveyor-General, Colonel Light, had been instructed by the Colonisation Commissioners to divide the colony into towns and counties, and in 1842 the first nine counties were proclaimed. At the same time the administration was having considerable difficulty in regulating the leasing of unsold lands for pasturage. To assist it was proposed in 1846 that boundaries of areas smaller than counties be created and the system of hundreds used in some counties in England was adopted.

The boundaries of early counties and hundreds followed natural features. As further counties and hundreds were declared, natural features suitable for boundary delineation were not always available and in most cases the boundaries were set parallel to lines of longitude and latitude.

In 1887 an area of 250,000 acres was declared to provide for the town and irrigation area of Renmark on the River Murray. Similar areas were subsequently surveyed and proclaimed adjacent to other sections of the river.

There are currently forty-nine counties covering 23 per cent of the State, the last of these being declared in 1933. The counties have an average size of 1,143,000 acres, varying from County Light, north of Adelaide, with 536,960 acres to County Jervois on Eyre Peninsula with 2,368,000 acres.

Counties are generally subdivided into hundreds, although four northern counties remain undivided and a number of others are only partly subdivided. There is considerable variation in the size of hundreds, while the number of hundreds

in a completely subdivided county varies from eight in Counties Alfred and Kintore to thirty-four in County Jervois. New hundreds are created from time to time, the present total being 534.

Hundreds are further subdivided into sections which in turn may be divided into allotments or occasionally blocks.

Land is therefore, for the purposes of title generally identified by the county, hundred, and section, and, where appropriate, block or allotment within which it falls. Land in towns and in proclaimed irrigation areas may further be identified as falling within that town or area.

### **Torrens System of Land Registration**

Land transactions in South Australia are conducted under the Torrens System of land registration as provided by the Real Property Act, 1886-1969. This system, first introduced by the Real Property Act, 1858, was named after its author, Sir Robert Torrens, who was at that time Registrar-General of the Colony.

All land transactions to this date had been conducted by the conveyancing of the general law titles, a procedure which was cumbersome, costly and uncertain, and particularly unsuited to a fledgling colony with a large number of landowners and where land transactions were frequent.

Torrens had previously been Collector of Customs and in this role had been impressed by the relatively simple principles involved in the transfer of shipping property, principles which he argued could be applied to land transactions. His proposals were to lead to similar legislation in the other Australian States, and have subsequently been adopted in other parts of the world.

The Torrens System provides that the matter of title to land shall be a government responsibility. Each piece of land is represented by a certificate of title which, with very few (and in practice unimportant) exceptions, is guaranteed by the State. Retrospective examination which is necessary with general law title is eliminated and the costs and time involved in conveyancing can thus be kept to a minimum.

The Real Property (Registration of Titles) Act, 1945, provided for the small proportion of land then remaining under the general law to be converted to the Torrens System. This transition is still in progress in certain areas.

Details of property transferred are estimated from records available in the Stamp and Succession Duties Office. The following table shows the number and value of transfers of property for each of the five years to 1969-70.

**Property Transferred**

Year	Number	Value (\$'000)
1965-66 .....	39,962	281,900
1966-67 .....	39,280	283,800
1967-68 .....	37,308	282,000
1968-69 .....	37,547	302,900
1969-70 .....	42,574	342,600

## SYSTEMS OF TENURE

## HISTORICAL

The sale of Crown land played an important role in the establishment of South Australia. At the time of the first settlement the 'Wakefield System' of colonisation was held in favour and it was thus planned that the new colony be largely self-supporting with revenue coming from the sale of land. This proposal was agreed to, with the proviso that land to the value of \$70,000 be sold in England before settlement. After considerable difficulty 60,595 acres were disposed of for \$72,714. Early applications for land were made by tendering at a fixed price and 323,000 acres of land had been thus disposed of by 1843 when sales by auction were introduced. By 1857, 1,756,000 acres had been alienated at an average price of \$2.52 per acre. In 1846, under the Waste Lands Act, land outside the hundreds was leased for pastoral purposes for periods up to fourteen years, and leases within the hundreds date from 1850. The term of these leases was extended to twenty-one years in 1864 and to forty-two years in 1890.

Land sales before 1869, involving 3,790,185 acres at a total purchase price of \$8,963,612, were conducted on a cash basis. However, in that year sales on credit were introduced, with payments initially spread over four years and later extended to twenty years. Land not sold at auctions was offered on twenty-one year leases, and in the late 1880s leases with a right to purchase and leases in perpetuity were introduced. From 1886 gold, and from 1888 other metals and minerals, in lands sold by the Government were reserved to the Crown. Perpetual leases were first introduced in 1888. Early leases provided for a revaluation of rents every fourteen years, but in 1893 provision was made for rents to be fixed in perpetuity.

The introduction of the current system of allotting lands in preference to sales by auction led to the appointment of the Land Board in 1886 and the Pastoral Board in 1893. The principles of closer settlement whereby the Crown repurchases and subdivides suitable lands, were introduced in 1897.

With the introduction in 1903 of agreement to purchase—a form of tenure leading to freehold—the present day pattern of tenure was completed. Subsequent legislation has been devoted to variations in the basic concepts of freehold, agreement to purchase, perpetual lease, pastoral lease and miscellaneous lease.

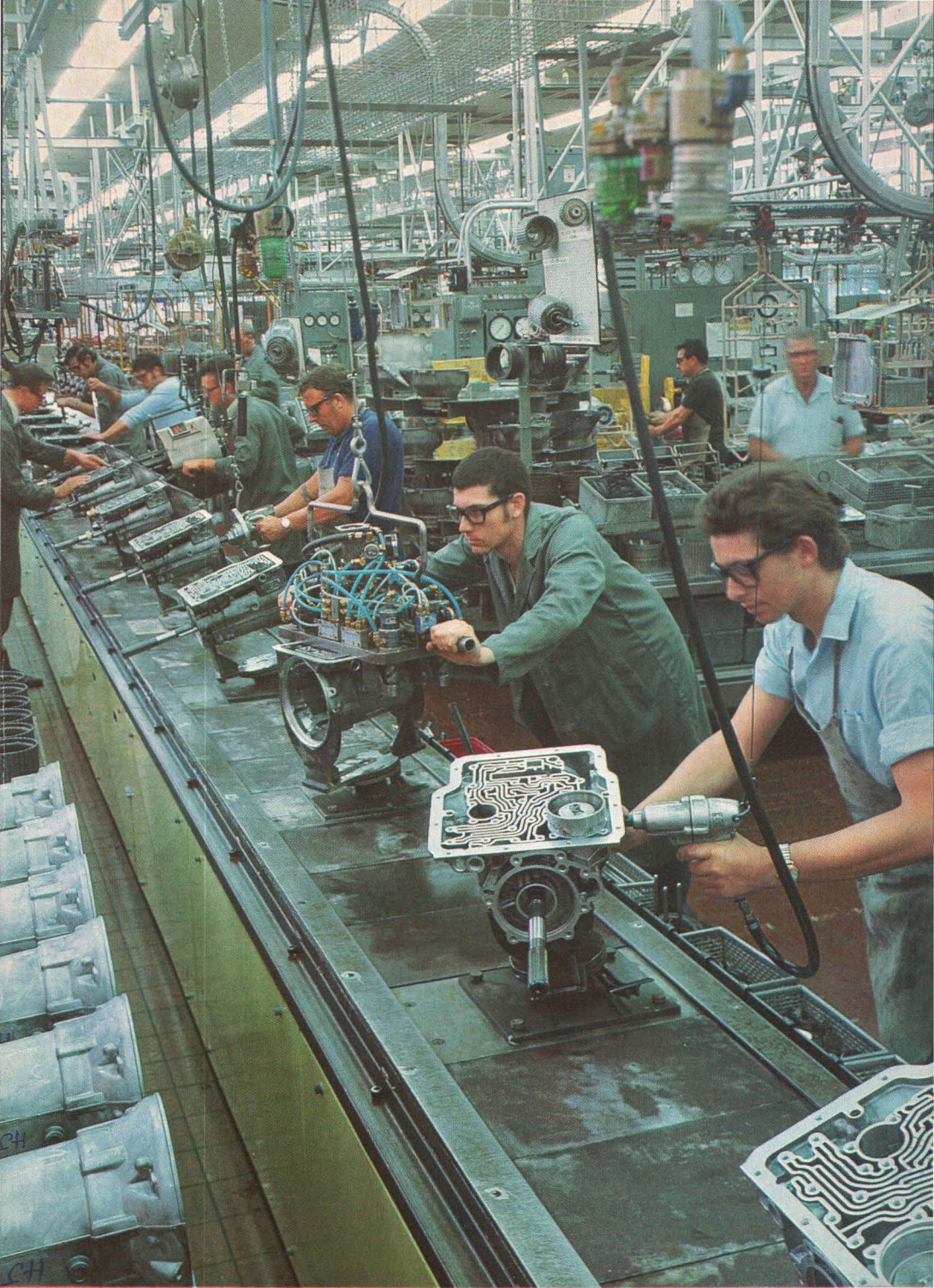
## LAND ADMINISTRATION

Approximately 90 per cent of the occupied area of South Australia comprises Crown land held under lease and as such is controlled by the Department of Lands. This Department is charged with the general administration of Crown lands, and with making available under appropriate tenure newly developed lands and such lands as come into the hands of the Crown by resumption, expiry, surrender or forfeiture of existing tenure. The consent of the Minister of Lands (or the Minister of Irrigation in the case of irrigated lands) is required prior to the transfer, mortgage or sublease of any of the forms of tenure administered by the Department.

Land available for leasing is allotted by the Land Board and, in the case of pastoral lands, by the Pastoral Board, who interview applicants and make allotments on merit. The Boards also advise the Minister on matters connected with land settlement.

Leases and licences under the various mining Acts are issued and supervised by the Department of Mines, while the Woods and Forests Department and the Engineering and Water Supply Department are responsible for the issuing of leases over reserves and areas under their control.





*General Motors-Holdens Pty Ltd*

This assembly plant for motor vehicle automatic transmissions at Woodville was opened in April 1970. Part of the \$12.5 million investment included an aluminium die casting plant to produce transmission cases and torque converter housings.





*House of Assembly*

The South Australian House of Assembly Chamber was used for the first time in 1889. The carpet pattern features parts of the State Coat of Arms in the form of grapes, sheaves and wattle, and the traditional red 'sword-strip' incorporates in its design the Sturt Pea, the State floral emblem.

The western wing of Parliament House, the nearer half of the building, was completed and occupied by the House of Assembly in 1889. The Legislative Council occupied the two-storey stone and brick building at the left until the eastern wing of Parliament House was completed in 1939.

*House of Assembly*



## CURRENT TENURE

In the table below, occupied land in South Australia is classified according to its present form of tenure. Thus 'Area sold, dedicated, etc.' does not represent the accumulated total of all alienated lands as certain alienated lands repurchased by the Crown are currently held under leases.

At 30 June 1970 land in South Australia was occupied as follows:

	Area Acres	Proportion Per cent
Area sold, dedicated, etc.;		
Sold . . . . .	15,095,768	6.20
Free grants . . . . .	916,663	0.38
Dedicated (a) . . . . .	294,047	0.12
Under agreement to purchase . . . . .	294,411	0.12
Total . . . . .	16,600,889	6.82
Area under lease and licence (b);		
Perpetual . . . . .	20,950,897	8.61
Pastoral . . . . .	127,131,510	52.26
Other . . . . .	1,868,577	0.77
Total . . . . .	149,950,984	61.64
Area in occupation . . . . .	166,551,873	68.46
Remainder of State;		
Lakes and lagoons . . . . .	7,904,800	3.25
Open for allotment or selection . . . . .	4,981	0.01
Other vacant land (c) . . . . .	68,783,146	28.28
Total area of State . . . . .	243,244,800	100.00

(a) Includes State forest reserves.

(b) Includes areas held under Mining Acts.

(c) Includes surveyed roads, railways and other reserves, 22,925,013 acres of which 18,842,645 acres are set apart as Aboriginal reserves.

In 1901 the area sold, granted and leased, *i.e.* the area occupied, was 93,666,052 acres, increasing to 141,907,525 in 1924, but falling to 129,411,612 in 1931 due to decreased areas under pastoral lease. Since 1931 there has been a fairly steady increase to the present figure of 166,551,873 acres.

## METHODS OF ALIENATING LAND

## Sales under Agreement to Purchase

There is provision for Crown lands to be alienated through an agreement to purchase although this method is not used to any great extent at present.

The purchase money is payable over varying terms not exceeding sixty-four years and the purchaser must comply with certain special conditions concerning the improvement and the development of the land, including the fencing of the property within the first five years. It is not necessary for an agreement to run the full term as, subject to the Minister's approval, purchase may be



completed after six years provided all such conditions have been complied with. When allotting land preference is given to the applicant who agrees to reside on the land. Land allotted under Agreements to Purchase amounted to 21,490 acres in 1969-70.

### **Sales at Auction**

Certain Crown lands may be sold at auction for cash. These include town lands, suburban lands exempt from the operations of the Land Board, and Crown lands which have been offered for lease and not taken up within two years. Town lands so sold are subject to limitations on resale and conveyance through mortgage during the first six years, and it is usually conditional that improvements, for an agreed function and of a certain minimum value, be erected within a stipulated period.

### **Free Grants and Reservations**

A free grant of Crown lands may be made for any public purpose. Of the 916,663 acres thus alienated at 30 June 1970, 768,000 acres had been granted for the Weapons Research Establishment. Lands may also be dedicated and reserved for a variety of purposes such as forest areas, Aboriginal reserves, wild life reserves, parklands, schools and defence establishments.

## **METHODS OF LEASING AND LICENSING LAND**

### **Leases for Limited Terms**

Pastoral lands outside the counties and large areas in the northern counties are held under pastoral leases granted for terms of forty-two years (except in the case of previously unoccupied lands when the term is twenty-one years). Under the conditions of these leases the lessee must expend in improvements a sum as recommended by the Pastoral Board and must comply with certain conditions on stocking. Rent is based on the unimproved value of the land and in the case of a forty-two year lease is revalued every seven years. Such lands may be reallocated to the same lessees on expiry of the existing terms.

Persons may be granted a permit to search for water and if successful may take up a lease of 100 square miles of land. Such leases are granted for forty-two years at a nominal rental for the first ten years and a low rental thereafter. Conditions of stocking are also modified.

In certain circumstances, such as where land has not been surveyed or its potential is uncertain, or where permanent alienation is not desirable, miscellaneous leases are issued for periods up to twenty-one years. Certain business and industrial sites may also be held under miscellaneous lease. Annual licences may be granted over Crown lands for certain industrial sites, grazing areas, fishermen's residences, holiday shack sites and other approved purposes.

Land reserved for the Woods and Forest Department may be leased for cultivation or grazing purposes for a period not exceeding forty-two years. At 30 June 1970, approximately 6,000 acres of forest land were under lease.

### **Perpetual Leases**

Leases in perpetuity may be offered over Crown lands which have been surveyed. The lessee is required to provide boundary fencing and to clear and render available for cultivation a certain proportion of the land within a specified period. Where considered desirable it is conditional that the lessee reside on the property.

In certain cases special perpetual leases are available under which no rent is payable for the first four years, and with less than full rent over the next six years.

Sections in government controlled irrigation areas are offered on perpetual lease and, if the land has not been cultivated before, rents and water rates are payable on a sliding scale for the first three years. Certain improvements are to be made and the lessee may be required to reside on the land for nine months of the year. Town allotments in irrigation areas may be offered under perpetual lease either at auction, by calling applications, or may be let on annual licence. Allotments not sold at auction may be sold by private contract.

During 1969-70, 22 acres in irrigation areas were allotted under perpetual leases.

## MINING CLAIMS, LEASES AND LICENCES

### Mineral Lands

Mineral lands are lands in which the mineral rights are reserved to the Crown and include Crown lands, lands under Crown lease and lands alienated from the Crown after 1886. Mineral lands which are used as a site for buildings, dams, etc., or which are cultivated, are exempt from mining as are certain areas which may be exempted either permanently—as with Aboriginal reserves—or temporarily, e.g. to facilitate a Department of Mines survey. Public reserves, streets and highways are subject to regulations protecting the public user.

A current miner's right (which forms the basis of all operations under the Mining Act) must be held by every independent prospector, and authorises the holder to prospect for any metal, mineral, precious stones, salt, gypsum or coal on mineral lands. A miner's right does not of itself confer the right to enter on private lands. The prospector may acquire a claim carrying with it the right of possession of minerals found, (with the exception of salt and gypsum which cannot be worked until a lease has been obtained). Claims are issued with a tenure of one year only and are designed to enable the holder to prove the deposit before applying for a long term lease. Claims may be renewed at the expiration of each year of tenure.

The holder of a claim (other than an alluvial gold claim or a precious stones claim) may be required to take a lease of his claim, if at any time payable results are achieved. In the case of salt and gypsum, application for a lease must be made within twenty-one days of acquiring a claim. A lease (other than a Special Mining Lease) may be for any term up to twenty-one years. The maximum size of claims and leases and of working conditions imposed, vary with the nature of the mineral.

An annual rental and a royalty on gross profits are payable by the lessee to the Crown. Special Mining Leases may be granted for a term of up to two years, under terms and for an area fixed by the Governor; these are for exploration only.

Petroleum and natural gas, whether on mineral lands or not, are the property of the Crown. On-shore exploration for, and production of, petroleum and natural gas is controlled by the Petroleum Act, 1940-1969 by virtue of the appropriate form of licence. A petroleum exploration licence is granted for a term of five years for an area not exceeding 10,000 square miles.

A petroleum production licence is granted for a term of twenty-one years, with a maximum area of 100 square miles, and provides for a royalty of 10 per cent of the value at the well-head of all petroleum recovered from the land comprising the licence.

Off-shore exploration for petroleum is governed by the Petroleum (Submerged Lands) Act, 1967-1969. An exploration permit for petroleum is for a term of six years with a maximum area of 400 blocks. A production licence for petroleum is for twenty-one years with a variable maximum area.

### **Lands with Mineral Rights Alienated**

The mineral rights of lands sold by the Crown before 1886 were alienated with the land.

The prospecting and mining of such land may be carried out either under a private agreement with the owner or under authorisation of a warden of the Department of Mines. Where a lease is issued by the Department, the bulk of any rents and royalties collected is paid to the owner.

At the discretion of the Government certain lands may be reserved from mining operations, and other lands are exempted by the nature of their use.

### **Areas Held under Mining Acts, South Australia At 30 June**

Particulars	1966	1967	1968	1969	1970
	Acres				
Claims.....	16,190	17,169	16,597	16,416	39,857
Leases .....	29,621,476	15,489,944	14,502,782	25,859,231	(a)39,542,018
Petroleum licences and permits.....	237,591,040	240,791,040	207,260,160	212,188,160	206,862,080

(a) Lands held under Special Mining Leases accounted for 39,461,120 acres of land occupied under lease at 30 June 1970.

Mineral royalties received by the Department of Mines during 1969-70 amounted to \$1,556,721.

## **4.2 LAND SETTLEMENT SCHEMES**

### **CLOSER SETTLEMENT**

There is provision in the Crown Lands Act for acquisition of land for subdivision to encourage closer settlement. Such land is divided into blocks not exceeding \$14,000 in unimproved value, and offered under conditional agreements to purchase with payment over thirty-five and sixty-four year periods.

No land has been purchased for closer settlement since 1952-53, by which time 948,885 acres had been purchased at a cost of \$5,730,400, including 51,872 acres set apart for returned service personnel from the 1914-18 War, 3,214 acres for forest and water conservation purposes and 26,563 acres purchased in connection with the reclamation of River Murray swamp lands.

At 30 June 1970 a total of 156,176 acres of closer settlement lands were held under agreement to purchase or lease.

### MARGINAL LANDS SCHEME

The excessive opening up of the drier marginal lands for wheat growing resulted in many settlers in these areas being forced to leave their holdings, particularly in the 1930s.

Investigations showed that if the settlers were to succeed, cereal growing would need to be replaced by grazing, and in 1939 the Commonwealth Government established a trust fund to assist this development. The money was used to purchase properties from certain settlers with a view to enlarging the holdings of others, to provide fencing and water supplies and to pay small grants to settlers vacating holdings in which there was no equity. Commonwealth grants totalled \$1,426,000, all of which has been expended.

### CROWN LANDS DEVELOPMENT

The Crown Lands Development Act, 1943, administered by the Department of Lands, provides for the development of Crown lands, or lands which the Department may purchase, and for the allotment of such lands to suitable settlers.

A substantial proportion of the land under the Act was developed with the object of inclusion in the War Service Land Settlement Scheme. Properties not accepted for the scheme were subsequently allotted under the Act, and since then a number of individual properties have been surrendered to the Crown for development and re-allotment to the former holders.

### ASSISTANCE FOR RETURNED SERVICE PERSONNEL

#### 1914-18 War

Following the 1914-18 War the State Minister for Repatriation was authorised to acquire land for the purpose of re-settling discharged servicemen. Such land could be purchased by agreement or acquired compulsorily, whether held in fee simple or under Crown lease. Crown lands could also be set apart for this purpose. The land acquired was subdivided where appropriate and offered under agreement to purchase, perpetual lease or a term lease. Provision was also made for the discharging of existing mortgages on freehold properties already held by ex-servicemen, with fresh mortgages in favour of the Minister of Repatriation.

In all, 3,801 ex-servicemen were settled under this Act with 3,008 settling in 'dry lands' and 793 in irrigation areas.

#### 1939-45 War and Korea-Malaya Operations

##### *War Service Land Settlement*

Under the War Service Land Settlement Scheme, provision was made for the settlement on rural holdings of certain ex-servicemen from the 1939-45 War and Korea and Malaya operations.

Suitable Crown land was made available and other land was acquired. This land was subdivided and developed to a stage where it could be brought into production by the individual settler within a reasonable time. Basic structural improvements were provided and it was then offered to eligible settlers on perpetual lease. Credit facilities are available to these settlers for working capital, the purchase of stock and equipment, and the effecting of further improvements.

During the first year after allotment in the case of 'dry lands' settlers, and the first year after an irrigation holding became self-supporting the settler was granted a living allowance and was exempted from the payment of rent or interest in respect of the holding, and of payments on account of principal or interest in respect of advances, other than advances for working capital. Provisions exist

for a settler on 'dry lands' to convert property to freehold after a period of ten years by the payment of a fixed purchase price and the repayment of all advances. There is no provision for freeholding in government irrigation areas.

The State Department of Lands administers the War Service Land Settlement Scheme on behalf of the Commonwealth Government. The Commonwealth provides the funds and meets the costs of the scheme with the exception of administration costs and two-fifths of any losses, which sums are met by the State Government.

All large scale development operations under the scheme have now been completed. The principal areas settled are in the South East, on Kangaroo Island, Eyre Peninsula, and in irrigation areas along the River Murray.

The following table shows for selected years the number of farms allotted and total expenditure under the War Service Land Settlement Scheme.

**War Service Land Settlement, South Australia**  
*Farms Allotted and Total Expenditure to 30 June*

Particulars	1956	1959	1962	1965	1968	1970
Farms allotted:						
Number .....	718	984	1,015	1,022	1,032	1,032
Area ('000 acres) .....	343	623	671	688	704	704
Expenditure:						
State .....	<i>n.a.</i>	3,310	4,742	6,612	7,064	7,342
Commonwealth;						
Acquisition of land.....	4,768	6,358	6,914	6,836	6,837	6,837
Development and improve-						
ment of land .....	19,872	25,414	28,214	29,748	30,336	30,710
Provision of credit facilities	4,982	8,690	18,852	27,008	33,218	36,086
Other.....	1,668	3,634	6,472	9,454	10,540	11,496
Total expenditure by						
Commonwealth	31,290	44,096	60,452	73,046	80,931	85,129
Total expenditure ....	<i>n.a.</i>	47,406	65,194	79,658	87,995	92,471

*n.a.* not available

#### *Loans and Allowances (Agricultural Occupations) Scheme*

The Commonwealth Government through the State Bank of South Australia provided financial assistance for the establishment or re-establishment of ex-servicemen in agricultural occupations. Loans were made for a variety of purposes and non-repayable allowances were made where income during the course of re-establishment proved to be inadequate. The payment of allowances and the advancing of new loans ceased in 1956-57 by which date loans totalling \$2,009,096 had been made to 1,288 ex-servicemen, and allowances totalling \$649,218 had been granted to 2,264 ex-servicemen.

An additional Marginal Lands Improvement Fund was established in 1943 from which expenditure of \$416,476 had been made to 30 June 1970 by the Department of Lands.

## PRIVATE LAND DEVELOPMENT SCHEMES

The most important private scheme in South Australia has been a project, begun in 1949 by the Australian Mutual Provident Society, involving the development of a considerable area of land in the south-east of the State in what was previously known as the Ninety Mile Desert. The development of this area was made possible by the discovery that the retarded nature of the country was due to certain soil deficiencies, and that these deficiencies could be overcome by the addition of trace elements (mainly copper sulphate and zinc sulphate) to the soil.

Large tracts of unimproved land were obtained either by purchasing existing leases or by Crown allotment. Intending settlers were employed by the society in the development work, covering a period of approximately five years, and were then allotted a holding over which they had a perpetual lease title. The society provided finance for the purchase and for stock, plant and working expenses. In all, 96,000 acres were taken up by employees of the society.

In addition to the development of land for employees a large area was administered to various stages of development and sold to the public; sales in this category amounted to 327,000 acres.

## ADVANCES TO THE RURAL SECTOR

## Government Advances

In addition to advances made under schemes mentioned above, the State Bank administers certain funds provided by the State for rural development.

Under the Advances to Settlers Act, 1930-1970, the bank makes advances to settlers for a variety of purposes including general improvements, the purchase of livestock and the discharging of existing mortgages. The Loans to Producers Act, 1927-1962 empowers the bank to make advances for certain developmental projects and the purchase of certain capital equipment. The bank also administers Acts providing loans for the construction of vermin-proof fencing, general fencing and the laying of water piping.

Advances outstanding at 30 June for the four most recent years are shown in the following table.

## Advances to Settlers, South Australia

## Balances Outstanding at 30 June

Particulars	1967	1968	1969	1970
	\$'000			
Department of Lands:				
Closer settlement.....	344	295	261	236
Soldier settlers (1914-18 War).....	520	477	413	388
Returned service personnel (1939-45 War)	12,341	12,309	11,850	11,422
Crown lands development .....	701	689	659	674
State Bank of South Australia:				
Advances to settlers .....	1,197	1,231	1,251	1,333
Loans to producers.....	8,087	8,398	9,308	9,802
Vermin and fencing advances.....	67	59	60	89
Total .....	23,257	23,458	23,802	23,944

### **Private Institutional Advances**

Many financial institutions advance funds for rural development.

At July 1970 the major trading banks had advances outstanding to residents of South Australia employed in agriculture, dairying and grazing, of \$81.2 million. At June 1970 branches of major pastoral finance companies located in South Australia had \$71.4 million outstanding on similar advances.

## **4.3 STATISTICAL DIVISIONS AND SUBDIVISIONS**

For the purpose of presenting the statistical series of South Australia, the State is divided into a number of areas which are entitled statistical divisions.

### **PREVIOUS STATISTICAL DIVISIONS**

Statistical series for South Australia have been published at various times under two different sets of statistical divisions—'Primary' Statistical Divisions, the boundaries of which have followed the boundaries of proclaimed counties, and 'Census' Statistical Divisions, where boundaries for the most part have followed the boundaries of local government areas.

Before 1889 agricultural statistics were published for counties from at least 1851, and local government areas from 1854. Publication of statistics by 'Primary' Statistical Divisions commenced in 1889 on the basis of five statistical divisions made up of thirty-eight counties. In 1920-21 an additional division was created, to limit the number of counties in each division as the number had by this time increased to forty-eight, and the number of 'Primary' divisions remained at six from that date.

Early population census results were published on the basis of local government areas and counties, but for the 1891 and 1901 Censuses the five 'Primary' Statistical Divisions were used. The Census of 1911, which was the first conducted by the Commonwealth Government, reverted to the use of counties for published results whereas subsequent censuses, up to and including 1947, were published using local government areas. Details of the 1954 and subsequent population censuses have been published by 'Census' Statistical Divisions.

For the 1966 Census an additional division was delineated, the Adelaide Statistical Division, to embrace the area expected to contain the urban development of Adelaide during a period of at least twenty years.

### **NEW DIVISIONS AND SUBDIVISIONS**

It is most desirable that statistical division boundaries remain constant over as long a period as possible in order that changes over time of each variable may be measured for constant areas. However the differential rate of growth in several statistical divisions since the last significant change of boundaries was made has been such as to render the existing divisions somewhat unsuitable for the purposes for which they were designed. In addition, changes in the demands for statistics over any significant period suggest a review of the extent to which existing divisions adequately meet these demands.

Further, in the 1966 Population Census a new Australian concept of a capital city statistical division was adopted. The Adelaide Statistical Division, so constituted, embraced the whole of the previous Metropolitan Area Statistical

Division plus a sizeable portion of the former Central Division. The resulting need for an examination to determine whether the remainder of the Central Division was suitable as a division acted as a catalyst to promote the general revision of the whole structure as envisaged above.

This revision necessarily embraced a study of the concepts and criteria to be adopted in the determination of the boundaries as well as the determination itself.

The new statistical divisions have been designed to represent closely allied and meaningful areas of production and community of interest. Homogeneity and community of interest have always been regarded, somewhat loosely perhaps, as the basis of determining boundaries of divisions and these are still regarded as key determinants. However, an attempt has been made on this occasion to give a more precise meaning to the terms used and in this process differential living zones, patterns of retail shopping, location and nature of industry, transport routes, provincial newspaper distribution, coverage of provincial radio and television stations, spheres of activity of cultural groups and sporting associations were all considered as relevant in the determination of these relationships.

Where there existed within a statistical division important regions of similar activity, association, interaction, production or topographic and or climatic features, and these regions were such that useful statistics could be made available for them, subdivisions were introduced. The statistical subdivisions therefore provide some further degree of homogeneity or community of interest than was possible at the division level.<sup>(1)</sup> In the Adelaide Statistical Division provision has also been made for study of possible redevelopment of the capital city by the adoption of a City Subdivision and an inner ring of two further subdivisions.

Because the boundaries of divisions and subdivisions have been chosen to produce optimum homogeneity and community of interest using a number of variables as criteria it follows that there will be some overlap of certain of these variables over the respective boundaries. Sometimes, in the fixing of boundaries in divisions, certain factors such as topography and climate have been considered to outweigh similarity of production in adjacent areas.<sup>(2)</sup> In such cases, however, totals for the whole area of similar production can be obtained by aggregating figures for adjoining subdivisions.

The fact that the capital city of Adelaide acts as a unifying influence for the remainder of the old Central Division, left after the formation of the Adelaide Statistical Division, suggests that this area should be considered as constituting a single division. However, the heterogeneous nature of most of the other variables referred to above, added to the fact that one large area was an island, prompted the decision to create three separate divisions, each with some reasonable measure of homogeneity. Again, as for adjoining subdivisions with similar production, it is quite simple to obtain figures for a single 'division' by the aggregation of figures for the five relevant subdivisions.

(1) For example, the Division of Murray has similar climate and topography throughout, but agricultural production is varied: at subdivision level production can be grouped meaningfully with irrigated fruit predominating in the Upper Murray, dairying in the Lower Murray and cereals/sheep in Mallee.

(2) For example, the Northern Ranges Subdivision of the Mount Lofty Ranges Division and the Upper Murray Subdivision of the Murray Division together produce in excess of 90 per cent of the State's grape harvest; yet Northern Ranges has a rainfall of approximately 20in a year and a much cooler climate than the generally hot, dry climate of the flat Upper Murray where irrigation supplements the rainfall of approximately 10in a year and makes such production possible. Although there is a community of interest between these subdivisions (arising not only from contiguity but the vertically integrated nature of the wine industry and the not uncommon movement of the product of the group between areas over the several years of processing into wine) other factors have been considered more important in determining where the division boundaries should fall.



Where practicable, whole local government areas are embraced in divisions and subdivisions. Apart from the fact that such areas are a recognised part of the administrative structure of the State for which statistics should, and can, be prepared, this generally accepted practice facilitates the aggregation of such statistics in a hierarchical structure rising from local government area to whole State through subdivision and division sub-totals. In this redesign of divisions there have only been four exceptions to this practice,<sup>(3)</sup> and in the determination of subdivision boundaries within the Adelaide Statistical Division five further splits<sup>(4)</sup> were found necessary in maximising homogeneity.

Apart from major changes in relevant local government area boundaries, for which special provision will necessarily have to be made, it is considered that the statistical division and subdivision boundaries now adopted should be able to be retained without major changes for a period of fifteen to twenty years (by which time factors such as the relative inequality of growth of the various divisions and subdivisions which were important in occasioning this review of the divisional structure may necessitate further variations).

Where in the past statistics have been presented on a local government area basis, as for example with population and housing statistics, direct comparison of division and subdivision statistics with previously published figures will generally be possible in areas outside the Adelaide Statistical Division by aggregation of the relevant local government area figures. In the five instances in the Adelaide Statistical Division where local government areas have been split in forming subdivisions, estimates for some series are available in this office.

These statistical divisions and subdivisions have been adopted for the publication of official statistics from 1 January 1971 and, wherever practicable, the new divisions and subdivisions will be used for the presentation of official area statistics in future publications. A map showing the new statistical divisions and subdivisions has been included inside the back cover of this volume.

## DESCRIPTIONS OF DIVISIONS AND SUBDIVISIONS

### Adelaide Statistical Division

The Adelaide Statistical Division embraces the centre of population, secondary industry and commerce of the State. It is bounded on the west by the sea, the north by the Gawler River and the east and south by the Mount Lofty Ranges.

Soils are mainly hard red duplex soils (red-brown earths) but there are areas of hard yellow duplex soils (podzolic soils) in the cooler hills east of the city and hard brown calcareous earths on the plains north of the city. A large part of the area of the division has been cleared for urban and agricultural purposes. In the areas not cleared natural vegetation varies from open woodland of the savannah forest type (peppermint and blue gum) on the plains and lower foothills to stringy bark in the higher ranges. Rainfall varies considerably throughout the division with average annual falls of 16 inches to 20 inches on the plains to the north and west of the city and along the coastal fringe to the

<sup>(3)</sup> These exceptions are:

- (a) Those occasioned by delimitation of the Adelaide Statistical Division, for which the State Planning Authority boundaries were regarded as very persuasive, namely District Councils of Meadows, Mudla Wirra and Willunga.
- (b) That in the Northern Division where the need to embrace Whyalla (an isolated local governing area, City of Whyalla, surrounded by non-incorporated areas) led to the acceptance of the nearest available easily determined boundary namely the Eyre Highway from near Port Augusta to near Kimba.

<sup>(4)</sup> Cities of Burnside, Enfield, Salisbury and West Torrens; District Council of Meadows.

south. Recordings are generally between 21 inches and 27 inches in the foothills to the south-east of the city, and in the northern and southern sections of the hills increasing to 30 inches or more with a maximum of approximately 47 inches at Stirling in the highest part of the ranges.

Rural activity is largely confined to the outer areas of this division with emphasis on those products which are consumed by the city dweller *e.g.* milk, vegetables and fruit with areas of vineyards to the south.

### **Central Statistical Division**

#### *Central Plains Statistical Subdivision*

This subdivision comprises upper Yorke Peninsula and the area to the north of the Adelaide Plains. The country is mainly flat to undulating although in the central regions the Hummock Range rises to about 1,000 ft.

The soils are sandy surfaced brown calcareous earths (mallee soils), except near the ranges in the eastern and central regions where hard duplex soils (red-brown earths) and cracking clays are present. Natural vegetation consists of various mallee eucalypts, shrubs and grasses interspersed with native pine, dryland teatree and in the moister parts some river red gums. Average rainfall varies between 12 and 20 inches with the lower falls in the coastal region joining St Vincent and Spencer Gulfs.

Considerable areas of wheat and barley are grown and sheep (for both meat and wool production) is the main form of livestock carried. Apart from a large fertiliser industry there is little manufacturing activity in the area.

#### *Yorke Statistical Subdivision*

Yorke Subdivision is made up of the southern and central areas of Yorke Peninsula. The countryside is mainly flat to undulating and is predominantly arable.

Brown calcareous earths (mallee soils) and shallow loams on limestone predominate in this area but calcareous sands are found on the foot of the peninsula and hard red duplex soils in the north-central portion. Natural vegetation consists of various types of mallee eucalypts, shrubs and grasses. Native pine and broombush are interspersed in some areas, while dryland teatree and other small shrubs are found in association with the mallee in the southern part of the subdivision. Annual rainfall ranges between 12 and 20 inches with the majority of the subdivision receiving an average of more than 14 inches.

This is essentially a cereal, wool and prime lambs producing district with some diversification into cattle and pigs.

### **Kangaroo Island Statistical Division**

In addition to Kangaroo Island itself this division includes a few small unincorporated islands around its coastline.

Soils are mainly gravelly, hard yellow duplex soils with calcareous sands and shallow red-brown sandy soils on limestone along the southern coast. Natural vegetation consists of mallee, sheoak, teatree, wattle, honeysuckle and yacca. Average rainfall varies from 30 inches on the western end of the plateau to 18 inches in the Kingscote area.

Sheep is the main industry of this division with prime lambs and meat cattle also being significant; some cereals are also grown in the drier areas. Fishing, both commercial and recreational, is an important industry in this area. The entire western end of the division is one of Australia's largest flora and fauna reserves.

**Mount Lofty Ranges Statistical Division***Northern Ranges Statistical Subdivision*

The range country from south of the Barossa Valley through to Clare constitutes this subdivision which varies in width from 10 to 20 miles. Throughout the subdivision there are extensive areas of steep hills which run roughly north and south.

The hills regions have large areas of shallow soils and rocky outcrops while the valleys consist mostly of hard red duplex soils (red-brown earths) but there are useful and interesting areas of other soils as well. In the areas which have not been cleared, the natural vegetation consists of savannah woodland, principally blue gum with sheoak on the drier ridges. Average rainfall varies between 14 and 26 inches with the higher falls in the Clare-Watervale and the Lyndoch-Angaston areas.

The Barossa Valley and Clare-Watervale areas are intensively planted to vineyards and their produce is made into wine and spirits by wineries most of which are located in this subdivision—the area produces more than half the wine manufactured in the State. The remaining area of this subdivision is devoted to cereal growing and sheep farming.

*Southern Ranges Statistical Subdivision*

This subdivision comprises the hills stretching from just south of the Barossa Valley through to the coast bordering the Indian Ocean; the western lakes district of Lake Alexandrina is also included. Throughout, the topography is characterised by steep hills and undulating country.

Soils consist of a variety of hard yellow duplex soils including ironstone gravelly forms, deep leached sands and hard red duplex soils in the range areas; brown calcareous earths are located in the lakes district. Natural vegetation includes river red gum, stringy bark, blue gum, peppermint, sheoak and many types of shrubs and grasses. Intensive pine plantations have replaced large areas of natural forest. The region receives a higher annual average rainfall than most of the State (ranging from 13 inches in the south to 40 inches along the western border).

In the northern part of the subdivision orchards and milk cattle are important while most of the southern districts are devoted to meat production. The subdivision supports a number of secondary industries, most of which process farm products.

**Murray Statistical Division***Upper Murray Statistical Subdivision*

Extending from the Eudunda Range eastward to the South Australia-Victoria border the Upper Murray Subdivision includes the plains adjacent to the Eudunda Range, the areas through which the upper part of the River Murray flows and the typical mallee country to the south of the river.

Soils are sandy brown calcareous earths (mallee soils) although near the River Murray there are shallow brown soils over limestone and grey clays along the river flats. Natural vegetation is predominantly mallee eucalypt, acacia and dryland teatree with scattered patches of native pine and sheoak. Average rainfall varies between 8 and 19 inches with the higher falls occurring in the extreme west of the subdivision near the Eudunda Range.

Irrigation areas are scattered along the River Murray, in many cases extending no further than 2 or 3 miles from the river. These areas contain extensive orchards, both citrus and stone fruits, and produce over half the State's total

production of these items. Large areas are also planted with vines, the grapes from which are used mainly in the production of wines and brandy with the remainder being dried. Cereals are grown in the mallee region to the south of the river and in the area adjacent to the Eudunda Range while sheep raising is spread throughout the subdivision. Industry in the subdivision is largely confined to processing the agricultural produce of the river area, e.g. wineries, fruit canning and fruit packing.

#### *Lower Murray Statistical Subdivision*

This subdivision comprises the lower reaches of the River Murray: the north-western side of the area is made up of the steep slopes of the ranges as they fall away to the river, while the remainder is more typically mallee and undulating. Most of the ninety mile long lagoon known as the Coorong makes up the south-western boundary.

Soils are mainly brown calcareous earths with deep leached sands in the south and dark clay soils along the river flats. Natural vegetation is mainly mallee eucalypt, broombush and native pine together with shrubs and grasses. Average rainfall varies between 11 and 16 inches, the rainfall being higher near the sea.

There are large numbers of dairy cattle concentrated on the lower reaches of the River Murray and the reclaimed river flats. In the balance of the subdivision, cereal crops tend to be grown mainly on the western side of the river with sheep-grazing predominating on the eastern side. Secondary industry is mainly confined to factories processing the agricultural products of the area (e.g. milk processing, butter manufacturing and flour milling) but there is some production of agricultural implements.

#### *Mallee Statistical Subdivision*

Falling entirely between the River Murray and the South Australia-Victoria border this area is typically mallee and gently undulating, while the south-eastern corner forms part of the Ninety Mile Plain.

The soils consist of sandy brown calcareous earths with light drifty brown sand rises interspersed with sharper rises; there are some sandy duplex soils and deep leached sands in the south. Natural vegetation is mainly mallee eucalypt, dwarf native pine, wattle and broombush together with shrubs and grasses. Average rainfall varies between 10 and 17 inches with rainfall being less reliable in the north of the subdivision.

The northern areas are devoted to wheatgrowing and sheep farming, while barley is also grown in the southern areas.

#### **South East Statistical Division**

##### *Upper South East Statistical Subdivision*

The region between the coast and the South Australia-Victoria border with the northern boundary near Coonalpyn and the southern boundary just north of Penola constitutes the Upper South East Subdivision. The area is characterised by many dunes and ridges that generally lie parallel to the coast.

Deep leached sands are associated with the dunes of the north while in the south there are considerable areas of dark clay soils. The subdivision encompasses a large part of the 'ninety mile desert' scheme where previously inferior sandy yellow duplex soils have been changed to highly productive soils by the use of superphosphate and trace elements. Natural vegetation consists of heath, mallee eucalypt, yacca, dwarf honeysuckle and broombush in the north grading through

to red, blue, pink and swamp gum in the south. In the north the rainfall varies between 16 and 20 inches with a gradual increase to 24 inches in the south.

The country is mainly devoted to grazing with sheep distributed throughout and cattle concentrated in the higher rainfall areas to the south. Crops are more important in the drier northern area where wheat, barley and considerable quantities of oats are grown. Crayfishing is also carried out in the coastal waters adjoining this subdivision.

#### *Lower South East Statistical Subdivision*

The south-east corner of the State, south of Penola, forms this subdivision. The country is generally undulating but interspersed with ranges of low hills which run parallel to parts of the coastline.

Considerable areas of dark clay soils occupy the plains between the ranges. As there is virtually no natural drainage, extensive artificial drainage has been necessary to reduce the level of the water table to permit cropping and the cultivation of pasture. The natural vegetation consists of red, blue and swamp gum with native grasses. Average rainfall varies from 24 inches in the north through to 31 inches in the extreme south.

With its high rainfall and fertile soils, the greater portion of this area has been sown to pasture, making year-round grazing possible. This has led to the development of substantial fat lamb, beef, dairying and dairy products industries. The sawmills and paper and by-products factories in this subdivision use large quantities of softwood which comes from the extensively planted *pinus radiata* forests of the area. In the coastal waters crayfishing is an important industry.

#### **Eyre Statistical Division**

##### *Upper Eyre Statistical Subdivision*

The Upper Eyre Subdivision embraces the northern and north-western parts of Eyre Peninsula. In the main the land is gently undulating and interspersed with granite hills; in the central part there is an area of sand ridges and flats.

Soils vary between red-brown sand on limestone in the south-west to brown sands in the central areas with sandy brown calcareous earths over the remainder. Natural vegetation consists of mallee eucalypt, broombush, saltbush, bluebush, and isolated areas of sheoak. Average rainfall varies between 11 inches near Ceduna to 16 inches near Mount Cooper in the south-west.

The area under cultivation is devoted exclusively to the growing of cereal crops and pastures for grazing sheep.

##### *Lower Eyre Statistical Subdivision*

This, the largest subdivision, takes in the lower part of Eyre Peninsula and the islands adjacent thereto. There are several ranges of hills in the subdivision with peaks ranging in height from 500 feet to 1,625 feet. Along the west coast large areas are taken up by salt lakes.

Soils vary considerably, with red-brown sands on limestone in the west and sandy yellow duplex soils (red-brown earths) in the east, brown sands in the centre and brown calcareous earths in the north-east. Natural vegetation is mainly mallee eucalypt and broombush with shrubs and grasses, but there are areas of sugar gum with bottle brush, heath and acacia along with isolated red gums. While average rainfall varies between 11 and 24 inches, most of the subdivision receives less than 20 inches.

Cereal crops dominate the subdivision's production with nearly a million acres sown, while sheep are raised both for wool and prime lamb markets. Fishing is a major industry in the subdivision with tuna being the most important catch. Port Lincoln, the largest town in the subdivision, provides bulk handling facilities to dispose of the crops, a large abattoirs to facilitate the processing of export lambs and a fish cannery.

### **Northern Statistical Division**

#### *Spencer Statistical Subdivision*

This subdivision is split by the upper portion of Spencer Gulf. The country to the west of the Gulf is arid and unsuitable for agriculture while the eastern portion consists of coastal plains and the southern regions of the Flinders Ranges. Throughout, the area varies from flat to quite hilly country.

Soils range from brown calcareous earths and crusty red duplex soils in the area west of Spencer Gulf to brown calcareous earths, hard red duplex soils, crusty red duplex soils and shallow compact loams in the east. The vegetation west of the Gulf consists of scattered mulga with saltbush and bluebush, while in the eastern portion patches of savannah woodland are present. Average rainfall varies between 10 and 20 inches, with the higher falls occurring on the slopes of the Flinders Ranges.

The subdivision contains the 'industrial triangle' of Port Pirie, Port Augusta and Whyalla. Port Pirie is the site of the world's largest zinc smelter, which treats lead, silver and zinc ores from Broken Hill in New South Wales. A large power station is located at Port Augusta. At Whyalla the blast furnaces and steel works are fed by iron ore mined in the Middleback Ranges at Iron Monarch and Iron Baron, which also fall within the subdivision, while the shipyards are the largest in Australia with ships of over 50,000 tons having been constructed there. Cereal growing is confined to the eastern portion of the subdivision. The main livestock is sheep with a few cattle and pigs carried on some farms in the southern districts.

#### *Frome Statistical Subdivision*

Comprising the undulating country to the south of the Flinders Ranges as well as the southern parts of the ranges this area is generally hilly in the south grading through to some steep slopes in the north of the subdivision.

Soils vary from hard red duplex soils (brown earths) and brown calcareous earths (mallee soils) in the southern and western regions to areas of very little topsoil in the northern parts. Some wetter areas in the south have scattered savannah woodland (native pine) as natural vegetation while in the southern parts of the Flinders Ranges there are patches of eucalypt trees. Much of the region is open shrubby plains. Average rainfall varies between 10 and 20 inches with the lower falls in the extreme northern and eastern parts of the subdivision.

The subdivision is rural in character with sheep as the predominant livestock. Crop growing is limited to the more climatically favoured southern and western regions.

### **Far North Statistical Division**

The Far North Statistical Division is the largest in the State covering some 320,000 square miles or more than 84 per cent of the total area of the State. The whole area is fairly flat with low mountain ranges in three or four places.

No part of the division receives more than an average annual rainfall of 8 inches; large areas receive no useful falls for very long periods while high daytime temperatures experienced over a large part of the year cause rapid surface evaporation. As a result, this region cannot support agriculture to any extent, but an area of more than 100 million acres is leased for pastoral purposes and carries over 100,000 beef cattle and one million sheep.

The soils are varied in character, sometimes capable of growing vegetation but unproductive in the absence of adequate rainfall. In this division are found the thin calcareous loam soils of the Nullarbor Plains, the desert sand hills, the gibber deserts, the sand plains and the spinifex areas. The native vegetation consists of those shrubby species which have become adapted to the climatic conditions of the region. The trees are scattered mulga with some native pines on the hills and areas of saltbush and bluebush. Large areas in the north-west and north-east are almost devoid of vegetation, being merely sand or gibber deserts.

The State's major fuel supplies come from this area. Sub-bituminous coal is mined by the open-cut method at Leigh Creek and almost the entire output of the field is used at the Port Augusta powerhouse to generate electricity. From Gidgealpa in the north-east, natural gas is piped to Adelaide for use by the Electricity Trust, the South Australian Gas Co. and other commercial interests.

## PART 5

# POPULATION

## 5.1 THE CENSUS

### PRE-FEDERATION ACTIVITY

#### Early 'musters'

Population returns in one form or another have existed from a very early period in the history of Australia. The earliest enumerations were known as 'musters', and although the actual results of very few of them have been preserved, it is probable that during the early days of colonisation they were of frequent occurrence. The first official 'muster' was taken in 1788 soon after the new settlement at Sydney Cove was formed, and in 1803 the first 'muster' of convicts in Van Diemen's Land (now Tasmania) was conducted.

#### Development of the census

The first regular census in Australia was taken in New South Wales in November 1828, and included the population of Moreton Bay (now Queensland) but not Van Diemen's Land (Tasmania). Details of the names, ages and civil conditions of the inhabitants were sought. The next census was taken in 1833, and was followed by another in 1836, when arrangements were made for the enumeration of the population of the newly-established settlement at Port Phillip (Victoria). The first censuses taken in Tasmania, Victoria and Queensland as separate colonies were in 1841, 1854 and 1861 respectively. The first recognised census in South Australia was taken in 1844 and in Western Australia in 1848. The 1881 census was the first simultaneous census taken in Australia and formed part of the first simultaneous census of the British Empire.

### CENSUSES OF THE COMMONWEALTH

Under the Commonwealth of Australia Constitution Act of 1900, 'Census and Statistics' became Commonwealth functions. Provision for census-taking under Commonwealth law was not made until the *Census and Statistics Act* 1905. The



census of the Commonwealth of Australia is taken under the authority of this Act (now *Census and Statistics Act 1905-1966*) and the regulations made thereunder. The first Australian census collected under the Act was that of 1911; subsequent censuses were taken in the years 1921, 1933, 1947, 1954, 1961, 1966, and 1971, while the next census will be in 1976. The Act provides that the census should be taken by means of a householder's schedule delivered to every dwelling and that this schedule should contain particulars of the dwelling and its inmates.

### Periodicity and date of the census

The *Census and Statistics Act 1905* provided that the Census should be taken 'in the year one thousand nine hundred and eleven and in every tenth year thereafter'. But in 1930 this was amended by the addition of the words 'or at such other time as is prescribed'. Because of the economic depression prevailing in 1931 the third Australian census was not taken until 1933, and because of war conditions the fourth Australian census was not taken until 1947. Consideration was then given to the practicability of holding future censuses in the series of years originally envisaged. However, it was considered that the interval of years from 1947 to 1951 was too short; therefore it was decided to take the fifth census in 1954 at the mid-point of the period from 1947 to 1961. The sixth census was held in 1961. Because of the administrative demand for more frequent counts of the population the seventh census was held in 1966 and the eighth in 1971.

The Census and Statistics Act provides that 'the Census day shall be a day appointed for that purpose by proclamation', but the actual date is not specified. The census is conducted on a strictly *de facto* basis, i.e. it records the population actually in Australia at the place where located on census day (as distinct from a *de jure* basis, which records the population according to place of usual residence). In the selection of census day every endeavour is made to choose a date when there is a minimum displacement of population. In 1911 and 1921, census day was near the beginning of April, but in 1933 and subsequently, census day has been at or near the end of June because this time has fulfilled the condition mentioned and is otherwise suitable, being the end of a fiscal year and of a quarterly period used extensively for statistical purposes.

### Scope of the census

The census covers the population of the Commonwealth and the dwellings in which it lives.

Until 1967 the only persons excluded from Census results were:

- (i) diplomatic representatives of other Governments and their families and staffs having diplomatic immunity in accordance with international practice;
- (ii) full-blood Aborigines, pursuant to Section 127 of the Constitution which specifically excluded them from the count of the population.

However, following the results of a Commonwealth referendum held in 1967, Section 127 of the Constitution was repealed and full-blood Aborigines were included in the 1971 Census and will be included in all future censuses.

Broadly the principle is to record at the census babies born at or before midnight of census day and to exclude persons dying before midnight of census day. Travellers on ships in or between Australian ports at midnight of census day are also included.

For census purposes the Act defines a dwelling thus: "Dwelling" means a building, erection, or tenement, whether permanent or temporary, which is wholly

or partly used for the purpose of human habitation and includes any ship or other vessel in any port of the Commonwealth or in any inland waters thereof, or any ship or vessel on a passage between any two Commonwealth ports'. Section 10 (2) provides that 'where a building is let, sub-let or held in different apartments and occupied by different persons or families, each part so let, sub-let, or held and used for the purpose of human habitation shall be deemed a dwelling'.

Measurable characteristics such as 'class' of dwelling, materials of outer walls, number of inmates in relation to number of rooms, facilities and rentals are recorded.

The census data on occupied dwellings are obtainable from the completed householder's schedules. However, census collectors are responsible for recording, from personal observations or inquiry, particulars also of dwellings which are unoccupied on census day, including those temporarily unoccupied or those used for 'holiday purposes'. Dwellings not recorded at the census are those occupied by accredited persons having diplomatic immunity and before 1967 dwellings occupied solely by full-blood Aborigines.

The provisions of the Act place the responsibility for completing a householder's schedule upon the 'occupier of a dwelling'. The term 'occupier' is not defined beyond specifying certain officials in charge of public or charitable institutions who are to be included under this head. In practice, the responsibility, in the case of all private dwellings, is considered to rest with the head of the household occupying the dwelling.

#### **Commonwealth Parliamentary representation and the census**

The *Representation Act* 1905-1964 obliges the Chief Electoral Officer to ascertain the number of people in the Commonwealth and in each of the States from time to time for the purpose of determining the number of Members of the House of Representatives to be chosen from each State, all 'Statistical Officers of the Commonwealth' being authorised and required to furnish all the information the Chief Electoral Officer needs for this purpose.

After each census the Chief Electoral Officer requests the Commonwealth Statistician to supply the information required for the purposes of the Representation Act. From such information the Chief Electoral Officer prepares the requisite certificate and this is published in the *Commonwealth Gazette*.

A more detailed description outlining the history, purposes, legal basis, organisation and publication of the results of the population census in Australia was included on pages 77-86 of the *South Australian Year Book* 1968.

## **5.2 POPULATION GROWTH AND DISTRIBUTION**

The population of South Australia had reached 17,366 persons at the first Census on 26 February 1844. In 1861, twenty-five years after the first settlers arrived, the population was 126,830 and this figure had more than doubled by the Census in 1881. By 1921 the population was almost 500,000 persons and it is estimated to have reached 1,000,000 persons in January 1963. The population enumerated at the Census, 30 June 1966 was 1,094,984 persons and it was estimated to be 1,164,700 at 30 June 1970.

## Population, South Australia, Censuses 1844 to 1966

Census Date	Population (a)			Increase since Previous Census		
	Males	Females	Persons	Males	Females	Persons
1844 26 February ..	9,686	7,680	17,366	..	..	..
1846 26 February ..	12,670	9,720	22,390	2,984	2,040	5,024
1851 1 January ....	35,302	28,398	63,700	22,632	18,678	41,310
1855 31 March .....	43,720	42,101	85,821	8,418	13,703	22,121
1861 8 April .....	65,048	61,782	126,830	21,328	19,681	41,009
1866 26 March .....	85,334	78,118	163,452	20,286	16,336	36,622
1871 2 April .....	95,236	90,189	185,425	9,902	12,071	21,973
1876 26 March .....	109,841	102,687	212,528	14,605	12,498	27,103
1881 3 April .....	145,113	130,231	275,344	35,272	27,544	62,816
1891 5 April .....	161,920	153,292	315,212	16,807	23,061	39,868
1901 31 March .....	180,485	177,861	358,346	18,565	24,569	43,134
1911 3 April .....	207,358	201,200	408,558	26,873	23,339	50,212
1921 4 April .....	248,267	246,893	495,160	40,909	45,693	86,602
1933 30 June .....	290,962	289,987	580,949	42,695	43,094	85,789
1947 30 June .....	320,031	326,042	646,073	29,069	36,055	65,124
1954 30 June .....	403,903	393,191	797,094	83,872	67,149	151,021
1961 30 June .....	490,225	479,115	969,340	86,322	85,924	172,246
1966 30 June .....	548,530	543,345	1,091,875	58,305	64,230	122,535

(a) Excludes full-blood Aborigines.

Following the repeal in August 1967 of Section 127 of the Commonwealth Constitution, official figures of population include full-blood Aborigines from 1966.

Reporting at the 1966 Census was insufficiently precise to enable a reliable dissection of full-blood and half-blood Aborigines to be made and consequently the difference between inclusive figures and exclusive figures of full-blood Aborigines should not be taken as a reliable measure of the Aboriginal population. The 1966 Census figures including full-blood Aborigines have been published for comparison with subsequent population figures only.

## Increases in the Population, South Australia

Period	Recorded Natural Increase			Other Increase			Total Increase		
	Males	Females	Persons	Males	Females	Persons	Males	Females	Persons
Annual Average									
1861-1870 .....	2,052	2,121	4,173	1,003	720	1,723	3,055	2,841	5,896
1871-1880 .....	2,366	2,555	4,921	2,889	1,375	4,264	5,255	3,930	9,185
1881-1890 .....	3,349	3,535	6,884	(-)-1,488	(-)-1,141	(-)-2,629	1,861	2,394	4,255
1891-1900 .....	2,832	3,024	5,856	(-)-973	(-)-567	(-)-1,540	1,859	2,457	4,316
1901-1910 .....	2,665	2,745	5,410	(-)-44	(-)-404	(-)-448	2,621	2,341	4,962
1911-1920 .....	3,508	3,614	7,122	366	926	1,292	3,874	4,540	8,414
1921-1930 .....	3,131	3,300	6,431	1,201	714	1,915	4,332	4,014	8,346
1931-1940 .....	(a)1,787	(a)1,929	(a)3,716	(-)-860	(-)-397	(-)-1,257	927	1,532	2,459
1941-1950 .....	(a)3,977	(a)4,026	(a)8,003	2,705	1,671	4,376	6,682	5,697	12,379
1951-1960 .....	5,631	5,923	11,554	6,279	5,585	11,864	11,910	11,508	23,418
1961-1970 (b) ..	5,973	6,393	12,366	4,682	4,719	9,401	10,655	11,112	21,767

(a) Deaths of defence personnel (except those registered on civil registers during 1940 and 1941) not deducted in calculating natural increase.

(b) Recorded natural increase excludes full-blood Aborigines before 1967. Other increase and total figures exclude full-blood Aborigines before 1966.

In the table above, increases in the population have been classified as *recorded natural increase* (the excess of recorded births over recorded deaths) and *other increase* (which consists mainly of the excess of arrivals over departures, either

from overseas or interstate). Annual average increases which are given for each ten-year period since 1861 show some important aspects of the development of the State, namely:

- (i) the net migration, especially of males, away from South Australia following the mineral discoveries in other States in the 1880s and early 1890s;
- (ii) the slow growth during the economic depression of the 1930s when natural increase fell to a particularly low level; and
- (iii) the high rate of migration in the post 1939-45 War period up to 1960.

The State's rate of growth was slower than the Australian rate in every decade from 1881-90 to 1931-40. In the next two decades the steep rise in the rate of net migration enabled an above-average growth rate to be achieved, and this was maintained until 1966. Since then the State's growth rate has been below the Australian rate.

**Rate of Increase of Population, South Australia and Australia<sup>(a)</sup>**

Period	South Australia			Australia		
	Recorded Natural Increase	Other Increase	Total Increase	Recorded Natural Increase	Other Increase	Total Increase
Annual Average						
1861-1870 ...	26.46	10.92	37.38	24.31	12.06	36.37
1871-1880 ...	22.34	19.36	41.70	20.45	10.01	30.46
1881-1890 ...	22.67	(—) 8.66	14.01	19.96	14.23	34.19
1891-1900 ...	16.90	(—) 4.44	12.46	16.91	0.71	17.62
1901-1910 ...	14.70	(—) 1.22	13.48	15.29	1.00	16.29
1911-1920 ...	15.99	2.90	18.89	15.77	4.20	19.97
1921-1930 ...	11.87	3.53	15.40	12.97	5.23	18.20
1931-1940 ...	(b) 6.33	(—) 2.14	4.19	(b) 7.92	0.60	8.52
1941-1950 ...	(b) 12.50	6.83	19.33	(b) 12.04	4.34	16.38
1951-1960 ...	13.81	14.18	27.99	13.71	8.73	22.44
1961-1970(c) ..	11.56	8.83	20.39	11.75	8.02	19.77

(a) Rate per 1,000 of mean population.

(b) See note (a) to previous table.

(c) See note (b) to previous table.

The rate of growth of the population, *i.e.* the increase during the period expressed as a percentage of the population at the beginning of the period, fluctuated widely before 1921 then settled at about 2 per cent a year. From 1928 to 1940 the rate was less than one per cent but since 1947 it has been below 2 per cent in only five years (including the last four) and it exceeded 3 per cent a year during the 1950s.

Estimates of the population of the State for the last nine years are given in the following table. The total increase for each year and the rate of growth are also shown.

**Estimated Population, South Australia<sup>(a)</sup>***At 31 December*

Year	Males	Females	Persons	Total Increase for Year	Rate of Growth
					%
1962.....	501,900	493,900	995,800	18,709	1.91
1963.....	513,300	506,500	1,019,800	23,960	2.41
1964.....	527,600	521,600	1,049,200	29,361	2.88
1965.....	542,600	537,300	1,079,900	30,796	2.94
1966.....	554,800	549,800	1,104,600	21,534	1.99
1967.....	561,800	556,600	1,118,500	13,887	1.26
1968.....	571,000	565,400	1,136,400	17,910	1.60
1969.....	580,700	574,600	1,155,300	18,916	1.66
1970.....	592,000	585,800	1,177,800	22,504	1.95

<sup>(a)</sup> Excludes full-blood Aborigines before 30 June 1966.

Intercensal estimates of population are derived by adding to the population ascertained at the Census the recorded natural increase and the allocation to the State of portion of the net gain to Australia by overseas migration; gains and corresponding losses that result from movement between South Australia and other States are also taken into account, in so far as they are recorded as transfers of residence under child endowment procedures or Commonwealth electoral procedures, supplemented by results of any special count or sample survey. These estimates have been revised according to final results of the Census, 30 June 1966.

The estimates show that an annual increase in population of over 20,000 persons was maintained during the period 1963 to 1966, but it fell significantly below this level in 1967. The rate of growth increased from 1.9 per cent per annum in 1962 to nearly 3 per cent per annum in 1965, fell sharply to 1.3 per cent per annum in 1967 but there has been since a gradual increase in the growth rate.

The estimated mean population for South Australia is calculated for the years ended 30 June and 31 December. Estimates for the last ten years are shown in the next table.

**Estimated Mean Population, South Australia<sup>(a)</sup>**

Year	Year Ended 30 June			Year Ended 31 December		
	Males	Females	Persons	Males	Females	Persons
1961....	484,100	473,100	957,100	490,500	479,600	970,100
1962....	493,400	483,600	977,000	497,100	488,400	985,500
1963....	502,100	494,000	996,100	507,800	500,200	1,008,000
1964....	513,900	506,900	1,020,900	520,700	514,100	1,034,800
1965....	527,800	521,500	1,049,300	535,000	529,000	1,064,000
1966....	542,300	536,600	1,078,900	550,100	544,500	1,094,600
1967....	554,700	549,300	1,104,000	558,600	553,100	1,111,700
1968....	561,900	556,300	1,118,200	566,000	560,100	1,126,200
1969....	570,800	564,800	1,135,600	575,700	569,500	1,145,100
1970....	580,800	574,300	1,155,100	586,000	579,400	1,165,400

<sup>(a)</sup> Mean population figures for periods before 30 June 1966 are based on estimates exclusive of full-blood Aborigines.

## EARLY HISTORY OF SETTLEMENT

A detailed description of early settlement in South Australia together with information on the 1851 census was included on pages 116-7 of the *South Australian Year Book* 1970.

## DISTRIBUTION OF POPULATION

For the purpose of presenting population and dwelling statistics new methods have been adopted for delimiting urban centres. These methods were first used for the Census, June 1966, and will apply uniformly throughout Australia.

At each census of Population and Housing a boundary will be drawn around each population cluster of 1,000 or more persons (or around known holiday resorts of less population if they contain 250 or more dwellings of which at least 100 are occupied). These clusters will be named urban centres and the population and dwellings enumerated therein will be classified as urban for statistical purposes.

In delimiting urban centres with 25,000 or more population the basic criterion to be used is *population density*.

The geographic units to be classified according to the density criterion are collector's districts, the smallest units available. These areas vary in size and shape, but as far as possible they have been designed to ensure that significant urban development in large rural collector's districts is split off as a separate collector's district. Particular rules apply to contiguous areas with special functions, such as airports, sporting areas and industrial areas, which do not meet the density criterion. A gap in urban development which is less than two miles (by the shortest rail or road distance) between the edge of one area of urban development and another will be ignored and the urban areas treated as contiguous; two urban areas separated by a gap of two or more miles will be treated as separate urban areas even if the gap comprises mainly reserved land or a natural barrier.

The boundary of such an urban centre will be therefore, the peripheral boundary of an aggregate of contiguous urban collector's districts, the densities of which are at least 500 persons per square mile. The boundary is a moving one which reflects the process of urbanisation. The use of objective criteria enables valid comparisons to be made between one urban centre and another, and between the population for an urban centre at one census with the population at succeeding censuses.

When delimiting urban centres of less than 25,000 population the urban centres are to be delimited subjectively (by the inspection of aerial photographs, by field inspection and/or by consideration of any other information that is available). All continuous urban growth is to be included (which in small urban centres would not necessarily occur if the density criterion were applied), together with close but non-contiguous development which could be clearly regarded as part of the centre.

Around Adelaide (and all other urban centres with a population of at least 100,000) two boundaries have been defined. The outer one, which is fixed, circumscribes the area in close economic and social contact with the main city, and which contains the anticipated urban development of the city for a period of at least twenty to thirty years. This boundary defines the Adelaide Statistical

Division (see map inside back cover). The inner boundary indicates the area which, at the time of the census, meets the criteria for urban areas described above. As urbanisation proceeds, this boundary will move outwards to encompass peripheral development. This boundary defines Urban Adelaide which currently contains nearly all the metropolitan area as defined at the 1961 Census, and, in addition, includes the City of Elizabeth and large portions of the Cities of Salisbury and Tea Tree Gully, and small parts of Munno Para and East Torrens District Councils (see map inside back cover).

At the 1966 Census 727,916 persons (66.67 per cent of the State population) lived in Urban Adelaide, and a further 173,796 (15.92 per cent) were in other urban areas; this is a continuance of the trend of increased urbanisation in South Australia.

In 1921 the rural population was 195,054 and at that time represented 39.4 per cent of the total population (42.1 per cent of males and 36.7 per cent of females). There were 214,762 persons classified as living in rural areas at the 1933 Census but the total had fallen slightly to 200,065 in 1961, and the proportion of the total population was down to 20.6 per cent (21.7 per cent of males and 19.6 per cent of females). A further fall occurred during 1961-66. According to final census figures, the total rural population (exclusive of full-blood Aborigines) was 188,590 persons at 30 June 1966, and the proportion of the total population had fallen further to 17.3 per cent (18.2 per cent of males and 16.3 per cent of females). In fact the proportion of the population living in rural areas has shown a steady decrease over the period since 1921.

### Urban and Rural Population, South Australia

*Censuses 1921 to 1966*

*(Excludes Full-Blood Aborigines)*

Census	Urban				Rural		Total (including Migratory)	
	Adelaide (a)		Other (b)					
	Number	Per Cent	Number	Per Cent	Number	Per Cent	Number	Per Cent
1921 .....	255,375	51.57	41,637	8.41	195,054	39.39	495,160	100.00
1933 .....	312,619	53.81	51,456	8.86	214,762	36.97	580,949	100.00
1947 .....	382,454	59.20	65,911	10.20	196,007	30.34	646,073	100.00
1954 .....	483,508	60.66	110,107	13.82	201,133	25.23	797,094	100.00
1961 .....	587,957	60.66	177,380	18.30	200,065	20.64	969,340	100.00
1966 .....	(a)727,916	66.67	173,796	15.92	188,590	17.27	1,091,875	100.00

(a) Before 30 June 1966 Urban Adelaide comprised twenty-one municipalities. From 30 June 1966 new criteria, based mainly on population density were adopted for all capital cities; the boundary for Adelaide was extended to embrace new areas including Elizabeth, Salisbury and Tea Tree Gully.

(b) 'Other urban' up to the 1947 Census comprised all municipalities outside Urban Adelaide. For the 1954 and 1961 Censuses non-municipal towns of 1,000 or more persons were also included, but in 1961 and 1966 municipalities of less than 1,000 persons were excluded. In 1966, four centres namely Goolwa, Port Elliot, Port Broughton and Port MacDonnell, although having a population of less than 1,000, were regarded as urban on a dwelling density basis.

For statistical purposes the State is divided into nine statistical divisions, most of which are further divided into subdivisions, as described on pages 98-104 and shown on the map inside the back cover of this volume. The population of each division and subdivision at the 1966 Census and estimates for subsequent years are shown in the following table.

## Estimated Population of Statistical Divisions and Subdivisions, South Australia

Statistical Division and Subdivision	Population at 30 June				
	1966	1967	1968	1969	1970
<b>Adelaide:</b>					
City .....	18,619	17,800	17,100	16,800	16,100
Inner Western .....	25,992	25,500	25,000	24,800	24,500
Inner Eastern .....	100,897	100,000	99,200	98,500	98,500
North Eastern Suburban .....	91,593	96,800	100,500	104,500	110,700
Eastern Suburban .....	81,779	83,400	84,800	86,200	87,600
South Eastern Hills .....	62,017	63,000	64,000	65,400	66,900
South Western Coastal .....	107,274	109,500	112,100	116,300	120,900
Western Suburban .....	72,820	73,900	74,600	76,200	77,800
North Western Suburban .....	135,927	134,650	133,950	134,450	134,900
Para .....	74,677	79,550	83,050	85,450	87,500
<b>Total Adelaide .....</b>	<b>771,595</b>	<b>784,100</b>	<b>794,300</b>	<b>808,600</b>	<b>825,400</b>
<b>Central:</b>					
Central Plains .....	21,569	21,450	21,450	21,300	21,350
Yorke .....	11,728	11,750	11,750	11,800	11,900
<b>Total Central .....</b>	<b>33,297</b>	<b>33,200</b>	<b>33,200</b>	<b>33,100</b>	<b>33,250</b>
<b>Kangaroo Island .....</b>	<b>3,375</b>	<b>3,400</b>	<b>3,450</b>	<b>3,450</b>	<b>3,550</b>
<b>Mount Lofty Ranges:</b>					
Northern Ranges .....	21,852	21,850	21,850	22,000	22,150
Southern Ranges .....	30,561	30,800	30,950	31,200	31,450
<b>Total Mount Lofty Ranges .....</b>	<b>52,413</b>	<b>52,650</b>	<b>52,800</b>	<b>53,200</b>	<b>53,600</b>
<b>Murray:</b>					
Upper Murray .....	31,802	32,000	32,300	32,500	32,750
Lower Murray .....	17,984	18,250	18,550	18,800	18,850
Mallee .....	7,597	7,550	7,550	7,550	7,500
<b>Total Murray .....</b>	<b>57,383</b>	<b>57,800</b>	<b>58,400</b>	<b>58,850</b>	<b>59,100</b>
<b>South East:</b>					
Upper South East .....	20,724	20,950	21,250	21,550	21,900
Lower South East .....	36,880	37,050	37,350	37,750	38,100
<b>Total South East .....</b>	<b>57,604</b>	<b>58,000</b>	<b>58,600</b>	<b>59,300</b>	<b>60,000</b>
<b>Eyre:</b>					
Upper Eyre .....	8,180	8,250	8,450	8,750	9,000
Lower Eyre .....	20,820	21,050	21,400	21,750	22,100
<b>Total Eyre .....</b>	<b>29,000</b>	<b>29,300</b>	<b>29,850</b>	<b>30,500</b>	<b>31,100</b>
<b>Northern:</b>					
Spencer .....	61,628	64,150	66,600	69,000	70,950
Frome .....	12,925	12,700	12,600	12,550	12,550
<b>Total Northern .....</b>	<b>74,553</b>	<b>76,850</b>	<b>79,200</b>	<b>81,550</b>	<b>83,500</b>
<b>Far North .....</b>	<b>14,190</b>	<b>14,600</b>	<b>13,750</b>	<b>14,150</b>	<b>13,450</b>
<b>Migratory (a) .....</b>	<b>1,574</b>	<b>1,600</b>	<b>1,650</b>	<b>1,700</b>	<b>1,750</b>
<b>Total State .....</b>	<b>1,094,984</b>	<b>1,111,500</b>	<b>1,125,200</b>	<b>1,144,400</b>	<b>1,164,700</b>

(a) On ships in port and travelling on long-distance public transport.



### Population in and near Adelaide

Urban Adelaide as defined for the 1966 Census comprises twenty complete local government areas and part of each of six others. Of these, nineteen have been proclaimed as cities, the latest being Henley and Grange which was officially declared to be a city from 11 June 1970.

Qualification for city status within the metropolitan local government areas (as defined in the Local Government Act) is dependent on the population reaching 15,000 persons, but a subsequent fall in population below this level (as has occurred in the City of Kensington and Norwood) does not bring loss of city status.

Over the last two decades there has been a considerable fall in the population of the City of Adelaide, and lesser falls in all of the older municipalities close to the city, namely Prospect, Hindmarsh, Thebarton, Unley, Kensington and Norwood, St Peters and Walkerville. The greatest proportionate increases in population have occurred in the local government areas of Munno Para, Salisbury, Elizabeth, Enfield (generally north of the city); Campbelltown and Tea Tree Gully (north-east); Marion and Brighton (south-west).

Although figures for Urban Adelaide, defined according to the density criteria, are not available for the 1947 and 1954 Censuses, there appears to have been a continual increase in the proportion of the total population residing in Urban Adelaide.

At the 1961 Census, the population of Urban Adelaide defined according to the new density criteria is estimated to have been 580,449 persons or 59.9 per cent of the total State population and this figure had increased to 728,279 (66 per cent) at the Census, 30 June 1966. A breakdown of this population by local government areas for the 1961 and 1966 Censuses was included on page 105 of the *South Australian Year Book* 1969.

Since the 1966 Census the population of Urban Adelaide (as delimited at that Census) had grown to an estimated 762,800 persons at 30 June 1970. The most rapid growth has occurred in the 'outer' areas such as the Cities of Salisbury, Tea Tree Gully and Campbelltown, slower growth has occurred in the 'nearer' local government areas of Enfield, Mitcham, Henley and Grange and West Torrens, whereas the 'inner' areas of Adelaide, Kensington and Norwood, Unley, Thebarton, Hindmarsh and Prospect have all declined.

Significant growth has also occurred in the area adjacent to Urban Adelaide within the Adelaide Statistical Division. The most rapid growth in this part of the Adelaide Statistical Division during the 1961-66 intercensal period occurred to the south in urban Reynella-Port Noarlunga (in the District Council of Noarlunga) where the population increased from 2,429 persons in 1961 to 11,834 persons in 1966, an increase of 386.5 per cent, and at 30 June 1970 was estimated to be 19,600 persons.

Post-censal growth has also occurred to the north of Urban Adelaide in the Adelaide Statistical Division in the District Council of Munno Para, and in Salisbury and Tea Tree Gully Cities, the most significant being in the Smithfield Plains area (in Munno Para DC) estimated to have grown by 4,200 persons at 30 June 1970. The following table shows the population of the Adelaide Statistical Division at the 1961 and 1966 Censuses and the estimate for 30 June 1970.

Population, Adelaide Statistical Division<sup>(a)</sup>

Local Government Area	Census 30 June 1961	Census 30 June 1966	Estimate 30 June 1970
Adelaide (C) .....	23,051	18,619	16,100
Brighton (C) .....	20,337	22,638	22,900
Burnside (C) .....	36,266	38,776	39,600
Campbelltown (C) .....	20,945	32,083	36,700
Colonel Light Gardens (M) .....	3,671	3,404	3,300
East Torrens (DC) .....	3,664	3,822	4,100
Elizabeth (C) .....	(b)	32,956	33,600
Enfield (C) .....	72,427	80,336	81,500
Gawler (M) .....	5,639	5,703	5,700
Glenelg (C) .....	14,492	14,763	15,200
Henley and Grange (C) .....	11,680	14,146	15,500
Hindmarsh (M) .....	12,914	11,367	10,500
Kensington and Norwood (C) .....	13,476	11,943	11,200
Marion (C) .....	58,464	66,984	68,700
Meadows (DC) (part) .....	2,242	2,824	4,400
Mitcham (C) .....	43,122	49,485	53,600
Mudla Wirra (DC) (part) .....	111	155	200
Munno Para (DC) .....	3,154	14,279	19,300
Noarlunga (DC) .....	5,492	14,214	24,400
Payneham (C) .....	14,930	16,847	17,100
Port Adelaide (C) .....	38,923	39,846	39,200
Prospect (C) .....	22,184	21,415	20,700
Salisbury (C) .....	35,715	35,766	50,200
Stirling (DC) .....	7,075	7,552	8,300
St Peters (M) .....	11,727	11,339	10,800
Tea Tree Gully (C) .....	5,887	21,315	32,100
Thebarton (M) .....	12,884	12,303	11,700
Unley (C) .....	40,280	39,735	39,200
Walkerville (M) .....	4,464	4,593	4,600
West Torrens (C) .....	40,681	46,233	49,400
Willunga (DC) (part) .....	2,210	2,190	2,200
Woodville (C) .....	71,039	73,930	73,400
Not incorporated .....	(c)—	(c)—	(d)
Total .....	659,146	771,561	825,400

(a) Excludes full-blood Aborigines before 30 June 1966.

(b) Elizabeth (C) was constituted out of Salisbury (C) in July 1964.

(c) Torrens and Garden Islands included in Adelaide Statistical Division subsequent to 1966 Census.

(d) Less than fifty persons.

(C) Municipality with city status (M) Municipality (DC) District Council

## Population Beyond the Adelaide Statistical Division

Whereas in each of the eastern States, New South Wales, Victoria and Queensland, there are at least four centres outside the capital city with a population of more than 20,000 persons, there is only one in South Australia. This city, Whyalla, had a population of 22,121 persons at the Census, 30 June 1966, making it the largest city outside Urban Adelaide.

Early expansion of Whyalla was a direct consequence of it being the closest port to the rich iron ore deposits at Iron Knob, Iron Baron and Iron Monarch. Whyalla's population increased with the establishment of a ship-building yard—Australia's largest—in 1940. As ship-building activities have expanded the population has steadily increased. More recently, growth has been accelerated by the construction of a modern steel-making plant which began production in February 1965.

The population of Whyalla at the Census, 1961 was 13,711 persons; in the following five years it had grown by 61.3 per cent to 22,121 and it was estimated to have grown to 30,500 at 30 June 1970.

At the 1966 Census there were only three other urban areas outside of the Adelaide Statistical Division with population in excess of 10,000 persons. These

were Mount Gambier (17,251 persons), the centre of the rich and fertile south-eastern portion of the State, Port Pirie (15,566 persons), the most convenient port for shipping the rich silver-lead-zinc production of Broken Hill (N.S.W.) and Port Augusta (10,103 persons), situated at the head of Spencer Gulf.

Growth or decline of these and other urban centres outside the Adelaide Statistical Division between 1961 and 1966 can be seen from the following table.

**Population of Urban Centres, South Australia Censuses 1961 and 1966<sup>(a)</sup>**  
(Excludes Full-Blood Aborigines)

Urban Centre	Census		Urban Centre	Census	
	June 1961	June 1966		June 1961	June 1966
Angaston .....	1,913	1,887	Moonta .....	1,862	1,702
Balaklava .....	1,301	1,199	Mount Barker ....	1,872	1,934
Barmera .....	1,167	1,484	Mount Gambier ...	15,388	17,251
Berri .....	1,692	2,232	Murray Bridge.....	5,404	5,957
Bordertown .....	1,566	1,758	Naracoorte.....	4,410	4,378
Burra .....	1,382	1,342	Nuriootpa .....	1,841	2,041
Ceduna .....	1,280	1,406	Penola .....	1,375	1,383
Clare .....	1,622	1,579	Peterborough ....	3,430	3,117
Crystal Brook .....	1,208	1,235	Port Augusta ....	9,711	10,103
Gladstone .....	1,033	1,035	Port Broughton (b) ..	397	418
Goolwa (b) .....	509	561	Port Elliot (b) ....	563	565
Jamestown .....	1,304	1,282	Port Lincoln .....	7,508	8,888
Kadina .....	3,102	3,022	Port MacDonnell (b) ..	494	531
Kapunda .....	1,164	1,119	Port Pirie .....	15,544	15,566
Keith .....	(c) 961	1,097	Renmark .....	2,854	3,054
Kingscote .....	(c) n.a.	1,071	Strathalbyn .....	1,465	1,449
Kingston (S.E.) .....	(c) 939	1,065	Tailem Bend .....	2,049	1,947
Leigh Creek .....	1,020	1,014	Tanunda .....	1,863	1,986
Lobethal .....	1,085	1,098	Victor Harbor ....	2,816	3,128
Loxton .....	2,127	2,418	Walleroo .....	2,237	2,094
Maitland .....	(c) 989	1,017	Whyalla .....	13,711	22,121
Mannum .....	1,841	2,034	Woomera-Maralinga ..	4,808	4,745
Millicent .....	3,401	4,533			

(a) Outside Adelaide Statistical Division. For definition of 'urban' see pages 111-2. Boundaries for 1961 have been redrawn according to the new criteria and the populations (partly estimated) are shown in this table for comparison with 1966 populations. The intercensal increase may therefore reflect (1) population changes within the original 1961 boundaries (2) urban growth beyond the original boundaries and (3) the merging of areas.

(b) 'Holiday Area' classified as 'urban' on a dwelling density basis.

(c) Non-urban in 1961.

n.a. not available

Outside the Adelaide Statistical Division there are five municipalities which have been proclaimed as cities (Whyalla, Mount Gambier, Port Pirie, Port Augusta and Port Lincoln) as the population of each is above 10,000—the qualifying level for extra-metropolitan local government areas. Port Lincoln, the most recent of these to qualify, was proclaimed a city on 30 January 1971, the population then being estimated to have reached 10,000. Although there are no other towns of city size there are a number of smaller municipalities between 3,000 and 7,000. Growth of these towns since the 1947 Census is shown in the next table.

Population of Municipalities, South Australia<sup>(a)</sup>

Municipality	Statistical Division	Census 30 June				Estimate 30 June 1970
		1947	1954	1961	1966	
Mount Gambier .....	South East .....	6,771	10,331	15,388	17,261	17,650
Murray Bridge .....	Murray .....	3,690	4,362	5,404	5,958	6,600
Naracoorte .....	South East .....	2,202	3,329	4,410	4,380	4,550
Peterborough .....	Northern .....	2,890	3,437	3,430	3,117	3,000
Port Augusta .....	Northern .....	4,351	6,704	9,711	10,132	11,400
Port Lincoln .....	Eyre .....	3,972	5,871	7,508	8,912	9,800
Port Pirie .....	Northern .....	12,019	14,223	14,003	13,965	13,850
Renmark .....	Murray .....	4,832	5,484	6,070	6,275	6,500
Whyalla .....	Northern .....	7,845	8,598	13,711	22,131	30,500

(a) Excludes full-blood Aborigines before 30 June 1966.

### 5.3 BIRTHS AND DEATHS

Compulsory registration of births and deaths was first provided in South Australia in 1842 when an Act 'for registering Births, Deaths and Marriages in the Province of South Australia' was passed. Current legislation is contained in the Births, Deaths and Marriages Registration Act, 1966 which came into operation on 1 January 1968 and the administration of the Act is the responsibility of the Principal Registrar of Births, Deaths and Marriages. For registration purposes the State is divided into twenty-two registration districts each of which has a registry office in the charge of a District Registrar.

The Principal Registrar maintains a register of all live births and of all deaths registered in the State and each District Registrar maintains, in a register, duplicate copies of the registrations of births and deaths which occurred in the district under his jurisdiction. Up to the end of 1967 separate registers were kept of still births, which were not included in the registration or statistics of either live births or of deaths. Compulsory registration of still births was introduced in South Australia in 1937.

The current legislation does not require the Principal Registrar to maintain a register of still births, but it provides for a 'Medical Certificate of Cause of Perinatal Death' to be filled in and forwarded to the Principal Registrar by the attending medical practitioner in respect of a 'child not born alive'. The 'perinatal' certificates are also required from attending medical practitioners for children dying within twenty-eight days of birth.

The birth of each live-born child is required to be registered by a parent within sixty days of the date of birth. Registration of a live birth after the expiration of sixty days following the date of birth requires also the payment of a fee and a declaration in a form prescribed by the Act.

A death is required to be registered within fourteen days of the date of death by the occupier of the building or place in which the death occurred. Special provisions and penalties exist for the late registration of a death. A body may not be buried unless the undertaker is in possession of a 'Notice of signing of Medical Certificate of Cause of Death' signed by a medical practitioner or of an order by a coroner for burial, and the undertaker is required within seven days of the disposal of the body to notify the Principal Registrar of such disposal.

Births and deaths of Aborigines when registered are incorporated in registers, but to the end of 1966 have been excluded from statistics where there was definite indication that they were of full-blood. Statistics of births and deaths for 1967 and subsequent years cover all registrations.

In accordance with international practice, statistics for a period are on the basis of the births and deaths which were registered during that period. However, numbers registered in a period usually differ from the number of occurrences in the same period and, mainly because of the longer period allowed for registration, such variations generally are more apparent in birth than in death figures.

### BIRTHS

In the following table, which shows the live birth rate, the masculinity of live births and the totals and rates of still births, a comparison between the births which actually occurred and those which were registered for the last ten years is also shown.

**Live Births and Still Births, South Australia<sup>(a)</sup>**

Year	Total Live Births Occurred (b)	Births Registered						
		Live-born					Still-born	
		Total	Rate (c)	Males	Females	Masculinity (d)	Total	Rate (e)
1961.....	21,386	22,399	23.09	11,402	10,997	103.68	272	12.00
1962.....	21,332	21,361	21.67	11,003	10,358	106.23	278	12.85
1963.....	21,203	21,367	21.20	11,006	10,361	106.23	262	12.11
1964.....	20,824	20,866	20.16	10,849	10,017	108.31	252	11.93
1965.....	20,770	20,891	19.63	10,778	10,113	106.58	256	12.11
1966.....	20,268	20,319	18.62	10,537	9,782	107.72	237	11.53
1967.....	20,436	20,386	18.34	10,402	9,984	104.19	211	10.24
1968.....	21,203	21,207	18.83	10,949	10,258	106.74	217(f)	10.08
1969.....	21,967	21,977	19.19	11,262	10,715	105.10	208	9.38
1970.....	22,550	22,617	19.41	11,555	11,062	104.46	200	8.77

(a) Births of full-blood Aborigines where identified in registrations were excluded before 1967. (b) Figures are subject to the addition of a few very late registrations. (c) Per 1,000 of mean population. (d) Number of male births per 100 female births. (e) Per 1,000 of all births (live and still) (f) Figures from 1968 derived from perinatal death certificates.

The birth rate per thousand of the mean population was above 45 in the late 1850s then declined generally to 23.8 in 1903 before improving gradually to reach nearly 29 in 1914. The subsequent war years brought about a further decline and except for a temporary revival in 1920 and 1921 the rate continued to fall to 14.1 in 1935, the lowest on record. From then there was a general upward trend to 25.2 in 1947 and since then there has been a falling off which has been more marked in the latest five years. The rate in 1969 was 19.2 which was well below the Australian rate of 20.0 and lower than the rate in any other State except New South Wales.

### Ex-nuptial Births and Legitimations

Except for a slight fall in 1967 the ex-nuptial birth rates for 1962 to 1968 were successively the highest recorded. The rate had been about 3 per 100 births since the early 1920s and did not vary greatly until the late 1950s but has risen in most years since 1959 even though it fell to 6.85 in 1969; this figure was higher than in any year before 1968.

The legitimization of an ex-nuptial child upon the subsequent marriage of the parents which was first provided for in South Australia by the Legitimation Act, 1898, the provisions of which were later incorporated in the Births and Deaths Registration Act, was possible only if there were no legal impediment to the marriage of the parents at the time of the birth of the child. The Commonwealth *Marriage Act* 1961-1966, which came into operation on 1 September 1963, provides for the legitimization of a child upon the subsequent marriage of the

parents whether or not there was a legal impediment to the marriage at the time of the birth of the child. Legitimations under this Act take place whether or not the child was living at the time of marriage, and the child is considered legitimate from the date of birth or in the case of a child born before 1 September 1963, at that date. The effect of the implementation of this change in legislation is shown in the following table.

**Ex-nuptial Live Births and Legitimations, South Australia<sup>(a)</sup>**

Year	Ex-nuptial Live Births		Legitimations
	Number	Rate per 100 Births	
1961.....	1,026	4.58	76
1962.....	1,017	4.76	58
1963.....	1,059	4.96	245
1964.....	1,239	5.94	450
1965.....	1,310	6.27	268
1966.....	1,372	6.75	284
1967.....	1,375	6.74	295
1968.....	1,558	7.35	240
1969.....	1,508	6.85	260
1970.....	1,715	7.58	323

(a) Births of full-blood Aborigines where identified in registrations were excluded before 1967.

**Confinements and Live Births**

In the table below confinements in each of the years 1966 to 1969 have been shown in relation to age group of the mother and nuptiality.

**Confinements: Age Group of Mother and Nuptiality, South Australia**

Age Group	Number of Confinements (a)				Percentage of Total In Each Category			
	1966	1967	1968	1969	1966	1967	1968	1969
<b>NUPTIAL CONFINEMENTS</b>								
10-14 .....	—	—	—	—	—	—	—	—
15-19 .....	1,701	1,570	1,581	1,588	9.1	8.3	8.1	7.8
20-24 .....	6,445	6,845	7,221	7,779	34.3	36.4	37.1	38.4
25-29 .....	5,640	5,841	6,125	6,298	30.0	31.0	31.5	31.1
30-34 .....	2,862	2,695	2,851	2,933	15.2	14.3	14.6	14.5
35-39 .....	1,614	1,402	1,223	1,262	8.6	7.5	6.3	6.2
40-44 .....	500	418	423	380	2.7	2.2	2.2	1.9
45 and over .....	22	49	41	29	0.1	0.3	0.2	0.1
Not Stated .....	—	—	—	3	—	—	—	—
<b>Total .....</b>	<b>18,784</b>	<b>18,821</b>	<b>19,465</b>	<b>20,272</b>	<b>100.0</b>	<b>100.0</b>	<b>100.0</b>	<b>100.0</b>
<b>EX-NUPTIAL CONFINEMENTS</b>								
10-14 .....	10	10	6	8	0.7	0.7	0.3	0.5
15-19 .....	548	540	617	604	40.3	39.5	39.8	40.4
20-24 .....	390	422	485	491	28.6	30.9	31.3	32.9
25-29 .....	186	188	207	188	13.7	13.8	13.4	12.6
30-34 .....	114	110	114	116	8.4	8.1	7.4	7.8
35-39 .....	73	73	83	59	5.4	5.4	5.4	3.9
40-44 .....	33	21	36	25	2.4	1.5	2.3	1.7
45 and over .....	7	2	1	1	0.5	0.1	0.1	0.1
Not Stated .....	—	—	—	1	—	—	—	0.1
<b>Total .....</b>	<b>1,361</b>	<b>1,366</b>	<b>1,549</b>	<b>1,493</b>	<b>100.0</b>	<b>100.0</b>	<b>100.0</b>	<b>100.0</b>

(a) Includes only those confinements which resulted in one or more live births.

The next table shows the number of confinements and live births for 1968 and 1969 classified separately for single births and multiple births in which at least one issue was live-born.

### Confinements and Live Births: Class of Birth, South Australia

Particulars	1968				1969			
	Confinements (a)	Live Births			Confinements (a)	Live Births		
		Male	Female	Total		Male	Female	Total
<b>Nuptial:</b>								
Single Births ....	19,283	9,985	9,298	19,283	20,075	10,318	9,757	20,075
Twins .....	179	189	168	357	196	196	195	391
Triplets .....	3	5	4	9	1	—	3	3
<b>Total Nuptial..</b>	<b>19,465</b>	<b>10,179</b>	<b>9,470</b>	<b>19,649</b>	<b>20,272</b>	<b>10,514</b>	<b>9,955</b>	<b>20,469</b>
<b>Ex-Nuptial:</b>								
Single Births ....	1,540	762	778	1,540	1,478	733	745	1,478
Twins .....	9	8	10	18	15	15	15	30
Triplets .....	—	—	—	—	—	—	—	—
<b>Total Ex-Nuptial</b>	<b>1,549</b>	<b>770</b>	<b>788</b>	<b>1,558</b>	<b>1,493</b>	<b>748</b>	<b>760</b>	<b>1,508</b>
<b>Total .....</b>	<b>21,014</b>	<b>10,949</b>	<b>10,258</b>	<b>21,207</b>	<b>21,765</b>	<b>11,262</b>	<b>10,715</b>	<b>21,977</b>

(a) Includes only those confinements which resulted in one or more live births.

In each year from 1950 to 1963 multiple confinements occurred at a rate of a little over ten per 1,000 confinements but have fallen below this level in five of the six years since 1963. There is a marked tendency for multiple births to be of the same sex; in 1969 there were 136 cases of twins of the same sex compared with only 75 cases of one male and one female issue.

Nuptial confinements classified according to the relative age groups of the parents, and ex-nuptial confinements classified to the age group of the mother are shown for 1969 in the following table.

### Confinements: Relative Ages of Parents, South Australia<sup>(a)</sup>, 1969

Age Group of Father (Nuptial Births)	Age Group of Mother							Total
	Under 20	20-24	25-29	30-34	35-39	40-44	45-49	
Under 20 .....	290	62	2	—	—	—	—	354
20-24 .....	1,059	3,202	251	18	2	—	—	4,532
25-29 .....	205	3,589	3,110	232	14	4	—	7,154
30-34 .....	25	735	2,298	1,324	133	7	—	4,522
35-39 .....	6	142	488	968	573	42	2	2,221
40-44 .....	1	37	113	316	391	186	7	1,051
45-49 .....	—	5	25	50	118	105	14	317
50 and over ...	2	5	7	20	26	36	6	102
<b>Married Mothers (b)</b>	<b>1,588</b>	<b>7,779</b>	<b>6,298</b>	<b>2,933</b>	<b>1,262</b>	<b>380</b>	<b>32</b>	<b>20,272</b>
<b>Unmarried Mothers</b>	<b>612</b>	<b>491</b>	<b>188</b>	<b>116</b>	<b>59</b>	<b>25</b>	<b>2</b>	<b>1,493</b>
<b>Total Mothers.</b>	<b>2,200</b>	<b>8,270</b>	<b>6,486</b>	<b>3,049</b>	<b>1,321</b>	<b>405</b>	<b>34</b>	<b>21,765</b>

(a) Includes only those confinements which resulted in one or more live births.

(b) Includes those for which father's age was not stated.

The table which follows shows the number of confinements classified by duration of marriage and previous issue. Previous issue is the number of live-born children of the existing marriage born before the current confinement.

**Nuptial Confinements: Duration of Marriage and Previous Issue of Mother,  
South Australia, 1969**

Duration of Marriage	Number of Confinements	Previous Issue						
		0	1	2	3	4	5	6 and over
Under 1 year .....	2,805	2,803	2	—	—	—	—	—
1 year .....	2,402	1,976	423	3	—	—	—	—
2 years .....	2,581	1,258	1,254	67	2	—	—	—
3 years .....	2,534	834	1,426	258	16	—	—	—
4 years .....	2,068	455	1,085	460	67	1	—	—
5 years .....	1,597	205	689	557	126	19	1	—
6 years .....	1,201	104	384	517	151	42	3	—
7 years .....	979	70	232	419	210	37	11	—
8 years .....	768	45	149	305	193	57	18	1
9 years .....	645	42	102	200	197	65	27	12
10 years .....	545	21	61	181	152	79	35	16
11 years .....	390	15	48	105	103	69	31	19
12 years .....	392	13	42	102	91	81	43	20
13 years .....	300	12	20	76	80	62	28	22
14 years .....	220	13	9	44	55	43	25	31
15 years and over ...	801	21	43	137	156	149	122	(a)173
Not stated .....	44	5	7	10	5	9	4	4
Total .....	20,272	7,892	5,976	3,441	1,604	713	348	(a)298

(a) Includes one confinement where previous issue is not stated.

Since 1964 the number of nuptial first live births has risen steadily from 6,552 to 7,892 in 1969; an increase from 33.7 per cent of all nuptial confinements in 1964 to 38.9 per cent. However, the number of mothers having their fourth or subsequent child has fallen in the same period from 4,154 to 2,963; a decrease from 21.4 per cent to 14.6 per cent of all nuptial confinements. This decrease is related to the sharper decline in the age-specific birth-rate for women over thirty years of age and is partly because of the decrease in the proportion of the female population in the 30-39 age group.

The following table illustrates a trend towards a longer period after marriage before the birth of the first child. In particular, there is a substantial decrease in the percentage of nuptial first live births to women who had been married less than one year, from 40.31 per cent in 1966 to 35.51 per cent in 1969.

A corresponding increase is evident in the two to four year duration of marriage groups; from 25.85 per cent to 32.27 per cent. Only existing marriages are taken into account, therefore some inclusions in the table relate to the first birth of an existing marriage to a mother who has had also a child or children by a previous marriage.



**Nuptial First Live Births: Duration of Marriage of Parents, South Australia**

Duration of Marriage	Nuptial First Live Births				Percentage of Total			
	1966	1967	1968	1969	1966	1967	1968	1969
Under 5 months .....	575	588	635	660	8.22	8.24	8.58	8.36
5 months .....	505	478	527	517	7.22	6.70	7.12	6.55
6 months .....	565	515	519	593	8.07	7.22	7.01	7.51
7 months .....	229	208	182	195	3.27	2.92	2.46	2.47
8 months .....	156	144	141	146	2.23	2.02	1.91	1.85
9 months .....	276	261	291	255	3.95	3.66	3.93	3.23
10 months .....	288	248	255	240	4.12	3.48	3.45	3.23
11 months .....	226	215	207	197	3.23	3.01	2.80	2.50
Total under 1 year .....	2,820	2,657	2,757	2,803	40.31	37.25	37.26	35.51
1 year .....	1,813	1,815	1,823	1,976	25.91	25.44	24.64	25.04
2 years .....	977	1,138	1,274	1,258	13.96	15.95	17.22	15.94
3 years .....	541	613	647	834	7.73	8.59	8.75	10.57
4 years .....	291	342	329	455	4.16	4.79	4.45	5.76
5 years .....	173	179	178	205	2.47	2.51	2.41	2.60
6 years .....	121	106	125	104	1.73	1.49	1.69	1.32
7 years .....	66	71	85	70	0.94	0.99	1.15	0.89
8 years and over .....	195	204	174	182	2.79	2.86	2.35	2.31
Not stated .....	—	9	6	5	—	0.13	0.08	0.06
Total .....	6,997	7,134	7,398	7,892	100.00	100.00	100.00	100.00

**DEATHS**

The following table shows the number of deaths and death rates per 1,000 of the mean population since 1935.

**Deaths and Death Rates, South Australia<sup>(a)</sup>**

Period	Number of Deaths			Death Rate (b)		
	Males	Females	Persons	Males	Females	Persons
<b>Annual Average:</b>						
1935-39 (c) .....	2,929	2,501	5,430	9.89	8.47	9.19
1940-44 (c) .....	3,348	2,887	6,235	11.07	9.43	10.25
1945-49 (c) .....	3,389	2,980	6,369	10.48	9.12	9.80
1950-54 .....	3,832	3,191	7,023	10.06	8.56	9.31
1955-59 .....	4,248	3,430	7,678	9.62	7.97	8.80
1960-64 .....	4,585	3,607	8,192	9.19	7.36	8.29
1965-69 .....	5,169	4,118	9,287	9.28	7.47	8.38
<b>Year:</b>						
1966 .....	5,215	4,108	9,323	9.51	7.56	8.54
1967 .....	5,031	4,040	9,071	9.01	7.30	8.16
1968 .....	5,555	4,361	9,916	9.81	7.79	8.81
1969 .....	5,207	4,130	9,337	9.05	7.25	8.15
1970 .....	5,576	4,562	10,138	9.52	7.87	8.70

(a) Deaths of full-blood Aborigines where identified in registrations were excluded before 1967.

(b) Per 1,000 of mean population. (c) Excludes deaths of defence personnel and of internees and prisoners of war from overseas for the period September 1939 to June 1947.

Male and female deaths in selected age groups for each of the five years 1965 to 1969 are shown in the following table.

Deaths in Age Groups, South Australia<sup>(a)</sup>

Year	Age at Death								Total Deaths
	0-4	5-14	15-24	25-34	35-44	45-54	55-64	65 and Over	
	MALES								
1965....	276	55	91	88	197	522	863	2,744	4,836
1966....	272	54	120	82	224	454	945	3,064	5,215
1967....	217	58	136	73	206	482	923	2,936	5,031
1968....	239	52	130	79	214	499	1,031	3,311	5,555
1969....	249	59	112	101	196	471	980	3,039	5,207
	FEMALES								
1965....	208	42	31	42	124	233	425	2,847	3,952
1966....	159	34	44	50	126	275	451	2,969	4,108
1967....	177	25	45	39	103	250	440	2,961	4,040
1968....	181	24	51	40	125	227	496	3,217	4,361
1969....	173	42	47	40	118	225	468	3,017	4,130

(a) Deaths of full-blood Aborigines where identified in registrations were excluded before 1967.

A long established trend of increases in deaths at the higher ages has been offset to some degree by a decrease in those in the younger age groups. The effect of this trend related to the changes in age distribution of the population is illustrated in the next tables, which show age-specific death rates, *i.e.* deaths in each age group expressed as a rate per 1,000 of the population in that age group. Because age constitution of the population is known accurately only at censuses the periods shown are those with a census date as their centre.

Age-Specific Death Rates: Males, South Australia<sup>(a)</sup>

Age Group	Death Rate (b)							
	1880-82	1900-02	1920-22	1932-34	1946-48	1953-55	1960-62	1965-67
0-4 .....	51.85	32.12	19.98	9.90	8.09	6.41	5.82	4.58
5-9 .....	3.33	2.81	2.33	1.18	1.00	0.52	0.50	0.44
10-14 .....	2.59	1.85	1.55	1.08	0.68	0.65	0.46	0.55
15-19 .....	4.48	2.88	2.41	1.69	1.42	1.50	1.08	1.19
20-24 .....	4.85	4.19	3.47	2.35	1.44	1.88	1.37	1.33
25-29 .....	6.32	5.16	3.67	2.51	1.59	1.70	1.59	1.34
30-34 .....	7.51	5.30	3.97	2.51	1.88	1.57	1.62	1.13
35-39 .....	9.00	6.77	5.12	3.23	2.41	2.29	2.08	2.23
40-44 .....	12.25	8.50	6.10	4.73	3.63	3.56	3.43	3.27
45-49 .....	16.10	10.26	8.37	6.82	6.12	5.48	5.44	5.71
50-54 .....	17.29	14.19	11.58	9.82	10.74	10.16	9.24	9.59
55-59 .....	25.28	20.74	18.99	15.11	16.28	15.71	15.75	15.92
60-64 .....	31.77	30.23	26.02	24.98	26.08	24.33	24.39	26.69
65-69 .....	46.67	47.24	41.62	36.14	40.08	39.31	37.84	40.55
70-74 .....	63.52	64.27	62.49	57.07	60.79	62.59	59.47	63.86
75-79 .....	92.49	89.66	105.50	92.60	97.69	94.55	88.56	90.71
80-84 .....	138.02	140.35	158.90	147.86	145.56	141.64	135.85	138.50
85 and over .....	247.47	246.96	269.50	257.03	248.89	235.84	227.39	228.91
All ages .....	15.76	12.03	10.75	9.29	10.87	9.80	9.00	9.17

(a) Deaths of full-blood Aborigines where identified in registrations were excluded before 1967.

(b) Average annual number of deaths per 1,000 of population at ages shown.

Age-Specific Death Rates: Females, South Australia<sup>(a)</sup>

Age Group	Death Rate (b)							
	1880-82	1900-02	1920-22	1932-34	1946-48	1953-55	1960-62	1965-67
0-4 .....	45.36	27.20	16.29	8.29	7.12	5.01	3.93	3.47
5-9 .....	3.28	2.02	2.30	1.04	0.54	0.45	0.35	0.33
10-14 .....	2.49	1.64	1.32	0.88	0.38	0.42	0.30	0.29
15-19 .....	4.16	3.47	2.71	1.25	0.75	0.52	0.37	0.44
20-24 .....	5.59	4.16	2.91	2.36	1.04	0.63	0.58	0.46
25-29 .....	8.01	5.00	3.95	2.73	1.65	0.85	0.70	0.53
30-34 .....	7.67	5.66	4.18	2.66	1.91	0.99	0.96	0.87
35-39 .....	10.29	6.90	5.27	3.85	2.03	1.79	1.33	1.14
40-44 .....	9.76	7.85	4.99	4.10	3.48	2.56	1.80	2.13
45-49 .....	11.65	8.20	6.42	5.80	4.59	3.65	3.03	3.29
50-54 .....	13.09	10.83	9.18	8.06	7.09	5.88	5.22	4.99
55-59 .....	14.86	14.08	10.65	11.24	10.33	9.04	7.82	7.59
60-64 .....	24.30	20.45	18.07	17.68	14.97	14.06	12.74	12.82
65-69 .....	36.27	35.51	33.15	27.16	25.22	23.01	21.05	20.39
70-74 .....	53.10	53.80	46.20	42.19	42.17	40.35	35.52	35.36
75-79 .....	93.21	87.96	83.56	75.53	72.07	72.20	58.28	60.81
80-84 .....	94.83	126.07	131.63	121.15	121.57	109.92	108.61	100.52
85 and over .....	161.90	222.58	232.84	233.59	214.35	215.80	199.38	183.88
All ages.....	13.97	10.25	9.00	8.23	9.19	8.31	7.38	7.42

(a) Deaths of full-blood Aborigines where identified in registrations were excluded before 1967.

(b) Average annual number of deaths per 1,000 of population at ages shown.

Over the period there was a marked reduction in death rates with greater reduction in female than in male rates in almost every age group.

## CAUSES OF DEATH

The classification of causes of deaths in Australia since 1907 has been based on International Lists of Causes of Deaths (ICD). From time to time revisions to these lists have affected the comparability of the figures. Up to 1949 the effect of these revisions had been negligible but the introduction in 1950 of the Sixth Revision of the ICD introduced major changes which, together with the adoption of more flexible rules for selecting the underlying cause where certificates of cause of death showed more than one cause, affected the comparability of figures for years before 1950 with those for 1950 and later. A complete classification of causes of deaths for each State and Territory of Australia for 1950 according to both the Fifth and Sixth Revisions was published by the Commonwealth Statistician in *Demography* 1950, Bulletin No. 68. The Seventh Revision adopted in Australia in 1958 did not affect comparability significantly.

The Eighth Revision brought into use in Australia in 1968 provided a few changes to the structure of the tabular list, e.g. the transferring of cerebrovascular diseases from the section covering diseases of the nervous system and sense organs to that covering diseases of the circulatory system. Comparability has not been affected greatly by the changes with the exception of the categories within the section now entitled 'Certain Causes of Perinatal Morbidity and Mortality'—the Seventh Revision title was 'Certain Diseases of Early Infancy'. Seventh Revision classification in this section was related to the condition in the infant whereas the Eighth Revision provides primarily for classification wherever possible to maternal diseases or conditions or to the circumstances of the birth rather than to the

resultant condition in the infant. ICD Eighth Revision code numbers have been shown where appropriate in the tables which follow.

In the following table deaths registered in 1969 are shown classified according to the abbreviated list of the Eighth Revision together with the percentages from each cause and the rate per 10,000 of mean population.

### Causes of Deaths, South Australia, 1969

Abbreviated Classification (a)	International Classification Code Number	Number of Deaths	Pro-portion of Total	Rate per 10,000 of Mean Population
			%	
3 Bacillary dysentery and amoebiasis ..	004, 006	1	0.01	0.01
4 Enteritis and other diarrhoeal.....	008, 009	26	0.28	0.23
5 Tuberculosis of respiratory system...	010-012	18	0.19	0.16
6 Other tuberculosis incl. late effects ..	013-019	1	0.01	0.01
11 Meningococcal infection .....	036	5	0.05	0.04
14 Measles.....	055	1	0.01	0.01
17 Syphilis and its sequelae .....	090-097	2	0.02	0.02
18 Other infective and parasitic diseases	{ Remainder			
	000-136	18	0.19	0.16
19 Malignant neoplasms .....	140-209	1,674	17.93	14.62
20 Benign and unspecified neoplasms ..	210-239	13	0.14	0.11
21 Diabetes mellitus.....	250	177	1.90	1.55
22 Avitaminoses and other nutritional deficiency .....	260-269	6	0.06	0.05
23 Anaemias .....	280-285	24	0.26	0.21
24 Meningitis .....	320	13	0.14	0.11
26 Chronic rheumatic heart disease ....	393-398	72	0.77	0.63
27 Hypertensive disease.....	400-404	124	1.33	1.08
28 Ischaemic heart disease .....	410-414	2,910	31.17	25.41
29 Other forms of heart disease.....	420-429	393	4.21	3.44
30 Cerebrovascular disease .....	430-438	1,300	13.92	11.36
31 Influenza .....	470-474	11	0.12	0.10
32 Pneumonia .....	480-486	223	2.39	1.95
33 Bronchitis, emphysema and asthma..	490-493	276	2.96	2.41
34 Peptic ulcer .....	531-533	50	0.54	0.44
35 Appendicitis .....	540-543	5	0.05	0.04
36 Intestinal obstruction and hernia ....	550-553, 560	46	0.49	0.40
37 Cirrhosis of liver .....	571	68	0.73	0.59
38 Nephritis and nephrosis.....	580-584	61	0.65	0.53
39 Hyperplasia of prostate .....	600	26	0.28	0.23
40, 41 Complications of pregnancy, child-birth and puerperium .....	630-678	7	0.07	0.06
42 Congenital anomalies .....	740-759	110	1.18	0.96
43 Birth injury, difficult labour and other anoxic and hypoxic conditions ..	{ 764-768, 772, 776 }	72	0.77	0.63
44 Other causes of perinatal mortality ..	{ 760-763, 769-771, 773-775, 777-779 }	104	1.11	0.91
45 Symptoms and ill-defined conditions.	780-796	99	1.06	0.86
46 All other diseases .....	Residual	729	7.81	6.37
47 Motor vehicle accidents .....	E810-E823	262	2.81	2.29
48 All other accidents .....	{ E800-E807, E825-E949 }	249	2.67	2.17
49 Suicide and self-inflicted injuries ....	E950-E959	140	1.50	1.22
50 All other external causes .....	E960-E999	21	0.22	0.18
Total all causes .....		9,337	100.00	81.54

(a) No deaths were recorded in 1969 in the following categories—1 Cholera (000), 2 Typhoid fever (001), 7 Plague (020), 8 Diphtheria (032), 9 Whooping Cough (033), 10 Streptococcal sore throat and scarlet fever (034), 12 Acute Poliomyelitis (040-043), 13 Smallpox (050), 15 Typhus and other rickettsiosis (080-083), 16 Malaria (084), 25 Active rheumatic fever (390-392).

The following table shows for 1969 the main causes of deaths in selected age groups.

### Main Causes of Deaths in Age Groups, South Australia, 1969

International Classification Number	Age Group and Cause of Death	Deaths	Pro- portion of Total Deaths in Age Groups	Pro- portion of Total Deaths from the Specified Cause
	0-4 Years	No.	%	%
764-768, 772, 776	Birth injury, difficult labour, etc. ....	72	17.1	100.0
760-763, 769-771, 773-775, 777-779	Other perinatal causes, including maternal conditions, prematurity, etc. ....	104	24.6	100.0
740-759	Congenital anomalies ....	91	21.6	82.7
E800-E999	Accidents, poisonings, violence ....	37	8.8	5.5
780-796	Symptoms and ill-defined conditions ....	22	5.2	22.2
	Other causes ....	96	22.7	—
	5-14 Years			
E800-E999	Accidents, poisonings, violence ....	48	47.5	7.2
140-209	Malignant neoplasms ....	16	15.8	1.0
740-759	Congenital anomalies ....	9	8.9	8.2
480-493	Pneumonia, bronchitis, emphysema, asthma ....	4	4.0	0.8
	Other causes ....	24	23.8	—
	15-24 Years			
E800-E999	Accidents, poisonings, violence ....	107	67.3	15.9
140-209	Malignant neoplasms ....	17	10.7	1.0
740-759	Congenital anomalies ....	2	1.3	1.8
	Other causes ....	33	20.7	—
	25-34 Years			
E800-E999	Accidents, poisonings, violence. ....	70	49.7	10.4
140-209	Malignant neoplasms ....	22	15.6	1.3
393-398, 410-429	Heart disease ....	10	7.1	0.3
480-493	Pneumonia, bronchitis, emphysema, asthma ....	3	2.1	0.6
	Other causes ....	36	25.5	—
	35-44 Years			
E800-E999	Accidents, poisonings, violence ....	85	27.1	12.7
140-209	Malignant neoplasms ....	86	27.4	5.1
393-398, 410-429	Heart disease ....	59	18.8	1.7
430-438	Cerebrovascular disease ....	22	7.0	1.7
480-493	Pneumonia, bronchitis, emphysema, asthma ....	9	2.9	1.8
	Other causes ....	53	16.8	—
	45-54 Years			
393-398, 410-429	Heart disease ....	229	32.9	6.8
140-209	Malignant neoplasms ....	192	27.6	11.5
E800-E999	Accidents, poisonings, violence ....	78	11.2	11.6
430-438	Cerebrovascular disease ....	49	7.0	3.8
571	Cirrhosis of liver ....	19	2.7	27.9
480-493	Pneumonia, bronchitis, emphysema, asthma ....	34	4.9	6.8
	Other causes ....	95	13.7	—
	55-64 Years			
393-398, 410-429	Heart disease ....	586	40.5	17.4
140-209	Malignant neoplasms ....	383	26.4	22.9
430-438	Cerebrovascular disease ....	123	8.5	9.5
E800-E999	Accidents, poisonings, violence ....	72	5.0	10.7
480-493	Pneumonia, bronchitis, emphysema, asthma ....	62	4.3	12.4
250	Diabetes mellitus ....	27	1.9	15.3
	Other causes ....	195	13.4	—

International Classification Number	Age Group and Cause of Death	Deaths	Proportion of Total Deaths in Age Group	Proportion of Total Deaths from the Specified Cause
	65-74 Years	No.	%	%
393-398, 410-429	Heart disease .....	917	42.9	27.2
140-209	Malignant neoplasms .....	442	20.7	26.4
430-438	Cerebrovascular disease .....	297	13.9	22.8
480-493	Pneumonia, bronchitis, emphysema, asthma .....	119	5.6	25.9
250	Diabetes mellitus .....	55	2.6	31.1
440-448	Diseases of arteries, arterioles and capillaries .....	46	2.1	17.4
	Other causes .....	261	12.2	—
	75 Years and Over			
393-398, 410-429	Heart disease .....	1,566	40.0	46.4
430-438	Cerebrovascular disease .....	796	20.3	61.2
140-209	Malignant neoplasms .....	505	12.9	30.2
480-493	Pneumonia, bronchitis, emphysema, asthma .....	237	6.0	47.5
440-448	Diseases of arteries, arterioles and capillaries .....	181	4.6	68.6
E800-E999	Accidents, poisonings, violence .....	120	3.1	17.9
250	Diabetes mellitus .....	80	2.0	45.2
	Other causes .....	434	11.1	—

The following sections illustrate the long term trends in deaths and death rates from some of the main causes.

One of the factors affecting these trends has been the reduction of mortality in early childhood. This improvement has increased the number of persons reaching higher ages where the risk from degenerative diseases is greatest; consequently deaths from degenerative diseases now constitute a higher proportion of deaths than formerly.

### Infectious Diseases

Deaths from certain infectious diseases over the period 1915 to 1969 are shown in the following table.

**Deaths from Certain Infectious Diseases, South Australia<sup>(a)</sup>**

Period	Respiratory Tuberculosis (010-012)	Typhoid Fever (001)	Scarlet Fever (03401)	Diphtheria (032)	Whooping Cough (033)	Acute Poliomyelitis (040-043)	Measles (055)
Annual Average							
1915-19 .....	339	311	4	94	21	(b)	14
1920-24 .....	330	28	9	70	28	9	7
1925-29 .....	313	12	2	25	13	3	12
1930-34 .....	261	7	2	12	13	3	6
1935-39 .....	211	4	1	27	11	6	2
1940-44 .....	190	3	2	30	10	2	9
1945-49 .....	161	1	1	7	8	9	6
1950-54 .....	81	—	—	1	2	23	3
1955-59 .....	43	—	—	1	1	2	3
1960-64 .....	32	—	—	—	1	1	2
1965-69 .....	20	—	—	—	—	—	1

(a) Deaths of full-blood Aborigines where identified in registrations were excluded before 1967.

(b) Not separately recorded.

In 1956 a poliomyelitis immunisation programme was begun and since then the incidence of and deaths from this disease have declined (see Part 6.5).

There has been a long-term downward trend in deaths from respiratory tuberculosis. This has been assisted by the introduction in March 1952 of compulsory chest X-ray surveys of the population, enabling early detection and therefore more effective treatment of the disease. Of those diseases shown in the preceding table, in 1969 there were eighteen deaths from respiratory tuberculosis and one from measles.

The decline in the incidence of deaths from infectious diseases is due to several factors, the more important being advances in medical science, improved hygiene and the general acceptance of immunisation of infants and young children against such diseases as diphtheria and whooping cough.

### Malignant Neoplasms

For 1950 and subsequent years, deaths from malignant neoplasms (*i.e.* cancer) include those deaths classified to neoplasms of lymphatic and haematopoietic tissues (including Hodgkin's disease, leukaemia and aleukaemia)—there were 177 so assigned in 1969.

The next table indicates a steady increase in deaths from this cause and the table of age-specific death rates which follows shows how the rate increases with age. Therefore, the increase over the period in the rate at all ages is partly due to the increasing proportion of the population in the higher age groups.

**Deaths from Malignant Neoplasms (140-209), South Australia<sup>(a)</sup>**

Period	Number of Deaths			Death Rate (b)		
	Males	Females	Persons	Males	Females	Persons
Annual Average:						
1935-39 .....	348	362	710	11.77	12.26	12.02
1940-44 .....	363	409	772	12.02	13.35	12.69
1945-49 .....	416	424	840	12.88	12.97	12.92
1950-54 .....	462	483	945	12.11	12.96	12.53
1955-59 .....	565	519	1,084	12.79	12.06	12.43
1960-64 .....	656	617	1,273	13.16	12.58	12.88
1965-69 .....	820	698	1,518	14.73	12.67	13.70
Year:						
1965.....	722	661	1,383	13.50	12.50	13.00
1966.....	796	649	1,445	14.51	11.95	13.24
1967.....	804	700	1,504	14.39	12.66	13.53
1968.....	858	726	1,584	15.15	12.96	14.07
1969.....	919	755	1,674	15.96	13.26	14.62

(a) Deaths of full-blood Aborigines where identified in registrations were excluded before 1967.

(b) Number of deaths per 10,000 of mean population.

**Malignant Neoplasms: Age-Specific Death Rates, South Australia<sup>(a)</sup>**

Age Group	Death Rate (b)					
	1920-22	1932-34	1946-48	1953-55	1960-62	1965-67
MALES						
0-4 .....	0.97	—	0.49	1.18	1.02	1.15
5-14 .....	0.39	0.12	0.51	1.05	0.82	0.97
15-24 .....	0.33	0.31	0.07	1.64	0.86	0.90
25-34 .....	0.89	1.05	1.18	1.21	1.33	1.58
35-44 .....	3.48	3.36	2.57	4.63	4.29	3.73
45-54 .....	13.08	8.65	12.35	10.42	11.57	15.12
55-64 .....	37.75	35.41	32.77	33.43	36.52	43.46
65-74 .....	87.18	89.18	82.62	69.54	83.67	87.47
75 and over .....	109.91	147.57	148.98	149.45	142.29	151.37
All ages.....	9.48	11.40	13.60	12.54	12.86	14.11
FEMALES						
0-4 .....	0.38	0.30	0.41	1.24	0.79	0.57
5-14 .....	0.39	0.13	0.23	0.34	0.79	0.56
15-24 .....	0.49	0.25	0.40	0.72	0.46	0.82
25-34 .....	1.09	1.49	1.74	1.99	2.16	1.70
35-44 .....	6.04	6.32	4.42	5.95	6.66	5.69
45-54 .....	17.53	16.86	15.39	12.67	16.69	16.17
55-64 .....	32.56	34.61	30.12	32.91	28.19	30.38
65-74 .....	63.69	55.98	57.21	52.26	52.24	49.96
75 and over .....	104.61	115.15	108.52	98.41	99.76	94.66
All ages.....	9.03	11.37	13.12	12.64	12.68	12.33

(a) Deaths of full-blood Aborigines where identified in registrations were excluded before 1967.

(b) Average annual number of deaths per 10,000 of population at ages shown.

The following tables show trends over the last twenty years in deaths from malignant neoplasms according to site of the disease for selected years.

**Malignant Neoplasms: Deaths Classified by Site, South Australia<sup>(a)</sup>**

Site of Disease	1950	1955	1960	1965	1969
Malignant neoplasm of:	NUMBER				
Buccal cavity and pharynx (140-9).....	23	26	21	20	26
Digestive organs and peritoneum (150-9).....	383	391	425	479	582
Respiratory system (160-3) ..	58	105	130	201	267
Skin (172, 173) .....	12	16	28	34	32
Breast (174) .....	93	103	120	107	140
Uterus (180-2) .....	56	60	66	61	49
Other female genital organs (183, 184) .....	35	31	39	47	54
Male genital organs (185-7) ..	58	79	74	84	128
Urinary organs (188, 189) ..	35	62	67	88	81
Brain and nervous system (191, 192) .....	14	26	32	50	49
Other and unspecified sites (170, 171, 190, 193-9).....	55	70	48	84	89
Neoplasms of lymphatic and haemalopoietic tissue (200-9) .....	60	81	97	128	177
Total (140-209) ....	882	1,050	1,147	1,383	1,674

(a) Deaths of full-blood Aborigines where identified in registrations were excluded before 1967.



**Malignant Neoplasms: Death Rates Classified by Site, South Australia<sup>(a)</sup>**

Site of Disease	1950	1955	1960	1965	1969
Malignant neoplasm of:	RATE (b)				
Buccal cavity and pharynx (140-9).....	3.24	3.17	2.22	1.88	2.27
Digestive organs and peritoneum (150-9).....	53.99	47.67	44.98	45.02	50.83
Respiratory system (160-3)...	8.18	12.80	13.76	18.89	23.32
Skin (172, 173).....	1.69	1.95	2.96	3.20	2.80
Breast (174).....	13.11	12.56	12.70	10.06	12.23
Uterus (180-2).....	7.89	7.32	6.99	5.73	4.28
Other female genital organs (183, 184).....	4.93	3.78	4.13	4.42	4.72
Male genital organs (185-7)...	8.18	9.63	7.83	7.90	11.18
Urinary organs (188, 189)...	4.93	7.56	7.09	8.27	7.07
Brain and nervous system (191, 192).....	1.97	3.17	3.39	4.70	4.28
Other and unspecified sites (170, 171, 190, 193-9).....	7.75	8.54	5.08	7.90	7.77
Neoplasms of lymphatic and haematopoietic tissue (200-9).....	8.46	9.88	10.27	12.03	15.43
Total (140-209).....	124.32	128.02	121.39	129.98	146.19

(a) Deaths of full-blood Aborigines where identified in registrations were excluded before 1967.

(b) Per 100,000 of mean population.

**Cerebrovascular Disease**

The increase in both numbers and rates of deaths from cerebrovascular disease (commonly referred to as a 'stroke') is further evidence of the effect of the increased proportion of the population at higher ages. Although the rate generally has fallen since 1954, deaths from this cause still constituted in 1969 over 20 per cent of deaths of persons aged seventy-five years and over. During the period 1920-24 deaths classified to this cause were only 6.7 per cent of all deaths, but during 1965-69 they were 14 per cent of all deaths.

**Deaths from Cerebrovascular Disease (430-438), South Australia<sup>(a)</sup>**

Period	Number of Deaths			Death Rate (b)		
	Males	Females	Persons	Males	Females	Persons
Annual Average:						
1925-29 .....	171	188	359	6.03	6.80	6.41
1930-34 .....	201	231	432	6.94	8.01	7.47
1935-39 .....	231	294	525	7.84	9.95	8.90
1940-44 .....	271	368	639	8.96	12.03	10.51
1945-49 .....	321	431	752	9.92	13.21	11.57
1950-54 .....	404	553	957	10.62	14.82	12.70
1955-59 .....	481	614	1,095	10.89	14.27	12.55
1960-64 .....	490	645	1,135	9.83	13.16	11.48
1965-69 .....	567	731	1,298	10.18	13.27	11.72
Year:						
1965.....	548	695	1,243	10.24	13.14	11.68
1966.....	564	739	1,303	10.28	13.61	11.94
1967.....	560	686	1,246	10.02	12.40	11.21
1968.....	605	792	1,397	10.69	14.14	12.41
1969.....	557	743	1,300	9.68	13.05	11.35

(a) Deaths of full-blood Aborigines where identified in registrations were excluded before 1967.

(b) Number of deaths per 10,000 of mean population.

**Diseases of the Heart**

The following table shows the number of deaths attributed to heart disease and rates per 10,000 of the mean population since 1935.

**Deaths from Diseases of the Heart (393-398, 410-429), South Australia<sup>(a)</sup>**

Period	Number of Deaths			Death Rate (b)		
	Males	Females	Persons	Males	Females	Persons
<b>Annual Average:</b>						
1935-39 .....	639	498	1,137	21.63	16.88	19.25
1940-44 .....	886	704	1,590	29.29	23.02	26.14
1945-49 .....	1,094	822	1,916	33.84	25.15	29.47
1950-54 .....	1,342	996	2,338	35.22	26.70	31.01
1955-59 .....	1,519	1,111	2,630	34.38	25.81	30.15
1960-64 .....	1,776	1,245	3,021	35.61	25.42	30.56
1965-69 .....	2,036	1,431	3,467	36.57	25.97	31.30
<b>Year:</b>						
1965 .....	1,927	1,384	3,311	36.02	26.16	31.12
1966 .....	2,065	1,461	3,526	37.65	26.90	32.30
1967 .....	1,996	1,436	3,432	35.73	25.96	30.87
1968 .....	2,202	1,490	3,692	38.90	26.60	32.78
1969 .....	1,989	1,386	3,375	34.55	24.34	29.47

(a) Deaths of full-blood Aborigines where identified in registrations were excluded before 1967.

(b) Number of deaths per 10,000 of mean population.

The percentage of total deaths classified to heart disease has increased from 11.0 per cent in the period 1920-24 to 37.3 per cent during 1965-69. Over the same period the rate per 10,000 of population has increased from 10.7 to 31.3. However, apart from the effect of the ageing population, there are other difficult-to-measure factors which have influenced this large increase, namely changes in the mode of certification and classification, and improvement both in diagnosis and certification; therefore a comparison of numbers, rates and percentages of deaths from this cause over the period should be made with caution.

**External Causes**

In the table which follows deaths from selected categories of external cause (accidents, poisoning or violence) are shown for recent years.

**Deaths: External Cause, South Australia**

Year	Motor Vehicle Traffic Accidents	Accidental Drownings	Accidental Poisonings	Accidental Falls	Suicide and Self Inflicted Injury	Other External	Total
<b>MALES</b>							
1965 .....	170	46	5	42	84	92	439
1966 .....	226	46	7	37	88	68	472
1967 .....	200	32	4	39	95	88	458
1968 .....	205	35	9	43	90	83	465
1969 .....	181	30	7	53	92	81	444
<b>FEMALES</b>							
1965 .....	51	8	2	61	51	29	202
1966 .....	95	6	4	58	48	39	250
1967 .....	66	7	1	83	50	33	240
1968 .....	66	5	4	72	39	38	224
1969 .....	70	8	2	68	48	32	228

## INFANT MORTALITY

The infant mortality rate, *i.e.* the number of deaths of children under one year to every 1,000 live births, has shown a marked decline from 148.77 in 1875-79 to 16.98 in 1965-69, and the rate of 15.79 in 1969 was the lowest ever recorded in this State. Many factors have contributed to the remarkable improvement in the infant mortality rate, principally measures taken (both legislative and educative) to control preventable diseases and the provision of facilities by the Mothers and Babies Health Association for the promotion of child health. The rate for male infant deaths is consistently higher than for female infant deaths.

Infant Deaths, South Australia<sup>(a)</sup>

Year	Number of Deaths			Death Rate (b)		
	Males	Females	Persons	Males	Females	Persons
1966....	222	134	356	21.07	13.70	17.52
1967....	187	159	346	17.97	15.93	16.97
1968....	198	147	345	18.08	14.33	16.27
1969....	205	142	347	18.19	13.25	15.79
1970....	226	141	367	19.56	12.75	16.23

(a) Deaths of full-blood Aborigines where identified in registrations were excluded before 1967.

(b) Number of infant deaths per 1,000 live births.

Decrease in mortality has been much greater for infants a week or more old than for those under one week. However, to a large extent the factors influencing mortality in these two groups are different. Deaths of infants under one week mainly can be related to pre-natal causes which also have a bearing on still births. Combinations of still birth rates and rates of infant mortality to various ages have been shown in the following table which commences at the first five-yearly period after the introduction of compulsory registration of still births in South Australia. These figures give a clearer indication of the improvement which has been effected in the saving of life.

Infant Mortality and Still Births, South Australia<sup>(a)</sup>

Period	Still Births Plus Deaths Under 1 Week		Still Births Plus Deaths Under 1 Month		Still Births Plus Deaths Under 1 Year	
	Number	Rate (b)	Number	Rate (b)	Number	Rate (b)
<b>Annual Average:</b>						
1945-49 ..	613	38.35	668	41.79	798	49.92
1950-54 ..	533	29.44	578	31.92	704	38.88
1955-59 ..	503	25.46	543	27.49	689	34.88
1960-64 ..	510	23.54	551	25.44	679	31.35
1965-69 (c)	443	20.90	474	22.39	582	27.46
<b>Year:</b>						
1966.....	438	21.31	470	22.86	593	28.85
1967.....	423	20.54	452	21.94	557	27.04
1968 (c) ..	443	20.68	473	22.08	562	26.23
1969.....	423	18.98	456	20.46	555	24.90
1970.....	453	19.85	476	20.86	567	24.85

(a) Deaths of full-blood Aborigines where identified in registrations were excluded before 1967.

(b) Per 1,000 of all births (live and still). (c) Figures of still births from 1968 derived from perinatal death certificates.

The table which follows shows infant mortality rates in age groups since 1910.

**Infant Mortality Rates: Age Groups, South Australia<sup>(a)</sup>**

Period	Number of Deaths per 1,000 Live Births at Ages:					Total Under 12 Months
	Under 1 Week	1 Week and Under 1 Month	1 Month and Under 3 Months	3 Months and Under 6 Months	6 Months and Under 12 Months	
<b>Annual</b>						
Average:						
1910-14 ..	28.55		10.81	12.50	15.96	67.82
1915-19 ..	29.88		8.80	9.41	13.76	61.85
1920-24 ..	19.82	8.86	8.26	8.94	12.57	58.45
1925-29 ..	20.35	6.73	5.66	5.93	7.87	46.54
1930-34 ..	18.69	4.89	4.12	4.23	6.12	38.05
1935-39 ..	17.81	3.98	3.65	2.88	4.54	32.86
1940-44 ..	15.75	5.37	4.60	3.83	5.02	34.57
1945-49 ..	15.50	3.52	2.88	2.44	3.01	27.35
1950-54 ..	13.08	2.53	2.25	2.08	2.75	22.69
1955-59 ..	11.79	2.06	2.45	2.42	2.65	21.37
1960-64 ..	11.25	1.93	1.93	1.99	2.07	19.17
1965-69 ..	10.35	1.50	1.69	1.71	1.73	16.98
<b>Year:</b>						
1966.....	9.89	1.57	2.07	2.02	1.97	17.52
1967.....	10.40	1.42	1.57	2.01	1.57	16.97
1968.....	10.66	1.41	1.18	1.32	1.70	16.27
1969.....	9.78	1.50	1.73	1.46	1.32	15.79
1970.....	11.19	1.02	1.55	1.50	0.97	16.23

(a) Deaths of full-blood Aborigines where identified in registrations were excluded before 1967.

The causes of infant deaths in 1969 classified according to age group are shown in the following table.

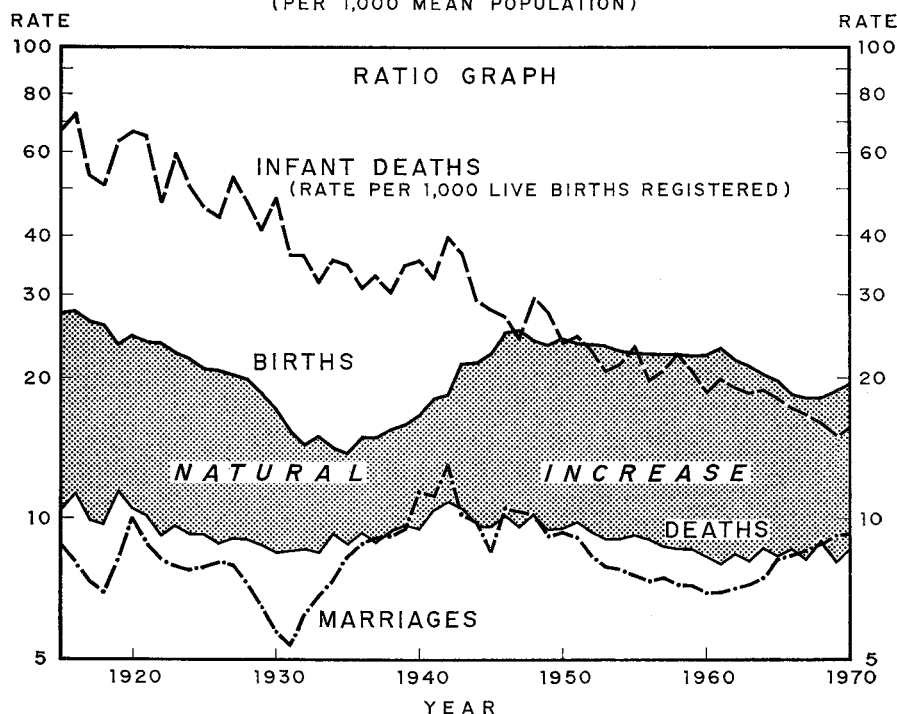
**Infant Mortality: Causes in Age Groups, South Australia, 1969**

Cause of Death	Age Group					Total Under 12 Months
	Under 1 Week	1 Week and Under 1 Month	1 Month and Under 3 Months	3 Months and Under 6 Months	6 Months and Under 12 Months	
Infective and parasitic diseases (000-136) .....	—	6	5	4	4	19
Diseases of nervous system and sense organs (320-389) .....	1	2	2	—	2	7
Diseases of respiratory system (460-519) .....	3	3	2	5	9	22
Congenital anomalies (740-759) .....	36	16	17	9	4	82
Perinatal causes:						
Maternal diseases and conditions (760-763) .....	11	—	—	—	—	11
Difficult labour (764-768) .....	9	1	—	—	—	10
Conditions of placenta and cord (770-771) .....	21	—	1	—	—	22
Haemolytic disease (774-775) .....	8	—	—	—	—	8
Anoxic and hypoxic conditions n.e.c. (776) .....	50	2	—	—	—	52
Immaturity, unqualified (777) .....	17	—	—	—	—	17
Other perinatal causes (769, 772, 773, 778) .....	54	2	—	—	—	56
All other diseases .....	4	—	9	12	6	31
Accidents, poisonings, violence (E800-E999) .....	1	1	2	2	4	10
<b>Total all causes .....</b>	<b>215</b>	<b>33</b>	<b>38</b>	<b>32</b>	<b>29</b>	<b>347</b>

## VITAL STATISTICS RATES

### SOUTH AUSTRALIA 1915 TO 1970

(PER 1,000 MEAN POPULATION)



### EXPECTATION OF LIFE

The expectation of life at age  $x$  is defined as the average number of years lived after age  $x$  by each of a group of persons aged exactly  $x$  years. Because detailed information of the age structure and mortality experience of the population is required, the calculation of the expectation of life for each age is generally based on a period which spans a population census (the only time at which a sufficiently accurate age distribution is available).

The table which follows shows the expectation of life at specified ages in Australia based on mortality experience during each of the two decades to 1910 and for the three years spanning each of the Censuses of 1921, 1933, 1947, 1954 and 1961.

Generally, the figures shown in the table indicate that the number of years which people of all ages in Australia can expect to live has increased steadily since the turn of the century.

## Expectation of Life, Australia

Age	1891-1900	1901-10	1920-22	1932-34	1946-48	1953-55	1960-62
MALES							
0.....	51.1	55.2	59.2	63.5	66.1	67.1	67.9
5.....	55.6	57.9	60.4	62.6	63.8	64.3	64.8
10.....	51.4	53.5	56.0	58.0	59.0	59.5	59.9
15.....	47.0	49.0	51.4	53.4	54.3	54.7	55.1
20.....	42.8	44.7	47.0	48.8	49.6	50.1	50.4
25.....	38.9	40.6	42.7	44.4	45.0	45.5	45.8
30.....	35.1	36.5	38.4	39.9	40.4	40.9	41.1
35.....	31.3	32.5	34.2	35.5	35.8	36.3	36.5
40.....	27.7	28.6	30.1	31.1	31.2	31.7	31.8
45.....	24.0	24.8	26.0	26.9	26.8	27.2	27.4
50.....	20.5	21.2	22.2	22.8	22.7	22.9	23.1
55.....	17.1	17.7	18.5	19.0	18.8	19.0	19.2
60.....	14.0	14.3	15.1	15.6	15.4	15.5	15.6
65.....	11.3	11.3	12.0	12.4	12.3	12.3	12.5
70.....	8.9	8.7	9.3	9.6	9.6	9.6	9.8
75.....	6.7	6.6	6.9	7.2	7.2	7.3	7.5
80.....	5.0	5.0	5.0	5.2	5.4	5.5	5.6
FEMALES							
0.....	54.8	58.8	63.3	67.1	70.6	72.8	74.2
5.....	58.6	60.8	63.6	65.6	67.9	69.6	70.8
10.....	54.5	56.4	59.2	61.0	63.1	64.8	65.9
15.....	50.0	51.9	54.6	56.3	58.3	59.9	61.0
20.....	45.7	47.5	50.0	51.7	53.5	55.1	56.2
25.....	41.7	43.4	45.7	47.2	48.7	50.2	51.3
30.....	37.9	39.3	41.5	42.8	44.1	45.4	46.5
35.....	34.1	35.4	37.3	38.4	39.5	40.7	41.7
40.....	30.5	31.5	33.1	34.0	34.9	36.0	37.0
45.....	26.7	27.6	29.0	29.7	30.5	31.4	32.3
50.....	22.9	23.7	24.9	25.6	26.1	27.0	27.9
55.....	19.3	19.9	21.0	21.6	22.0	22.8	23.6
60.....	15.9	16.2	17.2	17.7	18.1	18.8	19.5
65.....	12.7	12.9	13.6	14.2	14.4	15.0	15.7
70.....	9.9	10.0	10.4	11.0	11.1	11.6	12.2
75.....	7.4	7.6	7.7	8.2	8.3	8.7	9.2
80.....	5.5	5.7	5.6	6.0	6.0	6.3	6.7

## 5.4 MIGRATION

## Powers and Legislation of the Commonwealth

Under the Commonwealth Constitution, the Parliament of the Commonwealth is empowered to make laws with respect to immigration, emigration, aliens and the influx of criminals.

Immigration into Australia is regulated by the *Migration Act* 1958-1966 which came into force on 1 June 1959.

The *Aliens Act* 1947-1966 provides that a register of aliens shall be maintained for every State or mainland Territory of the Commonwealth and that, unless exempted, aliens sixteen years of age and over are required to register with the Department of Immigration. Under the provisions of the *Nationality and Citizenship Act* 1948-1967 aliens may, upon application, be granted naturalisation; generally, this is after five years residence but may be earlier under certain circumstances.

Legislation and conditions of immigration into Australia and of naturalisation are discussed in detail in the *Official Year Book of the Commonwealth of Australia*.

### Overseas Arrivals and Departures

Since 1924 the movements of overseas travellers have been classified according to declared intention regarding residence into two main categories, short term and long term (including permanent). For short term movements, overseas visitors and Australian residents are identified separately.

The principal categories of travellers according to stated purpose of travel are as follows:

*Permanent movement*; consisting of persons arriving with stated intent to settle permanently in Australia, and Australian residents departing with stated intent to reside permanently abroad.

*Long term movement*; consisting of the arrival of visitors and the departure of residents with stated intent to stay (in Australia or in a country abroad respectively) for twelve months or more.

*Short term movement*; consisting of all other movements, including the movement of Australian troops irrespective of period of stay.

Separate figures for permanent and long term movements are not available on a State basis; hence these movements are combined in the table below showing overseas arrivals at, and departures from, South Australia. This table does not include persons who disembarked in other ports in Australia and subsequently settled in South Australia or South Australians who embarked from other ports for overseas.

### Overseas Arrivals and Departures, State of Embarkation/Disembarkation, South Australia Intended Term of Residence

Year	Long Term and Permanent		Short Term				Total		
			Australian Residents		Visitors				
	Males	Females	Males	Females	Males	Females	Males	Females	Persons
ARRIVALS (a)									
1961.....	3,443	3,365	469	437	465	159	4,377	3,961	8,338
1962.....	2,526	2,542	588	624	619	240	3,733	3,406	7,139
1963.....	3,275	3,287	671	739	577	296	4,523	4,322	8,845
1964.....	5,019	5,101	650	686	632	282	6,301	6,069	12,370
1965.....	3,720	3,945	594	692	560	358	4,874	4,995	9,869
1966.....	3,739	3,857	729	820	583	367	5,051	5,044	10,095
1967.....	2,315	2,352	634	810	537	315	3,486	3,477	6,963
1968.....	2,400	2,455	729	511	772	308	3,901	3,274	7,175
1969.....	2,206	2,159	1,204	559	775	361	4,185	3,079	7,264
1970.....	2,392	2,364	700	687	654	289	3,746	3,340	7,086
DEPARTURES (a)									
1961.....	1,368	1,155	1,226	980	533	233	3,127	2,368	5,495
1962.....	1,470	1,339	914	831	717	303	3,101	2,473	5,574
1963.....	1,677	1,520	913	901	682	338	3,272	2,759	6,031
1964.....	1,724	1,653	1,087	1,131	815	470	3,626	3,254	6,880
1965.....	2,010	2,155	1,876	1,411	708	546	4,594	4,112	8,706
1966.....	2,358	2,275	1,345	1,504	850	687	4,553	4,466	9,019
1967.....	2,002	1,972	1,793	1,139	796	520	4,591	3,631	8,222
1968.....	1,951	1,964	1,612	1,009	919	457	4,482	3,430	7,912
1969.....	2,077	2,004	1,718	1,249	1,143	601	4,938	3,854	8,792
1970.....	1,567	1,640	1,080	1,069	658	429	3,305	3,138	6,443

(a) Crew members and 'through' passengers (i.e. persons remaining on board a ship while in Australian waters or travelling in an aircraft passing through Australia) are excluded.

The number of long term and permanent arrivals in 1964 (10,120) and departures in 1966 (4,633) were the highest ever recorded in South Australia.

Revised questions for travellers introduced in 1958 have permitted the separation of permanent from other long term movements, and also the identification of former settlers departing among the permanent departures. This information, shows that in 1970 there were 26,756 former settlers leaving Australia who stated that they were departing permanently. Of these 14,310 intended to settle in the United Kingdom or Ireland, 3,418 in New Zealand, 2,157 in other Commonwealth countries, 4,540 in European foreign countries and 1,455 in the United States of America. Other residents departing permanently totalled 10,538, of whom 2,086 intended to settle in the United Kingdom or Ireland, 2,546 in New Zealand, 1,653 in Papua and New Guinea and 1,608 in other Commonwealth countries.

### **Assisted Migration**

Resumption of migration was the subject of negotiation between the Commonwealth and British Governments towards the end of 1945, and two agreements were signed in March 1946. These agreements, which came into operation on 31 March 1947, provided for free and assisted passages to be granted to British residents desirous of settling in Australia. The Free Passage Agreement, which applied to British ex-servicemen and their dependants, was terminated in February 1955. From April 1949, the Assisted Passage Agreement continued in operation under renewal from time to time, and was renewed for five years from 1 April 1967.

Under the existing financial arrangements, the British Government's contribution towards the Assisted Passage Scheme is decided when the agreement is extended, and for the five years from April 1967, was fixed at a maximum amount of \$375,000 a year.

Since the commencement of the assisted passage schemes in 1947, the migration of unaccompanied children and youths from Britain has been encouraged under the auspices of approved voluntary organisations.

An agreement to settle displaced persons in Australia was made with the International Refugee Organisation in July 1947. Migration schemes have been entered into with the governments of other countries including the Netherlands, Italy, Federal Republic of Germany, Austria, Greece and Turkey.

Assisted settler arrivals in Australia during the period January 1947 to June 1970 totalled 1,662,938 of whom 934,576 were British migrants under the Free and Assisted Passage Agreements. Included in the Australian total shown above were 186,753 who stated at the time of arrival that their proposed destination was South Australia.

### **Citizenship and Naturalisation**

The *Nationality and Citizenship Act* 1948 came into force on Australia Day, 26 January 1949, and repealed all previous Commonwealth legislation on this subject. The most significant effect of the Act was the creation for the first time of the status of 'Australian Citizen'. In this respect the Act was complementary to citizenship legislation passed or about to be passed by other



countries of the Commonwealth of Nations. All Australian citizens, and the citizens of other countries of the Commonwealth of Nations are declared to be British subjects.

In the table which follows numbers of former aliens naturalised are shown according to previous nationality.

**Nationality of Persons Naturalised, South Australia**

Nationality	1964	1965	1966	1967	1968	1969	1970
Austrian .....	89	107	95	44	58	69	51
Belgian .....	2	3	8	13	30	23	22
Czechoslovak .....	11	28	27	10	22	15	18
Dutch .....	607	836	696	619	494	335	311
Finnish .....	18	52	56	20	40	28	23
German .....	442	614	554	452	372	294	253
Greek .....	636	472	556	445	710	498	550
Hungarian .....	154	164	158	81	81	59	55
Italian .....	729	986	1,287	1,049	893	647	684
Latvian .....	44	50	51	19	25	13	13
Polish .....	172	304	355	198	151	154	88
Russian .....	30	53	72	43	43	10	11
Spanish .....	5	3	6	7	28	21	21
Ukrainian .....	56	44	67	26	23	20	19
Yugoslav .....	233	340	390	219	307	232	253
Stateless .....	50	61	27	79	50	49	75
Other .....	177	172	131	123	119	148	148
Total .....	3,455	4,289	4,536	3,447	3,446	2,615	2,595

There were 3,041 naturalisation certificates granted in 1968 and 2,345 in 1969. Each certificate covers the person being naturalised and his/her children under the *Nationality and Citizenship Act 1948-1967*.

At the end of December 1970 there were estimated to be 40,000 registered aliens and 7,500 alien children under sixteen years of age residing in South Australia.

## 5.5 CHARACTERISTICS OF THE POPULATION

Statistics relating to characteristics of the population of South Australia are derived from information obtained at each population census. At the 1966 Census, these characteristics include the sex distribution, age distribution and the marital status of the population. Information was also obtained on the country of birth, period of residence, nationality, religion, educational attainment, occupational status, industry and occupation of the population. Census figures in this section refer to the population exclusive of full-blood Aborigines.

**Sex Distribution**

The masculinity of the population of South Australia, *i.e.* the number of males to each 100 females at each census is shown below.

Census Year	Masculinity	Census Year	Masculinity
1844 . . . . .	126.1	1891 . . . . .	105.6
1846 . . . . .	130.4	1901 . . . . .	101.5
1851 . . . . .	124.3	1911 . . . . .	103.1
1855 . . . . .	103.8	1921 . . . . .	100.6
1861 . . . . .	105.3	1933 . . . . .	100.3
1866 . . . . .	109.2	1947 . . . . .	98.2
1871 . . . . .	105.6	1954 . . . . .	102.7
1876 . . . . .	107.0	1961 . . . . .	102.3
1881 . . . . .	111.4	1966 . . . . .	101.0

The masculinity in 1966 for the whole of Australia was 101.4.

At each Census except 1947 the State's masculinity was greater than 100, *i.e.* there were more males than females in South Australia. The lower rate at the 1947 Census was partly because of the loss of male lives in the 1939-45 War, while the subsequent increase can be attributed mainly to the predominantly male migration inflow of the early post-war period. This is shown very clearly in the following table which gives masculinity in five-yearly age groups at the five censuses 1933 to 1966. Masculinity of the 20-24 and 25-29 age groups fell considerably between 1933 and 1947, but then rose to such an extent that by 1954 it was higher in these age groups than in any other age groups. The larger number of males in the younger age groups reflects the fact that the masculinity of births is consistently over 100 while the higher male death rate is reflected in the very low masculinity ratios of the older age groups.

**Masculinity of Population According to Age, South Australia**  
*Censuses 1933 to 1966*

Age Last Birthday (Years)	1933	1947	1954	1961	1966
0-4 . . . . .	104.78	104.30	104.46	103.21	105.70
5-9 . . . . .	102.80	106.18	104.85	104.98	104.00
10-14 . . . . .	102.96	104.60	105.38	105.75	105.26
15-19 . . . . .	103.47	100.43	105.27	105.55	104.66
20-24 . . . . .	102.09	95.29	113.81	109.21	102.97
25-29 . . . . .	106.25	96.70	111.99	110.23	104.00
30-34 . . . . .	102.72	99.26	106.65	110.78	105.49
35-39 . . . . .	93.22	101.27	105.80	105.31	108.17
40-44 . . . . .	97.30	107.23	107.05	104.86	104.39
45-49 . . . . .	100.23	99.93	110.99	107.65	104.40
50-54 . . . . .	99.04	89.83	104.54	106.49	104.40
55-59 . . . . .	98.02	96.52	91.53	105.42	101.81
60-64 . . . . .	96.43	93.65	87.94	88.90	97.59
65-69 . . . . .	89.36	88.05	87.80	77.48	80.31
70-74 . . . . .	90.34	83.07	81.72	78.01	68.31
75-79 . . . . .	94.58	77.76	73.53	71.88	68.97
80-84 . . . . .	82.90	70.90	66.71	62.44	60.22
85-89 . . . . .	70.12	65.19	62.38	59.06	52.04
90 and over . . . . .	63.95	56.17	53.08	40.60	41.19
All ages . . . . .	100.34	98.16	102.72	102.32	101.00

### Age Distribution

Details of the age distribution of the population are of particular importance as, apart from revealing changes which have occurred in the age structure from one census to the next, they also supply basic material for the calculation of fertility rates, mortality rates, probabilities of survival and annuity rates.

### Age Distribution of Population, South Australia

*Censuses 1961 and 1966*

Age Last Birthday (Years)	30 June 1961			30 June 1966			Increase
	Males	Females	Persons	Males	Females	Persons	Persons
0-4 .....	52,311	50,682	102,993	55,233	52,255	107,488	4,495
5-9 .....	50,927	48,509	99,436	57,933	55,704	113,637	14,201
10-14 .....	50,884	48,119	99,003	55,045	52,295	107,340	8,337
15-19 .....	38,276	36,265	74,541	52,779	50,428	103,207	28,666
20-24 .....	31,538	28,879	60,417	39,564	38,424	77,988	17,571
25-29 .....	29,600	26,852	56,452	33,684	32,388	66,072	9,620
30-34 .....	35,328	31,891	67,219	31,879	30,219	62,098	(—) 5,121
35-39 .....	37,175	35,300	72,475	37,644	34,800	72,444	(—) 31
40-44 .....	32,746	31,229	63,975	38,248	36,640	74,888	10,913
45-49 .....	31,959	29,687	61,646	33,167	31,769	64,936	3,290
50-54 .....	26,240	24,641	50,881	30,973	29,669	60,642	9,761
55-59 .....	20,934	19,857	40,791	24,961	24,517	49,478	8,687
60-64 .....	16,305	18,340	34,645	19,221	19,696	38,917	4,272
65-69 .....	13,497	17,419	30,916	14,023	17,461	31,484	568
70-74 .....	11,003	14,104	25,107	10,633	15,565	26,198	1,091
75-79 .....	6,854	9,535	16,389	7,761	11,253	19,014	2,625
80-84 .....	3,185	5,101	8,286	3,988	6,622	10,610	2,324
85-89 .....	1,167	1,976	3,143	1,413	2,715	4,128	985
90 and over .....	296	729	1,025	381	925	1,306	281
Total .....	490,225	479,115	969,340	548,530	543,345	1,091,875	122,535

Age distribution of the population at the 1961 and 1966 Censuses is given in the above table. During the five-year period the population (excluding full-blood Aborigines), increased by 122,535 persons (12.6 per cent) of whom 59,996 were under twenty-one years of age. Population in the age groups 15-19 years increased by 38.5 per cent while that in the age groups 30-34 fell by 7.6 per cent.

The movement in these two age groups are partly because of the post 1939-45 War birth rate increase and the low birth rates of the depression years of the early 1930s respectively.

The mean or average age of the population of South Australia (excluding full-blood Aborigines) at the Census of 1954 was 32.2 years (males 31.5 and females 32.9); in 1961 it was 31.3 years (males 30.6 and females 32.1), and by 1966 it had fallen further to 30.8 years (males 30.4 and females 31.2).

The next table shows that the proportion of the population under fifteen years of age fell markedly between 1901 and 1947; rose significantly between 1947 and 1961 but fell slightly between 1961 and 1966. Fifteen years and under sixty-five years showed an upward trend to 1947, but has since maintained a fairly stable level of approximately 61 per cent. The proportion of the population sixty-five years and over continued to rise over the period 1901 to 1954, but since 1954 has fallen slightly.

**Proportional Age Distribution of Population, South Australia**  
*Censuses 1901 to 1966*

Census	Males			Females			Persons		
	Under 15 years	15 Years and Under 65	65 Years and Over	Under 15 years	15 Years and Under 65	65 Years and Over	Under 15 years	15 Years and Under 65	65 Years and Over
	Per cent								
1901....	36.0	60.0	4.0	35.9	59.8	4.3	35.9	59.9	4.2
1911....	31.1	64.4	4.5	31.3	63.8	4.9	31.2	64.1	4.7
1921....	32.2	62.8	5.0	31.3	63.5	5.2	31.7	63.2	5.1
1933....	26.8	66.6	6.6	26.0	66.6	7.4	26.4	66.6	7.0
1947....	25.1	67.0	7.9	23.5	67.0	9.5	24.3	67.0	8.7
1954....	29.2	62.9	7.9	28.6	61.3	10.1	28.9	62.1	9.0
1961....	31.4	61.2	7.4	30.7	59.1	10.2	31.1	60.1	8.8
1966....	30.7	62.4	7.0	29.5	60.5	10.0	30.1	61.4	8.5

The following table shows an estimated age distribution of the population of South Australia at 30 June 1969. This estimate is based on the ages of persons enumerated at the Census of 30 June 1966, subsequent natural increase and details of interstate and overseas migration. Since information on interstate movement is not available in sufficient detail to enable a reliable allocation of travellers between States by age, net interstate and overseas migration into South Australia is assumed to possess the same age structure as that recorded for net migration into Australia. For this reason the estimates are subject to revision when the results of the 1971 Census become available.

**Estimated Age Distribution of Population, South Australia**  
**30 June 1969**

Age Last Birthday	Males	Females	Persons	Age Last Birthday	Males	Females	Persons
0-4 .....	53,784	50,636	104,420	50-54 ...	30,461	29,909	60,370
5-9 .....	59,235	56,256	115,491	55-59 ...	27,955	27,890	55,845
10-14 .....	57,237	54,541	111,778	60-64 ...	21,354	21,996	43,350
15-19 .....	54,793	51,915	106,708	65-69 ...	15,003	17,663	32,666
20-24 .....	49,745	47,431	97,176	70-74 ...	10,809	15,682	26,491
25-29 .....	37,833	35,334	73,167	75-79 ...	7,252	12,041	19,293
30-34 .....	33,479	32,035	65,514	80-84 ...	4,331	7,462	11,793
35-39 .....	34,303	32,079	66,382	85 and over	1,869	3,995	5,864
40-44 .....	39,078	36,360	75,438				
45-49 .....	36,963	35,725	72,688	Total ...	575,484	568,950	1,144,434

**Marital Status**

The marital status of the population was ascertained at the 1961 and 1966 Censuses, when a statement of never married, married, married but permanently separated (legally or otherwise), widowed, or divorced was required in respect of every person enumerated.

In 1966 the number of persons who were stated to have been never married represented 47.7 per cent of the total population, approximately the same proportion as in 1961. Married persons in 1966 represented 45.6 per cent of the total compared with 45.8 per cent in 1961.

**Marital Status of Population, South Australia**  
*Censuses 1961 and 1966*

Marital Status	30 June 1961				30 June 1966			
	Males		Females		Males		Females	
	Number	Per Cent	Number	Per Cent	Number	Per Cent	Number	Per Cent
Never married:								
Under 15 years of age .....	154,122	31.44	147,310	30.74	168,211	30.67	160,254	29.50
15 years of age and over ...	93,927	19.16	66,055	13.79	110,592	20.16	81,731	15.04
Total ....	248,049	50.60	213,365	44.53	278,803	50.83	241,985	44.54
Married .....	223,321	45.56	220,579	46.04	249,048	45.40	248,731	45.78
Married but permanently separated .	5,049	1.03	5,540	1.16	5,478	1.00	6,201	1.14
Widowed .....	10,303	2.10	35,974	7.51	10,964	2.00	41,577	7.65
Divorced .....	3,503	0.71	3,657	0.76	4,237	0.77	4,851	0.89
Grand total	490,225	100.00	479,115	100.00	548,530	100.00	543,345	100.00

At the 1961 Census 77.7 per cent of widowed persons were female and this proportion had increased to 79.1 per cent in 1966. The disparity between the number of widowed males and widowed females is the result of the greater longevity of females coupled with the usually younger age at marriage and the greater proportion of widowed males who remarry.

**Country of Birth**

At the first census conducted by the Commonwealth in 1911, people of Australia were asked to state their place of birth. The Australian-born content of the population in South Australia was 85.7 per cent in 1911, 88.3 per cent in 1921, 90.3 per cent in 1933, and 93.3 per cent in 1947. Overseas migration had lowered the proportion of Australian-born persons to 86.1 per cent by 1954, whilst in 1966 the proportion was down to 77.5 per cent. The proportion of the population born in the United Kingdom, including the Republic of Ireland, fell from 11.0 per cent in 1911 to 5.1 per cent in 1947 and rose to 11.2 per cent in 1966.

**Country of Birth of Population, South Australia**  
*Censuses 1961 and 1966*

Country of Birth	30 June 1961			30 June 1966			Increase Persons
	Males	Females	Persons	Males	Females	Persons	
Australia .....	386,685	396,543	783,228	416,965	428,962	845,927	62,699
New Zealand .....	936	890	1,826	1,080	1,108	2,188	362
Europe:							
United Kingdom and Republic of Ireland ....	41,684	37,102	78,786	62,756	59,274	122,030	43,244
Germany .....	8,345	7,662	16,007	8,189	8,024	16,213	206
Greece .....	5,341	4,187	9,528	7,834	6,826	14,660	5,132
Italy .....	15,446	10,784	26,230	17,130	13,718	30,848	4,618
Netherlands .....	6,781	5,758	12,539	6,703	5,740	12,443	(—) 96
Poland .....	4,471	2,468	6,939	4,519	2,734	7,253	314
Yugoslavia .....	3,260	1,736	4,996	4,024	2,328	6,352	1,356
Other .....	12,456	8,411	20,867	13,107	9,499	22,606	1,739
Total Europe .....	97,784	78,108	175,892	124,262	108,143	232,405	56,513
Other countries .....	4,820	3,574	8,394	6,223	5,132	11,355	2,961
Total born outside Australia	103,540	82,572	186,112	131,565	114,383	245,948	59,836
Total .....	490,225	479,115	969,340	548,530	543,345	1,091,875	122,535

Of persons born in Europe, the greatest numerical and proportionate increase between 1961 and 1966 was in persons born in the United Kingdom, including the Republic of Ireland, (43,244 persons, 54.9 per cent). An almost similar proportionate increase (53.9 per cent) was recorded for persons born in Greece. The percentage increase over the period 1961 to 1966 of persons born in Germany, Italy and the Netherlands was much less than for the period 1954 to 1961.

### Religion

Information on the religious affiliations of the population is obtained only at population censuses. There is, however, no legal obligation to answer the question on religion and at the 1966 Census respondents representing approximately 10 per cent of the South Australian population chose not to answer.

#### Religion of Population, Censuses 1961 and 1966, South Australia

Religion	30 June 1961			30 June 1966			Increase Per Cent
	Males	Females	Persons	Males	Females	Persons	
<b>Christian:</b>							
Baptist.....	9,830	11,010	20,840	10,342	11,893	22,235	6.7
Brethren .....	250	293	543	270	542	812	(—) 0.2
Catholic, Roman (a).....	32,821	26,799	59,620	40,016	34,952	74,968	25.7
Catholic (a) .....	61,707	61,708	123,415	72,153	73,455	145,608	18.0
Churches of Christ .....	11,328	12,569	23,897	11,884	13,460	25,344	6.1
Church of England .....	126,918	128,135	255,053	141,408	144,746	286,154	12.2
Congregational .....	8,442	9,425	17,867	8,561	9,727	18,288	2.4
Lutheran.....	27,252	26,695	53,947	29,487	29,794	59,281	9.9
Methodist .....	106,679	110,090	216,769	110,976	116,507	227,483	4.9
Orthodox .....	10,294	8,350	18,644	14,852	12,901	27,753	48.9
Presbyterian .....	19,212	18,891	38,103	21,286	21,401	42,687	12.0
Salvation Army .....	3,161	3,280	6,441	3,542	3,762	7,304	13.4
Seventh Day Adventist .....	1,173	1,384	2,557	1,339	1,660	2,999	17.3
Protestant (undefined) .....	5,892	5,595	11,487	6,556	6,420	12,976	13.0
Other (including Christian undefined) .....	4,667	5,050	9,717	6,863	7,456	14,319	47.4
<b>Total Christian .....</b>	<b>429,626</b>	<b>429,274</b>	<b>858,900</b>	<b>479,535</b>	<b>488,406</b>	<b>967,941</b>	<b>12.7</b>
<b>Non-Christian:</b>							
Hebrew .....	486	499	985	622	627	1,249	26.8
Other .....	695	307	1,002	678	413	1,091	8.9
<b>Total Non-Christian ..</b>	<b>1,181</b>	<b>806</b>	<b>1,987</b>	<b>1,300</b>	<b>1,040</b>	<b>2,340</b>	<b>17.8</b>
<b>Indefinite .....</b>	<b>1,433</b>	<b>1,181</b>	<b>2,614</b>	<b>1,908</b>	<b>1,593</b>	<b>3,501</b>	<b>33.9</b>
<b>No religion .....</b>	<b>2,138</b>	<b>1,096</b>	<b>3,234</b>	<b>5,379</b>	<b>2,993</b>	<b>8,372</b>	<b>158.9</b>
<b>No reply .....</b>	<b>55,847</b>	<b>46,758</b>	<b>102,605</b>	<b>60,408</b>	<b>49,313</b>	<b>109,721</b>	<b>6.9</b>
<b>Total .....</b>	<b>490,225</b>	<b>479,115</b>	<b>969,340</b>	<b>548,530</b>	<b>543,345</b>	<b>1,091,875</b>	<b>12.6</b>

(a) So described in individual census schedules.

The Church of England has always had the greatest number of adherents, its relative importance having been fairly consistent since 1866 when it accounted for 31.8 per cent of answers compared with 29.1 per cent in 1966.

Changes in the pattern of religious affiliation appear to some extent attributable to migratory movements. This is particularly noticeable in the case of Catholics (*i.e.* persons described as either Catholics or Roman Catholics) who accounted for only 14.3 per cent of the answers in 1933 compared with 22.5 per cent in 1966, thus reflecting the pattern of post-war migration.

**Period of Residence in Australia**

The post-war migration flow into Australia is shown by the numbers of persons who have taken up residence in Australia since the late 1940s. The following table gives details of period of residence of such persons residing in South Australia at the 1961 and 1966 Censuses.

**Period of Residence in Australia of Persons Residing in South Australia**  
*Censuses 1961 and 1966*

Age	30 June 1961			30 June 1966			Increase
	Males	Females	Persons	Males	Females	Persons	Persons
Under 1 year .....	8,859	6,381	15,240	12,235	11,062	23,297	8,057
1 year and under 2 .....	6,678	5,662	12,340	10,332	9,742	20,074	7,734
2 years and under 3 .....	6,522	6,388	12,910	8,834	8,262	17,096	4,186
3 years and under 4 .....	4,321	5,178	9,499	5,961	5,757	11,718	2,219
4 years and under 5 .....	4,969	5,212	10,181	4,349	4,441	8,790	(-) 1,391
5 years and over .....	69,955	52,639	122,594	87,919	73,586	161,505	38,911
Not stated .....	2,236	1,112	3,348	1,935	1,533	3,468	120
Born outside Australia .....	103,540	82,572	186,112	131,565	114,383	245,948	59,836
Born in Australia .....	386,685	396,543	783,228	416,965	428,962	845,927	62,699
Total population	490,225	479,115	969,340	548,530	543,345	1,091,875	122,535

In 1947 there were 43,552 persons residing in South Australia who were not born in Australia and only about 5 per cent of these had lived in Australia for less than five years. By 1954 the number of such persons had risen to 110,605, of whom 51 per cent had resided in Australia for less than 5 years. By 1966 the number had further increased to 245,948, but the proportion of these who had lived in Australia for less than five years had fallen to 33 per cent.

**Nationality**

The nationality (or country of allegiance) of the population of South Australia at June 1961 and 1966 is given in the following table. For purposes of this table, Irish nationality is included with British. Decreases in the number of persons of most nationalities in 1966 are due in part to British naturalisation of former aliens.

**Nationality (i.e. Allegiance) of Population, South Australia**  
*Censuses 1961 and 1966*

Nationality	30 June 1961			30 June 1966			Increase
	Males	Females	Persons	Males	Females	Persons	Persons
British (a):							
Born in Australia .....	386,685	396,543	783,228	416,965	428,962	845,927	62,699
Born outside Australia .....	71,059	57,413	128,472	103,460	90,495	193,955	65,483
Total British .....	457,744	453,956	911,700	520,425	519,457	1,039,882	128,182
Foreign:							
Austrian .....	921	642	1,563	554	401	955	(-) 608
Dutch .....	5,216	4,678	9,894	3,548	3,129	6,677	(-) 3,217
German .....	4,537	3,753	8,290	3,085	2,597	5,682	(-) 2,608
Greek .....	3,767	3,297	7,064	4,994	4,869	9,863	2,799
Hungarian .....	699	476	1,175	304	216	520	(-) 655
Italian .....	9,928	7,935	17,863	9,224	8,538	17,762	(-) 101
Polish .....	1,465	926	2,391	934	677	1,611	(-) 780
Yugoslav .....	1,456	857	2,313	1,566	926	2,492	179
Other (including Stateless) .....	4,492	2,595	7,087	3,896	2,535	6,431	(-) 656
Total foreign .....	32,481	25,159	57,640	28,105	23,888	51,993	(-) 5,647
Total .....	490,225	479,115	969,340	548,530	543,345	1,091,875	122,535

(a) Includes Irish.

Persons of British nationality represented 99.7 per cent of the State population in 1947, but this proportion had fallen to 95.2 per cent by 1966.

### Educational Attainment

At the 1966 Census information was sought for the first time on the highest level of education attained by all persons. The following table summarises the details obtained for South Australia.

#### Educational Attainment of Population, South Australia

*Census 1966*

Highest Level of Education Attained	Males	Females	Persons	Percentage Distribution		
				Males	Females	Person
<b>Tertiary:</b>						
University degree .....	7,632	2,060	9,692	1.39	0.38	0.89
Other tertiary qualifications	10,907	7,392	18,299	1.99	1.36	1.68
<b>Secondary:</b>						
Passed at Leaving or Leaving Honours level .....	41,373	32,148	73,521	7.54	5.92	6.73
Passed at Intermediate level	69,281	73,387	142,668	12.63	13.51	13.07
Attended secondary school (a) .....	130,811	131,190	262,001	23.85	24.14	24.00
<b>Primary:</b>						
Attended primary school (b)	221,516	232,459	453,975	40.38	42.78	41.58
No schooling (c) .....	60,221	57,605	117,826	10.98	10.60	10.79
Not stated .....	6,789	7,104	13,893	1.24	1.31	1.27
<b>Total .....</b>	<b>548,530</b>	<b>543,345</b>	<b>1,091,875</b>	<b>100.00</b>	<b>100.00</b>	<b>100.00</b>

(a) Passed no examination at intermediate level or above.

(b) Or passed final primary examinations.

(c) Mostly children not yet attending school.

### Other Characteristics

Some census details of occupation, occupational status and industry are set out in Part 7.1.



## **PART 6**

# **SOCIAL ENVIRONMENT**

## **6.1 LAW, ORDER AND PUBLIC SAFETY**

### **LAW AND ADMINISTRATION**

The law in force in South Australia consists of:

- (i) So much of the common law of England and such English statute law as came into force on the original settlement of the colony in 1836;
- (ii) Acts passed by the Parliament of the State of South Australia, together with regulations, rules, orders, etc. made thereunder;
- (iii) Acts passed by the Parliament of the Commonwealth of Australia within the scope of its allotted powers, together with regulations, rules, orders, etc. made thereunder;
- (iv) Imperial law binding South Australia as part of the British Commonwealth, as part of the Commonwealth of Australia or as a State—subject, since 1931, to the Statute of Westminster (this relates mainly to external affairs or matters of Imperial concern);
- (v) Case law (this consists of judicial decisions of the English, Commonwealth, or State Courts, respectively, and represents an important part of the law in force in South Australia).

The scope of Commonwealth legislation is limited to the subjects specified in the Commonwealth Constitution. In some cases Commonwealth powers of legislation are exclusive of, in others concurrent with, those of the State. In all cases of conflict, valid Commonwealth laws override State laws.

### LEGAL PROFESSION

Legal practitioners in South Australia are admitted to the Bar after the prescribed academic training and service in articles, as barristers, solicitors, attorneys and proctors. This means that the legal profession is not divided, as it is in New South Wales and Queensland—a practitioner is entitled to pursue any one or more of the four callings.

The legal profession is controlled by the Legal Practitioners Act, 1936-1969. Rules of Court prescribe the conditions of entry to the profession, regulate articles of clerkship and specify the legal examinations which must be passed before admission to practice. Women are eligible for admission. Practitioners duly admitted to practice, and who are principals, have the right of audience in all courts of South Australia; those other than principals have this right in all courts except the Supreme Court. The Act provides for the hearing of charges of unprofessional conduct by the statutory committee of the Law Society and for its report to be referred to the Supreme Court which may make any order it thinks fit.

In 1970 there were 479 legal practitioners actually practising in the State; of these 426 were practising in the City of Adelaide.

### LEGAL DEPARTMENT

In South Australia the Attorney-General is a Minister of State Parliament. There is a Solicitor-General who, under the Attorney-General, acts as legal adviser to the Government.

The Attorney-General is charged with the conduct of business relating to the Supreme Court and inferior Courts, the Crown Law Department (which includes the Crown Prosecutor) and the Parliamentary Draftsman as well as statute law revision and consolidation. He also advises Ministers on questions on which his legal opinion is required, initiates and defends proceedings by and against the State and determines whether informations should be laid in cases of indictable offences.

The Attorney-General also administers Acts of Parliament relating to justices, coroners, lands titles, registration of companies and business names, liquor licensing and the Electoral Department.

### SUPREME COURT

The various jurisdictions of the Court are civil, criminal, matrimonial causes and testamentary causes.

Judges of the Supreme Court are appointed by commission of the Governor on the advice of the Executive Council. A person may not be appointed a judge of the Supreme Court unless he is a legal practitioner of ten years standing.

The Supreme Court Act, 1935-1970, provides *inter alia* for the constitution, jurisdiction, powers and duties of the Supreme Court and its judges. One of the powers of the judges of the Court of particular importance is that of making Rules of Court regulating the procedure of the Court. In particular the Rules, which are published in the *Government Gazette*, may regulate the admission to practice of practitioners of the Supreme Court and control their conduct.

There are at present eight judges of the Supreme Court, comprising the Chief Justice, at present Dr J. J. Bray, QC, and seven puisne judges. A judge holds office until the age of seventy years at a salary fixed by statute. The Court sits in Adelaide, but holds circuit sessions three times each year at Port Augusta and Mount Gambier.

### Civil and Criminal Jurisdiction

Generally speaking, the Supreme Court has unlimited civil and criminal jurisdiction, except in respect of matters which are reserved for the original jurisdiction of Federal Courts. English practice applies where no contrary provisions exist in the State's statute law.

Crimes and misdemeanours prosecuted by indictment in the Supreme Court must be tried before a jury of twelve persons who find as to the facts of the case; the punishment being determined by the judge. Capital punishment applies in the case of murder, treason and certain offences under the *Commonwealth Crimes Act 1914-1966* and *Crimes (Aircraft) Act 1963*. The Court has original jurisdiction over all litigious matters arising in the State except where its jurisdiction is excluded by statute. Its original jurisdiction is usually exercised by one judge although it is possible in theory to try a civil issue with a jury.

The value of judgments entered during 1970 either on liquidated claims or claims for unspecified damages was \$2,534,406.

The Court also has power at common law to restrain inferior courts acting in excess of their jurisdiction and may, by order, compel them to enforce a legal right. The Court also acts as a court of appeal from inferior courts. During 1970, the Supreme Court heard 128 appeals from inferior courts. Of these 51 were dismissed, 60 were allowed, 15 were remitted for rehearing and were struck out.

In proper cases, appeals may be carried from decisions of the Supreme Court to the High Court of Australia or to the Privy Council.

The following table gives details of persons tried, convicted, and executed for the years 1961 to 1970. In the post-war period to the end of 1970 a total of twenty-six persons have been sentenced to death in South Australia, twenty of these sentences being subsequently commuted. No female has been executed in the State since 1873.

### Supreme and Circuit Courts: Trials, Convictions and Executions, South Australia

Year	Tried		Convicted		Executed
	Males	Females	Males	Females	Males
1961.....	622	17	591	15	—
1962.....	743	24	697	21	—
1963.....	737	35	716	29	—
1964.....	650	21	608	21	1
1965.....	707	28	687	26	—
1966.....	751	19	720	18	—
1967.....	706	38	674	33	—
1968.....	698	38	659	33	—
1969.....	721	24	689	23	—
1970 (a) .....	603	23	570	18	—

(a) Comparability affected by transfer of some jurisdiction late in 1970 to District Criminal Courts—see text pages 151-2.

Details of convictions classified by type of offence are set out in the following table.

**Supreme and Circuit Courts: Persons Convicted, South Australia<sup>(a)</sup>**

Type of Offence	1966	1967	1968	1969	1970 (b)
<b>Offences against the person:</b>					
Murder and attempted murder .....	2	3	3	3	6
Other acts causing death, injury or endangering life .....	28	28	33	20	34
Offences against females .....	189	170	167	147	116
Unnatural offences .....	22	16	26	18	21
Other offences against the person .....	9	8	8	19	10
<b>Total .....</b>	<b>250</b>	<b>225</b>	<b>237</b>	<b>207</b>	<b>187</b>
<b>Offences against property:</b>					
Robbery .....	8	14	11	20	24
Breaking and entering and burglary .....	312	358	307	340	272
Embezzlement and stealing by servants .....	16	7	12	9	6
Fraud and false pretences .....	24	19	20	22	11
Other offences against property .....	52	24	38	43	39
<b>Total .....</b>	<b>412</b>	<b>422</b>	<b>388</b>	<b>434</b>	<b>352</b>
<b>Other offences:</b>					
Forgery and offences against the currency .....	27	21	18	16	13
Breach of recognisance .....	19	13	24	32	10
Other .....	30	26	25	23	25
<b>Total .....</b>	<b>76</b>	<b>60</b>	<b>67</b>	<b>71</b>	<b>48</b>
<b>Grand total .....</b>	<b>738</b>	<b>707</b>	<b>692</b>	<b>712</b>	<b>587</b>

(a) In the case of multiple charges, where more than one conviction is recorded, the most serious offence is counted.

(b) Comparability affected by transfer of some jurisdiction late in 1970 to District Criminal Courts—see text pages 151-2.

### Matrimonial Causes Jurisdiction

As in other States, the Supreme Court exercises jurisdiction in matrimonial causes pursuant to the Commonwealth *Matrimonial Causes Act* 1959-1966. The Act superseded the existing State law, making many important changes in the practice and procedure of the Supreme Court in matrimonial causes.

'Matrimonial cause' normally refers to proceedings for a decree of dissolution of marriage; however, the Court also hears proceedings for a decree of nullity of marriage, judicial separation or restitution of conjugal rights.

The jurisdiction of the Supreme Court is co-extensive with the Supreme Courts of the other States; there is no requirement that either or both parties shall be domiciled or resident within the territorial boundaries of the jurisdiction of the Court. However, the Court will transfer to the most convenient court any suit for which it considers itself not to be the appropriate court.

Proceedings for a decree of dissolution of marriage, or of nullity of a voidable marriage, can be instituted only by a person domiciled in Australia; while proceedings for a decree of nullity of a void marriage can be instituted by a person domiciled or resident in Australia. The grounds upon which a petition for dissolution of marriage may be granted are set out in Section 28 of the Act, the

most common being desertion for two years, adultery, separation for five years, and habitual cruelty. Details of divorces granted and the grounds for divorce are shown in Part 6.8.

At the same time as the proceedings for principal relief, the Court may hear a claim for permanent maintenance and also a claim for custody of children. The powers of the Court in proceedings with respect to the custody, guardianship, welfare, advancement or education of children of the marriage are dealt with in Section 85 which provides that the Court shall regard the interests of the children as the paramount consideration but, subject to that, may make such order as it thinks proper. The Court also has wide powers in respect of the settlement of property.

### **Testamentary Causes Jurisdiction**

The Supreme Court in its testamentary causes jurisdiction is the only authority competent to grant probate of the will, or administration of the estate, of any deceased person who leaves real or personal property in the State. Pending a grant of probate or administration, all property of the deceased person is vested in the Public Trustee, and with a few exceptions, the property cannot be dealt with in any way until a grant has been obtained. The Court will not issue a grant until death duty has been paid.

The powers of the Court are exercised by a judge, the Master and the Registrar or Deputy Registrar of Probates. The latter deal with all applications for probate and administration where there is no contention and any matters prescribed by the rules. In cases of doubt or difficulty, the Registrar refers the matter to a Judge in Chambers. The records of the Court are available for public inspection, and copies of wills and other documents may be obtained.

Some statistics of the estates of deceased persons appear in Part 13.3.

## **LOCAL AND DISTRICT CRIMINAL COURTS**

Local and District Criminal Courts are now constituted under the Local and District Criminal Courts Act, 1926-1969. The 1969 amendment to the Act increased the jurisdiction of local courts, established District Criminal Courts and provided for the appointment of a Senior Judge and other judges.

### **Local Courts**

Local Courts were first established in South Australia by an ordinance of 1850 and originally had criminal as well as civil jurisdiction. The Local Courts Act, 1926 effected important alterations in the structure and jurisdiction of local courts by abolishing juries in local courts and also justices as constituent members of courts of full jurisdiction (except on the application of a party) by conferring equitable jurisdiction on the Local Court of Adelaide of Full Jurisdiction and by giving a full appeal to the Supreme Court on facts as well as on law from all judgments, determinations and orders of local courts in actions involving over \$60.

Local courts are divided into three groups—full jurisdiction, limited jurisdiction and special jurisdiction. The courts vested with all three jurisdictions are the local courts of Adelaide, Berri, Mount Gambier, Port Lincoln, Port Pirie and Whyalla. These courts may hear and determine actions for amounts up to \$8,000 with special provisions to deal with actions for damages arising from the use of a vehicle for up to \$10,000. The equitable jurisdiction provisions have also been extended to all local courts of full jurisdiction. Local courts of

limited jurisdiction may hear and determine claims of up to \$2,500. Courts of special jurisdiction may hear and determine any unsatisfied judgment summons whatever the amount of the judgment.

A local court of full jurisdiction may be constituted of a Judge of the Supreme Court or a Local Court Judge, and exercise all jurisdictions under the Act.

A special magistrate may exercise limited jurisdiction and special jurisdiction, while two justices of the peace sitting together or one special justice sitting alone may exercise special jurisdiction only.

Any local court may reserve any question of law arising in any action for the decision of the Full Court, and any party who is dissatisfied with any final judgment, determination or order of a local court, if the claim exceeds \$200, may appeal to the Full Court. Appeals involving claims under \$200 may be made if leave of the Full Court is obtained.

Pursuant to Section 28 of the Act, the Senior Judge or any other judge may make rules of court for carrying into effect the Act or any other Act conferring jurisdiction upon local courts.

### Local Courts: Summary of Transactions, South Australia

Year	Total Claims		Verdicts and Judgments						Service and Execution of Process Act		
	Sum-moneses Issued (a)	Amount Sued For	Verdicts by Trial		Judgment by Default		Total		Sum-moneses for Service out of Jurisdiction	Certificates	
			Num-ber	Amount	Num-ber	Amount	Num-ber	Amount		To Other States	From Other States
		\$'000		\$'000		\$'000		\$'000			
1965.....	104,297	8,709	1,550	374	45,281	3,219	46,831	3,594	2,214	904	267
1966.....	99,601	8,827	1,372	343	50,189	4,157	51,561	4,500	2,580	1,231	288
1967.....	96,145	8,867	1,637	405	49,346	4,363	50,983	4,768	2,797	1,609	269
1968.....	92,724	8,464	1,413	421	48,994	4,355	50,407	4,776	2,512	1,693	251
1969.....	93,679	8,684	1,989	466	47,535	4,362	49,524	4,828	1,805	1,385	318

(a) Including those withdrawn or settled out of Court.

### District Criminal Courts

These courts came into operation on 31 August 1970 and have jurisdiction to hear and determine many of the indictable offences that previously could only be tried by the Supreme Court.

The State is divided into three proclaimed districts; Central Criminal Court District, Northern Criminal Court District, and the South Eastern Criminal Court District.

The jurisdiction of a District Criminal Court is exercisable by a Recorder sitting in open court, with or without a jury, or in chambers, as the case may require.

The Crown is represented in District Criminal Courts by the Attorney-General or by counsel appearing on his behalf. The other party may conduct his own case or may engage counsel on his behalf.

A person who is not a practitioner of the Supreme Court entitled to practise cannot appear in a District Criminal Court on behalf of any party.

Appeals against verdicts and sentences of District Criminal Courts are to the Full Court.

Pursuant to Section 321 of the Act the Senior Judge and two other judges may make rules of court for carrying into effect the district criminal court provisions of the Act.

### District Criminal Courts: Trials and Convictions, South Australia, 1970

Type of Offence	Tried		Convicted	
	Males	Females	Males	Females
Offences against the person:				
Acts (except murder) causing death, injury or endangering life .....	6	—	6	—
Offences against females .....	19	—	18	—
Unnatural offences .....	4	—	4	—
Other offences against the person.....	1	—	1	—
Total .....	30	—	29	—
Offences against property:				
Breaking and entering and burglary.....	56	1	55	1
Embezzlement and stealing by servants....	1	1	1	1
Fraud and false pretences.....	4	—	3	—
Other offences against property.....	8	—	8	—
Total .....	69	2	67	2
Other offences .....	9	—	8	—
Grand Total.....	108	2	104	2

### COURTS OF SUMMARY JURISDICTION

Courts of Summary Jurisdiction are established in all major towns and hear many criminal cases. In offences of dishonesty their jurisdiction is in most instances confined to cases where the property value is not more than \$400, and the limit of their jurisdiction as to penalty is imprisonment for two years. Their procedure is regulated by the Justices Act, 1921-1969. They are presided over either by a special magistrate, a special justice or by two justices of the peace, with the more serious causes generally being heard by a special magistrate.

Special magistrates are appointed under the Justices Act and the Local Courts Act, and each appointment must be approved by the Chief Justice. In practice appointees are required to be practitioners of the Supreme Court who have been practising for some years.

Offences under the Road Traffic and Motor Vehicles Acts accounted for 64 per cent of total convictions in 1969-70—this compares with 58 per cent in 1959-60 and 43 per cent in 1949-50.

Of the 9,790 females convicted in 1969-70, 4,914 were convicted of offences under the Road Traffic and Motor Vehicles Acts, 29 under the Social Welfare Act, 499 under laws relating to local government (largely city parking offences), and 745 were convicted of various forms of larceny.

**Courts of Summary Jurisdiction (Magistrates Courts), South Australia**  
**Persons Convicted, Including Juveniles<sup>(a)</sup>**

Offence	1965-66	1966-67	1967-68	1968-69	1969-70
Against the person .....	301	347	413	586	732
Against property:					
Burglary and housebreaking ..	696	659	767	719	801
Larceny (various) .....	2,501	2,653	2,837	3,404	3,330
Other .....	1,369	1,304	1,569	1,777	2,235
Against morality .....	313	346	349	350	517
Against good order:					
Drunkenness .....	7,334	6,109	6,889	7,528	9,650
Unlawfully on premises .....	460	427	598	617	645
Vagrancy .....	548	470	573	514	691
Other .....	1,803	1,819	2,149	2,575	3,030
Other, relating to:					
Road Traffic and Motor Vehicles					
Acts .....	40,968	55,567	70,472	70,781	73,242
Licensing .....	795	848	1,138	1,361	1,349
Social welfare .....	1,450	1,458	1,589	1,630	974
Police Act .....	1,008	1,091	1,509	1,455	1,612
Local government .....	5,833	5,235	4,691	2,995	3,864
Australian Broadcasting Act ..	2,317	3,818	2,884	2,903	2,575
Income tax assessment .....	551	603	1,004	1,083	1,908
Other .....	3,447	4,356	5,596	5,688	7,344
Total persons convicted:					
Males .....	67,338	80,978	96,747	97,111	104,709
Females .....	4,356	6,132	8,280	8,855	9,790
Total .....	71,694	87,110	105,027	105,966	114,499

(a) Where multiple charges have been laid against one individual at the same time each type of offence has been counted separately.

### JUVENILE COURTS

Juvenile courts for the trial of juvenile offenders, *i.e.*, persons under eighteen years of age, are presided over by a special magistrate or two justices of the peace who are approved as suitable to exercise this jurisdiction. The courts may try any offence (except homicide) committed by a juvenile.

The penalties that may be imposed are a fine, a bond with or without supervision, or committal to the custody and control of the Minister of Social Welfare or committal to a training school. Juvenile courts also exercise jurisdiction over destitute, neglected or uncontrolled children and may commit such children to a childrens home.

The principles upon which a juvenile court must act in making orders in respect of these latter are set out in Section 44 of the Juvenile Courts Act, 1965-1969, which reads in part as follows:

'Before making an order under this section committing a child to an institution, the Court shall have regard to the welfare of the child and the desirability or otherwise of removing him from unsuitable surroundings and making proper provision for his care, training and control.'



Juvenile Offenders, South Australia<sup>(a)</sup>

Offences	1965-66	1966-67	1967-68	1968-69	1969-70
Against the person .....	37	53	73	102	137
Against property:					
Burglary and housebreaking ..	639	620	737	702	696
Larceny (various) .....	1,061	1,673	1,297	1,483	1,630
Other .....	343	345	422	424	563
Against morality .....	180	144	130	132	129
Against good order:					
Unlawfully on premises .....	116	118	180	168	225
Other .....	341	380	560	558	740
Other:					
Road Traffic and Motor Vehicles Acts .....	2,590	2,939	3,574	4,710	4,337
Police Act .....	157	188	314	262	295
Other .....	266	224	428	563	665
Total juveniles convicted:					
Males .....	5,471	6,373	7,203	8,538	8,705
Females .....	259	311	512	566	712
Total .....	5,730	6,684	7,715	9,104	9,417

(a) Under 18 years. Includes both police and private cases. Excludes children found to be neglected, destitute or uncontrolled.

## THE LICENSING COURT

The licensing of hotels, and liquor licences for storekeepers, restaurants and clubs is governed by the Licensing Act, 1967-1970 under which is constituted a Licensing Court. The Act introduced changes in the constitution and powers of the Licensing Court, the abolition of local option polls and the extension of hotel trading hours to 10 p.m.

The Licensing Court consists of a Chairman who has the rank and title of Judge of the Court and a panel of six Licensing Magistrates, one of whom has the title of Deputy Chairman.

The more important work of the Court, for example the grant of new licences and the forfeiture and removal of licences, is done by the Full Bench which consists of the Chairman or Deputy Chairman and two Licensing Magistrates. Other matters may be dealt with by a member of the Court sitting alone.

Since the local option polls are no longer part of the licensing system the question of whether a licence should be granted is wholly in the hands of the Court. The Act contains some requirements which must be observed before the Court can grant a licence. In addition full opportunity is given for any person to object on a number of grounds to the grant of a licence.

The types of licences that may be granted are:

- |  |                             |
|--|-----------------------------|
| (a) Full publican's licence.           | (j) Packet licence.         |
| (b) Limited publican's licence.        | (k) Railway licence.        |
| (c) Wholesale storekeeper's licence.   | (l) Restaurant licence.     |
| (d) Retail storekeeper's licence.      | (m) Cabaret licence.        |
| (e) Wine licence.                      | (n) Theatre licence.        |
| (f) Brewer's Australian ale licence.   | (o) Special licence.        |
| (g) Distiller's storekeeper's licence. | (p) Five gallon licence.    |
| (h) Vigneron's licence.                | (q) Hotel broker's licence. |
| (i) Club licence.                      |                             |

A packet licence covers the sale of liquor to passengers on board steamers or vessels; a special licence may be granted where an application for the renewal of a licence is adjourned, while the limited publican's licence is available to 'premises specifically constructed and primarily used for the service of the itinerant public.'

Fees for licences are paid in accordance with the amount of liquor purchased (or in some cases sold) during the preceding twelve months and at present in the case of the retail licences is calculated at 6 per cent of the amount of purchases.

Hotel bar trading hours are with a few exceptions from 9 a.m. to 10 p.m. In the case of a full publican's, limited publican's and restaurant licences, liquor may be consumed in the dining area each weekday from 12 noon to 11.30 p.m. and on Sundays between 12 noon and 10.45 p.m. by persons taking *bona fide* meals with or ancillary to such meals.

Permits may be granted under certain circumstances to extend the trading hours of licensed premises and to allow the sale, supply or consumption of liquor in unlicensed premises. Permits may be granted to clubs for periods of up to one year for sale and supply to members for consumption on club premises—at present more than 600 of these permits are current.

The following table shows the number of licences and permits issued during the years ended 31 March 1968 to 1971.

**Liquor Licences and Permits, South Australia**

Licence or Permit	Year ended 31 March			
	1968	1969	1970	1971
<b>Licence:</b>				
Publicans;				
Full .....	598	597	601	598
Limited .....	11	24	28	36
Storekeepers (a) .....	77	106	169	168
Vigneron's .....	2	32	46	47
Club .....	43	53	55	70
Restaurant .....	22	56	65	90
Other .....	28	75	93	53
<b>Permits:</b>				
Special licensed premises .....	1,223	3,788	6,386	6,209
Special unlicensed premises .....	4,874	13,920	19,554	15,286
Booth .....	1,018	7,449	9,125	7,330
Club .....	555	1,912	1,952	2,001
Other .....	342	358	420	345

(a) Covers wholesale, retail and distillers.

## BANKRUPTCY

Since 1928 bankruptcy has been under Commonwealth jurisdiction. Under the Commonwealth *Bankruptcy Act*, 1966-1970 South Australia is a bankruptcy 'district' and jurisdiction is exercised through the Court of Insolvency of the State of South Australia exercising Commonwealth jurisdiction in bankruptcy.

**Bankruptcies: Numbers, Liabilities, Assets, South Australia**

Year	Sequestration Orders and Orders for Administration of Deceased Debtors Estates			Compositions, Schemes of Arrangement and Deeds of Assignment			Total Debtors
	Number	Liabilities	Assets	Number	Liabilities	Assets	Number
		\$	\$		\$	\$	
1966.....	617	2,859,762	1,185,523	31	594,521	342,549	648
1967.....	638	3,026,573	1,532,269	21	243,189	164,563	659
1968.....	745	3,644,158	1,907,511	14	390,395	327,320	759
1969.....	637	3,219,480	1,521,180	22	890,210	933,119	659
1970.....	590	2,958,247	1,647,952	17	714,239	590,993	607

A debt of at least \$500 is necessary before a creditor may commence bankruptcy proceedings. Preferential creditors include employees for amounts owing in respect of wages and salaries, workers compensation, long service leave, annual leave, recreation leave or sick leave, and the Commissioner of Taxation for unpaid tax on one year's income.

A bankrupt who has not previously been discharged is automatically discharged after five years unless an objection is filed with the Registrar in Bankruptcy.

**ADOPTION COURTS**

Adoption courts are held in Adelaide, Port Adelaide and all major country towns. They are presided over by a special magistrate and two justices of the peace, one of whom must be a woman. The function of these courts is to enquire into the character and standing of persons applying to adopt a child and to decide whether the adoption would be for the benefit of the child. For details of adoptions see the table on page 253.

**JURY SYSTEM**

The procedure in relation to juries is governed by the Juries Act, 1927-1969.

With certain exceptions all men over the age of twenty-five and under sixty-five who are enrolled as electors for the House of Assembly are qualified and liable to serve as jurors. Men exempted from liability to serve are listed in the third schedule of the Act and include judges, members of Parliament, certain public officers, members of the defence forces, clergymen, legal practitioners, magistrates, police officers, doctors, dentists, pharmacists and school teachers.

Legislation passed in 1965 provided for women to serve on juries under the same qualifications as men. Automatically exempted are nurses and wives of judges or magistrates, but any other woman may be exempted upon application.

A jurors list is compiled annually for each jurors district by the Sheriff. The jurors summoned to hear and determine an issue are decided by lot. Accused persons and the Crown each have the right to challenge three jurors without assigning reasons.

**STATE INDUSTRIAL TRIBUNALS**

Industrial arbitration in South Australia was inaugurated in 1894 by the establishment of Boards of Conciliation. Since then the system has undergone fundamental changes from time to time and the present basis is the Industrial

Code, 1967-1970, under which the Industrial Commission, Conciliation Committees and Commissioners have been established.

For details on the composition of these bodies and their functions see Part 7.2.

### LEGAL ASSISTANCE SCHEME

The Poor Persons Legal Assistance Scheme is administered by the Law Society of South Australia Incorporated. It has been in operation since 1933 as a means of providing legal help necessary for persons who would otherwise through lack of money be embarrassed or prevented from the proper assertion of their legal rights.

The basis of the scheme is an agreement between the Government and the Law Society which has given an undertaking that 'no person shall be without proper legal assistance if he is deserving of such assistance and would be unable to obtain it without the help of the Society's members'. In return, the Government makes an annual grant to the Society (\$29,300 in 1969-70) to cover the administrative expenses in carrying out the scheme. In addition, the Government makes a grant (\$20,000 in 1969-70) out of which members of the profession who undertake assignments under the scheme receive payment of out-of-pocket expenses and a proportionate amount of costs.

### PUBLIC TRUSTEE

The office of Public Trustee was established in 1881 and is now regulated by the Administration and Probate Act, 1919-1970. It provides a service to the public in the administration of estates and the protection of infants and absentee beneficiaries in estates administered by private administrators. A person may appoint the Public Trustee to be the executor and trustee of a will or as trustee of any disposition of property creating a trust.

The Public Trustee, where directed by the Court, becomes administrator of certain deceased estates; acts as guardian of certain infants; controls a protected person's property under the Aged and Infirm Persons' Property Act, 1940-1968; and receives, invests and distributes for the benefit of widows and minor dependants, amounts awarded under the Workmen's Compensation Act, 1932-1969.

Under the Mental Health Act, 1935-1969, the Public Trustee has control of the estates of some of the patients in Government mental hospitals, and may be appointed to act for the estate of any person found to be of unsound mind.

### THE SOUTH AUSTRALIAN POLICE FORCE

A police force was first established in South Australia in 1838 and has been administered by a Commissioner of Police since 1840.

The number of police officers rose steadily from 127 in 1851 to a peak of 802 in 1929, fell to 674 in 1943 and has since risen steadily to 1,881 in 1970. The number of persons per police officer has fallen from 910 in 1943 to 619 in 1970.

The maintenance of law and order and the reduction of opportunities for criminal activity are the main functions of the Uniformed Branch. The Traffic Division of this Branch, while concerned with the general regulation and control of traffic, also aims at improving road safety by the testing of vehicles for road-worthiness, lecturing on road courtesy and safety, practical driving courses and driving tests for licence applicants.

Police Personnel, South Australia<sup>(a)</sup>

At 30 June

Personnel	1966	1967	1968	1969	1970
Commissioned officers .....	43	46	48	52	57
Non-commissioned officers .....	186	332	350	378	399
Constables .....	1,322	1,243	1,341	1,377	1,387
Women police .....	44	39	38	38	38
Total active police force	1,595	1,660	1,777	1,845	1,881
Persons per active member .....	687	670	633	620	619

(a) Active police force strength; excludes trainees, Women Police auxiliaries, civil staff, etc.

The Criminal Investigation Branch is split into squads each concerned with a particular type of crime. Auxiliary services provided by the modus operandi, fingerprint and photographic, scientific, ballistics and handwriting sections are often essential aids in criminal investigation.

Women Police officers have a role in the social welfare of the community which is now well recognised. These officers render assistance to lost and destitute children and endeavour to alleviate domestic suffering and hardship. They are also active in the control of juvenile delinquency. At 30 June 1970 there were thirty-eight Women Police officers.

In 1959 a Police Emergency Operations Group consisting of a Cliff Rescue Squad, Underwater Recovery Squad and an Emergency Squad was constituted. The Commissioner of Police is also responsible for the Emergency Fire Services, operations of which are outlined on pages 160-1.

Today, with an increasing number of laws and changing policing techniques, much emphasis is placed on the work of the Training Division. Police cadets (enrolled at sixteen or seventeen years) are given a three year course of academic and practical instruction at the Fort Largs Training Academy before graduating to active police work. At 30 June 1970 there were 406 police cadets. As well as this initial training, refresher courses keep the members abreast of changing administrative and legal developments, and of changes in policing techniques. Also provided are specialist and higher training courses for senior officers, and each year several Inspectors attend an officers course at the Australian Police College, Manly, New South Wales.

South Australian Police Force, Revenue and Expenditure<sup>(a)</sup>

Year	Expenditure			Revenue	Net Cost	
	Wages and Salaries	Other	Total		Total	Per Head
	\$	\$	\$	\$	\$	\$
1964-65 .....	5,229,414	1,791,938	7,021,352	109,774	6,911,578	6.57
1965-66 .....	5,519,200	1,919,496	7,438,696	119,547	7,319,149	7.77
1966-67 .....	6,459,754	2,077,347	8,537,101	119,960	8,417,141	7.62
1967-68 .....	7,053,980	2,198,998	9,252,978	116,083	9,136,895	8.17
1968-69 .....	7,476,426	2,238,103	9,714,529	146,561	9,567,968	8.43
1969-70 .....	8,700,055	2,068,500	10,768,555	147,093	10,621,462	9.20

(a) As reflected in Consolidated Revenue Account only—capital expenditure is met from Loan Fund.

## GAOLS AND PRISONS

Gaols and prisons in South Australia are administered by the Prisons Department, eight being in use during 1969-70. Adelaide Gaol is a holding centre for remand prisoners and sentenced prisoners serving under three months. Yatala Labour Prison (8 miles from Adelaide) provides for minimum, medium and maximum security prisoners with sentences from three months to life. Gladstone Prison (mid-north), Port Augusta Gaol (north), Mount Gambier Gaol (south-east), and Port Lincoln Prison (west coast), are all medium security institutions. Cadell Training Centre on the River Murray 100 miles from Adelaide is a dual purpose training institution, accommodating 120 selected minimum security trainees and 60 medium security short-term prisoners. The Women's Rehabilitation Centre at Northfield accommodates women prisoners from all parts of the State. It is a holding centre for both sentenced and remand prisoners. In addition there were eight police prisons for short-term prisoners situated throughout the State.

In common with other States and countries the emphasis in South Australia is on rehabilitation, and with this end in view officers are carefully selected and undergo an intensive training course before being appointed to the prison service. Refresher and advanced training courses are held continuously to keep officers informed on penological matters. Training in a variety of trades and industries is available throughout the institutions enabling prisoners to be prepared for ultimate outside employment. Education courses at all levels are available at no cost; special classes are held for migrants and illiterates; medical, dental, psychological and psychiatric services are also provided. A classification committee ensures that prisoners are correctly assessed for education, employment, and other training purposes, and group counselling is practised in all institutions. Chaplains, the Prisoners Aid Association and other voluntary organisations willingly assist the prison administration in a wide range of matters affecting the well-being and after-care of prisoners and their families. Two valuable community services rendered by prisoners are the transcription of books into braille for the blind, and the provision of emergency fire service units at three institutions.

In April, 1970 the Parole Board was created to consider applications from prisoners for release on parole. The terms 'parole' and 'probation' are synonymous. Prisoners may be released on probation by the courts or released on parole from prison, both categories come under the supervision of officers of the Adult Probation Service. Officers of this service also supervise prisoners released on licence, such as habitual criminals, and those serving life sentences. The Adult Probation Service also prepares pre-sentence reports for the courts.

## Gaols and Prisons, South Australia

Year	Total Accommodation for Prisoners	Prisoners Received to Serve Sentence (a) (b)		Daily Average Number of Prisoners under Sentence (a)	
		Males	Females	Males	Females
1965-66 .....	1,065	4,773	118	678	19
1966-67 .....	1,118	4,520	136	684	21
1967-68 .....	1,276	6,648	448	821	39
1968-69 .....	1,314	7,271	552	968	43
1969-70 .....	1,356	6,910	693	899	45

(a) Before 1967-68, the number of prisoners excludes debtors and Aborigines.

(b) Counted once each time received.

**PUBLIC SAFETY****FIRE SERVICES****The Fire Brigades Board**

Provision for the establishment and maintenance of fire brigades in South Australia under the control and management of the Fire Brigades Board was first instituted in 1882.

In accordance with its general duty of extinguishing fires and protecting life and property in case of fire, the Board maintains suitably equipped fire brigades in proclaimed fire districts in the Adelaide Metropolitan Area and in country towns. At 30 June 1970 there were thirty-eight fire brigade stations of which sixteen were metropolitan and twenty-two were country. During the year 1969-70 these brigades received 4,314 calls of which 444 were false and malicious calls. Some of these brigades are manned by permanent personnel and others by auxiliary firemen, there being at 30 June 1970, 390 officers and firemen and 108 auxiliary firemen.

In addition to its main function, the Board provides a service section for the regular maintenance of private fire equipment installed in public and private premises, and makes its officers available for inspection of premises and for advice on fire protection generally, as well as to demonstrate the use and handling of various types of first aid fire equipment.

The Fire Brigades Act, 1936-1958 provides that the expenses and maintenance of brigades be defrayed in the proportion of two-ninths by the Treasury; five-ninths by insurance companies; and two-ninths by the municipalities and district councils concerned. If the Treasury proportion exceeds its statutory contribution of approximately \$31,000, the excess is borne five-sevenths by insurance companies and two-sevenths by municipalities and district councils.

The total revenue for the year 1969-70 was \$2,042,140 including contributions of \$1,755,540 made up as follows; insurance companies \$1,056,338; municipalities and district councils \$422,535; and Treasury \$276,667 which included a special grant of \$245,649.

**South Australian Emergency Fire Services**

The South Australian Emergency Fire Services was formed as a branch of Civil Defence during the 1939-45 War. When Civil Defence was disbanded, redundant trailer pumps were issued to local governing bodies by the State Government and the Emergency Fire Service (EFS) was developed into a volunteer country fire service, to protect those areas outside of the districts covered under the Fire Brigades Act, 1936-1958. The responsibility and authority for fire prevention and control in these outer areas are vested in local government by the Bush Fires Act, 1960-1968 and Local Government Act, 1934-1971.

EFS Headquarters, a branch of the Police Department, functions as a co-ordinating centre. The Director of Emergency Fire Services, responsible to the Commissioner of Police, advises on fire protection problems, conducts competitions and training programmes, and co-ordinates fire-fighters and auxiliaries in major fire control. Fire equipment purchased by EFS organisations and councils is subsidised by the Bush Fires Equipment Subsidies Fund (equal contributions by the State Government and by fire insurers), and government subsidies are provided for maintenance.

The two main causes of fires attended by the Emergency Fire Service during 1969-70 were burn off and burn off out of control, and children with matches.

**South Australian Emergency Fire Services**

Particulars	1966	1967	1968	1969	1970
Strength of service at 30 June:					
Affiliated organisations .....	377	392	395	412	417
Volunteer members .....	7,500	8,500	8,500	8,750	8,800
Fires attended in twelve months ended 30 June:					
Number of fires;					
Urban type .....	220	260	300	318	265
Bush (a) .....	1,301	899	605	592	1,044
Acres destroyed in bush fires (a)	155,881	36,829	42,145	50,351	318,745
Financial losses;	\$	\$	\$	\$	\$
Urban type .....	292,230	286,948	296,714	757,110	340,023
Bush (a) .....	419,926	126,655	37,676	75,641	245,328

(a) These statistics relate to the areas of South Australia located within local government boundaries. There were no big fires reported in 1969-70 outside of local government boundaries.

**LIFE SAVING****The Royal Life Saving Society—Australia**

The South Australian Branch of the Royal Life Saving Society—Australia was established in 1909 and the formation of clubs at various beaches followed. In 1952 an agreement was made with the Surf Life Saving Association whereby this body undertook responsibility for life saving on ocean beaches, the Royal Life Saving Society retaining responsibility in all other areas of activity.

In South Australia the Society has developed into a large teaching body administered by a State Council, giving instruction to schools and other interested bodies in the various methods of life saving, including the current methods of artificial respiration. This is done through the medium of honorary instructors and examiners. In the winter months the emphasis is on talks and demonstrations on resuscitation, but during the swimming season weekly life saving instruction and examination and the performance of life saving demonstrations are conducted throughout the State. Certificates and medallions are issued to candidates who pass the various examinations. In the 1969-70 season these awards exceeded 25,000.

The honorary work of the Society is financed mainly by grants made by both the Commonwealth and the State Governments, and by donations.

**The Surf Life Saving Association**

The South Australian State Centre of the Surf Life Saving Association of Australia was formed in 1952, with the co-operation of the South Australian Branch of the Royal Life Saving Society and the Surf Life Saving Association of Australia.

The Henley, Glenelg and Moana Life Saving Clubs formed the nucleus of this body, which now has nineteen affiliated clubs situated at Semaphore, Grange, Henley, West Beach, Glenelg, Somerton, Brighton, Sealcliff, Christies Beach, Port Noarlunga, Southport, Moana, Chiton Rocks, Port Elliot, Whyalla, Taperoo Beach, Port MacDonnell, Hallett Cove and Goolwa.

Voluntary members give many hours to patrolling their respective beaches each weekend and public holiday from the beginning of November until the end of March. At 30 June 1970 there were 1,493 members in Association clubs. From



1952 to the end of the 1969-70 season 1,240 rescues were performed with no loss of life on South Australian beaches whilst being patrolled by club members. During this same period many hundreds of persons received first-aid treatment.

The South Australian State Centre receives an annual grant from the State Government and individual clubs have been assisted with subsidies when building their club houses.

### **'Learn to Swim' Campaign**

Vacation swimming classes organised by the Education Department were first established on an extensive scale in January 1956. Thirty-six country and fourteen metropolitan swimming centres were set up and over 7,000 children enrolled for instruction. The January 'Learn to Swim' campaign has been continued in each subsequent year and has grown steadily; in the summer vacation of 1969-70, 114 country and 65 metropolitan swimming centres were used, and the total student enrolment was over 44,000. Instruction is provided over a period of ten days by qualified swimming teachers.

Swimming classes have also been conducted in school time since October 1954, and in the first term of 1970 about 53,000 children were enrolled in such classes.

The success of the campaign can be illustrated by the fact that of all the children in Education Department schools who left Primary School at the end of 1969, 76 per cent can swim at least twenty yards.

## **INDUSTRIAL ACCIDENT PREVENTION**

The post-war growth of industrial activity in this State was accompanied by an increasing toll of injuries and fatalities sustained during the course of employment. Legislation requires certain minimum standards of safety in working conditions to be provided in various industries, and inspections are made to ensure compliance with legislative requirements. However, legislation and inspection are not the only means of minimising industrial accidents and in the late 1950s the South Australian Government implemented a programme of education for management, supervisors and employees in accident prevention measures, with the object of making all sections of industry more 'safety conscious'.

Safety officers employed in the Department of Labour and Industry actively pursue this policy by conducting safety training courses, presenting lectures, screening films and distributing industrial safety pamphlets produced within the Department.

In addition the Safety Engineering Society of Australasia, the Australian Institute of Management (Adelaide Division), the South Australian Institute of Technology and the Commonwealth Department of Labour and National Service make valuable contributions within their particular spheres of activities to the promotion of industrial safety. Further details relating to industrial accidents are included in Part 7.4.

## **THE NATIONAL SAFETY COUNCIL OF AUSTRALIA S.A. DIVISION**

The National Safety Council of Australia S.A. Division was formed in 1963 as the Industrial Accident Prevention Society of S.A. Inc., a voluntary non-profit educational body. It is an autonomous branch of the largest organisation in Australia devoting its entire resources to the reduction of accidents in most areas of the community. In South Australia the Council's efforts are largely devoted to occupational and child and home safety problems, traffic safety being the function of the Road Safety Council of South Australia. The aims of the Council

are carried out by the provision of safety consultant services, lectures, training courses and the distribution of safety publications and materials. Finance is derived from nominal membership fees and an annual grant from the State Government. The Council's activities are controlled by a body representative of all spheres of community interest.

### ROAD SAFETY COUNCIL OF SOUTH AUSTRALIA

The Road Safety Council of South Australia was formed in December, 1965. The Council appointed by State Cabinet consists of an independent chairman and ten members representing the National Council of Women, the Road Traffic Board, the Police Department, the Royal Automobile Association of South Australia, the Fire and Accident Underwriters Association of South Australia, the Local Government Association (Metropolitan and Country), the Education Department, the South Australian Railways and the Trades and Labor Council of South Australia.

The objectives of the Council are to prevent road accidents involving death, injury or property damage through united action by all sections of the community, and to advise and assist government, semi-government and local authorities as well as private organisations in the adoption of precautionary measures in an attempt to prevent such accidents. In its efforts to achieve its objectives the Council concentrates on the education of road users in correct practices.

During 1968-69 the Council received a \$12,000 grant from the State Government and a \$14,500 Commonwealth Government grant for road safety practices.

## 6.2 EDUCATION

In South Australia attendance at school is compulsory for children from six to fifteen years of age. Children who are five years of age by the last day of February may be admitted to State schools on the first school day in February; children who are five years of age on or before 2 July may be admitted on the first Monday after the last Saturday in June of that year.

Education at the primary and secondary level is available at State schools, controlled by the Education Department, and at private schools, most of which are denominational. The Education Department also controls the South Australian School of Art and the technical colleges. Roseworthy Agricultural College is conducted by the Agricultural College Department responsible to the Minister of Agriculture. The University of Adelaide, the Flinders University of South Australia and the South Australian Institute of Technology are independently controlled but are financially dependent on Government grants.

Facilities for adult education are provided by the Workers Educational Association, the University of Adelaide and the Education Department.

A historical summary of education in South Australia was included on pages 153-4 of the *South Australian Year Book* 1969.

### PRE-SCHOOL EDUCATION

The kindergarten movement in South Australia was founded in 1905 and up to the end of the 1939-45 War kindergartens were primarily designed for the care and education of under-privileged children. Since 1946 they have become generally accepted as a phase of education, with a consequent rapid increase in facilities.

Although some independent kindergartens are conducted by private individuals, or by private schools, the vast majority of pre-school education is under the supervision of the Kindergarten Union of South Australia (Inc.). This organisation trains kindergarten teachers (see page 193) and supervises 133 kindergartens situated throughout the State.

While the supervision covers various aspects of organisation it is largely concerned with the educational programme. As well as encouraging the creative, physical and mental development of the four to five years old child the kindergarten prepares him for the experiences of formal schooling. Sessions are generally of two and a half to three hours duration each day, with enrolments limited to thirty children a session; in most cases two sessions are held daily at each kindergarten.

### Kindergartens, South Australia<sup>(a)</sup>

Year	Kinder-gartens (b)	Teachers	Children Enrolled end of year	Receipts			Expenditure		
				Govt Aid	Other	Total	Salaries	Other	Total
	No.	No.	No.	\$	\$	\$	\$	\$	\$
1965.....	121	331	5,109	434,268	305,748	740,016	521,274	225,338	746,612
1966.....	124	343	6,455	483,002	328,546	811,548	583,973	232,549	816,522
1967.....	124	342	6,645	520,700	344,815	865,515	627,507	228,882	856,389
1968.....	126	348	6,848	547,000	366,868	913,868	657,629	266,833	924,462
1969.....	130	363	7,159	616,869	420,238	1,037,107	721,266	316,095	1,037,361
1970.....	133	376	7,356	750,400	460,043	1,210,443	848,218	364,486	1,212,704

(a) Schools administered by the Kindergarten Union of South Australia (Inc.).

(b) At end of period.

The Kindergarten Union, although a voluntary organisation, receives approximately 60 per cent of its revenue from a State Government grant. Part of this grant is in turn used to subsidise the salaries of teachers at individual kindergartens. However, local committees are responsible for the construction, equipping and maintenance of their own kindergartens, revenue for these purposes coming from either direct contributions or various fund raising activities.

### GENERAL SCHOOL EDUCATION

The State Government, through the Education Department, provides free facilities for primary and secondary education; however, parents may choose between State and private schools. The Education Department functions under the Minister of Education. The permanent head of the department is the Director-General of Education, assisted by a Deputy Director-General of Education and Directors of Primary Education, Secondary Education, Technical Education, Teacher Education and Services, and Administration and Finance. The Education Department controls Northern Territory Schools but this responsibility is being assumed progressively by the Commonwealth Government.

The work of the schools is materially assisted by the school councils and committees, and also by the mothers clubs, parents and friends associations and welfare clubs. These bodies have for many years been instrumental in raising large sums for the purchase of additional amenities for the schools.

In country areas many children are conveyed to State schools by free bus services provided by the Education Department. At the end of 1970 there were 635 bus services carrying an average of 24,185 pupils daily to 320 schools.

Although private primary schools largely follow the State schools in their curricula, the Education Department exercises no formal authority over these

schools beyond requiring them to submit certain statistical returns relating to compulsory attendance. The similarity between courses in the State and private secondary schools is due to the influence of the Public Examinations Board of South Australia syllabus and the close liaison of the administration and teachers of both types of school.

The Catholic school system is organised on a diocesan basis, South Australia being divided into two dioceses, Adelaide and Port Pirie. Within the former, supervision is exercised by the Archbishop through the Director of Catholic Education and Inspector of Schools; within the latter, by the Bishop through his Inspector of Schools.

The State Government now pays a grant of \$10 a year for each primary and \$20 for each secondary student liable to pay fees at an approved private school. In 1971, additional payments varying from \$10 to \$20 a student are being made to 118 schools catering for primary students where special need has been established.

### Schools

Details of schools operating in South Australia in 1970 are given in the next table. The average size of State schools has increased rapidly since 1940 partly as a result of the consolidation of country schools. The 651 State schools in 1970 compared with 1,043 in 1940 and 1,108 in the peak year of 1935. In 1940 there was an average of 73 pupils to each State school, with this figure increasing to 125 by 1950, 255 by 1960 and 351 by 1970. There has been a similar movement in the average size of private schools.

#### Schools by Size, South Australia

*At 31 July 1970*

Pupils on Roll	State Schools					Private Schools
	Primary	Primary-Secondary	Secondary	Special (a)	Total	
Under 21 .....	60	—	—	4	64	6
21 to 35 .....	54	—	—	6	60	11
36 to 100 .....	113	7	—	15	135	38
101 to 200 .....	40	10	8	2	60	51
201 to 300 .....	29	14	7	—	50	21
301 to 400 .....	22	10	10	1	43	21
401 to 600 .....	52	7	21	—	80	9
601 to 800 .....	53	4	16	—	73	9
801 to 1,000 .....	28	—	19	—	47	4
1,001 to 1,200 .....	16	—	3	—	19	—
1,201 to 2,000 .....	8	—	12	—	20	—
Total .....	475	52	96	28	651	170

(a) Occupation centres, schools at institutions, subsidised schools and schools for Aborigines.

### Teachers

The numbers of teachers employed in primary and secondary schools in recent years are shown in the following table. A rapid expansion in the school population in the post-war period necessitated a considerable increase in teaching staff. The 9,331 full-time and 614 part-time teachers at State schools in 1970 compares with 2,634 and 291 in 1946. The number of females employed as teachers has

increased more rapidly than males, and whereas females constituted 46 per cent of the full-time teaching staff in State schools in 1946, in 1970 they represented 58 per cent.

### Teachers, South Australia

At or about 1 August	State Schools				Private Schools			
	Full-time		Part-time (a)		Full-time		Part-time (a)	
	Males	Females	Males	Females	Males	Females	Males	Females
1966.....	3,444	4,745	21	153	419	887	19	97
1967.....	3,653	5,016	38	197	429	886	23	113
1968.....	3,854	5,167	21	174	435	884	16	122
1969.....	3,891	5,189	25	203	458	911	23	132
1970.....	3,948	5,383	37	245	477	941	25	161
Type of School 1970								
Primary.....	1,502	3,421	1	37	47	439	3	28
Prim-Secondary..	413	359	—	15	255	400	14	103
Secondary.....	1,962	1,477	36	192	174	75	7	22
Special (b) .....	71	126	—	1	1	27	1	8

(a) Equivalent full-time units of part-time teaching. Total part-time teachers at 1 August 1970, State Schools 60 males and 554 females; Private Schools, 88 males and 441 females.

(b) Includes occupation centres, schools at institutions, subsidised schools and schools for Aborigines.

### Pupils

School enrolments, which had been declining since 1932, started to rise rapidly at the end of the 1939-45 War, and since 1945 have more than trebled. Enrolments in recent years, classified by State and private schools and by age of the pupil, are given below.

### Primary and Secondary Pupils, South Australia

At or about 1 August

Age	At State Schools				At Private Schools			
	1967	1968	1969	1970	1967	1968	1969	1970
5.....	16,743	16,775	16,771	16,637	2,203	2,243	2,336	2,562
6.....	20,593	19,998	20,407	19,994	2,917	2,684	2,805	2,660
7.....	20,430	20,827	20,175	20,354	2,950	2,929	2,829	2,825
8.....	19,984	20,503	21,011	20,669	3,016	2,863	2,944	2,940
9.....	19,442	20,380	20,864	21,116	2,993	2,959	2,898	2,959
10.....	19,293	19,568	20,446	20,858	3,167	3,069	2,968	3,066
11.....	18,839	19,366	19,709	20,469	3,115	3,068	3,084	3,080
12.....	18,385	18,819	19,211	19,498	3,445	3,231	3,371	3,365
13.....	18,257	18,402	18,947	19,490	3,396	3,292	3,214	3,391
14.....	18,366	18,221	18,429	19,269	3,153	3,037	3,120	3,112
15.....	14,355	15,270	15,238	15,275	2,856	2,997	2,830	3,039
16.....	8,547	9,353	9,809	9,947	2,235	2,329	2,448	2,347
17.....	3,100	3,575	3,898	4,079	1,232	1,307	1,172	1,343
18.....	870				299			
19.....	159				65			
20.....	60				28			
21 and over .....	44				25			
Total .....	217,034	222,019	226,091	228,788	37,002	36,413	36,460	37,106

A division of enrolments in 1969 between primary and secondary levels is set out below. In 1945 approximately 17 per cent of total enrolments were at the secondary level; by 1970 this figure had risen to over 32 per cent. This table also illustrates the somewhat greater involvement of private schools at the secondary level where they account for nearly 17 per cent of enrolments as opposed to 12.5 per cent at the primary level.

### Primary and Secondary Pupils

At 31 July 1970

Age	At State Schools			At Private Schools			Total Pupils
	Primary	Secondary	Total	Primary	Secondary	Total	
5.....	16,637	—	16,637	2,562	—	2,562	19,199
6.....	19,994	—	19,994	2,660	—	2,660	22,654
7.....	20,354	—	20,354	2,825	—	2,825	23,179
8.....	20,669	—	20,669	2,940	—	2,940	23,609
9.....	21,116	—	21,116	2,959	—	2,959	24,075
10.....	20,858	—	20,858	3,066	—	3,066	23,924
11.....	20,447	22	20,469	3,066	14	3,080	23,549
12.....	13,293	6,205	19,498	1,979	1,386	3,365	22,863
13.....	2,648	16,842	19,490	317	3,074	3,391	22,881
14.....	503	18,766	19,269	50	3,062	3,112	22,381
15.....	143	15,132	15,275	17	3,022	3,039	18,314
16.....	91	9,856	9,947	3	2,344	2,347	12,294
17.....	78	4,001	4,079	3	1,340	1,343	5,422
18.....	57	813	870	8	291	299	1,169
19.....	29	130	159	5	60	65	224
20.....	5	55	60	1	27	28	88
21 and over	—	44	44	3	22	25	69
Total	156,922	71,866	228,788	22,464	14,642	37,106	265,894

### PRIMARY EDUCATION

Children normally begin their schooling at the age of five years when they enrol for primary education at either a State or private school (see page 163). Primary education involves a seven year course.

### STATE SCHOOLS

Metropolitan children attend primary schools while country children normally attend a primary, rural, area or special rural school, although those in remote areas may receive lessons by correspondence. The table on page 168 shows the number of primary and area schools operating in recent years and the number of primary pupils enrolled at State schools.

#### Primary

Children begin in either the infant department of a large school or in Grade I of a smaller school, school sizes varying from over 1,000 pupils to as few as ten pupils. In Grades I and II children are first formally introduced to books, music, numbers, colour, and form and movement. Rhythm and organised games form an important part of infant activity.

The primary school curriculum is not rigid but specifies a general framework under the headings of English, arithmetic, creative art and craft, and 'other life

interests' which include social studies, nature study, music, physical education and religious instruction. Within this framework teachers select and arrange studies to meet their pupils' needs.

### State Primary Education, South Australia

At or about 1 August	Schools		Pupils Enrolled				
	Primary	Area (a)	Primary Schools	Area Schools (a)	Corres- pondence School (b)	Other (c)	Total
1966.....	507	48	138,618	10,814	576	1,487	151,495
1967.....	494	50	140,636	11,142	620	1,576	153,974
1968.....	483	54	141,599	11,466	693	1,573	155,331
1969.....	476	51	144,352	10,200	656	1,605	156,813
1970.....	475	51	144,647	9,976	650	1,649	156,922

(a) Includes also special rural schools. The figures for pupils enrolled include primary pupils only.

(b) Includes Northern Territory pupils, 219 at 1 August 1970.

(c) Includes Aboriginal schools, schools for handicapped children and schools at institutions.

School libraries form an integral part of the primary education system, as do facilities for showing films, and for listening to the school broadcasts and viewing television programmes provided by the Australian Broadcasting Commission. Facilities are also available for physical education and various forms of craft-work.

An experimental unit of the 'open plan' design at the Burnside Demonstration School was occupied in September 1969. Units of this type provide open teaching areas for about seventy children and two teachers as well as adjacent areas for art, craft and science. There is a withdrawal area with auditory separation from the open teaching space. An enclosed court opens off the covered work areas. A special feature of the experimental units is the light mobile furniture, including room dividers, storage units, trapezoidal and oblong shaped tables. Carrels will facilitate teaching methods suited to the changing objectives of the primary school.

In addition to the Burnside unit seven similar flexible units are operating at other suburban and country schools. Also at the end of June 1971 construction had commenced on eighteen 4-teacher open units and six 6-teacher open units.

### Area and Special Rural

These schools, situated in country centres, cater for both primary and secondary pupils. The primary course is similar to that of the primary schools.

### Correspondence

The Correspondence School was started in 1920 to cater for children unable to attend ordinary schools. Most of these children live in remote parts of South Australia and the Northern Territory, but there are others who cannot attend school through invalidity.

Connected with the Correspondence School are the 'Schools of the Air' at Port Augusta and Alice Springs which provide two-way radio communication between teacher and pupils to supplement the correspondence lessons.

At 31 July 1970 there were 329 boys and 321 girls receiving primary education through the Correspondence School. Of these, 118 boys and 101 girls were living in the Northern Territory.

### PRIVATE SCHOOLS

At 31 July 1970, 22,464 children were receiving primary education at private schools. The majority of these children were attending Catholic schools (see table on page 174).

#### Catholic

Many children receiving primary education in the Catholic school system attend parish schools while the remainder attend colleges run by religious orders—both types of school charge fees.

Parish schools are the property of the parishes which are also responsible for equipping and maintaining them but the schools are usually staffed by religious orders. Elected school boards assist in the financial administration of these schools and determine the fees that will be charged as well as concessions for parents in necessitous circumstances.

#### Other

Primary schools are conducted by the Church of England, the Lutheran Church, and the Seventh Day Adventist Church. Primary education is also provided in preparatory schools attached to secondary schools run by the Church of England, the Methodist Church and the Presbyterian Church, and at two schools under private ownership.

### SCHOOLS FOR HANDICAPPED CHILDREN

The Education Department, through the Psychology Branch, makes provision for children suffering from mental or physical disability. The Psychology Branch provides advice for parents and teachers of backward or problem children, many of whom are helped in the Opportunity and Remedial Classes conducted at some of the large primary schools. There are also twelve Occupation Centres for children with serious mental deficiency, and a Sheltered Workshop Training Centre for mentally retarded adolescents.

For children with severely defective hearing there are seven speech and hearing centres, and there is provision for hard-of-hearing children at some ordinary schools. Speech therapists are available to help children with defective speech.

The Education Department conducts schools at Minda Home for the mentally retarded, Townsend House for blind, deaf and dumb children, Somerton Crippled Childrens Home and Estcourt House convalescent home. The school at the Woodville Spastic Home is privately managed but employs a departmental officer as Head Teacher.

A number of private agencies also provide educational facilities for handicapped children.

### SECONDARY EDUCATION

Children who have completed their primary schooling are required by law to attend a secondary school until the end of the term in which they reach their fifteenth birthday. Secondary education may be obtained at either State or private schools.

#### STATE SCHOOLS

The Education Department provides several kinds of secondary schools. Metropolitan pupils may choose between high schools and technical high schools, but are required to attend schools within the zone in which they reside. In the country, secondary education is provided by high schools in most of the larger towns, and by high, area or special rural schools in many of the smaller centres;



only one of these schools is located in any one centre. There are, however, technical high schools at Mount Gambier, Port Pirie and Whyalla, and certain pupils may use the facilities of the Correspondence School for secondary studies.

### State Secondary Schools, South Australia

At or about 1 August	High		Technical High		Area (a)		Correspondence Pupils Enrolled (b)	Other Pupils Enrolled (c)
	Number of Schools	Number of Pupils Enrolled	Number of Schools	Number of Pupils Enrolled	Number of Schools	Number of Pupils Enrolled		
1966.....	58	37,376	29	17,033	48	4,307	114	110
1967.....	59	39,541	29	18,508	50	4,754	152	105
1968.....	59	41,839	30	19,467	54	5,014	143	84
1969.....	62	44,676	31	19,576	51	4,790	115	121
1970.....	63	47,216	33	19,545	51	4,915	124	66

(a) Includes also special rural schools from 1966.

(b) Full correspondence pupils only. Includes Northern Territory pupils, 36 at 1 August 1970.

(c) Pupils receiving secondary education at primary schools, in Aboriginal schools, and in institutions.

### Changes and Development

The high schools, technical high schools, and the secondary sections of the area schools have been administered since December 1968 by the Secondary Division. Many aspects of courses offered in each of the three kinds of schools were common to all, but each by tradition, planning, and function was better prepared to cope with certain aspects of secondary education than others. Each has still retained its identity by offering the kinds of courses for which it was originally intended, but each has become more flexible by offering other courses that allow for differences in the aspirations and abilities of students in the same school.

The close connections and inter-relationships between courses offered in the three different kinds of secondary schools is designated by the term 'Track' which denotes the intention of the course and does not necessarily indicate the level of ability of the students.

Track 0 is intended to prepare students for tertiary studies either at a University or for diploma courses at the S.A. Institute of Technology and at present such courses are examined externally by the Public Examinations Board at fourth and fifth year level.

Track 1 indicates that courses generally are internally examined; there is less degree of abstraction in the syllabuses, and the intention is to prepare students for entry to certificate courses at the S.A. Institute of Technology or entrance to some teachers college courses that do not require degree study. These courses have a high vocational intention and prepare students for commercial employment and exacting apprenticeship studies.

Track 2 courses usually are internally examined, and in general, aim to help students take an intelligent interest in the world around them, and prepare them for vocations that require routine activities or for apprenticeship study less exacting than expected of Track 1 students.

### High Schools

High schools are provided in the metropolitan area and in most of the larger country towns. These schools are generally co-educational. High schools provide both academic and non-academic courses, with provision for commercial subjects, and instruction in a limited number of craft subjects.

Courses are provided that meet the needs and abilities of all kinds of students. Most students take the general course, designated Track 0, that leads to the Matriculation and is examined externally at fourth year (Leaving) and fifth year (Matriculation) by the Public Examinations Board (PEB).

The breadth of courses sought during the first three years of secondary schooling (the Junior Secondary Curriculum) is believed to be best achieved by offering students as wide a selection of subjects as is compatible with their abilities and interests. For convenience and guidance the subjects are divided into two basic groups. The first, a core group of five subjects, consists of English, social studies, mathematics, science, and a craft, to which is added a selection of two, three or four subjects from a second group called electives. Subjects in this group include such disciplines as foreign languages, further mathematics, science and craft, art, agriculture (in country area schools and high schools), history and/or geography, and music. The number of electives taken will depend upon the facilities available, the ability of the student and his vocational interests.

Opportunities are also given for general experience in some of the elective group of subjects. Instruction referred to as general experience is below the norm in time for that regarded as a full subject, but is sufficient to stimulate and awaken latent interest. General experience subjects may include foreign languages at a conversational level, art, further craft, physical education, music, agriculture and commerce.

The junior secondary levels are regarded as exploratory and aim to provide the student with as wide a range of interests and educational experiences as possible before he commits himself to a particular course of study at the senior level (fourth and fifth year). A selection from the following subjects, English, foreign languages, history, geography, social studies, mathematics, science, art, craft (woodwork in high schools with needlework and metal work offered in a few schools), music, physical education, is possible in the junior curriculum in most high schools.

In the metropolitan area most high schools have matriculation classes and offer a comprehensive range of courses, while in the country most high schools with enrolments of 400 or more have a matriculation class.

The commercial courses (Track 1) may be either examined externally by the Public Examinations Board or internally moderated by the Education Department. A commercial course does not begin until the second year at high school and the core subjects consist of English, commerce, typewriting and shorthand with a choice from such additional general subjects as geography, history, mathematics, or arithmetic and a foreign language; but the extent of this elective group depends upon the facilities within the school. Commercial subjects are not available in high schools after the fourth year (Leaving) level.

There is a growing tendency to provide fifth year internally examined syllabuses in high schools in some subjects, but at present this practice is more widely developed in technical high schools. Urrbrae Agricultural High School offers an interesting variation to high school practice; this secondary school, located in an Adelaide suburb, specialises in the teaching of agriculture. Agriculture is taught in many country high schools and some area schools, but Urrbrae offers a special secondary education for boys who plan to follow a career in agriculture. The school's syllabus includes agricultural science, farm mechanics, and field work as well as the normal academic subjects. Boys who attend Urrbrae may matriculate for university degree courses and for Roseworthy Agricultural College courses. Courses alternative to those of the Public Examinations Board are provided; a special fourth and fifth year course leads to an Urrbrae Certificate.

Most high schools provide Track 2 courses for students who find the more academic studies of Track 0 and Track 1 too demanding. The Track 2 students concentrate upon syllabuses that have a practical bias and aim to develop skills of communication, computation and understanding necessary to cope with the practical situations of everyday life.

### Technical High Schools

Technical high schools combine both an academic and practical education, with a special emphasis upon the various forms of handwork. These schools, as with other secondary schools, offer syllabuses designed for students in Tracks 0, 1 or 2, as well as two further tracks designated 3 and 4 (Track 3 is for slow learners; the syllabuses emphasise remedial work and the essential skills of communication and computation: Track 4 students have handicaps which preclude them from most occupations other than those of a simple routine nature). The majority of students study Track 1 and 2 syllabuses which are internally examined, moderated by the Education Department, and acknowledged by the Secondary School Certificate at fourth and fifth year level, but opportunities are available to those students who elect to study Track 0 syllabuses that lead to matriculation.

Most technical high schools are designed either for boys or girls but all four country technical high schools are co-educational as are Adelaide Technical High School and the newly established metropolitan technical high schools.

Subjects offered at boys technical high schools include: English, social studies, mathematics, science, arts, crafts, art/craft, and a wide assortment of technical subjects related to the art/craft group (*e.g.* plastics, applied electricity).

Girls technical high schools offer the same kind of core subjects, English, social studies, science and craft, but the elective group emphasises commercial subjects, skills and experience as well as art, craft, and art/craft. The commercial courses are basically vocational and give training in shorthand, typewriting, and commercial practice from second year to fourth year, whilst special secretarial courses are available in a number of schools at the fourth year level.

Technical high schools, both boys and girls, are developing fifth year courses which are internally examined; this is a logical extension for students who have completed four years of internally examined courses, and desire a further year as preparation for tertiary courses for which matriculation is not a prerequisite.

### Area Schools

Area Schools are provided in certain country districts not served by high schools; they cater for both primary and secondary students and are co-educational. In line with secondary policy in high schools and technical high schools these schools offer a Track 0 course as well as a Track 1 or 2 course that is examined internally. The range of subjects offered is more restricted than that available to high schools and technical high schools, but all students have the opportunity to study core secondary syllabuses to fourth year in their own district; English, social studies, mathematics, science and craft form a core to which may be added further mathematics, science or craft, history and/or geography, but no foreign language.

### Special Rural Schools

These schools were first established in remote country areas from the beginning of 1966 with the intention of supplying a limited secondary education in areas where it had been shown that there was an obvious need for secondary education

but where the establishment of an area school was not warranted. Courses in these schools are restricted to the core subjects, English, social studies, mathematics, science—sometimes craft where facilities are available, and geography and/or history. Programmes are based on Track 0 syllabuses and the instruction does not proceed beyond third year level.

### **Correspondence School**

Children who are unable to attend a secondary school may receive secondary education through the Correspondence School. Lessons are forwarded to cover nine academic subjects (all to Leaving Certificate standard), and also certain drawing subjects. Assistance may take the form of full correspondence or supplementary courses. Supplementary courses are conducted through a primary school head teacher, who may, in the case of remoteness from secondary school facilities, conduct grades beyond Grade VII. Correspondence lessons are supplemented by radio lessons from the 'Schools of the Air'.

At 1 August 1970 there were fifty-three boys and seventy-one girls receiving secondary education through full correspondence courses; of these, sixteen boys and twenty girls were living in the Northern Territory.

### **PRIVATE SCHOOLS**

Secondary education is also provided by private schools; these schools, for the most part, are identified with various religious denominations. Private secondary schools usually charge fees; however, a limited number of internal scholarships are available and pupils may qualify for certain State scholarships. In addition to normal day attendance many private schools offer boarding facilities for country pupils. Private schools provide academic courses preparing pupils for the PEB examinations, and this determines their academic curricula for fourth and fifth years. Church schools give religious as well as secular education.

### **Catholic Schools**

The Catholic school system provides secondary education at boarding and day colleges in metropolitan and country areas. There are no technical secondary schools, but both general and commercial courses are available to pupils for Leaving and Matriculation examinations. Home Science is taught in some girls schools and an agricultural college for boys is conducted at Mount Gambier where a theoretical and practical study of agriculture is combined with the regular secondary course. Generally, Catholic secondary schools are the property of the religious communities who conduct them and are supported by the fees charged.

### **Other Schools**

The Church of England, the Methodist Church, the Lutheran Church and the Presbyterian Church all conduct secondary schools for boys and girls in the metropolitan area with most schools having facilities for boarders.

At boys schools, emphasis is on general academic and commercial courses: Scotch College at Mitcham, however, provides in addition agricultural training. Girls schools generally provide alternative courses for those pupils not academically inclined. In addition, all these schools offer a wide range of extra-curricular activities. There are also two non-denominational schools for girls which offer facilities similar to those of the church schools.

Training in typing and shorthand is provided at privately owned business colleges which specialise in this field. A number of these colleges also prepare pupils in certain PEB subjects.

**Summary**

The following tables give details of all private schools and cover both primary and secondary education.

**Private Schools, South Australia<sup>(a)</sup>**

Year	Number of Schools	Number of Teachers (b)	Pupils on Roll at or about 1 August				
			Primary		Secondary		Total
			Males	Females	Males	Females	
1966.....	172	1,422	11,756	12,432	6,429	6,570	37,187
1967.....	173	1,451	11,422	12,111	6,749	6,720	37,002
1968.....	171	1,457	10,971	11,843	6,883	6,716	36,413
1969.....	171	1,524	10,835	11,422	7,170	7,033	36,460
1970.....	170	1,604	11,016	11,448	7,408	7,234	37,106

(a) Excluding business colleges.

(b) Full-time teachers plus the full-time equivalent of part-time teachers.

In the next table private school pupils are classified according to the denominational affiliation of the school they attended. The predominant contribution of Catholic schools is clearly evident from the table. In 1970 Catholic schools accounted for 81 per cent of primary pupils and 52 per cent of secondary pupils attending private schools.

**Pupils at Private Schools, South Australia**

*At or about 1 August*

Denomination of School	1966	1967	1968	1969	1970
<b>Primary:</b>					
Catholic .....	19,843	19,253	18,634	18,051	18,108
Church of England .....	1,738	1,655	1,567	1,492	1,490
Lutheran .....	933	961	985	988	1,076
Methodist .....	544	535	529	524	531
Presbyterian and Baptist/ Congregational .....	629	625	615	600	624
Seventh Day Adventist .....	91	129	114	111	132
Undenominational .....	410	375	370	491	503
<b>Total primary .....</b>	<b>24,188</b>	<b>23,533</b>	<b>22,814</b>	<b>22,257</b>	<b>22,464</b>
<b>Secondary:</b>					
Catholic .....	6,369	6,712	6,791	7,208	7,558
Church of England .....	2,442	2,462	2,522	2,516	2,447
Lutheran .....	562	583	560	640	727
Methodist .....	1,516	1,569	1,627	1,680	1,756
Presbyterian and Baptist/ Congregational .....	1,255	1,275	1,262	1,334	1,308
Seventh Day Adventist .....	38	48	51	46	36
Undenominational .....	817	820	786	779	810
<b>Total secondary .....</b>	<b>12,999</b>	<b>13,469</b>	<b>13,599</b>	<b>14,203</b>	<b>14,642</b>

## EXAMINATIONS AND SCHOLARSHIPS

**Examinations**

In addition to internal examinations conducted by the schools there are a number of external examinations.

After four years secondary study the pupil normally sits for the Leaving examination of the Public Examinations Board of South Australia, or for an examination conducted by the Education Department.

The Public Examinations Board conducts a further examination at the completion of the fifth year. Before 1966 this examination had been known as the Leaving Honours examination and while considered a desirable fore-runner to university study had not been compulsory for entrance to the University of Adelaide (matriculation being based on the Leaving examination). Commencing with 1966 this examination became the Matriculation examination.

Before 1966 the PEB had given a certificate for a pass in the required number of subjects at either the Intermediate or Leaving examinations and for a pass in one or more subjects in the Leaving Honours examination. From 1966 the Board has issued to each Intermediate, Leaving and Matriculation examinee a certificate showing the grade achieved in each of the subjects in which examined. The last PEB Intermediate examination was held in 1968. The total number of candidates for examination by the Board in one or more subjects in 1970 were Leaving, 12,636 and Matriculation, 6,780.

**Scholarships**

The Commonwealth Government, the State Government and various private benefactors provide a variety of scholarships each year for South Australian pupils.

*Secondary Scholarships*

On the completion of primary schooling, secondary pupils, whether at State or private schools, are entitled to a book allowance of \$16 per year for the first three years, and \$24 and \$26 for the fourth and fifth years respectively. In 1969-70, \$1,437,300 was paid in secondary book allowances. Pupils who have to travel considerable distances to the nearest suitable school, or school bus, may also receive travelling expenses or, if forced to live away from home, a boarding allowance. The boarding allowance is \$180 per year for each of the first four years of secondary schooling increasing to \$230 while studying an approved fifth year course.

In 1965 the Commonwealth Government introduced scholarships to cover the last two years of secondary education. These scholarships, of which 981 were available in South Australia in 1971, are awarded on the results of a special Australian Council for Education Research (ACER) examination conducted in July of the third year of secondary education. The scholarships which are tenable at any approved State or private school are free of a means test and offer a \$200 living allowance, a \$50 book allowance and up to \$150 re-imbursement for fees paid in each year.

Technical Scholarships are offered to pupils in the Leaving year on the basis of results in the ACER examination and are tenable in approved courses at the South Australian Institute of Technology, the South Australian School of Art, Roseworthy Agricultural College, South Australian Education Department tertiary institutions including some teachers colleges, technical colleges and adult education centres, two secretarial colleges and in Melbourne, the Australian Ballet School

and the Social Welfare Department Youth Leadership course. From the beginning of 1968 these scholarships have been offered to pupils in the Matriculation year, to students already enrolled in approved courses, to students with suitable results in other approved examinations and to apprentices who are qualified to enrol in an approved course. For full-time study benefits are the same as the secondary scholarship; for part-time study students receive \$100 living allowance and a re-imbursement for fees paid up to \$100 per year.

On the last school day of 1970 there were 1,900 pupils studying with the assistance of secondary scholarships and a further 472 with technical scholarships.

The Commonwealth Government, through the Soldiers' Children Education Scheme, offers assistance at the secondary level to children of ex-servicemen whose death, blindness or total and permanent incapacity was the result of war service. Eligible children upon reaching twelve years of age qualify for a fortnightly allowance while attending school. Where appropriate a living-away-from-home allowance is also paid and the payment of allowances is subject to satisfactory attendance and progress.

At 1 January 1971 weekly allowances were \$2.18 at ages twelve and thirteen, \$3.30 at ages fourteen and fifteen and \$7.28 at ages sixteen and over, if living at home; and \$7.28 at ages twelve to fifteen and \$11.25 at ages sixteen and over if living away from home. Each pupil aged sixteen and over whose father died before he turned sixteen receives \$9.30 if living at home or \$13.28 if living away from home. The pupil receives guidance and advice on his course of studies from the Soldiers' Children Education Board.

### *Tertiary Scholarships*

The Commonwealth Government, through the Commonwealth Scholarships Board, each year offers two types of scholarships at the tertiary level, University scholarships and Advanced Education scholarships. University scholarships are tenable only in approved university courses and are either Open Entrance scholarships, Later Year scholarships or Mature Age scholarships. Advanced Education scholarships are tenable only in approved non-university tertiary courses at the South Australian Institute of Technology, Roseworthy Agricultural College, Education Department teacher training colleges, and the Kindergarten Teachers College; these are either Open Entrance or Later Year scholarships.

### **Commonwealth Tertiary Scholarships, South Australia<sup>(a)</sup>**

Year	New Awards Accepted			Students in Training at 30 June	Expenditure (Year ending 30 June)		
	University	Advanced Education	Total		Fees	Living Allowance	Total
					\$	\$	\$
1966.....	821	113	934	1,827	561,161	325,780	886,941
1967.....	484	32	516	2,343	652,478	413,883	1,066,361
1968.....	829	100	929	2,595	1,058,092	561,017	1,619,109
1969.....	912	151	1,063	3,000	1,013,772	656,580	1,670,352
1970.....	1,088	286	1,374	3,358	1,242,393	819,361	2,061,754

(a) Includes pupils who live in Northern Territory and sit for the PEB examinations.

Students awarded a Commonwealth scholarship are entitled to the payment of certain fees and allowances without a means test. In addition, full-time students may be granted a living allowance in accordance with a prescribed means test. At 1 January 1971 the maximum annual allowance was \$700 for a student living at home and \$1,100 for a student living away from home.

Students under the Soldiers' Children Education Scheme may receive a basic annual allowance of \$700, plus all fees, travelling expenses and costs of necessary text books and equipment while undergoing tertiary education. Additional expenses are paid if the student is living away from home or supporting a family.

#### **Soldiers' Children Education Scheme, South Australia<sup>(a)</sup>**

Year	Number of Beneficiaries in Training (b)				Expenditure on Benefits		
	Primary and Secondary	Tertiary	Industrial	Total	Allowances	Fees, Books, Equipment and Fares	Total
					\$	\$	\$
1965-66 ..	636	128	136	900	189,973	43,848	233,821
1966-67 ..	629	126	131	886	182,131	50,805	232,936
1967-68 ..	637	148	154	939	191,282	57,030	248,312
1968-69 ..	585	158	132	875	221,269	66,828	288,098
1969-70 ..	540	157	130	827	218,000	71,978	289,978

(a) Includes Northern Territory. (b) Beneficiaries twelve years and over. Number at end of year.

Subject to income limits, students undergoing industrial training receive a basic allowance of \$2.65 per week plus the cost of Trade School requisites.

The University of Adelaide and the Flinders University award a number of prizes, grants and scholarships each year, details of which are given in the Calendars of the respective Universities. Many students also receive assistance at the tertiary level through studentships offered by government departments and private firms (for teaching studentships see pages 193-4).

The South Australian Government's Fees Concession Scheme provides financial assistance in the form of a loan only or of a combination of loan and grant to eligible students (at the Universities or undertaking tertiary courses at the South Australian Institute of Technology) whose fees are not met by scholarships, cadetships, or similar awards or by employers. Eligibility for and the amount of assistance are determined in accordance with a prescribed means test. The nature of the course determines the form of assistance.

A number of adults receive training through three Commonwealth training schemes currently operating in South Australia. The schemes, the Korea and Malaya Training Scheme, the Disabled Members and Widows Training Scheme, and the Social Services Training Scheme, are administered by the Technical Branch of the Education Department.

### **TERTIARY EDUCATION**

#### **THE UNIVERSITY OF ADELAIDE**

The University was founded by Act of Parliament in 1874 and began its academic work in 1876. From its inception it admitted women on equality with men. Its original staff was four professors, three part-time lecturers and a registrar-librarian. Students in 1876 numbered eight undergraduates and fifty-two others, and the curriculum was confined to arts and science. Within a decade



law, music and medicine were added; in 1888 studies in engineering were instituted in collaboration with the South Australian School of Mines and Industries; and at the turn of the century the University broke new ground for Australian universities by founding a conservatorium of music and by instituting studies in commercial subjects. Between the two wars the Waite Agricultural Research Institute and faculties of dentistry and economics were established, studies in agricultural science and engineering greatly developed, and diploma courses in pharmacy, public administration and physical education instituted.

The governing body of the University of Adelaide is the Council, comprising the Chancellor and the Vice-Chancellor (*ex officio*), twenty members elected by the graduates of the University of at least three years standing, and five members appointed by Parliament. The principal advisory committees of the Council are the Education Committee and the Finance Committee each of which is appointed by the Council. There is also the usual university structure of faculties, boards of studies and special committees to advise on particular aspects of the University's work.

As can be seen from the following table the University is largely supported by Government grants; they constituted 84 per cent of current revenue for 1969 while student fees yielded 14 per cent.

**The University of Adelaide, Finance<sup>(a)</sup>**

Particulars	1965	1966	1967	1968	1969
Revenue:	\$'000				
Government grants;					
State .....	4,480	4,149	4,659	4,955	5,064
Commonwealth .....	2,769	2,953	3,055	3,305	3,393
Fees .....	1,160	1,227	1,207	1,379	1,428
Interest and dividends .....	114	123	136	131	136
Other income .....	80	49	42	55	69
Total .....	8,603	8,501	9,099	9,825	10,090
Expenditure .....	7,908	8,469	8,938	9,653	10,425
Capital receipts:					
State .....	185	158	684	667	201
Commonwealth .....	185	158	684	667	201
Capital expenditure .....	393	615	1,435	971	449
Receipts from endowments .....	188	165	64	180	69

(a) Includes Waite Agricultural Research Institute.

In 1970 the University had 11 faculties: arts (10 departments); economics (2); science (16); agricultural science (6); engineering (4); medicine (7); law; music; dentistry; architecture and town planning; and technology and applied science. It also provided diploma courses in physical education, physiotherapy, and public administration. Higher degrees were provided in all faculties except technology.

Intending students are normally required to have passed the Matriculation examination at a prescribed overall standard. Interstate and overseas students, however, may be accepted on alternative qualifications.

The period of study ranges from three years for certain degree and diploma courses to six years for medicine. Fees for full-time students were increased in 1970 to approximately \$411 a year for a student taking an arts-type course, \$456 a year for a science-type course, and \$489 a year for dentistry and medicine. These fees entitle students to tuition and access to the Library and to the various facilities of the University Union and the Sports Association. Students, however, may obtain financial assistance in a number of ways; see pages 175-7. Provision is also made in certain faculties for part-time students who pay reduced fees on a subject-taken basis.

The original full-time academic staff of four in 1876 had grown by June 1970 to 66 professors, 63 readers, 180 senior lecturers, 146 lecturers, and 87 tutors and demonstrators. Teaching by part-time staff amounted in 1970 to 74,500 hours. Part-time staff were mainly engaged in large first-year science classes involving laboratory work, in the faculties of engineering, law, medicine and dentistry, and in the physiotherapy course.

During the last decade significant changes have occurred in the composition of the student body. The proportion of full-time students has steadily risen, and the proportion taking diploma courses and part-time studies steadily declined. The most significant change, however, has been in the numbers of students proceeding to honours and higher degrees; here the rate of growth is double that of undergraduate enrolments.

Details of student enrolments are given in the next two tables.

#### The University of Adelaide, Enrolments<sup>(a)</sup>

Course	1966	1967	1968	1969	1970
Higher degree candidates (b) . . . .	649	727	747	835	852
Undergraduate, diploma, certificate and miscellaneous students:					
Agricultural science . . . . .	147	139	180	202	195
Applied science . . . . .	111	172	199	203	150
Architecture . . . . .	196	186	180	187	186
Arts . . . . .	2,775	2,640	2,564	2,629	2,565
Dentistry . . . . .	217	211	202	209	182
Economics . . . . .	539	459	465	475	498
Engineering . . . . .	536	542	532	555	561
Law . . . . .	392	359	366	352	382
Medicine . . . . .	593	634	617	606	571
Music . . . . .	60	73	80	88	97
Pharmacy (degree) . . . . .	85	142	137	130	89
Science . . . . .	1,466	1,436	1,376	1,351	1,382
Technology . . . . .	672	656	592	505	347
Pharmacy (diploma) . . . . .	128	56	16	—	—
Physical education . . . . .	150	134	132	101	61
Physiotherapy . . . . .	91	94	82	90	57
Social studies . . . . .	106	68	23	10	2
Miscellaneous (SAIT) (c) . . .	34	100	101	63	91
Elder Conservatorium (d) . . .	434	339	292	283	296
<b>Total . . . . .</b>	<b>9,381</b>	<b>9,167</b>	<b>8,883</b>	<b>8,874</b>	<b>8,564</b>

(a) Each student is counted once only; in the category appropriate to his principal course.

(b) Includes Master Preliminary students.

(c) Students enrolled in subjects as part of a diploma course at the South Australian Institute of Technology.

(d) Students not also enrolled for degree or diploma subjects.

The University of Adelaide, Enrolments, 1970<sup>(a)</sup>

Course	New Students (b)	All Students				
		Full-time	Part-time	External	Staff	Total
Higher degree candidates....	199	450	223	40	115	828
Master Preliminary .....	8	3	21	—	—	24
Undergraduate, diploma, certificate, and miscellaneous students:						
Agricultural science ....	51	167	28	—	—	195
Applied science .....	—	80	70	—	—	150
Architecture .....	34	149	37	—	—	186
Arts .....	433	1,241	1,202	122	—	2,565
Dentistry .....	17	178	4	—	—	182
Economics .....	128	223	275	—	—	498
Engineering .....	163	505	56	—	—	561
Law .....	122	316	63	3	—	382
Medicine .....	22	562	9	—	—	571
Music .....	19	79	18	—	—	97
Pharmacy .....	—	71	18	—	—	89
Science .....	371	1,135	246	1	—	1,382
Technology .....	—	126	221	—	—	347
Physical education .	—	32	26	3	—	61
Physiotherapy .....	—	57	—	—	—	57
Social studies .....	—	—	2	—	—	2
Misc. (SAIT) (c) .....	—	1	90	—	—	91
Elder Conservatorium (d)	54	—	296	—	—	296
Total .....	1,621	5,375	2,905	169	115	8,564

(a) Each student is counted once only; in the category appropriate to his principal course.

(b) Figures for undergraduate courses exclude students who have transferred from another undergraduate course either in this or another university, or who are commencing a second course.

(c) Students enrolled in subjects as part of a diploma course at the South Australian Institute of Technology.

(d) Students not also enrolled for degree or diploma subjects.

From its inception until the end of 1970 the University had conferred 18,554 degrees and 6,778 diplomas by examination. The growth of the University in recent years is indicated by the number of degrees and diplomas awarded in 1970 which totalled 1,752, compared with 658 in 1960.

The controlling body of student activities outside the classroom is the Union Council, comprised of representatives of the students, graduates, staff and Council of the University. The Union Council receives the annual fee \$48 (\$24 for part-time students) payable by all students proceeding to a degree or diploma; from this income it makes grants to the Sports Association for the maintenance of nearly forty sporting clubs and to the Students Representative Council for the support of some fifty student societies. It is also responsible for the Union buildings, including the three refectories and Union Hall. The Union buildings are undergoing, during 1970 and 1971, an extensive rebuilding and expansion programme which will result in a total area of about 67,000 sq ft of floor space; the playing fields available to the Sports Association cover about 60 acres.

The residential colleges are independent bodies affiliated with the University. The three colleges for men were founded by churches, but impose no denominational restrictions on admission; the women's college has no denominational affiliation. All four are situated in North Adelaide within easy walking distance

of the University. Their names, church affiliations, years of founding and residential capacities are:

St. Mark's . . . . .	Church of England . . .	1925	146 students, 11 tutors
St. Ann's . . . . .	Non-denominational . .	1947	121 students, 8 tutors
Aquinas . . . . .	Catholic . . . . .	1948	95 students, 12 tutors
Lincoln . . . . .	Methodist . . . . .	1952	160 students, 15 tutors

In 1968 a fifth residential college, Kathleen Lumley College, was established for post graduate students. In its initial stage, the College provides residential accommodation for about thirty students and a cultural and social centre for all post graduate students.

### **The Library**

The central library of the University is named the Barr Smith Library in honour of its original benefactor, Robert Barr Smith, and his son, Tom Elder Barr Smith. During his life Robert Barr Smith provided \$18,000 for the purchase of books and members of his family gave the University the sum of \$22,000 in 1920 in his memory. Tom Elder Barr Smith provided the first part of the present building in 1930 at a cost of nearly \$70,000.

In addition to the central library there are branch libraries for law, medicine, music and the Waite Agricultural Research Institute. Borrowing facilities are available to staff, students and graduates.

Holdings at the end of 1970 were as follows: central library 411,100 volumes; law library 30,300; medical library 62,800; music library 5,800 (and 11,100 pieces of music in sheets); and the Waite Agricultural Research Institute 25,800; making total holdings of 535,800 volumes.

During 1970 the Library made 199,600 loans to students, staff and graduates; 14,100 to other libraries in South Australia; and 5,800 to libraries in other States. It received 1,800 loans from other libraries. Accessions totalled 30,300 and withdrawals numbered 447. Serial titles received exceeded 16,900. Expenditure on staff, books, journals, binding and other library purposes amounted to \$733,000 or 6.1 per cent of total university revenue expenditure.

### **The Waite Agricultural Research Institute**

The Waite Agricultural Research Institute was established, within the University of Adelaide, in 1924. The foundation of the Waite Institute was made possible by a gift of land and property at Glen Osmond together with an endowment from Mr. Peter Waite. The Institute has received a number of endowments subsequent to this original gift and these have been used to assist in the establishment of additional laboratories and other research and teaching facilities. A gift of about 700 acres of land at Mintaro, near Clare, has enabled the development of the Mortlock Experiment Station which provides additional field facilities for the Institute for its research and post graduate training programmes in the animal, pasture, and crop sciences.

As part of the University of Adelaide the Institute is financed in large measure from the Commonwealth and State Government grants made on the recommendation of the Australian Universities Commission. The research programmes at the Institute have also attracted a very satisfactory measure of support from other sources, notably primary industry bodies such as the Australian Wool Board, the Wheat Industry Research Council, Wheat Industry Research Committee of South

Australia, Barley Improvement Trust Fund and the Australian Meat Research Committee. Between 20 and 25 per cent of the total Waite Institute budget comes from these sources.

The Institute contains six departments, each under the leadership of a professor, namely Agricultural Biochemistry and Soil Science, Agronomy, Animal Physiology, Entomology, Plant Pathology and Plant Physiology. For its first forty years the Institute centred its research and teaching activities on the plant and soil sciences but recognition of the growing importance of the livestock industries in Australia led to the introduction of animal studies, a development entrenched by the establishment in 1964 of the Department of Animal Physiology.

The six departments are responsible for teaching the last two years of the four-year undergraduate course leading to the degree of Bachelor of Agricultural Science, the first two years being provided by appropriate science departments of the University. The Waite Institute is noted for the development and maintenance of a strong post graduate school in which students from all over Australia and many countries overseas, particularly British Commonwealth countries, are enrolled.

#### **The Elder Conservatorium of Music**

The University established a Chair of Music in 1884 and, with the assistance of an endowment by Sir Thomas Elder, a Conservatorium of Music in 1898. In addition to full degree courses in practical studies, musicology, and composition, the University School of Music provides instruction in the various branches of musical performance for part-time students.

Concert experience for students is provided through regular informal concerts internal to the Conservatorium and by public concerts given from time to time. The University Music Society arranges each year a series of night concerts by members of the staff, who provide also a series of Sunday afternoon public concerts and recitals during the winter months.

In 1970 there were ninety-seven students proceeding to the degree of Bachelor of Music and 296 students taking single-subject practical studies.

#### **Department of Adult Education**

This department offers, largely in conjunction with the Workers Educational Association of South Australia Inc., a range of courses for members of the general public (see page 192).

#### **Other Special Features**

Unusual features of the University's work include its extensive research into the linguistics, myths, legends and musicology of the Aborigines; teaching and research in Computing Science ranging from first year undergraduate level to the Doctorate of Philosophy; the Mawson Institute for Antarctic Research (which also takes post graduate students); upper atmosphere research by balloon and rocket; mineral exploration; and arid zone studies.

### **THE FLINDERS UNIVERSITY OF SOUTH AUSTRALIA**

During 1958 when the University of Adelaide began to plan two major new buildings on its existing 30-acre site it became apparent that further expansion would have to take place elsewhere.

Early in 1961 the South Australian Government indicated that it would make available to the University of Adelaide an area at Bedford Park, of some 370 acres, situated about seven miles from the centre of Adelaide in the foothills of the Mount Lofty Ranges. Consequently the University of Adelaide made a submission for financial support to the Australian Universities Commission in 1962, which gave approval for the planning of Bedford Park. The institution became known as 'The University of Adelaide at Bedford Park'. Towards the end of 1965 the South Australian Government decided to make The University of Adelaide at Bedford Park a fully autonomous university under the name 'The Flinders University of South Australia', after the great explorer and hydrographer, Matthew Flinders.

The Flinders University of South Australia Act came into force on 1 July 1966. The Act places the whole management of the University in the hands of a Council with powers to make statutes and regulations subject to the approval of the Governor-in-Council and, after 1971, of Convocation, which will comprise the graduates of the University and such other members as the Council may determine. The Council comprises twenty-seven members: The Chancellor; the Vice-Chancellor; the Director-General of Education; five members of Parliament elected by Parliament; a nominee from each of the Chambers of Manufactures and Commerce jointly, the Trades and Labor Council, and the Government; two professors and two non-professorial academic staff members elected by the academic staff; the President of the Students Representative Council; eight members elected by Convocation; and up to three members co-opted by the Council.

A more detailed history of the Flinders University was included on pages 163-8 of the *South Australian Year Book* 1967.

Details of revenue and expenditure for the period 1965 to 1970 are shown in the following table.

**The Flinders University of South Australia, Revenue and Expenditure**

Particulars	1965	1966	1967	1968	1969	1970
	\$'000					
Capital revenue:						
Government grants;						
State .....	1,755	559	943	785	469	842
Commonwealth .....	1,755	553	943	785	469	842
Other .....	4	73	—	—	—	—
Total .....	3,514	1,185	1,886	1,570	938	1,684
Current revenue:						
Government grants;						
State .....	382	753	1,245	1,452	1,643	2,118
Commonwealth .....	208	458	732	882	1,010	1,327
Fees .....	—	63	108	181	227	338
Other .....	—	1	12	31	39	41
Total .....	590	1,275	2,097	2,546	2,919	3,824
Capital expenditure .....	3,741	1,183	1,620	1,536	1,199	1,420
Current expenditure .....	590	1,278	2,074	2,509	2,983	3,837

The first academic year of the University began on 7 March 1966, with enrolments of 382 first-year undergraduates and 35 graduate students. Details of enrolments for the years 1968 to 1971 are shown in the following tables.

**The Flinders University of South Australia, Enrolments**

Course	1968	1969	1970	1971
Bachelors degrees:				
Arts .....	546	697	796	878
Science (a) .....	406	457	591	640
Economics .....	92	105	165	181
Education .....	45	63	96	140
Postgraduate diplomas:				
Social administration .....	17	31	32	43
Education .....	—	36	58	81
Higher degree (including master's qualifying) .....	95	138	155	155
Miscellaneous .....	11	10	16	27
<b>Total .....</b>	<b>1,212</b>	<b>1,537</b>	<b>1,909</b>	<b>2,145</b>

(a) Includes the following numbers of students who intended to transfer to the University of Adelaide at the end of their first year: 1968, 75; 1969, 74; 1970, 127; 1971, 129.

**The Flinders University of South Australia, Enrolments, 1971**

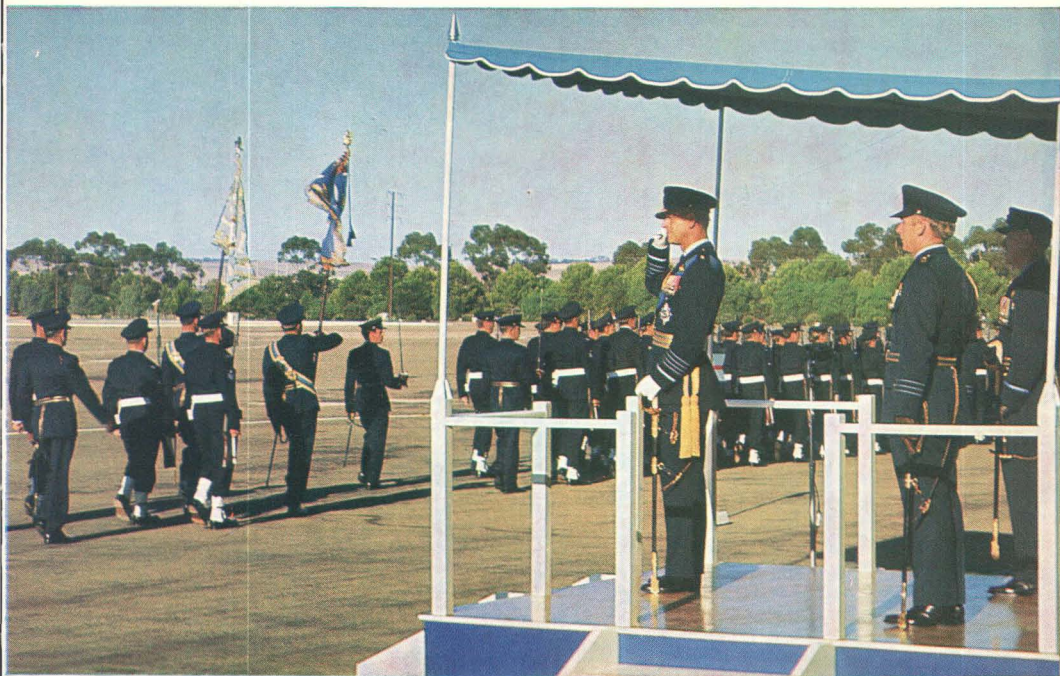
Course	New Students	All Students		
		Full-time	Part-time	Total
Arts .....	360	740	138	878
Science .....	326	610	30	640
Economics .....	64	140	41	181
Education .....	—	102	38	140
Higher degrees .....	37	77	55	132
Master qualifying .....	16	2	21	23
Post graduate diplomas .....	111	114	10	124
Miscellaneous .....	14	—	27	27
<b>Total .....</b>	<b>928</b>	<b>1,785</b>	<b>360</b>	<b>2,145</b>

### Academic Organisation

The academic organisation of the University is based on 'Schools' instead of faculties or departments. The school is the basic academic and administrative unit and one of the professors of each school is appointed to act as the chairman of the school.

At present there are five schools: the Schools of Humanities; Social Sciences; Mathematical Sciences; Physical Sciences; and Biological Sciences. A new School of Medicine is currently being developed. The School of Biological Sciences is an integrated one; there are no divisions into the traditional disciplines of botany, zoology, micro-biology, etc., the emphasis being on the manner in which the teaching and research are organised, *e.g.* cellular biology, molecular biology. The remaining schools have a total of nineteen disciplines established within them.





*Royal Australian Air Force*

As a part of the celebrations for the fiftieth anniversary of the founding of the Royal Australian Air Force the Queen's Colours and No. 11 Squadron Colours were paraded before the Marshal of the Royal Australian Air Force, His Royal Highness the Duke of Edinburgh, at RAAF Base Edinburgh in March 1971.

Fly-past of four Lockheed P3B 'Orion' aircraft of No. 11 (Maritime Reconnaissance) Squadron RAAF, based at Edinburgh near Adelaide, during the Colour Parade.

*Royal Australian Air Force*





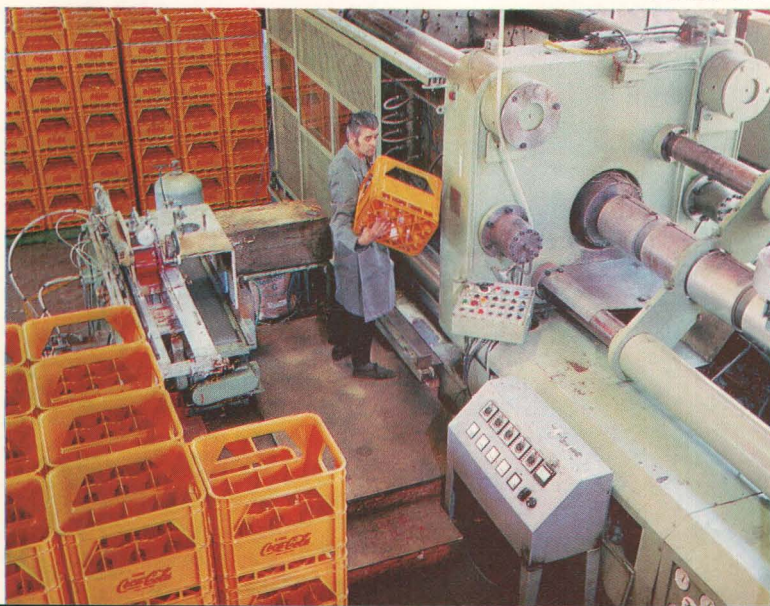


*Marcus B. Brownrigg*

Crushed copper ore stockpile and part of ammonia leach plant at Burra, 94 miles north of Adelaide. This plant uses low-grade oxidised copper ores previously found uneconomic to process.

This large injection moulding machine in an Adelaide factory produces plastic mouldings for bottle crates, plastic furniture and pallets. Weighing 84 tons it is capable of producing mouldings up to a shot weight of 290 ounces.

*Castalloy Ltd*



The establishment of full-time staff of the University at 1 January 1971 is shown in the following table.

**The Flinders University of South Australia,  
Full-time Staff Establishment, 1971**

<b>Schools:</b>	
Academic (teaching and research) . . . . .	192
Technical . . . . .	87
Clerical . . . . .	46
<b>Library:</b>	
Professional . . . . .	20
Other . . . . .	29
<b>Registry:</b>	
Senior administrative . . . . .	21
Clerical . . . . .	48
Caretaking, grounds and maintenance . . . . .	50
<b>Student services:</b>	
Professional . . . . .	3
Other . . . . .	3
<b>Total . . . . .</b>	<b>499</b>

### **The Library**

The acquisition of books for the library commenced in 1963 when the first library staff were appointed. By the time teaching began in 1966 a collection of some 60,000 volumes had been assembled. At the end of 1970 the collection totalled 169,245 volumes and approximately 24,000 volumes are being added each year; 4,880 periodicals are currently received. Emphasis is placed on the acquisition of material to support the current teaching and research programmes of the University, with special attention being paid to such fields as Spanish literature where little material is available elsewhere in Australia.

The first stage of the library building (50,000 sq ft of floor area) was occupied at the end of 1965 and the second stage (35,000 sq ft), which completed the building, was finished late in 1967. The book collections are mainly on open access shelves. Material requiring special conditions for storage and use is held in separate collections. Facilities are provided for the use of microfilms, tapes and records and for people wishing to use their own typewriters.

Loans to staff and students during 1970 totalled more than 72,200 and 4,590 items were borrowed from other libraries for use by staff and research students; 895 items were lent to other libraries during the year.

### **Admission to the University**

Students must have qualified for matriculation by passing the Matriculation Examination of the Public Examinations Board in a prescribed manner, and must be selected by the University. Flinders University, the University of Adelaide and the South Australian Institute of Technology have established an Admissions Office for Higher Education to which all students wishing to enter any of these institutions must apply for admission. Selection for admission is based, as far as practicable, on academic merit.

Annual fees in 1970 for full-time students are \$351 for Arts, Economics and Education, \$408 for Science and \$174 for higher degrees. All full-time students also pay a union fee of \$45 a year for membership of the Union and for participation in its activities.

### **Degrees Offered**

The University offers the following degrees; Bachelor of Arts, Bachelor of Economics, Bachelor of Education, Bachelor of Science, Master of Arts, Master of Economics, Master of Education, Master of Social Administration, Master of Science, Doctor of Philosophy, Doctor of Letters and Doctor of Science. In addition there are post graduate diplomas in social administration, education and psychology.

The structure of the degree courses in arts and science differ materially from those in most other Australian universities. The degree courses are built upon the principle of offering the students a choice of a limited number of 'programmes', rather than allowing students to aggregate credits for individual subjects. The programmes are designed so that a student will pursue the major part of his studies within one school. The performance of a student is assessed on his whole year's work and results are not awarded in individual subjects. In general the whole of the work prescribed for one year of a degree or diploma must be satisfactorily completed before a student proceeds to any part of the subsequent year's work.

### **The Bedford Park Teachers College**

The Bedford Park Teachers College has been developed on a site of 20 acres adjoining the University site. Most of the students attached to the Teachers College are finishing courses at the University. In order to foster a close relationship between the work of the College and the University, a joint appointment has been made of Principal of the Bedford Park Teachers College and Professor of Education in the School of Social Sciences.

### **The Horace Lamb Centre for Oceanographical Research**

In 1965, the University established an oceanographical research centre, which is now known as The Horace Lamb Centre for Oceanographical Research, after the distinguished mathematician who was Professor of Mathematics in the University of Adelaide from 1875 to 1885 and eminent for his work in hydrodynamics. The Centre provides undergraduate and graduate training in oceanography and its present interests are in physical, chemical and geological oceanography, and meteorology. Its investigations are related particularly to some of the problems of the Great Australian Bight. The Centre has two field stations, one on the Coorong and the other at Cape du Couedic, Kangaroo Island.

### **University Hall**

University Hall, the University's first hall of residence was completed early in 1971. It provides accommodation for nearly 200 students, mostly in single furnished study bedrooms.

## **THE SOUTH AUSTRALIAN INSTITUTE OF TECHNOLOGY**

The South Australian Institute of Technology, which pioneered technical education in South Australia, was established in 1889 as the South Australian School of Mines and Industries. In 1960 it was renamed the South Australian Institute of Technology.

From earliest times there had been co-operation between the University of Adelaide and the School, and in 1903 joint engineering courses were established. An important development in the history of technical education came in 1957 with an agreement between these institutions whereby certain courses of study at the School would lead to the degree of Bachelor of Technology at the University. Other degree courses have subsequently been introduced. Current government policy aims at the independent development of Colleges of Advanced Education and the last degree students under the joint arrangement with the University of Adelaide were enrolled in 1969.

Although independent of the Education Department, the Institute maintains a close and harmonious relationship with the Department, and since 1959 there has been a progressive transfer of control of activities between the two. Classes up to and including Matriculation level and all trade classes have been transferred to the control of the Education Department, as was the Adelaide Technical High School in September 1963.

The Department is progressively taking over technician courses from the Institute and this has enabled the Institute to expand its work in the professional and more advanced semi-professional fields. In addition to its campuses at North Terrace, City, and The Levels, approximately seven miles north of the city, the Institute operates a centre at Whyalla teaching at both professional and semi-professional level.

The Institute is administered by a Council appointed by the Governor. The Council has complete authority within the limits of the finance placed at its disposal and for which it is responsible annually to Parliament. The autonomy provided by this feature of control for many years made the Institute unique among Australian technical institutes, but in recent years, some of the interstate colleges have been granted autonomous government.

In 1970 government aid represented 87 per cent of the Institute's receipts. Financial details for this and earlier years are given in the following table.

**South Australian Institute of Technology, Revenue and Expenditure**

Particulars	1966	1967	1968	1969	1970
	\$'000				
Receipts:					
Government aid .....	2,351	2,855	3,616	4,608	5,882
Student fees .....	489	564	639	682	798
Other.....	75	90	61	66	83
Total .....	2,915	3,509	4,316	5,356	6,763
Expenditure:					
Salaries .....	1,442	1,635	1,801	2,258	2,992
Other.....	1,170	1,373	2,316	2,631	3,764
Total .....	2,612	3,008	4,117	4,889	6,756

A wide range of courses and subjects to varying levels is offered; some courses lead to the award of a degree of the University of Adelaide (this arrangement is to be discontinued) or a diploma or certificate by the Institute. Of twenty-four Diploma in Technology courses offered in Adelaide in 1970, thirteen were parallel

with and identical to courses leading to degrees in Technology or Applied Science of the University of Adelaide.

Diploma and certificate courses applicable to local needs are conducted at Whyalla by the Institute and other courses are conducted at Woomera.

#### South Australian Institute of Technology, Students and Staff

Particulars	1965	1966	1967	1968	1969	1970
Students:						
Individual enrolments	11,239	11,393	10,637	7,947	8,031	6,755
Subject enrolments	18,269	19,370	20,360	<i>n.a.</i>	<i>n.a.</i>	<i>n.a.</i>
Teaching staff:						
Full-time .....	162	157	166	194	219	228
Part-time .....	243	272	335	349	460	598

*n.a.* not available

In 1970, the Institute conducted about 650 classes. Of the 6,755 individuals enrolled in 1970, 2,562 were taking professional courses, and 2,872 certificate level courses. The remaining 1,321 students were not enrolled in full courses.

The majority of students attending the Institute do so on a part-time basis. There were 1,035 full-time students in 1970.

#### TECHNICAL CORRESPONDENCE SCHOOL

The Technical Correspondence School provides correspondence courses in a wide range of post-secondary courses for students who are unable to attend technical colleges or Adult Education Centres.

Tuition is provided in accountancy and other commercial courses, technical and trade courses, secondary school subjects up to the matriculation level, general vocational and leisure interest courses. In the field of trade training, an important aspect of the School's work is the provision of apprentice training in six major trades for country apprentices who are unable to attend an appropriate technical college. The School also provides tuition for prisoners at Yatala and other gaols.

In 1970, 4,402 persons, including 902 apprentices, enrolled with the Technical Correspondence School.

#### ROSEWORTHY AGRICULTURAL COLLEGE

Roseworthy Agricultural College was opened to students in 1883 and thus ranks as the oldest of Australia's agricultural colleges.

It is situated 32 miles north of Adelaide in better class mallee country, the average annual rainfall being 17.2 inches. The total area of the College farm

is 2,964 acres, including buildings, grounds, vineyards and orchard; 1,200 acres are cropped annually and about 500 acres fallowed.

Studs are conducted for cattle (Jersey and Poll Shorthorn), sheep (Merino and Poll Dorset), and pigs (Berkshire and Large White). The College is involved in research and experimental work applicable to the area and in the production of pure seed of wheat and oat varieties suitable for South Australia. A major wheat and oat breeding programme is also conducted.

The College issues diplomas known as the Roseworthy Diploma of Agriculture (RDA), Roseworthy Diploma of Oenology (RDO) and Roseworthy Diploma of Agricultural Technology (RDAT).

Students entering the RDA course must be at least sixteen years of age on 1 January of the year of entry and have passed the Leaving examination in five subjects. Applicants for the RDO course must have completed the first two years of the RDA course or else have passed at Matriculation level in specified subjects, and spent one year gaining practical experience in a winery. RDAT applicants must have passed the RDA at or above a prescribed level.

At 30 June 1970 there were 143 students in residence at the College.

### SOUTH AUSTRALIAN SCHOOL OF ART

The South Australian School of Art has the longest continuous history of any technical art school in Australia, having been established as a School of Design in 1861 under the control of the South Australian Society of Arts and transferred in 1909 to the Education Department as the South Australian School of Arts and Crafts. The present name was adopted in 1958.

The School conducts full-time courses leading to the Diplomas of Art in Fine Art (Painting and Sculpture), Advertising Art, Teaching (Art and Art-Technical) and Design (Ceramics), while classes in related subjects are also provided for part-time students.

The Diplomas in Teaching are three year courses, the art education sections of which are provided at the School of Art. Other diploma courses are of four years with a study of specialised subjects following a common first-year course.

Two new courses, the Diplomas in Design (Product) and in Printmaking, commenced in 1971.

During 1970, 168 full-time diploma students and 796 part-time students enrolled at the School.

### TRADE EDUCATION

Legislation governing apprenticeships in South Australia is contained in the Apprenticeship Act, 1950-1970 which is administered by an Apprenticeship Commission consisting of a full-time chairman and five part-time members representing employer organisations, trade unions and the Minister of Education.

An employer must receive the approval of the Commission before he can employ an apprentice. The Commission determines the term of indenture in any particular trade and no term can exceed four years. In the following table the number of new apprenticeships commenced for the period 1966 to 1970 are given for the major industry groups.

**Number of New Apprenticeships Commenced: Trade Groups, South Australia**

Trade	1966	1967	1968	1969	1970 <sub>p</sub>
Metal .....	1,045	983	1,083	1,189	1,036
Electrical .....	362	350	390	379	361
Building .....	288	202	221	272	256
Furniture .....	108	105	91	109	87
Printing .....	109	68	82	65	75
Vehicle industry .....	77	93	73	108	85
Ship and boat-building .....	10	7	18	13	8
Bootmaking .....	17	16	16	19	14
Clothing .....	—	2	3	1	3
Coopering .....	3	1	1	—	1
Food .....	142	146	139	141	85
Hairdressing .....	278	292	300	321	276
Leather and canvas goods .....	6	2	1	4	5
Miscellaneous .....	6	12	11	11	8
Total all trades ....	2,451	2,279	2,429	2,632	2,300

*p* preliminary

The following table shows the number of new apprenticeships commenced, indentures completed, indentures cancelled, and apprentices employed at 31 December for the years 1966 to 1970.

**Apprenticeships, South Australia**

Particulars	1966	1967	1968	1969	1970 <sub>p</sub>
New apprenticeships commenced.	2,451	2,279	2,429	2,632	2,300
Number of indentures completed.	1,643	1,670	2,210	2,276	2,215
Number of indentures cancelled..	351	338	287	284	282
Number of apprentices employed	10,463	10,662	10,463	10,439	10,453

*p* preliminary

The technical education of apprentices is the responsibility of the Minister of Education but the Commission has authority to make recommendations to the Minister on matters affecting their technical education.

Apprentices are required to attend technical colleges for four hours per week in their employers time and two hours per week in their own time except in certain trades where full day training has been proclaimed; in such cases attendance is eight hours a week for the first two years of the apprenticeship and four hours a week in the third year, all training being undertaken during working hours.

The Education Department makes provision for the technical education of apprentices in technical colleges (of which there are five in the metropolitan area embracing ten separate institutions and four in the country at Port Pirie, Whyalla,



Port Augusta and Mount Gambier), and by correspondence lessons through the Technical Correspondence School. Theoretical and practical instruction is given in a total of forty-four trades.

Although apprentices are required to attend technical college to complete basic training (normally three years), facilities are provided for those showing ability, to attend voluntarily for a fourth and fifth year. During these years, apprentices normally commence studies of an advanced nature most of which are components of various Post-Trade Certificate courses which the apprentices are encouraged to complete as adults. These advanced subjects, and others designed to meet special demands for training in new processes and techniques, are also available to adult tradesmen and others employed in industry.

Since 1960 the Commonwealth Development Bank has awarded Post-Apprenticeship Scholarships annually to financially assist young tradesmen and outstanding apprentices to further their education and technical qualifications. The scholarship scheme is administered on behalf of the Bank by the Australian Apprenticeship Advisory Committee. Thirty-five of these scholarships were awarded to South Australians for 1971.

### Trade Education, South Australia

#### *Number of Apprentices Enrolled in December*

Schools	1966	1967	1968	1969	1970
Metropolitan technical colleges ..	6,551	6,398	6,093	5,893	6,575
Country technical schools .....	723	753	802	871	1,012
Technical Correspondence School					
(a) .....	735	768	786	705	794
Total .....	8,009	7,919	7,681	7,469	8,381

(a) Includes Northern Territory apprentices.

### ADULT EDUCATION

#### **Education Department: Adult Education**

The Education Department provides adult education for part-time students in country areas through its twelve adult education centres (two of which are in the Northern Territory), and the Mount Gambier, Port Augusta, Port Pirie and Whyalla Technical Colleges—with branch classes conducted in 170 towns.

In the metropolitan area classes are held at nineteen secondary schools, all the technical colleges, the School of Art and the Adelaide Woodwork School. Full-time centres were established in 1968 and 1969 at Norwood and Adelaide respectively where both day and evening classes are conducted. Adult education is also available through the Technical Correspondence School.

Over 400 subjects are currently available to adult classes and include academic subjects up to Matriculation standard and beyond, technical subjects for apprentices and adult tradesmen, commercial, business studies and other vocational subjects, art and craft subjects, and a wide range of cultural activities.



**Education Department, Adult Education***Number of Subject Enrolments*

Centres	1967	1968	1969	1970
Country .....	16,354	16,761	18,081	25,764
Metropolitan:				
South Australian School of Art ...	902	833	889	743
Technical colleges .....	3,723	4,010	9,216	10,159
Secondary schools .....	15,722	20,217	20,511	21,705
Adult Education Centres .....	—	—	3,988	4,658
Technical Correspondence School .	6,215	5,886	5,737	5,491
Adelaide Woodwork School .....	421	337	252	162
Total .....	43,337	48,044	58,674	68,682

**Workers Educational Association of South Australia**

The Workers Educational Association of South Australia Incorporated (WEA) was established in 1914. Patterned on the English WEA, it is a voluntary adult education organisation which works in close co-operation with the University of Adelaide's Department of Adult Education.

Activities it organises directly, or in which it provides major assistance to other bodies, include a comprehensive day and evening class programme, postal courses for trade unionists, and an international adult and childrens film festival. It possesses a residential college at Goolwa and an adult education centre in the city.

In 1970 there were 170 classes with a total enrolment of 6,748 students organised independently by the WEA, and a further 52 classes with an enrolment of 1,462 were organised by the WEA in association with the University of Adelaide.

**University of Adelaide: Department of Adult Education**

The University initiated adult education classes in 1917, and in 1957 established a Department of Adult Education.

The Department provides lectures and discussion courses, short schools and seminars in a wide range of subjects for members of the general public; in recent years it has conducted television discussions on issues of public concern, latterly in association with the Australian Broadcasting Commission; and it organises seminars on issues of current moment from which, in some cases, publications have arisen.

It also arranges special courses for professional people and former graduates.

Aggregate enrolments for 1970 were 1,978 in courses, schools and conferences (exclusive of one day schools, two day courses and single lectures) arranged independently by the Department, and 1,462 in classes arranged jointly with the WEA.

### **Migrant Education**

The Education Department on behalf of the Commonwealth Government conducts classes for migrants who have an inadequate command of the English language. These classes are held at many metropolitan and country centres including migrant reception centres. Tuition is also provided through correspondence courses and radio lessons.

A field officer visits individuals and families in their homes or places of employment to acquaint them with the opportunities for learning English, and to offer to enrol them in one of the classes.

In 1970, 4,217 persons enrolled or re-enrolled for English classes and a further 1,754 took correspondence lessons.

## **TEACHER TRAINING**

### **Kindergarten**

The Kindergarten Teachers College is under the control of the Kindergarten Union of South Australia (Inc.).

Trainees undertake a three-year course which includes lectures in a wide variety of subjects in addition to practical experience at kindergartens. Trainees may be granted living allowances by the Kindergarten Union (subject to a bond) or may enter as private students. Upon completion of the course trainees are awarded a diploma.

Trainees also benefit from the facilities of the Lady Gowrie Child Centre which is equipped for observational and experimental work with pre-school children and is associated with the Kindergarten Union through the Australian Pre-School Association.

At the end of 1970 seven lecturers were engaged full-time and five part-time in the training of ninety-eight student teachers.

### **Education Department**

The Education Department conducts training schools for teachers at Adelaide Teachers College, Wattle Park Teachers College, Western Teachers College, Bedford Park Teachers College and Salisbury Teachers College.

Courses are related to the various levels of education or to specialised fields. Infant and primary teachers are trained at Salisbury, Wattle Park, Western and Bedford Park Teachers Colleges. Specialist secondary teachers are trained at Western and Adelaide Teachers Colleges. General secondary trainees are attached to the Salisbury Teachers College, where they undertake only internal tertiary studies, or to the Adelaide and Bedford Park Teachers Colleges which are situated adjacent to the University of Adelaide and the Flinders University of South Australia respectively.

The normal training period for infant and primary teachers is three years. Certain infant and primary teachers, after having completed their normal training, may attend special courses to equip them for teaching handicapped children. Courses for secondary teachers are usually of four years. In addition to the general secondary course there are also specialist courses for teachers of commercial subjects, agriculture, music, physical education, art, home science and crafts.

External facilities, as well as those of the colleges, are used in the training of teachers. Secondary trainees have the opportunity of completing a university degree, and infant and primary training may involve some study at a university.

In addition, the facilities of the Institute of Technology, Roseworthy Agricultural College, Waite Institute, the Elder Conservatorium of Music and the South Australian School of Art are used in the training of specialist teachers. Trainees also attend at certain schools where they observe skilled teachers at work and where they gain practical experience through the preparation and presentation of lessons.

Trainees may enter the colleges as private students; the majority, however, receive free tuition and allowances while training in return for a three year bond with the Education Department. To assist intending trainees in attaining the necessary entrance qualifications the Department offers teaching scholarships.

#### Students at Government Teachers Colleges, South Australia<sup>(a)</sup>

Classification	1966	1967	1968	1969	1970
Infant .....	388	414	406	420	479
Primary .....	1,150	1,214	1,116	1,186	1,357
Secondary:					
General (b) .....	1,232	1,269	1,266	1,405	1,499
Specialist (c) .....	676	692	725	702	738
Total .....	3,446	3,589	3,513	3,713	4,073

(a) Number of students attending for whole or part of the year.

(b) Includes agriculture and music teachers.

(c) Includes commercial, physical education, craft and art teachers.

#### Private Schools

In the Catholic school system only one religious order, the Sisters of Mercy, receives its training in South Australia. These Sisters attend the Education Department training colleges, the University of Adelaide, and The Flinders University of South Australia. Other teaching members of Catholic orders receive their training interstate.

Except for those mentioned above private schools do not normally train their own teachers but employ persons considered to be suitably qualified.

#### NON-SCHOOL STUDY COURSES

Using the framework of the population survey sample of households throughout Australia, a survey was conducted in August 1968 to obtain a measure of the number of persons enrolled for courses of study or training outside school (e.g. at universities, technical colleges, teachers colleges or privately). Because the data was obtained from persons rather than from institutions providing courses the measures derived cover a more comprehensive range of courses and therefore tend to give a broader general indication of post school education.

As a result of the survey, it is estimated that 516,400 persons in Australia, aged fifteen and over in August 1968, were enrolled for courses of study or training other than full-time secondary school courses. This total included 50,500 persons in this State.

More detailed descriptions of the rules and definitions adopted for the survey and results derived are available in the *Survey of Non-School Study Courses* bulletin (reference number 13.11) published by the Commonwealth Statistician.

## STATE EXPENDITURE ON EDUCATION

Details of expenditure by the State Government on education in recent years are given below. The considerable increase in annual expenditure shown in the table has been a continuous process since the end of the 1939-45 War; in 1946-47 total Government expenditure on education was less than \$4.3 million.

State Expenditure on Education, South Australia<sup>(a)</sup>

Particulars	1965-66	1966-67	1967-68	1968-69	1969-70
Expenditure from Consolidated Revenue:	\$'000				
Primary.....	19,539	22,279	23,678	25,846	66,311
Secondary.....	10,573	11,843	13,004	14,706	
Technical (b).....	10,010	11,006	12,446	14,569	
Kindergarten Union grants..	455	499	542	579	682
University grants.....	11,030	8,628	9,965	10,481	11,528
Waite Agricultural Research Institute .....	1,080	1,064	1,162	1,250	1,321
Roseworthy Agricultural College .....	300	322	347	410	419
Pensions .....	918	1,038	1,141	1,302	1,395
Payroll tax .....	818	922	1,012	1,123	1,341
Miscellaneous .....	220	243	319	496	922
Buildings;					
Schools (b) .....	2,409	2,434	2,481	2,692	2,502
Agricultural College .....	12	15	37	30	16
Sinking fund payment .....	1,328	1,489	1,700	1,722	2,163
Interest on loan expenditure.	4,515	5,047	5,572	6,044	7,032
Total expenditure from Consolidated Revenue ..	63,207	66,828	73,407	81,250	95,632
Receipts:					
Education Department.....	877	968	1,174	1,370	1,677
Agricultural College .....	101	99	107	124	156
Miscellaneous .....	56	65	65	81	88
Commonwealth grants (c) .....	6,240	4,418	5,221	5,654	7,478
Total receipts .....	7,274	5,550	6,567	7,229	9,399
Net expenditure from Consolidated Revenue ..	55,933	61,279	66,839	74,021	86,233
Loan Expenditure:					
Buildings;					
Schools, etc. ....	11,781	10,764	8,711	13,295	15,506
Agricultural College .....	74	13	36	7	39
Universities and Advanced Education .....	—	3,800	4,668	4,576	5,063
School buses .....	281	283	269	319	325
Student hostel advances (including buildings) .....	222	31	100	301	7
Total .....	12,358	14,891	13,784	18,498	20,941
Less repayments and redemptions	1,418	3,514	4,343	5,747	7,590
Net debit to loan accounts ..	10,940	11,376	9,441	12,752	13,351

(a) Excludes libraries, art gallery and museum. (b) Includes technical high schools and Institute of Technology.  
(c) To and including 1965-66, for University purposes only. Thereafter includes grants for Colleges of Advanced Education (\$1,363,000 in 1969-70).

### 6.3 SCIENTIFIC AND RESEARCH ORGANISATIONS

#### AUSTRALIAN MINERAL DEVELOPMENT LABORATORIES

The Australian Mineral Development Laboratories (AMDEL) is a corporate body constituted under The Australian Mineral Development Laboratories Act, 1959-1963.

Established in 1960 for a period of five years, AMDEL initially provided contract research services for the development of Australian mineral resources, mineral processing and utilisation of mineral products. However in 1963 an amendment to the Australian Mineral Development Act provided for the continued operation of the Laboratories on a permanent basis with a greater degree of autonomy.

At present AMDEL undertakes service and project work in various fields including analytical chemistry, mineralogy and petrology, chemical and metallurgical engineering, materials technology and operations research and computer services. In some cases several facilities are combined to give a multi-discipline approach; a particular example is exploration geochemistry which involves the planning of a geological orientation survey through analysis of samples to final statistical analysis of results by computer. The recently incorporated Development Section enables the Laboratories to offer services in plant evaluation, design specification preparation and plant commissioning.

The Australian Mineral Development Laboratories are administered by a council with representatives from the Commonwealth Government, from the Government of South Australia and from the Australian Mineral Industries Research Association Ltd.

Contract research earnings currently exceed \$1.9 million annually.

#### AUSTRALIAN WINE RESEARCH INSTITUTE

The Australian Wine Research Institute situated at Urrbrae promotes research and other scientific work for the Australian wine industry; it was established in 1955, having grown from a small research unit formed in 1934 within the University of Adelaide.

The Institute is administered by a nine member council consisting of representatives from the Australian wine industry, the Commonwealth Government, the Commonwealth Scientific and Industrial Research Organization and the University of Adelaide, and scientific advisers.

Comprising laboratories and an experimental winery, the Institute conducts research into wines, brandies, and winemaking, and specialises in the microbiology and chemistry of wines and brandies. A technical advisory section assists commercial winemakers with technical problems. Tested yeast cultures for wine fermentation are made available to the wine industry.

The John Fornachon Memorial Library maintained by the Institute is a specialized library of technical literature on wine.

#### COMMONWEALTH SCIENTIFIC AND INDUSTRIAL RESEARCH ORGANIZATION

The Commonwealth Scientific and Industrial Research Organization (CSIRO) is Australia's largest civil scientific body. Established as the Council for Scientific and Industrial Research in 1926, it was reorganised in 1949 under the Science and Industry Research Act. Its functions include the initiation and carrying out

of scientific research in connection with, or for the promotion of, primary or secondary industries; the making of grants in aid of pure scientific research; the collection and dissemination of information relating to scientific and technical matters; and the publication of scientific and technical reports, periodicals and papers.

The governing body is an executive of five full-time and four part-time members supported by a national advisory council and a local committee in each State. The council and committee members (scientists, agriculturists or industrialists) are frequently consulted, either individually or corporately, by the executive and they also take the initiative in bringing problems to the attention of the executive.

Four of the thirty-five CSIRO research divisions have their headquarters in South Australia: these are the Divisions of Nutritional Biochemistry; Soils; Horticultural Research; and Mathematical Statistics.

### **Division of Nutritional Biochemistry**

This Division's interests extend through the fields of nutritional biochemistry and nutritional physiology. The greater part of its efforts have been concentrated on research associated with sheep nutrition and wool and meat production. The Division's work on the role of trace elements in plant and animal nutrition has been of far-reaching consequence. The animal nutrition work has led to practical means of controlling 'coast disease' and 'phalaris staggers', two common diseases of sheep. Plant nutrition research has shown how added traces of elements such as copper and zinc enable large tracts of country previously regarded as desert to be farmed profitably.

The Division has its headquarters laboratory in the grounds of the University of Adelaide and a field station at O'Halloran Hill.

### **Division of Soils**

The aim of the research programme of this Division is to sustain and promote the productive capacity of Australian soils. This is undertaken through three groups of related activities. The first is the survey, description and mapping of the soil resources; the second the solution of problems associated with their development; and the third investigations into some of the aspects of soil about which there is a dearth of information.

The work is organised into several programmes, each of which comprises a number of projects. Because soil is a complex mixture of organic and inorganic materials, with a micro-flora and micro-fauna that vary with the material from which it is comprised, the climate in which it occurs, and the plants and animals that occupy its surface, very few problems in soils are capable of a unidisciplinary solution. Consequently, although the Division operates through seven Sections, Chemistry, Microbiology, Micromorphology, Mineralogy, Pedology, Physics and Zoology, several of the programmes involve work in more than one Section.

The headquarters laboratory is in Adelaide, with smaller groups in regional laboratories in Brisbane, Canberra, Hobart, Perth and Townsville. About half the staff are in the Adelaide laboratories, which hold the major groups for all sections except Micromorphology, which is at the Canberra laboratory. Not all the regional laboratories have each Section represented, but officers of the Chemistry and Pedology Sections are located at all of them, and officers of the Physics Section are located at Brisbane, Canberra and Perth.

### **Division of Horticultural Research**

This Division has its headquarters in Adelaide and has a further laboratory and associated field station at Merbein, Victoria. The work of the Division is directed primarily towards increasing the productivity of Australian vineyards

with both drying and wine-making grape varieties being studied. Current research projects include vine variety improvement by introduction, selection and breeding and by virus elimination; mechanical harvesting involving both machine testing and trellis development; processing of grapes for drying; vine physiology; and grape biochemistry. Other projects of the Division include ecological studies of citrus and apple orchards; biology of plant parasitic nematodes and methods for their control; and basic plant physiology covering studies on flowering, fruit ripening and abscission, photosynthesis and plant hormones.

### **Division of Mathematical Statistics**

This Division has its headquarters in Adelaide, but its officers are stationed throughout Australia. Many of its officers are located in various other CSIRO laboratories, where they contribute through their statistical knowledge to many different research programmes. The Division has developed a number of fundamental research interests of its own, particularly in theoretical and meteorological statistics.

### **DEFENCE STANDARDS LABORATORIES**

A South Australian Branch of the Defence Standards Laboratories (DSL) of the Department of Supply is located at Woodville North where it occupies a number of buildings in that portion of the wartime Finsbury Ammunition Factory which has been retained by the Department of Supply for joint use by DSL and the Stores and Transport Branch.

The laboratory which was established in 1947 provides a scientific service to all branches of the Defence Services. After meeting defence requirements the facilities may also be made available on a commercial basis to non-defence government departments and to private industry provided such facilities are not available elsewhere in the State.

The laboratory works principally in the fields of chemistry, physics and metallurgy, and it has a programme of long term defence research projects which are related to these disciplines. In addition it has excellent facilities for standards and calibration work and for providing a consulting and testing service in the fields mentioned.

The laboratory has been formally appointed a Verifying Authority under the *Weights and Measures (National Standards) Act 1960-1966* in ten fields of precision measurement. In these particular fields, the laboratory can verify and re-verify subsidiary standards for use by other laboratories in the State in accordance with the requirements of the *Weights and Measures Act*.

The major research projects of the establishment are concerned with the development of defence and commercial applications for electrophotography and electroradiography and with fundamental aspects of photoconductivity in order to provide basic information for use in establishing and improving electrophotographic processes.

A new process for the liquid development of electrophotographic images was invented at the laboratory in 1953 and world-wide patents have been taken out to cover this and many other related processes which have been established since that time. These new processes have found numerous defence applications including medical and industrial radiography, cartography, the printing of aerial photographs, the high density recording of electrical signals and facsimile transmission. In addition the DSL liquid development process has had wide commercial application in office copying equipment and in colour printing and proofing. At the

present time the royalties paid to the Commonwealth by overseas licensees of the electrophotography patents amount to approximately \$1 million each year.

The laboratory at the present time is also undertaking research in field ion microscopy, X-ray scattering by metal single crystals and brittle fracture of refractory metals.

At the end of 1970 the total staff of the laboratory was sixty-eight including twenty research scientists and experimental officers.

### INSTITUTE OF MEDICAL AND VETERINARY SCIENCE

The Institute of Medical and Veterinary Science was established in 1937 under the Institute of Medical and Veterinary Science Act, 1937 to incorporate the functions of the former Adelaide Hospital Laboratory.

The Director of the Institute is the chief executive officer of the council which is responsible to the Minister of Health.

The Institute provides diagnostic facilities in all branches of clinical pathology for the Royal Adelaide Hospital and other metropolitan and country hospitals, for public health authorities, for industry, and for private practitioners. It also undertakes work in all branches of veterinary pathology for the Department of Agriculture, and for veterinary practitioners and stockowners. Research is conducted into selected problems connected with disease in man, and in animals of economic importance. The staff of the Institute takes part in the teaching of the medical sciences to graduates, students and technicians.

#### The Institute of Medical and Veterinary Science

Particulars	1965-66	1966-67	1967-68	1968-69	1969-70
Staff at end of year:					
Graduate .....	60	66	73	72	85
Other .....	203	213	246	260	305
Tests performed .....	618,853	721,993	860,910	933,083	1,133,123
Revenue:					
	Dollars				
State Government grant .....	707,000	836,217	1,000,000	913,955	1,195,976
Fees for laboratory tests .....	259,949	299,909	355,278	434,837	484,608
Other .....	46,589	52,897	56,899	94,841	100,431
Total .....	1,013,538	1,189,023	1,412,177	1,443,633	1,781,015
Expenditure:					
Salaries and wages .....	726,627	821,533	925,192	1,077,098	1,314,923
Other .....	242,001	294,847	337,631	373,409	503,527
Total .....	968,628	1,116,380	1,262,823	1,450,507	1,818,450

The Institute operates a Division of Nuclear Medicine in the Royal Adelaide Hospital which undertakes a variety of diagnostic tests using radio-active isotopes to indicate the anatomical and physiological state of different parts of the human body.

The increase in volume of work is reflected in the increased number of tests performed—27,000 in 1938-39, 175,528 in 1952-53 and 1,133,123 in 1969-70. Sections of the Institute that have recently grown in size and importance are the



Food Hygiene Laboratory, the Salmonella Reference Library and the Tuberculosis Laboratory. To meet these demands a new wing, which doubles the laboratory space available, has been completed.

### WAITE AGRICULTURAL RESEARCH INSTITUTE

The Waite Agricultural Research Institute was established, within the University of Adelaide, in 1924.

The research projects conducted at the Institute cover a wide range of topics, of which the following are a few examples: relationship of stocking rates to pasture composition and fertiliser practices; the protein chemistry of the wheat grain; the genetics and breeding of cereals and pasture plants; flower and fruit development in horticultural plants; studies on soil-borne and virus diseases of plants; nutrition of the honey bee; and the biochemistry of nitrogen fixation.

Further details relating to the Waite Institute may be found on pages 181-2.

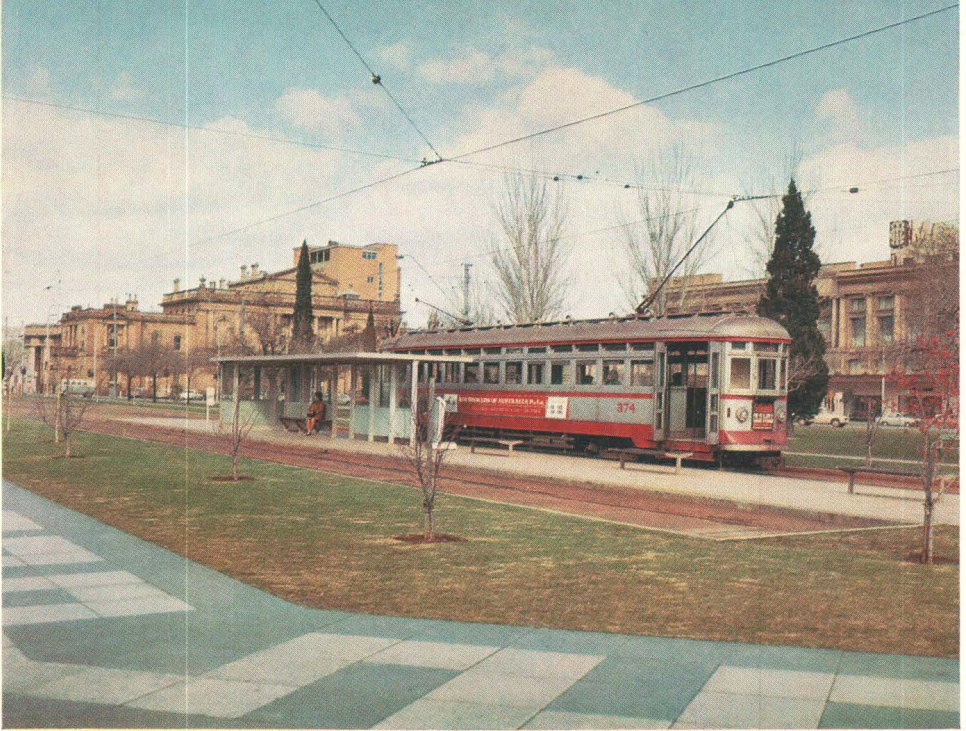
### WEAPONS RESEARCH ESTABLISHMENT

The Weapons Research Establishment, situated at Salisbury, is the largest of three organisations within the Research and Development Branch of the Department of Supply. The Research and Development Branch, with its headquarters in Canberra, is responsible for research and scientific development in relation to defence, including the operations of the Joint United Kingdom-Australia Weapons Research Project. The Weapons Research Establishment is concerned with research, development and testing of guided missiles, experimental research in the upper atmosphere and research and development in areas related to defence including aerodynamics, propulsion, electronics, computing, systems analysis and operational research.

The headquarters of the Weapons Research Establishment occupies an area of 4.5 square miles at Salisbury. Facilities within the area have been provided for branches of British firms which have contracted with the British Ministry of Technology to develop weapons systems or components.

The establishment comprises four main sections or wings, namely, Trials Wing, Applied Physics Wing, Weapons Research and Development Wing and Engineering Wing. Trials Wing is concerned with the operation, development, and instrumentation of the Woomera Range and the planning, execution and assessment of trials there. Applied Physics Wing is responsible for Australian defence research programmes in the fields of electronics, optics, systems analysis, radio and optical propagation, radar, lasers, infra-red, visual surveillance and electronic warfare. Weapons Research and Development Wing supports Australian defence and development programmes in the fields of aero-ballistics, rocket propulsion, weapon systems and marine physics. Engineering Wing provides engineering support including specification, manufacture, installation and maintenance of equipment; design and development in electronic, communications and mechanical engineering fields; and library services in technical publications and associated activities.

Testing ranges have been established at Woomera, which is approximately 300 miles north-west of Adelaide. A township, together with modern amenities including hospital, school, kindergarten, community store, swimming pool and all sporting facilities, has been built at Woomera to accommodate the range and allied service personnel and their families. Woomera has a population of about 4,100 including dependants and support personnel. The total strength of the Weapons Research Establishment including staff at Salisbury and Woomera was about 4,600 at September 1970.



*Electricity Trust of South Australia*

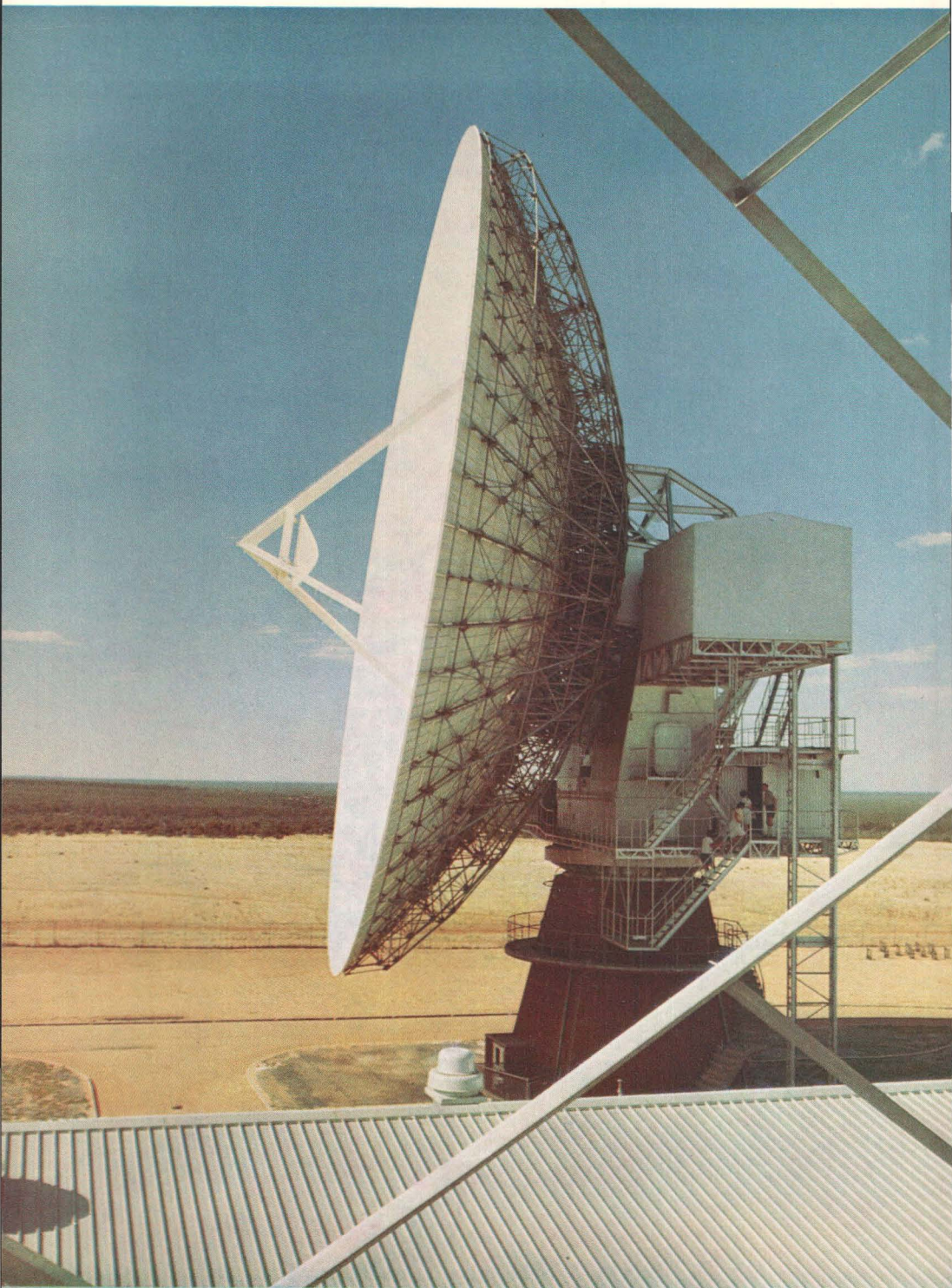
One of the 26 H type electric tramcars operated by the Municipal Tramways Trust on enclosed land between Adelaide and Glenelg. Other types of tramcars, which operated along streets, were replaced by diesel buses between 1953 and 1958.

South Australia produces the bulk of Australian dried apricots. The fruit is halved, treated with sulphur, and spread on wooden trays to be sun dried for about five days.

*Department of Agriculture*







*Overseas Telecommunications Commission (Australia)*

The earth station for satellite communications at Ceduna. This station has a 97 foot diameter parabolic antenna focused on an INTELSAT III communications satellite in stationary orbit 22,300 miles out in space over the Indian Ocean. The system provides direct communication services—telephone, telegram, television and telex—between Australia and Britain and Europe.

Edinburgh Airfield which adjoins Weapons Research Establishment at Salisbury is the headquarters of the RAAF in South Australia and is a fully operational RAAF base. Under an agreement with the Department of Air aircraft associated with Joint Project Trials are stationed, maintained and operated from this base by the RAAF.

A special article on the Weapons Research Establishment together with maps and diagrams was included on pages 184-92 of the *South Australian Year Book* 1969.

### **United States Space Projects**

As a result of an agreement between the Australian and United States Governments a Defence Space Communication facility is under construction near Woomera. A deep space tracking station, part of the U.S. National Aeronautics and Space Agency global network, has been in operation for some years at Island Lagoon, Woomera.

## **6.4 CULTURE AND RECREATION**

### **LIBRARIES**

#### **The State Library**

The State Library of South Australia has its origin in a collection of books assembled in London in 1834, two years before the province of South Australia was founded. The modern character of the Library was established in 1940 when, after the Price Report of 1937, the Library was separated from the Museum and Art Gallery and became a State Government department administered by the Libraries Board of South Australia. At the present time the Library is organised in three divisions; Reference Services, Lending Services and Technical Services.

The Library has a representative basic collection of nineteenth and twentieth century materials in all subjects except medicine and law. It has considerable strength in a number of subjects including South Australian publications, librarianship, wine, Australian Aborigines, River Murray shipping, sailing ships, and nineteenth century illustrated works on natural history. In addition there is an extensive collection of tape recordings of Australian authors, folksongs and Aboriginal music. The Library is an official depository for the publications of the United Nations and of the Australian, British, Californian, and Philippine governments.

The oldest section of the Library is the Reference Library which is the central basic collection. Since 1946, except for rare, irreplaceable volumes, the books have been available for loan. About 2,600 periodicals are taken annually, and the newspaper reading room files 340 foreign and local newspapers; in 1969-70, 54,639 periodicals were lent. Legislation since 1878 provides for the deposit in the Library of copies of all items published in South Australia.

The Research Service, established in 1942, received 17,784 enquiries in 1969-70, mainly from industry. It supplies lists of references and arranges for the borrowing of books and periodicals selected from those lists as well as books and photocopies from interstate and overseas libraries. The service has an extensive collection of trade catalogues. *Pinpointer*, a monthly index of popular Australian periodicals and *Index to Australian Book Reviews* are published.

In 1919 the Archives Section was established for the collection of original South Australian historical material. In 1925 legislation was passed forbidding the destruction of government documents without reference to the Libraries

Board. At the end of June 1970 there was 18,500 feet of occupied shelf space in the Archives. In 1969-70, 5,210 enquiries were received for which 18,800 issues (consisting of maps, views, documents or printed sources) were produced. A journal, *South Australiana*, is published twice a year.

The Children's Library was established in 1915 and is believed to be the oldest in Australia. The carefully selected books include about 6,000 rare and old books in a special study collection. School classes visit the Library, and talks are given to groups of parents and to various societies.

People living outside the Adelaide metropolitan area are served by the Country Lending Service which began lending books in 1938. This service has 12,678 active borrowers, of whom 6,559 are children. During 1969-70, 7,158 books were despatched in boxes to schools. Books are also lent to associations, clubs and gaols. The Service has acted as a central pool for books and a central clearing house for enquiries from local public libraries but during 1969-70 a Subsidised Libraries Section was set up to take over this work.

In 1946 the Adelaide Lending Service was opened to serve metropolitan readers. Books were lent to 67,019 borrowers in 1969-70. There are special collections of books in foreign languages and sets of plays are lent to play-reading and acting groups.

Another active section is the Youth Lending Service established in 1957 catering for the needs of young people between the ages of thirteen and eighteen years. The Service was used by over 18,000 young people in 1969-70. The collection, besides general literature, includes publications dealing with hobbies and careers of special interest to adolescents.

#### State Library of South Australia

Year	Reference Library	Childrens Library	Country Lending Service (a)	Adelaide Lending Service	Youth Lending Service	Total
<b>At 30 June:</b>						
	VOLUMES HELD					
1966.....	235,715	36,069	301,385	46,877	15,523	635,569
1967.....	243,398	38,073	328,168	47,046	15,535	672,220
1968.....	250,721	38,937	360,965	48,266	15,292	714,181
1969.....	259,103	39,404	399,972	51,052	15,740	765,271
1970.....	268,899	40,756	437,250	53,687	16,132	816,724
<b>To 30 June:</b>						
	VOLUMES LENT					
1966.....	79,214	208,229	211,842	270,613	102,158	872,056
1967.....	89,639	209,245	219,133	283,563	99,304	900,884
1968.....	107,662	261,248	199,951	316,575	111,513	996,949
1969.....	104,410	230,597	178,884	300,058	99,465	913,414
1970.....	100,445	202,506	157,130	308,261	85,692	854,034

(a) Volumes held include volumes on loan to local public libraries. In 1969-70 such loans amounted to 280,595. These have not been included in volumes lent.

The Technical Services Division, besides the usual cataloguing and accessions sections, includes a bindery which employs more than fifty persons, and a large photographic section. Photographic and xerographic copying facilities are available to the public and much work is done for the Library itself. In 1962 the Libraries Board began an extensive programme of publishing facsimile editions and other works of Australian interest. Over 150 works have now been

published. Long playing records have also been issued. Other publications include several series of *Occasional Papers* in various subject fields, and an annual *Miscellanea Musicologica*, published in association with the University of Adelaide.

### Local Public Libraries

Local public libraries financed by municipal authorities are subsidised under the Libraries (Subsidies) Act, 1955-1958. With general oversight and planning by the Libraries Board, subsidies (\$199,233 in 1969-70) are paid on a dollar for dollar basis. Thirty-one libraries, operated by twenty-two local government authorities, serving over half of the population of the State had been established by June 1970. All book stocks are interchangeable with a central pool maintained by the Libraries Board.

#### Local Public Libraries, South Australia

Year	Libraries at end of year	Registered Readers	Books lent	Stocks at end of year
1965-66 .....	24	108,911	1,457,686	178,142
1966-67 .....	28	111,205	1,808,768	195,684
1967-68 .....	29	143,147	1,942,494	228,872
1968-69 .....	29	143,963	2,103,129	255,934
1969-70 .....	31	139,458	2,072,581	280,595

### The Adelaide Circulating Library

The Adelaide Circulating Library also traces its origin to the collection of books dispatched from London shortly after foundation of the State. In 1884 the collection which had grown from this nucleus was divided, the text and reference books going to the newly formed Public Library, and the remaining works constituting the Adelaide Circulating Library.

The Library, which receives a government grant each year, is controlled by a committee elected by subscribers. At 30 June 1970 the Library contained over 83,000 volumes, and subscribers during the year 1969-70 numbered 1,871.

### Institute Libraries

Several country and suburban centres had formed institutes in the early 1850s. The first legislation on libraries was passed in the 1855-56 session of Parliament and resulted in the establishment of the South Australian Institute. In 1861, a new building was erected on the corner of North Terrace and Kintore Avenue for the Institute, which in 1884 was divided into two organisations, the Public Library and the Adelaide Circulating Library.

Institute libraries, which are situated in metropolitan and country areas throughout the State, are largely dependent on members subscriptions and the income from the Institute hall, but they also receive a government subsidy and about two-thirds of them receive support in varying degrees from local councils.

The Institutes Association of South Australia Inc. acts as a co-ordinating authority and as a purchasing agency for the majority of Institutes, these, however, retain complete autonomy, being governed by a committee elected by members. The conduct of Institutes is regulated by The Libraries and Institutes Act, 1939-1967.

The borrowing facilities of Institutes are available to subscribers and the general public has access to, and the use of, reading facilities in the library. Many Institute libraries allow children to borrow books from the library without charge.

A report on the future role of the Institutes Association and the Institutes in South Australia submitted to the Government in 1970 is under consideration.

### **Institute Libraries, South Australia**

*At 31 December*

Particulars	1966	1967	1968	1969	1970
Number of institutes .....	200	199	193	193	190
Subscribers .....	22,563	22,658	21,422	(a) 27,271	38,815
Number of volumes .....	756,671	755,877	769,656	759,524	762,263
Volumes circulated during year ..	1,811,704	1,629,300	1,478,375	1,580,443	1,703,295

(a) From 1969 includes also other users of the libraries.

### **Other Libraries**

Particulars relating to the Barr Smith Library (507,300 volumes at 30 April 1970) at the University of Adelaide and the Flinders University Library (152,200 volumes at 30 April 1970) are given on pages 181 and 185 respectively. Other libraries include those of the Royal Society of South Australia (approximately 25,000 volumes), the South Australian Branch of the Royal Geographical Society of Australasia (approximately 16,000 volumes) and the Parliamentary Library (61,000 volumes).

## **MUSEUMS**

### **The South Australian Museum**

Founded as a subsidiary of the South Australian Institute in 1856, the South Australian Museum was subsequently administered under the joint Board of the Public Library, Museum and Art Gallery and became a separate government department under the provisions of the Museum Act, 1939. Since then it has continued to develop as the focal point of natural history activities in this State.

Like most public museums, it serves a three-fold purpose—preservation, research and public education.

Several of the collections of specimens and data are outstanding; the collection of Australian ethnological objects being of world renown.

A staff of fifteen professional research workers is responsible for the care of the collections, and for undertaking research, both pure and applied, on specimens under their control. This work is published in the *Records of the South Australian Museum*, and in other scientific periodicals.

Public education work includes the presentation of the latest information on the natural history of unique fauna and flora in public display galleries covering nearly 40,000 sq ft. Educational booklets setting out useful information on a variety of subjects are published and sold to visitors at nominal cost.



### Other Museums

A number of historic residences serve as museums. In 1961 the 'Old Government House' at Belair was refurnished with relics of the colonial era and opened for public inspection. At 'Whalers Haven', Victor Harbor, a pioneer cottage has been restored and features many relics of early settlement with particular emphasis on the whaling industry. The home of the poet Adam Lindsay Gordon, 'Dingley Dell' at Port MacDonnell, is maintained as an historic house and Captain Charles Sturt's original home at Grange is open to the public. Items of historical interest are exhibited in old buildings in many of the early established country towns.

Various items of maritime association including pictures, models and fittings from early ships are displayed at the Nautical Museum at Port Adelaide.

A number of special museums are maintained at the University of Adelaide for the use of the staff and students and a Museum of Economic Botany is associated with the Botanic Garden.

### The National Trust of South Australia

The National Trust of South Australia was established by Act of Parliament in 1955. The Trust is administered by a council and is financed by gifts, legacies and subscriptions and controls thirty-three branches in country areas.

The Trust encourages the preservation of buildings of architectural and historic interest; one of its acquisitions being Beaumont House, Beaumont, built by Bishop Short, the first Bishop of the Diocese of Adelaide. It also aims to preserve lands of beauty such as 'Willabalangaloo', Berri and to protect and develop the native flora and fauna as at 'Watiparinga' Reserve, Eden Hills and 'Roachdale', Kersbrook. The Trust is also interested in preserving areas of scientific interest, the G. S. Sandison Reserve at Hallett Cove with its glacial pavements being such a property. At 31 December 1970 the Trust controlled twenty-nine reserves totalling 2,030 acres together with seventeen Folk Museums and recreated buildings in various country centres.

In 1963 the paddle steamer *Marion* was purchased and refitted by the Trust and now floats in the old graving dock at Mannum where it is open for inspection. In 1969 the Trust restored the Old Willunga Court House and Police Station which were built in the middle of the nineteenth century.

### ABORIGINAL RELICS

Remnants of Aboriginal culture such as prehistoric camp-sites, ceremonial grounds, cave paintings, rock engravings and carved trees are to be found in various parts of the State, although many relics were destroyed following European settlement.

The protection of Aboriginal relics is at present governed by the Aboriginal and Historic Relics Preservation Act, 1965. The administration of this Act is the responsibility of the Minister of Education and the Director of the Museum Department is *ex officio* the Protector of Relics.

A particular relic or series of relics may be protected by the Minister declaring the area in which it is found either a Prohibited Area or a Historic Reserve. Inspectors and Wardens are appointed to safeguard such areas from the elements and acts of vandalism. The Protector of Relics maintains a complete register of all prohibited areas and reserves and also of unproclaimed known occurrences of relics.

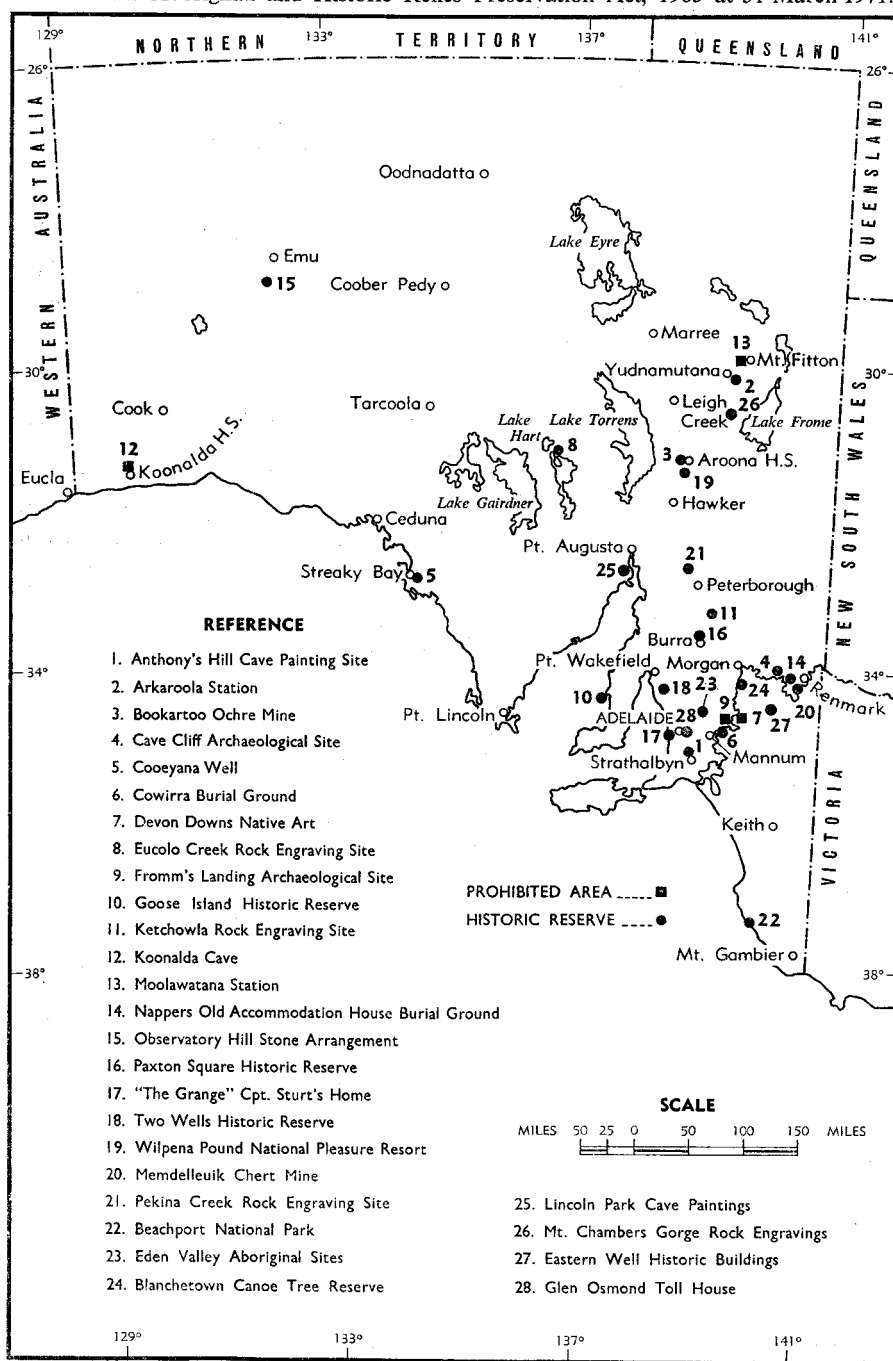
A special article on Aboriginal relics together with a list of declared areas as at 30 June 1969 was included on pages 201-8 of the *South Australian Year Book*



# SOUTH AUSTRALIA

## PROHIBITED AREAS AND HISTORIC RESERVES

Under the Aboriginal and Historic Relics Preservation Act, 1965 at 31 March 1971.



1969 and areas declared between 1 July 1969 and 30 June 1970 were included on page 212 of the *South Australian Year Book* 1970.

Areas declared since 30 June 1970 are as follows:

Lincoln Park Cave Paintings <i>Historic Reserve</i>	An outstanding group of Aboriginal cave paintings comprising many hundreds of simple designs on the walls of two large caves.
Blanchetown Canoe Tree Reserve <i>Historic Reserve</i>	A group of River Red Gums bearing scars where Aborigines removed large sheets of bark for use in the manufacture of canoes. Several of these scars are the largest examples in the State.
Mount Chambers Gorge Rock Engravings <i>Historic Reserve</i>	An outstanding series of pecked rock engravings in the northern Flinders Ranges. Engravings of this type date back many thousands of years and are prehistoric man's first attempt to record aspects of his environment.
Eastern Well Historic Buildings <i>Historic Reserve</i>	Ruins of hotel, well, tanks and watering troughs; remnants of a staging post on the original bullock track from Swan Reach to Loxton.
Glen Osmond Toll House <i>Historic Reserve</i>	A unique relic of the State's early history dating to 1841. The original survey of Adelaide ended in the vicinity of Glen Osmond. In 1841 traffic had increased to a level that demanded an adequate road. At that time the State faced a critical financial depression and tolls had to be imposed to finance the construction and maintenance of a new road over the hills and beyond to Mount Barker and the South East. Tolls were abolished on 1 December 1847.

## ART GALLERIES

### The Art Gallery of South Australia

The National Gallery of South Australia was founded in 1881 as a part of The South Australian Institute which in 1884 became The Public Library, Museum and Art Gallery of South Australia. This institution was dissolved by Act of Parliament in 1940, and the Gallery became a government department under The Art Gallery Board. The name was changed to The Art Gallery of South Australia in 1968. The first portion of the present building, The Elder Wing, was completed in 1900, the Melrose Wing on the western side and the facade were added in 1936, and in 1962 a three storey air-conditioned wing was built at the northern end.

The collections are broad in scope and include a representative selection of Australian and European paintings and sculpture, a large collection of prints, drawings, silver, glass and ceramics including an important section devoted to South-East Asia, furniture, arms and armour and an important collection of coins and medals, and in addition the South Australian Historical Museum incorporates early South Australian relics and paintings.

In addition to the permanent collections, the Gallery has a full programme of visiting international and interstate exhibitions. With the establishment of

The Adelaide Festival of Arts in 1960, the Gallery has participated as the organiser and venue of all the official art exhibitions brought to South Australia for this important cultural activity.

The Gallery has received many bequests, the Elder, Morgan Thomas, David Murray, Ragless, Boxall, Mortlock and Kolhagen bequests together totalling over \$252,000. Money has also been bequeathed for the Melrose Prize for a portrait or figure composition awarded approximately every four years, and the Maude Vizard-Wholohan Prize awarded alternatively for a landscape or a figure subject in oils; there are additional Maude Vizard-Wholohan prizes for watercolour, print and sculpture from time to time. In addition the State Government makes an annual grant for the purchase of works of art.

The staff of professional and technical officers undertake the research and development, care and conservation of the collections and the preparation of exhibits for public education and enjoyment. Public enquiries for authentication of works of art and guidance in conservation are dealt with.

The Education Services have been extended, a regular programme of film evenings, lectures and demonstrations is given and the Travelling Art Exhibition, a fully equipped van with illuminated portable screens, accompanied by a driver and a lecturer, tours country centres during school term. In 1970 some 50 centres were visited and the exhibition was viewed by 20,000 adults and children. A Reproduction Lending Service is also conducted for the benefit of suburban and country schools and government departments.

A society, The Friends of The Art Gallery of South Australia, was founded in 1969 for people interested in the fine arts and to create a body of people who would be informed about the activities of the Gallery. Membership stands at 750 and falls into four categories—Institutional, Family, Ordinary and Junior.

### **Other Galleries**

South Australia's first Regional gallery was opened at Naracoorte in 1968. The Royal South Australian Society of Arts, founded in 1859, has conducted exhibitions and maintained an exhibition gallery almost continuously since that date. The Contemporary Art Society, S.A. Branch, also has its own gallery.

Beginning with the Citizens Art Group in 1954 and The Advertiser open air exhibition in 1955, there has been a growing interest in outdoor exhibitions for the display of local art. The 1970 Advertiser exhibition contained 1,161 exhibits submitted by 1,006 entrants. In addition commercial galleries in the city and country present exhibitions throughout the year.

## **MUSIC AND DRAMA**

### **MUSIC**

In orchestral performance in South Australia the South Australian Symphony Orchestra maintained by the Australian Broadcasting Commission (see below), plays a leading role. The University Music Society presents approximately ten subscription concerts each year including orchestral music, chamber music and various solo performances. In addition the Elder Conservatorium of Music arranges free Sunday afternoon concerts, lunch hour recitals by staff members and a number of student concerts including performances by senior and junior orchestras. Other performances include chamber music by local and overseas artists presented by the Musica Viva Society of Australia.

The Elizabethan Theatre Trust Opera Company presents seasons of opera in South Australia and local groups active in this field include the Intimate Opera Group and the Gilbert and Sullivan Society of South Australia. A number of societies and denominational groups make a regular contribution to choral music.

### **The Australian Broadcasting Commission**

In the metropolitan area the South Australian Symphony Orchestra each year gives thirty orchestral subscription concerts and twelve youth orchestral subscription concerts, usually featuring overseas conductors and/or soloists. The Australian Broadcasting Commission (ABC) also presents a recital series of six performances by overseas artists. In addition there are at least six free orchestral concerts annually and frequently a series of summer concerts.

During 1970 there were a series of four choral concerts with the Symphony Orchestra and the Adelaide Philharmonic Choir and the Orchestra gave twenty-four free concerts for schoolchildren in the metropolitan area. Two country centres, Mount Gambier and Broken Hill had their own ABC subscription series of four concerts; one by the South Australian Symphony Orchestra and three by international recital artists. In addition the Symphony Orchestra toured the country areas and during 1970 visited six other centres giving at least one free concert for schoolchildren in each centre in addition to a public concert.

The ABC is also deeply involved in the Adelaide Festival of Arts and during the 1970 Festival presented four concerts by the Warsaw Philharmonic Orchestra plus three special orchestral concerts by the South Australian Symphony Orchestra and three recitals by a major overseas artist.

### **The Elder Conservatorium of Music**

The Elder Conservatorium of Music at the University of Adelaide provides a comprehensive course of training for students in degree and diploma courses, and also caters for external students by providing instruction in the various branches of music as life studies.

Particulars relating to the Elder Conservatorium at the University of Adelaide are given on page 182.

## **DRAMA**

Adelaide has one fully professional theatre, Her Majesty's, which is able to stage plays, opera and ballet and with a seating capacity of 1,150 usually stages overseas or interstate productions. Other theatres in Adelaide are 'intimate' and usually stage local productions although at times, especially during the Festival of Arts, they present interstate or overseas productions.

There are over twenty amateur theatrical groups operating in South Australia. The Adelaide Repertory Theatre Inc., which, with approximately 2,000 members, claims the largest membership of any amateur theatrical group in the Southern Hemisphere, has its permanent home at the Arts Theatre.

Many country centres support amateur theatrical groups and numbers of these combine annually for the South East Drama Festival and the Yorke Peninsula Drama Festival.

The Australian Elizabethan Theatre Trust, as well as presenting its own productions in Adelaide and certain country centres, gives some financial and other support to non-professional productions.

The Arts Council of Australia (S.A. Division) arranges some country tours by theatre groups while the adult education centres of the South Australian Education Department provide accommodation and some teaching for several amateur theatrical groups in country towns.

### THE ADELAIDE FESTIVAL OF ARTS

The idea of an arts festival was conceived late in 1958 by a group of Adelaide citizens, whose objective was a festival on international lines following generally the example of Edinburgh. Early in 1959 an administrative body was established supported by twelve volunteer committees—this reliance on voluntary effort has since remained as a feature of the festival organisation.

Although grants were made initially by the State and Commonwealth Governments and later by the Adelaide City Council, financing the Festival of Arts was established on a community basis with the support of business firms and individuals as guarantors for specified amounts. This has since been augmented by a Friends of the Festival plan under which private individuals donate a small fixed sum in return for benefits such as concessions on admission prices and membership of the Festival Club.

The first festival, held in March 1960 and extending over fourteen days, had total attendances exceeding 300,000. It covered almost every aspect of the arts, with seventy-four performances for adult audiences as well as an element of popular entertainment out of doors.

Subsequent festivals held biennially benefited from the longer planning periods available, the establishment of a small permanent secretariat and international promotion and publicity programmes. Programmes expanded and many ancillary activities were stimulated while attendances continued to rise with noticeable increases in the numbers from interstate and overseas.

The six Festivals to date, have presented a blend of international and Australian performers. The programmes have been prepared with the co-operation and contributions of the Australian Broadcasting Commission, the Australian Elizabethan Theatre Trust, the Arts Council of Australia, the Musica Viva Society, the University of Adelaide, the Art Gallery of South Australia and many similar organisations.

There have been many exhibitions, several from overseas, shown at the Art Gallery of South Australia as part of the Festival's visual arts presentations. Outdoor activities such as National Flower Day and free entertainment in Elder Park have added much to the colour and atmosphere of the Festival.

The most recent Festival was held in March 1970. There were 180,000 paid admissions to 280 official Festival presentations, and total attendances at all attractions presented during the Festival exceeded 760,000.

### BROADCASTING

The supervision of radio and television broadcasting is a Commonwealth responsibility and is carried out by the Australian Broadcasting Control Board under the *Broadcasting and Television Act* 1942-1969. An office of the Board is maintained in South Australia to administer the Act and in particular to supervise the programme content and the technical quality of transmission.

Radio and television stations fall into two categories; national and commercial. National stations are operated by the Australian Broadcasting Commission. These stations do not broadcast advertising material, the Commission being supported by an annual grant from Commonwealth revenue. Commercial stations are operated by companies licensed by the Postmaster-General and derive their revenue from advertising.

All radio and television receivers must be covered by licences issued by the Postmaster-General. Normal annual charges at 31 December 1970 were \$6.50 for a listener's licence, \$14.00 for a viewer's licence or \$20.00 for a combined

licence. Reduced rates apply to pensioners who satisfy certain conditions and to persons living in remote areas, while licences are granted free of charge to blind persons and to schools. One licence covers all receivers owned by a licensee or his family and normally held at the licensee's address. Special licences are required for radio and television receivers on hire, the responsibility for the licence being borne by the hirer, and not the user, of the receiver.

### Radio

The first stations to broadcast in this State were 5DN and 5CL. Station 5DN was issued an experimental licence in June 1924 and began operating under a commercial licence in February 1925. In November 1924, 5CL was licensed as an 'A class station', the forerunner of the national station. The technical management of 5CL was taken over by the Postmaster-General's Department in 1929 and the programmes by the Australian Broadcasting Commission in 1932.

Stations 5KA and 5AD followed in 1927 and 1930 respectively, and a second national station, 5AN, was established in 1937. The first country station was opened in 1931.

There are at present five metropolitan and eleven country stations operating. The country or regional stations relay programmes from metropolitan stations and in addition provide programmes of local interest.

The call signs and locations of stations are given in the following table, all call signs in South Australia being prefixed by the number '5'.

### Radio Stations, South Australia

*At 31 December 1970*

National Stations		Commercial Stations	
Call Sign	Location	Call Sign	Location
5AN	Adelaide	5AD	Adelaide
5CL	Adelaide	5DN	Adelaide
5CK	Port Pirie	5KA	Adelaide
5LN	Port Lincoln	5AU	Port Augusta
5MG	Mount Gambier	5MU	Murray Bridge
5MV	Renmark	5PI	Crystal Brook
5PA	Penola	5RM	Renmark
5WM	Woomera	5SE	Mount Gambier

Adelaide's three commercial stations broadcast continuously, while all other stations operated between 121 and 128 hours per week at June 1970.

Since 1963, the Australian Broadcasting Control Board has made surveys of all metropolitan programmes twice yearly to obtain information as to the general availability of programmes in each city. The programme analysis covers the period of transmission between 6.00 a.m. and 10.30 p.m.

Results of the surveys indicate that commercial stations broadcast mainly light entertainment in contrast to the national stations which, being independent of advertising revenue, provide a much wider variety of programmes.

The distribution of types of programme matter is set out in the following table. Details for South Australia are not separately available but closely approximate those for the Australian distribution.

### Broadcasting Programmes by Categories, Australia 1969-70

#### All Metropolitan Stations

Category	Commercial	National	All Stations
	Per cent		
Entertainment:			
Light and popular music .....	51.2	30.7	44.7
Incidental matter .....	7.4	6.3	7.1
Variety .....	1.5	1.8	1.6
Drama .....	0.6	3.9	1.6
The arts .....	0.1	22.6	7.2
Information and Services:			
News .....	9.9	10.8	10.2
Sport .....	6.2	3.4	5.3
Information .....	1.4	6.5	3.0
Religious .....	2.0	2.5	2.2
Social and political .....	3.0	6.1	4.0
Family .....	1.8	0.4	1.3
Children's .....	0.1	2.5	0.9
Educational .....	(a)	2.5	0.8
Advertisements .....	14.8	—	10.1
Total .....	100.0	100.0	100.0

(a) Less than 0.05 per cent.

Details of broadcast listeners' licences current at 30 June in each of the years 1966 to 1970 are given below.

### Broadcast Listeners' Licences, South Australia<sup>(a)</sup>

#### Current at 30 June

Type of Licence	1966	1967	1968	1969	1970
Ordinary .....	242,412	238,872	249,305	254,409	255,993
Hirers' and short-term hirers' ...	1,090	966	910	1,169	1,597
Pensioner .....	36,422	36,424	37,607	39,898	42,246
Other .....	1,823	1,807	2,229	2,401	2,683
Total .....	281,747	278,069	290,051	297,877	302,519

(a) Includes combined (broadcast and television) licences—232,921 at 30 June 1970. Includes Northern Territory (5,338 licences at 30 June 1970).

### Television

The State's first television station, NWS Channel 9, a commercial station, began operating on 5 September 1959. It was followed by ADS Channel 7 in

October of the same year, and the Australian Broadcasting Commission began operating ABS Channel 2 in March 1960. Of the five remaining stations three became operative in 1965, two of these being country stations relaying programmes from ABS Channel 2, the fourth station, located at Mount Gambier, became operative during 1966 and the fifth, located at Port Pirie, during 1968.

The call signs, channels and location of television stations are given in the following table.

### Television Stations, South Australia

*At 31 December 1970*

National Stations		Commercial Stations	
Call Sign and Channel	Location	Call Sign and Channel	Location
ABS—2	Adelaide	ADS—7	Adelaide
ABGS—1	Mount Gambier	NWS—9	Adelaide
ABNS—1	Port Pirie	SAS—10	Adelaide
		SES—8	Mount Gambier
		GTS—4	Port Pirie

As the early stations became established their transmitting time was increased until in December 1963 the two commercial stations were transmitting in excess of seventy-seven hours per week and the national station sixty-seven hours. Early in 1964 there was a substantial reduction in hours of service but by December 1970 the hours of service for the four Adelaide stations varied between 78 and 116 hours per week.

On commercial channels there is a considerable emphasis on drama and light entertainment, whereas the Australian Broadcasting Commission devotes more time to programmes of an informative and educational nature. The Australian Broadcasting Control Board's analysis of television programmes is derived from data obtained directly from commercial and national stations and is calculated on the actual duration of the programmes and not, as formerly, on the scheduled duration as shown in programme journals. The time occupied by advertising is not dissected in the analysis but a separate study of advertising time based on data supplied in audience measurement survey reports carried out in Melbourne provides some indication of the proportion of time occupied by advertisements; in 1969-70 this was estimated at 16.0 per cent of the total televising time of commercial stations.

Results of surveys conducted by the Broadcasting Control Board in 1969-70 indicating the proportions of total broadcasting time (other than advertising) for various types of programmes are given in the following table. Details for South Australia are not separately available but closely approximate those for Australia.



## Television Programmes by Categories, Australia 1969-70

## All Metropolitan Stations

Category	Commercial	National	All Stations
	Per cent		
Drama:			
Adventure .....	11.0	8.8	10.5
Domestic and comedy .....	13.8	10.4	13.0
Other .....	24.5	10.1	21.3
Light entertainment:			
Cartoons .....	6.9	5.4	6.6
Personality programmes .....	9.0	0.5	7.0
Variety .....	3.8	3.2	3.7
Other .....	5.1	1.7	4.3
Sport .....	5.0	8.2	5.7
News .....	7.1	7.4	7.2
Children .....	7.2	9.8	7.7
Family .....	2.4	1.8	2.2
Information .....	1.6	3.9	2.1
Current affairs and political .....	1.1	7.7	2.7
Religious .....	1.1	2.2	1.3
The arts .....	(a)	2.1	0.5
Education .....	0.4	16.8	4.2
Total .....	100.0	100.0	100.0

(a) Less than 0.05 per cent.

Details of television viewer's licences for the five years ending June 1970 are given in the next table.

Television Viewers Licences, South Australia<sup>(a)</sup>

## Current at 30 June

Class of Licence	1966	1967	1968	1969	1970
Ordinary .....	183,007	195,158	203,497	209,709	213,978
Hirers' and short-term hirers' ...	27,349	32,199	35,184	37,629	41,357
Pensioner .....	22,568	24,980	27,487	30,580	33,847
Other .....	802	2,167	2,427	2,502	3,177
Total .....	233,726	254,504	268,595	280,420	292,359

(a) Includes combined (broadcast and television) licences—232,921 at 30 June 1970.

## THE PRESS

The State's first newspaper, *The South Australian Gazette & Colonial Register*, was first printed in London in 1836, six months before colonisation. The second issue of this paper, which served both as the official government publication and as an unofficial reporter of the news, was produced in Adelaide twelve months later. *The South Australian Government Gazette* emerged as a separate organ in 1839 and the newspaper continued as *The Register*. In 1850 *The Register* became the first continuous daily paper.

In the next twenty years several more daily newspapers were introduced, and for many years there were two morning and two evening papers daily. However, since the mid-1920s the present system of three major newspapers—one morning daily, one evening daily and one weekend publication—has emerged.

*The Advertiser*, published each morning except Sunday, was first issued in 1858 as *The South Australian Advertiser* and absorbed *The Register* in 1931. It is now distributed throughout the State, with about one third of its circulation in country districts.

*The News*, published each evening except Sunday, was introduced in 1923 replacing two evening newspapers, *The Express & Telegraph* and *The Journal*, which traced back their origins to the 1860s. Almost 80 per cent of sales of *The News* are in Adelaide and suburbs.

*The Sunday Mail*, printed on Saturday evenings and distributed mainly on Sunday mornings, first appeared under this name in 1955 following a merger between *The Mail*, first printed in 1912 and the *Sunday Advertiser*, which was introduced in 1953. About 36 per cent of sales of the *Sunday Mail* are in country districts.

In addition *The Chronicle* and the *Stock Journal* are published weekly. *The Chronicle*, established as a country newspaper in 1858, has the largest circulation (nearly 23,000) of any weekly agricultural newspaper in South Australia. The *Stock Journal*, previously the *Adelaide Stock and Station Journal*, established in 1904 and initially directed towards country distribution, now has a circulation of approximately 20,000 mostly by direct annual subscription, a significant proportion of which is metropolitan circulation with agricultural interests.

To support these major State-wide newspapers, a strong provincial press has been built-up. There are at present thirty-two country newspapers operating in the State with a combined circulation of over 100,000. Most of these are published weekly, although two appear bi-weekly and two tri-weekly. Of those still existing, *The Border Watch* (Mount Gambier) in 1861 and *The Bunyip* (Gawler) in 1863 were first to appear. Earlier publications are, however, recorded; *The Port Lincoln Herald* for example was being printed in the early 1840s.

There are also district papers containing items of local interest circulated in a number of suburbs of Adelaide.

## PARKS AND GARDENS

### The Adelaide Botanic Garden

The Adelaide Botanic Garden, occupying about 45 acres of the parklands east of the Royal Adelaide Hospital, was established in 1855 and was opened to the public in 1857. An area of about 75 acres north of the Garden was acquired in 1874 and this area, known as Botanic Park, has been developed as an arboretum.

Since 1860 powers of management have been vested in a Board of Governors of eight members who serve for a period of four years but who may be re-elected for further terms.

The Garden contains an extensive collection of about 6,000 species of plants mainly of tropical and subtropical origin. Important features are the collections of native plants from dryland regions, cacti and succulents, the glass ground, glass

house displays and the Wisteria arbor. The Museum of Economic Botany, opened in 1879, houses a comprehensive carpological collection and displays of plant products.

In 1954 the State Herbarium was re-established within the Botanic Garden Department and a new herbarium building was completed and occupied in 1965. At present it contains about 250,000 specimens. State-wide advisory services are available on all matters relating to ornamental horticulture.

Experimental tree plantations have been established at Giles Corner, Kulpara, Lameroo, Stansbury and Meningie. Mount Lofty Botanic Garden of approximately 200 acres was established in 1960 and is expected to be opened to the public in the mid-1970s.

### **The Zoological Gardens**

The Royal Zoological Society of South Australia was founded in 1878, and in 1883 approximately 19 acres of Botanic Park were granted to the Society for the establishment of the Zoological Gardens. At the same time arrangements were made for the various exotic and Australian animals and birds previously housed in the Botanic Garden to be transferred to the Zoological Gardens.

During 1969-70 a total of 114 species and varieties of mammals, including a large collection of marsupials, were exhibited. Of particular interest is a colony of Yellow-footed Rock-Wallabies, the only such colony in any zoological garden in the world. The Zoological Gardens also contain a fine collection of Australian birds, a total of 228 species and varieties of Australian and exotic birds having been exhibited during 1969-70.

The many mammals, reptiles, and birds are displayed in cages and enclosures; the enclosures for some animals are moated yards freely open to public view.

The revenue necessary for maintaining and developing the gardens is obtained through an annual State Government grant, from gate receipts and sundry sources.

During 1969-70 about 379,000 persons visited the Zoological Gardens.

### **National Parks and National Parks Reserves**

The National Parks Act, 1966 provides for the setting aside of certain lands as national parks and for the administration of such areas by the National Parks Commission.

At 31 December 1970 land vested in the National Parks Commission covered 8,398,100 acres and consisted of 76 separate areas.

Two of these areas, Belair National Park and Para Wirra National Park are extensively developed with recreational facilities such as tennis courts and ovals, while a third, Cleland National Park, contains a large native fauna reserve which is open to the public.

Limited development only has been permitted in all other parks to this time and they are retained where possible for the protection of native flora, fauna and areas of scenic value.

### **National Pleasure Resorts**

The South Australian Government has designated twenty-one areas throughout the State as national pleasure resorts to be administered by the Director of the Immigration, Publicity and Tourist Bureau. A number of these areas have been developed while others have been preserved in their natural state.

Some are of historical interest (such as Dingley Dell, near Port MacDonnell and the Old Toll House on the Glen Osmond Road). Others, for public recreation, include Loftia Park in the Mount Lofty Ranges. Four have caravan park facilities.

Others include features of scenic interest, such as Naracoorte and Tantanoola Caves in the South East and Wilpena Pound in the Flinders Ranges. There are refreshment kiosk facilities at several, including Mount Lofty Summit, Morialta Falls Reserve and Waterfall Gully, all in the hills near Adelaide, and accommodation, including a modern motel, has been provided for tourists at Wilpena Pound in the Flinders Ranges.

### **Municipal Parks and Gardens**

The City of Adelaide is surrounded by 1,700 acres of parklands, considerable areas of which are devoted to sporting grounds and recreational facilities. In recent years intensive development of garden areas has been carried out and at 30 June 1970 there were 355 acres of gardens. Plantings during the year 1969-70 included 1,034 trees and 1,242 shrubs.

Most suburban and country local government authorities maintain parks and gardens within their areas.

### **PHYSICAL FITNESS**

The National Fitness Movement began in Australia when the Commonwealth Government made funds available to each State for the purpose of setting up National Fitness Councils. A Commonwealth National Fitness Act was passed in 1941.

The National Fitness Council of South Australia which is appointed by the Minister of Social Welfare, administers funds received from Federal and State Governments and other sources, and appoints its own staff.

The Council promotes physical fitness generally, conducting training and coaching courses in many games and outdoor activities as well as giving active support to youth and other organisations concerned with physical welfare.

Staff provide advice on all forms of recreation and maintain contact with bodies concerned with recreation. Council manages the Duke of Edinburgh's Scheme, and assists the Youth Council of S.A., the Women's Memorial Playing Fields, Outward Bound S.A. and similar bodies. It administers a State grant for the training of leaders and owns or controls camps at twelve sites through South Australia.

Publications of the Council include books and pamphlets on adventure training, physical conditioning, fitness programmes, sports coaching, walking tracks. Surveys are made of recreation space, recreational needs, government assistance, sports participation and youth activities.

In addition the Council maintains a library which is available for loan or reference. It contains books, pamphlets, journals, maps, plans and films on physical education, sports, recreation and health education.

In 1964 and 1968 the Council conducted surveys of recreational facilities in the Adelaide Planning Area. Summarised results of these surveys are given in the following table. The total of 10,763 acres in 1968 represented approximately 13.5 acres per thousand persons.

**Recreational Facilities, Adelaide Planning Area<sup>(a)</sup>**

Facility	1964	1968
	Acres	
Field sports (b) .....	2,576	2,824
Children's playgrounds .....	91	108
Parks and gardens .....	1,179	1,820
Other (c) .....	4,943	6,011
Total .....	8,789	10,763

(a) As defined by the State Planning Office. School recreational facilities and regional reserves such as National Park and Waterfall Gully are excluded.

(b) Includes tennis courts and bowling greens.

(c) Includes race courses, golf courses and areas reserved but undeveloped.

**SPORTING FACILITIES**

Adelaide Oval, occupying approximately 15 acres of the north parklands, is used for major cricket and Australian Rules football matches. The record attendances have been 62,543 on 2 October 1965 for Australian Rules football and 50,962 for Test cricket on 14 January 1933. In addition there are first class suburban ovals at which major sports are played.

In terms of attendance the most popular spectator sport is Australian Rules football; during the 1970 season the average attendance at the 100 minor round matches was 8,296 while the average at the four finals matches was 39,005.

The Olympic Sports Field is the Headquarters of the South Australian Amateur Athletics Association which is affiliated with the Australian Amateur Athletic Union. Each Saturday from October to March inter-club contests are held at this arena with an approximate annual attendance of 100,000 spectators. The Olympic Sports Field is also used by the South Australian Women's Amateur Athletic Association which conducts competitions on Saturday afternoons.

The parklands of the City of Adelaide are used extensively for sporting purposes and during 1969-70 permits were issued for the use of 320 sports grounds and courts.

Sports grounds are distributed throughout suburban Adelaide, at approximately one to two mile intervals, and throughout country areas. In addition sports areas are available at most State and private schools.

**Race Courses**

There are four registered metropolitan courses; Morphettville, Cheltenham, Victoria Park (occupying approximately 58 acres of the east parklands) and Oakbank. In addition there were, at 30 June 1970, forty-three registered racing clubs and twenty-nine registered country courses. Picnic race meetings are held at a number of outlying centres.

**Trotting Tracks**

Trotting is conducted at the Royal Agricultural and Horticultural Society showgrounds at Wayville. At 30 June 1970 there were also tracks at 'Globe Derby Park' Bolivar, Gawler and fourteen other centres in country areas.

Wayville, Gawler and seven other country tracks have facilities for night meetings. Trotting is now conducted throughout the year in South Australia.

### **Golf Courses**

At 30 June 1970 there were seven suburban public courses, four 18-hole courses including one at National Park, Belair, and three par-3 links. There were also fourteen private courses operating within suburban Adelaide. The last course completed was a par-3 links at West Beach in 1969. In addition there are courses at many country centres.

### **Tennis Courts**

The South Australian Lawn Tennis Club's courts at Memorial Drive, North Adelaide occupy approximately 6 acres of the north parklands. These courts were the venue for Davis Cup matches in 1952, 1956, 1963 and 1968. In 1969-70 the parklands also contained 130 tennis courts. Courts associated with schools, churches and private clubs exist throughout the State.

### **Bowling Greens**

At 30 June 1970 there were 232 bowling clubs registered with the Royal South Australian Bowling Association—sixty-six in and near Adelaide, 162 in country areas, and four at Broken Hill, New South Wales. The size of clubs varied from thirty-five rinks at Bordertown to as few as six rinks, with the two largest suburban clubs being Holdfast Bay and Lockleys, each with thirty-two rinks. In addition in the metropolitan area there are five all-women clubs registered with the South Australian Women's Bowling Association.

### **Swimming Facilities**

At 31 December 1970 there were seventy-two public swimming pools in South Australia, of which fifty-five were in country centres. Of these only eight country and two metropolitan pools had been in use before 1950, recent activity having been stimulated by a State Government subsidy on pool construction. Of the seventy-two pools, sixty-four had treated water, the remainder were in lakes, dams, rivers or the sea, or utilised sea water.

Swimming pools are also provided at forty-four State schools, sixteen of these being in country areas. In addition further pools in the planning stage will include the first 25-metre pool in a school. Swimming facilities are also available at a number of private schools. The Education Department encourages school committees to build swimming pools by granting subsidies for their construction.

The Adelaide Swimming Centre in the north parklands, opened on 20 December 1969, replaced the City Baths Olympic Pool, which had been the site of public swimming facilities since 1860.

The new Centre is a complex of four pools, including a 50-metre eight lane pool, a diving/water polo pool, both of which comply fully with international competition requirements, a 60ft by 60ft learner's pool and a toddler's pool. The whole is contained in a four acre grassed area with spectator accommodation for 2,000 people forming an amphitheatre arrangement surrounding the competitive pools.

The nature of Adelaide's foreshore and that of many country beaches, combined with the prevailing climate, provides ideal conditions for open sea summer bathing.

**LOTTERIES AND BETTING****LOTTERIES**

The State Lottery Act, 1966 provides for the promotion and control of lotteries by the Government of the State. In November 1966 a Lotteries Commission, consisting of a chairman and two other members, was appointed to administer the Act which came into operation by proclamation issued on 8 December 1966 and the first draw was made in May 1967.

In accordance with Section 16 of the Act all moneys received by the Commission are paid into a Lotteries Fund from which moneys are made available for meeting the expenses of the Commission and paying prizes. The balance of the Lotteries Fund which represents the surplus of income over expenditure and prize moneys not claimed for over six months is from time to time, as required by the Treasurer, transferred to a Hospitals Fund. Up to 31 December 1970, \$19,850,000 was received from the sale of tickets of which \$12,013,000 was distributed in prize money, and approximately \$6.3 million has been transferred to the Hospitals Fund.

Originally, only one lottery, a 50 cent series was conducted but in July 1967 a Jackpot series was introduced. At the commencement, the Jackpot lottery filled in approximately six weeks; it is now being drawn every three weeks. In addition a few special lotteries have been conducted with tickets sold at \$2 or \$3 each.

The Commission operates an account service by accepting deposits from persons wishing to invest in each lottery without the need to purchase tickets themselves. At 31 December 1970, 1,500 subscribers availed themselves of this service.

Because of the high degree of mechanisation employed, the Commission is able to produce a result slip within four hours of a lottery being drawn.

At 31 December 1970 there were 232 Lotteries Commission Agents appointed in South Australia. Of these 136 were in the Adelaide and suburban area; fifty-nine in country areas and thirty-seven were subscriber (non-ticket selling) agents.

**BETTING**

Legalised betting in South Australia is governed by the provisions of the Lottery and Gaming Act, 1936-1970 and is restricted to horse racing, trotting, dog racing and coursing events. Betting on dog racing events was first authorised by an amendment to the Lottery and Gaming Act in December 1970.

The Act makes provision for betting with the totalisator and with bookmakers at horse race, trotting and dog race meetings. The totalisator cannot be used at coursing meetings but bookmakers may bet at them.

Before December 1933 legalised betting was restricted to totalisator betting at registered race meetings. From 1933 to 1967 it was limited to 'on-course' totalisators and to betting with bookmakers who were licensed to bet on courses where meetings were held, and also (from January 1934 to February 1942) with bookmakers who were licensed to bet 'off-course' in specially registered premises.

As a war-time measure racing and betting in South Australia were banned from March 1942 until October 1943. Off-course betting facilities were not re-established until 1946, when they were restricted to country areas. Port Pirie is the only town where bookmakers now operate in registered premises, but in

October 1966, provision was made for the setting up of the Totalisator Agency system of 'off-course' betting, and agencies have since been established in the metropolitan area and at numerous country towns.

A Board consisting of a Chairman and seven other members representative of racing and trotting interests was appointed to administer the new system and the Totalisator Agency Board (TAB) Headquarters were established in Adelaide during December, 1966. The TAB first operated on 29 March 1967 on a country race meeting while it operated for the first time on a metropolitan meeting on 1 April 1967.

Thirteen agencies were open on the first day of TAB operations. At 30 June 1970, 112 agencies were operating of which twenty-eight were sub-agencies operated in conjunction with other businesses. Further premises in the city, suburbs and country towns are being established progressively to provide a complete coverage of the whole State. In addition, a system of telephone betting is available to persons who have established accounts with the TAB. At 30 June 1970 the Board employed seventy-four permanent officers and 559 part-time staff.

For the year ended 30 June 1970 off-course investments totalled \$25,480,717 of which approximately 86 per cent was payable as dividends. The following amounts became payable to the South Australian Government (to be paid into the Hospitals Fund at the State Treasury) from the operations of the Board during that year.

	\$
Stamp Duty . . . . .	1,082,933
Fractions . . . . .	238,347
Unclaimed Dividends . . . . .	61,502
Commission on N.S.W. investments . . . . .	2,369
	<hr/> 1,385,151 <hr/>

In addition, for the year ended 30 June 1970, an amount of \$826,381 became available for distribution to racing and trotting clubs under a scheme of distribution prepared by the Board and approved by the Chief Secretary.

## 6.5 HEALTH

### HISTORICAL

The first Health Act in South Australia was passed in 1873. This Act, which was modelled on earlier English legislation, established a Central Board of Health, and a number of town councils were constituted as local boards. The present Health Act dates from 1935.

Administration was continued under the authority of the Central Board of Health until 1949 when the Department of Public Health was formed to co-ordinate the work of the board and other health activities.

The first hospital in South Australia was built in 1837. It was a small thatched hut situated on North Terrace and measured 18 feet by 12 feet. The foundation stone of the first Adelaide Hospital was laid in 1840. This building, which was demolished in 1938, contained two 12-bed wards and four smaller rooms. The first buildings of the present Royal Adelaide Hospital were erected in 1856-57.



Hospitals in the country were established at Mount Gambier in 1869, Wallaroo and Port Lincoln in 1870, Port Augusta in 1875, and Port Pirie in 1890. The Port Adelaide Casualty Hospital was erected in 1882.

The State's first mental hospital, now demolished, was situated in Botanic Park. The Parkside Psychiatric Hospital (now Glenside Hospital) commenced operation in 1870 under the control of the Colonial Surgeon. The Enfield Receiving House and the Northfield Mental Hospital (now Hillcrest Hospital) were established in 1922 and 1929 respectively.

### ADMINISTRATION

The administration of health in South Australia is principally under the control of three main authorities: the South Australian Department of Public Health and Hospitals Department and the Commonwealth Department of Health. Broadly their activities cover different fields as follows; the Department of Public Health concentrates on general health matters including the prevention of disease, the Hospitals Department on hospitalisation, and the Commonwealth Department of Health on health on a national basis including national health services and quarantine.

The Department of Public Health embraces the activities of the Central Board of Health, the Occupational Health Branch, the School Health Branch (including the School Dental Services and the Deafness Guidance Clinic), the Epidemiology Branch, the Food and Drugs Advisory Committee, the Radiological Advisory Committee, the Clean Air Committee, and also the public health aspects of the control of tuberculosis, including the Chest Clinic and the State X-ray health surveys.

The Central Board of Health administers the Health, Food and Drugs, Dangerous Drugs, Noxious Trades and Bakehouse Registration Acts. The Board also has responsibilities under the Local Government Act and the Cremation Act.

The Health Act and the Food and Drugs Act constitute every municipal or district council a local board of health or local authority for its area, except that in the metropolitan area, the Metropolitan County Board (representing twenty metropolitan corporations) is the local authority under the Food and Drugs Act.

The Central Board of Health acts as a supervisory body over all the 138 local boards under the Health Act, the Food and Drugs Act and the Bakehouse Registration Act. It has concurrent jurisdiction with local boards. Outside the boundaries of local boards the Central Board is the administering authority.

The Hospitals Department administers government hospitals and supervises the work of government subsidised hospitals in South Australia.

Other State authorities concerned with aspects of public health include the Engineering and Water Supply Department which is responsible for water supply and sewerage services, and the Metropolitan and Export Abattoirs Board responsible for the functioning of the metropolitan abattoirs and for the inspection of premises used for merchandising, storing or processing of meat.

Under the Health and Medical Services Act, 1949 the Advisory Council on Health and Medical Services was constituted to investigate and report on matters referred to it by the Minister of Health. The matters may relate to any question concerning health, hospitals, medical services, the training and employment of

any class of persons whose work relates to the promotion of health or to the treatment of disease or abnormality of the human body, and any proposals for new legislation relating to any of these matters.

The work of the Commonwealth Department of Health includes the administration of the national health services, including medical, hospital, pharmaceutical and pensioner benefits. Under the *Quarantine Act* 1908-1969 the Department is responsible for the various aspects of human, animal and plant quarantine. Persons ordered into quarantine are accommodated at Torrens Island Quarantine Station.

The South Australian Branch of the Repatriation Department administers the medical services provided for ex-service personnel whose disabilities are accepted as being due to war service.

### GENERAL HOSPITAL SERVICES

The control of hospitals in South Australia is vested in several authorities including the Hospitals Department, the Repatriation Department, religious and charitable organisations, local community committees and private owners.

### PUBLIC HOSPITALS

The Hospitals Department administers two general hospitals in the metropolitan area, Royal Adelaide Hospital and The Queen Elizabeth Hospital. Work was begun in February 1968 on site preparation for the construction of a further general hospital in the north-eastern suburb of Modbury; 236 beds will be provided in the first stage which is expected to be completed in 1971. In the country there are government hospitals at Port Pirie, Mount Gambier, Port Lincoln, Port Augusta, Wallaroo, Barmera and Whyalla.

In addition there are fifty-two other hospitals in country areas, conducted by local boards of management, which receive maintenance subsidies from the State Government and come under the general supervision of the Hospitals Department.

**Public General Hospitals, South Australia, 1969-70<sup>(a)</sup>**

Particulars	Royal Adelaide Hospital	Queen Elizabeth Hospital	Adelaide Childrens Hospital	Other General Hospitals	Total
Staff (at end of year):					
Medical;					
Honorary .....	298	110	94	232	734
Permanent .....	199	106	58	18	381
Nursing .....	2,402	697	614	2,059	5,772
Attendants and others .....	1,804	757	632	1,480	4,673
Patients:					
Admitted and re-admitted ....	25,194	18,159	14,781	73,533	131,667
Average daily number resident	1,069	444	298	1,874	3,685

(a) Public hospitals comprise those operated and maintained by State Government or semi-government authorities and those which receive a conditional subsidy or a regular grant from the State Government for maintenance purposes but exclude those which receive *only* Commonwealth hospital benefits.

Public General Hospitals, South Australia<sup>(a)</sup>

Particulars	1965-66	1966-67	1967-68	1968-69	1969-70
Hospitals .....	67	65	65	65	66
Staff (at end of year):					
Medical;					
Honorary .....	684	671	667	692	734
Permanent .....	300	300	346	358	381
Nursing .....	3,727	3,996	4,549	5,251	5,772
Attendants and others .....	3,587	3,865	4,003	4,258	4,673
Patients:					
Admitted and re-admitted .....	107,984	114,179	119,451	129,328	131,667
Average daily number resident:					
Males .....	1,491	1,489	1,540	1,559	1,612
Females .....	1,804	1,874	1,895	2,016	2,073
	\$'000				
Revenue:					
State Government aid .....	19,681	22,138	16,626	21,364	22,619
Commonwealth (b) .....	2,097	2,933	3,519	3,612	4,066
Fees .....	6,205	7,159	8,156	9,495	10,829
Other .....	2,403	2,302	2,738	2,593	3,408
Total .....	30,386	34,532	31,039	37,064	40,921
Expenditure:					
Salaries .....	13,807	15,573	17,661	19,323	22,025
Maintenance, etc. ....	7,250	8,143	8,890	9,783	10,765
Buildings;					
New .....	9,617	9,131	3,403	6,411	5,461
Repairs .....	1,142	1,291	1,167	1,229	1,434
Total .....	31,816	34,138	31,121	36,746	39,685

(a) Public hospitals comprise those operated and maintained by State Government or semi-government authorities and those which receive a conditional subsidy or a regular grant from the State Government for maintenance purposes, but exclude those which receive *only* Commonwealth hospital benefits.

(b) Hospital, pharmaceutical and tuberculosis benefits.

## Royal Adelaide Hospital

The Royal Adelaide Hospital is a general hospital and is controlled by a board of three members, with the Director-General of Medical Services as Chairman. The hospital, which incorporates a department of dentistry, is a school of medical and dental instruction in connection with the University of Adelaide. Charges are made for in-patient treatment, and patients requiring out-patient treatment at the various clinics are subject to a means test as to eligibility for treatment.

In addition to the main hospital there are wards at Northfield, a section of which is used to accommodate patients with infectious conditions, and a section of the Morris Hospital, Northfield is occupied by the Spinal Injuries Unit.

At 30 June 1970 there were 1,226 beds at the hospital including 79 in the infectious diseases wards at Northfield.

## The Queen Elizabeth Hospital

The Queen Elizabeth Hospital at Woodville, a general, casualty and maternity hospital controlled by a board of three members, is a university teaching hospital, which opened in 1954 with the completion of a temporary section. Permanent blocks followed in 1957 and 1959. Building extensions and additions to provide

for an additional 270 beds were commenced in June 1968 and are expected to be completed early in 1972. At 30 June 1970 there were 536 beds at The Queen Elizabeth Hospital.

### Queen Victoria Hospital

The Queen Victoria Hospital, founded by public subscription, was opened in 1902. It primarily provides facilities for midwifery, neo-natal paediatrics and gynaecology and is a university teaching hospital. Controlled by a committee of management the hospital is financially dependent on State Government aid. In 1969-70 State aid constituted 51.1 per cent and fees from patients 43.0 per cent of the revenue received for maintenance purposes. Accommodation at 30 June 1970 was 176 beds.

### Adelaide Childrens Hospital

The Adelaide Childrens Hospital was founded by public subscription in 1876 and the first patient admitted in 1879. It is controlled by a board of management and supported by State Government grants, public subscriptions and fees. In 1969-70 the hospital received 49 per cent of its revenue in the form of State Government Grants.

Children fourteen years and under may receive in-patient and out-patient treatment; however, eligibility for out-patient treatment is subject to a means test. The hospital provides a training school for nurses and nurse aides and instruction for medical students. The University of Adelaide Department of Child Health is situated at the hospital.

There were 432 beds at the hospital at 30 June 1970.

## REPATRIATION HOSPITALS

The Repatriation Department maintains two hospitals in South Australia—the Repatriation General Hospital at Daw Park and the Repatriation Hospital 'Birralee' at Belair.

The Daw Park hospital was a military hospital during the 1939-45 War, coming under the control of the Department in 1947. Medical and surgical in-patient treatment is provided for eligible ex-service personnel, eligible dependants and serving members of the forces. The average daily number of patients in the Hospital during 1969-70 was 290 and the staff at the end of the year totalled 583. The auxiliary hospital, 'Birralee', at Belair caters for some general medical patients and has a section for the treatment of tuberculosis patients. The average occupancy during 1969-70 was thirty. Details of the number of patients treated at Daw Park and Belair are given on page 249.

## PRIVATE HOSPITALS

Details of all private institutions approved for payment of Commonwealth hospital or nursing home benefits are given in the following table.

### Private Hospitals and Nursing Homes, South Australia

Particulars	1965-66	1966-67	1967-68	1968-69	1969-70
Number of private hospitals and nursing homes .....	180	187	188	190	186
Number of beds at end of year ..	4,419	4,717	4,898	5,161	5,076

There are several large private hospitals in the metropolitan area including Calvary Hospital, the Memorial Hospital and St Andrew's Presbyterian Hospital, all of which are run by denominational bodies. Another large institution is the Home for Incurables at Fullarton which provides accommodation and nursing attention for persons suffering from chronic disease. Kalyra Sanatorium at Belair conducted by the James Brown Memorial Trust Inc. is the main institution for in-patient treatment of tuberculosis. At present an extensive rebuilding programme to provide better facilities at this hospital is in progress.

### MENTAL HEALTH SERVICES

The Mental Health Services, a division of the Hospitals Department, is responsible for the management of public psychiatric services.

Glenside Hospital, situated on a site of approximately 130 acres, had accommodation for 1,026 patients at 30 June 1970. Hillcrest Hospital, Northfield, had accommodation for 728 patients including two repatriation wards of fifty-eight beds and a ward of fifty beds for the treatment of alcoholic patients.

These two hospitals provide for admission and treatment on a 'short-term' basis, but in the main provide for the accommodation and treatment of 'long-term' patients, most of whom have been transferred from the receiving institutions.

The three receiving institutions, the Enfield Hospital (69 beds) and the receiving sections at Glenside (149 beds) and Hillcrest (114 beds) are 'short-term' establishments where treatment is directed towards early discharge. Generally, duration of stay in a receiving house is a few months terminating in either transfer to one of the 'long-term' institutions or in discharge. In the following table, which covers the five institutions, particulars relate only to in-patients.

**Psychiatric Hospitals, South Australia**

Particulars	1965-66	1966-67	1967-68	1968-69	1969-70
<b>Staff:</b>					
Medical .....	30	27	27	37	39
Nursing and attendants .....	686	718	701	735	728
<b>Patients:</b>					
Admitted and re-admitted (a)					
Certified .....	642	671	685	618	661
Voluntary .....	2,168	2,195	2,048	2,346	2,717
Remaining end of year					
Certified .....	1,789	1,574	1,475	1,246	995
Voluntary .....	857	923	990	1,037	1,274
	\$'000				
<b>Revenue:</b>					
Commonwealth benefits .....	122	158	186	121	165
Fees, etc. ....	256	254	250	261	397
Net cost met by State Government .....	4,297	4,309	4,798	5,224	5,639
<b>Total</b> .....	<b>4,675</b>	<b>4,721</b>	<b>5,234</b>	<b>5,606</b>	<b>6,201</b>
<b>Expenditure:</b>					
Salaries .....	2,583	2,814	3,062	3,398	3,779
Maintenance, etc. ....	1,393	1,453	1,652	1,562	1,660
<b>Buildings:</b>					
New .....	321	102	168	277	328
Repairs .....	377	352	352	370	435
<b>Total</b> .....	<b>4,675</b>	<b>4,721</b>	<b>5,234</b>	<b>5,607</b>	<b>6,201</b>

(a) Direct admissions and re-admissions only. Excludes inter-institutional transfers.

Although the number of certified patients has risen from 642 in 1965-66 to 661 in 1969-70, the proportion of certified patients, when expressed as a percentage of total admissions, has declined from 22.8 per cent to 19.6 per cent. This, as well as the fall in the number of patients remaining at the end of the year, is a reflection of the shift to a community based service rather than a hospital orientated one.

The numbers of patients who attended the various non-residential public clinics and services during 1969-70 are as follows:

Outpatient Clinics . . . . .	2,544
Day Hospital . . . . .	459
Child Guidance Clinics . . . . .	1,134
Intellectually Retarded Clinic . . . . .	311
Community Mental Health Services . . . . .	535
Clinic and Day Hospital for the Elderly . . . . .	179

The number of patients shown above total 5,162 but the actual number of patients who attended these clinics was 4,622. This discrepancy is a result of some patients attending more than one clinic during the year.

## MATERNAL AND CHILD WELFARE

### MATERNITY HOSPITALS

At the end of 1970 there were eighty-nine hospitals licensed to operate as maternity hospitals. Of these, one government hospital and fifteen private hospitals were located in the suburbs, while five government and sixty-eight subsidised and private hospitals were in country areas.

### MOTHERS AND BABIES HEALTH ASSOCIATION

The Mothers and Babies Health Association, a voluntary body supported by government subsidy and public subscriptions, was established in 1909 and conducts maternal and infant welfare work throughout the State. At 283 regular centres, Association sisters give advice on the management of babies and infants while mothers who are unable to attend these centres may seek advice by correspondence.

The Association's mothercraft hospital, Torrens House, admits mothers with new born babies for assistance in management and also treats babies and children up to the age of three years for feeding or behavioural disorders. Torrens House also serves as a Training School for infant welfare and mothercraft nurses.

### SCHOOL HEALTH SERVICES

The medical inspection of school children was first introduced into schools in 1913 and since 1951 these inspections have been the responsibility of a branch of the Department of Public Health. No treatment is carried out by the State but where a child has some defect the parents are notified and advised to obtain treatment.

State and private schools within a radius of 60 miles from Adelaide, and at six large country centres are visited annually. Pupils in Grades 1 and 7 in primary schools and in third year in secondary schools are medically examined by a doctor and a sister. In addition the vision and hearing only, of children in

Grade 4 and in fifth year at secondary schools are tested by a nursing sister. The remaining country schools are visited at approximately three-yearly intervals when all the children are examined.

During 1970, 102,806 children were examined by medical officers in 322 metropolitan and 299 country schools. Of these 5,291 required treatment for defective vision, 3,180 for defective hearing and 7,907 for dental disorders. Hearing and vision tests were carried out also by screening sisters on 24,476 children. Of these 761 had hearing defects and 1,168 defective vision.

Dentists using mobile vans and therapists working in static clinics examined 17,593 children in 1970. Children offered treatment numbered 13,489 of which 11,831 accepted.

During 1970, 3,392 children attending the schools from which the training school for Dental Therapists draws its requirements were offered free dental treatment and 2,364 accepted. Of these 2,195 attended the training school during 1970 for examination and treatment. A dental research team working in metropolitan schools examined 500 children.

There were 3,745 children examined at the Deafness Guidance Clinic including 1,681 examined for the first time in 1970; 789 of those first examined in 1970 were referred to doctors or hospitals for treatment.

The staff of the School Health Branch at the beginning of 1971 included twelve medical officers, fifteen nurses, eighteen dental officers, twenty-eight dental therapists, three otologists (two part-time), and three audiometrists.

### COMMUNICABLE DISEASES

Under the Health Act, 1935-1968 certain diseases have been designated as 'infectious' and others as 'notifiable'. It is required that cases of infectious and notifiable diseases be reported to the local board of health, which in turn advises the Central Board of Health, and that cases of tuberculosis, gonorrhea and syphilis be notified directly to the Central Board.

**Communicable Diseases: Cases Notified, South Australia**

Disease	1966	1967	1968	1969	1970
Acute rheumatism .....	8	—	1	—	1
Diarrhoea, infantile .....	2	12	10	6	37
Diphtheria .....	—	—	—	3	3
Dysentery, bacillary .....	135	92	204	157	190
Encephalitis .....	9	20	5	28	5
Infective hepatitis .....	978	1,299	558	615	485
Malaria .....	1	1	4	6	5
Meningococcal infection .....	6	5	11	9	2
Paratyphoid .....	—	—	—	—	—
Poliomyelitis .....	—	—	—	—	1(a)
Rubella .....	226	969	442	354	223
Salmonella infection .....	120	110	240	166	226
Scarlet fever .....	57	60	44	67	44
Tetanus .....	—	1	—	—	2
Trachoma .....	1	—	—	—	—
Tuberculosis .....	131	141	110	141	172
Typhoid fever .....	1	1	13	3	1
Other diseases .....	272	447	561	744	872

(a) From Northern Territory.

The venereal diseases, gonorrhea and syphilis, became notifiable in South Australia from November 1965. The Department of Public Health maintains venereal diseases investigation clinics, both at its Head Office and at the Royal Adelaide Hospital. There were 650 cases of gonorrhoea, 74 of syphilis and 2 combining both diseases notified during 1970; these are included in 'other diseases' in the preceding table.

### Anti-Tuberculosis Campaign

The Department of Public Health chest clinic has complete facilities for investigation, diagnosis and treatment of individuals with tuberculosis. In addition suspected cases are investigated and contacts are advised of precautionary measures and are periodically re-examined. The chest clinic has a static X-ray unit available to individuals and to which any doctor can refer patients for routine chest X-rays. In addition there are mobile units which are used for chest X-ray surveys in metropolitan and country areas. The chest clinic staff undertake tuberculin skin tests and vaccination programmes in metropolitan schools.

Since March 1952 compulsory X-ray surveys of the population have been conducted in South Australia. With the advent of mobile survey units using miniature radiography it has been possible to X-ray all persons aged twenty-one years and over every three or four years. Where necessary persons are subsequently referred to their medical practitioner.

Children in second year high school at most State and certain private schools in the metropolitan area are given a tuberculin test, and where appropriate the children are vaccinated.

### Poliomyelitis Services

Following the development of Salk vaccine, a poliomyelitis immunisation programme began in 1956. All injections were given by the Poliomyelitis Services until 1961 when the vaccine became available to other authorities. In 1964 the vaccine was released for use by private medical practitioners.

Oral (Sabin) vaccine was first introduced in July 1967 and has now replaced the use of Salk vaccine. Up to the end of 1970, 2,239,092 injections of Salk vaccine and 355,050 doses of Sabin vaccine had been given; during 1970, 758 injections of Salk vaccine and 92,197 doses of Sabin vaccine were given. The figures include second, third and fourth injections and doses. Immunizations with Salk vaccine were discontinued early in 1970.

The programme has corresponded with a dramatic decline in the incidence of poliomyelitis, as illustrated by the table.

**Poliomyelitis, South Australia**

Period	Cases Notified	Deaths
1950-54 .....	3,747	117
1955-59 .....	331	11
1960-64 .....	82	5
1965-69 .....	—	—
1970.....	1	—



The notification in 1970 referred to an Aboriginal child from the Northern Territory. There have been no cases of poliomyelitis among the population of the State since 1963.

### OTHER HEALTH SERVICES

#### Blood Transfusion Service

The Red Cross Blood Transfusion Service collects and classifies blood for the daily needs of hospitals and to meet emergencies. During 1970 donors gave over 65,000 individual donations either at the Service's centre or at a mobile unit visiting metropolitan and country centres.

The Service maintains a blood bank at the Royal Adelaide Hospital, and a reference laboratory which, in addition to classifying donors' blood, performs investigations for hospitals and medical practitioners. There is a subsidiary blood bank at the Queen Elizabeth Hospital, and blood transfusion regional centres have been established at Mount Gambier, Whyalla, Berri and Port Lincoln.

The cost of maintaining the Blood Transfusion Service is met by the State Government (60 per cent), the Commonwealth Government (30 per cent) and the Red Cross Society (10 per cent).

#### Home Nursing

The Royal District and Bush Nursing Society of South Australia, through its thirty-three branches in metropolitan and country districts, provides nursing facilities to those in need of home nursing. The services of the fully trained nursing staff are provided free of charge to those unable to afford a fee, and to others according to their means. During 1969-70 a total of 181,455 visits were made by sixty full-time nurses.

The Society also maintains a hospital at Marree and a medical centre at Iron Knob.

The Society obtains its revenue from State and Commonwealth aid (57 per cent of total revenue in 1969-70), branch maintenance, including payments from patients, local government and other sources (33 per cent), and legacies and donations (10 per cent).

#### Aerial Medical Services

The Royal Flying Doctor Service (RFDS) of Australia is a non-profit organisation and provides medical, dental, ophthalmic, School of the Air and telegram services in remote areas of Australia.

The Royal Flying Doctor Service of Australia (S.A. Section) Inc. of the RFDS operates over an area of approximately 820,000 square miles in South Australia and the Northern Territory; it administers control stations at Port Augusta, and Alice Springs in the Northern Territory, two aircraft being based at each centre. For the year ended 30 June 1970 these aircraft flew a total of 267,165 miles in transporting 707 patients to hospital and treating 3,199 patients at outback clinics. A further 863 patients received dental treatment from Adelaide dentists on regular monthly visits. Doctors gave 6,419 radio consultations to outback residents and a record 79,609 telegrams were transmitted from 361 licensed fixed and portable outstations.

No flying charges are made to patients and the Service relies on donations, bequests and similar sources for approximately two-thirds of the finance required and one-third from State and Commonwealth Government grants.

### **Ambulance Services**

The St John Council for South Australia Inc. is responsible for providing a full-time ambulance service for the metropolitan area. This service is manned and operated by the St John Ambulance Brigade which also assists in ambulance operation in most country areas. In the metropolitan area during 1970 the Brigade's ambulances travelled a distance of 803,587 miles and carried 104,896 patients. Sixty-seven country ambulance services throughout the State are affiliated with the St John Council, and a state wide base and mobile radio communication system operates on a standard frequency. An aerial ambulance (established in 1965) is based at Whyalla and flew 933 hours in 1970. The present aircraft is fitted out on the same basis as a motor ambulance and equipment, ground or air, is interchangeable State wide. A Manual of Ambulance Transport Nursing published by the St John organisation in Adelaide is the basis for common training programmes.

### **Voluntary Agencies**

There are many other voluntary bodies operating in South Australia and doing health work of a special nature. Their activities cover such fields as care of the handicapped, hospital services, care of mother and baby, care of the aged and the provision of convalescent facilities.

## **CREMATORIUMS AND CEMETERIES**

The first crematorium in South Australia, the Adelaide Crematorium, was erected by the Cremation Society of South Australia and presented to the State Government in 1903 and subsequently was closed in November 1959.

Cremations are currently conducted at two cemeteries in the State. The Centennial Park Crematorium was erected in 1956 and is operated by the Centennial Park Cemetery Trust. A second crematorium, constructed by the Enfield General Cemetery Trust, commenced operations in December 1969.

There were 2,884 cremations in South Australia during 1970.

Cemeteries in South Australia are divided into three main groups: those under the control of the State Government or local government authorities, those under church control and those under the control of trusts.

In each of the above groups the cemeteries are financed by the usual charges for burials and by the leasing of land for burial purposes. With church and trust cemeteries, the cost of maintenance is often derived from interest accruing from invested capital funds.

## **STATE GOVERNMENT EXPENDITURE ON PUBLIC HEALTH**

The following table shows the net expenditure by the State Government from Consolidated Revenue Account on various aspects of public health which is defined as excluding sewerage, drainage and water supply. The content of figures in some lines of the table is not strictly comparable from year to year because of changes in the pattern of expenditures from various Government funds, for example, expenditures met from Loan Fund or Hospitals Fund instead of from Consolidated Revenue Account. Subject to these qualifications the figures include both the cost of maintaining State Government activities and subsidies paid to semi-government and private organisations active in this field.

Net Expenditure on Public Health, South Australia<sup>(a)</sup>

Category	1965-66	1966-67	1967-68	1968-69	1969-70
	\$'000				
Care of sick and mentally afflicted:					
Government general hospitals..	11,918	13,157	12,413	13,747	14,964
Subsidies to;					
General hospitals (including					
Adelaide Childrens					
Hospital) .....	5,799	3,789	4,144	4,253	4,413
Other .....	321	316	333	405	453
Mental hospitals .....	4,401	4,719	5,199	5,558	6,140
Institutions for mentally deficient					
children .....	210	217	241	244	289
Health of mothers and children:					
Baby health centres .....	231	256	261	323	348
Maternity homes .....	1,632	516	506	485	540
Medical and dental examination					
of school children .....	263	270	321	424	602
Preservation of public health					
(including Public Health Depart-					
ment and administration of					
Health Acts) .....	609	663	735	845	930
Total .....	25,384	23,904	24,153	26,283	28,678

(a) From Consolidated Revenue Account only.

## MEDICAL PERSONNEL

The following table lists registrations with the Medical, Dental, Pharmaceutical, Physiotherapy, and Nurses Boards of South Australia, and with the Board of Optical Registration.

The figures for registered medical practitioners show the number of persons registered to practise medicine in South Australia and not the number actually practising, which is estimated at approximately two-thirds of those registered.

## Professional Medical Personnel, South Australia

## Number Registered at 31 December

Profession	1966	1967	1968	1969	1970
Medical practitioners (a) .....	2,175	2,282	2,372	2,474	2,568
Dentists .....	311	313	304	350	389
Pharmaceutical chemists .....	836	883	836	917	921
Opticians .....	91	91	93	87	89
Nurses (b) .....	8,065	8,467	8,832	9,275	9,855
Nurse aides .....	684	822	1,048	1,342	1,752
Midwives .....	3,353	3,483	3,565	3,640	3,837
Mental nurses .....	(c) 34	(c) —	(c) —	(c) —	(c) —
Psychiatric nurses .....	(c) 419	515	588	646	708
Mental deficiency nurses .....	(c) 361	404	433	447	444
Infant welfare nurses (d) .....	503	525	565	632	691
Infectious diseases nurses .....	36	36	37	37	37
Physiotherapists .....	467	405	423	452	452

(a) Includes personnel not practising in South Australia. Date of registration is 31 January in following year.

(b) Nurses may also be registered and included as midwives, psychiatric nurses, mental deficiency nurses, etc.

(c) Affected by change in registration provisions.

(d) Includes mothercraft nurses.

Over the past twenty years there has been a considerable re-organisation of general practice in medicine with a movement away from single practices to partnership and group practice arrangements.

## MEDICAL RESEARCH

### The Institute of Medical and Veterinary Science

Details of this organisation are given under the heading of Scientific Organisations on pages 199-200.

### The Anti-Cancer Foundation

The forerunner of the Foundation, the Anti-Cancer Campaign Committee, was formed within the University of Adelaide in 1928. The Committee's early activities were largely devoted to establishing and developing the Radiotherapy Department of the Royal Adelaide Hospital. As demand for these facilities grew the hospital assumed responsibility for routine treatment, and the Committee concentrated its activities on cancer research. In 1962 the Committee was re-organised and became the Anti-Cancer Foundation of the University of Adelaide.

Early research was of a clinical nature, but more recently the Committee and the Foundation have subsidised cancer research projects within the Institute of Medical and Veterinary Science, the Flinders University of South Australia, The University of Adelaide, the Queen Elizabeth Hospital and the Royal Adelaide Hospital.

A public education programme is being conducted to encourage sufferers to seek early treatment and the Foundation has established well-equipped self-contained flats to accommodate country patients receiving treatment at the Royal Adelaide Hospital. In addition to treatment financial assistance is provided for families where necessary.

The income of the Foundation is derived from gifts and bequests, government grants and subsidies, and from direct public appeals. The Foundation has formed standing committees in the country districts of South Australia and the Northern Territory to assist in the expansion of its anti-cancer activities.

### The National Heart Foundation

The National Heart Foundation of Australia, together with its South Australian Division, was established in February 1959. The National Heart campaign of 1961 raised \$5,124,000 for the work of the Foundation, of which \$662,000 was contributed in South Australia. An appeal for further funds which was made during 1969 raised \$268,000 in South Australia.

The campaign funds are being spent on research (70 per cent), education (15 per cent) and rehabilitation (15 per cent). Research funds, distributed at the national level, support projects in various departments at the University of Adelaide, and at the Institute of Medical and Veterinary Science, the Royal Adelaide Hospital and the Adelaide Childrens Hospital. Research funds are also used in providing local and overseas fellowships and travel grants.

The National Heart Foundation Centre in Adelaide was established by the South Australian Division in 1963 for the rehabilitation of patients suffering from the effects of heart disease and stroke. Particular attention is given to professional and community education; to placement in suitable employment and to the provision of a full range of domiciliary rehabilitation services for stroke patients.

**CHRONIC ILLNESSES, INJURIES AND IMPAIRMENTS**

A population survey is conducted by the Commonwealth Bureau of Census and Statistics in February, May, August and November each year at a one per cent sample of households throughout Australia. At each selected household information is collected by means of personal interviews conducted by specially trained interviewers. During the May 1968 survey this means of obtaining data was used in all States except Victoria to establish estimates of the incidence of chronic illnesses, injuries and impairments in the population, the nature of these conditions and their causes. A condition was considered to be chronic if the respondent claimed to have suffered from it at the time of the interview and for more than the six months immediately preceding the interview. Each chronic condition was considered to be 'limiting' if the respondent reported that his or her activities were limited in any way as a result of the condition.

Each chronic condition reported was classified to the most appropriate category of the Eighth Revision (1965) of the International Classification of Diseases, Injuries and Causes of Death. The special procedures adopted in classifying the results of the survey are described, together with the relevant definitions and the tables derived, in the Chronic Illnesses, Injuries and Impairments Bulletin (reference 17.3) published by the Commonwealth Statistician.

Some of the findings of the survey are given in the following tables, the first of which shows the number of persons reporting any chronic condition; the second table describes all conditions reported.

**Persons Suffering from Chronic Illness, May 1968**

State	Estimated civilian population (a) ( <sup>0</sup> 000)	Persons with a chronic illness		Persons with a chronic limiting illness	
		Number ( <sup>0</sup> 000)	Rate (b)	Number ( <sup>0</sup> 000)	Rate (b)
		MALES			
New South Wales	2,168.8	474.6	219	192.6	89
Queensland . . . . .	867.3	188.0	217	80.0	92
South Australia . .	560.7	111.6	199	46.2	82
Western Australia	458.5	105.9	231	42.6	93
Tasmania . . . . .	192.0	42.0	219	19.3	100
Total males (c)	4,247.3	922.1	217	380.7	90
		FEMALES			
New South Wales	2,178.8	526.0	241	200.2	92
Queensland . . . . .	852.2	196.1	230	74.8	88
South Australia . .	558.4	116.5	209	43.8	78
Western Australia	443.7	104.8	236	40.3	91
Tasmania . . . . .	189.1	44.1	233	16.7	88
Total females (c)	4,222.2	987.4	234	375.7	89
		PERSONS			
New South Wales	4,347.6	1,000.6	230	392.8	90
Queensland . . . . .	1,719.5	384.1	223	154.7	90
South Australia . .	1,119.1	228.1	204	90.0	80
Western Australia	902.2	210.6	233	82.9	92
Tasmania . . . . .	381.1	86.1	226	36.0	94
Total persons (c)	8,469.5	1,909.5	225	756.4	89

(a) Excludes members of permanent armed forces, national servicemen enlisted in the Regular Army supplement and certain diplomatic personnel customarily excluded from census and estimated populations.

(b) Number per 1,000 of estimated population in each group.

(c) Excludes Victoria, the Northern Territory and the Australian Capital Territory.

**Chronic Illnesses Reported, South Australia and Five States, May 1968<sup>(a)</sup>**

Type of Illness	No. Reported per 1,000 of Population					
	South Australia			Five States (a)		
	Males	Females	Persons	Males	Females	Persons
Infective and parasitic diseases ..	(b)	(b)	(b)	3	2	3
Neoplasms .....	(b)	(b)	(b)	3	3	3
Endocrine, nutritional and metabolic diseases.....	8	9	9	8	9	9
Diseases of the blood and blood-forming organs .....	(b)	(b)	4	2	8	5
Mental disorders .....	15	10	12	17	19	18
Diseases of the nervous system and sense organs, and headache	27	30	28	27	28	27
Disease of the circulatory system..	38	65	52	49	76	63
Diseases of the respiratory system	57	51	54	68	62	65
Diseases of the digestive system (c)	31	17	24	31	17	24
Diseases of the genito-urinary system .....	(b)	8	5	5	12	9
Diseases of the skin and subcutaneous tissue .....	8	(b)	6	8	10	9
Diseases of the musculoskeletal system and connective tissue..	34	44	39	43	57	50
Congenital anomalies .....	(b)	(b)	(b)	4	3	3
Symptoms referable to system or organs .....	(b)	(b)	(b)	4	3	3
Nervousness and debility .....	(b)	10	7	3	6	4
Senility without mention of psychosis .....	(b)	(b)	(b)	(b)	1	1
Chronic conditions caused by accidents, poisonings and violence	15	(b)	11	14	6	10
Total, all illnesses .....	252	272	262	289	322	305

(a) Excludes Victoria, Northern Territory and Australian Capital Territory.

(b) Insufficient data obtained in sample.

(c) Excludes diseases of the oral cavity, salivary glands and jaws.

**6.6 SOCIAL WELFARE**

The Commonwealth and State Governments and a large number of voluntary agencies minister to the social welfare of the population. The Commonwealth Government is concerned largely with the dispensing of fixed monetary pensions and benefits and with the provision of repatriation services. State agencies operate in the fields of child welfare and the care of Aborigines and distribute emergency relief in contingencies where Commonwealth assistance is not available or proves insufficient. The voluntary agencies, many of which receive government aid, provide a wide range of services in various fields of social welfare.

**COMMONWEALTH PENSIONS AND BENEFITS****EXPENDITURE**

The following table sets out Commonwealth Government expenditure on social welfare. This includes social service payments, payments of national health benefits, grants under the Aged Persons Homes Act, and war and service pensions.

It should be noted that the figures are for payments to recipients only, and do not include costs of administering the departments concerned.

### Commonwealth Expenditure on Social Welfare, South Australia

Type of Benefit	1965-66	1966-67	1967-68	1968-69	1969-70
	\$'000				
Social services:					
Aged and invalid pensions (a) .	39,691	43,720	46,711	50,828	58,720
Widows pensions . . . . .	4,802	5,448	5,937	6,815	8,053
Child endowment . . . . .	16,988	19,063	17,835	18,162	20,287
Maternity allowance . . . . .	657	654	670	688	698
Unemployment benefits . . . . .	709	1,653	1,637	1,286	1,008
Sickness benefits . . . . .	512	554	563	461	576
Other . . . . .	356	426	572	861	1,289
Total social service payments . . .	63,715	71,518	73,925	79,105	90,631
National health benefits . . . . .	21,254	23,100	25,448	28,411	33,476
Aged persons homes . . . . .	2,389	3,274	2,090	2,359	2,176
War pensions (b) . . . . .	14,667	13,642	13,836	15,355	15,182
Service pensions (b) . . . . .	3,025	3,134	3,416	3,710	4,253
Total payments . . .	105,050	114,668	118,715	128,940	145,718

(a) Includes allowances to wives of invalids and to wives of invalids on behalf of children.

(b) Includes Northern Territory. Includes pensions paid to dependants.

### COMMONWEALTH SOCIAL SERVICES

Brief details of Commonwealth pensions and benefits are given in this section; however in discussing the eligibility of persons for the various payments all the necessary qualifications and exceptions to the general rule have not been delineated. Similarly such terms as 'income' and 'property' have not been defined. For more complete details reference should be made to the booklet *Commonwealth Social Services* issued by the Department of Social Services.

#### Age and Invalid Pensions

Age pensions are payable to men aged sixty-five and over and women aged sixty and over, who have lived in Australia continuously for a period of ten years.

If a person has completed five years but not ten years continuous residence, but has lived in Australia for periods which, in total exceed ten years, he may be eligible. Absences from Australia in certain circumstances and residence in New Zealand or the United Kingdom may be treated as residence in Australia.

Invalid pensions are payable to persons aged sixteen years and over who have lived in Australia continuously for five years and who are permanently incapacitated to an extent of at least 85 per cent, or are permanently blind. Where the incapacity or blindness occurred outside of Australia, other than during a temporary absence, ten years continuous residence is necessary. If a person subject to the ten year qualification has completed five years but not ten years continuous residence, but has lived in Australia for periods which, in total exceed ten years, he may be eligible. Absences from Australia in certain circumstances and residence in New Zealand or the United Kingdom may be treated as residence in Australia in qualifying for an invalid pension.

**Age and Invalid Pensions, South Australia**  
**Number of Pensioners**

At 30 June	Age Pensioners			Invalid Pensioners		
	Males	Females	Total	Males	Females	Total
1966.....	17,330	42,148	59,478	4,607	3,914	8,521
1967.....	18,074	43,361	61,435	4,960	4,126	9,086
1968.....	18,810	45,622	64,432	5,243	4,341	9,584
1969.....	19,483	46,848	66,331	5,692	4,593	10,285
1970.....	21,806	51,571	73,377	6,473	5,226	11,699

At 31 December 1970 for both age and invalid pensions the maximum rate payable to an unmarried pensioner, or to a married pensioner whose spouse was not receiving an age or invalid pension, a tuberculosis allowance or a service pension, was \$15.50 a week. The maximum rate for a married couple both being pensioners, was \$13.75 a week each. From 8 April 1971 an additional amount of 50 cents a week was granted to maximum rate pensioners. Pensioners receiving within 50 cents of the maximum pension were granted a partial increase. Additional pension of \$2.50 a week is payable for the first child under sixteen years or student child under twenty-one years, and \$3.50 a week is payable for each other child under sixteen years or student child under twenty-one years. An unmarried age or invalid pensioner having the custody, care and control of a child under sixteen years or a student child under twenty-one years, may be granted a guardians allowance of \$4 a week as an addition to the pension. A guardians allowance is increased to \$6 a week if there is a child under six years or an invalid child under sixteen years requiring full-time care and attention. The non-pensioner wife of an invalid pensioner, or of an age pensioner who is permanently incapacitated for work or permanently blind, or who has the custody, care and control of a child under sixteen years or of a full-time student child under twenty-one years, may be granted a wife's allowance of up to \$7 a week. A supplementary allowance of up to \$2 a week may be paid to certain pensioners paying rent and who are entirely or substantially dependent on their pensions.

Payment of the preceding rates of pension is subject to a means test. Under the means test, provided the annual income plus one tenth of the value of property in excess of \$400 (for a single pensioner) or \$800 (for a pensioner couple) does not exceed \$520 for a single (unmarried, widowed or divorced) pensioner or \$884 for a pensioner couple, full pension is payable. If the combined income-property figure exceeds \$520 (or \$884) the pension is reduced. There are certain items of income and property, including an owner-occupied dwelling, which are exempt from the means test. Blind persons are not subject to the means test except where receiving an allowance for a non-pensioner wife.

### **Widows Pensions**

Widows pensions are paid to widows and other women who satisfy certain conditions; there is a means test on income and property.

There are three classes of pensions:

Class A, a widow with one or more children under sixteen years of age or a student child under twenty-one years in her custody, care and control;



Class B, a widow of at least fifty years of age with no children under sixteen years, or student children under twenty-one years, or a widow of at least forty-five years of age who ceases to be eligible for a Class A pension because she no longer has a child in her custody, care and control;

Class C, a widow under fifty years of age who has no children under sixteen years of age but is in necessitous circumstances within twenty-six weeks of her husband's death. If a widow is pregnant, a pension may be continued until the birth of the child when she may qualify for a Class A pension.

For Classes A and B the term 'widow' includes a deserted wife who has been deserted at least six months, a divorcee, a woman whose husband has been in prison at least six months and a woman whose husband is in a mental hospital.

### Widows Pensions, South Australia

#### Number of Pensioners

At 30 June

Class	1966	1967	1968	1969	1970
A .....	3,042	3,235	3,480	3,734	4,317
B .....	3,517	3,747	3,922	3,948	4,291
C .....	8	9	9	5	8
Total .....	6,567	6,991	7,411	7,687	8,616

The normal residential qualification is five years continuous residence immediately before claiming a pension; where however, a woman and her husband were living permanently in Australia at the time of the event which qualified her as a 'widow' within the meaning of the Social Services Act no minimum period of residence in Australia is required. Certain absences are not considered as breaking continuity of residence, and residence in New Zealand or the United Kingdom counts as residence in Australia. The means test operates similarly to that for age pensions except that for a Class A widow the property component is relaxed to some degree.

At 31 December 1970 the maximum weekly rates were: for Class A widows, \$19.50 (including \$4 mothers allowance) plus \$2.50 for the first child under sixteen years or full-time student child under twenty-one years and \$3.50 for each subsequent child under sixteen years or full-time student child under twenty-one years (mothers allowance is increased to \$6 where there is a child under six years or an invalid child under sixteen years requiring full-time care and attention); for Class B and Class C widows \$13.75. From 13 April 1971 an additional amount of 50 cents a week was granted to maximum rate pensioners. Pensioners receiving within 50 cents of the maximum pension were granted a partial increase. Supplementary assistance of up to \$2 a week may be paid to widows who pay rent and are entirely or substantially dependent on their pension.

### Child Endowment

Persons resident in Australia who have the custody, care and control of one or more children under the age of sixteen are eligible for child endowment; approved institutions of which children are inmates are similarly eligible. Endowment is also paid for full-time students between the ages of sixteen and twenty-one years.

There is no means test on child endowment, but one year's residence in Australia is required if the mother and child were not born in Australia; this requirement is waived if the Department of Social Services is satisfied that they are likely to remain in Australia permanently.

From 19 September 1967 endowment has been paid at the rate of 50 cents a week for the first eligible child under sixteen years; \$1 for the second; \$1.50 for the third; and for each subsequent eligible child the rate was increased by 25 cents a week over that payable for the next elder child *i.e.* \$1.75 for the fourth; \$2 for the fifth etc. Endowment of \$1.50 is paid for each child in an institution, and for each full-time student between the ages of sixteen and twenty-one years.

### Child Endowment, South Australia

At 30 June	Families			Institutions			Total Endowed Children
	Endowed Families (a)	Endowed Children		Approved Institu- tions	Endowed Children		
		Under 16	Students 16-20		Under 16	Students 16-20 (b)	
1966.....	157,204	350,927	15,276	55	1,677	94	367,974
1967.....	158,645	351,664	17,230	56	1,661	143	370,698
1968.....	159,723	351,366	18,801	56	1,912	197	372,276
1969.....	162,220	354,777	20,718	59	2,201	177	377,873
1970.....	165,245	358,421	20,794	59	1,297	135	380,647

(a) Excludes those with only endowed student children.

(b) Payments in relation to children in certain Aboriginal mission stations made direct to families instead of to institutions as formerly.

### Maternity Allowances

Any woman, permanently resident in Australia, who gives birth to a child in Australia, is entitled to a maternity allowance. The amount payable depends on the number of existing children under sixteen years of age, and special allowance is made for multiple births. Maternity allowances are not subject to a means test.

### Maternity Allowances, South Australia

#### Claims granted during year

Category	1965-66	1966-67	1967-68	1968-69	1969-70
Single births:					
No other children under 16....	7,188	7,564	7,880	8,096	8,424
One or two children under 16..	9,493	9,501	9,860	10,202	10,368
Three or more children under 16	3,687	3,352	3,147	3,183	3,000
Multiple births:					
Twins .....	223	178	217	201	237
Triplets .....	3	1	3	2	2
Total .....	20,594	20,596	21,107	21,684	22,031

At 31 December 1970 a mother with no other children under sixteen years of age was entitled to an allowance of \$30; where there were one or two such children the rate was \$32, and where there were three or more such children \$35. An extra amount of \$10 is paid for each additional child in multiple births.

### Unemployment and Sickness Benefits

Unemployment and sickness benefits are paid to persons who suffer temporary loss of regular earnings because of unemployment, sickness, or accident. There is a means test on income but not on property. Persons eligible must be between sixteen and sixty-five years of age (sixty for women) with either twelve months residence or the intention to reside permanently in Australia. A person receiving an alternative pension (except a war pension) is ineligible for unemployment and sickness benefits. A married woman is not usually qualified to receive sickness benefit if her husband can support her.

To qualify for unemployment benefit a person must (a) be unemployed and be able to show that unemployment was not due to his being a direct participant in a strike, (b) be able and willing to undertake suitable work, and (c) have taken reasonable steps to secure work, including registration with the Commonwealth Employment Service.

The amount of income which a person may receive and still qualify for the maximum rate of benefit is \$6 a week for an adult or married person under twenty-one, and \$3 a week for a single person under twenty-one. The benefit is reduced by any amount in excess of these figures. For unemployment benefit the income of the claimant's spouse is taken into account.

#### Unemployment and Sickness Benefits, South Australia

Year	Unemployment		Sickness		Special (a)	
	Admitted to Benefit	Average Number on Benefit (b)	Admitted to Benefit	Average Number on Benefit (b)	Admitted to Benefit	Average Number on Benefit (b)
1965-66 .....	13,593	1,306	6,295	761	164	116
1966-67 .....	22,812	3,094	6,424	871	151	112
1967-68 .....	21,800	3,299	6,724	909	187	102
1968-69 .....	18,153	2,576	5,895	755	(c) 894	(c) 243
1969-70 .....	14,988	1,645	5,843	720	948	276

(a) Excludes special benefits to migrants in accommodation centres.

(b) Average number at the end of each week.

(c) From 1968-69 includes ex-nuptial confinement cases previously granted sickness benefit.

At 31 December 1970 the maximum weekly unemployment benefits and the maximum weekly short term sickness benefits payable were \$10 for an adult or a married minor, or a minor whose parents did not reside in Australia, \$6 for an unmarried minor eighteen to twenty years of age and \$4.50 for an unmarried minor sixteen to seventeen years of age.

Long term sickness benefit was payable after six weeks continuous receipt of the short term benefit. The rates were \$15.50 a week for a person who received the \$10 a week short term benefit, and \$10 a week for a person who received either the \$6 or \$4.50 a week short term benefit. The long term benefit was not payable to a person while a patient in a hospital approved for payment of Commonwealth hospital benefits unless that person had dependants.

For unemployment benefit and for the short term and long term sickness benefits an additional \$7 weekly was payable for a dependent spouse, plus \$2.50 for the first child under sixteen years and \$3.50 for each other child under sixteen years.

Persons in receipt of the long term sickness benefit who pay rent and who are entirely or substantially dependent upon their benefit, may receive a supplementary allowance of up to \$2 a week.

A special benefit may be granted to a person not normally qualified for unemployment or sickness benefit if he is unable to earn a sufficient livelihood for himself and his dependants.

### Rehabilitation

The Commonwealth Rehabilitation Service assists people who are unable to work because of physical handicap or who have had to give up their employment because of sickness or injury. It aims at helping disabled people to reach their maximum physical fitness and to prepare for suitable employment. The service provides a co-ordinated programme of treatment and training to meet the special needs of each disabled person. Rehabilitation is provided free to persons receiving, or eligible to receive an invalid or widows pension, unemployment, sickness or special benefit. Recipients of tuberculosis allowance and children of fourteen and fifteen years otherwise likely to qualify for invalid pension at age sixteen are also eligible.

All rehabilitation activities in South Australia are concentrated at the Commonwealth Rehabilitation Centre, Felixstow. The centre has a treatment capacity of approximately 120, comprising forty residents and eighty non-residents.

When a person begins treatment he continues to receive his existing pension or benefit plus certain expenses. When vocational training begins the pension or benefit is suspended and a rehabilitation allowance is paid instead. Certain additional allowances may also be paid during the period of training. The rehabilitation allowance for an invalid pensioner or an unemployment, sickness, or special beneficiary is equal to and calculated in the same way as the pension for an invalid pensioner. A widow pensioner receives the same rate as under a widows pension.

The Commonwealth Employment Service works with the Rehabilitation Service to help find employment for disabled people. Loans may be granted to assist certain persons in the establishment of home employment.

There is also a training scheme for Class A or Class B widow pensioners to help them to acquire a vocational skill to enable them to undertake full or part-time employment. This operates in much the same way as for those selected for training above, except that the pensioner is not required to be disabled to be eligible for training selection.

### Rehabilitation, South Australia

Year	Number Accepted for Rehabilitation	Number Placed in Employment	Expenditure (a)
			\$
1965-66 .....	298	187	203,382
1966-67 .....	282	179	249,027
1967-68 .....	278	241	267,429
1968-69 .....	235	176	289,962
1969-70 .....	251	226	298,624

(a) Excludes capital expenditure on sites and buildings, and administrative cost of the Rehabilitation Service.

**Funeral Benefits**

A funeral benefit is payable to the person who has paid, or is liable to pay, the cost of the funeral of an age or invalid pensioner or of a person who, but for his death, would have been granted an age or invalid pension. It is also payable in respect of the deceased child or deceased spouse of a pensioner or person who becomes a pensioner within six months after the death of the deceased person.

A funeral benefit is also payable in respect of deceased tuberculosis allowees or to claimants for tuberculosis allowance who, but for their claim for tuberculosis allowance, would otherwise have been eligible for a pension.

At 31 December 1970 the maximum benefit payable was \$20, or \$40 if the person responsible for the funeral was a pensioner.

During 1969-70, 4,643 claims for funeral benefits were granted in South Australia.

**Homes for the Aged**

The *Aged Persons Homes Act* 1954-1969 provides that grants may be made to certain organisations towards the capital cost of erecting or purchasing approved homes for aged people. Church, charitable, ex-servicemen's organisations and local governing bodies as well as any other organisation approved by the Governor-General are eligible.

Grants may not exceed two-thirds of the capital cost of the home including land or twice the amount (excluding borrowings and other government grants) raised by the organisation towards the capital cost, whichever is less.

At 30 June 1970, 445 grants had been approved in South Australia since the inception of the scheme in 1954. The amount granted, \$20,787,515, was associated with the accommodation of 7,024 persons.

The *Aged Persons Homes Act* also provides for a personal care subsidy to be paid to eligible organisations for persons aged eighty years and over who receive approved personal care while living in hostel type accommodation provided by these organisations. The present rate of subsidy is \$5 a week for each qualified person.

At 30 June 1970 there were forty-four approved homes with 945 qualified residents and the total personal care subsidy paid at that date was \$173,780.

**Delivered Meals Service**

Under the *Delivered Meals Subsidy Act* 1970, financial assistance is provided to organisations to establish, maintain, expand and improve 'meals on wheels' services.

These organisations must be non-profit charitable, benevolent or welfare bodies not controlled by the Commonwealth or State Governments. The rate of subsidy is \$1 for each ten meals supplied.

At 30 June 1970 approvals had been given to seventeen metropolitan and ten country meals services which had served a total of 389,049 meals and the total amount of subsidy paid was \$38,908.

**Sheltered Employment Assistance**

The *Sheltered Employment (Assistance) Act* 1967-1970 provides for the payment of grants by the Commonwealth to eligible organisations to contribute towards the cost of purchasing, altering, or extending premises for use as sheltered workshops, purchasing equipment for workshops, renting premises for use as work-

shops and providing accommodation for disabled persons employed in sheltered workshops; the maximum amount payable by the Commonwealth is two-thirds of the total cost in each case. Religious, charitable, ex-servicemen's organisations and local governing bodies are eligible to receive financial assistance in establishing or extending workshops.

Approved workshops are expected to provide opportunities for disabled persons to earn up to the limits imposed by their disabilities. At 30 June 1970, seventy-five grants amounting to \$567,018 had been approved in South Australia since the inception of the scheme on 30 June 1967.

From 26 October 1970 the range of Commonwealth grants has been extended to include \$2 for \$1 subsidies for hostels for disabled persons who are engaged in normal employment, \$1 for \$1 subsidies towards the salaries of certain staff members employed by approved workshops and hostels, and the payment of a training fee of \$500 to organisations for each eligible employee trained by these organisation placed in open employment for not less than twelve months.

The *Social Services Act 1947-1970* contains provision for the payment of a sheltered employment allowance, at the same rates as invalid pension, which reduces on a graduated scale as workshop earnings increase. The allowance is payable to eligible disabled persons employed at a workshop approved for payment of the allowance. At 30 June 1970, 282 persons in South Australia were receiving the allowance.

#### **Handicapped Children Assistance**

The *Handicapped Children (Assistance) Act 1970* provides for Commonwealth grants on a \$2 for \$1 basis towards costs incurred by eligible organisations in establishing and equipping training centres and also the cost of providing residential accommodation for handicapped children attending approved training centres. Organisations eligible to apply for subsidies are non-profit charitable, benevolent or welfare bodies (not controlled by the Commonwealth or State Governments), religious organisations and local governing bodies. Handicapped children for the purposes of this Act are persons suffering from a physical or mental disability who are under the age of twenty-one years and those who continue to receive approved training after reaching the age of twenty-one.

Training which is designed to teach handicapped children the activities of daily living or which is of a social, remedial, pre-vocational or vocational nature will be accepted as approved training. General education for which special facilities are required will also be accepted.

#### **Reciprocal Agreements**

*New Zealand.* An agreement exists between the Governments of Australia and New Zealand for reciprocity in social services. The arrangements cover age and invalid pensions, widows pensions, child endowment, and unemployment and sickness benefits, and apply to both permanent and temporary changes of residence. Residence in one country may be treated as residence in the other country in relation to entitlement to benefits in which a residential qualification applies. Persons from one country taking up permanent residence in the other country become eligible for any of the specified benefits of the new country under the same conditions (with one or two exceptions) as apply to citizens of that country. Persons in receipt of any of the specified benefits in one country may continue to receive those benefits while temporarily absent in the other country.

*Britain.* A reciprocal agreement on social services exists between Britain and Australia. Under the current agreement residence in one country may be treated as residence in the other country as the basis for entitlement to benefits in which

a residential qualification applies. Australians going to Britain for permanent residence are treated in Britain as if they had been insured under the National Insurance Scheme while in Australia, so that they can qualify for various National Insurance benefits. There is also provision for the safeguard of social service rights for persons going from one country to the other for temporary residence.

### NATIONAL HEALTH SERVICES

#### Expenditure

The following table shows Commonwealth Government expenditure from the National Welfare Fund on the various aspects of the national health services. The amounts shown are the direct costs of these benefits and services and do not include the cost of administering the services.

**National Health Services Expenditure, South Australia**

Type of Benefit	Year First Paid	1965-66	1966-67	1967-68	1968-69	1969-70
\$'000						
Hospital and nursing home benefits .....	1946	5,458	5,920	6,638	7,759	9,840
Medical benefits .....	1953	4,978	5,156	5,774	6,150	7,216
Pensioner medical service ...	1951	1,285	1,407	1,607	1,764	1,971
Pharmaceutical benefits ....	1948	5,670	6,256	6,685	7,433	8,768
Pensioner pharmaceutical benefits .....	1951	2,289	2,705	3,038	3,514	3,991
Anti-tuberculosis campaign..	1947	755	750	700	632	611
Free milk for school children	1951	799	857	952	1,061	906
Miscellaneous .....	—	20	49	54	98	174
Total .....	—	21,254	23,100	25,448	28,411	33,476

#### Hospital Benefits

The Commonwealth pays hospital benefits to patients in approved hospitals under the following arrangements:

- (a) Patients insured with a registered benefit organisation and in an approved hospital receive a benefit (\$2 a day at 1 January 1970) paid through the organisation. Details of registered organisations are given on page 256.
- (b) Uninsured patients are entitled to a benefit (80c a day) which is deducted from the patient's account and paid by the Commonwealth to the hospital.
- (c) Pensioners enrolled with the pensioner medical service and their dependants in public wards of public hospitals are entitled to a special benefit (\$5 a day) which is paid to the hospital.
- (d) From 1 July 1970 a benefit of \$2 a day is payable direct to approved hospitals for patients treated without charge.
- (e) From 1 January 1970 special financial assistance for hospital benefits insurance is provided through the subsidised medical services scheme to low income families, to people receiving unemployment, sickness or special benefits and to migrant settlers for hospital expenses incurred during the first two months in Australia.

**Hospital Benefits, South Australia**

Year	Hospitals			Other Costs	Nursing Home Patients	Total (a)
	Insured Patients	Uninsured Patients	Pensioner Patients			
	S'000					
1965-66 .....	1,977	118	1,191	267	1,905	5,458
1966-67 .....	1,939	111	1,582	279	2,009	5,920
1967-68 .....	1,998	103	1,969	367	2,202	6,639
1968-69 .....	2,037	99	2,105	574	2,944	7,759
1969-70 .....	2,173	88	1,978	1,507	4,094	9,840

(a) Covers amounts paid to special account deficits (these being reimbursements to registered hospital benefit organisations for losses incurred on chronic or pre-existing ailments and long-term illness and advances in respect of these deficits), and from 1 January 1970 for subsidised medical services.

A Commonwealth nursing home benefit is paid for all eligible patients in approved nursing homes, whether the patient is insured or not. The benefit is deducted from the patient's account and paid by the Commonwealth to the nursing home. At 1 January 1970 this benefit was \$2 a day. In addition since 1 January 1969 a supplementary Commonwealth benefit of \$3 a day is paid to nursing homes (and deducted from patients accounts) for patients requiring and receiving intensive nursing care as distinct from the lighter nursing care normally provided for the majority of patients in such homes. Commonwealth benefit may not be payable where a patient receives a payment by way of compensation or damages.

**Medical Benefits**

Commonwealth medical benefits are paid in respect of medical expenses incurred by persons who are contributors to registered medical benefits organisations or by the dependants of such contributors. The benefits are normally paid through the organisations to the contributor upon receipt of a medical practitioner's account. Medical benefits organisations, with minor exceptions, also pay a fund benefit equal to or greater than the amount of the Commonwealth benefits. Commonwealth benefits may not be payable where a patient receives a payment by way of compensation or damages.

At 31 December 1970 combined Commonwealth and Fund benefits ranged from \$2 for a general practitioner consultation to \$270 for certain major operations.

From 1 January 1970 special financial assistance for medical benefits insurance is provided through the subsidised medical services scheme to low income families, to people receiving unemployment, sickness or special benefits, and to migrant settlers for medical expenses incurred during the first two months in Australia. Expenditure to 30 June 1970 was \$41,000.

Commonwealth expenditure on medical benefits in South Australia in 1969-70 was \$7,110,000, representing 31.6 per cent of the cost of medical services for which benefits were payable. An additional \$65,000 was paid by the Commonwealth to registered benefit organisations to cover losses incurred in paying benefits in cases of chronic or pre-existing ailments and long-term illness.

Further details of medical benefits organisations are given on pages 256-8.



**Pharmaceutical Benefits**

Under the Pharmaceutical Benefits Scheme certain medicines, when prescribed by a doctor are made available to the general public upon the payment of a 50c fee and to pensioners free of cost. The drugs and medicinal preparations available as pharmaceutical benefits are determined on the advice of the Pharmaceutical Benefits Advisory Committee which also recommends the maximum quantities that can be prescribed. Pharmaceutical benefits are normally obtained through registered pharmacists but most public hospitals may also supply pharmaceutical benefits, as may doctors and certain recognised organisations in isolated areas.

**Pharmaceutical Benefits, South Australia<sup>(a)</sup>**

Year	Number of Benefit Prescriptions	Cost of Benefit Prescriptions			Additional Costs to Commonwealth <sup>(b)</sup>
		Total Cost	Patients Contributions	Net Cost to Commonwealth	
	'000			\$'000	
1965-66 .....	3,362	6,730	1,679	5,051	619
1966-67 .....	3,322	6,794	1,659	5,135	1,121
1967-68 .....	3,398	6,955	1,699	5,256	1,429
1968-69 .....	3,798	7,905	1,890	6,015	1,417
1969-70 .....	4,155	8,993	2,069	6,924	1,844

(a) Excludes pensioner benefits. (b) Payments to hospitals and miscellaneous services.

**Pensioner Medical Service**

The pensioner medical service is a general practitioner service provided free of charge to eligible pensioners and their dependants. The service does not extend to specialist treatment, general anaesthetics or the treatment of fractures. Doctors participating in the service are remunerated by the Commonwealth on a concessional fee basis.

In addition to the general practitioner service, a full range of medicines is available free of cost upon presentation of a doctor's prescription.

Persons eligible for the pensioner medical service are those receiving an age, invalid, widows or service pension, and persons receiving a tuberculosis allowance. Dependent wives and children are also entitled to the benefits of the pensioner medical service.

**Pensioner Medical and Pharmaceutical Benefits, South Australia**

Year	Number of Pensioners and Dependants <sup>(a)</sup>	Commonwealth Payments for Services		
		Medical	Pharmaceutical	Total
	'000		\$'000	
1965-66 .....	92	1,285	2,289	3,574
1966-67 .....	100	1,407	2,705	4,112
1967-68 .....	108	1,607	3,038	4,645
1968-69 .....	111	1,764	3,514	5,278
1969-70 .....	117	1,971	3,991	5,962

(a) Enrolled at end of year.

### Anti-Tuberculosis Campaign

Since 1948 the Commonwealth has paid for all additional capital expenditure on tuberculosis clinics and hospitals and for any increase in the cost of diagnosis, treatment, and control of tuberculosis.

The Commonwealth also pays allowances to people suffering from tuberculosis to encourage them to give up work and undergo treatment. The allowances are subject to a means test on income. At 31 December 1970 the maximum income permitted before allowances are affected was \$10 per week for a single person and \$17 for a married person.

#### Anti-Tuberculosis Campaign, South Australia

Commonwealth Expenditure	1965-66	1966-67	1967-68	1968-69	1969-70
	\$'000				
Allowances paid to sufferers . . . .	93	98	80	61	60
Maintenance expenditure (a) . . . .	690	708	651	602	585
Capital expenditure . . . . .	14	5	31	60	69
<b>Total . . . . .</b>	<b>797</b>	<b>811</b>	<b>762</b>	<b>723</b>	<b>714</b>

(a) Includes administrative expenses not paid from National Welfare Fund.

At 31 December 1970 the allowance for a married person with dependent wife was \$28.25 plus \$2.50 for each dependent child under sixteen years. A single person without dependants, if not hospitalised, received \$17.25 or if receiving hospital treatment free of charge \$14. Widows or widowers with dependent children under sixteen years received \$18.

### Free Milk for School Children

A Commonwealth reimbursement to the State Government permits the free distribution of one-third of a pint of milk daily to school children attending State and private primary schools, kindergartens, creches and Aboriginal missions.

The State Government administers the scheme and the Commonwealth meets the cost of milk supplied and half the cost of capital, administrative and incidental expenditure. At 30 November 1970 the approximate number of children participating in the scheme in South Australia was 142,000 while the costs relating to the milk supplied during 1969-70 was \$906,000.

## REPATRIATION BENEFITS

### War Pensions

War pensions are paid by way of compensation to ex-servicemen and women who have suffered incapacity due to war service, to their eligible dependants, and to the dependants of those who have died due to war service.

There are four main classes of war pensions:

The special (T.P.I.) rate (\$36 a week at 31 December 1970) is payable to those who are deemed totally and permanently incapacitated.

The intermediate rate (\$26.50 a week at 31 December 1970) is payable to an ex-serviceman who, because of the severity of his war-caused incapacity, can work only part-time or intermittently and in consequence is unable to earn a living wage.

The general rate is payable to those who suffered war-caused disabilities but still retained some earning capacity. The pension payable depends on the degree of incapacity, the maximum at 31 December 1970 being \$12 a week, but an additional amount could be payable in some circumstances as a special compensation allowance, to a maximum of \$5 a week. Pensions are also payable for a wife and each child under sixteen years of age under both special and general pensions.

The widows rate is payable to widows of ex-servicemen who died as a result of war service, and to any children under sixteen years of age. An additional domestic allowance is payable to certain classes of widows. At 31 December 1970 the widows rate was \$15 a week and the domestic allowance \$7.50.

### War Pensions, South Australia<sup>(a)</sup>

Year	Pensions in Force at End of Year				Expenditure
	Incapacitated Ex-Servicemen	Dependants of Incapacitated Ex-Servicemen	Dependants of Deceased Ex-Servicemen	Total	
	Number				\$'000
1965-66 ..	20,969	35,566	5,033	61,568	14,633
1966-67 ..	20,796	33,754	5,075	59,625	13,613
1967-68 ..	20,730	32,024	5,094	57,848	13,808
1968-69 ..	20,573	30,193	5,101	55,867	15,325
1969-70 ..	20,349	28,586	5,199	54,134	15,151

(a) Excludes pensions payable under Seaman's War Pensions and Allowance Act and various Cabinet decisions. Includes Northern Territory.

### Service Pensions

Service pensions are payable to ex-servicemen who served in a theatre of war and have reached the age of sixty years (fifty-five for women) or who are permanently unemployable or suffering from pulmonary tuberculosis. The service pension is equivalent in amount to the social services age and invalid pensions and is subject to the same means test. It also confers eligibility for a full range of medical and dental treatment. The dependants of permanently unemployable or tuberculosis pensioners may continue to receive their appropriate allowance upon the death of the pensioner.

### Service Pensions, South Australia<sup>(a)</sup>

Year	Pensions in Force at End of Year				Expenditure
	Ex-Servicemen	Dependants of Pensioner Ex-Servicemen	Dependants of Deceased Pensioners	Total	
	Number				\$'000
1965-66 ..	5,200	1,238	342	6,780	3,025
1966-67 ..	5,250	1,308	363	6,921	3,134
1967-68 ..	5,379	1,395	391	7,165	3,416
1968-69 ..	5,399	1,245	414	7,058	3,710
1969-70 ..	5,810	1,490	434	7,734	4,253

(a) Includes Northern Territory.

### Medical Services

The Repatriation Department provides in-patient treatment, general practitioner services, certain specialist facilities, pharmaceutical benefits and dental treatment for certain eligible persons. A comprehensive rehabilitation and social worker service is also available.

Medical treatment is provided for all disabilities due to war service and for pulmonary tuberculosis. General medical services are also available to service pensioners, war pensioners receiving the special, intermediate or maximum general rates, widows and dependants of ex-servicemen whose deaths were due to war service, and nurses who served in the 1914-18 War.

#### Repatriation: Medical Services, South Australia<sup>(a)</sup>

Year	In-Patients: Total Treated			Out-Patients: Number of Visits			Pharmaceutical Benefits
	Daw Park	Birralee	Other Hospitals	Outpatient Clinic	Other Institutions	Visits to or by Medical Officer	
				Number			\$
1965-66 .....	5,147	163	817	44,067	15,149	192,120	1,032,979
1966-67 .....	5,100	153	813	45,368	14,328	195,743	1,155,839
1967-68 .....	5,613	160	970	46,872	15,577	190,291	1,199,838
1968-69 .....	5,707	146	975	46,123	12,027	204,602	1,170,715
1969-70 .....	6,099	163	953	47,152	11,679	201,270	1,269,973

(a) Includes Northern Territory.

In-patient and outpatient treatment is provided at the Repatriation General Hospital, Daw Park. Facilities at the Outpatient Department include radiological, pathological and physiotherapy services in addition to medical specialist examinations. The Repatriation Department also maintains an auxiliary hospital, 'Birralee', at Belair, a section of which is set aside for the treatment of tuberculosis patients. The Repatriation Artificial Limb and Appliance Centre, as well as attending to repatriation needs, provides appliances and services for other Government departments and certain philanthropic organisations.

### Education and Training

Assistance in education and training is provided, through the Repatriation Department, for children of ex-servicemen whose death, blindness or total and permanent incapacity was the result of war service. The Soldiers' Children Education Board guides and supervises the progress of children receiving such assistance (see page 176).

In certain circumstances vocational training is also provided for disabled ex-servicemen and widows of ex-servicemen.

The Department is responsible under the *Defence (Re-establishment) Act 1965-1968* for the administration of the Vocational Training Scheme which is designed to provide national servicemen with post-discharge training where this is necessary for their effective resettlement.

Assistance is generally through the payment of allowances and fees, and the provision of books and equipment.

### Other Services

Other assistance, through the Repatriation Department, includes gift cars for certain disabled ex-servicemen, aids for blinded ex-servicemen, tools-of-trade grants for trainees and business re-establishment loans. Funeral grants of up to \$50 are paid on the death of certain ex-servicemen and dependants.

### STATE WELFARE SERVICES EXPENDITURE

The following table shows expenditure by the State on welfare services. This includes expenditure by the Department of Social Welfare and Aboriginal Affairs, the provision of transport concessions, and grants made to private welfare organisations.

#### State Expenditure on Welfare Services, South Australia *Net Cost to Consolidated Revenue Account<sup>(a)</sup>*

Service	1965-66	1966-67	1967-68	1968-69	1969-70
	\$				
Relief of destitute, aged, etc. ....	1,012,504	1,192,513	1,205,861	1,357,641	1,476,600
Child welfare:					
Institutions (b) ..	682,356	750,184	795,364	866,876	921,693
Other .....	530,829	638,534	671,550	727,622	890,753
Care of Aborigines ..	1,258,772	1,304,095	1,455,141	1,409,388	1,510,421
Other .....	176,429	221,700	220,953	235,191	338,780
Total .....	3,660,890	4,107,026	4,348,869	4,596,718	5,138,247

(a) Includes interest, maintenance of buildings, etc; excludes capital expenditure from Loan Fund.

(b) Excludes reformatory institutions.

### FAMILY AND CHILD WELFARE

The first official activity for the social welfare of children and adults was taken soon after colonisation when the early State immigration authorities cared for new arrivals, and sometimes immigrants were accommodated temporarily in tents on the parklands. A more permanent solution of the problems of the destitute came with the first Destitute Persons Relief Act in 1842. In 1867 a Destitute Board was formally appointed and assumed responsibility for the welfare of both children and adults. In 1886 a State Children's Council was formed to deal with children, while the Destitute Board continued with its other work. The Children's Welfare and Public Relief Board was created by the Maintenance Act, 1926 to do the work of both these earlier authorities. The Chairman of the Board was the permanent head of the Children's Welfare and Public Relief Department.

In 1965 a new portfolio of Minister of Social Welfare was created. Subsequently the Children's Welfare and Public Relief Board was abolished under the Social Welfare Act, 1926-1965, and its powers and functions vested in the Minister of Social Welfare, a body corporate under the Act. The Department then became the Department of Social Welfare. On 1 July 1970 this Department was amalgamated with the Department of Aboriginal Affairs to form the Department of Social Welfare and Aboriginal Affairs.

In addition to its head office at Adelaide, the Department maintains district offices at Brighton, Enfield, Elizabeth, Port Adelaide, Port Augusta, Mount Gambier, and Whyalla while field officers work throughout the State.

#### Care and Supervision of Children

One of the major functions of the Department is the care and supervision of State children, these being children committed to the Department, either directly to a departmental institution or generally to the control of the Minister of Social

Welfare. A child up to eighteen years may be charged with an offence or with being a neglected or uncontrolled child. In any of these cases he may be made a State child. In most cases the committal is until eighteen years but a child between sixteen and eighteen years may be committed for any period between one year and two years provided that period does not expire before he reaches eighteen years. Where it is for the child's benefit, committal may be extended until twenty-one years, or in special cases for girls, beyond twenty-one years. Delinquent children may receive training in one of the reformatory institutions; neglected children may be cared for temporarily at departmental homes; uncontrolled children may be placed in reformatory or other institutions depending on the circumstances.

The McNally Training Centre (for senior boys) at Magill and Brookway Park (for junior boys) at Campbelltown are the proclaimed reformatory institutions for boys in South Australia. There are two proclaimed reformatory institutions for girls: Vaughan House at Enfield is the general reformatory institution for girls and is controlled and operated by the Department; 'The Pines' at Plympton, conducted by the Sisters of the Good Shepherd Congregation, is a proclaimed private reformatory institution controlled by the Minister for the training and rehabilitation of delinquent girls belonging to the Catholic Church. Neglected boys may be committed to the Glandore Boys Home while girls and very young children of both sexes are accommodated at Seaforth Home, Somerton Park. Children may be transferred to other departmental homes or institutions for care and training. Altogether the Department had twenty official institutions and homes for children at the end of June 1970. These include Lochiel Park, a training centre for retarded boys, Woorabinda at Stirling, a hostel and holiday camp for boys, two other boys hostels and two girls hostels for selected older children attending school and eight cottage homes where small groups of children of both sexes live in a family-like atmosphere. Windana, a remand home at Glandore is used to accommodate delinquent and neglected children of both sexes in four separate sections.

Details of the number of children committed to the Department in recent years are given in the following table. Of the 754 children committed during 1969-70, 224 were girls, of whom all but 103 were neglected or uncontrolled. Of 3,330 State children at 30 June 1970, 2,241 were boys and 1,089 girls.

**State Children, South Australia<sup>(a)</sup>**

Particulars	1965-66	1966-67	1967-68	1968-69	1969-70
Number of children newly committed during the year:					
Convicted of offences .....	403	443	529	609	495
Neglected .....	206	162	170	198	186
Uncontrolled .....	52	55	47	40	33
Truancy .....	16	12	10	6	16
From other States .....	—	10	1	—	4
Total .....	677	682	757	853	734
Number of State children at 30 June:					
Children in departmental institutions .....	532	454	530	636	620
Children not in institutions ..	2,237	2,421	2,480	2,631	2,710
Total .....	2,769	2,875	3,010	3,267	3,330

(a) Excludes children on remand, not committed (1,038 on remand during 1969-70).

It is the policy of the Department to place children out of institutions as soon as possible. They may be allowed to live in their own homes under supervision or be placed in approved foster homes.

In the larger institutions for neglected children and in reformatory institutions, departmental placing committees consider the circumstances of each child regularly and make recommendations regarding action to be taken for the child's benefit and welfare.

The Department has a field staff of welfare officers and probation officers to supervise children living in the community. Welfare officers investigate allegations that children are neglected, ill-treated or uncontrolled. Family case-work is carried out with a view to improving the circumstances of children and their parents. The homes of children under twelve years of age not living with near relatives are visited.

In addition to supervising committed delinquent children, probation officers also supervise children placed by Juvenile Courts on bonds where supervision is ordered. Children may be placed voluntarily by their parents or guardians under the supervision of departmental probation officers.

During 1969-70, in addition to State children, 451 children were placed on bonds requiring supervision by departmental officers; the total number of such children under supervision at 30 June 1970 being 842. Children under voluntary supervision totalled 278 and other children were subject to visitation by officers of the Department.

Welfare officers and probation officers are also appointed as attendance officers under the Education Act to assist in the detection and prevention of school truancy. Medical and other specialists including psychologists are employed within the Department.

#### **Licensing of Maternity Homes, Foster Parents, and Children's Homes**

Under the Social Welfare Act, 1926-1965, every foster parent caring for a child under twelve years of age for gain or reward must be licensed by the Department; the children who are fostered are visited by departmental officers. Maternity homes and all children's homes providing permanent care for children under twelve years of age must also be licensed by the Department.

#### **Adoptions**

South Australia has had an Adoption of Children Act since 1925, the current legislation being the Adoption of Children Act, 1966-1967. Under this Act the interests of the children are considered paramount, the right to place children for adoption is restricted to the Director of Social Welfare and of Aboriginal Affairs or to private adoption agencies which the Director has approved and the adoptive parents become the legal parents once the adoption order is made.

Adoptions made in other Australian States are recognised in South Australia; similarly South Australian adoptions are recognised in the other States.

A more detailed account of the South Australian legislation was included on pages 221-4 of *South Australian Year Book* 1968.

The following table gives the number of adoptions by age group of child for the five years to 1969-70.

## Number of Adoptions, South Australia

Age of Child	1965-66	1966-67	1967-68	1968-69	1969-70
Under one year .....	551	572	562	590	582
One year and under two .....	39	30	38	31	44
Two years and under six .....	193	91	81	68	77
Six years and under thirteen .....		104	85	75	86
Thirteen years and under sixteen .....		27	6	19	23
Sixteen years and under twenty-one .....		15	8	14	22
Total .....	783	839	780	797	834

**Immigrant Children**

The Department makes inquiries regarding accommodation and supervision of proposed migrants under twenty-one years of age, who will not be living with a parent or near relative. Under the Commonwealth *Immigration (Guardianship of Children) Act* 1946-1952 the Minister becomes guardian of these children who numbered thirty-two at 30 June 1970.

**Legal Services**

Prosecutions for neglected, ill-treated and uncontrolled cases are carried out by departmental officers who may also appear in Court where State children are involved. The Department assists by providing reports on the circumstances of children whose cases are considered by the Courts.

Deserted wives and others are assisted to obtain maintenance from their husbands. When negotiations fail, legal proceedings may be instituted to obtain Court orders for separation, custody of children and maintenance. The Department collects and pays to deserted wives about 1,500 separate amounts weekly. Assistance is given to mothers of illegitimate children in affiliation cases.

**Public Relief**

Relief is issued to those in destitute circumstances; this is mainly in the form of cash, although occasionally an order for accommodation or food may be issued. During 1969-70 relief was issued to 5,367 applicants, representing 13,724 persons. Deserted wives accounted for 23 per cent and unemployed for 50 per cent of the total cases issued with relief.

The Department provides residential care in a home at Magill for destitute or necessitous adults, mostly pensioners. The daily average occupancy of the Magill home was 156 during 1969-70.

To deal with cases of emergency there is a staff of housekeepers who are provided for full-time service in homes where there are children and the mother is temporarily sick or incapacitated. A charge is made for this service.



**Expenditure**

Details of expenditure in its various functions are given in the following table.

**Department of Social Welfare, South Australia***Net Cost to Consolidated Revenue Account<sup>(a)</sup>*

Particulars	1965-66	1966-67	1967-68	1968-69	1969-70
	\$				
Payments:					
General administration .....	211,843	247,591	261,354	290,678	343,643
Supervision and maintenance of children;					
In institutions .....	1,081,914	1,179,932	1,242,808	1,413,455	1,497,967
Placed out .....	393,067	467,206	478,786	512,171	603,848
Public relief (cash, etc.) .....	411,252	514,721	573,225	688,522	867,020
Public relief (residential) .....	397,203	435,093	430,954	465,077	473,577
Other .....	285,021	322,215	338,687	377,474	437,017
Total .....	2,780,300	3,166,758	3,325,814	3,747,377	4,223,072
Receipts .....	385,228	382,853	406,512	579,427	680,042
Net cost to Consolidated Revenue	2,395,072	2,783,905	2,919,302	3,167,950	3,543,030

(a) Most capital expenditure is met from Loan Fund.

**ABORIGINAL WELFARE**

Aboriginal welfare in South Australia is administered by the Minister of Aboriginal Affairs, under legislation provided in the Aboriginal Affairs Act, 1962-1968. This Act aims at promoting the welfare of full-blood Aborigines and other persons with Aboriginal blood by providing facilities for guidance in all matters—business, domestic or social—and in some instances by providing financial assistance.

Although all Aborigines and persons of Aboriginal blood are entitled to assistance, they are not obliged to accept it and may if they desire continue to live according to age-old customs. Guidance is provided by Welfare Officers in matters of finance, employment, education, housing, domestic problems and in the fostering of Aboriginal children.

Assistance is given to Aborigines by way of housing in the metropolitan area and country districts, grants to undergo secondary and higher education, loans for business and other purposes and relief to those in necessitous circumstances.

Aboriginal Reserves are maintained at Amata, Coober Pedy, Davenport, Gerard, Indulkana, Koonibba, Point McLeay and Point Pearce. These centres provide vocational training, health education and housing facilities and give Aborigines the opportunity to adapt their traditional way of living to western ways within the security of their own communities.

Hostels for secondary school students are conducted in Adelaide and Oodnadatta by voluntary organisations and medical hostels are conducted in Adelaide and Ceduna by the Department of Social Welfare and Aboriginal Affairs.

## Aboriginal Welfare: Cost of Services, South Australia, 1969-70

Item	Reserves								Total (a)
	Point Pearce	Point McLeay	Davenport	North West	Cooper Pedy	Gerard	Koonibba	Indulkana	
Payments:	\$								
Food, clothing, medical, educational, etc. . . .	6,097	1,691	16,982	3,063	736	2,138	2,349	3,679	163,739
Employment of Aborigines . . .	79,830	36,372	65,512	26,011	8,044	37,693	41,964	7,025	374,388
Maintenance of Children in homes and . . . institutions . . .	—	—	—	—	—	—	—	—	91,365
Grants to non-departmental missions . . . . .	—	—	—	—	—	—	—	—	38,783
Purchase of land, buildings, plant and equipment	30,942	15,677	22,082	31,503	9,797	23,055	31,360	35,117	265,446
Salaries of administrative, welfare and supervising officers . . . . .	25,317	20,625	29,165	33,799	8,577	17,648	21,338	11,335	502,854
Other . . . . .	52,689	27,523	32,756	24,649	13,562	18,911	29,367	10,851	372,999
Total . . . . .	194,875	101,888	166,497	119,025	40,716	99,445	126,378	68,007	1,809,574
Receipts . . . . .	60,111	17,538	19,142	13,047	2,565	12,050	42,782	2,830	294,908
Net cost to State Government . . .	134,764	84,350	147,355	105,978	38,151	87,395	83,596	65,177	1,514,666 (b)

(a) Including payments and receipts in relation to other than reserves.

(b) Total cost varies from that shown in the table on page 250 by the inclusion of expenditure on payroll tax and superannuation.

Legislation passed by the State Parliament in recent years specifically affecting Aborigines includes the removal of the prohibition on the sale of alcoholic liquor to Aborigines, the establishment of the Aboriginal Lands Trust to ensure land rights to Aborigines, the establishment of Aboriginal Reserve councils and business undertakings and an Act to prohibit the discrimination against persons by reasons of their race and colour.

Since the Constitutional amendment of August 1967 allowing the Commonwealth to make laws with respect to Aborigines, a Commonwealth Office of Aboriginal Affairs has been established in Canberra. The Commonwealth Government has made \$10 million available for Aboriginal welfare throughout Australia, and this amount will be used mainly for housing, health and education programmes and the financing of Aboriginal business enterprise.

At the 1966 Census 5,505 persons (2,914 males and 2,591 females) were reported as having 50 per cent or more Aboriginal blood. It has been estimated that excluding itinerant Aborigines and those who were not identified as Aborigines there were in South Australia at 30 June 1970 approximately 9,000 persons having some Aboriginal blood.

## OTHER WELFARE ACTIVITIES

The State Government has an agreement with various transport authorities for the carriage of certain disabled persons, pensioners and ex-servicemen on public transport either free of charge or at a reduced fare. The cost to the Government of this service in 1969-70 was \$587,900 which included fare concessions of \$480,000 to pensioners, \$20,000 to blind persons, and \$74,250 to blind and incapacitated ex-servicemen.

The Government through the Chief Secretary also makes annual grants to various charitable agencies and institutions. In 1969-70 these included \$120,000 to the Royal Institution for the Blind; \$13,900 for Meals on Wheels; \$36,100 for aged citizen clubs; \$23,800 for aged persons homes; \$23,800 to the Mentally Retarded Children's Society and \$24,000 to the Prisoners' Aid Association.

### PRIVATE WELFARE SERVICES

There are numerous charitable and benevolent organisations working within South Australia. A large proportion of these derive revenue from regular donations, subscriptions and income from bequests; nearly all derive revenue from special functions. A number also receive Commonwealth, State or local government grants. The Collections for Charitable Purposes Act, 1939-1947, requires the registration of charitable organisations before they may actively solicit funds.

Organisations which have a wide range of activities include the Australian Red Cross Society, Service to Youth Council, the welfare bureaux and missions of the various churches, and organisations catering for ex-servicemen and their dependants. Most of these agencies maintain full-time staff and generally employ professional social workers. Other organisations cater for more specific needs, covering a wide range of physical and sociological disabilities. This includes the care of physically and mentally handicapped persons such as crippled children, the blind, deaf-mutes and alcoholics; also of specific groups such as aged persons, Aborigines and migrants. Many of these organisations depend largely or entirely on voluntary aid.

For details of the numerous bodies concerned with social welfare, reference should be made to the *Directory of Social Agencies* published jointly by the South Australian Council of Social Services and the Department of Public Health.

For those in need, the Citizens Advice Bureau advises on how to benefit from and how to use wisely the many services provided by the Commonwealth and State Governments and the various voluntary organisations.

### REGISTERED MEDICAL AND HOSPITAL ORGANISATIONS

Commonwealth medical benefits and certain hospital benefits operate on the principle of Commonwealth support of voluntary insurance towards meeting medical and hospital expenses. For access to these benefits persons must be insured with a registered organisation. These are non-profit organisations and include a number of Friendly Societies. In most cases both medical and hospital benefits are provided by the one organisation.

#### Registered Hospital Organisations, South Australia

Particulars	Unit	1965-66	1966-67	1967-68	1968-69	1969-70
Registered organisations (a) ..	No.	13	13	12	13	13
Membership (a) .....	'000	387	403	411	419	430
Estimated persons covered (a)	'000	932	971	997	1,021	1,051
Fund benefits paid .....	\$'000	5,941	6,835	7,921	9,823	12,234

(a) At end of period.

For hospital benefits the contributions (premiums) depend on the scale of fund benefits required, with separate rates for single persons and for married persons and their dependants.

From 1 July 1970 all medical benefits organisations pay medical benefits at the same rate but contribution rates may vary between funds. Contributions can be made to give either individual or family cover.

Details of registered medical organisations are given in the following table. The number of members has increased steadily over the past sixteen years from 152,000 at 30 June 1954 to 403,000 in 1970. In this period the number of professional services per member increased from 3.55 in 1953-54 to 11.03 in 1969-70 with most of the increase occurring in the mid-1950s.

### Registered Medical Organisations, South Australia

Particulars	Unit	1965-66	1966-67	1967-68	1968-69	1969-70
Registered organisations (a) ..	No.	8	8	8	8	7
Membership (a) .....	'000	356	373	381	392	403
Estimated persons covered (a)	'000	886	925	952	980	1,010
Cost of medical services:						
Met by fund benefit (b) ....	\$'000	4,712	5,128	5,608	6,077	7,124
Met by Commonwealth benefit (b) .....	\$'000	4,933	5,111	5,720	6,097	7,148
Met by insured member ....	\$'000	2,869	3,202	3,713	4,317	5,336
Total .....	\$'000	12,514	13,441	15,041	16,491	19,608
Proportion paid by:						
Fund benefit (b) .....	Per cent	37.7	38.2	37.3	36.8	36.3
Commonwealth benefit (b) ..	Per cent	39.4	38.0	38.0	37.0	36.5
Insured member .....	Per cent	22.9	23.8	24.7	26.2	27.2
Fund benefits for ancillary services (c) .....	\$'000	223	237	261	276	323
Professional services per member:						
General practitioner ....	No.	6.29	6.29	6.40	6.57	6.97
Other .....	No.	2.64	2.71	4.00	3.59	4.04
Total .....	No.	8.93	9.00	10.40	10.16	11.01

(a) At end of period.

(b) The Commonwealth figure excludes amounts paid to special account deficits (these being reimbursements to registered benefit organisations for losses incurred on chronic or pre-existing ailments and long-term illness). Such amounts have been included under cost to fund.

(c) Services for which Commonwealth benefits are not provided.

Fluctuations which occur in the proportions of costs of medical services met by the funds, the Commonwealth and members are because of variations in benefits paid by the Commonwealth and to increased fund benefits for increased contributions by the members.

### FRIENDLY SOCIETIES

Friendly Societies are mutual organisations paying medical, hospital and other benefits to members and dependants in time of need. These societies are required to register under the Friendly Societies Act, 1919-1968. The Act is administered by the Chief Secretary through the Public Actuary who approves the table of contributions, the level of benefits and generally sees that the societies' rules and practices are in accordance with the law.

A number of Friendly Societies are registered to pay Commonwealth medical and hospital benefits (see previous section), while others re-insure such benefits through a society created for this purpose.

Other benefits offered by the societies include sickness, funeral, pharmaceutical and physiotherapy benefits; endowment assurance is also available. The Friendly Societies Act requires that separate funds be maintained for each of these benefits and members may contribute for all or for only a selection of benefits. However, a person is considered to be a full benefit member only if he contributes for sick pay and funeral benefits regardless of contributions for other benefits.

The level of benefits paid varies between societies, with sickness benefits generally on a declining scale as the period of illness lengthens. The Friendly Societies Act limits to \$4,000 any payment for endowment or funeral benefits and to \$21 any weekly payment to members for sickness or superannuation.

### Friendly Societies, South Australia

Particulars	1965-66	1966-67	1967-68	1968-69	1969-70
Number of registered societies (a)	14	14	14	14	14
Number of members (a) (b) . . . . .	51,109	51,001	51,070	50,880	50,796
Revenue (c):	\$'000				
Contributions and levies . . . . .	5,836	6,562	6,947	7,093	12,547
Interest, dividends and rent . . . . .	698	755	808	869	938
Other . . . . .	475	673	584	720	996
Total revenue . . . . .	7,009	7,990	8,339	8,682	14,481
Expenditure (c):					
Sick pay . . . . .	179	188	190	187	183
Medical attendance and medicine . . . . .	2,094	2,305	2,473	2,680	4,612
Sums payable at death . . . . .	125	139	143	145	153
Hospital benefits . . . . .	2,116	2,441	2,738	3,347	6,563
Administration . . . . .	910	997	1,057	1,143	1,260
Other . . . . .	420	565	465	483	543
Total expenditure . . . . .	5,843	6,635	7,065	7,985	13,314
Total funds . . . . .	14,862	16,217	17,490	18,188	19,355

(a) At 30 June.

(b) Full benefit members; does not include those who contribute for medical and hospital benefits only.

(c) Receipts and payments of Commonwealth medical and hospital benefit subsidies excluded.

The Friendly Society Medical Association operates twenty-nine pharmacies in the metropolitan area and one at Port Pirie where medicines are dispensed for Friendly Society members at concession prices.

The Friendly Societies Act also prescribes the nature of assets which societies may hold. Their most important investment is in property mortgages and in particular in housing loans to members. They may also invest in government securities, and a number of societies own valuable city freeholds.

## 6.7 MARRIAGE

Registration of marriage has been compulsory in South Australia since 1842 when Acts 'for regulating Marriages in the Province of South Australia' and 'for registering Births, Deaths and Marriages in the Province of South Australia' were passed. The present legislation relating to marriages is the Commonwealth *Marriage Act* 1961-1966 which came into full operation on 1 September 1963 superseding in South Australia, the *Marriage Act*, 1936-1957.

The Principal Registrar of Births, Deaths and Marriages in South Australia carries out the statutory duties under the Act and has supervision over ministers of religion (as regards their duties under the Marriage Act) and other officers empowered to perform marriages. Only the Principal Registrar, the Deputy Registrar, District Registrars appointed to the twenty-two registration districts, authorised ministers of religion and other authorised celebrants may celebrate marriages.

After a marriage the celebrant is required to forward the official certificate of marriage to the Principal Registrar who maintains at his office a register of all marriages celebrated in South Australia. In addition a copy of the marriage certificate is forwarded by the office of the Principal Registrar to the District Registrar who maintains a register of the marriages celebrated in his district.

The average annual number of marriages and the rates per 1,000 of mean population in selected ten-yearly periods since 1906 and numbers and rates for each of the most recent six years are shown in the following table.

**Marriages, South Australia**

Ten-Year Period	Average Annual Number of Marriages	Rate per 1,000 of Mean Population	Year	Number of Marriages	Rate per 1,000 of Mean Population
1906-15 .....	3,596	8.86	1965 .....	8,680	8.16
1916-25 .....	3,978	8.16	1966 .....	9,051	8.29
1926-35 .....	4,001	6.97	1967 .....	9,434	8.49
1936-45 .....	6,122	10.14	1968 .....	9,652	8.57
1946-55 .....	6,436	8.92	1969 .....	10,599	9.26
1956-65 .....	7,016	7.35	1970 .....	10,864	9.32

During the period from 1852 to 1858 the marriage rate varied between about 10 and 13 per 1,000 of mean population, then fluctuated but gradually declined to 5 in 1897. It then rose steadily to 9.8 in 1911, fluctuated considerably during the 1914-18 War then levelled to about 8 in the 1920s. The conditions in the period leading up to and during the depression of the early 1930s brought about a marked decline to 5.3 in 1931. By 1938 the rate had risen to 9.3 and during the subsequent war years of 1939-45 it rose to 13.3 in 1942, the highest ever recorded, then fell to 8.5 in 1945. Following the return and demobilisation of servicemen the rate rose to over 10 in the years 1946-48 then fell steadily to 7.0 in 1960. Since 1960 the rate has risen in each successive year. The decline

to 1960 in the marriage rate is related to the effect of the low birth rate of the depression years on the number of persons reaching the normal marrying age.

Particulars relating to first marriages and remarriages annually since 1960 are shown in the following table.

**Marital Status of Persons Marrying, South Australia**

Year	Bridegrooms			Brides			Percentage of Total Married					
							Bridegrooms			Brides		
	Bachelors	Wid- owers	Divorced	Spin- sters	Wid- ows	Divorced	Bachelors	Wid- owers	Divorced	Spin- sters	Wid- ows	Divorced
1960.....	5,966	289	352	5,870	323	414	90.3	4.4	5.3	88.8	4.9	6.3
1961.....	6,085	295	424	6,006	336	462	89.4	4.4	6.2	88.3	4.9	6.8
1962.....	6,318	268	435	6,284	302	435	90.0	3.8	6.2	89.5	4.3	6.2
1963.....	6,611	277	414	6,516	305	481	90.5	3.8	5.7	89.2	4.2	6.6
1964.....	7,052	285	428	7,034	282	449	90.8	3.7	5.5	90.6	3.6	5.8
1965.....	7,878	286	516	7,838	325	517	90.8	3.3	5.9	90.3	3.7	6.0
1966.....	8,168	323	560	8,165	306	580	90.2	3.6	6.2	90.2	3.4	6.4
1967.....	8,595	312	527	8,542	332	560	91.1	3.3	5.6	90.5	3.5	6.0
1968.....	8,828	309	515	8,821	324	507	91.5	3.2	5.3	91.4	3.3	5.3
1969.....	9,687	318	594	9,700	339	560	91.4	3.0	5.6	91.5	3.2	5.3

Before 1951, of the widowed persons remarrying, the number of males usually exceeded the females but since then the number of males has in most years been less than the number of females. In the cases of divorced persons remarrying the number of males exceeded females in most years before 1940 but since then generally females have exceeded males.

The following statement shows age at marriage of bridegrooms and brides who married during 1969 classified by marital status.

**Age at Marriage and Marital Status, South Australia, 1969**

Age	Marital Status at Marriage							
	Bridegrooms				Brides			
	Bachelors	Widowers	Divorced	Total	Spinsters	Widows	Divorced	Total
Under 21 years ....	1,558	1	—	1,559	4,714	1	1	4,716
21 to 24 years ....	5,464	1	12	5,477	4,026	6	47	4,079
25 to 29 years ....	1,866	5	102	1,973	682	19	105	806
30 to 34 years ....	424	8	97	529	130	9	101	240
35 to 39 years ....	165	24	92	281	41	34	86	161
40 to 44 years ....	99	27	93	219	42	45	78	165
45 years and over ..	111	252	198	561	65	225	142	432
All ages...	9,687	318	594	10,599	9,700	339	560	10,599

In the following table of percentages of bridegrooms and brides in various age-groups, the earliest available figures in each sector have been shown together with figures for selected later years.

**Age Distribution of Bridegrooms and Brides: Percentages to Total Marriages  
South Australia**

Year	Under 21 Years	21 to 24 Years	25 to 29 Years	30 to 44 Years	45 Years and Over	Under 21 Years	21 to 24 Years	25 to 29 Years	30 to 44 Years	45 Years and Over
<b>ALL BRIDEGROOMS</b>						<b>ALL BRIDES</b>				
1903....	2.7	27.8	35.8	28.5	5.2	19.2	37.5	26.7	14.7	1.9
1911....	3.3	28.7	37.1	25.6	5.3	17.1	37.4	28.3	14.7	2.5
1921....	3.2	25.6	36.8	29.0	5.4	16.1	35.9	28.2	17.0	2.9
1931....	6.8	30.8	33.7	22.8	5.9	25.8	37.2	21.2	12.9	2.9
1941....	4.1	32.5	34.6	22.9	5.9	20.5	38.8	22.4	15.0	3.3
1951....	6.2	37.3	28.1	20.6	7.8	27.8	36.6	15.8	14.6	5.2
1961....	10.6	40.9	24.2	17.5	6.8	40.8	34.4	9.7	9.6	5.5
1965....	14.7	44.2	22.8	12.4	5.9	45.1	35.1	8.2	7.1	4.5
1966....	15.3	45.4	21.9	11.8	5.6	45.4	35.1	8.3	6.7	4.5
1967....	15.7	46.8	20.4	11.5	5.6	45.8	36.0	7.6	6.2	4.4
1968....	14.7	49.8	19.7	10.4	5.4	43.6	38.9	7.5	5.9	4.1
1969....	14.7	51.7	18.6	9.7	5.3	44.5	38.5	7.6	5.3	4.1
<b>BACHELORS</b>						<b>SPINSTERS</b>				
1928....	5.8	33.4	37.4	21.1	2.3	23.9	40.5	22.5	12.1	1.0
1931....	7.4	33.2	35.9	21.0	2.5	27.3	39.2	21.8	10.7	1.0
1941....	4.5	35.0	37.0	21.6	1.9	21.9	41.4	23.0	12.7	1.0
1951....	7.1	42.5	30.9	16.9	2.6	31.8	41.5	15.8	9.2	1.7
1961....	11.9	45.5	26.3	14.9	1.4	46.1	38.2	9.3	5.3	1.1
1965....	16.1	48.6	24.4	9.7	1.2	49.9	38.4	7.6	3.3	0.8
1966....	16.9	50.0	23.2	8.7	1.0	50.2	38.2	7.6	3.2	0.8
1967....	17.2	51.2	21.7	8.7	1.2	50.5	39.1	7.0	2.7	0.7
1968....	16.1	54.3	20.5	8.0	1.1	47.7	41.9	6.9	2.9	0.6
1969....	16.1	56.4	19.3	7.1	1.1	48.6	41.5	7.0	2.2	0.7

In 1969, 72.5 per cent of first marriages of men and 90.1 per cent of first marriages of women were of persons who were under twenty-five years of age. This compares with the 1928 figures of 39.2 per cent and 64.4 per cent respectively.

The following table shows the average age of bridegrooms and brides during the last ten years.

**Average Age at Marriage, South Australia**

Year	Bridegrooms				Brides			
	Bachelors	Widowers	Divorced	All Bridegrooms	Spinsters	Widows	Divorced	All Brides
1960.....	25.6	56.3	41.2	28.0	22.5	49.0	36.7	24.7
1961.....	25.8	57.1	41.2	28.1	22.4	49.1	36.9	24.7
1962.....	25.8	56.9	42.5	28.0	22.4	49.3	38.8	24.6
1963.....	25.5	55.0	41.5	27.5	22.1	49.8	37.8	24.3
1964.....	25.2	55.6	41.9	27.2	22.0	49.2	38.6	24.0
1965.....	24.9	56.0	42.3	26.9	21.8	51.4	37.8	23.9
1966.....	24.7	55.4	40.6	26.8	21.8	51.6	37.3	23.8
1967.....	24.6	56.0	41.8	26.6	21.8	50.4	37.9	23.7
1968.....	24.5	57.4	40.5	26.4	21.8	51.0	37.5	23.6
1969.....	24.3	55.8	40.8	26.2	21.7	50.0	37.6	23.5

From 1908 to 1955 there was little change in the average age of all bridegrooms and all brides—from 29.4 years to 29.2 years for bridegrooms and from 25.9 to 26.0 for brides, with some minor fluctuations in between which can be related to the two World Wars and the depression of the early 1930s. The average age of



all bridegrooms and brides rose slightly between 1942 and 1955 but has subsequently fallen. On the other hand, average age of previously unmarried bridegrooms and brides has fallen steadily since 1942, from 27.4 to 24.3 and from 24.6 to 21.7 respectively.

The difference in the average ages of bachelors and spinsters marrying was less than 3 years between 1942 and 1954. From then until 1966 it exceeded 3 years, but has narrowed from 3.4 in 1963 to 2.6 in 1969, one of the smallest differences since average ages of single bridegrooms and brides were first recorded in 1942.

### MARRIAGE OF MINORS

The Commonwealth *Marriage Act* 1961-1966 stipulates the marriageable age to be eighteen years or over for a male and sixteen years or over for a female. Under exceptional circumstances a magistrate can, upon application by a party who has not attained marriageable age but who is at least sixteen in the case of a male or fourteen in the case of a female, authorise him or her to marry a particular person who is of marriageable age.

South Australian legislation operative before the Commonwealth Act, and proclaimed on 1 March 1958, provided that a marriage between persons either of whom was a boy under the age of eighteen years or a girl under the age of sixteen years should be void, with further provision, upon application, for the Chief Secretary at his discretion to waive the provisions in relation to males aged fourteen to seventeen years and females aged twelve to fifteen years. Before this it had been the practice to apply the provisions of British common law prohibiting the marriage of either a male under fourteen or a female under twelve.

In all cases where a party to a marriage is under twenty-one years, prior consent must be obtained from either both parents, one parent, a guardian or guardians, or other prescribed authority, according to the circumstances.

Figures for the first year for which information of marriages of minors is available and for the five years to 1969 are shown in the following table.

**Marriage of Minors, South Australia**

Year	Age in Years							Total Minors	Percentage of Total Marriages
	14 or Less	15	16	17	18	19	20		
BRIDEGROOMS									
1903.....	—	—	—	—	8	14	38	60	2.7
1965.....	—	—	—	16	226	436	598	1,276	14.7
1966.....	—	—	1	19	221	518	624	1,383	15.3
1967.....	—	—	2	19	228	513	718	1,480	15.7
1968.....	—	—	1	19	204	501	692	1,417	14.7
1969.....	—	—	—	20	224	476	839	1,559	14.7
BRIDES									
1903.....	—	5	12	45	93	135	143	433	19.2
1965.....	—	9	193	462	895	1,124	1,231	3,914	45.1
1966.....	3	5	188	425	834	1,375	1,275	4,105	45.4
1967.....	1	4	179	440	823	1,265	1,605	4,317	45.8
1968.....	—	7	176	391	866	1,293	1,480	4,213	43.6
1969.....	1	10	167	402	947	1,486	1,703	4,716	44.5

From 1903 to 1928 the proportion of bridegrooms under twenty-one remained under 5 per cent with a general upward trend interrupted during and in the years immediately after the 1914-18 War. The proportion continued to rise to a figure of 6.8 per cent in 1931 then fell steadily to 3.1 per cent in 1939. From that year there has been a further general upward movement, again with an interruption in the years immediately following the 1939-45 War.

The proportion of brides under twenty-one has followed a similar pattern, remaining under 20 per cent until 1925, rising to 25.8 per cent in 1931, falling to 16.3 per cent in 1936 and generally maintaining an upward trend from 1939. Proportions rose in each successive year for male minors from 1954 to 1967 and for female minors from 1950 to 1967.

### RELIGIOUS DENOMINATION OF MARRIAGES

The number of marriages celebrated in South Australia by ministers of religion in 1969 was 9,471 representing 89.4 per cent of the total. Civil marriages numbered 1,128, or 10.6 per cent of the total. The following table shows the number and proportion of civil marriages and of marriages solemnised according to the rites of the principal religious denominations during the four years to 1969.

**Denomination of Marriage Ceremony, South Australia**

Denomination	Number of Marriages				Proportion of Total Marriages			
	1966	1967	1968	1969	1966	1967	1968	1969
					Per cent			
Baptist.....	201	245	248	246	2.2	2.6	2.6	2.3
Catholic.....	1,814	1,992	2,005	2,171	20.0	21.1	20.8	20.5
Churches of Christ.....	276	298	314	321	3.1	3.2	3.3	3.0
Church of England.....	1,894	1,984	2,104	2,289	20.9	21.0	21.8	21.6
Congregational.....	319	304	321	347	3.5	3.2	3.3	3.3
Lutheran.....	495	512	488	624	5.5	5.4	5.1	5.9
Methodist.....	2,258	2,357	2,384	2,645	24.9	25.0	24.7	25.0
Orthodox.....	259	187	197	171	2.9	2.0	2.0	1.6
Presbyterian.....	358	370	366	415	4.0	3.9	3.8	3.9
Salvation Army.....	62	51	50	49	0.7	0.5	0.5	0.5
Other denominations.....	139	146	156	193	1.5	1.6	1.6	1.8
Civil marriages.....	976	988	1,019	1,128	10.8	10.5	10.5	10.6
Total.....	9,051	9,434	9,652	10,599	100.0	100.0	100.0	100.0

## 6.8 DIVORCE

### LEGISLATION

The Supreme Court of South Australia has had jurisdiction in divorce from 1 January 1859, the date upon which the Matrimonial Causes Act, 1858 came into operation. The present law is contained in the Commonwealth *Matrimonial Causes Act 1959-1966* which came into operation on 1 February 1961 and which provides a uniform law throughout Australia for dissolution of marriage and other matrimonial causes and vests the Supreme Courts of the States and Territories with jurisdiction to hear and determine causes under the Act. Its

transitional provisions covered matrimonial causes instituted before 1 February 1961, and gave petitioners the advantages of the new Act without detracting from their position under the former legislation.

The principal form of relief petitioned for and granted by the Court is dissolution of marriage (commonly known as divorce) with provision also for petitions for nullity of marriage, judicial separation, restitution of conjugal rights and jactitation of marriage.

A decree of dissolution of marriage and in some instances of nullity of marriage is in the first instance a decree *nisi*. Under the provisions of the current Act, in general a decree *nisi* automatically becomes absolute at the expiration of three months, unless rescinded by the Court, or an appeal has been instituted or there are children of the marriage in respect of whom proper arrangements have not been made for welfare, advancement and education.

Grounds on which petitions for dissolution of marriage could be lodged under the 1858 Act were limited for a husband's petition to adultery and for a wife's petition to rape, sodomy, bestiality, or adultery qualified as incestuous, with bigamy, with cruelty, or with desertion for one year and upwards.

Since this Act came into operation the following changes to the grounds on which a petition could be lodged for dissolution of marriage have been made to State legislation by enactment or amendment:

From 29 May 1919 the qualifications to the ground of adultery on the petition of a wife were removed.

From 1 March 1929 the grounds of desertion for five years, habitual drunkenness, imprisonment or frequent convictions, attempted murder, repeated assault or cruelly beating and certified mental deficiency were added.

From 20 March 1930 failure to pay maintenance during the five years before petition was added as a ground, habitual cruelty was substituted for repeated assault or cruelly beating and 'or inflicting or attempting to inflict grievous bodily harm' was added to the ground of attempted murder.

From 15 February 1939 the ground of five years separation pursuant to a Court order granting judicial separation or relief from cohabitation was added and the required period for desertion and failure to pay maintenance was reduced from five years to three years.

From 26 March 1942 under certain circumstances the Court was empowered to make an order of presumption of death and of dissolution of the marriage.

The grounds on which petitions can be filed for dissolution of marriage under the Commonwealth *Matrimonial Causes Act* 1959-1966 can be briefly described as: adultery; desertion for not less than two years; refusal to consummate the marriage; habitual cruelty for not less than one year; rape, sodomy or bestiality; habitual drunkenness or habitual intoxication by drugs for two years or more; frequent convictions for crime and failure to support (only on petition of wife); imprisonment for at least three years of a sentence of at least five years; conviction of attempted murder or of inflicting or attempting to inflict grievous bodily harm on the petitioner; failure for at least two years to pay maintenance; failure for at least one year to comply with a decree of restitution of conjugal rights; insanity; separation for at least five years; and presumption of death.

The main alterations to grounds in South Australia resulting from the Commonwealth legislation were that a petition on the ground of separation for five years no longer required a Court order granting judicial separation or relief from cohabitation as a pre-requisite, and the period for desertion to constitute a ground for dissolution of marriage was reduced from three to two years. In addition, the period of decree *nisi* is now three months, having been six months under State legislation.

Assessment of the changes in the time series tables in this section should not be made without consideration of the effects of these changes in legislation. Also, it should be noted that fluctuations from year to year in the number of decrees granted may be independent of fluctuations from year to year in the number of petitions filed.

### PETITIONS LODGED

Particulars of petitions lodged during the ten years to 1970 are shown in the following table. In each of these years petitions for dissolution lodged by wives outnumbered those lodged by husbands. This pattern has prevailed for over fifty years, as petitions by husbands have rarely exceeded those by wives.

#### Dissolution of Marriage and Other Matrimonial Causes Petitions Filed, South Australia

Year	Dissolution of Marriage			Nullity of Marriage	Judicial Separation	Total Petitions (a)
	By Husbands	By Wives	Total			
1961....	406	459	865	9	3	877
1962....	368	542	910	4	1	916
1963....	386	619	1,005	5	3	1,014
1964....	420	614	1,034	5	4	1,045
1965....	390	717	1,107	13	5	1,127
1966....	419	714	1,133	7	2	1,147
1967....	429	749	1,178	11	15	1,207
1968....	422	764	1,186	5	8	1,201
1969....	480	874	1,354	7	6	1,369
1970....	507	858	1,365	7	4	1,380

(a) Includes petitions lodged for dissolution or nullity: 1962, 1; 1963, 1; 1964, 2; 1965, 2; 1966, 3; 1967, 2; 1968, 1; 1969, 2; 1970, 2; and petitions lodged for dissolution or judicial separation: 1966, 2; 1967, 1; 1968, 1; 1970, 2.

### DECREES GRANTED

The table on page 266 shows the number of decrees absolute granted for dissolution and nullity of marriage and decrees granted for judicial separation. While no doubt the large increase in decrees absolute granted from 1940 is partly due to the 1939 legislative changes, it also reflects the abnormal conditions experienced during and immediately after the 1939-45 War.

**Dissolution of Marriage and Other Matrimonial Causes**  
**Decrees Absolute Granted, South Australia**

Period	Dissolution of Marriage			Nullity of Marriage	Judicial Separation
	To Husbands	To Wives	Total		
<b>Annual Average</b>					
1916-20 .....	14.8	7.8	22.6	0.2	0.6
1921-25 .....	37.2	45.2	82.4	0.8	0.6
1926-30 .....	48.0	58.6	106.6	0.6	0.4
1931-35 .....	73.0	93.8	166.8	0.6	0.8
1936-40 .....	105.0	137.4	242.4	1.4	1.8
1941-45 .....	216.2	215.2	431.4	1.2	1.4
1946-50 .....	317.0	329.0	646.0	3.6	1.6
1951-55 .....	262.8	350.0	612.8	4.6	1.2
1956-60 .....	244.2	294.2	538.4	7.6	1.6
1961-65 .....	334.6	446.8	781.4	4.6	0.6
1966-70 .....	363.8	599.2	963.0	5.8	1.8
<b>Year</b>					
1966.....	407	662	1,069	9	2
1967.....	360	569	929	9	1
1968.....	336	579	915	4	3
1969.....	362	601	963	6	1
1970.....	354	585	939	1	2

The ages at marriage of persons divorced are shown in the following table.

**Dissolution of Marriages: Decrees Absolute, Age at Time of Marriage**  
**South Australia**

Year	Age at Marriage								Total
	Under 20	20-24	25-29	30-34	35-39	40-44	45 and Over	Not Stated	
	<b>HUSBANDS</b>								
1966....	86	516	265	103	47	24	26	2	1,069
1967....	76	459	206	99	41	24	23	1	929
1968....	73	460	202	79	36	23	42	—	915
1969....	93	489	216	77	39	19	29	1	963
1970....	95	471	222	77	29	20	23	2	939
	<b>WIVES</b>								
1966....	369	437	135	56	32	20	19	1	1,069
1967....	340	371	119	34	33	9	21	2	929
1968....	308	394	109	42	19	16	27	—	915
1969....	362	422	93	41	16	10	19	—	963
1970....	374	372	94	46	22	14	16	1	939

Information of the relative ages at marriage of husbands and wives for marriages dissolved in 1969 is contained in the following table.

**Dissolution of Marriage: Decrees Absolute, 1969**  
**Relative Ages at Marriage of Husbands and Wives, South Australia**

Age of Husband at Marriage	Age of Wife at Marriage							Total Husbands
	Under 20	20-24	25-29	30-34	35-39	40 and Over	Not Stated	
Under 20 .....	72	19	2	—	—	—	—	93
20-24 .....	219	243	22	5	—	—	—	489
25-29 .....	55	111	37	12	—	1	—	216
30-34 .....	10	37	21	5	3	1	—	77
35-39 .....	4	9	6	13	5	2	—	39
40 and over .....	1	3	5	6	8	25	—	48
Not stated .....	1	—	—	—	—	—	—	1
Total wives....	362	422	93	41	16	29	—	963

The following table shows the duration of marriage, *i.e.* the interval between marriage and the date the decree was made absolute, for marriages dissolved in 1946 (the first year so tabulated) and during the last six years.

**Dissolution of Marriage: Decrees Absolute, Duration of Marriage**  
**South Australia**

Year	Duration of Marriage (Years)									Total
	0-4	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40 and Over	
1946....	167	197	119	74	48	28	16	5	—	654
1965....	64	222	186	154	114	59	30	14	9	852
1966....	83	282	222	182	137	88	41	17	17	1,069
1967....	89	248	184	170	127	65	25	15	6	929
1968....	99	273	165	137	117	70	34	13	7	915
1969....	89	260	192	147	144	78	34	12	7	963
1970....	94	250	182	157	108	93	32	15	8	939

Of the marriages dissolved in 1970, 10 per cent were under five years duration and 36.6 per cent were under ten years duration. The corresponding proportions in 1946, when these particulars were first tabulated, were 25 per cent and 55 per cent. The comparatively early 'break-up' of marriages which were dissolved in 1946 can be attributed partly to the abnormal war-time conditions: in each of the next three years the proportion of divorces for marriages of less than ten years duration was 49 per cent, higher than in any subsequent year.

The same trend is evident in the following table on age at time of decree absolute which shows that in 1946 nearly 52 per cent of husbands and over 64 per cent of wives were under thirty-five years of age at the time of dissolution but in 1970 the corresponding proportions were 38.3 per cent of husbands and 48.6 per cent of wives.

**Dissolution of Marriage: Age at Time of Decree Absolute  
South Australia**

Year	Age at Time of Decree Absolute								Total
	Under 25	25-29	30-34	35-39	40-44	45-49	50 and Over	Not Stated	
HUSBANDS									
1946....	47	124	168	116	94	51	54	—	654
1966....	38	142	167	196	169	125	230	2	1,069
1967....	36	141	156	141	159	115	180	1	929
1968....	42	152	153	147	119	112	190	—	915
1969....	38	154	172	139	157	117	185	1	963
1970....	45	153	162	139	133	134	171	2	939
WIVES									
1946....	122	149	149	103	53	46	32	—	654
1966....	108	191	170	172	145	121	161	1	1,069
1967....	105	187	133	156	135	89	122	2	929
1968....	111	186	134	145	114	90	135	—	915
1969....	119	193	153	130	145	100	123	—	963
1970....	110	191	155	135	109	111	127	1	939

For marriages dissolved in 1969 the following table shows the relative ages of husbands and wives at the time of dissolution.

**Dissolution of Marriage: Decrees Absolute, 1969**

**Relative Ages of Husbands and Wives at Time of Dissolution, South Australia**

Age of Husband at Dissolution	Age of Wife at Dissolution							Total Husbands
	Under 25	25-29	30-34	35-39	40-44	45 and Over	Not Stated	
Under 25 .....	32	5	1	—	—	—	—	38
25-29 .....	69	79	6	—	—	—	—	154
30-34 .....	14	80	69	8	1	—	—	172
35-39 .....	3	19	54	54	7	2	—	139
40-44 .....	—	7	16	52	67	15	—	157
45 and over .....	—	3	7	16	70	206	—	302
Not Stated .....	1	—	—	—	—	—	—	1
Total wives....	119	193	153	130	145	223	—	963

The following table shows particulars of the number of children of marriages dissolved in the last five years.

**Dissolution of Marriage: Decrees Absolute, Children of the Marriage  
South Australia**

Year	Number of Children at Time of Petition							Total Dissolutions of Marriage	Total Children
	0	1	2	3	4	5	6 and Over		
1966.....	333	247	259	139	51	22	18	1,069	1,618
1967.....	261	246	219	123	51	16	13	929	1,421
1968.....	279	213	216	117	53	22	15	915	1,415
1969.....	256	210	240	156	64	24	13	963	1,616
1970.....	283	196	228	131	53	32	16	939	1,517

Information collected for petitions filed under State legislation covered only living 'issue' under sixteen years of age; information collected for petitions filed under Commonwealth legislation covers living 'children of the marriage' under twenty-one years of age, which, as defined in the Act, includes also adopted children, children of the husband and wife born before marriage and children of either the husband or the wife if members of the household. The numbers of orders absolute for dissolution granted in 1966 to 1970 include some which relate to petitions filed under the old legislation, but in insufficient numbers to have a significant effect upon the comparability of the figures relating to children in the foregoing table.

The following table shows the number of children of marriages related to duration of marriage for decrees absolute for dissolution granted in 1969.

**Dissolution of Marriage: Decrees Absolute, 1969**  
**Duration of Marriage and Children of the Marriage, South Australia**

Duration of Marriage (Years)	Number of Children at Time of Petition							Total Dissolutions of Marriage	Total Children
	0	1	2	3	4	5	6 and Over		
Under 5 .....	50	28	6	4	1	—	—	89	56
5-9 .....	77	77	76	19	7	3	1	260	335
10-14 .....	25	30	59	55	14	8	1	192	415
15-19 .....	16	16	38	43	23	9	2	147	370
20-24 .....	22	28	40	31	13	4	6	144	311
25-29 .....	26	24	15	4	6	—	3	78	110
30-34 .....	24	6	4	—	—	—	—	34	14
35-39 .....	9	1	2	—	—	—	—	12	5
40 and over .....	7	—	—	—	—	—	—	7	—
Total dissolutions of marriage .....	256	210	240	156	64	24	13	963	—
Total children ...	—	210	480	468	256	120	82	—	1,616

A petition can be lodged and a decree granted on more than one ground—for 1961 and subsequent years these combinations have been recorded separately. Before 1961 one of the grounds was selected for classification, *e.g.* 'adultery and desertion' was classified as 'adultery', and for the purpose of comparison the figures for the years 1961 and later have been similarly treated in the next table, which relates to grounds on which decrees absolute have been granted for dissolution of marriage. The number of decrees granted for dissolution on more than one ground were: 1966, 9; 1967, 16; 1968, 33; 1969, 39; 1970, 21.

Details for grounds were not recorded until 1933, but in all years before 1929 adultery was virtually the only ground upon which a divorce could be granted.



**Dissolution of Marriage: Grounds of Decrees Absolute, South Australia**

Period	Grounds on which Granted						Total
	Adultery	Cruelty	Desertion	Drunkenness	Separation	Other	
HUSBAND AS PETITIONER							
Annual Average							
1933-35 ..	45.3	—	27.3	0.3	—	2.7	75.6
1936-40 ..	62.2	—	40.8	0.8	0.2	1.0	105.0
1941-45 ..	131.2	0.8	77.6	1.0	2.8	2.8	216.2
1946-50 ..	179.6	1.6	127.0	1.4	1.6	5.8	317.0
1951-55 ..	131.2	5.0	120.4	0.6	1.8	3.8	262.8
1956-60 ..	133.4	4.0	103.2	0.4	1.4	1.8	244.2
1961-65 ..	127.2	3.4	146.9	0.8	54.2	2.1	334.6
1966-70 ..	148.0	3.0	145.0	1.6	62.6	3.6	363.8
Year							
1966.....	168	4	146	2	83	4	407
1967.....	142	—	144	1	69	4	360
1968.....	129	3	153	—	46	5	336
1969.....	158	5	130	3	63	3	362
1970.....	143	3	152	2	52	2	354
WIFE AS PETITIONER							
Annual Average							
1933-35 ..	60.0	3.0	31.0	2.3	—	15.3	111.6
1936-40 ..	65.4	9.2	47.0	3.4	0.4	12.0	137.4
1941-45 ..	95.0	17.8	79.6	4.6	6.6	11.6	215.2
1946-50 ..	148.4	40.2	125.4	4.4	3.8	6.8	329.0
1951-55 ..	100.4	93.6	136.6	7.8	6.4	5.2	350.0
1956-60 ..	76.6	93.8	106.8	7.0	4.4	5.6	294.2
1961-65 ..	95.0	98.0	157.9	6.8	80.8	8.3	446.8
1966-70 ..	141.6	133.4	202.2	18.6	97.6	5.8	599.2
Year							
1966.....	145	133	219	30	130	5	662
1967.....	133	122	203	11	97	3	569
1968.....	140	116	208	19	91	5	579
1969.....	151	145	196	19	80	10	601
1970.....	139	151	185	14	90	6	585

## **PART 7**

# **LABOUR**

### **7.1 EMPLOYMENT**

#### **THE WORK FORCE**

Particulars of the number of persons constituting the work force in South Australia are available from periodic population censuses. At the 1966 Census, certain additional questions were asked in order to permit estimation of the size of the work force in accordance with the recommendations of the Eighth International Conference of Labour Statisticians. The principal effect of this new approach was to include approximately 14,600 additional persons in the work force. The major factor in this change was the inclusion of a number of females working part-time who did not previously consider themselves as 'engaged in an industry, business, profession, trade or service'.

More detailed definitions of the work force and of the new questions asked at the 1966 Census are available in Census Bulletin 4.1 published by the Commonwealth Statistician.

In the following table population at the 1961 and 1966 Censuses is classified by occupational status which refers to the status of each person in his or her occupation *e.g.* employer, worker on own account, working for wages etc. Those persons reporting themselves as not engaged in an industry, business, profession, trade or service take as their occupational status 'not in the work force'.

The growth in the female proportion of the work force evident between the 1954 and 1961 Censuses has continued and at the 1966 Census females constituted 29.0 per cent of the work force compared with 23.6 per cent in 1961. The main factor in this growth has been the increased participation of married females

in the work force; they comprised 10.3 per cent of the work force in 1961 and 13.8 per cent in 1966. Similarly the proportion of the female population in the work force rose from 18.6 per cent in 1961 to 24.1 per cent in 1966.

### Occupational Status of the Population, South Australia

*Censuses 1961 and 1966*

Occupational Status	30 June 1961			30 June 1966		
	Males	Females	Persons	Males	Females	Persons
In work force:						
Employer .....	20,132	4,081	24,213	23,747	6,228	29,975
Self-employed ...	35,128	5,850	40,978	31,135	7,205	38,340
Employee .....	223,241	75,447	298,688	259,105	111,197	370,302
Helper .....	1,318	634	1,952	1,167	2,613	3,780
Not at work .....	8,520	3,210	11,730	(a)	(a)	(a)
Unemployed .....	(a)	(a)	(a)	4,464	3,563	8,027
Total work force	288,339	89,222	377,561	319,618	130,806	450,424
Not in work force ...	201,886	389,893	591,779	228,912	412,539	641,451
Total population	490,225	479,115	969,340	548,530	543,345	1,091,875

(a) Definitional and conceptual differences prevent derivation of figures for both Censuses.

Occupation refers to the kind of work a person normally performs *e.g.* carpenter, clerk, and is classified according to the Australian Classification of Occupations which has been adapted from and closely adheres to the principles embodied in the International Standard Classification of Occupations issued by the International Labour Office, Geneva 1958. It contains 11 major groupings subdivided into 72 minor groups further subdivided into 313 individual categories. The following table shows the work force at the 1966 Census classified by occupation.

### Work Force: Occupation, South Australia, 30 June 1966

Occupation Group	Males		Females		Persons	
	Number	Proportion of Total	Number	Proportion of Total	Number	Proportion of Total
		%		%		%
Professional, technical and related workers .....	23,834	7.46	18,652	14.26	42,486	9.43
Administrative, executive and managerial workers .....	24,280	7.60	3,094	2.36	27,374	6.08
Clerical workers .....	25,423	7.95	36,000	27.52	61,423	13.64
Sales workers .....	17,374	5.44	19,161	14.65	36,535	8.11
Farmers, fishermen, hunters, timber-getters and related workers .....	40,723	12.74	8,420	6.44	49,143	10.91
Miners, quarrymen and related workers .....	1,741	0.55	26	0.02	1,767	0.39
Workers in transport and communication occupations .....	23,274	7.28	3,046	2.33	26,320	5.84
Craftsmen, production-process workers and labourers (n.e.i.) ...	145,427	45.50	15,802	12.08	161,229	35.79
Service, sport and recreation workers	11,611	3.63	21,986	16.81	33,597	7.46
Members of armed services, enlisted personnel .....	3,432	1.07	168	0.13	3,600	0.80
Occupation inadequately described or not stated .....	2,499	0.78	4,451	3.40	6,950	1.54
Total work force ....	319,618	100.00	130,806	100.00	450,424	100.00

Industry refers to the branch of productive activity, trade or service in which the individual works or carries out his occupation. The Australian Classification of Industries used for the 1966 Census divides the whole field of industry into 15 major industry groups which, in turn, are divided into 53 sub-groups and 342 individual categories.

In the next table the numbers of males and females in the work force at the 1966 Census are classified according to industry in conjunction with occupational status. The proportion of the work force engaged in primary production declined from 22.2 per cent in 1933 to 17.9 per cent in 1947 and to 10.6 per cent in 1966. In contrast, the percentage recorded as employed in manufacturing industries rose from 15.5 in 1933 to 26.8 in 1947 and to 27.8 in 1966.

### Work Force: Industry and Occupational Status, South Australia

*Census 30 June 1966*

Industry Group	Employed					Un-employed	Total Work Force
	Employer	Self-Employed	Employee	Helper	Total		
MALES							
Primary production .....	8,407	16,756	12,650	809	38,622	263	38,885
Mining and quarrying .....	79	604	2,325	17	3,025	45	3,070
Manufacturing .....	2,207	1,783	96,011	73	100,074	721	100,795
Electricity, gas, water and sanitary services .....	14	19	10,726	6	10,765	40	10,805
Building and construction .....	3,137	3,965	29,084	46	36,232	687	36,919
Transport and storage .....	878	2,139	18,586	17	21,620	191	21,811
Communication .....	—	2	7,653	3	7,658	25	7,683
Finance and property .....	358	608	8,793	16	9,775	26	9,801
Commerce .....	5,355	3,492	35,609	79	44,535	326	44,861
Public authority (n.e.i.) and defence services .....	—	—	11,492	—	11,492	34	11,526
Community and business services (including professional) .....	1,807	522	17,758	46	20,133	90	20,223
Amusement, hotels and other accommodation, cafes, per- sonal services, etc. ....	1,452	1,149	7,063	33	9,697	99	9,796
Other industries .....	—	1	2	—	3	—	3
Industry inadequately described or not stated .....	53	95	1,353	22	1,523	1,917	3,440
Total males in work force	23,747	31,135	259,105	1,167	315,154	4,464	319,618
FEMALES							
Primary production .....	1,527	3,048	2,742	1,394	8,711	59	8,770
Mining and quarrying .....	6	24	128	2	160	1	161
Manufacturing .....	450	410	22,983	102	23,945	313	24,258
Electricity, gas, water and sanitary services .....	2	—	553	—	555	8	563
Building and construction .....	291	148	996	66	1,501	14	1,515
Transport and storage .....	145	170	1,809	32	2,156	15	2,171
Communication .....	—	1	2,183	—	2,184	16	2,200
Finance and property .....	40	88	5,912	17	6,057	34	6,091
Commerce .....	2,290	1,957	26,373	385	31,005	339	31,344
Public authority (n.e.i.) and defence services .....	—	—	3,510	—	3,510	31	3,541
Community and business services (including professional) .....	307	409	29,530	109	30,355	267	30,622
Amusement, hotels and other accommodation, cafes, per- sonal services, etc. ....	1,120	827	12,319	215	14,481	222	14,703
Other industries .....	—	—	1	—	1	2	3
Industry inadequately described or not stated .....	50	123	2,158	291	2,622	2,242	4,864
Total females in work force	6,228	7,205	111,197	2,613	127,243	3,563	130,806

### Labour Force Survey

In addition to complete census counts, estimates of the civilian labour force are prepared each quarter from the results of surveys conducted at a sample of dwellings throughout Australia. These surveys began in 1960 and were initially

confined to the six State capital cities. During 1964 the surveys were extended to include non-metropolitan urban and rural areas, thereby enabling derivation of estimates of the total civilian labour force in Australia. Because of the nature of the sample used, national estimates only are prepared, and information is not available for individual States.

Statistics obtained from the surveys include numbers employed and unemployed; labour force participation and unemployment rates; duration of unemployment; analyses of reasons for 'under employment'; as well as age, sex, occupation and industry characteristics.

The following table shows details of the employment status of the civilian population at August in each year from 1966 to 1970.

**Civilian Population 15 Years of Age and Over: Employment Status, Australia**

August	In Labour Force					Not in Labour Force	Civilian Population Aged 15 Years and Over
	Employed			Un-employed	Total		
	Agri-culture	Other Industries	Total				
MALES (per cent)							
1966.....	8.94	74.01	82.95	0.89	83.84	16.16	100.0
1967.....	8.96	73.51	82.47	0.92	83.39	16.61	100.0
1968.....	8.62	73.64	82.26	0.76	83.02	16.98	100.0
1969.....	8.53	73.73	82.26	0.73	82.99	17.01	100.0
1970.....	8.36	73.91	82.27	0.75	83.02	16.98	100.0
MARRIED WOMEN (per cent)							
1966.....	1.63	25.65	27.28	0.56	27.84	72.16	100.0
1967.....	1.56	27.06	28.62	0.69	29.31	70.69	100.0
1968.....	1.62	28.17	29.79	0.67	30.46	69.54	100.0
1969.....	1.87	29.37	31.24	0.67	31.91	68.09	100.0
1970.....	1.96	31.45	33.41	0.58	33.99	66.01	100.0
OTHER FEMALES (a) (per cent)							
1966.....	1.11	47.05	48.16	1.14	49.30	50.70	100.0
1967.....	0.73	47.32	48.05	1.09	49.14	50.86	100.0
1968.....	0.70	46.70	47.40	1.10	48.50	51.50	100.0
1969.....	0.94	45.66	46.60	1.01	47.61	52.39	100.0
1970.....	0.86	45.80	46.66	0.96	47.62	52.38	100.0
PERSONS (per cent)							
1966.....	5.17	53.43	58.60	0.82	59.42	40.58	100.0
1967.....	5.09	53.68	58.77	0.87	59.64	40.36	100.0
1968.....	4.93	53.98	58.91	0.79	59.70	40.30	100.0
1969.....	5.02	54.19	59.21	0.76	59.97	40.03	100.0
1970.....	4.95	55.00	59.93	0.73	60.67	39.33	100.0

(a) Includes never married, widowed and divorced.

Of particular note in recent years has been the increasing participation of married women in the work force. The following table shows the work force

participation rates of all women, with separate measures for married and for non-married women with each category further classified into age groups.

**Employed Women<sup>(a)</sup>: Participation Rates<sup>(b)</sup>, Age and Marital Status  
Australia**

August	Age Group (Years)								Total (a)
	15-19	20-24	25-34	35-44	45-54	55-59	60-64	65 and over	
MARRIED WOMEN (per cent)									
1966.....	28.7	36.1	28.3	35.2	30.9	17.9	9.8	3.5	27.8
1967.....	31.8	39.8	29.5	36.5	32.0	21.1	10.6	3.2	29.3
1968.....	35.6	40.0	31.1	36.9	34.0	23.5	12.1	2.8	30.5
1969.....	33.2	44.4	32.8	39.1	35.4	23.0	11.7	3.0	32.0
1970.....	38.4	44.6	36.2	42.1	37.6	23.0	11.6	2.9	34.0
OTHER FEMALES (c) (per cent)									
1966.....	65.9	90.5	80.8	68.8	61.0	42.9	23.1	4.5	49.3
1967.....	64.1	91.2	78.3	69.7	58.4	46.7	25.2	4.5	49.2
1968.....	61.6	90.2	83.8	71.8	60.9	43.8	22.5	4.2	49.5
1969.....	59.2	89.4	82.9	71.9	58.3	44.9	21.8	4.4	47.6
1970.....	59.1	90.0	81.8	70.3	57.9	44.1	23.3	3.8	47.5
ALL FEMALES (per cent)									
1966.....	63.1	57.5	34.3	38.2	35.7	24.6	14.8	4.1	35.3
1967.....	61.7	60.9	34.7	39.5	36.2	28.1	16.0	4.1	36.2
1968.....	59.8	60.4	36.2	40.1	38.1	29.1	15.9	3.7	36.7
1969.....	57.1	61.7	37.9	42.1	39.0	28.3	15.2	3.9	37.3
1970.....	57.4	61.8	41.3	44.6	40.7	28.2	15.6	3.5	38.6

(a) Civilians 15 years of age and over.

(b) The labour force in each group as a percentage of the civilian population aged 15 years and over in the same group.

(c) Includes never married, widowed and divorced.

In addition to work force details, information relating to various other subjects has been collected in supplementary surveys conducted in conjunction with the work force survey. The supplementary surveys have included: measures of the extent of multiple job holding in the civilian labour force, some characteristics of the attachment of school leavers to the labour force, estimates of the number and characteristics of Australian ex-service personnel and their dependants, the effect of long-term physical and mental disabilities on capacity to work, enrolment in non-school study courses, and information concerning labour force participation of persons responsible for the care of children. Some information relating to the last three supplementary surveys mentioned above is given on pages 194, 234-5 and 276-7.

### *School Leavers*

The definition of school leavers adopted for these surveys is 'persons aged fifteen to twenty-four who had attended full-time at a school, university or other educational institution at some time during the previous year and were not returning to full-time education in the year in which the survey was conducted.'

The number of school leavers who entered the work force expressed as a percentage of total leavers describes their labour force participation rates. This rate for South Australian males in February 1970 was 98.2 compared with the national rate of 95.5, indicating a very high rate of absorption of male school leavers into the labour force by February of the year after completing full time education. The equivalent rates for females were noticeably lower at 92.1 in this State and 88.5 for Australia. The following table indicates both numbers and participation rates in February of the years 1966 to 1970.

**Labour Force, Attachment of School Leavers**

February	South Australia			Australia		
	Total in Labour Force	Total Leavers	Labour Force Participation Rate	Total in Labour Force	Total Leavers	Labour Force Participation Rate
	'000		Per cent	'000		Per cent
MALES						
1966....	9.7	10.3	94.2	85.7	88.7	96.6
1967....	7.7	7.9	97.5	79.9	85.0	94.0
1968....	8.7	9.1	95.4	84.8	88.5	95.8
1969....	9.7	10.3	94.0	89.7	95.0	94.4
1970....	10.7	10.9	98.2	90.8	95.1	95.5
FEMALES						
1966....	7.6	9.1	83.5	75.3	84.8	88.8
1967....	7.9	8.9	88.8	74.6	82.4	90.5
1968....	5.7	6.7	85.3	72.1	80.8	89.2
1969....	8.0	9.1	88.1	83.7	93.4	89.6
1970....	8.4	9.1	92.1	81.2	91.7	88.5
PERSONS						
1966....	17.3	19.4	89.2	161.0	173.5	92.8
1967....	15.7	16.8	93.5	154.5	167.4	92.2
1968....	14.4	15.8	91.1	156.9	169.4	92.6
1969....	17.7	19.4	91.2	173.4	188.3	92.1
1970....	19.0	20.0	95.4	171.9	186.8	92.0

### *Child Care*

In May 1969 a survey, based on the quarterly population survey sample of households, was conducted throughout Australia in order to derive information about persons in the labour force who were responsible for the care of children under twelve years of age and the arrangements they made for the care of their children while they themselves were at work. In addition, the survey sought to establish the numbers of persons who would have entered the work force if suitable child care facilities had been available. The enquiry was directed mainly to working mothers, but males with the sole responsibility for children were also included.

The child care survey questions were asked of all female survey respondents who were under the age of sixty, and all males of the same age group who were widowed, divorced or permanently separated, with the following exceptions: persons attending school, university etc. full-time, persons permanently unable to work and inmates of institutions such as hospitals, sanatoria and gaols.

A *child care centre* was defined for the purposes of the survey as a registered or unregistered establishment other than a private dwelling, where care was provided for five or more children below compulsory school age. Centres such as pre-schools and kindergartens which are educational institutions were also included in this category. A *home care centre* was defined as one operated on a commercial basis in a private dwelling in which the proprietor generally lived.

The following tables indicate the numbers of persons responsible for children under twelve years of age, their labour force attachment, and the number who stated they would have worked if suitable child care arrangements had been available.

The labour force participation rates for persons responsible for pre-school children (22.3 per cent overall) were found to be, as one would expect, markedly lower than the rates for persons responsible for children of primary school age. However, a significant number of persons responsible for pre-school children (91,500 throughout Australia, including 7,700 in South Australia) indicated that they would have worked if suitable child care facilities were available whereas only an additional 11,300 persons throughout Australia responsible for older children indicated such a preference.

More details resulting from the survey are included in the Child Care bulletin (reference 17.2) published by the Commonwealth Statistician.

### **Persons Responsible for Children under 12 years of Age:**

#### **Employment Status, States, May 1969<sup>(a)</sup>**

State	In the Labour Force				Not in the Labour Force		Total	
	Full Time		Part Time					
Responsible for children under 6 years only:	'000	%	'000	%	'000	%	'000	%
N.S.W. ....	40.0	12.2	34.1	10.4	253.4	77.4	327.5	100.0
Vic. ....	35.5	13.9	24.4	9.5	195.6	76.6	255.5	100.0
Qld. ....	13.3	10.0	10.5	7.9	109.6	82.1	133.4	100.0
S.A. ....	8.7	10.0	10.5	12.2	67.1	77.8	86.3	100.0
W.A. ....	7.6	10.4	11.1	15.2	54.5	74.4	73.2	100.0
Tas. ....	n.a.	n.a.	n.a.	n.a.	23.8	79.3	30.0	100.0
Aust. (b) ....	109.5	11.9	96.0	10.4	715.5	77.7	921.0	100.0
Responsible for all children under 12 years:	'000	%	'000	%	'000	%	'000	%
N.S.W. ....	149.0	29.4			358.4	70.6	507.4	100.0
Vic. ....	121.8	31.2			268.6	68.8	390.5	100.0
Qld. ....	46.8	23.3			154.3	76.7	201.2	100.0
S.A. ....	39.1	29.2			95.1	70.8	134.1	100.0
W.A. ....	36.1	31.8			77.3	68.2	113.4	100.0
Tas. ....	12.7	27.2			34.0	72.8	46.7	100.0
Aust. (b) ....	413.9	29.2			1,003.0	70.8	1417.0	100.0

(a) Females and widowed, divorced or separated males aged 15-59 years.

(b) Includes Northern Territory and Australian Capital Territory.

n.a. not available



**Females Not in the Labour Force Who Would Have Worked if Suitable Child  
Care Arrangements had been Available: Number and Age of Children  
States, May 1969**

Age and number of children	N.S.W.	Vic.	Qld.	S.A.	W.A.	Tas.	Aust. (a)
Under 3 years:	'000						
One child .....	23.7	10.6	8.3	5.2	4.4	(b)	54.4
Total .....	28.4	12.7	9.8	5.5	5.1	(b)	64.3
3-5 years:							
One child .....	21.2	8.8	6.4	4.3	4.0	(b)	46.7
Total .....	25.8	11.3	8.5	4.8	4.7	(b)	58.4
Under 6 years:							
One child .....	19.9	9.6	6.3	4.7	4.6	(b)	46.4
Two or more children ..	20.2	8.8	7.2	(b)	(b)	(b)	45.1
Total .....	40.1	18.4	13.4	7.7	7.5	(b)	91.5
6 years and over .....	5.9	(b)	(b)	(b)	(b)	(b)	11.3
Total .....	46.0	20.8	14.8	8.6	7.9	(b)	102.8

(a) Includes Northern Territory and Australian Capital Territory.

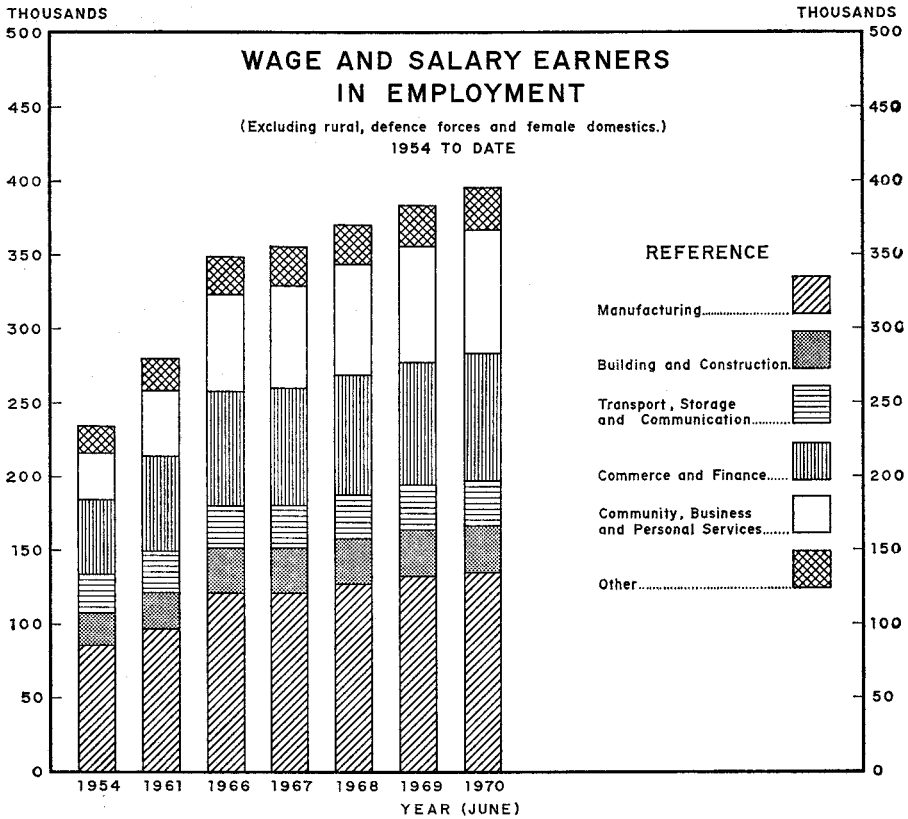
(b) Insufficient data obtained in sample.

### WAGE AND SALARY EARNERS IN EMPLOYMENT

Details of the number of wage and salary earners in civilian employment other than at census dates are available from periodic estimates. These estimates, which exclude employees in agriculture and private domestic service, are based on information obtained at population censuses, known as bench-marks, with adjustments to these bench-marks being made from certain current information. The results of these surveys have been published in bulletins issued by the Commonwealth Statistician.

In 1970 a new series of estimates for June 1966 and subsequent months, and based on 1966 census bench-marks was published. The new series includes a larger number of persons in the work force because of the more inclusive nature of the definitions used at the 1966 Census (see page 271). For this reason the estimates for June 1966 and later months are not directly comparable with estimates for months before June 1966.

An industry distribution of wage and salary earners derived from these estimates, and beginning with the census year 1954, is presented in the following bar chart. 'Manufacturing' includes employees of manufacturing enterprises who are not directly associated with the productive process, such as sales and distribution personnel. The category 'community, business and personal services' covers employees in education, health, amusement, hotels and restaurants, and professional and personal services but excludes private domestics.



Estimated employment for June in the years 1966 to 1970 classified by industry group, is given in the following table.

**Wage and Salary Earners in Employment, South Australia<sup>(a)</sup>**

June	Manufacturing	Building and Construction	Transport, Storage and Communication	Commerce and Finance	Community, Business and Personal Services	Other	Total Employment
<b>MALES ('000)</b>							
1966.....	97.1	29.8	24.5	44.8	24.8	21.8	242.8
1967.....	97.3	29.9	24.8	45.6	25.9	22.3	245.7
1968.....	101.9	29.3	25.5	46.6	27.7	22.7	254.0
1969.....	106.1	30.2	25.9	47.8	28.3	23.2	261.6
1970.....	107.5	30.2	26.1	49.3	29.6	23.9	266.6
<b>FEMALES ('000)</b>							
1966.....	23.5	1.0	4.1	32.9	40.5	4.2	106.1
1967.....	23.4	1.0	4.2	33.6	43.2	4.4	109.8
1968.....	25.1	1.1	4.3	34.7	46.8	4.4	116.2
1969.....	26.2	1.2	4.3	35.6	49.4	4.7	121.4
1970.....	27.7	1.2	4.6	37.1	54.4	4.9	129.9
<b>PERSONS ('000)</b>							
1966.....	120.6	30.8	28.6	77.7	65.3	26.0	348.9
1967.....	120.7	30.9	29.0	79.2	69.1	26.7	355.5
1968.....	127.0	30.9	29.6	81.3	74.5	27.1	370.2
1969.....	132.3	31.4	30.2	83.4	77.7	27.9	383.0
1970.....	135.2	31.4	30.7	86.5	84.0	28.7	396.5

(a) Excludes employees in agriculture, private domestics and defence forces.

Government and semi-government departments or authorities employ over 26 per cent of total civilian wage and salary earners. The following table shows the distribution of wage and salary earners at June 1969 and June 1970 by class of employer.

**Wage and Salary Earners in Employment: Class of Employer**  
**South Australia<sup>(a)</sup>**

Class of Employer	June 1969			June 1970		
	Males	Females	Persons	Males	Females	Persons
	'000					
Private .....	186.6	94.4	281.0	190.5	100.2	290.6
Government (b)—						
Commonwealth .	22.3	5.7	28.1	22.4	6.0	28.4
State .....	48.1	20.5	68.6	49.1	23.0	72.1
Local .....	4.6	0.7	5.4	4.7	0.7	5.4
Total government	75.0	27.0	102.0	76.1	29.7	105.9
Total employment	261.6	121.4	383.0	266.6	129.9	396.5

(a) Excludes employees in agriculture, private domestics and defence forces.

(b) Includes employees, within Australia, of government bodies (Commonwealth, State, local and semi-government) on services such as railways, tramways, banks, post office, air transport, education (including universities), broadcasting, television, police, public works, government factories and munitions establishments, government hospitals and institutions, migrant hostels, etc., as well as administrative employees.

Further information on employment in specific sectors such as factories, agriculture, the building industry etc. is found in the relevant sections.

## UNEMPLOYMENT

At the 1966 Census the definition of 'unemployed' recommended by the Eighth International Conference of Labour Statisticians was adopted. The new concept includes as unemployed those who, in the week before the Census, were actively looking for work and those who had been temporarily laid off by their employer without pay for the whole of that week. The term 'not at work' used in 1947, 1954 and 1961 Censuses, therefore, is not comparable with the 1966 approach. The count of persons unemployed in South Australia at the 1966 Census was 4,464 males and 3,563 females.

Monthly figures compiled by the Department of Labour and National Service from the operations of the Commonwealth Employment Service provide indicators of movement in the level of unemployment. The Department makes a count of the number of persons, registered with the Employment Service for employment on the Friday nearest the end of the month, who claimed at the time of registering that they were not employed, and who were still recorded as unplaced. Included are persons who have been referred to employers and those who may have obtained employment without notifying the Department. Also available is the number of vacancies, registered by employers, which were recorded as unfilled at the end of the month.

The table below gives the seasonally adjusted number of persons and vacancies registered at the end of each month for the years 1966 to 1970 *i.e.* it does not show the actual numbers unemployed, but a series from which seasonal variations have been removed so that long-term trends can be seen.

**Registration with Commonwealth Employment Service, South Australia<sup>(a)</sup>**  
(Seasonally Adjusted Series)

Month	Jan.	Feb.	Mar.	April	May	June	July	Aug.	Sept.	Oct.	Nov.	Dec.
Year:	PERSONS REGISTERED FOR EMPLOYMENT (b) ('000)											
1966.....	5.6	6.1	6.6	6.2	6.7	7.2	7.2	7.9	8.4	8.3	8.2	7.8
1967.....	8.0	8.2	8.0	8.4	8.4	8.5	8.6	8.9	8.3	7.8	8.2	8.2
1968.....	8.1	7.8	8.4	8.3	8.3	8.4	8.2	7.8	7.6	7.3	7.9	7.6
1969.....	7.8	7.8	7.4	7.3	6.8	6.3	6.2	6.0	5.8	6.4	6.0	6.5
1970.....	6.5	6.2	6.2	5.7	6.4	6.2	6.5	6.3	7.0	6.6	6.7	7.0
	VACANCIES REGISTERED ('000)											
1966.....	3.0	2.8	2.6	2.4	2.4	2.1	2.1	2.0	2.5	2.6	2.6	2.4
1967.....	2.3	2.3	1.8	2.0	1.9	1.8	1.8	2.0	1.9	2.0	1.9	2.2
1968.....	2.5	1.9	2.2	2.2	2.2	2.2	2.3	2.1	2.1	2.2	2.2	2.3
1969.....	2.4	2.4	2.5	2.8	3.0	3.6	3.4	3.4	3.2	2.9	3.1	3.2
1970.....	3.3	3.7	4.1	4.0	3.5	3.6	3.3	3.1	3.2	2.8	3.1	2.6
	EXCESS OF PERSONS REGISTERED OVER VACANCIES ('000)											
1966.....	2.7	3.3	4.0	3.8	4.3	5.1	5.0	5.9	5.9	5.7	5.6	5.4
1967.....	5.8	5.9	6.2	6.4	6.5	6.7	6.8	6.9	6.4	5.8	6.2	6.0
1968.....	5.6	5.9	6.1	6.2	6.1	6.2	5.9	5.7	5.4	5.1	5.7	5.3
1969.....	5.4	5.5	4.9	4.5	4.7	2.7	2.8	2.5	2.6	3.4	3.0	3.3
1970.....	3.3	2.5	2.1	1.7	2.9	2.6	3.2	3.2	3.8	3.8	3.6	4.4

(a) Includes Northern Territory.

(b) Persons who claimed they were unemployed.

One of the primary functions of the Labour Force Survey (see pages 275-6) is to provide regular and detailed information on unemployment in Australia. Separate details for South Australia are not available. The following table shows the number of unemployed persons and their duration of unemployment at the time of surveys conducted in August of each year from 1966 to 1970.

**Unemployed Persons, Australia<sup>(a)</sup>**

August	Unemployed		Proportion Unemployed for—				
	Number	Proportion of Labour Force	Under 2 Weeks	2 and Under 4 Weeks	4 and Under 13 Weeks	13 Weeks and Over	Total
	'000	Per cent	Per cent				
			MALES				
1966.....	36.0	1.1	25.2	30.6	24.2	20.0	100.0
1967.....	38.1	1.1	25.2	30.7	26.8	17.3	100.0
1968.....	32.1	0.9	20.6	37.4	26.8	15.3	100.0
1969.....	31.8	0.9	23.9	30.4	31.2	14.5	100.0
1970.....	33.5	0.9	25.7	31.3	31.1	11.9	100.0
			FEMALES				
1966.....	30.9	2.1	24.5	20.7	23.5	31.3	100.0
1967.....	34.8	2.3	21.0	20.4	27.6	31.0	100.0
1968.....	35.0	2.2	19.7	24.8	35.0	20.5	100.0
1969.....	34.2	2.1	23.6	29.0	34.0	13.4	100.0
1970.....	31.5	1.8	26.3	25.4	34.0	14.3	100.0
			PERSONS				
1966.....	66.9	1.4	24.8	26.2	23.8	25.3	100.0
1967.....	72.9	1.5	23.2	25.8	27.2	23.8	100.0
1968.....	67.1	1.3	20.1	30.7	31.1	18.0	100.0
1969.....	66.0	1.3	23.6	29.7	32.9	13.9	100.0
1970.....	65.0	1.2	26.0	28.3	32.6	13.0	100.0

(a) Civilians 15 years of age and over.

### EMPLOYMENT SERVICES

The Commonwealth Employment Service commenced operations in South Australia in May 1946. The main functions of the Employment Service are to assist people seeking employment to obtain positions best suited to their training, experience, abilities and qualifications; and to assist employers seeking labour to obtain employees best suited to the demands of the employers' particular class of work.

Specialised facilities are provided for young people, persons with physical and mental handicaps, ex-members of the defence forces, Aborigines, migrants, rural workers, and persons with professional and technical qualifications. Vocational guidance, provided without charge by psychologists, is available to any person, but is provided particularly for young people and handicapped persons.

The Commonwealth Employment Service is responsible for placing in employment migrant workers sponsored by the Commonwealth under the Commonwealth Nomination and similar schemes. This includes arranging for them to move to their initial employment and for their admission, if necessary, to Commonwealth migrant hostels. Experts for overseas service under technical aid programmes are recruited by the Employment Service.

Before unemployment benefit can be paid, persons seeking such benefit must be registered with the Employment Service which is responsible for certifying that suitable employment is not available.

In association with placement activities, regular surveys of the labour market are carried out. These include a monthly survey of employment in larger private factories covering practically all private factories with 100 or more employees and a large section of those with between 50 and 100 employees. The results of this survey give an earlier indication of current monthly trends in private factory employment than is available from any other source. A survey of the level of overtime and/or short-time being worked in a similar but slightly smaller sample of factories is conducted concurrently with this survey.

The Department of Labour and National Service operates nine Commonwealth Employment Service offices in the metropolitan area and has offices in seven country areas backed up by agents in smaller centres. The South Australian Regional Office of the Department of Labour and National Service is also responsible for district offices at Alice Springs and Darwin in the Northern Territory. A Professional Employment Office in Adelaide specialises in placement of the more highly qualified and professional applicants.

There are also a number of private employment agencies, all of which are required to register with the State Department of Labour and Industry. At 31 December 1970 there were twenty-nine such agencies registered.

## 7.2 ARBITRATION AND INDUSTRIAL ORGANISATIONS

### INDUSTRIAL ARBITRATION

In Australia a unique system of conciliation and arbitration by Government-established tribunals has been developed, with the Commonwealth Parliament and the State Parliaments each passing its own industrial legislation.

Under Section 51 of the Commonwealth Constitution the Commonwealth Parliament may make laws in relation to 'conciliation and arbitration for the prevention and settlement of industrial disputes extending beyond the limits of

any one State'. In addition the Commonwealth may legislate under certain industrial powers for the stevedoring and maritime industries, the Commonwealth Public Service, and certain Commonwealth projects. Commonwealth arbitration binds only the parties to a dispute, and decisions need not be of general application to an industry.

Employees not specifically covered by Commonwealth awards are subject to State industrial jurisdiction but where an award or determination of a State industrial tribunal is in conflict with an award of a Commonwealth tribunal, the latter prevails. Commonwealth jurisdiction is now the predominant influence in employer-employee relationships.

### **Commonwealth Industrial Tribunals**

Before 1956 a Court of Conciliation and Arbitration was responsible for the prevention and settlement of industrial disputes extending beyond the limits of any one State. In that year substantial amendments were made to the Conciliation and Arbitration Act separating the judicial and arbitral functions of the Court by the establishment of the Commonwealth Industrial Court and the Commonwealth Conciliation and Arbitration Commission.

The Industrial Court, which is comprised of a Chief Judge and five other Judges, interprets and enforces awards, passes judgment on questions of law and determines questions arising in relation to organisations registered under the Act. Decisions of the Industrial Court are final, although in certain matters an appeal lies to the High Court but only by leave of the High Court.

The Commonwealth Conciliation and Arbitration Commission at February 1971 comprised a President, five Deputy Presidents, a Senior Commissioner, fourteen Commissioners, and four Conciliators. Inquiries into basic wages, standard hours, and long service leave must be dealt with by the Commission in Presidential Session, *i.e.*, constituted by at least three presidential members. Other matters are generally dealt with by individual Commissioners who are assigned to particular industries or industry groups. A presidential member of the Commission deals with matters in the maritime and stevedoring industries. Conciliators assist in the reaching of agreement but have no power to impose compulsory arbitration.

An appeal may be lodged against awards and certain decisions made by a Commissioner if in the opinion of the Commission the matter is of such importance that in the public interest an appeal should lie. These appeals are heard by the Commission consisting of not less than three members of whom at least two are presidential members.

### **State Industrial Tribunals**

The South Australian legislation governing State intervention in industrial relations is the Industrial Code 1967-1970. The Code provides for:

- (1) An Industrial Court which deals with matters of law and hears claims for recovery of money payable under awards or agreements;
- (2) An Industrial Commission which makes awards covering workers not under the jurisdiction of Conciliation Committees; and
- (3) Conciliation Committees which make or vary awards for an industry or area of the State in relation to which each Committee is appointed.

The President and any Deputy President of the Industrial Court are Judges of that Court. The Court itself consists of one or more Judges or the Industrial Magistrate as the President directs. The President and each Deputy President of the Industrial Court are also President and Deputy Presidents respectively of

the Industrial Commission. Arbitral functions of the Commission may be exercised by the President or any one of the Deputy Presidents or Commissioners as directed by the President. When required a Full Commission is constituted by either the President and two Commissioners or (as directed by the President) a Deputy President and two Commissioners.

Although the President and Deputy Presidents must be persons eligible for appointment as Judges of the Supreme Court, the two Commissioners appointed by the Governor do not require law qualifications. The Act provides that one must be experienced in industrial affairs through association with employers' interests, and the other must have similar experience by having been associated with trade union affairs.

Conciliation Committees with one of the Commissioners as chairman are appointed for a three year term by the Minister of Labour and Industry on the recommendation of the President and have the same jurisdiction in industrial matters as the Commission. If the process of conciliation before a committee fails, then the chairman sits as a Commissioner to determine the unresolved matters. The awards of the Committees operate as common rules in the industries concerned, but the awards of the Commission are binding only on the parties before the Commission unless the Commission makes an order declaring the award a common rule.

Provision is made for a Commissioner, whether dealing with a matter as Commissioner or as Chairman of a Conciliation Committee, to consult with the President as to whether a matter should be dealt with by the Full Commission and he is required to so consult with the President on the application of any party to an industrial matter before him.

There is a right of appeal against awards and decisions of a Commissioner or of a Conciliation Committee. As one Commissioner is the Chairman of each Conciliation Committee a provision is included to enable the appeal to be heard by a bench of three, namely the President, a Deputy President and the Commissioner not concerned in the matter which is the subject of the appeal. This tribunal is described as the Commission in Appeal Session.

Power is given to the Industrial Court to hear claims for the recovery of sums due under awards or registered agreements, but there is no power to award costs against either party. Where the amount of the claim exceeds \$60 and the claim has been heard by the Industrial Magistrate an appeal may be heard by a Judge of the Industrial Court.

Proceedings against persons or organisations breaching an award are heard in a Court of Summary Jurisdiction although where a question of law is involved the matter may be referred to the Industrial Court.

Proceedings before the Industrial Commission may be commenced by an application submitted by:

- (i) the Minister for Labour and Industry;
- (ii) an employer, or group or registered association of employers in an industry employing in the aggregate not less than twenty employees or 75 per cent of the employees in the industry, whichever is the lesser; or
- (iii) a group or registered association consisting of not less than twenty employees or 75 per cent of the employees within an industry, whichever is the lesser.

At 31 December 1970 there were three associations of employers and fifty associations of employees registered with the Industrial Commission.

### EMPLOYEE ORGANISATIONS

At 31 December 1969 there were 135 separate unions operating in South Australia; although a number of unions exist only in this State, branches of interstate or federated unions account for the majority of total membership. Some of these are bound under a system of unification with centralised control while others are practically independent and self-governing, the federal bond existing only for limited specified purposes.

The central labour organisation for the State is the United Trades and Labor Council of South Australia, and combined union councils exist for Mount Gambier, Port Augusta, Port Lincoln, Port Pirie, the Upper Murray and Whyalla. These central organisations, together with individual unions are affiliated with the Australian Council of Trade Unions (ACTU). All major unions are affiliated with the Council, which was founded at an All-Australian Trade Union Congress in 1927. The Trades and Labor Council is the State branch of the ACTU and has the right to appoint one representative to act on the executive of the Council.

The following table gives particulars of the number of separate unions and union membership for the years 1966 to 1969. The table includes estimated percentages of trade union members to total wage and salary earners in employment. The estimates of total wage and salary earners have been calculated by adding estimates of rural and private domestic employees based on census results to estimates of wage and salary earners which normally exclude rural and private domestic employees. For this reason and because trade union membership includes some persons not in employment, the percentages shown in the table must be regarded as approximations.

In comparing the percentages shown in this table with those shown in previous Year Books, allowances should be made for the fact that the present estimates are based on a new series of employment estimates from June 1966. The change is most significant for female employees as the new employment estimates include a considerable number of part-time employees who had previously been excluded. For more detailed information on this aspect see pages 279-80.

### Trade Unions, South Australia

*At 31 December*

Year	Separate Unions	Members			Proportion of Members to Total Wage and Salary Earners		
		Males	Females	Persons	Males	Females	Persons
	No.	'000			Per cent		
1966.....	136	149.9	28.6	178.5	59	25	48
1967.....	133	151.9	30.3	182.2	58	26	48
1968.....	133	153.1	32.5	185.6	57	26	47
1969.....	135	158.6	35.6	194.2	57	27	48
1970.....	137	163.2	39.4	202.7	57	28	48



In the next table unions and membership have been classified under broad industrial groupings. Where the members of a union are employed in a number of industries they have been classified to the predominant industry. The classification 'other' includes rural industry, mining and quarrying, banking, insurance and clerical, wholesale and retail trade, amusement, hotels and community and business services.

**Trade Unions: Industry Groups, South Australia**  
*At 31 December*

Year	Manu- facturing	Building and Con- struction	Transport	Public Authority (n.e.i.)	Other	Total
NUMBER OF SEPARATE UNIONS						
1966....	41	6	20	37	32	136
1967....	40	6	20	36	31	133
1968....	39	6	20	35	33	133
1969....	39	6	19	36	35	135
1970....	39	7	20	37	34	137
NUMBER OF MEMBERS ('000)						
1966....	65.6	11.0	19.5	41.7	40.7	178.5
1967....	64.4	11.0	19.5	43.9	43.4	182.2
1968....	65.4	10.1	19.4	45.4	45.3	185.6
1969....	68.5	9.9	20.5	48.4	46.9	194.2
1970....	72.6	10.7	20.5	50.6	48.3	202.7

A historical summary of the growth of the trade union movement in South Australia was included on pages 280-1 of the *South Australian Year Book* 1969.

### EMPLOYER ORGANISATIONS

In industrial matters, the South Australian Employers' Federation Inc., founded in 1889, and the South Australian Chamber of Manufactures, established twenty years earlier in 1869, are the dominant employer organisations. These two organisations provide industrial services for the majority of South Australian employers and employer groups.

The Employers' Federation is an incorporated body being largely a federation of employer associations, although provision is made for individual membership. In 1970 there were forty-two affiliated associations encompassing some 10,000 employers, and approximately 1,000 individual members. The federation is maintained by fees paid by members, together with charges made for industrial actions, and from secretarial charges from member associations for which the Federation acts as secretariat. A council, which contains a representative from each of the member associations, is elected annually, and an executive is elected by the council. Services provided include the negotiating and drafting of industrial agreements, and the preparation and presentation of cases before Commonwealth and State industrial tribunals. Advice is provided on existing awards and determinations, and on various aspects of industrial legislation.

The Chamber of Manufactures, formed originally to promote the products of South Australia, established an industrial department in 1940-41, and has since accepted increasing responsibility for representing employers' interests in

the fixing of wages and the determination of employment conditions, both in State and Commonwealth jurisdictions. The chamber has over 3,000 members organised, where possible, into more than fifty trade sections. Administration is by a council of some 130 members representative of industry groups and trade sections, which in turn elect an executive of six members. In addition to industrial matters, the chamber secretariat draws attention to proposals before the State and Commonwealth Parliaments, proposals of local government authorities, matters before the Tariff Board, and regulations of government departments and instrumentalities which could or do affect member companies.

### INDUSTRIAL DISPUTES

Details of the number and extent of industrial disputes occurring in South Australia are shown in the next table. Effects on other establishments because of lack of materials, disruption of transport services, power cuts, etc. are not included in these statistics. Particulars of all disputes in progress during the year are included in the annual figures. Consequently, details of the number of disputes and of workers involved in the disputes which commenced in any year, and were still in progress during the following year, are included in the figures for both years. Working days and wages lost are included in the appropriate year. Workers involved in more than one dispute during the year are counted once for each dispute. Because of difficulties in identifying all participants in every dispute the statistics given below should be regarded as giving only a broad measure of the extent of work stoppages.

**Industrial Disputes, South Australia<sup>(a)</sup>**

Period	Disputes	Workers Involved <sup>(b)</sup>	Working Days Lost	Estimated Loss in Wages
				\$'000
<b>Annual Averages:</b>				
1951-55 .....	30	17,800	50,500	310.0
1956-60 .....	24	12,800	22,400	157.4
1961-65 .....	39	18,500	26,000	234.6
1966-70 .....	82	45,100	62,600	717.6
<b>Year:</b>				
1966 .....	42	8,800	20,900	199.7
1967 .....	55	17,400	18,700	199.0
1968 .....	83	39,400	51,100	514.6
1969 .....	72	102,800	129,000	1,551.4
1970 .....	156	57,000	93,100	1,123.1

(a) Disputes involving a stoppage of work of ten man-days or more.

(b) Includes persons thrown out of work at the establishment where the stoppages occurred but not themselves parties to the dispute.

In the following table industrial disputes occurring during 1969 and 1970 are classified by industry groups. A dispute involving workers in more than one industry group is counted once only and is included in the industry group which

has the largest number of workers involved. Other details are allocated to their respective industry groups.

### Industrial Disputes: Industry Groups, South Australia<sup>(a)</sup>

Industry Group	1969				1970			
	Disputes	Workers Involved (b)	Working Days Lost	Estimated Loss in Wages	Disputes	Workers Involved (b)	Working Days Lost	Estimated Loss in Wages
		'000	'000	\$'000		'000	'000	\$'000
Engineering, metals, vehicles, etc. ....	28	43.4	48.8	606.0	56	26.5	45.4	545.0
Food, drink and tobacco .....	2	6.4	6.7	65.2	2	3.4	2.6	29.5
Other manufacturing	7	14.9	31.6	421.2	19	5.4	18.7	232.2
Building and construction ....	8	10.3	13.0	168.8	15	6.8	7.1	86.7
Railway and tramway services.	4	5.7	6.7	67.6	2	1.6	1.5	14.2
Road and air transport.....	4	5.9	6.3	66.7	6	0.6	0.3	3.5
Stevedoring .....	10	4.0	2.6	28.7	47	8.8	11.1	136.6
Other industries (c)	9	12.2	13.2	127.3	9	3.9	6.4	75.4
Total ....	72	102.8	129.0	1,551.4	156	57.0	93.1	1,123.1

(a) Disputes involving a stoppage of work of ten man-days or more.

(b) Includes workers indirectly involved.

(c) Includes Communication; Finance and property; Wholesale and retail trade; Public authority (n.e.i.) and Community and business services.

## 7.3 WAGES AND HOURS

### WAGES

Before the National Wage Cases of 1967, wages as determined by Commonwealth and State industrial authorities consisted of two distinct elements; a basic or living wage to which was added margins and loadings reflecting various features of employee activity. A more detailed description of these elements was included on pages 253 and 257-8 of the *South Australian Year Book* 1967.

The total wage concept was accepted by the decision of the Conciliation and Arbitration Commission in June 1967. The application of this concept, referred to on page 289, has limited the number of national wage cases in any year to one and provided the Commission with a flexible basis for decisions.

### Commonwealth Wages Fixation

The *Conciliation and Arbitration Act* 1904-1970 gives the Conciliation and Arbitration Commission power to make an award or to certify an agreement 'altering the basic wage for adult males (or females) (that is to say, that wage, or that part of a wage, which is just and reasonable for an adult male [or female], without regard to any circumstance pertaining to the work upon which, or the industry in which, he is employed) or the principles upon which it is computed'. The Commission holds wage inquiries from time to time with its findings applicable to industrial awards within its jurisdiction.

A detailed account of the history of Commonwealth wage fixation before the introduction of the total wage concept appears in Commonwealth Arbitration Reports and a summary was included on pages 257-60 of the *South Australian Year Book* 1968.

On 5 June 1967 the Full Bench of the Commonwealth Arbitration Commission decided to dispense with the separation of wages into basic rates, margins for skill and prosperity loadings and to accept the total wage concept instead. As well as the total wage policy the Commission had thus indicated a discontinuance of separate wage variations for males and females. Union claims for restoration of the basic wage and margins for skill system of wage fixing were rejected by the Commission in the 1968 and 1969 National Wage Cases.

In the 1969 National Wage Case, the Full Bench of the Commission ordered a 3 per cent increase in all total wages and raised the minimum wage for adult males by \$3.50 per week to \$41.90 (\$42.40 at Whyalla and Iron Knob). By determining a percentage increase to be applied to all wages, the Arbitration Commission showed its desire not to interfere with the then existing wage relativities. The new wage provisions were to operate from the first pay period beginning on or after 19 December 1969.

For the first time employers as well as the trade unions applied for unconditional wage increases in the 1970 National Wage Case. The Australian Council of Trade Unions sought a \$9.00 a week increase and a return to quarterly cost of living adjustments, the white collar unions sought a 16 per cent increase in both Federal rates and those of the Commonwealth Public Service and private employers sought an increase in the minimum wage of 2 per cent.

The Commission again rejected quarterly adjustments but ordered a 6 per cent increase in all total wages and raised the minimum wage for adult males to \$45.90 (\$46.40 at Whyalla and Iron Knob). The new wage rates came into effect from the first pay period on or after 1 January 1971.

### State Wage Fixation

All awards or determinations of a State industrial tribunal include a 'living wage' which, according to the Industrial Code, 1967-1970, is a sum sufficient for the 'normal and reasonable needs of the average employee'.

Although the Full Bench of the Industrial Commission has the power to amend the living wage, all variations between 1949 and 1968 were made by proclamation following judgments of the Commonwealth Conciliation and Arbitration Commission. In 1969 however, following the 1969 National Wage Case, the South Australian Industrial Commission decided to approve as a temporary measure an 'economic' loading of 3 per cent to State awards with the living wage and margins for skill remaining unchanged. The introduction of the loading was to avoid the necessity for a separate application to be made to the Commission for amendment of each award.

In 1970 the Industrial Code was amended to overcome the need for separate applications and the Commission abolished the loading, raised the living wage for males to \$37.85 per week (\$38.35 at Whyalla and Iron Knob) and approved the increase in the minimum wage to \$45.90 (\$46.40 at Whyalla and Iron Knob).

Basic wage, living wage and minimum wage rates applicable since 1961 are recorded in the following table.

## Living Wage and Minimum Wage, South Australia

Month First Operative	State Awards				Commonwealth Awards	
	Living Wage			Minimum Wage	Basic Wage	Minimum Wage
	State, except Whyalla and Iron Knob		Whyalla and Iron Knob			
	Males	Females	Males	Adult Males (a)	Males (b)	Adult Males
	\$	\$	\$	\$	\$	\$
July 1961 ...	28.30	21.20	28.80	..	28.30	..
June 1964 ..	30.30	22.70	30.80	..	30.30	..
July 1966 ...	32.30	24.20	32.80	..	32.30	36.05
Sept „ ...	32.30	24.20	32.80	36.05	32.30	36.05
July 1967 ...	33.30	25.20	33.80	37.05	(c)	37.05
Oct. 1968 ...	34.65	26.55	35.15	38.40	..	38.40
Dec. 1969 ..	34.65	26.55	35.15	41.90	..	41.90
Jan. 1971 ...	37.85	29.00	38.35	45.90	..	45.90

(a) Before December 1969 not all State awards contained a minimum wage provision.

(b) Basic wage for females is 75 per cent of male rate.

(c) Basic wage eliminated from Commonwealth awards.

.. not applicable

### Relativities of Male and Female Wage Rates

In recent years there have been significant developments in the attitude of government and arbitration authorities towards the awarding of differential rates of wages for male and female employees.

In 1965 the South Australian Government decided to introduce progressively, over five years from July 1966, equal pay for women teachers employed by the South Australian Education Department. In 1966 this principle was extended to the State Public Service.

In June 1969 the Commonwealth Conciliation and Arbitration Commission, in what was accepted as a test case, granted equal pay to some women in the meat processing industry, set a timetable for implementation of equality of remuneration by 1 January 1972, and set out nine principles to be followed by individual commissioners or the Public Service Arbitrator in deciding future applications for the extension of equal pay provisions to other awards. The most significant of these principles were (1) that the employees concerned must be adults and should be working under the terms of the same determination or award, (2) that certain work covered by the determination or award should be performed by both males and females, (3) that work being performed should be of the same or like nature, and of equal value, and (4) that the female employees should be doing the same range and volume of work as male employees and under the same conditions. In the judgment the Commission indicated that it had been influenced by the fact that four State governments, including South Australia had legislation in force to implement similar provisions in their respective States.

Since the November 1967 amendment to the Industrial Code and the June 1969 decision of the Commonwealth Conciliation and Arbitration Commission,

equal pay provisions in accordance with the principles laid down have been extended to a number of industries under both State and Commonwealth jurisdiction.

A more complete historical discussion on the relativities of male and female wage rates was included on pages 290-2 of the *South Australian Year Book* 1970.

### Award Wages

The minimum weekly amounts provided in awards, determinations, and registered agreements under Commonwealth and State jurisdiction are known as award rates. The amounts shown in the following tables are a weighted average of minimum weekly wage rates payable to adult males and females in South Australia. Generally these are award rates; however, in a few cases where registered agreements are dominant in a particular industry, rates prescribed therein are used. The amounts shown should not be regarded as actual current averages, but rather as indexes expressed in money terms.

The minimum rates used are for representative occupations within each industry, the weights for each occupation and industry being based on sample surveys conducted in 1954, with allowance made where necessary for subsequent changes in the industrial structure. Because of coverage difficulties rural industries are excluded. The statistics are designed to show movements in minimum wages as distinct from salaries, with the result that those awards, etc. which relate solely or mainly to salary earners have been excluded.

The first table shows weighted average minimum weekly wage rates for adult males and adult females with separate details shown for male employees covered by awards, etc. within Commonwealth and State jurisdictions. The index numbers refer to the total adult male and female wage rates. Classified as Commonwealth are awards of, or agreements registered with, the Commonwealth Conciliation and Arbitration Commission and determinations of the Commonwealth Public Service Arbitrator. Incorporated under the State heading are awards or determinations of, or agreements registered with, State industrial tribunals, together with any unregistered agreements used in the computations.

**Minimum Weekly Wage Rates: South Australia<sup>(a)</sup>**

31 December	Rates of Wage				Index Numbers (Base: Australia 1954 = 100)	
	Adult Males			Adult Females (All Awards)	Adult Males	Adult Females
	Common- wealth Awards, Etc.	State Awards, Etc.	All Awards			
	\$	\$	\$	\$		
1939.....	9.52	9.18	9.41	(b)	33.3	(b)
1945.....	11.76	11.25	11.60	(b)	41.1	(b)
1948.....	15.41	14.81	15.22	(b)	53.9	(b)
1951.....	23.72	23.35	23.60	17.02	83.6	85.5
1954.....	28.51	27.42	28.16	19.99	99.7	100.4
1957.....	30.92	30.22	30.69	21.95	108.7	110.3
1960.....	34.54	33.49	34.22	24.29	121.2	122.0
1963.....	36.81	35.48	36.40	25.52	128.9	128.2
1966.....	42.13	40.90	41.75	29.42	147.8	147.8
1969.....	51.63	48.57	50.69	35.70	179.5	179.3
1970.....	52.30	49.98	51.59	37.14	182.7	186.5

(a) Weighted average of minimum weekly rates payable for a full weeks work (excluding overtime) as prescribed in awards, determinations and agreements. Excludes rural industries.

(b) Comparable figures are not available.

In the next table weighted average minimum weekly wage rates for males and females are shown for individual industrial groups.

### Minimum Weekly Wage Rates: Industrial Groups, South Australia<sup>(a)</sup>

At 31 December

Industrial Group	1966	1967	1968	1969	1970
	\$	\$	\$	\$	\$
ADULT MALES					
All industrial groups .....	41.75	43.79	48.23	50.69	51.59
Mining and quarrying .....	40.98	43.12	46.25	47.88	48.17
All manufacturing groups .....	41.26	43.12	47.87	49.90	50.43
Engineering, metal works, etc. ...	41.24	43.08	48.44	50.28	50.25
Textiles, clothing footwear .....	39.58	41.28	44.17	46.94	49.84
Food, drink and tobacco .....	40.32	41.99	44.98	47.16	49.16
Sawmilling, furniture, etc. ....	40.81	42.70	47.75	50.04	50.04
Paper, printing, etc. ....	46.14	47.85	52.13	54.43	54.49
Other manufacturing .....	41.29	43.34	47.68	49.94	51.08
Building and construction .....	43.10	45.59	50.50	53.11	55.07
Railway services .....	40.70	42.49	45.26	49.18	49.23
Road and air transport .....	41.26	43.19	46.50	49.13	49.13
Shipping and stevedoring .....	41.88	43.85	51.60	55.10	59.27
Communication .....	49.30	52.77	58.50	64.16	67.04
Wholesale and retail trade .....	41.60	43.67	47.11	49.21	49.87
Public authority (n.e.i.) and community and business services...	40.80	43.10	45.56	49.36	49.59
Amusement, hotels, personal services, etc. ....	39.26	40.99	43.42	45.54	46.16
ADULT FEMALES					
All industrial groups .....	29.42	31.32	33.60	35.70	37.14
All manufacturing groups .....	28.71	30.43	32.44	34.61	36.49
Engineering, metal works, etc. ...	28.53	30.22	32.52	34.42	37.62
Textiles, clothing and footwear ...	28.90	30.72	32.48	34.98	36.68
Food, drink and tobacco .....	28.62	30.17	31.98	33.94	35.25
Other manufacturing .....	29.18	31.04	33.00	36.02	37.08
Transport and communication ..	32.33	34.73	37.16	40.65	43.62
Wholesale and retail trade .....	30.09	32.22	34.99	36.49	37.46
Public authority (n.e.i.) and community and business services...	30.18	32.24	33.59	36.45	37.27
Amusement, hotels, personal services, etc. ....	27.73	29.18	31.59	33.84	34.64

(a) For details of coverage see text above.

In May of 1963 and 1968 surveys were conducted to estimate the proportion of employees affected by awards, determinations, and registered agreements. The following table indicates the approximate proportions found to be affected under Commonwealth and State jurisdiction respectively. Also shown are the proportions of employees whose rates of pay and working conditions were not affected by awards, determinations or registered agreements including those working under unregistered agreements. Employees in rural industry and in private domestic service were excluded from the survey.

**Incidence of Awards, Determinations, and Registered Agreements  
South Australia, May 1963 and 1968**

Date	Employees			
	Represented in Estimates	Affected by Commonwealth Awards, Etc.	Affected by State Awards, Etc.	Not Affected by Awards, Etc.
	'000	Per cent		
		MALES		
May 1963 .....	194	55.7	29.0	15.3
May 1968 .....	218	58.0	28.6	13.4
		FEMALES		
May 1963 .....	64	23.7	62.3	14.0
May 1968 .....	78	27.9	60.9	11.3

### EARNINGS

Figures given in this section relate to actual average weekly earnings (including award wages, salaries, overtime earnings, over-award and bonus payments and prepayments) of all wage earners and salaried employees, whether adult or junior full-time, part-time, or casual. Payments to members of the defence forces are excluded.

Particulars of wages and salaries are not available for males and females separately and average earnings have therefore been calculated by dividing total civilian employment expressed in terms of 'male units'. Male units represent total male employment plus a proportion of female employment based on the approximate ratio of female to male earnings.

**Average Weekly Earnings per Employed Male Unit, South Australia<sup>(a)</sup>**

Year	September Quarter	December Quarter	March Quarter	June Quarter	Year
	Dollars				
1961-62 ..	44.00	45.80	43.40	45.70	44.70
1962-63 ..	45.30	47.40	44.50	46.00	45.80
1963-64 ..	46.70	50.30	46.50	49.10	48.20
1964-65 ..	52.20	53.40	50.10	52.30	52.00
1965-66 ..	54.60	55.30	51.40	53.80	53.80
1966-67 ..	56.50	57.80	55.30	57.90	56.90
1967-68 ..	60.00	61.60	58.80	61.30	60.40
1968-69 ..	62.50	65.90	63.10	65.60	64.30
1969-70 ..	67.70	72.30	67.40	72.10	69.90
1970-71 ..	74.20	78.40	75.20		

(a) Includes Northern Territory.

As quarterly figures are affected by seasonal influences, comparisons for trends should be made by relating complete years or corresponding quarters. From December quarter 1963, comparisons with corresponding quarters of earlier years are affected by additional prepayments arising from extensions of annual



leave from two to three weeks. Due to variation in coverage, etc. these figures cannot be related to the minimum weekly wage rates shown in the preceding section.

Separate estimates of the average weekly earnings of males and females, and of adults and juniors, have been obtained from sample surveys conducted in the last pay-periods of October 1962-1964 and 1966-1970.

These surveys were based on a sample selection of private employers subject to pay-roll tax. Consequently employees of government and semi-government authorities and of religious, benevolent and similar organisations exempt from pay-roll tax are excluded. Also specifically excluded are employees in agriculture and private domestic service and casual waterside workers. Waterside workers on weekly hire employed under the permanent employment scheme were included in the October 1968 and subsequent surveys.

Summarised results of the last five surveys are given in the following table.

**Average Earnings, South Australia**

October	Average Weekly Earnings				Average Hourly Earnings			
	Males		Females		Males		Females	
	Adult	Junior	Adult	Junior	Adult	Junior	Adult	Junior
	Dollars							
1966.....	58.00	27.70	33.70	22.30	1.35	0.68	0.85	0.57
1967.....	60.90	30.30	35.80	23.70	1.41	0.74	0.90	0.61
1968.....	64.60	31.70	37.20	23.90	1.51	0.77	0.93	0.61
1969.....	68.90	34.40	39.90	27.00	1.58	0.83	1.01	0.68
1970.....	73.90	36.20	43.50	28.50	1.72	0.88	1.11	0.73

Similar surveys were conducted in 1961 and 1965 to determine the distribution of employees at various levels of earnings. On both occasions the survey was restricted to adult male employees while part-time and casual employees were excluded. Government employees were included only in the 1965 survey. A table showing the distribution of earnings by adult male employees in South Australia at October 1965 was included on page 297 of the *South Australian Year Book* 1970.

### HOURS OF WORK

The 40-hour week is the standard working week for employees under Commonwealth and State awards; however, the number of hours constituting a full week's work varies between occupations. Certain Commonwealth awards covering rural industries prescribe hours in excess of forty, while other occupations by tradition work less than forty hours, although forty hours is generally retained in their awards.

The weighted average standard hours (excluding overtime) prescribed in awards, determinations, and agreements for a full working week for adult male employees in all industries in South Australia, except rural, shipping, and stevedoring, was 39.96 hours at 31 August 1969. This compared with 44.62 hours at 31 March 1939 and 43.83 hours at 30 September 1947 immediately before the introduction of the 40-hour week. The weighted average for female

employees at 31 August 1969 was 39.67 hours. The weighted average figure for South Australian male employees has not changed significantly since 1953, nor for females since 1951.

The normal working day is of eight hours duration, and employees working beyond these hours are paid penalty rates. Award overtime rates are generally on the basis of time-and-a-half for the first four hours, with double-time thereafter. Double-time generally applies also to Saturday afternoon and Sunday work. Provisions usually restrict overtime so that the employee has a break of at least eight hours before resuming duty. Awards in certain industries provide for broken time and shift work. Employees on shift work normally rotate between shifts, receiving a loading for the working of afternoon and evening shifts.

The following table shows the relative distribution of employed civilian wage and salary earners in Australia according to the number of hours worked in a specified week, as recorded in the August Labour Force Surveys for each of the years 1966 to 1970. The distribution is based on actual hours worked, including overtime, rather than hours paid for, and is therefore affected by public holidays, leave, absenteeism, temporary absence from work due to sickness, accident and industrial disputes, and work stoppages due to plant breakdowns and weather.

**Employed Persons: Hours Worked, Australia<sup>(a)</sup>**

August	Proportion who Worked the Following Hours in the Specified Week							Total
	0	1-29	30-34	35-39	40	41-48	Over 49	
	Per cent							
1966.....	4.2	8.5	4.9	8.9	47.4	11.2	14.9	100.0
1967.....	3.8	8.6	5.4	10.0	45.7	11.8	14.7	100.0
1968.....	5.2	9.2	4.9	9.9	44.2	11.7	14.9	100.0
1969.....	5.3	9.9	5.2	10.3	41.6	12.2	15.5	100.0
1970.....	5.2	10.2	5.3	11.9	39.3	12.2	15.9	100.0

(a) Employed civilian population, fifteen years of age and over.

## HOLIDAYS AND LEAVE

### Public Holidays

A number of days are observed each year throughout the State as public holidays and additional days may be proclaimed either on a State-wide basis or applicable to particular localities. Employees required to work on public holidays normally receive an extra day's pay and are paid at penalty rates.

After the special public holiday proclaimed for 13 May 1970 to celebrate the running of the Centenary Adelaide Cup, the Holidays Act was amended to provide for an annual public holiday on the third Monday in May. From 1971 authorised public holidays are:

New Years Day (1 January or the following Monday if that day falls on a Saturday or Sunday),

Australia Day (first Monday after 25 January),

Good Friday,  
Easter Saturday,  
Easter Monday,  
Anzac Day (25 April or the following Monday if 25 falls on a Sunday),  
Adelaide Cup Day (third Monday in May),  
Queen's Birthday (traditionally falls on the Monday following the second Saturday in June),  
Labour Day (second Monday in October),  
Christmas Day (25 December or the following Monday if 25 falls on a Saturday or Sunday), and  
Proclamation Day (28 December or the following Monday if 28 falls on a Saturday or Sunday).

The Holidays Act makes provision for other days to be proclaimed in lieu of the authorised holidays.

### **Annual Leave**

Under Commonwealth awards generally three weeks annual recreation leave is granted to employees who have completed twelve months continuous service and there are provisions for a proportionate credit where employment is terminated before the completion of twelve months. Under State awards the Commonwealth standard has generally been adopted.

Most Commonwealth and State awards provide a sick leave entitlement. Generally employees are entitled to at least one weeks sick leave on full pay during each year of service, with varying provisions for the accumulation of unused leave.

### **Long Service Leave**

In 1964 the Commonwealth Conciliation and Arbitration Commission included, for the first time in a Commonwealth award, long service leave, granting employees in the graphic arts and metal trades industries leave on the basis of thirteen weeks for twenty years service in respect of employment prior to the date of the decision, and thirteen years in respect of subsequent service; these provisions have been extended to certain other Commonwealth awards. In a number of other cases, registered agreements provide for thirteen weeks leave after fifteen years service.

The South Australian Long Service Leave Act entitles employees in respect of continuous service after 1 January 1966 to thirteen weeks leave for fifteen years service and eight and two thirds weeks for each succeeding ten years service. In respect of service before 1 January 1966 the entitlement is calculated at the rate of thirteen weeks for twenty years service.

The obligation to grant leave is imposed on all employers in South Australia except in regard to employees entitled to long service leave pursuant to an award of the Commonwealth Conciliation and Arbitration Commission. The Industrial Commission has the power to exempt an employer from the provisions of the Act where the employees involved have access to benefits not less favourable than those prescribed by the Act. Other provisions of the Act relate to payment for leave, deferment of leave, claim for leave on termination of employment, and notice of granting of leave.

State and local government employees are in general entitled to thirteen weeks leave after ten years service, and Commonwealth Government employees to four and a half months after fifteen years service.

The various long service leave arrangements provide for additional *pro rata* periods of leave for service in excess of the minimum, and for *pro rata* payments for employees who have completed a specified term of service but who, through the termination of their services or through death, do not complete the full entitlement period.

## 7.4 INDUSTRIAL SAFETY

### SAFETY REGULATIONS AND INSPECTION

Most of the legislation directed at industrial safety is administered by the Department of Labour and Industry, although other authorities hold responsibilities in certain fields.

#### *Department of Labour and Industry*

The general working conditions in factories, shops, offices and warehouses are regulated by the Industrial Code, 1967-1970. Inspections are made by departmental officers to ensure that the requirements of the Industrial Code with respect to safeguarding of machinery, safety of processes, cleanliness and general working conditions in factories are being observed.

The registration and inspection of steam boilers and other pressure vessels is provided for under the Boilers and Pressure Vessels Act, 1968. The Lifts Act, 1960, regulates the use of lifts, escalators, cranes and hoists, and requires the Department to approve new installations and to inspect regularly existing lift equipment. The Inflammable Liquids Act, 1961, and the Liquefied Petroleum Gas Act, 1960, regulate the storage and carriage of these products. The Construction Safety Act, 1967, widens the scope of safety supervision and provides that persons in charge of rigging work must be certificated by the Department and that at every building or construction site where more than twenty hands are employed a safety supervisor must be appointed. Provision of on-site amenities comes within this Act rather than the Industrial Code.

#### *Department of Mines.*

Regulations under the Mines and Works Inspection Act, 1920-1970, provide for the health and safety of persons engaged in mining or quarrying and for the protection of the general public. Mining sites must be maintained in safe conditions with specific attention given to ventilation, sanitation, and the use of explosives. Officers of the Department inspect mines and quarries, check old workings, and investigate mining accidents.

#### *Department of Public Health*

Health aspects of industrial safety are the responsibility of the Occupational Health Section of the Department of Public Health. The Department investigates health hazards resulting from the presence of toxic and noxious substances in industry, both on its own initiative and on reference from employers, unions, other authorities, and individuals. Investigations are carried out where radio-active and irradiating apparatus is in use for industrial, scientific, or medical purposes.

*Chemistry Department*

The Explosives Act, 1936-1968, regulates the importation, manufacture, carriage, storage, and sale of explosives. The Chemistry Department is responsible for the maintenance of government magazines and the licensing and inspection of private magazines. Vehicles used in the carriage of explosives are also licensed. Almost all commercial explosives, including fireworks, entering the State are inspected by the Department.

*Electricity Trust of South Australia*

Electrical installations are required to conform to the service rules of the Electricity Trust and the wiring rules of the Standards Association of Australia, and are subject to inspection by Electricity Trust officers. Persons engaged in the installation, maintenance or repair of electrical services and permanently connected equipment must be licensed to do this work in accordance with the provisions of the Electrical Workers and Contractors Licensing Act, 1965-1966.

**WORKMEN'S COMPENSATION****Legislation**

Provisions describing assistance for workmen sustaining personal injury out of or in the course of their employment are included in the South Australian Workmen's Compensation Act, 1932-1969. The provisions of the Act extend to accidents during recess periods, travelling to or from work, travelling to or from or while in attendance at a place of pick up, travelling to or from or attending a trade or technical school, and travelling for medical treatment while on compensation. Diseases due to the nature of the employment are within the terms of the Act and special provision is made for silicosis and for certain industrial diseases contracted at Port Pirie.

Excluded from the scope of the Act are casual workers, persons working at home or sub-contracting, members of the crews of fishing vessels remunerated by a share in the profits or the gross earnings of the working of such vessels, service personnel and Commonwealth employees; the last-named being covered by the *Commonwealth Employees' Compensation Act* 1930-1970.

Compensation is payable when the injury results in death, or in total or partial, permanent or temporary incapacity. Where death results from the injury the Act provides for the payment of a lump sum based on four years earnings plus \$220 for each dependent child under sixteen years, with a minimum payment of \$2,200 and a maximum of \$12,000 plus the dependent child allowance. Proportionate payments are made to partial dependants, and where there are no dependants medical and funeral expenses are met. The minimum weekly rate of compensation payable during work-caused total incapacity for a single person under twenty-one years of age is \$15 or average weekly earnings whichever is lower. The maximum weekly payments are \$27 for an unmarried workman and \$40 for a married workman with dependants or average weekly earnings, whichever is the lower.

Provision is made for lump sum payments in lieu of weekly payments. Such payments are arranged by agreement; or after six months, by arbitration on application of either employer or employee. The total liability of the employer is limited to \$12,000 in the case of total incapacity and \$9,000 for partial

incapacity, in addition to weekly payments already made. Lump sum compensation is also provided for certain specified injuries, *e.g.* loss of limbs. In addition to other compensation reasonable medical, hospital, nursing, and ambulance expenses are paid and compensation to \$60 is provided for damaged clothing.

### Workmen's Compensation Insurance

The Workmen's Compensation Act requires every employer, unless specifically exempted, to obtain from a licensed insurance company a policy which fully covers his liability under the Act. The exemptions are the State Government which provides its own cover through the Government Accident Insurance Office, the South Australian Railways Commissioner, and any employer who can satisfy the Treasurer of his ability to meet all probable claims and who is accordingly issued with a certificate of exemption.

The following table shows the number of effective claims lodged with, and total compensation payments made by, insurance companies and self insurers during each of the last five years. Payments shown against any year will include some payments arising from claims lodged in earlier years.

**Workmen's Compensation Claims, South Australia**

Year	Claims Lodged	Payments Made	Average Payment per Claim
	No.	\$'000	\$
1965-66 .....	58,350	4,725	80.96
1966-67 .....	56,500	5,395	95.48
1967-68 .....	54,200	5,774	106.54
1968-69 .....	54,500	6,078	111.62
1969-70 .....	58,300	6,799	116.62

### INDUSTRIAL ACCIDENTS

Detailed information on industrial accidents in South Australia was first collected in 1961. Statistics are compiled from reports of workmen's compensation claims submitted by insurers through the South Australian Department of Labour and Industry. The collection is restricted to fatal accidents and to accidents causing an absence from work of one week or more. Cases involving travelling to or from place of employment, or occurring during a recess period, are excluded.

Particulars of the number of industrial accidents, of time lost, and compensation paid are given below for the years 1965-66 to 1969-70. The figures for any one year relate to claims closed during the year and to unclosed claims at the end of the year which have been outstanding for three years. Fluctuations in the flow of processing and reporting of claims can significantly affect the figures for any given year. Of the 9,859 non-fatal accidents in 1969-70, 1,220 or 12.4 per cent involved females. The ten reports of fatal accidents received during the year all referred to male workmen.

## Industrial Accidents, South Australia

Particulars	Unit	1965-66	1966-67	1967-68	1968-69	1969-70
Accidents:						
Fatal .....	No.	23	14	12	14	10
Non-fatal .....	No.	10,522	10,453	9,562	9,888	9,859
Time lost (non-fatal accidents):						
Total .....	week	37,659	40,306	38,942	40,089	40,919
Average per accident ....	week	3.6	3.9	4.1	4.1	4.2
Amount Paid (a):						
Fatal accidents .....	\$'000	166.3	131.7	117.8	113.7	90.5
Non-fatal accidents .....	\$'000	2,212.0	2,784.5	3,041.0	3,143.1	3,360.5
Total .....	\$'000	2,378.3	2,916.2	3,158.8	3,256.8	3,451.0
Average per non-fatal accident	\$	210	266	318	318	341

(a) Compensation for wages lost, hospital and medical expenses, and lump sum settlements.

Industrial accidents for 1969-70 are classified below by industry group. As the statistics are based on workmen's compensation claims, persons outside the scope of the South Australian Workmen's Compensation Act are excluded. Notable exclusions are self-employed persons and all Commonwealth Government employees. Thus persons employed within some industry groups, e.g. defence services and communication, are not covered at all while coverage is reduced in other groups, particularly in commerce and primary production.

## Industrial Accidents: Industry Groups, South Australia, 1969-1970

Industry Group	Fatal Accidents		Non-fatal Accidents			
	Number	Amount Paid (a)	Number	Proportion of Total	Time Lost	Amount Paid (a)
		\$'000		W	Weeks	\$'000
Primary production .....	2	7.4	821	8.3	3,549	243.9
Mining and quarrying .....	1	13.2	91	0.9	465	67.1
Manufacturing .....	1	27.1	4,345	44.1	17,177	1,529.9
Electricity, gas, water, and sanitary services .....	—	—	415	4.2	2,280	173.2
Building and construction ..	4	28.1	1,365	13.8	6,077	578.6
Transport and storage .....	—	—	741	7.5	2,992	192.8
Finance and property .....	—	—	28	0.3	150	11.2
Commerce .....	1	14.3	1,187	12.0	4,313	328.4
Public authority (n.e.i.) and community and business services .....	1	0.3	534	5.4	2,353	133.0
Amusement, hotels accommodation, cafes, etc. ....	—	—	332	3.4	1,563	102.5
Total .....	10	90.5	9,859	100.0	40,919	3,360.5

(a) Compensation for wages lost, hospital and medical expenses, and lump sum settlements.

Almost half of the accidents reported during 1969-70 resulted in absences from work of one week or more but less than two weeks' duration (48.5 per cent for males and 49.7 per cent for females). A further 26.9 per cent of males and 28.8 per cent of females involved in reported accidents experienced work absences of two to four weeks. Work absences of one year or more were reported in respect of 0.6 per cent males and 0.6 per cent females.

In the following table industrial accidents are allocated to an accident factor, this being the underlying agency, other than human failing, which appeared to contribute most materially to the accident.

### Industrial Accidents: Accident Factor, South Australia

Accident Factor	1967-68		1968-69		1969-70	
	Fatal	Non-fatal	Fatal	Non-fatal	Fatal	Non-fatal
Machinery .....	—	941	—	1,093	—	1,129
Vehicles .....	6	373	10	375	2	425
Electricity, explosions, flames, hot substances .....	—	335	2	250	2	243
Falling, slipping, stumbling, etc. ...	1	2,072	1	2,198	5	2,209
Striking against, stepping on, etc. ...	—	440	—	411	—	408
Struck by falling or moving objects.	4	1,715	—	1,699	—	1,602
Strain in handling .....	—	1,938	—	2,080	—	1,993
Sharp objects .....	—	487	—	448	—	394
Hand tools .....	—	734	1	778	1	875
Miscellaneous .....	1	527	—	556	—	581
Total .....	12	9,562	14	9,888	10	9,859

The following table indicates the distribution of non-fatal accidents for 1969-70 by the nature and location of injury.

### Industrial Accidents: Non-fatal Accidents, Nature and Location of Injury South Australia, 1969-70

Nature of Injury	Head (including eye)	Neck and Spine	Trunk	Arm and Hand	Leg and Foot	Total (including other)
Persons						
Contusion, bruising and superficial injury .....	51	15	275	398	611	1,350
Lacerations .....	136	4	34	1,655	468	2,297
Foreign bodies .....	169	1	—	—	—	170
Burns and scalds .....	55	8	26	150	140	379
Fractures .....	43	38	155	524	524	1,284
Dislocations .....	2	94	1	52	18	167
Sprains, strains, hernias ...	—	183	2,193	684	867	3,927
Traumatic amputations ...	—	—	—	81	5	86
Concussion .....	131	—	—	—	—	131
Internal and nerve injury .	3	6	11	9	1	30
Other and unspecified .....	2	—	—	—	—	38
Total .....	592	349	2,695	3,553	2,634	9,859

### INDUSTRIAL DISEASES

During 1969-70 information on industrial diseases was published for the first time. Although industrial disease cases are treated as injuries under the Workmen's Compensation Act, previously they have been excluded from industrial



accident statistics. The disease cases described in the table below are additional to the accidents referred to above.

The International Labour Office distinguishes an industrial disease from a work injury in that it exhibits the following characteristics:

- (i) the slow and protracted nature of its cause,
- (ii) its ascribability to repeated continuous action of a mechanical, physical or chemical cause; it is not the effect of a single event but of a cause acting imperceptibly and constantly,
- (iii) indeterminateness of the time of its beginning due to its slow and insidious development,
- (iv) the possible importance of individual predisposition as a factor in the development of the pathological conditions.

Where there is any evidence at all that a disease has resulted from an initial injury, the episode is classified as an injury rather than a disease. On the other hand disabilities caused purely by continuous movements of a joint are treated as a disease.

#### Industrial Diseases: South Australia, 1969-70

Disease	Number		Time Lost: Non-fatal Diseases		Amount Paid: Fatal and Non-fatal Diseases	
	Fatal	Non-fatal	Male	Female	Male	Female
			Weeks		\$'000	
Infective and parasitic diseases	—	40	37	83	1.4	2.2
Neoplasms .....	—	1	4	—	0.3	—
Diseases of the nervous system and sense organs.....	2	7	56	6	32.0	0.2
Disease of the circulatory system: Arteriosclerotic and degenerative heart disease.....	8	26	277	11	86.0	0.5
Other.....	—	1	3	—	0.3	—
Diseases of respiratory system	—	8	93	—	4.4	—
Diseases of skin and cellular tissue:						
Occupational dermatitis ..	—	160	368	115	41.8	3.5
Other.....	—	22	49	22	2.6	0.8
Diseases of bone and organs of movement .....	—	124	375	247	37.5	18.4
Other.....	—	4	21	1	4.5	0.1
Total .....	10	393	1,283	486	210.9	25.6

## **PART 8**

# **PHYSICAL DEVELOPMENT**

## **8.1 WATER SUPPLY AND SEWERAGE**

### **WATER SUPPLY**

With 96 per cent of the State receiving less than 20 inches of rain a year, and high evaporation increasing the demand for water and causing heavy losses from reservoirs, water conservation is of vital importance to South Australia.

The Waterworks Act, 1932-1969 gives the Minister of Works power to divert and impound the water from any streams or springs and take the water found in or under any lands for the purpose of constructing, completing, extending or maintaining any waterworks or for supplying water to or in any water district. The Act also gives the Minister power to declare any district, place or town a water district. The function of exploiting water resources is performed through the Engineering and Water Supply Department.

The Control of Waters Act, 1919-1925 provides that any stream in the State may be brought within the Act by proclamation. This Act has only been applied to the River Murray and water is there made available to riparian users through annual licence.

The Underground Waters Preservation Act, 1969 provides for strict control within certain areas which may be defined by the Government. In such areas the owners must record full details of all wells with the Department of Mines and must have a permit to alter a well or sink others. Underground water usage can also be regulated. Further details concerning underground water appear on pages 20-2.

The following table gives details of water supplies in South Australia at 30 June in selected years since 1881 and for the five most recent years.

Water Supplies, South Australia<sup>(a)</sup>

At 30 June	Area of Works	Storage Capacity (b)	Length of Mains	Capital Cost to Date (c)
	Sq Miles	Acre ft	Miles	\$'000
1881.....	<i>n.a.</i>	3,986	408	1,988
1891.....	(d)2,167	6,825	976	3,570
1901.....	2,279	18,554	1,577	5,964
1911.....	4,383	28,079	2,793	9,096
1921.....	7,740	46,924	4,126	13,876
1931.....	18,677	62,229	6,030	26,136
1941.....	18,544	87,774	6,450	31,218
1951.....	18,701	88,244	7,203	50,380
1961.....	20,498	130,488	9,292	142,104
1966.....	21,640	166,549	11,091	221,919
1967.....	21,700	166,564	11,287	235,621
1968.....	21,760	167,063	11,447	250,288
1969.....	22,317	167,150	11,582	261,483
1970.....	25,136	187,250	11,753	280,198

(a) Controlled by Engineering and Water Supply Department and preceding State authorities. (b) Includes Morgan-Whyalla pipeline storage tanks. (c) Total original cost of assets. (d) 1892. *n.a.* not available

## DISTRIBUTION OF WATER RESOURCES

## Drainage Systems

The Australian Water Resources Council has divided Australia into twelve surface water drainage divisions. The divisions which constitute major surface water resources for South Australia are the South Australian Gulf Drainage Division which lies wholly within the State and forms the basis of all important reservoirs, and the Murray-Darling Division, the waters of which are allocated between this State, Victoria and New South Wales in accordance with the terms of the River Murray Waters Agreement (see pages 313-4).

Part of the large Lake Eyre Drainage Division covers the north-eastern corner of the State but, although streams in the area may flood extensively on occasions, they are generally unreliable and significant only to the local pastoral industry. A section of the South-east Coast Drainage Division which intrudes into South Australia has no co-ordinated drainage patterns in this State to form a significant surface water resource but a high rainfall in the area is related to underground resources of considerable importance to the State. Local rainfall is also related to underground resources on the seaward edge of the Western Plateau Division in South Australia.

## South Australian Gulf Drainage Division

The eastern boundary of this Division is formed partly by the Mount Lofty Ranges which rise to a maximum of 2,384 feet east of Adelaide and to over 3,000 feet north of Burra and further north it follows the Flinders Ranges which reach a height of 3,822 feet at St Mary Peak. The boundary then rounds Lake Torrens and, further south, the western boundary is formed by a discontinuous line of hills on Eyre Peninsula. Kangaroo Island is also included.

The individual river basins in this division are very small. Rainfall in excess of 30 inches per year occurs only on a very small area in the Mount Lofty Ranges and in the north-west of the Division the annual average is less than 6 inches.

In the south, apart from the more elevated areas, average precipitation exceeds evaporation only from May to August, and over most of the Division monthly evaporation rates exceed rainfall throughout the year.

Development of the streams in the Mount Lofty Ranges, mainly for supply to the closely settled area around Adelaide, has in most cases reached the practicable limit and there seems to be little scope for further development of surface water elsewhere in the Division. In fact this Division has long been an area of net import of water with supplies coming by pipeline to Adelaide and Whyalla from the River Murray.

The average annual run-off in this Division is estimated at 430,000 acre feet but is subject to considerable variation. The two best streams, the Onkaparinga and the Torrens, account for 110,000 acre feet of the average flow and the combined annual flow of these two has varied between 380,000 acre feet down to 7,000 acre feet in the last eighty years.

The present average annual extraction of water by the Department from the Gulf Drainage Division is about 80,000 acre feet; private diversion may take a further 10,000 acre feet. In the future a yield of 150,000 acre feet per year might be achieved.

Most of the South Australian reservoirs are situated in this Division as can be seen from the map on page 308. The following table shows the capacity, area at full supply level and the catchment area of the nine largest at 30 June 1970.

### Major Reservoirs, South Australia<sup>(a)</sup>

*At 31 December 1970*

Reservoir	Capacity	Area at Full Supply Level	Catchment Area
	Acre ft	Acres	Sq Miles
South Para .....	41,647	1,096	88
Mount Bold .....	38,477	762	150
Myponga .....	21,763	693	48
Kangaroo Creek .....	19,791	320	111
Millbrook .....	13,441	440	90
Happy Valley.....	10,334	465	174
Tod River.....	9,196	330	76
Bundaleer .....	5,163	210	605
Warren .....	5,163	338	46

(a) All reservoirs with a capacity in excess of 5,000 acre-feet.

### River Murray

The River Murray is the most important source of water supply for South Australia. Under the Terms of the River Murray Waters Agreement (see pages 313-4) South Australia is entitled to 1,254,000 acre feet of water annually which is available subject to the declaration of restriction by the River Murray Commission. Most of this water is used for irrigation purposes but more than 100,000 acre feet is used for water supply and the completion of present works will give pipelines with an ultimate demand of 325,000 acre feet.

At present water supply is supplemented by Murray water mainly through the Mannum-Adelaide, Morgan-Whyalla, Swan Reach-Stockwell and Taillem Bend-Keith pipelines.

The first water pumped through the Mannum-Adelaide pipeline reached the metropolitan system in 1954. The water is drawn from the River at Mannum nearly forty-two miles in a direct line from Adelaide, and is raised by three pumping stations a total of 1,490 feet to a 30 million gallon summit storage near Tungkillo. At first the water flowed into the Torrens and Onkaparinga Rivers and hence into the metropolitan system; later the pipeline was extended to a terminal storage near Modbury. The Mannum-Adelaide pipeline is also connected to the Warren Reservoir on the South Para River and branches serve many country areas *en route*.

The Morgan-Whyalla pipeline, completed in 1944, includes four pumping stations which lift the water 1,558 feet over a distance of 57 miles from Morgan to a summit storage at Hanson. From here the water gravitates 166 miles *via* Port Augusta to Whyalla. Branch lines have been laid to Woomera (110 miles) and other country centres. The Morgan-Whyalla pipeline, being an additional source of supply for the Bundaleer system, has permitted reticulation over most of Yorke Peninsula. A second main was completed in 1966 and appurtenant works comprising additional storages and four new pumping stations were commissioned early in 1970. The second main which more than doubles the capacity of the scheme, parallels the original main to Baroota Reservoir, then extends westerly to Whyalla *via* a 7½ mile undersea crossing of Spencer Gulf.

A 33 mile pipeline between Swan Reach and Stockwell commenced operating in 1969 to supplement the supplies for lower northern areas from the Murray.

An 89 mile pipeline between Taillem Bend and Keith completed in 1969 forms the backbone of a scheme involving 500 miles of branch mains now being laid to supply River Murray water to towns and farmlands in the Upper South East.

The River Murray also supplies towns along its banks by means of direct pumping.

### **Other Water Resources**

#### *The South East*

The hydrology of the South East covers a complex of surface and underground waters with substantial water resources but to date most work has been concentrated on the removal of water by drainage and this is discussed on pages 314-5.

The Eight Mile Creek to the east of Port MacDonnell carries a permanent natural overflow from the springs of the Ewen Ponds area and discharges 50,000 acre feet a year into the Indian Ocean and there are other visible outlets. The Blue Lake now provides 3,000 acre feet annually to Mount Gambier. There is scope for considerable development in the South East and it is likely that 150,000 acre feet could be used annually from this source.

#### *Other Underground Supplies*

The Adelaide and North Adelaide Plains and other areas provide usable waters, but in total the quantities are not large. The aquifers of the North Adelaide Plains have provided an increasing supply for market gardens and related irrigation, but the demand level of 20,000 acre feet has been found to be beyond the permanent capability of the area and this is being reduced by rigid control in the hope of reaching a balance. A more complete discussion on underground water together with a map appears on pages 20-2.

**Water Consumption**

The following table gives details of water used during the year and storage capacity at the end of the year for metropolitan and country districts for the years 1964-65 to 1969-70. The quantity of water pumped from the River Murray through the major pipelines is also shown.

**Water Storage and Consumption, South Australia**

Particulars	1964-65	1965-66	1966-67	1967-68	1968-69	1969
Water storage (capacity at end of year):	Acre feet					
Adelaide metropolitan water supply (a) . . . . .	89,268	89,303	134,619	134,649	134,653	154,471
Country water supply (b) . . . . .	77,244	77,246	31,945	32,424	32,497	32,775
Water consumption:						
Adelaide metropolitan water supply (c) . . . . .	95,051	102,238	102,901	94,719	94,874	111,024
Country water supply (d) . . . . .	43,527	47,028	45,960	46,438	43,777	51,985
Pumped from River Murray:						
Mannum-Adelaide pipeline . . . . .	18,299	56,703	38,050	78,488	18,445	39,764
Morgan-Whyalla pipeline . . . . .	15,180	15,450	18,343	20,296	13,335	17,613
Other supply systems . . . . .	3,965	5,070	5,270	5,617	4,444	8,838

(a) Includes Myponga reservoir and from 1966-67 South Para and Barossa reservoirs.

(b) Includes South Para and Barossa reservoirs up to 1965-66.

(c) Consumption within the Adelaide Statistical Division.

(d) Includes consumption in various areas outside of the Adelaide Statistical Division supplied from the Metropolitan distribution system.

**Metropolitan Water Supply**

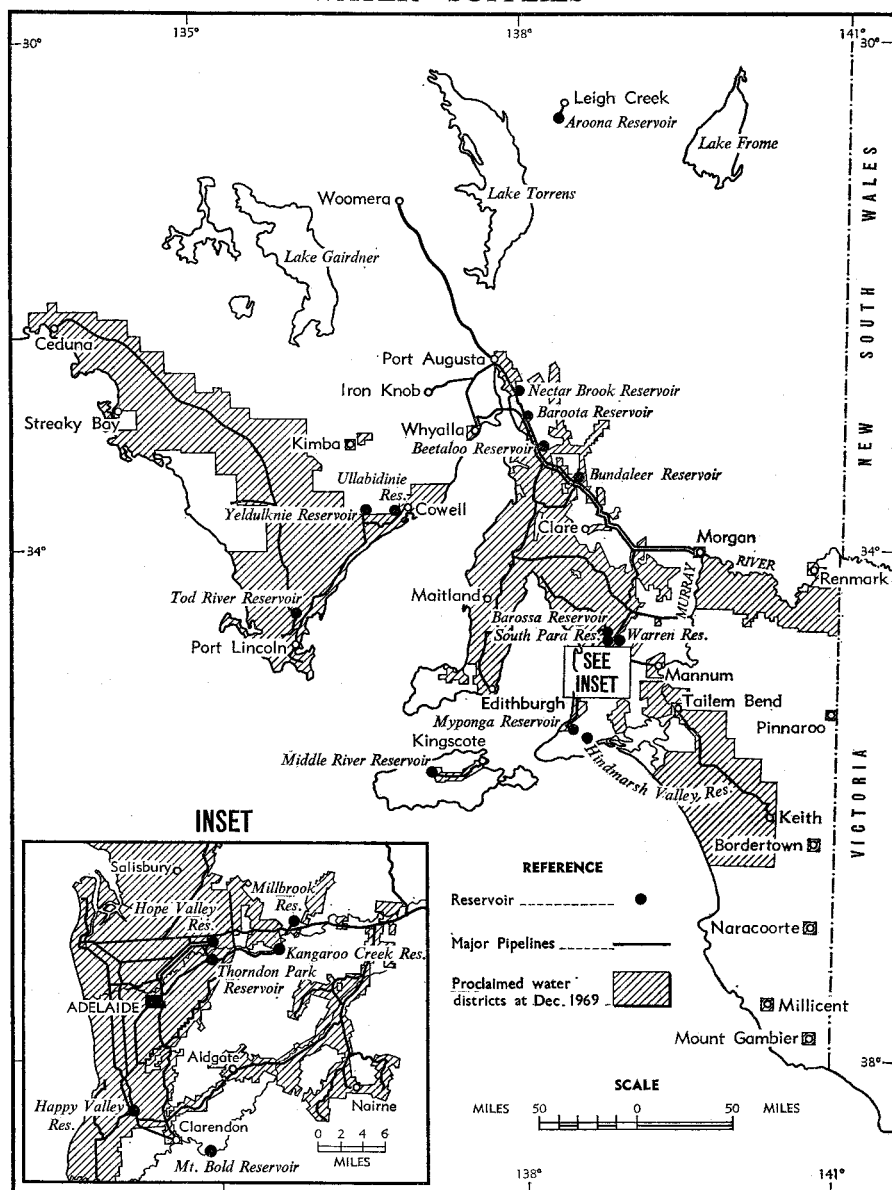
In the following table details of metropolitan services as well as revenue and expenditure are given for the metropolitan water supply district.

**Adelaide Metropolitan Waterworks, South Australia**

Particulars (a)	1965-66	1966-67	1967-68	1968-69	1969-70
Length of mains (miles) . . . . .	3,456	3,650	3,735	3,833	3,910
Number of services . . . . .	228,342	238,121	242,193	245,331	251,259
Revenue:	\$'000				
Rates and excess water . . . . .	9,441	11,003	10,187	10,685	12,634
Other . . . . .	80	80	80	108	88
Total . . . . .	9,521	11,083	10,267	10,793	12,722
Expenditure:					
Working expenses . . . . .	5,292	5,142	6,746	5,552	6,237
Interest . . . . .	4,248	4,500	4,730	4,919	5,399
Total . . . . .	9,540	9,642	11,476	10,471	11,636
Surplus . . . . .	—19	1,441	—1,209	322	1,086

(a) Includes particulars relating to near country areas supplied by extensions of Metropolitan distribution systems.

# PORTION OF SOUTH AUSTRALIA WATER SUPPLIES



## WATER RATES AND CHARGES

Water rates are levied on all properties served from or abutting a water main except for properties specifically exempted from rating or in cases where supply by measure is given to properties outside of proclaimed water districts. Payment of rates permits the use of a quantity of water without further charge.

This quantity, termed the rebate allowance, is determined by dividing the rate by the current price of rebate water. Water used in excess of the allowance in any year is charged for by measure at the current price of excess water.

Two systems of rating are employed. In both cases scales of rates and prices of rebate and excess water vary in different districts, according to costs of construction and operation, and are subject to review from year to year.

In city and township water districts, rates are calculated on assessed annual property values which may be three-fourths of the gross annual rental value or 5 per cent of the capital value of the fee simple. The present scale of rates at Adelaide is  $7\frac{1}{2}$  per cent per annum up to the assessed annual value of \$2,000 and 5 per cent of the assessed annual value above \$2,000, with a minimum annual charge of \$12.00. The current price of both rebate water and excess water at Adelaide is 35 cents per thousand gallons. Rates in country township water districts vary according to costs of constructing and operating schemes and are generally higher than in Adelaide. However, in most cases prices of rebate and excess water are the same as in the city.

Farmlands within certain proclaimed Country Lands Water Districts are rated on the area of land which is within one mile of a water main at a rate per acre based on unimproved land values. Current Country Lands rates vary from \$4.80 per hundred acres on land valued at \$2.00 per acre in the lowest rated district up to \$57.00 per hundred acres on land valued at \$24.00 or more per acre in the highest rated district. A minimum rate of \$12.00 is levied in most districts.

Services from mains to property boundaries are installed and maintained by the Engineering and Water Supply Department. Connection fees are uniform throughout the State and are currently \$38.00 for a half inch service and \$42.00 for a three-quarter inch service, with commensurately higher fees for larger services.

## SEWERAGE

### ADMINISTRATION

Sewerage of cities and towns in South Australia is undertaken by the State Government under the authority of the Sewerage Act, 1929-1969. The Act is administered by the Engineering and Water Supply Department for the Minister of Works and provides for waterborne sanitary sewerage schemes within proclaimed drainage areas. As a general rule the Government sewerage schemes are provided only in densely populated cities and towns where they are essential for public health reasons or in areas where it is necessary to protect surface or underground water resources from pollution by domestic or industrial wastes.

Local Government authorities are empowered under the Local Government Act, 1934-1970 to provide sanitary drainage schemes and in recent years a number of these authorities have installed common septic tank effluent drainage schemes discharging to biological filters or oxidation ponds. A Drainage Co-ordinating Committee comprising an independent chairman and representatives of the Engineering and Water Supply and Public Health Departments has been established by the Government to provide guidance to local authorities and co-ordinate their planning with the State authority.



## METROPOLITAN SEWERAGE

Sewerage for Adelaide was first authorised by an Act of Parliament in 1878. Construction began in 1879 and by 1881 sewage from the city and inner suburbs was admitted to a sewage farm at Islington. Since then continual expansion of sewerage systems has kept pace with development of the metropolitan area as far as physical and financial factors permit and Adelaide is now the most completely sewered of the capital cities.

The proclaimed Adelaide Drainage Area at 30 June 1970 served an estimated population of 801,000 persons and covered 197 square miles of the Adelaide Plains between Darlington and Elizabeth and a segment of southern development around Christies Beach. Trunk extensions to serve the Gawler area and additional southern areas are under construction. Subdivision developers are required to make capital contributions towards the cost of sewer and water extensions for all new allotments in areas capable of being served within the Drainage Area.

The next table shows details of metropolitan sewers for the last five years.

Metropolitan Sewers, South Australia

Particulars	1965-66	1966-67	1967-68	1968-69	1969-70
Adelaide Drainage Area (square miles) .....	179	184	191	195	197
Length of sewers (miles) .....	1,952	2,039	2,125	2,193	2,276
Number of connections .....	213,375	220,799	227,479	234,818	244,239
	\$'000				
Revenue:					
Rates .....	6,258	6,723	7,072	7,513	8,551
Other .....	127	81	84	87	92
Total .....	6,386	6,804	7,156	7,600	8,643
Expenditure:					
Working expenses .....	2,614	2,880	3,375	3,463	3,716
Interest .....	1,561	2,195	2,822	3,072	3,600
Total .....	4,175	5,075	6,197	6,535	7,316
Surplus .....	2,211	1,729	959	1,065	1,327
Capital cost to date (a) .....	59,729	69,836	79,367	81,823	88,277

(a) Total capital funds provided from State revenue and loan funds, Commonwealth Government Grants and other sources.

Four major sewerage systems are employed, each draining to separate sewage treatment works at Bolivar, Glenelg, Port Adelaide and Christies Beach. Islington Sewage Farm was abandoned in 1966 when the Bolivar Treatment Works were put into service. The Christies Beach works are temporary and will be replaced by permanent works to serve a larger area of the south coast in the near future. Some additional small temporary treatment works have been installed in the Reynella-Morphett Vale area pending completion of the main Christies Beach Treatment Works and extension of trunk sewers.

A few common effluent drainage systems have been installed in fringe areas by local government authorities and some of these have been, or are planned to be, connected to the sewerage systems. A *per capita* charge is levied against local government authorities whose common effluent drainage systems discharge to sewer mains.

### COUNTRY SEWERAGE

At 30 June 1970 the drainage areas of country sewerage schemes constructed and operated by the Engineering and Water Supply Department totalled 33 square miles; the length of sewers laid was 277 miles and the number of connections totalled 14,706. Capital cost to this date amounted to \$16,460,000.

Sewerage schemes are located at Angaston, Gawler, Gumeracha, Lobethal, Mannum, Millicent, Mount Gambier, Murray Bridge, Myponga, Naracoorte, Port Lincoln, Port Pirie and Whyalla.

Construction of the Port Pirie, Gawler, Murray Bridge and Millicent Sewerage Systems is still in progress. In 1969-70, 29 miles of sewers and 1,767 new connections were laid in country drainage areas. In addition, the Engineering and Water Supply Department has constructed schemes at Mount Burr and Nangwarry townships for the Woods and Forests Department and numerous schemes to serve country hospitals, institutions, etc. operated by other authorities.

Common effluent drainage schemes have been installed by local government authorities at Berri, Bordertown, Cleve, Eudunda, Kapunda, Maitland, Nuriootpa, Pinnaroo, Port Elliot, Renmark and Waikerie and the construction or design of schemes for a number of other towns is in progress.

### SEWER RATES AND CHARGES

The Engineering and Water Supply Department provides sewer connections to property boundaries but internal drainage systems which are the responsibility of landholders must conform to regulations under the Sewerage Act and must be installed by authorised plumbers. Standard fees for sewer connections are \$75 and \$100 for 4-inch and 6-inch sizes respectively.

Sewer rates are levied on properties connected to or abutting a sewer, with a minimum annual charge of \$12. Current scales of rates in the Adelaide Drainage Area vary from 6½ per cent to 10 per cent of assessed annual property values; the higher rates being charged in Sub Areas where costs of construction or operation are abnormal.

Country charges for sewer connections are the same as for the metropolitan area. Current sewer rates in all country towns are 10 per cent of assessed annual property values, with a minimum annual charge of \$12.

Rates levied by local government authorities on properties connected to common effluent schemes are usually proportionate to the costs and interest charges involved in the schemes.

## 8.2 IRRIGATION AND DRAINAGE

### IRRIGATION

The development of irrigation areas in South Australia has been carried out by both Government authorities and private interests. Since 1930 the controlling authority for Government irrigation areas has been the Department of Lands with the Engineering and Water Supply Department the constructing authority for the Minister of Irrigation. A more detailed historical discussion of irrigation in South Australia was included on pages 314-6 of the *South Australian Year Book* 1970.

Irrigation areas are confined almost exclusively to the Murray Valley and can be classified into two groups; highland areas requiring the pumping of water, and reclaimed lands watered by gravitation. During 1969-70, 343,043 acre-feet (approximately 93,000 million gallons) of water was diverted from the River Murray in South Australia for irrigation purposes. Details of the production of these areas are given in Part 9, pages 362-3.

### Highland Areas

With the major exception of the Mypolonga Irrigation Area, highland irrigation is located in the hot and dry zone along the River Murray between Morgan and the Victorian border.

These areas are largely devoted to vineyards and citrus and stone fruit orchards which are irrigated by water pumped from the river in open concrete-lined channels or pipes. Many of the recently developed areas use a system of overhead or under-tree sprays for watering the blocks in preference to the traditional surface reticulation. Sprays are also being used to increase the acreage in a number of the older areas by bringing in land too high for reticulated watering. Landholders pay an annual rate for routine irrigation and a charge is made for additional water, except at Loxton and Cooltong where water is supplied on a measurement basis.

Irrigation systems must also provide for the removal of surplus water which accumulates beneath the surface of the land. Blocks have internal drainage systems leading initially to shafts and bores, and later, when these become inoperative, to comprehensive drainage systems which convey the water to evaporation basins.

### Reclaimed Areas

On the lower Murray between Mannum and Wellington is a series of swamp and overflow areas which have been reclaimed by Government and private agencies.

Although these reclaimed areas contain some orchards, vineyards, and market gardens they are devoted principally to the growing of green fodder for dairy herds and sheep flocks. These lands are watered by gravitation and surplus water is run into main drains from which it is pumped into the river. Approximately 950 acres of highlands adjacent to reclaimed areas have also been developed for the production of fodder crops through the use of spray irrigation.

**Irrigation Areas, South Australia**

Area Irrigated	1966-67	1967-68	1968-69	1969-70
Government controlled:	Acres			
War Service schemes (1939-45 War)	8,067	8,069	8,107	8,222
Other.....	30,968	31,036	31,292	31,268
Non-Government (a):				
Trusts, boards and association areas .....	10,912	17,784	19,479	19,445
Private schemes .....	24,711	42,491	47,594	47,414

(a) Areas below Mannum on the River Murray are not included before 1967-68.

Further details of the 39,490 acres irrigated in Government-controlled schemes in the year 1969-70 are as follows:

Area Irrigated	Highland Areas		Reclaimed Areas	Total
	Surface Reticulation	Spray Irrigation		
	Acres			
War Service schemes (1939-45 War)	4,214	4,008	—	8,222
Other.....	18,843	3,456	8,969	31,268
Total .....	23,057	7,464	8,969	39,490

### THE RIVER MURRAY AGREEMENT

In the earlier years there were great variations in the flows of the River Murray and its tributaries resulting from extremely variable rainfall in the catchment areas. The resulting droughts and floods were a considerable impediment to the proper functioning of the irrigation areas.

In 1915 the Commonwealth River Murray Waters Act was passed ratifying and providing for the carrying out of an agreement entered into between the Parliaments of the Commonwealth and the States of New South Wales, Victoria and South Australia. The River Murray Agreement provides that the minimum quantity of water to be allowed to be passed for supply to South Australia in each year shall be sufficient to maintain certain specified monthly flows in the lower river. The flow at Albury is shared equally by New South Wales and Victoria, and each of these States has full control of its tributaries below Albury, subject in each case to the fulfilment of the South Australian allocation.

Works, to regulate the flow and control of the level of the River Murray, have included the construction of a number of storage areas and the erection of a series of locks and weirs. By 1928 Lake Victoria, in New South Wales adjacent to the South Australian border, had been converted into a large storage area supplying water for the South Australian irrigation settlements. Between 1922 and 1930 six locks and weirs were erected between Blanchetown and the Victorian border. In addition five barrages have been placed at the Murray mouth to prevent the ingress of salt water from the sea and to maintain a higher level in the River for the use of the reclaimed areas. These barrages were completed in 1940.

The major storage area, the Hume Reservoir above Albury, was completed in 1936. Further works, the last being completed in 1961, have doubled the original capacity to 2.5 million acre feet. Except for that held in various lock pools, no water from the Murray is stored in South Australia. However, in 1962 agreement was reached for the construction of a reservoir of approximately 5 million acre feet and covering 503 square miles with its dam at Chowilla, just inside the State border. Tenders were received during 1967 for the embankment, spillway and lock features which were considerably in excess of the original estimate. On 30 June 1967 work on the project was suspended pending further review by the River Murray Commission into the cost structure and certain technical problems which arose. Early in 1969 the River Murray Commission recommended that an alternative dam be built at Dartmouth in Victoria before further

consideration be given to the completion of the Chowilla dam. Legislation ratifying an agreement based on the Commission's recommendation was passed by the Commonwealth, New South Wales and Victorian Parliaments in 1970 and a Bill ratifying the agreement was passed in the South Australian Parliament in March 1971.

### DRAINAGE

With the exception of the reclaimed areas along the lower Murray, already discussed in the previous section, and certain works associated with metropolitan development, drainage schemes in South Australia are confined to the south-east corner of the State. The topography of this area reveals a series of fertile valleys or flats interspersed by low infertile ranges running parallel to the sea and thus preventing the natural drainage of the land. In consequence considerable sums of money have been expended in constructing drainage schemes to reclaim these areas.

The first major drainage scheme was commenced in 1863 and completed in 1885. This scheme, the Millicent Drainage System, reclaimed 100,000 acres of land at a cost of \$300,000, this cost subsequently being included in the land allotment price. The system is maintained by the Millicent Drainage Trust from rates levied on landholders.

Following this early success the Government undertook the construction of further drains during the next sixty years. These drains were constructed under three sets of conditions: *National Drains* were constructed at Government expense, the cost being absorbed in the price of the land when sold; *Petition Drains* were constructed on requests from landholders who agreed to repay the full cost to the Government over a period of forty-two years; *Scheme Act Drains*, commenced in 1908, provided for the Government and the landholders to share the cost, the landholders share being repayable over forty-two years. After the Scheme Act Drains had been completed it was found that the cost exceeded the benefit derived, and subsequently, following a royal commission, the landholders' liability was reduced.

Legislation in 1948 marked a new stage in the development of south-eastern drainage. Previously attention had been devoted to the construction of a system of drains removing large quantities of water from general areas and providing above all for the rapid removal of floodwaters. By 1948, 430 miles of drains had been constructed at a capital cost of \$1,441,752. However in 1948, with the establishment of the Western Division Drainage Scheme, emphasis was placed on a complete drainage programme as achieved by the earlier Millicent scheme. The Western Division Drainage Scheme, which aimed at the comprehensive drainage of 400,000 acres of land between the Millicent and Kingston districts, has now, with the exception of some minor work in the northern region, been completed.

In 1960 the Eastern Division Drainage Scheme, for the drainage of 727,000 acres of flats lying between Kalangadoo and 40 miles north of Lucindale, was commenced and construction on this scheme was completed in November 1969.

Under the schemes introduced since 1948 landholders are required to repay an amount based on a 'betterment assessment' of their property. As in the other schemes this amount can be repaid over forty-two years.

At 30 June 1970, more than 800 miles of drains (excluding the Millicent scheme) had been constructed at a capital cost of \$18,231,000. These drains vary considerably in size from only a few feet to over 200 feet bottom width.

In addition to new construction, continual attention must be paid to the prevention of silting and of weed growth and to the upkeep of over 500 bridges. Rates are levied on landholders to meet the costs of such maintenance. The closer settlement resulting from the drainage schemes has, in many areas, necessitated the construction of new bridges.

The system is administered by the South-Eastern Drainage Board under the South-Eastern Drainage Act, 1931-1969.

### 8.3 ROADS

Roads in South Australia are officially classified as either main roads, being those proclaimed as such under the provisions of the Highways Act, or district roads. Main and district roads within local government areas are vested in the various local governing authorities who primarily are responsible for construction and maintenance works within their respective areas. However, there is provision in the Highways Act for the Commissioner of Highways to construct, reconstruct, and maintain important roads after due notice has been given, and in practice most of the roads carrying heavy traffic are constructed and maintained by the Highways Department. In areas outside the control of local government authorities road works are carried out by the Highways Department.

Funds used for road works in South Australia are derived from four main sources, namely the net proceeds of fees imposed by the State Government for the registration of motor vehicles and the licensing of drivers, grants from the Commonwealth Government, charges imposed under the Road Maintenance (Contribution) Act and rates levied by local government authorities.

Commonwealth legislation in force to 30 June 1969 stipulated that not less than 40 per cent of the Commonwealth Aid Roads Grants should be expended on roads in rural areas other than highways, main roads and trunk roads: from 1 July 1969 a decreased percentage of Commonwealth Aid Roads Grants, but an increased sum of money, is to be spent on rural roads. State funds also are made available to local government authorities for construction and maintenance works generally and particularly for work on the more important district roads. In approved cases the Highways Department assists local authorities (by way of interest-free loans) to purchase road-making equipment. Some local government authorities, having adequate resources of manpower and equipment, undertake specific work on behalf of, and financed by, the Highways Department. The Department provides technical advice when requested by a local government authority.

The following table shows the length of main and district roads according to type of surface at 30 June 1970 as advised by the Highways Department.

#### Main and District Roads: Type of Surface, South Australia

At 30 June 1970

Type of Surface	Main Roads	District Roads	Total
	Miles		
Bitumen or concrete .....	4,733	4,751	9,484
Gravel or crushed stone .....	3,184	15,519	18,703
Formed only .....	198	7,439	7,637
Unformed .....	41	39,426	39,467
Total .....	8,156	67,135	75,291

The unformed roads shown in the table include tracks in localities outside of local government areas, mainly routes to and between station homesteads and not on land reserved for roads.

In closely settled areas, particularly in the metropolitan area and country towns, most roads are surfaced with bituminous concrete or by bituminous penetration of a macadam base. In rural districts where traffic is light roads may be formed of natural materials or be only lightly gravelled but the more important country roads are constructed of gravel or crushed rock and are improved, as traffic warrants, by the addition of a bituminous seal.

Since the 1939-45 War the very large increase in road traffic has necessitated the reconstruction and widening of many major roads, particularly those in and near the metropolitan area of Adelaide. Major examples of this type of work are the Main South-East Road from Glen Osmond to the beginning of the freeway near Crafers, the Main North Road to Gawler and the Main South Road to Noarlunga. In addition to this work and extensive road construction in new housing areas many country roads have been greatly improved.

A detailed historical survey of roads in South Australia was included on pages 257-9 of the *South Australian Year Book* 1966.

### Road Needs Survey

During 1968 the National Association of Australian State Roads Authorities (NAASRA) in association with the Commonwealth Bureau of Roads conducted a survey of 'road needs' throughout Australia, covering the backlog of work existing to June 1969 and additional work necessary for each of the five-year periods ending in June 1974 and 1979. Findings relating to South Australia are summarised in the following table.

Nature of Work	Unit	Backlog at June 1969	Additional Work Needed	
			July 1969 to June 1974	July 1974 to June 1979
New freeways .....	miles	11.9	2.9	6.7
Divided highways .....	miles	38.5	3.6	1.9
Undivided highways and major realignment of existing highways .....	miles	1,612	557.2	213.4
Duplication of existing highways .....	miles	55	5.7	—
Improvement of existing pavements .....	miles	4,809	3,743.2	2,939.0
New or reconstructed bridges .....	No.	573	11	1
Railway level crossing grade separations (overways or subways) .....	No.	5	1	—
Other railway level crossing improvements	No.	515	88	89

For the purpose of this survey a new classification of roads was devised and this classification was substantially reflected in the conditions attaching to expenditure of Commonwealth Aid Roads Grants from July 1969.

The main features of the classification are distinctions according to location (type of area), and classes of roads. Four main areas are specified; capital cities, major provincial urban, other urban, and rural. The nine classes of road were stated and defined on pages 320-1 of the *South Australian Year Book* 1970.

A similar survey designated as the Australian Roads Survey 1969-74 is proceeding as a joint undertaking by NAASRA and the Commonwealth Bureau of Roads in order to assess the effectiveness of the current Commonwealth Aid Road legislation and to form the basis for the allocation of Commonwealth Aid Road grants after the expiry of the present legislation in 1974.

### FUTURE DEVELOPMENT

The *South Australian Year Book* 1970, on pages 319-25, contained some details of the reports of two major studies: these were the reports of the Town Planning Committee of South Australia (Metropolitan Development Plan), submitted in 1962, and the Metropolitan Adelaide Transportation Study (MATS) report, released in 1968.

Extensive and important road works have proceeded, and will continue, along lines recommended in those reports. These include major arterial road and street improvements and the construction of a freeway, expected to be completed by December 1972, from Crafers to Verdun. Ultimately, as part of the progressive improvement of the main route to Melbourne, it is intended to extend the South East Freeway from Verdun to the outskirts of Murray Bridge: this project is tentatively scheduled for completion by 1979. Also as part of the development of this route a new bridge at Swanport, south of Murray Bridge, and an associated approach road are planned for completion in 1975.

### Adelaide Transportation Report 1970

In June 1970 the Government undertook to review the MATS proposals with particular reference to public transport. An overseas consultant was subsequently retained to work in close co-operation with the Metropolitan Transportation Committee in the review of the Plan. Two principals of the relevant firm visited Adelaide in August 1970 and in October 1970 submitted to the government the Adelaide Transportation Report 1970, commonly known as the 'Breuning Report'. This report was adopted except for some organisational proposals which would have involved the creation of a single Department of Urban Development, incorporating the South Australian Housing Trust and the State Planning Authority.

The report is seen as an extension, rather than a re-evaluation, of the previous studies and aims for a future transportation system which will enhance the beauty of the city, minimise pollution, provide adequate access and circulation for industry and commerce and their continuing decentralisation, support the viability of low-density housing and provide adequate mobility to non-drivers. To these ends the report sets out the following broad policy recommendations:

- (1) foster public transportation in the central city and the near suburbs;
- (2) develop promising transit innovations to improve service to the user;
- (3) provide road and highway improvements to keep pace with growing demands;
- (4) prepare for future high speed routes by continuing acquisition of land as it is offered;
- (5) develop State competence for new transportation developments.



The report suggests that new organisations, to be established, initially undertake the following projects:

- (1) development of a high quality information programme for public transportation;
- (2) collection of pertinent information of transit demand;
- (3) review of suburban rail services for potential user and economic improvements;
- (4) continuation of arterial road and street improvements as rapidly as feasible;
- (5) development of local improvements on locations where bottlenecks are developing;
- (6) acquisition of access rights to arterial roads and expressways where feasible;
- (7) reservation of right-of-way for future high speed corridors;
- (8) dial-a-bus demonstration;
- (9) rail-bus feasibility study;
- (10) bus service on exclusive right-of-way or reserved lanes;
- (11) development programme for automated vehicle operation;
- (12) development of a land acquisition model and assembly of supporting data.

The following is quoted from text of the report under the recommendation to reserve right-of-way for future high speed corridors:

'There is little question about the future need for high speed transportation facilities. These should connect the Central City to the outlying areas in the North and South, provide a by-pass, and facilitate movement among the outer industrial and residential areas.

The proposed corridors include to the South the Noarlunga Freeway alignment; to the Northwest the Port Freeway alignment; to the North the Salisbury Freeway alignment; to the Northeast the Modbury Freeway alignment; and the necessary connections around the West and North of the City, *i.e.* the alignment through Hindmarsh, across north of North Adelaide, and connecting to the north-east corner of Adelaide proper.

. . . alignments for some of these corridors have been worked out in the MATS report and in subsequent discussions and public hearings. On some of them considerable acquisition of land has already taken place, and it becomes increasingly costly and futile to reconsider.

We recommend that these rights-of-way be reserved as transportation corridors for future high speed facilities. The decision as to the type of facility should be deferred until such time when the design for these facilities must begin. This is expected to be some ten years from now.'

### **Supplementary Metropolitan Development Plan**

In March 1971 the State Planning Authority issued for consideration by local government authorities and later for public inspection, a supplement to the Metropolitan Development Plan of 1962. The effect of the Supplementary Development Plan is firstly to amend the freeway proposals contained in the Metropolitan

Development Plan by deleting some sections and varying others, and secondly to recognise that freeway rights-of-way may eventually be used for newer forms of vehicular transport.

The Metropolitan Development Plan and the Supplementary Development Plan, with their reports, must be read together to obtain a complete picture of the routes proposed.

The combined proposals comprise a north-south route west of the City of Adelaide extending from near Dry Creek in the north to Noarlunga in the south; routes serving Port Adelaide north-west along Port Road and west from The Levels; a route north-east toward Modbury along the River Torrens valley and north to Hillbank; and necessary connections around the City of Adelaide.

The Metropolitan Development Plan report also draws attention to the likely future need for new routes to the east, south-east and south of the City of Adelaide.

### RESEARCH

Because of the great area of South Australia and the wide variety of climatic and soil conditions, special sections of the Highways Department are engaged in constant investigation and testing of soils, materials, and construction methods to ensure that a high standard of road construction is maintained and that methods are adapted to the needs of particular areas.

South Australia contributes to Australian road development through its active participation in the National Association of Australian State Road Authorities. Specialist committees of the association deal with bridge design, materials research, traffic engineering, bituminous pavements, plant and equipment, and long-term planning. The association in 1960 established the Australian Road Research Board whose functions include the co-ordination and organisation of road research.

### ROAD FINANCE

As indicated earlier, the four main sources of road finance are:

- (1) State motor vehicle taxation and drivers licence fees;
- (2) Commonwealth grants;
- (3) charges imposed under the Road Maintenance (Contribution) Act;
- (4) property rates and other levies imposed by municipal and district councils.

Finance received from the first two sources is controlled by the Commissioner of Highways. The Highways Act provides that fees received for vehicle registrations and drivers' licences, less cost of collection, should be credited to the Highways Fund. The Fund is credited also with interest on and repayments of advances made to local government authorities for roadworks and drainage schemes and for the purchase of machinery; special contributions from the Municipal Tramways Trust under the Highways Act; contributions from local government authorities towards the cost of lighting Anzac Highway and Port Road; hawkers licence fees collected under the Hawkers Act, 1934-1960, and other minor sundry receipts. Receipts under the Road Maintenance (Contribution) Act are made available to the Commissioner of Highways through a special account at the State Treasury.

## Highways Department, South Australia

## Receipts and Payments

Particulars	1965-66	1966-67	1967-68	1968-69	1969-70
RECEIPTS (\$'000)					
Motor vehicle registrations, licences, fees, fines, etc. ....	11,204	11,504	11,856	12,534	13,250
Road Maintenance Charges .....	1,903	2,070	2,324	2,557	2,839
Commonwealth Aid Roads Grants:					
For rural roads .....	6,611	7,603	7,478	9,200	9,950
For other roads .....	9,413	9,620	10,906	10,232	11,050
Loans from State Government .....	—	—	—	—	1,000
Repayments of, and interest on, advances to local authorities .....	1,293	1,263	1,196	1,044	1,002
Other .....	146	165	174	200	321
Total .....	30,570	32,225	33,934	35,767	39,412
PAYMENTS (\$'000)					
Construction and reconstruction of roads, bridges, etc. ....	20,912	22,834	20,799	23,837	30,200
Maintenance of roads, bridges, etc. ....	5,375	6,000	7,128	8,211	10,271
Interest, debt redemption, etc. ....	1,167	514	518	522	544
Advances to local authorities .....	1,376	1,091	1,386	1,253	402
Net purchases of land, buildings, plant, equipment, materials, etc. ....	902	1,536	2,238	Cr.312	451
Other (a) .....	312	(b)1,257	(b)868	206	130
Total .....	30,044	33,231	32,936	33,718	41,998

(a) This item includes provision for leave and for plant overhauls which may be a negative figure in some years.

(b) Includes \$1,000,000 in 1966-67 and \$240,000 in 1967-68, representing repayment to revenue under Section 31 (a) of the Highways Act.

The Local Government Act provides for grants-in-aid to be paid from the Highways Fund to local government authorities for expenditure on roads, other than main roads, and related works.

From 1923 to 1930 Commonwealth road grants were conditional upon *pro rata* expenditure by the States and work was subject to Commonwealth inspection. From 1931 to 1958 the total amount of Commonwealth Aid Road Grants to the States was determined as a proportion, varied from time to time, of Commonwealth petrol taxation. From 1959 these grants have borne no direct relationship to any particular item of revenue. For conditions and details of the method of dividing total Commonwealth road grants between the States from 1923 to 1963-64 reference should be made to the *Official Year Book of the Commonwealth of Australia* No. 38 pp. 787-8, No. 41 p. 621, No. 46 p. 838 and No. 49 p. 934.

The South Australian share of Commonwealth Aid Roads Grants for the five years to June 1969 was approximately \$86 million. This represented approximately 11.5 per cent of the total grants which were distributed as follows: 5 per cent to Tasmania and the remaining 95 per cent to the mainland States; one-third according to population, one-third according to area and one-third proportionately to the number of motor vehicles registered. Portion of these grants was subject to matching expenditure by the States.

Commonwealth Aid Roads Grants for the five years 1969-70 to 1973-74 were announced after the Premiers' Conference in March 1969. A basic sum of \$1,200 million was allocated to the various States according to a formula which took into account both the formula applied in the preceding five years and principles of distribution recommended by the Commonwealth Bureau of Roads after consideration of results of the Road Needs Survey already mentioned. A supplementary amount slightly exceeding \$52 million is to be shared by South Australia, Western Australia and Tasmania to ensure that all States received grants at least 50 per cent higher than for the preceding five years. However, the \$129 million allocated to South Australia for the five years to 1973-74 represents only 10.3 per cent of total grants compared with 11.5 per cent of grants for the preceding five years.

Conditions attaching to these grants relate to the expenditure of specified sums on different classes of roads in particular areas, with a general proviso that State expenditure on roads shall increase proportionately to the increase in numbers of motor vehicles registered.

The linking of expenditure of Commonwealth Aid Roads Grants with the classification of roads discussed earlier will necessitate examination of the financial relationships between Adelaide City Council, previously responsible for all work on roads within its area, and the Highways Department as administrator of the roads grants: it is apparent that some arterial and other relevant classes of roads are located within the Adelaide City Council area.

Exact figures are not available for total expenditure in South Australia on the construction, reconstruction, and maintenance of roads, streets, bridges, ferries, and associated works. During five recent years approximate total expenditure by State and local government authorities has been: 1964-65, \$40 million; 1965-66, \$44 million; 1966-67, \$48 million; 1967-68, \$47 million; and 1968-69, \$49 million. These figures include the cost of land purchased for new roads including future freeways and for road widening, and charges for depreciation of plant and machinery. Local government figures used to derive the totals include expenditure which is subsequently recouped from the public and expenditure on footpath maintenance and stormwater drainage.

The biggest single element of roads expenditure omitted from the above figures is the cost of work carried out under the provisions of the Planning and Development Act, 1966-1971 which requires persons and authorities (including the South Australian Housing Trust) who subdivide land for housing to provide roads to a certain specification. The actual work is sometimes performed by local government authorities at the expense of the subdividers: in such cases the costs of construction are included in the figures above but in most cases these roads are constructed by private contractors or by direct employees of the subdivider and few details are available.

## 8.4 RAILWAYS

### OWNERSHIP AND CONTROL

Railway systems in South Australia are operated by both the State and Commonwealth Governments.

In 1851 a 'Board of Undertakers' was appointed in connection with the construction of the Adelaide to Port Adelaide railway. In 1856 a Board of Railways Commissioners was appointed to control South Australian railway operations. This Board was abolished in 1859 and from then until 1887 control

was vested in the Commissioner of Public Works. The South Australian Railways Commissioners Act of 1887 gave almost complete authority for management and administration to three Railways Commissioners, reserving (as in the past) financial control to Parliament. The powers of the three Commissioners passed to one Commissioner in 1892. The present South Australian Railways Commissioners Act, 1936-1969, under which the Commissioner is appointed for a period of seven years incorporates many of the provisions of the 1887 Act, including those for financial control.

Management of all Commonwealth Railways is vested in a Commonwealth Railways Commissioner.

In South Australia the only private railways open to general traffic are the lines owned by the Broken Hill Proprietary Co. Ltd: from Iron Knob and Iron Baron to Whyalla (51 miles) used for the carriage of iron ore; and from Coffin Bay to Port Lincoln (25 miles) used for the carriage of limestone.

### HISTORICAL SUMMARY

Much of the basic work of establishing the railway network which serves South Australia was concentrated in two comparatively brief periods, from about 1877 to 1887 when approximately 1,200 miles of lines were constructed, and from 1910 to 1917 when about 1,500 miles were added. A number of scattered lines totalling approximately 300 miles had been constructed before 1877.

During the eleven years to 1887 rail communication with the eastern States was established; the rich ore deposits at Broken Hill were tapped; a line was built through northern pastoral areas toward the Northern Territory; and railways from outports to their hinterlands (predominantly agricultural but more pastoral in the South East) were extended and linked with arterial services centred on Adelaide. During the following twenty-two years only 200 miles of new lines were opened. Then in an eight-year period railways were constructed to facilitate the agricultural development of Eyre Peninsula and the Murray Mallee lands, and the Commonwealth Railways built a line to Western Australia.

Since 1917 route mileage open has increased by about 600 miles only. The emphasis during recent years has been upon conversion of 3 feet 6 inch lines either to 4 feet 8½ inch directly or to 5 feet 3 inch as an interim to possible ultimate conversion to the standard gauge.

Only a small portion of the Adelaide metropolitan area is served by railways. The main trunk routes pass through northern and southern suburbs; the line to Willunga, although closed to traffic beyond Hallett Cove, serves south-western suburbs; the Port Adelaide line, its extensions to Semaphore and Outer Harbor, the branch line to Grange, and spur lines to industrial establishments provide better coverage in north-western suburbs than is achieved elsewhere in Adelaide. For many years two railways linked Adelaide and Glenelg: in 1929 the route *via* North Terrace and Richmond was closed and the King William Street route was converted to its present use as a tramway.

Lines operated by the Commonwealth Government in South Australia at 30 June 1970 were: 3 feet 6 inch gauge; Stirling North to Hawker, 61 miles, and Marree to the Northern Territory Border, 364 miles, and 4 feet 8½ inch gauge; Port Pirie Junction to Western Australian Border, 653 miles, and Stirling North to Marree, 217 miles.

Construction of a standard gauge line between Whyalla and Port Augusta, to be financed and operated by the Commonwealth, has been approved and tenders for necessary earthworks, fences, culverts etc. have been called. It is expected that the 47 mile line will be completed late in 1971.

The Commonwealth Government is also considering the construction of a standard gauge line between Tarcoola in South Australia and Alice Springs in the Northern Territory to replace the existing line to Alice Springs, which is subject to periodic flood and other damage.

The table which follows shows route mileage of railways open for traffic for every tenth year from 1856 and for each of the last five years.

### State and Commonwealth Government Railways

#### Gauges, Route-mileage open in South Australia

Date	5ft 3in Gauge	4ft 8½in Gauge	3ft 6in Gauge	Total (a)
31 December:				
1856.....	7	—	—	7
1866.....	56	—	—	56
1876.....	133	—	137	270
1886.....	495	—	716	1,211
1896.....	493	—	1,229	1,722
1906.....	594	—	1,238	1,832
30 June:				
1916.....	977	361	1,688	3,026
1926.....	1,238	598	1,739	3,575
1936.....	1,451	598	1,676	3,725
1946.....	1,480	654	1,665	3,799
1956.....	1,622	654	1,540	3,816
1966.....	1,649	871	1,256	3,776
1967.....	1,651	871	1,254	3,776
1968.....	1,651	870	1,253	3,774
1969.....	1,630	870	1,253	3,753
1970.....	1,601	1,087	1,022	(b) 3,710

(a) Excluding private railways.

(b) Excludes 29 miles of line between Cockburn and Broken Hill owned and operated by South Australian Railways.

Mileage of the Goolwa-Port Elliot line which was completed in 1854, and its extensions to Victor Harbor (1864) and Strathalbyn (1869), has been excluded from the above table for years before 1884-85 when the route was converted from horse to locomotive traction.

A more detailed historical survey was included on pages 263-6 of the *South Australian Year Book* 1966.

### STANDARDISATION OF RAIL GAUGES

The existence in South Australia of 3 feet 6 inch, 4 feet 8½ inch, and 5 feet 3 inch systems has already been noted. For many years railway administrators have been greatly concerned about the increased costs and decreased efficiency associated with the transhipment of goods and passengers and with the provision, maintenance and operation of different sets of rolling stock. During recent years with the rapid development of road and air transport facilities there has been increasing pressure for standardisation of rail gauges in the interests of efficiency and economy of operation of transport services as a whole.

As part of an agreement enacted in 1949 to convert much of the South Australian Railways system to standard gauge, in 1963 the Commonwealth Government decided to proceed with standardisation of the Port Pirie-Broken Hill Railway. During 1967 agreement was reached between the Governments of the Commonwealth, New South Wales and South Australia to link Cockburn and Broken Hill along a new line of 30 miles instead of converting the 35 miles previously owned and operated by the Silverton Tramway Company. Conversion of the Port Pirie-Cockburn section was completed during 1969, and the new Cockburn-Broken Hill line, owned and operated by the South Australian Railways, was completed in January 1970. The Broken Hill-Port Pirie line was opened to goods traffic on 12 January 1970, and the first revenue-earning train to use the coast-to-coast standard gauge line left Sydney on 2 March 1970 for the 2,461 mile run to Perth.

With the opening of the Port Pirie-Broken Hill standard gauge railway and the extension of the broad gauge from Terowie to Peterborough, the South Australian Railways now operate two bogie exchange depots, one at Port Pirie and the other at Peterborough.

Before the financial provisions of the railways standardisation agreement can become effective in relation to any specific project Commonwealth Government acceptance of that project is necessary. Early in August 1969 it was announced that the Commonwealth and South Australian Governments had agreed on the terms of reference for a feasibility study on standardisation of the Adelaide-Port Pirie line and the carrying of traffic on existing narrow gauge lines affected by standardisation. Consultants were engaged to carry out the study and in March 1970 they submitted a report to the Commonwealth Government advocating:

- (1) the construction of a new standard gauge railway from Adelaide to a point east of Crystal Brook, and the subsequent removal of the existing broad gauge main line;
- (2) the conversion of the Snowtown-Kadina railway to standard gauge and the construction of a standard gauge line paralleling the existing broad gauge line between Kadina and Wallaroo;
- (3) the metropolitan area to be served by;
  - (a) a standard gauge freight yard at Islington,
  - (b) a standard gauge rail connection to Pooraka and Port Adelaide, and
  - (c) a standard gauge connection to the Adelaide passenger platform.

The State Government submitted alternative proposals expected to provide a more comprehensive scheme of standardisation and offering greater operational savings at a cost not greater than that estimated by the consultants. At June 1971 agreement in principle on a compromise proposal had been reached by negotiation between the Commonwealth and State Governments: details were still to be determined.

## 8.5 HARBOURS AND AERODROMES

### HARBOURS

The State of South Australia has a coastline more than 2,400 miles in length including Kangaroo Island; the coastline has two large indentations—Gulf St Vincent, and Spencer Gulf which have many harbours for shipping.

Of many seaports in South Australia, at present, only twenty-two are classified as actively engaged in meeting the requirements of shipping interests—fifteen have State-owned wharves or jetties and seven have privately-owned wharves or jetties. The State maintains jetties or wharves for promenade and fishing purposes at forty-five ports no longer used by commercial shipping and sixteen jetties are leased to district councils.

The Broken Hill Proprietary Co. Ltd owns and operates bulk handling facilities at Ardrossan, Rapid Bay, Whyalla and Proper Bay, while the Colonial Sugar Refining Co. Ltd owns and operates a bulk loading installation at Ballast Head, Kangaroo Island. The Commonwealth Railways operates the wharf at Port Augusta on behalf of the Commonwealth Government, and the Port Stanvac oil terminal is owned by Petroleum Refineries (Aust.) Pty Ltd.

There are six deep-sea ports operated by the State, namely Port Adelaide, Port Pirie, Port Lincoln, Thevenard, Wallaroo and Port Giles whilst overseas vessels are also accommodated at Whyalla and Ardrossan. Port Giles, completed in May 1970, provides for bulk shipment of wheat and barley from the Lower Yorke Peninsula and is able to accommodate vessels up to 40,000 tons deadweight.

### CONTROL OF HARBOURS

The control of State-owned harbours (including the River Murray) is vested in the Minister of Marine; he is responsible for navigation within harbours and all harbour facilities including lights, buoys, beacons, bulk loading plants and fishing boat accommodation. Relevant legislation includes the Harbors Act, 1936-1970, the Marine Act, 1936-1970 and the Fisheries Act, 1971.

In 1969-70 the Department of Marine and Harbors handled 7,636,916 tons of cargo (including general cargo at private ports) or approximately 38 per cent of the total tonnage of 20,130,277 tons passing through all the ports in South Australia, the balance being handled independently at the privately owned wharves.

#### Department of Marine and Harbors<sup>(a)</sup> Indebtedness, Revenue and Expenditure

Year	Loan Fund Indebted- ness	Revenue	Expenditure from Revenue			Surplus
			Working Expenses	Interest	Total	
			\$'000			
1965-66 .....	43,172	6,194	3,941	1,734	5,675	519
1966-67 .....	44,264	6,734	4,019	1,807	5,827	907
1967-68 .....	45,478	6,418	4,196	1,869	6,066	352
1968-69 .....	47,614	6,653	4,395	1,927	6,322	331
1969-70 .....	50,736	7,282	4,297	2,144	6,441	840

(a) South Australian Harbors Board before 20 March 1967.

### HISTORICAL

For a detailed description of development in the nineteenth century see pages 270-1 of the *South Australian Year Book* 1966.

#### Trend of Twentieth Century Development

As shipping increased through growth in trade many outport jetties were strengthened or replaced by better structures. To keep most harbours open for larger vessels it has been necessary to deepen or clear channels, deepen existing



berths and lengthen jetties into deeper water. A recent example of this type of project is the redevelopment of Thevenard harbour which commenced in January 1970 and entails the dredging of a deeper channel and the reconstruction of the jetty.

Since the establishment of new soldier settlements in the 1950s, shipping to and from Kangaroo Island has increased. Additional harbour facilities were made with the provision of a trailership berth for the roll-on roll-off vessel m.v. *Troubridge* which went into service in November 1961. Trailership berths were also built at Port Adelaide and Port Lincoln.

A change in the pattern of intrastate shipping has occurred with the erection of bulk handling facilities for grain at major ports progressively since 1952. These facilities are now available at Port Adelaide, Port Pirie, Wallaroo, Port Lincoln, Thevenard and Port Giles, and wheat and barley are loaded at Ardrossan under agreement with the owner of the private wharf. Grain is carted overland to silos and loaded aboard ocean going vessels by means of conveyors, so eliminating ketch trade from the smaller ports. The competition from intrastate road and rail transport has affected the larger ports as well, so that very little general cargo is carried between ports in this State.

To decrease the delay in turn-around of vessels (especially overseas and inter-state vessels) and improve the handling of shipping cargo, port facilities in the major harbours have been or are being improved by such measures as the reconstruction of wharves, deepening of berths and channels, installation of overhead cranes and increasing storage capacity.

The construction of boat havens for fishing and pleasure craft, and the provision of slipways at several ports throughout the State are other aspects of recent development.

Future developments at ports other than Adelaide are likely to be concerned primarily with bulk trades and the increasing size of bulk carriers. For example a new grain loading berth at Port Lincoln, to cater for vessels of up to 100,000 tons, is being planned.

### **Development of Port Adelaide**

The Greater Port Adelaide Plan, details of which were released in 1949, included proposals for twenty projects for port development over the ensuing 50 years. Among those projects were:

- (1) the improvement and extension of wharves and allied cargo facilities;
- (2) the deepening, and widening of the shipping channels and provision of larger swinging basins;
- (3) the reclamation and development of low-lying land adjacent to the port for the creation of industrial, commercial and dock estates.

Some of these projects have been completed while others are still in progress. In April 1964 approval was given for a start on a scheme to widen and deepen the Port River at a cost of \$6.6 million. Under this plan, the Port River has been deepened to 30ft at Low Water and a swinging basin of 1,050ft diameter has been provided at the Outer Harbor. Currently the river channel is being widened to a minimum width of 500ft. The material dredged in this operation is being used to reclaim part of the 2,000 acres of low-lying land intended to be used for industrial and commercial sites and for port extensions.

The advent of containerised cargo has affected only Port Adelaide as other ports in the State do not handle a sufficient quantity of cargo that is suitable for large containers. Although Port Adelaide has not yet been selected as a terminal port by any of the container ship operators, planning is proceeding on

the assumption that it will fulfil such a role in the future. As a result 400 acres of land are being reclaimed at Pelican Point near the Outer Harbor where it will be possible to provide up to 7,000ft of berth length with a depth of 40ft Low Water if necessary. One berth on this waterfront is being planned in detail for possible use by large container ships.

Two container depots have been built by private enterprise in the dock industrial estate half a mile from the waterfront and offer acceptance, forwarding, packing and unpacking facilities for international and interstate containers and other unit loads. A large wool store and a high density wool dumping centre have been established adjacent to these depots for shipping wool in containers.

Construction of an interstate roll-on roll-off terminal in No. 3 Dock was completed during 1970, and work commenced on the modification of a berth in No. 1 Dock to accommodate stern-loading vessels.

### TIDES AND WATER DEPTH

Tides—the daily ebb and flow of the waters of the ocean—are due to gravitational effect of the sun and moon. Spring and neap tides are associated with phases of the moon, *i.e.* spring tides with the new moon and full moon, and neap tides with the first quarter and last quarter of the moon.

All around the Australian coast there is a well-marked 'diurnal inequality'; that is, the forenoon and afternoon tides may differ considerably in height. The mean tide rises in the following table are shown as higher high water and lower high water, rather than high water springs and neaps. This method of measuring tides is used for the majority of Australian ports.

**Tides and Water Depths, South Australian Ports, 1 January 1971**

Port	Maximum Depth below Low Water Datum (a)	Tides			
		At	Mean Rise		
			Higher High Water	Lower High Water	
	Ft In		Ft In	Ft In	
Outer Harbor:					
Channel .....	33 0	Wharf	7 11	6 5	
Wharf .....	35 0				
Port Adelaide:					
Channel .....	27 0	Wharf	8 0	6 6	
Wharf .....	35 0				
Ardrossan:					
Channel .....	(b)	Jetty	8 10	7 0	
Jetty—BHP .....	27 0				
Port Augusta:					
Channel .....	16 0	Wharf	9 2	7 4	
Wharves .....	20 0				

Tides and Water Depths, South Australian Ports, 1 January 1971—*continued*

Port	Maximum Depth below Low Water Datum (a)	Tides			
		At	Mean Rise		
			Higher High Water	Lower High Water	
	Ft In		Ft In	Ft In	
Port Giles:					
Channel .....	(b)	Jetty	6 1	4 11	
Jetty .....	38 0				
Port Lincoln:					
Channel .....	(c)	Jetty	4 11	3 6	
Wharf (Bulk Loading) .....	32 0				
Port Pirie:					
Channel .....	21 0	Wharf	8 4	5 11	
Wharves .....	27 0				
Port Stanvac:					
Channel .....	(b)	Wharf	6 1	4 7	
Wharf .....	35 0				
Proper Bay (BHP):					
Channel .....	30 0	Jetty	4 11	3 6	
Wharf .....	34 0				
Thevenard:					
Channel .....	23 9	Jetty	5 0	3 7	
Wharf .....	27 0				
Wallaroo:					
Channel .....	27 9	Jetty	4 10	2 11	
Wharf .....	31 0				
Whyalla (BHP):					
Inner harbour;					
Channel .....	25 0	Jetty and	8 1	6 0	
Wharf .....	30 0	Wharf			
Outer harbour;					
Channel—ore jetty (No. 2) approach .....	34 0	Jetty and	8 1	6 0	
Ore jetty (No. 2) .....	36 0	Wharf			

(a) The depth shown against wharves is the greatest at present available and may be found at one berth only at the wharf or jetty concerned.

(b) No approach channel. (c) Deep water gradually shoaling to depth at wharf.

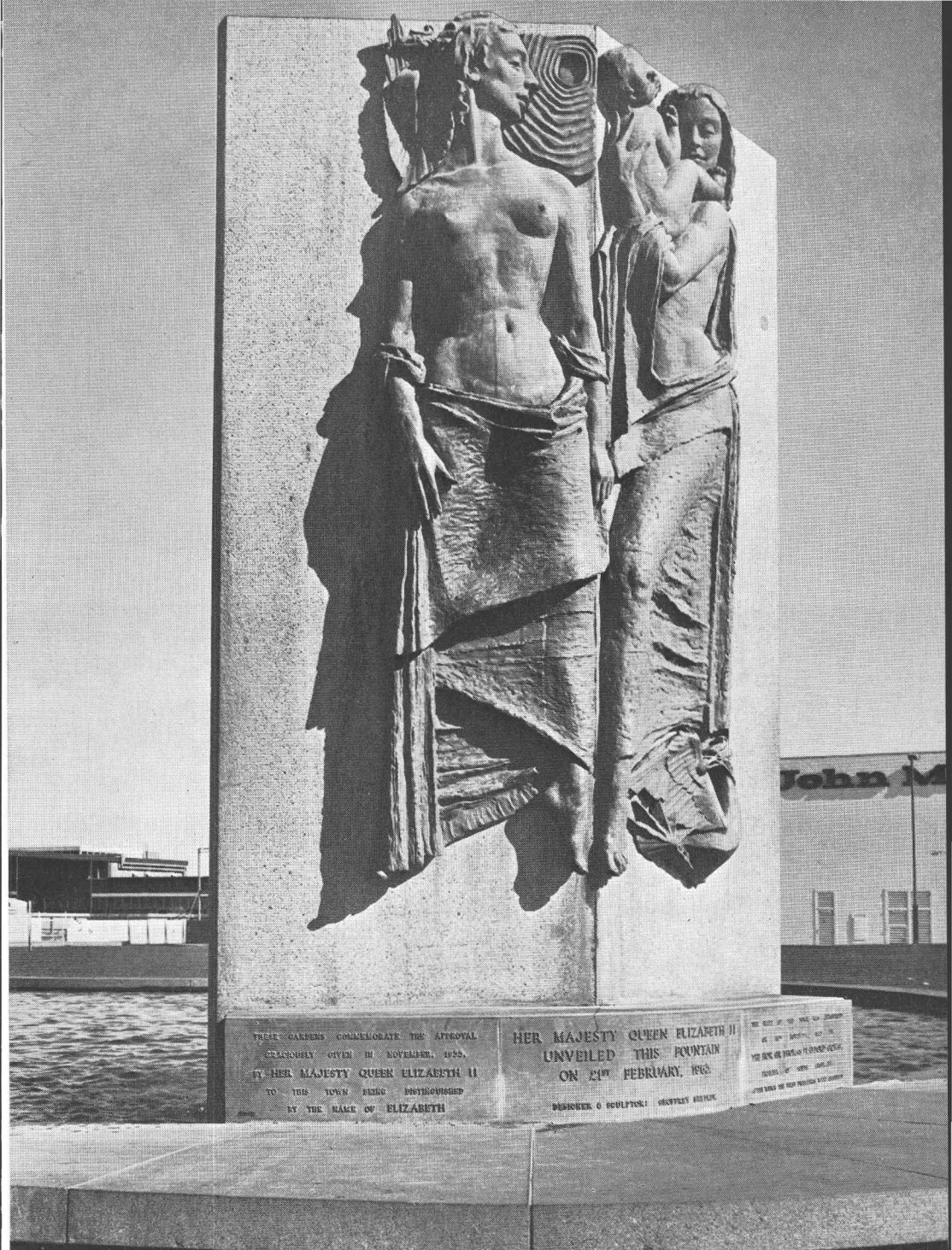
## AERODROMES

There were 510 civil aerodromes in Australia at 30 June 1970 including 107 owned and operated by the Commonwealth Government and 403 licensed aerodromes owned and operated by local authorities or private interests. In addition there are some hundreds of authorised landing grounds which are fields prepared for the operation of aircraft but not open to public use. These fields meet Civil Aviation Department specifications less exacting than those used in the development of government owned or licensed aerodromes.

In South Australia at 30 June 1970 there were nine government and twenty-one licensed aerodromes as set out below:

*Government Owned*

Adelaide	Leigh Creek	Parafield
Ceduna	Mount Gambier	Port Lincoln
Kingscote	Oodnadatta	Whyalla



*Castalloy Ltd*

The cast aluminium statuary 'Fire and Earth'. Part of the fountain, at Windsor Green Elizabeth, which was unveiled by Her Majesty Queen Elizabeth II on 21 February 1965.



*The News*

A view of some of the aircraft which took part in a flying display held at RAAF Base Edinburgh on 17 April 1971 as a part of the celebrations for the fiftieth anniversary of the founding of the Royal Australian Air Force.

Three RAAF Mirage III-O fighter aircraft performing in the flying display held at RAAF Base Edinburgh in April 1971.

*The News*



*Licensed*

Cleve	Granite Downs	Musgrave Park
Cordillo Downs	Innamincka	Naracoorte
Cowell	Kimba	Port Pirie
De Rose Hill	Millicent	Renmark
Ernabella Mission	Minnipa	Tieyon
Fregon	Moomba	Tintinara
Gidgealpa	Mount Dare	Waikerie

The main terminal in South Australia is the Adelaide Airport at West Beach, and although not an international airport it can be used by international aircraft when required. It is on the scheduled flights of interstate services from Sydney, Melbourne, Perth and Darwin and is the terminus of intrastate services. Since this airport was opened to commercial aircraft in February 1955, the Department of Civil Aviation has installed modern navigational aid systems and equipment *e.g.* Australian designed visual approach slope guidance systems, and long range radar, and has carried out various improvements to general airport facilities. A \$1.5 million project, incorporating the extension of the main runway to 8,000 feet in length, the enlargement of the terminal building and the extension of the taxiway and main apron areas was completed in 1970.

Since the opening of the Adelaide Airport, the aerodrome at Parafield, about 11 miles north of Adelaide, has been restricted principally to use by light aircraft as operated by charter and aerial work companies, private planes used for business or pleasure, and aircraft belonging to the Royal Aero Club of South Australia whose headquarters remained at Parafield. Most basic flying training is carried out at Parafield.

Other aerodromes are situated near the larger towns *e.g.* Mount Gambier, Whyalla, Port Lincoln and Port Pirie. About half of the licensed aerodromes are on stations, missions, etc. in the northern part of the State.

In addition to the civil aerodromes there are two major aerodromes, one at Woomera controlled by the Department of Supply, through the Weapons Research Establishment, and the other at Salisbury (Edinburgh Airfield) which are used by aircraft associated with trials operations and by civil charter aircraft carrying passengers and freight. Edinburgh Airfield is also the base for an RAAF maritime squadron.

**Control of Aerodromes**

At a conference of Commonwealth Ministers and State Premiers in May 1920, it was agreed that the Commonwealth should introduce a Bill to give effect to the Convention for the Regulation of Air Navigation signed in Paris on 13 October 1919. The *Air Navigation Act* 1920, under which a Controller of Civil Aviation was appointed as head of the Civil Aviation Branch which came under the jurisdiction of the Department of Defence, had three main objects:

- (1) generally to regulate civil aviation activities in Australia;
- (2) to carry out the provisions of the Convention on Air Navigation signed in Paris;
- (3) to apply the principles of the Convention to domestic as well as international flying operations.



Regulations were drawn up under this Act to provide, *inter alia*, for the registration and periodic inspection of aircraft, licensing of aerodromes, examination and licensing of personnel engaged in flying and in upkeep of machines, control of aircraft movements, rules of the air, etc.

The South Australian Parliament passed the Commonwealth Powers (Air Navigation) Act, 1921 in which it referred to the Commonwealth powers to make regulations in connection with international and interstate air navigation. The Air Navigation Act, 1937 provided for the application of the Commonwealth Air Navigation Regulations to and in relation to air navigation within the State of South Australia and repealed the earlier Act.

The Commonwealth civil aviation legislation at present includes the *Air Navigation Act* 1920-1966, the *Australian National Airlines Act* 1945-1970 and several other Acts, whilst the State legislation in South Australia includes the 1937 Act and the Civil Aviation (Carriers' Liability) Act, 1962.

Since 1939 Civil Aviation Administration has been a separate department under the Minister for Civil Aviation.

### Historical

A description of early aerodromes in South Australia and development was included on pages 277-8 of the *South Australian Year Book* 1966: an article describing the first flight from England to Australia, in 1919, appeared on pages 334-5 of the *South Australian Year Book* 1969.

## 8.6 ELECTRICITY AND GAS

### ELECTRICITY

In 1946 the Electricity Trust of South Australia, a semi-government authority, acquired the assets of the Adelaide Electric Supply Company and since that time the Trust has been responsible for electricity supply throughout most of the State. There has also been a rapid expansion in the utilisation of local fuel supplies to replace fuel imported from other States.

A more detailed description of the development of electricity supply was included on pages 278-81 of the *South Australian Year Book* 1966.

### Power Generation

The Osborne 'A' station produced all of the requirements of the South Australian electricity net-work from 1923 until 1947 when 'B' station commenced operations and the 'A' station was subsequently closed in 1968. At 30 June 1970 the remaining generating capacity at Osborne (excluding emergency generating plants) was 240,000 kilowatts.

A major decision by the Trust was the construction of the Thomas Playford Power Station at Port Augusta, designed to burn Leigh Creek coal exclusively. The 'A' section was completed in 1954 while the 'B' section was completed in 1964 to give a combined total generating capacity of 330,000 kilowatts.

Following the passing of the Electricity Trust of South Australia (Torrens Island Power Station) Act in 1962 work commenced on the construction of section 'A' of the Torrens Island Power Station. Section 'A' when completed will comprise four 120,000 kilowatt turbo-generators with associated boiler equipment and at 30 June 1970 three units had been commissioned. The fourth unit is expected to be commissioned in 1971. Preliminary work has begun on section 'B' and the erection of the first of four units, each with a 200,000 kilowatt turbo-generator and associated boiler equipment, will commence in 1973. The first unit is scheduled to commence generation in 1975.

Three gas turbo-generators each with a capacity of 52,000 kilowatts have been ordered by the trust to meet high load demands of short duration, two of which will be installed in a station being constructed at Dry Creek. It is anticipated that the first of these units will be ready for production in early 1972.

The rapid growth of generating plant operated by the Electricity Trust of South Australia and the decline of plant operated by other producers since 1946 can be seen from the following table.

**Electricity Generation, South Australia**  
**Installed Capacity of Generating Plant in Power Stations at 30 June<sup>(a)</sup>**

Power Stations	1946	1952	1958	1961	1964	1967	1970
KILOWATTS							
Electricity Trust:							
Osborne .....	82,000	172,000	264,000	264,000	264,000	314,025	242,500
Port Augusta .....	—	—	92,500	212,500	332,700	332,700	332,700
Torrens Island .....	—	—	—	—	—	120,200	360,200
Mount Gambier .....	—	—	14,200	19,200	22,230	22,230	22,230
Port Lincoln .....	—	—	5,000	6,933	6,890	9,600	9,600
Other .....	—	4,700	—	—	—	—	—
Total ETSA .....	82,000	176,700	375,700	502,633	625,820	798,755	967,230
Other government authorities ..	205	205	731	4,741	3,372	3,803	n.a.
Local authorities .....	33,401	34,808	(b) 5,067	4,675	6,561	4,404	n.a.
Private .....	29,855	28,162	18,600	33,537	33,109	4,818	n.a.
Total .....	145,461	239,875	400,098	545,586	668,862	811,780	n.a.

(a) Includes house plants used for emergency generation.

(b) Municipal Tramways Trust ceased generating in 1956.

n.a. not available

## Fuels

The development of the Leigh Creek coal field and the use of this coal as a source of power freed the Trust from its relative dependence upon New South Wales coal as a fuel source. Since commissioning, the Thomas Playford Power Station at Port Augusta has used this type of fuel exclusively.

The construction of oil refineries in Australia resulted in residual oil being supplied at a price competitive with coal and, over the years, the Osborne Power Station and, more recently, the Torrens Island Power Station, have used this type of fuel.

Natural gas discoveries in the north-eastern areas of South Australia and the construction of a natural gas pipeline to Adelaide has given the Trust a further source of indigenous fuel. The three 120,000 kilowatt boilers at Torrens Island have been equipped to use natural gas or oil, or both fuels simultaneously. The Trust is the only major electricity authority in Australia generating electricity from natural gas. Gas was first used for this purpose at Torrens Island on 18 November 1969.



Wood has also been used since the construction of the Mount Gambier and Nangwarry power stations. Its future as a fuel is, however, uncertain and depends on alternative uses of waste wood, particularly in the pulp industry.

The following table shows the quantities of various fuels consumed by the Electricity Trust in selected years since 1946 and illustrates the considerable movement in their relative importance.

**Electricity Trust of S.A., Fuels Consumed in Steam Power Stations**

Year	N.S.W. Coal	Leigh Creek Coal	Oil	Wood	Coke	Natural Gas
	Tons					Cubic feet millions
1945-46 (a) .....	190,889	15,101	—	—	—	—
1957-58 .....	328,214	668,128	47,019	61,032	14,268	—
1960-61 .....	185,043	938,532	98,216	110,304	12,627	—
1963-64 .....	72,253	1,566,986	110,165	166,735	1,818	—
1966-67 .....	50,241	2,089,916	228,999	184,722	—	—
1969-70 .....	3,376	2,121,194	294,454	182,697	—	5,375

(a) Consumed by Adelaide Electric Supply Co.

### Transmission and Distribution

The Electricity Trust was specifically charged with the responsibility of expanding its services into country areas. In the immediate post-war years shortages of materials somewhat handicapped the rate of extension; however, a vigorous expansion of services in general has taken place as is illustrated in the following table.

**Electricity Trust of S.A., Transmission Lines**

*At 30 June*

Rated Voltage	1946	1952	1958	1961	1964	1967	1970
	ROUTE MILES						
275,000 volt .....	—	—	—	370	370	370	445
132,000 volt .....	—	177	642	642	1,043	1,249	1,387
66,000 volt .....	105	222	335	375	430	466	517
33,000 volt .....	477	631	1,131	1,344	1,774	2,119	2,174
19,000 volt (SWER) (a) .....	—	—	26	1,877	5,065	8,445	10,615
11,000 and 7,600 volt .....	564	1,041	2,537	3,303	4,627	5,607	6,668
Total mileage .....	1,146	2,071	4,671	7,911	13,309	18,256	21,806

(a) Single wire earth return system.

Electric power is transmitted over considerable distances at very high voltages and is stepped down at substations and distribution centres.

Transmission lines of 275,000 volts link power stations at Port Augusta and Torrens Island to a major substation at Para from which 275,000 volt connections radiate to Magill, Cherry Gardens and Happy Valley substations serving the Adelaide metropolitan area. Both lines from Port Augusta are tapped into a new substation at Brinkworth to reinforce distribution to the mid-north area of the State.

Two 132,000 volt lines also link Port Augusta and Adelaide. These lines follow similar routes from Port Augusta to Bungama, near Port Pirie, where a substation serves the mid-north area. From Bungama the lines diverge, one passing through South Hummocks where a substation serves Yorke Peninsula, and the other running *via* Brinkworth to Waterloo where a substation serves the Upper Murray.

Transmission lines of 132,000 volts also extend from the central network to Woomera (Commonwealth Line), Berri (completed 1954-55), Leigh Creek (1961-62), Mount Gambier (1962-63), Whyalla (2 circuits completed 1963-64 and 1966-67 respectively), Port Lincoln (1966-67), Port Pirie (1968-69), Waterloo to North West Bend (near Morgan—completed in 1969) and Cherry Gardens to Mobilong, near Murray Bridge (1969-70).

In recent years extensive use of the single wire earth return system (see table on page 332) has resulted in the supplying of electricity to areas where consumers are so scattered that supply by conventional methods would have been impracticable.

In the following table the numbers of Electricity Trust consumers in the various categories are given at selected dates.

### Electricity Trust of S.A., Number of Consumers

*At 30 June*

Consumers	1946 (a)	1952	1958	1961	1964	1967	1970
Residential .....		143,040	203,321	239,446	277,399	321,731	353,289
General Purpose .....	Not	19,664	28,275	32,615	35,477	38,950	41,773
Industrial .....	available	2,851	6,665	10,670	15,579	19,956	22,776
Bulk and traction .....		7	15	15	10	7	7
Total .....		118,262	165,562	238,276	282,746	328,465	380,644
							417,845

(a) At 31 August.

### GAS

The South Australian Gas Company, a privately owned company regulated by State legislation, was incorporated by Act of Parliament in 1861 to supply gas to Adelaide and surrounding villages. The first gas was produced at Brompton in 1863 and subsequent plants were opened at Port Adelaide in 1866 and Glenelg in 1875.

An Act authorising a second company, the Provincial Gas Company, was assented to in 1869. This company established a metropolitan works at Thebarton in 1871 and country works were opened at Gawler, Kapunda and Strathalbyn. In 1878 this undertaking was absorbed by the South Australian Gas Company and manufacturing at the Thebarton plant ceased. The country works were kept in operation until 1917. Gas was first produced at Port Pirie in 1892.

Following the development of higher pressure distribution facilities the South Australian Gas Company was able to centralise its metropolitan production at Brompton with the Port Adelaide and Glenelg plants ceasing production in 1922 and 1923. These plants together with the earlier Thebarton works were retained as holder stations. In 1928 a new gas works was opened adjacent to the Port River at Osborne. The Osborne works were closed for several years during the 1930s depression.

Since the 1939-45 War a considerable expansion of manufacturing capacity and distribution facilities has taken place. This is evident from the following table which gives details of capital employed, number of consumers and miles of mains at 30 June in selected years.

**South Australian Gas Company, Capital, Consumers, and Mains**

*At 30 June*

Particulars	1940	1950	1960	1970
Capital employed (\$m) .....	5.4	6.0	19.4	40.0
Number of consumers (a) .....	61,207	84,629	121,720	186,670
Miles of mains .....	904	1,042	1,569	2,239

(a) Includes consumers of bottled gas.

Details of the present day capacity of plant by the type of gas produced are given in the following table.

**South Australian Gas Company, Plant Capacity**

*At 30 June 1970*

Location	Coal Gas	Carburetted Water Gas	Reformed Gas (a)	Total
	'000 cubic feet per day			
Brompton .....	—	—	20,000	20,000
Osborne .....	2,500	—	—	2,500
Port Pirie .....	—	250	500	750
Total .....	2,500	250	20,500	23,250

(a) Using refinery gas and natural gas as feedstock.

The manufacture of gas by the carbonisation of black coal imported from New South Wales was the conventional method of production until the end of the 1939-45 War. Under this process large quantities of coke and tar are produced as by-products but a declining market for these residuals together with the development of alternative production methods has resulted in less emphasis in recent years on this method of production.

In 1948 and 1950 the company installed plant at Osborne and Brompton for the manufacture of carburetted water gas from oil distillate and coke. This plant was introduced to help meet peak winter loads and could be brought into production much more rapidly than carbonising retorts.

In 1964 the first of four reforming plants was installed at Brompton. These plants operated initially on refinery tail gases and modifications were subsequently made to enable all four plants to reform a wider range of feedstocks, including light virgin naphtha and natural gas. A similar plant is in operation at Port Pirie for reforming light virgin naphtha.

When natural gas became available, the South Australian Gas Company contracted with the producers for a supply of this indigenous fuel. November 1969 marked the introduction of natural gas into Adelaide when a start was made on converting all consumers' appliances to use this fuel.

All coal carbonising plant and carburetted water gas plant making gas for distribution in the metropolitan area has now been shut down. The reforming plants ceased to operate early in 1971, when the conversion of all appliances to use natural gas was completed.

One section of the coal carbonising plant has been retained at the Osborne Works for the manufacture of metallurgical grade coke used in the Osborne plant of Imperial Chemical Industries Ltd (ICI). Gas resulting from carbonisation is used partly for heating the coal chambers, the remainder being piped direct to ICI for use in raising steam.

Gas is reticulated through most of the metropolitan area and Port Pirie. In addition liquefied petroleum gas is distributed by reticulation at Mount Gambier by the Mount Gambier Gas Company Ltd, at Whyalla by the South Australian Gas Company, and is available elsewhere as bottled gas.

An inter-connected system of high and intermediate pressure mains traverses the metropolitan area from the Brompton and Osborne works and mains extend south to Hackham, north-east to Tea Tree Gully and north to Elizabeth. The Elizabeth main was first laid for industrial use but now serves over 6,000 domestic consumers including 2,000 in the Elizabeth area. The pressure in these mains is reduced by means of governors for distribution to consumers.

At 30 June 1970 the company was maintaining 2,239 miles of mains from its metropolitan works supplying 163,220 consumers with reticulated gas. An additional 23,450 customers are supplied with liquefied petroleum gas in bottles. Nearly 70 per cent of the gas supplied was used in domestic dwellings. The Port Pirie system involved 51 miles of mains.

Variations during the day in the demand for gas necessitates the storage of considerable quantities and gas holders with a combined capacity of 10 million cubic feet are situated in a number of suburbs. At Port Pirie facilities exist for the storage of 340,000 cubic feet of gas.

## 8.7 HOUSING AND BUILDING

### HOUSING

Features of housing development in South Australia have been the high proportion of stone houses built in earlier years, and of brick houses in more recent years. The familiar old-style stone houses are still to be seen in most settled parts of the State, especially in rural areas. The 1947 Census was in fact the first at which houses with outer walls of brick outnumbered those with walls of stone.

The building materials used have largely been determined by the availability of building stone and deposits of clay suitable for brickmaking, and by the relative lack of natural timbers suitable for houses. In recent years brick veneer

homes have become more popular, particularly in Urban Adelaide, but this is partly due to the poor building soil in some of the areas in and near Urban Adelaide.

### DWELLINGS: CENSUS DATA

Information on housing is obtained mainly from particulars of dwellings collected at each census. For the purpose of the Census a 'dwelling' is any habitation occupied by a household group living together as a domestic unit, whether comprising the whole or only part of a building. The term 'dwelling' includes houses and flats, and in addition habitations ranging from a single-roomed shack to a multi-roomed hotel or institution.

Dwellings have been classified as 'private' or 'non-private'. Private dwellings include private houses, shares of private houses, self-contained flats, shares of self-contained flats, rooms, apartments, sheds and huts; non-private dwellings include hotels, motels, boarding houses, lodging houses and hostels, educational, religious, and charitable institutions, hospitals, and defence and penal establishments.

Dwelling counts from the last six censuses are shown in the next table; figures exclude dwellings occupied solely by full-blood Aborigines.

**Dwellings in South Australia, Censuses 1921 to 1966**

Census	Occupied			Unoccupied (a)	Total Dwellings
	Private	Non-private	Total		
1921.....	104,295	3,619	107,914	4,431	112,345
1933.....	136,611	2,663	139,274	5,353	144,627
1947.....	166,118	2,420	168,538	3,547	172,085
1954.....	212,095	3,206	215,301	8,524	223,825
1961.....	259,344	2,564	261,908	17,061	278,969
1966.....	299,630	2,684	302,314	25,110	327,424

(a) See page 342 'Unoccupied Dwellings'.

Total dwellings almost trebled in the forty-five years to 1966, with the greatest increase (about 155,000 out of a total of 215,000) occurring subsequent to the 1947 Census.

In most of the tables which follow, details of dwellings at the 1966 Census are given by geographical distribution. New criteria were adopted at the 1966 Census for the delimitation of urban centres, a full description of which is contained in part 5.2 pages 111-2. The relevant tables show totals for each section of the State only, namely:

- (a) Urban Adelaide; this area is the 'urban centre' of Adelaide.
- (b) Other Urban; includes all urban centres other than Urban Adelaide.
- (c) Rural; includes all areas not included in (a) or (b) above.

**Occupied Dwellings**

The next table gives details of occupied dwellings only, according to the type of dwelling. Private dwellings were classified into the following six categories:

*Private House*; houses (including semi-detached and terrace houses) used for dwelling purposes by a household group.

*Share of a Private House*; a portion of a private house which is shared without structural subdivision by two or more household groups.

*Self-contained Flat*; a part of a house or other building which can be completely closed off and which has its own cooking and bathing facilities (includes home-units).

*Share of a Self-contained Flat*; a portion of a self-contained flat which is shared without structural subdivision by two or more household groups.

*Shed, Hut, Tent, etc.*; sheds, huts, caravans, tents, boats, etc. occupied by a household group.

*Other Private Dwellings*; includes private dwellings such as rooms, apartments, flats, etc., which are parts of buildings but not self-contained units.

**Occupied Dwellings by Class, South Australia  
Censuses 1961 and 1966**

Class of Dwelling	30 June 1961	30 June 1966			
		Urban		Rural	Total
		Adelaide	Other		
<b>Private dwellings:</b>					
Private house .....	231,640	180,416	43,779	46,850	271,045
Share of private house .....	8,534	1,899	102	139	2,140
Self-contained flat .....	14,094	18,451	1,697	654	20,802
Share of self-contained flat .....	(a)	59	2	—	61
Shed, hut, tent, etc. ....	2,887	227	432	1,279	1,938
Other private dwellings .....	2,189	3,176	299	169	3,644
<b>Total private dwellings. ....</b>	<b>259,344</b>	<b>204,228</b>	<b>46,311</b>	<b>49,091</b>	<b>299,630</b>
<b>Non-private dwellings:</b>					
Licensed hotel .....	577	230	149	214	593
Motel .....	24	24	35	15	74
Boarding house .....	1,142	593	225	74	892
Educational institution .....	50	28	5	3	36
Religious institution .....	79	46	25	9	80
Charitable institution .....	44	44	4	4	52
Hospital .....	180	111	40	40	191
Other non-private dwellings .....	468	153	132	481	766
<b>Total non-private dwellings. ....</b>	<b>2,564</b>	<b>1,229</b>	<b>615</b>	<b>840</b>	<b>2,684</b>
<b>Total occupied dwellings ..</b>	<b>261,908</b>	<b>205,457</b>	<b>46,926</b>	<b>49,931</b>	<b>302,314</b>

(a) At the 1961 Census share of self-contained flat was not separately identified.

During the five year intercensal period, the number of houses increased by approximately 17 per cent while the number of flats increased by approximately 48 per cent. Share of private houses and sheds, huts, tents, etc. used as private dwellings decreased. The number of flats in 1966 (20,802) was almost four times the figure of 5,674 at 30 June 1954.

The following table shows the number of persons enumerated in each class of dwelling at the last two censuses.

**Number of Inmates by Class of Dwelling, South Australia  
Censuses 1961 and 1966**

Particulars	30 June 1961		30 June 1966		
	Total	Urban		Rural	Total
		Adelaide	Other		
<b>Persons enumerated:</b>					
In private dwellings:					
Private house .....	848,793	647,017	157,806	176,010	980,833
Share of private house .....	22,758	4,776	271	451	5,498
Self-contained flat .....	34,894	38,696	4,516	2,049	45,261
Share of self-contained flat .....	(a)	125	3	—	128
Shed, hut, tent, etc. ....	7,974	487	1,068	2,789	4,344
Other private dwellings .....	4,354	5,664	634	400	6,698
Total private dwellings .....	918,773	696,765	164,298	181,699	1,042,762
In non-private dwellings .....	45,834	30,982	9,268	6,561	46,811
Total occupied dwellings ..	964,607	727,747	173,566	188,260	1,089,573
<b>Persons not enumerated in dwellings:</b>					
Campers-out .....	795	169	230	330	729
Migratory .....	3,938	..	..	..	1,573
Total population .....	969,340	727,916	173,796	188,590	1,091,875

(a) At the 1961 Census share of self-contained flat was not separately identified.

.. not applicable

The percentage of persons enumerated in private dwellings was 94.8 at the 1961 Census, and by 1966 this percentage had increased slightly to 95.5. The percentage of persons enumerated in non-private dwellings decreased from 4.7 to 4.3 while the percentage not enumerated in dwellings also decreased (from 0.5 to 0.2) over the same period.

### Occupied Private Dwellings

There were 259,344 occupied private dwellings at 30 June 1961, and by 30 June 1966 this number had increased by 15.5 per cent to 299,630.

Characteristics of these dwellings are shown in the tables which follow.

**Occupied Private Dwellings by Number of Rooms, South Australia  
Censuses 1961 and 1966**

Number of Rooms per Dwelling	30 June 1961			30 June 1966		
	Private House	Self-contained Flat	Total (including other)	Private House	Self-contained Flat	Total (including other)
1 .....	79	94	2,278	144	301	2,520
2 .....	1,340	1,265	5,721	986	3,048	6,109
3 .....	5,712	4,869	14,251	4,511	7,399	13,682
4 .....	31,510	4,680	38,699	30,405	6,922	38,235
5 .....	104,421	2,066	107,849	131,081	2,096	133,699
6 .....	59,283	702	60,207	65,431	628	66,295
7 .....	18,816	226	19,092	24,862	233	25,206
8 .....	6,210	99	6,333	8,384	97	8,528
9 .....	2,171	33	2,213	2,833	40	2,887
10 .....	1,047	3	1,059	1,266	17	1,295
11 and over .....	876	10	892	1,142	21	1,174
Not stated .....	175	47	750	(a)	(a)	(a)
Total .....	231,640	14,094	259,344	271,045	20,802	299,630
Average number of rooms per dwelling	5.38	3.80	5.17	5.46	3.56	5.25

The number of rooms includes kitchen and enclosed sleep-out, but does not include bathroom, toilet, pantry, laundry or storehouse. A combined living-dining room or combined kitchen-living or kitchen-dining room was counted as one room.

The largest increase in the five year period was in five-roomed dwellings. In 1961 five-roomed dwellings were 41.6 per cent of all occupied dwellings; by 1966 this percentage had increased to 44.6. The total increase in private dwellings was approximately 40,000 and nearly 26,000 of these were five-roomed dwellings.

### Occupied Private Dwellings by Number of Inmates, South Australia Censuses 1961 and 1966

Number of Inmates per Dwelling	30 June 1961			30 June 1966		
	Private House	Self-contained Flat	Total (including other)	Private House	Self-contained Flat	Total (including other)
1.....	17,320	3,345	25,007	22,494	6,782	32,831
2.....	53,047	5,491	62,128	63,068	8,238	73,233
3.....	44,555	2,493	49,312	51,733	2,981	55,714
4.....	49,757	1,543	53,034	57,179	1,634	59,500
5.....	34,193	726	35,779	39,355	722	40,423
6.....	18,312	282	19,050	21,098	286	21,546
7.....	8,286	144	8,625	9,094	98	9,252
8.....	3,674	52	3,840	4,192	48	4,274
9.....	1,404	14	1,456	1,615	8	1,626
10.....	597	2	608	673	1	683
11 and over .....	495	2	505	544	4	548
Total .....	231,640	14,094	259,344	271,045	20,802	299,630
Total inmates	848,793	34,894	918,773	980,833	45,261	1,042,762
Average number of inmates per dwelling	3.66	2.48	3.54	3.62	2.18	3.48

The average number of occupants per occupied private dwelling had fallen progressively from 4.03 in 1933 to 3.65 in 1947 and to 3.49 in 1954. The figures then rose slightly to 3.54 in 1961 and fell to 3.48 in 1966.

### Occupied Private Houses and Self-contained Flats

The tables in this section give details of occupied private houses and self-contained flats only.

The following two tables give details of occupied private houses and self-contained flats by the type of occupancy and material of outer walls respectively.

For occupied private houses the proportion of owners and purchasers by instalments rose from 74.7 per cent to 77.0 per cent between the 1961 and 1966 Censuses and the proportion of tenants decreased from 23.0 per cent to 21.2 per cent. On the other hand the increase in occupancy of flats was largely on a rental basis, up from 75.8 per cent to 78.6 per cent.



**Occupied Private Houses and Self-contained Flats by Nature of Occupancy  
South Australia, Censuses 1961 and 1966**

Nature of Occupancy	30 June 1961	30 June 1966			
	Total	Urban		Rural	Total
		Adelaide	Other		
PRIVATE HOUSES					
Owner, purchaser by instalments . . .	173,146	145,337	29,019	34,378	208,734
Tenant of Housing Trust . . . . .	19,660	18,726	6,366	304	25,396
Other tenant . . . . .	33,661	14,785	7,623	9,684	32,092
Other methods of occupancy . . . . .	4,397	1,119	534	1,867	3,520
Not stated . . . . .	776	449	237	617	1,303
Total private houses . . . . .	231,640	180,416	43,779	46,850	271,045
SELF-CONTAINED FLATS					
Owner, purchaser by instalments . . .	3,080	3,585	214	219	4,018
Tenant of Housing Trust . . . . .	1,604	1,994	84	5	2,083
Other tenant . . . . .	9,082	12,568	1,324	378	14,270
Other methods of occupancy . . . . .	280	235	59	45	339
Not stated . . . . .	48	69	16	7	92
Total self-contained flats . . . . .	14,094	18,451	1,697	654	20,802

**Occupied Private Houses and Self-contained Flats by Material of Outer Walls  
South Australia, Censuses 1961 and 1966**

Material of Outer Walls	30 June 1961	30 June 1966			
	Total	Urban		Rural	Total
		Adelaide	Other		
PRIVATE HOUSES					
Brick	116,741	124,069	13,146	7,626	144,841
Brick veneer	(a)	11,251	2,051	515	13,817
Stone	57,379	18,229	15,415	21,357	55,001
Concrete	16,087	9,374	2,656	3,793	15,823
Wood	12,159	6,076	3,177	3,415	12,668
Iron, tin	7,898	1,499	1,660	2,579	5,738
Fibro-cement	20,359	9,679	5,449	7,330	22,458
Other	915	239	225	235	699
Not stated	102	(b)	(b)	(b)	(b)
Total private houses	231,640	180,416	43,779	46,850	271,045
SELF-CONTAINED FLATS					
Brick	8,262	12,961	646	115	13,722
Brick veneer	(a)	437	38	13	488
Stone	3,259	2,270	560	294	3,124
Concrete	1,802	2,152	129	66	2,347
Wood	203	116	61	45	222
Iron, tin	164	84	73	40	197
Fibro-cement	325	419	181	80	680
Other	32	12	9	1	22
Not stated	47	(b)	(b)	(b)	(b)
Total self-contained flats	14,094	18,451	1,697	654	20,802

(a) At the 1961 Census dwellings with walls of brick veneer were not separately identified.

(b) At the 1966 Census material of outer walls was allocated before tabulation where this information was not stated.

At the 1966 Census the number of private dwellings with outer walls of brick (including brick veneer) represented almost 60 per cent of all private houses and self-contained flats. This was a significant increase over the 1961 proportion of just over 50 per cent, and well above the 1966 Australian figure of almost 40 per cent. Dwellings of stone walls accounted for nearly 25 per cent of the total in 1961 and fell to below 20 per cent in 1966. Despite this falling proportion, almost 80 per cent of all stone houses in Australia in 1966 were located in this

State. In Australia over 35 per cent of occupied private houses and self-contained flats had outer walls of wood, but in South Australia this proportion was less than 5 per cent.

**Occupied Private Houses and Self-contained Flats by Facilities  
South Australia, Censuses 1961 and 1966**

Facilities	30 June 1961	30 June 1966			
	Total	Urban		Rural	Total
		Adelaide	Other		
PRIVATE HOUSES					
Gas only .....	655	178	25	329	532
Electricity .....	125,539	66,262	33,886	35,954	136,102
Gas and electricity .....	100,293	113,762	9,565	9,253	132,580
Neither gas nor electricity .....	7,291	79	190	1,056	1,325
Not stated .....	749	135	113	258	506
Total private houses (a) ...	234,527	180,416	43,779	46,850	271,045
Television set .....	115,602	158,756	31,441	30,234	220,431
SELF-CONTAINED FLATS					
Gas only .....	16	30	2	6	38
Electricity .....	6,024	6,427	1,405	491	8,323
Gas and electricity .....	7,998	11,944	276	145	12,365
Neither gas nor electricity .....	20	8	2	5	15
Not stated .....	36	42	12	7	61
Total self-contained flats ..	14,094	18,451	1,697	654	20,802
Television set .....	5,978	12,907	705	369	13,981

(a) Includes sheds, huts, tents, etc.

The proportion of private houses that were stated to have gas and/or electricity increased from 96.6 per cent in 1961 to 99.3 per cent in 1966; the proportion for self-contained flats remained at 99.6 per cent over the same period. The percentage of private houses with television sets rose from 49.3 to 81.3 over the intercensal period while the percentage of self-contained flats with television rose from 42.6 to 67.2.

At the 1966 Census each householder was asked to state the number of motor vehicles (excluding motor cycles and scooters) used by members of that household that were garaged or parked at or near that dwelling on census night. Data were obtained only for private dwellings.

**Occupied Private Houses and Self-contained Flats by Number of Motor Vehicles  
South Australia, Census 1966**

Number of Vehicles	30 June 1966							
	Urban				Rural		Total	
	Adelaide		Other		Rural		Total	
	Houses	Flats	Houses	Flats	Houses	Flats	Houses	Flats
No vehicles .....	36,497	7,314	7,051	389	3,640	90	47,188	7,793
One vehicle .....	98,834	8,772	25,155	1,031	18,739	373	142,728	10,176
Two vehicles .....	34,969	1,281	8,623	196	13,036	127	56,628	1,604
Three vehicles .....	6,255	159	1,759	22	6,831	29	14,845	210
Four or more vehicles	1,247	43	546	12	3,864	14	5,657	69
Not stated .....	2,614	882	645	47	740	21	3,999	950
Total .....	180,416	18,451	43,779	1,697	46,850	654	271,045	20,802
Total vehicles..	192,929	12,010	50,118	1,549	82,794	778	325,841	14,337

**Unoccupied Dwellings**

Unoccupied dwellings include vacant dwellings available for sale or renting; dwellings such as weekenders or holiday homes and seasonal workers quarters which were not occupied on Census night; dwellings normally occupied but whose occupants were temporarily absent on the night of the Census; newly completed dwellings where owners or tenants had not entered into occupation on Census night; dwellings described as 'to be demolished', 'condemned', 'exhibition home', etc.; and buildings constructed as dwellings but used for non-dwelling purposes on the night of the Census.

**Number of Unoccupied Dwellings by Class, South Australia  
Censuses 1961 and 1966**

Class of Dwelling	30 June 1961	30 June 1966			
	Total	Urban		Rural	Total
		Adelaide	Other		
Private house .....	15,073	7,339	4,122	8,330	19,791
Self-contained flat .....	1,132	2,178	344	135	2,657
Other private dwellings .....	109	161	482	1,650	2,293
Non-private dwellings .....	102	6	28	335	369
Not stated .....	645	—	—	—	—
<b>Total unoccupied dwellings.</b>	<b>17,061</b>	<b>9,684</b>	<b>4,976</b>	<b>10,450</b>	<b>25,110</b>

The intercensal increase in unoccupied other private and non-private dwellings was mainly the result of a better coverage at the 1966 Census of dwellings occupied for only a short period of time each year, such as shearers huts, seasonal workers quarters, etc.

The following table shows unoccupied dwellings classified by reason for being unoccupied.

**Unoccupied Dwellings by Reason for being Unoccupied, South Australia  
Censuses 1961 and 1966**

Reason for Being Unoccupied	30 June 1961	30 June 1966
For sale or renting .....	3,386	6,014
Holiday house, 'weekender', seasonal workers quarters	5,065	6,704
Occupants temporarily absent .....	4,767	4,832
Condemned or to be demolished .....	625	624
Other and not stated .....	3,218	6,936
<b>Total unoccupied dwellings .....</b>	<b>17,061</b>	<b>25,110</b>

**DWELLINGS: INTERCENSAL ESTIMATES**

Intercensal estimates of private dwellings are derived from results of the previous census and recorded particulars of subsequent completions, demolitions, and conversions of dwellings. The estimates include all private dwellings whether occupied or unoccupied (for an explanation of those dwellings classified as 'private' see page 337).

The following table shows private dwellings in each statistical division in South Australia at the 1966 Census together with estimates for each year subsequent to that date.

**Private Dwellings: Statistical Divisions, South Australia**

Statistical Division	Census 30 June 1966	Estimate 30 June			
		1967	1968	1969	1970
Adelaide .....	228,393	235,900	241,440	246,930	253,770
Central .....	12,291	12,410	12,540	12,670	12,790
Kangaroo Island .....	995	1,020	1,040	1,060	1,090
Mount Lofty Ranges .....	17,807	18,170	18,500	18,740	19,040
Murray .....	17,332	17,710	18,040	18,300	18,540
South East .....	16,096	16,440	16,820	17,170	17,480
Eyre .....	8,213	8,460	8,720	8,920	9,180
Northern .....	20,506	21,350	22,190	22,970	23,640
Far North .....	3,041	3,070	3,090	3,100	3,120
Total .....	324,674	334,530	342,380	349,860	358,650

Since 1966 almost 75 per cent of the estimated increase of private dwellings in this State has occurred in the Adelaide Statistical Division while over 9 per cent has been in the Northern Statistical Division. In both these divisions the rate of increase of private dwellings has been greater than the South Australian average of 2.5 per cent per year; the rates being 2.7 and 3.6 per cent per annum in Adelaide and Northern respectively. During this period the only other Statistical Division which has increased at a rate greater than the State average is Eyre which has increased at the annual rate of 2.8 per cent.

The increase in the Adelaide Statistical Division has been predominantly in the outer urban Adelaide local government areas, with Salisbury and Tea Tree Gully cities to the north and Noarlunga district council in the south showing the most significant increases.

The rapid expansion of Whyalla and to a lesser extent the growth of Port Augusta have been the main reasons for the high rate of increase in the Northern Statistical Division.

In other statistical divisions the local government areas which have shown the greatest increases are Port Elliot and Goolwa in Mount Lofty Ranges, Port Lincoln in Eyre, Mount Gambier and Millicent in South East, and Murray Bridge in Murray.

## BUILDING

### BUILDING CONTROL

The Building Act, 1923-1965 gives local government authorities power to control building operations within their municipality or district. This power is not automatic but follows a request from a local government authority for all, or a specified portion, of its area, to be brought under the Act. In areas outside the jurisdiction of the Building Act certain building provisions under the Local Government Act, 1934-1970 apply.

Persons erecting or altering buildings on land coming under the Building Act are required to submit to a building surveyor appointed by the local government authority details and plans of the work envisaged and to receive written approval before commencing operations. Authorities concern themselves with such things as the size and location of buildings, the materials used, the height of ceilings

and the provision of ventilation and drainage. They have the power to disapprove plans, subject to a right of appeal.

Following the approval of plans, local government inspectors visit the construction site to inspect foundations and may visit the site at other times to check that council requirements are being met.

In addition to administering the general site and structural requirements of the Act, authorities may effect their own by-laws under the Local Government Act, 1934-1970. A by-law may prescribe a higher minimum size for dwelling sites than that provided under the Act or may regulate the positioning of a dwelling on a site. One of the most important by-laws is that of defining particular areas or zones within which the nature of buildings and their use may be restricted. Thus certain areas may be proclaimed residential areas with industrial and commercial premises, beyond those already in existence, prohibited; other areas are designated as industrial zones. In some local government areas such by-laws have been replaced by regulations under the Planning and Development Act, 1966-1971.

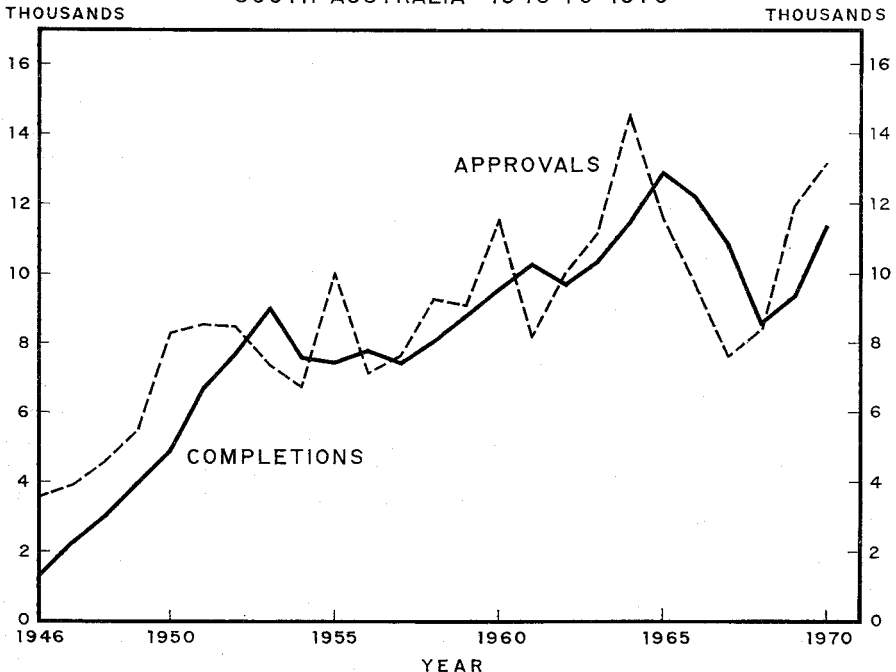
During 1971 the Builders Licensing Act, 1967-1971 came into force with provisions for the licensing of builders.

### BUILDING OPERATIONS

Details of building operations in South Australia are compiled from returns collected from all builders of new buildings. The statistics relate only to buildings as distinct from other construction activity such as roads, bridges, earthworks and water storage. Alterations and additions of \$10,000 and over to existing buildings are included with new buildings.

### BUILDING OPERATIONS

#### NEW DWELLINGS BUILDING APPROVALS AND COMPLETIONS SOUTH AUSTRALIA 1946 TO 1970



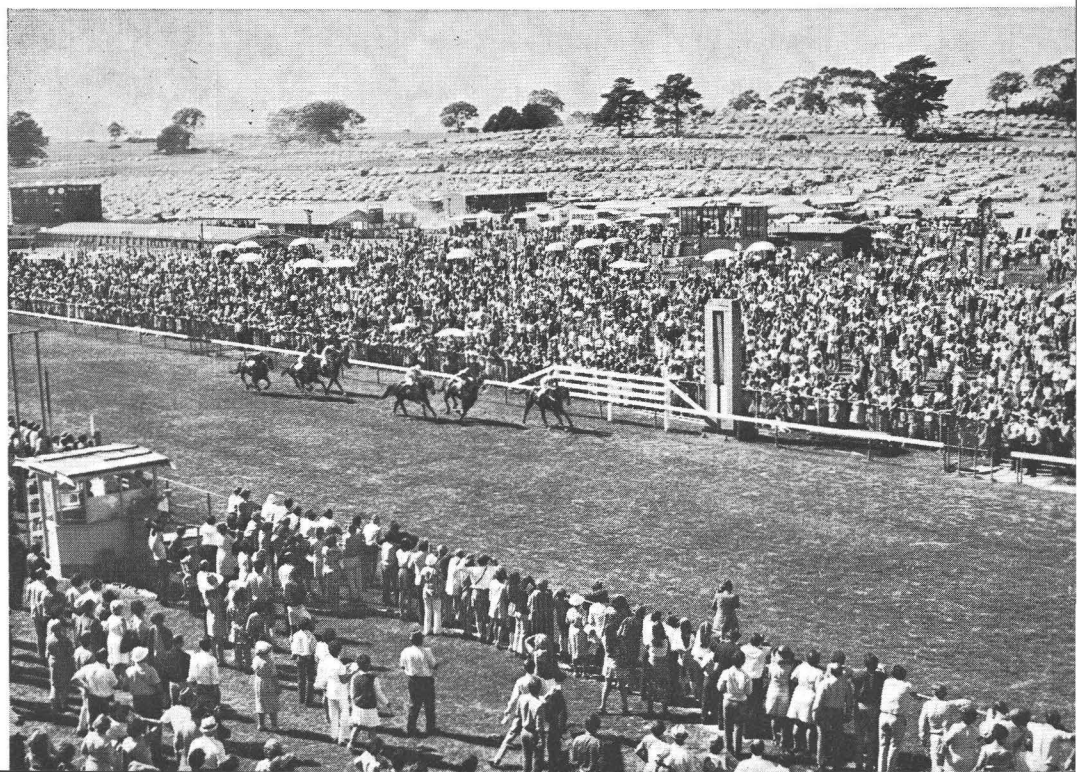


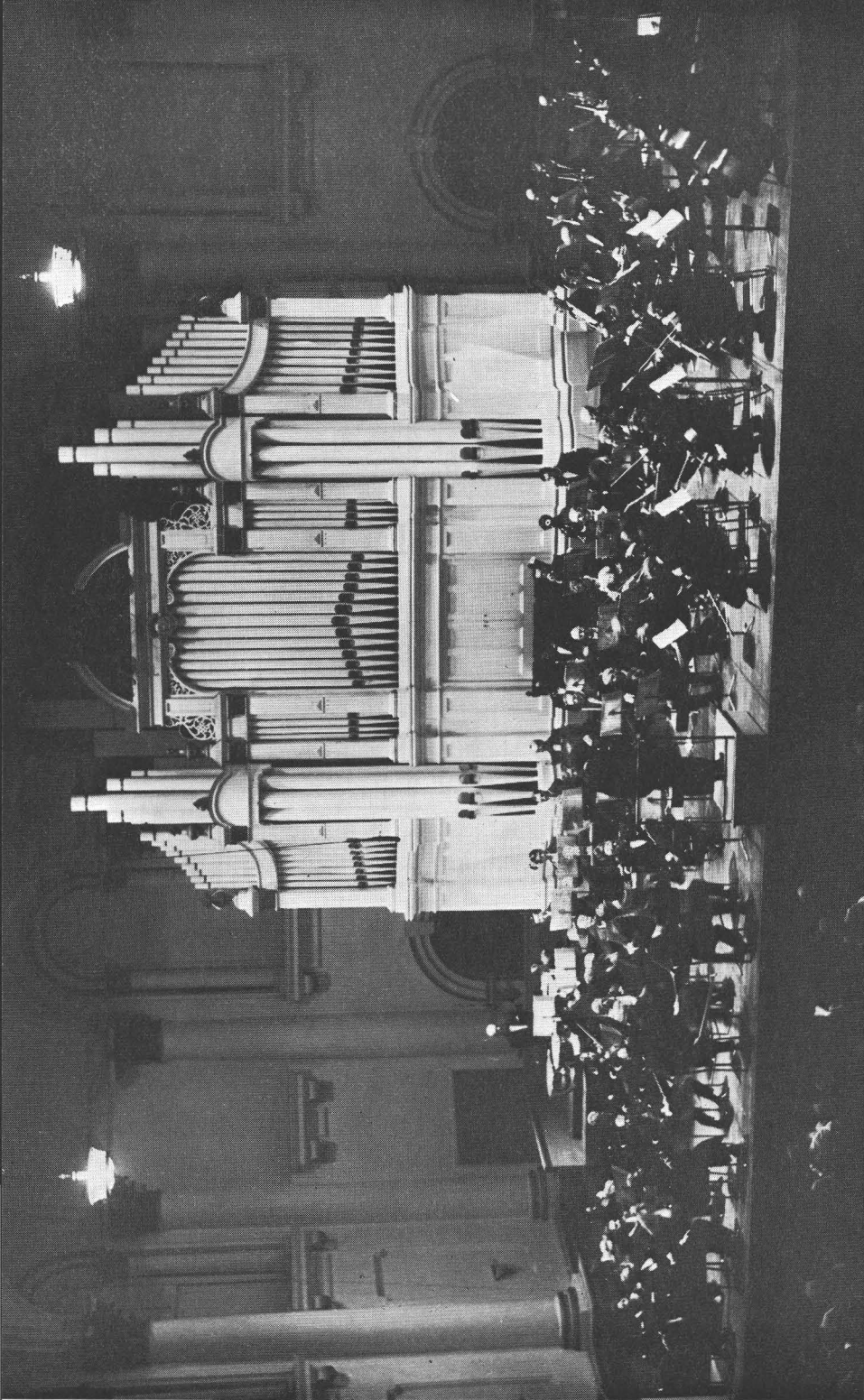
*Stock Journal*

Yearlings, predominantly from South Australian Studs, are offered for auction at the Adelaide Yearling Sales, held in February of each year. At the 1971 Sales 282 lots were sold at an average price of \$2,582.

A race finish at Oakbank on Easter Monday 1971. A two-day meeting is held at this course, 25 miles from Adelaide, at Easter each year and the feature race is the Great Eastern Steeplechase. Average attendances are about 25,000 on Easter Saturday and 40,000 on Easter Monday.

*The News*





*Australian Broadcasting Commission*

The South Australian Symphony Orchestra performing in the Adelaide Town Hall. Established and maintained by the Australian Broadcasting Commission the Orchestra gives about one hundred public performances each year.

All values shown exclude the value of land and unless otherwise stated represent the anticipated or actual value of buildings upon completion.

### Building Approvals

The following table shows the value of new buildings, and alterations and additions for which approval was given during 1969 and 1970. In addition to information on permits issued to private persons and organisations for building in areas subject to building control, particulars have been included of buildings known to be projected or to have started in areas outside building control and details of contracts let or expenditure authorised by government and semi-government authorities.

In using approvals as an indicator of building activity it should be noted that certain projects may be cancelled, delayed or altered and resubmitted for approval, that large projects may be spread over a number of years, and that building costs may vary over the period of construction.

### Building Approvals, South Australia

Type of Building	1969			1970		
	Private	Govt	Total	Private	Govt	Total
<b>New Buildings:</b>	Number					
Houses .....	5,900	2,420	8,320	6,657	1,785	8,442
Flats (a) .....	3,448	189	3,637	4,593	114	4,707
	\$'000					
Houses .....	58,781	15,296	74,077	70,545	14,120	84,665
Flats .....	19,473	1,188	20,661	28,119	926	29,045
Shops .....	10,193	37	10,230	8,277	—	8,277
Hotels, hostels, etc. ....	3,498	165	3,663	3,851	251	4,102
Factories .....	8,706	958	9,664	9,767	1,214	10,981
Office premises .....	4,286	1,454	5,740	7,486	1,906	9,392
Other business premises .....	4,752	2,291	7,043	7,229	13,613	20,842
Entertainment and recreation ..	1,144	43	1,187	976	5,103	6,079
Educational .....	835	14,469	15,304	1,916	20,387	22,303
Religious .....	728	—	728	1,050	—	1,050
Health .....	1,689	6,056	7,745	1,175	2,979	4,154
Miscellaneous .....	1,215	3,503	4,718	642	6,037	6,679
Total value .....	115,300	45,460	160,760	141,033	66,536	207,569
Alterations and additions (b) .....	15,009	1,020	16,029	15,949	1,164	17,113
Total value all building ...	130,309	46,480	176,789	156,982	67,700	224,682

(a) Number of individual dwelling units.

(b) Alterations and additions of \$10,000 or more are included with new buildings.

### Value of Work Done

Possibly the best measure of building activity is that of value of work done, i.e. of work actually carried out on buildings during the period.

Information on the value of work done on owner-built houses is not collected. However, an estimate based on the value of houses commenced, completed and under construction is calculated for such houses, yielding figures of \$3.5 million, \$3.4 million, and \$3.9 million for 1968, 1969 and 1970 respectively.



## New Buildings: Value of Work Done, South Australia

Type of Building	1966	1967	1968	1969	1970
	\$'000				
Houses (a) .....	70,533	61,589	58,055	67,374	79,010
Flats (b) .....	7,568	6,311	8,810	14,188	23,839
Total dwellings (a) .....	78,101	67,900	66,865	81,562	102,849
Shops .....	3,984	8,425	8,731	8,469	12,129
Hotels, hostels, etc. ....	3,694	2,572	2,553	2,683	5,189
Factories .....	11,956	10,633	8,446	8,569	10,886
Office premises .....	9,444	11,243	8,924	7,853	11,540
Other business premises .....	5,324	8,144	11,997	8,954	11,992
Entertainment and recreation .....	1,899	1,708	1,725	2,375	1,715
Educational .....	15,626	11,145	12,079	15,730	16,929
Religious .....	1,512	806	806	803	829
Health .....	11,300	8,045	9,397	10,263	10,480
Miscellaneous .....	3,113	2,284	2,515	3,791	8,440
Total new buildings (a) .....	145,953	132,905	134,038	151,052	192,978

(a) Excludes owner-built houses. (b) Includes home units.

## Buildings Under Construction

At the end of 1970 new buildings with an anticipated value when completed of \$154,172,000 were in the process of construction, with work done on these buildings valued at \$53,295,000. There were 4,251 houses and 1,963 flats in the course of construction, having an anticipated value when completed of \$53,808,000.

New Buildings Commenced, South Australia<sup>(a)</sup>

Type of Building	1969			1970		
	Private	Govt	Total	Private	Govt	Total
	Number					
Houses .....	5,868	1,647	7,515	6,585	2,235	8,820
Flats (b) .....	2,668	220	2,888	3,695	76	3,771
	\$'000 (c)					
Houses .....	59,629	11,839	71,468	71,057	16,226	87,281
Flats (b) .....	16,261	1,532	17,793	22,849	623	23,471
Shops .....	9,943	—	9,943	7,843	16	7,859
Hotels, hostels, etc. ....	3,768	180	3,948	4,026	356	4,382
Factories .....	8,557	193	8,750	9,103	2,049	11,153
Office premises .....	4,872	2,067	6,939	6,260	2,447	8,704
Other business premises .....	5,375	2,659	8,034	6,422	15,165	21,586
Entertainment and recreation .....	1,386	292	1,678	1,125	5,222	6,347
Educational .....	1,322	15,878	17,200	2,648	12,712	15,359
Religious .....	678	—	678	935	—	935
Health .....	635	8,399	9,034	2,613	13,965	16,578
Miscellaneous .....	2,200	1,931	4,131	1,147	6,158	7,304
Total value of new buildings commenced .....	114,626	44,970	159,596	136,021	74,940	210,961

(a) Alterations and additions of \$10,000 or more are included with new buildings. (b) Includes home units. (c) Anticipated completion value.

**New Buildings Commenced**

A building is recorded as commenced when work on the foundation has begun. In the table on page 346 commencements during 1969 and 1970 have been classified according to ownership at the date of commencement. Almost all houses recorded under the 'government' heading were being built for the South Australian Housing Trust, many of them being intended for sale on completion.

**New Buildings Completed**

Details of new buildings completed for the years 1961 to 1970 are given below. A building is regarded as having been completed when the contractor has fulfilled the terms of the contract or in the case of an owner-built house when the dwelling is either completed or occupied, whichever occurs first. However, the value in all cases is that of the building as a finished product.

**New Buildings Completed, South Australia**

Year	Number of Dwellings		Value of New Buildings			
	Houses	Flats (a)	Houses	Flats (a)	Other	Total
			\$'000	\$'000	\$'000	\$'000
1961.....	9,119	709	62,052	3,724	37,808	103,584
1962.....	9,280	583	61,966	3,198	49,404	114,568
1963.....	10,316	816	70,396	4,162	45,092	119,650
1964.....	10,869	1,279	78,148	6,264	54,288	138,700
1965.....	10,597	2,149	79,443	11,612	66,257	157,312
1966.....	10,095	1,607	78,810	8,288	56,824	143,922
1967.....	8,335	1,317	69,132	6,191	65,890	141,213
1968.....	6,896	1,603	61,138	8,173	73,003	142,314
1969.....	7,226	2,108	68,686	12,038	73,629	154,353
1970.....	7,902	3,511	78,369	22,627	79,892	180,887

(a) Includes home units.

The following table gives further details of dwellings completed over the five years to 1970. A noticeable feature of the table is the increasing relative importance of flats which accounted for 30.8 per cent of dwelling completions in 1970.

**Number of New Dwellings Completed, South Australia**

Type of Dwelling	1966	1967	1968	1969	1970
<b>Private:</b>					
Contract-built houses .....	6,264	5,136	4,473	5,284	5,735
Owner-built houses (a).....	560	596	402	359	362
Total houses .....	6,824	5,732	4,875	5,643	6,097
Flats (b) .....	1,607	1,317	1,580	2,051	3,290
Total private dwellings..	8,431	7,049	6,455	7,694	9,387
<b>Government:</b>					
Houses .....	3,271	2,603	2,021	1,583	1,805
Flats .....	—	—	23	57	221
Total government dwellings	3,271	2,603	2,044	1,640	2,026
Total all dwellings ...	11,702	9,652	8,499	9,334	11,413

(a) Owner-built are houses erected without services of contractor for whole job. (b) Includes home units.

The value of buildings, other than dwellings, completed over the same period is shown below. Included under 'other business premises' are service-stations, warehouses and communication buildings and under 'miscellaneous' are defence establishments, buildings for law and order and certain institutional premises.

**Value of New Buildings Other Than Dwellings Completed, South Australia<sup>(a)</sup>**

Type of Building	1966	1967	1968	1969	1970
	\$'000				
Shops .....	3,647	4,133	12,487	8,200	13,002
Hotels, hostels, etc. ....	3,959	2,340	2,561	2,526	4,261
Factories .....	11,510	12,271	7,965	6,942	10,698
Office premises .....	2,844	8,870	14,898	11,656	12,722
Other business premises .....	5,367	7,026	7,635	11,695	10,874
Entertainment and recreation ...	2,103	1,448	1,835	2,393	1,416
Educational .....	15,374	17,006	9,588	15,089	11,021
Religious .....	1,923	971	723	841	788
Health .....	6,166	9,020	13,014	10,593	7,017
Miscellaneous .....	3,931	2,805	2,297	3,694	8,093
<b>Total .....</b>	<b>56,824</b>	<b>65,890</b>	<b>73,003</b>	<b>73,629</b>	<b>79,892</b>

(a) Includes alterations and additions of \$10,000 and over to existing buildings.

**New Houses—Material of Outer Walls**

A plentiful supply of clay and building stone together with a paucity of suitable timbers has resulted in the majority of South Australian houses being of solid construction. In the table below new houses are classified according to the materials used in the outer walls.

**New Houses: Material of Outer Walls, South Australia**

Year	Brick, Concrete, Stone		Brick Veneer and Stone Veneer		Asbestos-Cement		Other	
	Number	Value	Number	Value	Number	Value	Number	Value
	\$'000		\$'000		\$'000		\$'000	
	COMMENCED							
1966.....	5,780	50,174	2,922	19,649	549	3,398	19	130
1967.....	4,598	43,150	2,091	15,472	557	3,636	55	333
1968.....	4,415	44,330	1,784	13,055	549	3,637	76	430
1969.....	4,741	49,916	2,135	16,908	593	4,241	46	403
1970.....	4,860	54,520	3,218	27,511	683	4,854	59	395
	COMPLETED							
1966.....	5,990	52,032	3,506	23,147	579	3,492	20	139
1967.....	5,060	46,534	2,634	18,380	594	3,919	47	299
1968.....	4,179	41,719	2,129	15,612	509	3,387	79	420
1969.....	4,645	48,559	1,980	15,861	557	3,907	44	359
1970.....	4,512	50,036	2,655	22,985	676	4,893	59	456

In 1970 brick veneer houses constituted 36 per cent of commencements. Although the larger proportion of brick veneer houses are built by the South Australian Housing Trust a wider acceptance of this type of construction is indicated by the increasing number being erected by private contractors.

**Location of New Dwellings**

In recent years the greatest development has occurred in the local government areas of Noarlunga, Salisbury and Tea Tree Gully; during the five years 1966 to 1970 new dwellings in these areas accounted for 26.6 per cent of the total

State completions. Of the country local government areas Whyalla has recorded the greatest number of completions each year from 1959.

### Location of New Houses and Flats Completed, South Australia

Local Government Area	1966	1967	1968	1969	1970
Brighton .....	170	129	122	106	92
Burnside .....	352	337	244	253	277
Campbelltown .....	595	518	322	351	351
Elizabeth .....	107	225	113	18	83
Enfield .....	695	353	322	264	299
Glenelg .....	149	146	179	174	386
Henley and Grange .....	200	91	196	127	261
Marion .....	384	380	328	409	452
Meadows .....	92	112	126	166	244
Millicent .....	112	70	80	51	44
Mitcham .....	582	461	421	540	585
Mount Gambier Municipality .....	77	126	104	130	86
Munno Para .....	727	370	332	101	69
Murray Bridge .....	99	85	32	57	38
Noarlunga .....	527	605	716	894	1,049
Payneham .....	119	129	62	163	163
Port Adelaide .....	170	263	93	145	169
Port Augusta Municipality .....	76	80	99	135	115
Port Lincoln Municipality .....	117	101	90	62	94
Salisbury .....	1,454	1,078	612	993	1,303
Stirling .....	79	73	94	88	85
Tea Tree Gully .....	1,200	580	567	788	1,108
Unley .....	274	205	209	198	327
West Torrens .....	625	435	505	512	656
Whyalla .....	634	682	617	514	412
Woodville .....	421	284	311	386	596
Other .....	1,665	1,734	1,603	1,709	2,069
Total State .....	11,702	9,652	8,499	9,334	11,413

### Building Employment

Details of building employment in South Australia are given in the next table. The figures are an average of the number of persons employed on four days in the year, namely at the end of March, June, and September and in mid-December. They include all contractors and sub-contractors, and employees of contractors, sub-contractors and government instrumentalities, who on these four days were engaged on the construction, alteration, repair and maintenance of buildings, but exclude persons working on owner-built houses or for contractors or sub-contractors who undertake only alterations, additions, repairs, and maintenance. Persons 'actually engaged' include those temporarily laid off because of weather. Some duplications may occur as a result of frequent movement between jobs or because some persons (such as electricians) may work on several jobs which are under construction simultaneously.

The average employment figure of 13,546 for 1970 was made up of 7,082 persons working on new private dwellings, 4,543 working on other new buildings and 1,921 employed on additions, alterations, repairs and maintenance.

## Building Employment, South Australia

Classification	1966	1967	1968	1969	1970
PERSONS ENGAGED					
Occupational status:					
Contractors .....	663	647	639	607	578
Sub-contractors .....	3,164	2,900	2,830	3,232	3,515
Wage-earners .....	9,747	8,862	8,327	8,494	9,453
Trade:					
Carpenters .....	3,595	3,299	3,118	3,147	3,235
Bricklayers .....	2,244	1,983	1,931	2,079	2,206
Painters .....	1,283	1,116	1,059	1,094	1,219
Electricians .....	782	705	690	729	890
Plumbers .....	1,233	1,090	1,060	1,133	1,245
Builders labourers .....	1,895	1,697	1,545	1,545	1,685
Other .....	2,542	2,519	2,393	2,606	3,066
Total .....	13,574	12,409	11,796	12,333	13,546

## THE SOUTH AUSTRALIAN HOUSING TRUST

The South Australian Housing Trust was constituted by Act of Parliament in 1936 and it provides houses and flats for rental and houses for sale.

## Rental Dwellings

When the South Australian Housing Trust commenced operations in 1937 it undertook, in the words of its first Annual Report, 'the provision of accommodation necessary for decent living at low rentals for persons coming within the lower income group.' The enabling legislation confined the Trust's activities for many years to the building and letting of double-unit attached houses. Subsequent legislation provided for the construction of single unit houses for rental and an eventual removal of statutory limitations on the capital cost of houses permitted the construction of larger single-unit houses. At 30 June 1970 the Trust had completed 32,048 houses for rental; of these 648 were completed during 1969-70.

In 1952 Trust rental accommodation was expanded with the construction of the first flats for single persons and for married couples without young children. Originally only two-storey flat developments were built; since 1953, however, three-storey flats and single-storey villa flats have also been constructed. At 30 June 1970 the Trust had built 1,511 flat units. In 1954 construction of small groups of cottage flats for elderly persons began on five sites in the metropolitan area. At 30 June 1970, 1,725 of these units had been built; 730 for charitable organisations and 995 for rental by the Trust.

## Dwellings for Sale

Since the inception of its programme of building houses for sale in 1946, the Trust has greatly expanded its operations in this area. Under the original scheme, purchasers were required to provide their own finance, either from a lending institution or from their own resources. Since 1952, however, the Trust has been able to advance money on second mortgage. During the year ending 30 June 1970, 465 houses for sale were completed under this scheme.

In addition, under the rental-purchase scheme established in 1962, houses are made available for a minimum deposit of \$100 under an agreement to purchase. At the end of June 1970, 4,231 houses had been sold under this agreement.

The Trust provides a variety of sizes and designs for sale houses, depending on cost, location, and availability of building materials. Houses are provided for primary producers on their own land and for employees of State Government departments at the request of the departments concerned.

Details of dwellings completed by the Trust since its inception, both for rent and for sale, are given in the following table.

**South Australian Housing Trust, Number of Dwellings Completed<sup>(a)</sup>**

Period	Houses		Flats		Rural Dwellings including Soldier Settlers	Total
	Single Units	Double Units (b)	Cottage Flats	Other		
1937-1965 ..	27,891	(c)21,475	1,108	1,376	1,234	53,084
1965-66 ....	2,466	588	140	53	—	3,247
1966-67 ....	2,292	722	214	—	—	3,228
1967-68 ....	1,519	745	94	17	—	2,375
1968-69 ....	1,232	532	104	30	—	1,898
1969-70 ....	1,299	303	65	45	—	1,712
Total ..	36,699	24,365	1,725	1,521	1,234	65,544

(a) Excludes emergency and temporary dwellings.

(b) Number of individual dwelling units.

(c) Includes a small number of triple-units.

The Trust's early activities concentrated on the provision of rental and sales dwellings in small and usually separate groups. The expansion of its activities has led the Trust into the more complex areas of town planning and urban development. At Elizabeth, 17 miles north of Adelaide, a comprehensive development including a wider range of houses for sale and houses and flats for rent has grown into a city, complete with commercial and industrial areas. The rapid expansion of the industrial areas at Elizabeth, one of many areas throughout the State where the Trust is helping to provide employment and housing in close proximity, illustrates the contribution of the Trust to the industrial development of South Australia.

Most of the funds used to finance the building operations of the Trust are borrowed either from the State Government under the Commonwealth-State Housing Agreement or from semi-government borrowings arranged in conjunction with the State Treasury. Details of funds employed, and of the revenue and expenditure of the Trust in recent years are given on page 556.

### COMMONWEALTH-STATE HOUSING AGREEMENTS

In July 1953 the State Government became party to an agreement already existing between Commonwealth and certain other States under which the Commonwealth Government makes substantial loans to the States for the provisions of housing. The initial agreement was renewed in 1956, 1961 and again in 1966 for a further five years.

Under the present agreement the Commonwealth makes advances to the State for the erection of dwellings by the South Australian Housing Trust and for

the provision of finance for home builders by means of loans, through the Home Builders Fund, to the State Bank and certain building societies. At least 30 per cent of the funds provided must be channelled through the Home Builders Fund. The advances with interest are repayable by the State over fifty-three years.

A total of \$251,929,000 had been loaned to the State under these agreements to 30 June 1970 providing for a total of 43,431 dwellings to 30 June 1969.

#### Commonwealth-State Housing Agreement, South Australia

Particulars	1965-66	1966-67	1967-68	1968-69	1969-70
	\$'000				
Advances for year:					
Housing Trust .....	10,200	10,000	10,150	9,500	9,750
Home Builders Fund .....	10,857	10,750	10,850	10,000	11,500
Total .....	21,057	20,750	21,000	19,500	21,250
Liability at end of year:					
Housing Trust .....	101,270	110,452	119,709	128,228	136,913
Home Builders Fund .....	61,332	71,680	82,054	91,504	102,379
Total .....	162,602	182,132	201,763	219,732	239,292

#### DEPARTMENT OF HOUSING

The Commonwealth Department of Housing was established in January 1964. The principal activities of the Department in South Australia are the administration of the War Service Homes Act and the Home Savings Grant Scheme.

##### War Service Homes

The War Service Homes Branch of the Department of Housing originated in the War Service Homes Commission which was set up in 1919 to help provide homes for ex-servicemen and their dependants.

Persons currently eligible for assistance include members of the Australian forces and nursing services who served outside Australia in the 1914-18 War, the 1939-45 War, in Korea, Malaya or Vietnam or in other areas as specified from time to time by the Commonwealth Government. Also eligible are other British ex-service personnel who were resident in Australia before enlistment and certain members of the mercantile marine services. Assistance may be granted to the widow or, in some cases, the widowed mother of an eligible person.

Assistance is given to building a home, in purchasing a new or existing home, or in discharging a mortgage which has been arranged with the prior approval of the Branch. In certain circumstances a person who has not received the maximum loan may receive a further loan to undertake certain additions. The maximum loan available at 30 June 1970 was \$8,000 and the interest rate 3½ per cent.

Funds used by the War Service Homes Branch are made available from Commonwealth Consolidated Revenue.

## War Service Homes Branch, South Australia

Year	Activities During Year		Advances Outstanding at End of Year	
	Homes Provided	Capital Advanced	Number	Amount
		\$'000		\$'000
1965-66 .....	847	6,200	16,577	74,117
1966-67 .....	566	4,150	16,693	75,402
1967-68 .....	419	3,000	16,729	75,476
1968-69 .....	450	3,470	16,700	75,916
1969-70 .....	509	4,100	16,693	76,405

## Homes Savings Grant

Under the Commonwealth Homes Savings Grant Scheme introduced in 1964, married, widowed and divorced persons under thirty-six years of age who have lived and saved in Australia for at least three years may become eligible for a grant of \$500 to assist them in obtaining a home. To be eligible for the maximum grant a couple must have saved \$1,500 in an acceptable form and have entered into a contract for the purchase or construction of a dwelling on or after 2 December 1963 or, if an owner-builder, have commenced construction on or after that date. Persons who have saved less than \$1,500 may qualify for a reduced grant. Moneys already expended on the purchase of land or on the purchase or construction of a dwelling may be included in acceptable savings. An application for a grant must be lodged not later than twelve months after signing a contract (or commencing to build if an owner-builder) although, in special circumstances an application lodged after twelve months will be considered.

A total of 17,146 home savings grants had been approved in South Australia to 30 June 1970, the total payment of \$7,231,000 representing an average of \$422 per grant.

## OTHER HOME FINANCE SOURCES

The State Bank of South Australia advances funds provided by the State Government under the Advances for Homes Act, 1928-1970, funds provided from the Home Builders Fund, and its own funds.

The Savings Bank of South Australia advances its own funds either as Homes Act loans guaranteed by the State Treasurer or on its own terms.

Homes Act loans are also arranged by the South Australian Superannuation Fund, in addition to loans on its own terms.

The Commonwealth Savings Bank and the private savings banks make long-term housing advances.

At 1 October 1970 maximum loans available from the above institutions varied from \$6,000 up to \$12,000, with differing rates for new and existing houses and for solid and timber frame construction. Interest rates charged ranged from 6½ per cent to 8½ per cent and periods of repayment from fifteen to forty years.

The private trading banks make overdraft advances, dependent on the credit status of the borrower, for short periods normally not exceeding five years. Interest rates on these advances varied between 6 and 8½ per cent.



Life assurance companies make housing loans which are normally collaterally secured by a life assurance policy. Maximum loan limits vary considerably between companies but in general are higher than those offered by the banks. Maximum repayment terms are for up to thirty years and interest rates at 1 October 1970 varied between  $6\frac{1}{2}$  and  $9\frac{1}{2}$  per cent.

Another source of housing finance is the building societies, details of which are given on pages 585-6. Three societies advance money made available from the Home Builders Fund.

### **Housing Loans Insurance Scheme**

The Housing Loans Insurance Corporation was established by the *Housing Loans Insurance Act* 1965 to insure approved lenders against losses arising from the making of housing loans. The main purpose of the activities of the Housing Loans Insurance Corporation is to assist people to obtain, as a single loan and at a reasonable rate of interest, the money they need and can afford to borrow to obtain a home suited to their requirements.

The Housing Loans Insurance Corporation insures loans that are made for a wide range of purposes in addition to the purchase or construction of a dwelling. The other purposes include alterations, extensions or improvements to a dwelling, and the provision or improvement of roads, kerbing and footpaths. An insured loan may be made only by an approved lender. The approved classes of lenders include banks, building societies, co-operative housing societies, friendly societies, life insurance companies and trustee companies.

During 1969-70, 1,168 housing loans aggregating \$10,780,000 were insured in South Australia.

## **PART 9**

# **PRODUCTION**

### **9.1 RURAL INDUSTRIES**

Two-thirds of the area of the State, from the northern boundary down to latitude 32°S, is mainly desert and unsuitable for agriculture. The rainfall is low and erratic, coming mainly from thunderstorms, and averages less than 8 inches per annum. High day temperatures during a large part of the year cause a very high rate of evaporation.

South of latitude 32°S is an area where the rainfall is rather more regular and somewhat higher; this land, mostly semi-arid, is transitional between the desert and the agricultural regions. Small areas are planted to cereals and extensive areas adjacent to the River Murray are irrigated from the waters of the river and devoted to horticulture and viticulture.

A third region extending as far as latitude 36°S enjoys an average annual rainfall varying according to locality between 10 and 25 inches per year and has a reliable growing season of five months or more. This is the main agricultural region of the State and much of the area is devoted to ley farming, producing wheat, barley, oats, fruit and vegetables and carrying sheep and cattle.

The south-eastern part of the State has a rainfall in excess of 20 inches per year but the physiography is not congenial to agriculture, most of the usable area being devoted to grazing and afforestation.

#### **Average Rainfall Over Agricultural Areas**

Cereal crops (of which wheat is the most important) are sown following opening rains, which are normally expected in April or May. The growing season varies between districts, but generally can be considered as the eight months April to November, and good rains during this period are vital to the success of the season's harvest.

The following table gives details of average rainfall over most of the crop-growing area of the State for each month of the wheatgrowing season for the years 1965 to 1970.

**Average Rainfall Over Agricultural Areas, Monthly, South Australia**  
*Wheatgrowing Seasons*

Month	1965	1966	1967	1968	1969 <i>p</i>	1970 <i>p</i>
	Inches					
April .....	0.52	0.24	0.14	1.79	0.99	1.40
May .....	2.00	1.42	0.78	2.93	2.38	1.39
June .....	1.34	1.87	0.35	2.92	1.30	1.62
July .....	1.88	2.41	1.81	2.27	2.45	1.26
August .....	2.28	1.18	1.73	2.67	1.16	2.60
September .....	1.24	2.04	1.12	0.95	2.01	2.29
October .....	0.23	1.22	0.38	1.80	0.18	0.39
November .....	1.02	0.71	0.05	1.28	0.60	1.37
Total .....	10.51	11.09	6.37	16.63	11.07	12.32

*p* preliminary

The average rainfall for the wheatgrowing season fell as low as 6.83 inches in the 1914 drought, 6.28 inches in 1959 and 6.37 inches in 1967 while the highest average recorded for the wheatgrowing season was 19.18 inches in 1916. A more detailed discussion of rainfall over agricultural areas was included on pages 5-9 of the *South Australian Year Book* 1966.

### Rural Statistics

Rural statistics are prepared from annual returns collected from every holding of one acre or more, used for the production of agricultural products or the raising of livestock (including poultry) and the production of livestock products.

Returns are collected from some 29,000 holdings in South Australia each year. Particulars relate to rural operations for one complete year ended 31 March but where harvesting of some crops (mainly fruit) has not been completed by that date, returns are collected shortly afterwards.

An owner or occupier who works more than one holding is normally required to report details for each holding. However, where the holdings are near to one another and are in effect worked as one farm, a composite return is obtained, and is treated as covering a single holding in the district in which the main farm is situated.

In previous issues of the *South Australian Year Book* rural production statistics have been given for statistical divisions which were combinations of a number of counties. These counties are proclaimed areas with immutable boundaries. In this issue the statistics are given for statistical divisions based on combinations of local government areas—a map showing the new divisions is included inside the back cover.

The number and area of holdings in each division for the past two years are shown in the following table.

## Rural Holdings, Statistical Divisions, South Australia

Statistical Division	Holdings		Area of Holdings	
	1968-69	1969-70	1968-69	1969-70
	Number		'000 acres	
Adelaide .....	4,198	4,287	269	265
Central .....	3,209	3,151	3,176	3,177
Kangaroo Island .....	448	454	760	778
Mount Lofty Ranges .....	5,553	5,493	1,888	1,894
Murray .....	6,169	6,135	7,537	7,513
South East .....	4,471	4,460	5,669	5,654
Eyre .....	2,358	2,360	9,870	9,889
Northern .....	2,411	2,375	7,633	7,608
Far North .....	320	320	125,307	125,913
Total .....	29,137	29,035	162,109	162,692

The classification of holdings by type of main activity is based on estimates of gross receipts of each activity made by allocating values to areas of crops and livestock numbers reported on the returns submitted for the year ended 31 March 1969.

The following table gives a summary of the type of activity of rural holdings in each statistical division.

## Rural Holdings: Classified by Type of Activity, South Australia, 1968-69

Type of Activity	Statistical Division							Total (a)
	Adelaide	Central	Mount Lofty Ranges	Murray	South East	Eyre	Northern	
Commercial holdings:	Number of Holdings							
Sheep—cereal grain .....	70	1,239	517	1,505	512	1,471	908	6,303
Sheep .....	77	18	554	160	1,725	100	286	3,442
Cereal grain ..	20	1,177	106	434	27	490	450	2,720
Cattle (meat production) .	26	3	121	22	329	5	5	562
Cattle (milk production) .	223	80	1,318	371	676	12	33	2,715
Vineyards ....	116	1	329	1,049	4	—	—	1,499
Fruit (other than vine) .....	341	1	269	997	3	1	8	1,621
Vegetables:								
Potatoes ..	45	12	145	5	24	—	3	234
Other and mixed ..	805	72	45	188	15	—	69	1,194
Poultry .....	92	38	61	70	7	1	10	279
Pigs .....	42	39	61	58	21	17	23	263
Other .....	55	3	16	8	11	—	11	104
Multi-purpose .	59	92	412	294	286	39	131	1,326
Total classified ..	1,971	2,775	3,954	5,161	3,640	2,136	1,937	22,262
Unclassified:								
Sub-commercial	1,064	286	1,196	625	525	109	293	4,134
Unused, special, etc. ....	1,163	148	403	383	306	113	181	2,741
Total holdings	4,198	3,209	5,553	6,169	4,471	2,358	2,411	29,137

(a) Includes Kangaroo Island and Far North Divisions.

A classification of rural holdings by size and by type of main activity has been prepared for 1968-69. The following table gives a summary of all rural holdings, those under wheat, barley, and oats and those carrying sheep and cattle classified by area of the holding in 1968-69.

**Rural Holdings: Classified by Size and Principal Activities, South Australia  
1968-69**

Size of Holding	Total Holdings	Holdings with					
		Wheat for Grain	Barley for Grain	Oats for Grain	Sheep	Cattle (Milk Production)	Cattle (Meat Production)
Acres	Number						
1- 99 ...	11,335	335	317	155	1,366	1,761	1,176
100- 199 ...	2,030	263	195	152	796	1,016	558
200- 499 ...	2,914	994	819	633	1,949	1,256	1,009
500- 999 ...	3,778	2,426	1,998	1,595	3,410	1,177	1,554
1,000-1,999 ...	4,237	2,960	2,625	2,185	3,983	1,051	2,010
2,000-4,999 ...	3,250	2,425	1,980	1,689	3,868	654	1,559
5,000 and over.	1,593	959	649	720	641	244	840
Total .	29,137	10,362	8,583	7,129	16,013	7,159	8,706

### Rural Population

The number of persons of all ages residing permanently on rural holdings in South Australia in March during the past ten years is shown in the following table. These figures include those temporarily absent at the time, but exclude visitors, etc. Rural population has declined by about 5 per cent over the ten year period, while the State population has risen by almost 25 per cent.

**Persons Permanently Resident on Rural Holdings, South Australia  
At 31 March**

Year	Males	Females	Persons	Year	Males	Females	Persons
1961....	59,098	52,245	111,343	1966 ....	57,932	51,298	109,230
1962....	59,441	52,243	111,684	1967 ....	58,028	51,270	109,298
1963....	58,668	51,825	110,493	1968 ....	56,992	50,411	107,403
1964....	58,510	51,854	110,364	1969 ....	56,059	49,737	105,796
1965....	58,016	51,361	109,377	1970 ....	54,833	48,824	103,657

### Rural Employment

In the following table particulars are given of permanent and temporary rural employment and salaries and wages paid during the last five years. The figures include male and female workers. Females engaged mainly in domestic duties are excluded from the table.

## Rural Employment and Wages, South Australia

At 31 March

Particulars	1966	1967	1968	1969	1970
Persons					
Permanent workers:					
Owners, lessees, etc. ....	23,560	22,993	22,048	22,102	21,526
Relatives (not paid wages)...	981	712	433	319	449
Employees .....	8,565	8,398	7,902	7,650	7,535
Total .....	33,106	32,103	30,383	30,071	29,510
Temporary workers .....	15,763	16,178	15,106	16,214	13,720
Total workers .....	48,869	48,281	45,489	46,285	43,230
\$'000					
Salaries and wages (a):					
Permanent workers .....	14,503	15,225	15,410	15,865	16,690
Temporary workers .....	11,473	12,399	12,499	13,501	14,887
Total .....	25,976	27,624	27,909	29,366	31,576

(a) During year ended 31 March.

## Farm Machinery

Particulars of farm machinery on rural holdings in South Australia for each of the last six years, and in each statistical division at 31 March 1970 are given in the next two tables.

## Farm Machinery on Rural Holdings, South Australia

At 31 March

Type of Machine	1965	1966	1967	1968	1969	1970
Shearing machines:						
Machines .....	15,172	15,386	15,392	15,758	15,693	15,746
Stands .....	28,844	29,291	29,343	29,786	29,868	30,080
Milking machines:						
Machines .....	7,328	7,040	6,634	6,645	6,263	5,947
Units .....	19,135	18,833	18,143	18,399	17,908	17,642
Rotary hoes and rotary tillers ....	5,670	5,883	5,442	5,597	5,787	5,612
Tractors:						
Wheeled .....	30,772	30,984	32,507	33,230	33,534	34,121
Crawler .....	3,392	3,014	3,322	3,360	3,040	3,143
Grain drills:						
Combine .....	15,617	15,589	15,489	15,665	15,763	15,481
Other .....	5,168	5,201	5,093	5,240	5,074	4,953
Fertiliser distributors	8,743	8,893	9,166	9,710	9,772	9,736
Harvesters, headers and strippers ....	12,659	12,393	11,579	11,905	12,042	11,218
Forage harvesters ....	675	764	765	845	896	914
Pick-up balers .....	4,258	4,609	4,760	4,992	5,305	5,367

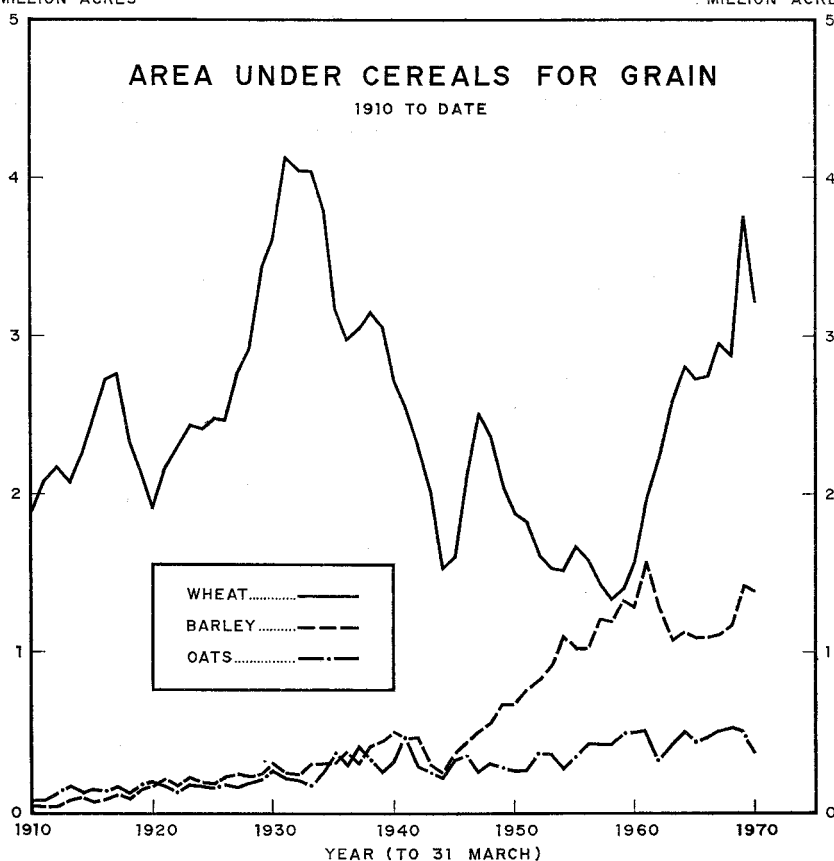
**Farm Machinery on Rural Holdings, Statistical Divisions, South Australia**  
**At 31 March 1970**

Type of Machine	Statistical Division							Total (a)
	Adelaide	Central	Mount Lofty Ranges	Murray	South East	Eyre	Northern	
Shearing machines:								
Machines .....	370	2,337	2,247	2,567	3,213	2,221	1,908	15,746
Stands .....	501	4,276	3,594	4,447	6,601	4,377	3,722	30,080
Milking machines:								
Machines .....	325	792	1,999	839	1,247	253	400	5,947
Units .....	963	1,508	6,504	2,801	4,482	412	794	17,642
Rotary hoes and rotary tillers .....	1,405	513	960	1,334	521	420	384	5,612
Tractors:								
Wheeled .....	2,245	4,555	5,634	7,913	5,135	4,827	2,834	34,121
Crawler .....	392	186	445	429	563	647	239	3,143
Grain drills:								
Combine .....	329	3,017	1,965	3,196	1,688	3,096	1,912	15,481
Other .....	143	516	813	1,078	974	1,072	194	4,953
Fertiliser distributors	763	719	2,532	1,730	2,118	1,084	390	9,736
Harvesters, headers and strippers .....	166	2,433	1,145	2,362	1,075	2,364	1,376	11,218
Forage harvesters .....	53	83	229	188	230	78	33	914
Pick-up balers .....	141	939	1,091	851	1,209	454	553	5,367

(a) Includes Kangaroo Island and Far North Divisions.

MILLION ACRES

MILLION ACRES



## AGRICULTURE

Most of the land area of South Australia is arid or semi-arid and cannot be used for agricultural production. This severe natural limitation means that even with modern farming methods only 12 million of more than 160 million acres in rural holdings are devoted to cropping or permanent improved pasture. The area under crop in recent years has been about 6 million acres most of which is planted to cereals for the production of grain, hay and forage. About 130,000 acres are used for the production of fruit and vegetables.

The cereals wheat, barley and oats sown for grain account for about 80 per cent of the total area cropped in South Australia. Hay and green forage of all kinds account for about 12 per cent and the remainder of the area is devoted mainly to orchards, vineyards and vegetable production. Climatic conditions, particularly the relatively low winter rainfall and the dry hot summer, favour cereal growing; one advantage being the low incidence of stem rust, a serious disease in the moister areas of the Australian wheat belt.

The area sown to the more important crops during the last five seasons is given in the following table.

Area Sown to Principal Crops, South Australia

Crop	1965-66	1966-67	1967-68	1968-69	1969-70
	'000 acres				
Grain:					
Wheat .....	2,744.9	2,960.3	2,864.2	3,748.4	3,209.7
Barley .....	1,098.1	1,107.0	1,156.6	1,412.3	1,383.6
Oats .....	454.6	508.8	524.9	515.6	371.6
Rye .....	36.4	56.6	57.9	67.4	47.9
Hay:					
Oaten .....	111.8	135.1	157.8	150.3	101.4
Other .....	186.8	346.7	271.2	464.6	282.4
Green forage .....	474.0	419.9	399.5	304.4	310.6
Vegetables:					
Potatoes .....	5.8	5.9	6.5	7.6	8.0
Tomatoes .....	1.1	1.4	1.4	1.1	1.2
Other .....	9.7	10.1	9.6	10.7	12.3
Fruit:					
Grapes .....	58.7	57.1	58.1	60.6	64.8
Oranges .....	18.3	17.4	17.5	17.1	17.2
Apples .....	5.9	5.9	5.9	5.9	5.9
Apricots .....	4.8	4.8	4.8	4.6	4.4
Other .....	14.9	16.0	16.9	16.9	17.3
Other crops .....	67.4	83.5	55.8	88.2	109.5
Total area under crop ..	5,293.2	5,736.5	5,608.6	6,875.8	5,947.8

The numbers of holdings growing twenty or more acres of the principal cereals or one acre or more of the principal fruits and vegetables are shown in the following table.



**Rural Holdings Growing Principal Crops, South Australia**

Holdings (a)	1965-66	1966-67	1967-68	1968-69	1969-70
With 20 acres or more of:	Number				
Wheat .....	9,387	9,419	8,905	9,884	9,529
Barley .....	6,688	6,772	6,850	7,916	7,685
Oats .....	4,879	5,532	4,979	5,682	4,326
With 1 acre or more of:					
Grapes .....	3,082	3,104	3,065	3,082	3,173
Citrus fruits .....	1,707	1,674	1,629	1,574	1,650
Other orchard fruits .....	3,298	3,253	3,175	3,073	3,360
Potatoes .....	670	674	682	722	752

(a) Holdings growing more than one of the crops shown are counted for each crop.

The extent of fluctuations since 1905 in the area under the three main cereal crops is illustrated by the graph on page 360.

**IRRIGATED CULTURE**

The most important irrigation areas are those located in the Murray Valley. A description of the development and types of irrigation schemes along the River Murray is given in Part 8.2 pages 311-3. The remainder of the areas under irrigation are located mainly in the Mount Lofty Ranges and South East Divisions.

The following table shows the approximate area of all irrigated culture in South Australia for the seasons 1965-66 to 1969-70. Of the areas shown below, about 70 per cent of orchards, 80 per cent of vineyards and about 15 per cent of green forage and pastures are in the River Murray irrigation areas listed in the table on page 363. The acreage shown as green forage is area cut for green forage and silage.

**Area Under Irrigated Culture, South Australia<sup>(a)</sup>**

Season	Orchards	Vineyards	Vegetables	Green Forage	Other Crops	Pasture	Total
				Acres			
1965-66 .....	31,089	28,850	10,665	3,642	12,995	41,594	128,835
1966-67 .....	32,122	28,268	12,341	3,257	20,463	42,306	138,757
1967-68 .....	32,512	30,616	13,290	7,400	25,738	63,622	173,178
1968-69 .....	32,570	31,108	14,414	6,412	27,990	61,417	173,911
1969-70 .....	33,712	34,998	15,232	5,069	28,438	68,509	185,958

(a) Approximations only.

The main crops are grapes, citrus fruit and stone fruit in the Upper Murray irrigation areas, and green forage and pastures in the reclaimed swamp areas of the Lower Murray irrigation areas. Details for individual areas in 1969-70 are given in the next table. It should be noted that area of vineyards is shown for drying or wine according to the purposes for which the grapes were used and not according to variety. The acreages can fluctuate from year to year because of dual purpose grapes (e.g. sultanas) grown in South Australia.

### River Murray Irrigation Areas: Area and Production of Principal Crops 1969-70<sup>(a)</sup>

Irrigation Area	Area				Production				
	Green Forage and Pasture (b)	Vineyards		Orchards	Vineyards			Orchards	
		For Drying	For Wine		Total Grapes Produced	Grapes Used for Wine	Currants, Sultanas and Raisins Dried	Oranges	Peaches
	Acres	Acres	Acres	Acres	Tons	Tons	Tons	'000 bushels	'000 bushels
Upper Murray:									
Berri .....	142	974	4,124	3,547	33,567	27,346	1,440	335.5	115.8
Cadell .....	17	171	297	389	2,500	1,601	212	37.9	6.0
Cobdogla .....	96	144	1,106	50	10,356	9,528	214	1.6	1.4
Coolong .....	54	23	504	817	4,367	4,155	43	199.2	5.7
Holder .....	1	18	258	430	1,543	1,458	25	44.8	6.9
Loveday .....	419	325	1,918	426	19,205	16,754	565	45.8	4.5
Loxton .....	11	440	3,502	3,260	34,235	31,320	682	574.3	72.2
Moorook .....	10	40	378	741	2,729	2,438	77	76.1	17.8
Nookamka .....	19	290	1,501	214	15,198	13,210	457	29.3	1.6
Ral Ral .....	256	260	521	300	5,085	3,643	311	3.0	26.2
Renmark .....	790	1,271	4,148	3,661	29,075	22,300	1,624	302.2	244.8
Sunlands .....	—	—	151	1,530	979	979	—	215.1	39.6
Waikerie .....	14	101	1,634	3,046	10,657	10,162	131	389.9	115.4
Other .....	41	258	778	2,656	6,045	4,763	331	163.4	219.1
Total .....	1,870	4,315	20,820	21,067	175,541	149,657	6,112	2,418.1	876.9
Lower Murray:									
Cowirra .....	745	—	—	—	—	—	—	—	—
Jervois .....	5,898	—	—	10	—	—	—	0.2	—
Monteith .....	1,266	—	—	—	—	—	—	—	—
Mypolonga .....	1,323	—	6	1,001	28	28	—	106.7	14.2
Neeta .....	612	—	—	—	—	—	—	—	—
Pompoota .....	468	—	—	—	—	—	—	—	—
Other .....	1,883	—	—	5	—	—	—	0.8	—
Total .....	12,195	—	6	1,016	28	28	—	107.8	14.2

(a) Excludes areas and yields of crops grown by irrigation on the River Murray and elsewhere not in the above irrigation areas. (b) Total within irrigated areas, including non-irrigated forage and pastures.

### FERTILISERS

Nearly all soils in the agricultural areas of South Australia are deficient in phosphoric acid, and superphosphate is used on both crops and pastures in large quantities to overcome this deficiency. In some areas trace elements (manganese, copper, zinc and molybdenum) are added to the superphosphate to rectify the chronic shortage of these elements.

A summary of the area of crops and pastures treated and the quantities of fertiliser used in 1969 is shown in the following table.

### Principal Crops and Pasture Fertilised, South Australia 1969

Type of Crop	Area Fertilised	Super-phosphate	Other	Total	Per Acre
	'000 acres	Tons	Tons	Tons	Cwt
Wheat .....	3,043	156,215	5,991	162,206	1.07
Barley, oats and rye .....	1,969	101,368	3,689	105,057	1.07
Vegetables .....	17	3,243	6,402	9,645	11.23
Fruit trees and vines .....	66	8,013	9,363	17,376	5.29
Other and unspecified crops .....	188	12,132	964	13,096	1.39
<b>Total crops .....</b>	<b>5,284</b>	<b>280,971</b>	<b>26,409</b>	<b>307,380</b>	<b>1.16</b>
<b>Pasture .....</b>	<b>4,962</b>	<b>276,230</b>	<b>6,657</b>	<b>282,887</b>	<b>1.14</b>
<b>Total .....</b>	<b>10,245</b>	<b>557,201</b>	<b>33,066</b>	<b>590,267</b>	<b>1.15</b>

The following table shows the area of crops and pastures treated and the quantity of fertiliser used in each division in 1969.

**Use of Artificial Fertilisers: Statistical Divisions, South Australia  
1969**

Statistical Division	Crops				Pastures		
	Area Fertilised	Proportion of Total Area Cropped	Fertiliser Used	Fertiliser Used per Acre	Area Fertilised	Fertiliser Used	Fertiliser Used per Acre
	'000 acres	Per cent	Tons	Cwt	'000 acres	Tons	Cwt
Adelaide .....	40	67.83	8,848	4.38	55	3,728	1.35
Central .....	1,107	93.30	61,922	1.12	233	10,825	0.93
Kangaroo Island .....	37	78.37	2,495	1.34	317	18,603	1.17
Mount Lofty Ranges .....	284	81.05	19,722	1.39	561	33,720	1.20
Murray .....	1,168	88.85	65,311	1.12	365	19,534	1.07
South East ...	314	80.84	19,722	1.26	2,707	159,706	1.18
Eyre .....	1,728	91.03	101,650	1.18	582	29,950	1.03
Northern .....	545	86.28	25,316	0.93	140	6,772	0.97
Far North .....	60	84.75	2,394	0.80	1	49	0.89
<b>Total</b>	<b>5,284</b>	<b>88.84</b>	<b>307,380</b>	<b>1.16</b>	<b>4,962</b>	<b>282,887</b>	<b>1.14</b>

The next table gives the area of crops and pastures treated in the State for the years 1960 to 1969.

**Use of Artificial Fertilisers, South Australia**

Year	Crops				Pastures		
	Area Fertilised	Proportion of Total Area Cropped	Fertiliser Used	Fertiliser Used per Acre	Area Fertilised	Fertiliser Used	Fertiliser Used per Acre
	'000 acres	Per cent	Tons	Cwt	'000 acres	Tons	Cwt
1960 .....	4,326	87.11	209,387	0.97	3,300	189,704	1.15
1961 .....	4,063	90.11	206,047	1.01	3,583	198,186	1.11
1962 .....	4,415	89.52	221,011	1.00	3,750	209,551	1.12
1963 .....	4,788	89.01	238,905	1.00	3,993	226,678	1.14
1964 .....	4,775	90.25	254,268	1.07	4,714	274,558	1.16
1965 .....	4,869	91.99	265,132	1.09	5,093	296,830	1.17
1966 .....	5,123	89.30	286,896	1.12	5,237	311,129	1.19
1967 .....	5,033	89.73	292,400	1.16	5,130	307,477	1.20
1968 .....	6,007	87.37	334,666	1.11	4,270	246,091	1.15
1969 .....	5,284	88.84	307,380	1.16	4,962	282,887	1.14

### Aerial Agriculture

During recent years less use has been made of aircraft for top-dressing and seeding, for spraying of crops and pastures, and for pest and vermin extermination.

The following table shows details of area treated, materials used and flying time for the five years ended 31 March 1970.

## Aerial Agriculture, South Australia

Year	Area Treated			Material Used		Flying Time
	Fertiliser and Seed	Sprayed	Total (a)	Super-phosphate	Seed	
	'000 acres			Tons	'000 lb	Hours
1965-66 .....	908	270	1,178	46,392	269	7,056
1966-67 .....	903	372	1,276	46,850	<i>n.a.</i>	7,822
1967-68 .....	<i>n.a.</i>	237	<i>n.a.</i>	<i>n.a.</i>	217	5,609
1968-69 .....	<i>n.a.</i>	369	856	<i>n.a.</i>	<i>n.a.</i>	4,794
1969-70 .....	609	281	901	39,598	<i>n.a.</i>	6,065

(a) Includes other type of treatment.

*n.a.* not available

## WHEAT

Wheat has always been a crop of major importance to the economy of South Australia although in recent years this importance has declined in relation to both the value of agricultural and pastoral production and the value of total State production.

For the five-year period 1909-10 to 1913-14 wheat averaged 38 per cent of agricultural and pastoral production and 23 per cent of total State production while for the period 1963-64 to 1967-68 the percentages were 22 and 7 respectively. The increase in woolgrowing in the first instance and the rapid industrialisation of the State in the second have been the significant factors in this decline.

South Australia as a wheat producing State now ranks fourth in order of importance, and for the ten harvests ending 1968-69 averaged 13 per cent of Australian wheat production.

In the past twenty years a feature of the industry has been that average yields have fluctuated about a higher level of average yield (*i.e.* about 20 bushels per acre), mainly because of improved farming practices including the adoption of nitrogen-building clovers in the rotation. The average yield per acre for the ten seasons ended 1969-70 was 17.54 bushels, a record of 23.56 bushels being attained in 1960-61. The record wheat crop was 83,160,000 bushels in 1968-69 while production in 1969-70 was 59,159,000 bushels.

## Varieties of Wheat

The early wheatgrowers recognised the need to develop varieties of wheat suitable for South Australia's dry conditions and began by experimenting with varieties obtained from countries with a similar climate. Although stem rust, which can be a serious problem in other States, is rarely troublesome in South Australia, breeders still consider rust resistance as important as other qualities such as yield, baking quality and resistance to other diseases.

Of the varieties sown in the 1969-70 season, Heron, Insignia, Gamenya and Gabo were the four most important. The main attributes of Heron, the leading variety, are that it is early maturing, has a short strong straw and is easily threshed at harvest without showing any tendency for the grain to crack. Insignia, Gamenya and Gabo have very similar features to Heron. Both Heron and Insignia are classified as fair average quality standard wheat while at present Gamenya is the most widely grown hard variety in this State. The similar

climatic requirements of these four leading varieties reflect the suitability of this type of wheat for South Australia. The sharp cut-off of spring rains, the short growing season and strong winds have demanded their particular characteristics.

The leading varieties of wheat sown for all purposes for the years 1967-68 to 1969-70 are shown in the following table.

**Principal Varieties of Wheat Sown, South Australia**

Variety	Area			Proportion of Total Area		
	1967-68	1968-69	1969-70	1967-68	1968-69	1969-70
	'000 acres			Per cent		
Dirk.....	142	167	140	4.8	4.4	4.3
Gabo.....	232	294	233	7.9	7.7	7.1
Gamenya.....	232	335	288	7.9	8.8	8.8
Heron.....	880	1,304	1,288	29.8	34.2	39.4
Insignia.....	924	1,046	744	31.3	27.5	22.8
Pinnacle.....	54	67	48	1.8	1.8	1.4
Raven.....	175	198	150	5.9	5.2	4.6
Sabre.....	135	163	128	4.6	4.3	3.9
Other.....	178	233	253	6.0	6.1	7.7
Total area...	2,952	3,806	3,272	100.0	100.0	100.0

### Wheatgrowing Districts

Wheatgrowing in South Australia is virtually restricted to the belt between the 8 inch and 18 inch rainfall isohyets for the period April-November inclusive. The principal wheat producing districts are in the Eyre, Central, Murray and Northern Divisions. These districts accounted for over 90 per cent of the area sown in 1969-70.

**Wheat Sown for Grain: Area and Production, Statistical Divisions  
South Australia**

Statistical Division	Area		Production	
	1968-69	1969-70	1968-69	1969-70
	'000 acres		'000 bushels	
Adelaide.....	8	4	201	99
Central.....	704	587	19,594	14,634
Kangaroo Island.....	4	4	59	57
Mount Lofty Ranges.....	134	106	3,968	2,633
Murray.....	752	673	11,912	9,568
South East.....	126	90	3,657	1,906
Eyre.....	1,476	1,290	29,299	20,713
Northern.....	483	399	13,286	8,924
Far North.....	62	56	1,184	625
Total.....	3,748	3,210	83,160	59,159

## Research

Under the *Wheat Tax Act 1957-1966* a tax of a quarter of a cent per bushel is levied on all wheat delivered to the Australian Wheat Board. The proceeds are then credited to the Wheat Research Trust Account for use by the respective State Wheat Industry Research Committees. Each committee allocates the amounts available for research and reports the expenditure approved to the Wheat Industry Research Council. The Commonwealth Government also makes contributions for wheat research, up to an amount equal to the wheat tax levied from the growers. The Wheat Industry Research Council recommends the avenue of research on which this grant should be spent and it has currently recommended a broad field of research in wheat production, wheat storage and wheat quality.

Organisations such as the Commonwealth Scientific and Industrial Research Organization and the Department of Agriculture are constantly conducting research into the problems of wheat diseases, producing better wheat varieties and improving soil structure.

## Marketing

### *Australian Wheat Board*

The Board consists of fourteen members; a chairman, a finance member, a flour millers' representative and a representative of employees, appointed by the Minister of Primary Industry, and ten representatives of wheatgrowers (two from each mainland State).

The Board has control over the receipt and disposal of all wheat and wheat products including the handling, storage and shipment of wheat. Under the stabilisation plan, the Board is the sole authority for marketing wheat within Australia and for marketing wheat and flour for export.

In its first full season, 1939-40, the Wheat Board received 195 million bushels. For the past nine seasons wheat receipts have exceeded 200 million bushels with a record delivery of 516 million bushels during 1968-69.

### Deliveries to the Australian Wheat Board<sup>(a)</sup>

Season	South Australia	Australia	Season	South Australia	Australia
	'000 bushels			'000 bushels	
1960-61 .....	43,706	251,481	1965-66 .....	36,160	234,394
1961-62 .....	30,738	224,290	1966-67 .....	50,007	439,212
1962-63 .....	35,121	285,722	1967-68 .....	22,084	247,371
1963-64 .....	51,660	307,837	1968-69 .....	79,447	515,616
1964-65 .....	49,991	346,511	1969-70 .....	55,696	358,154

(a) Mostly in bulk, but includes weight of bags where used.

During the year ended 30 November 1969 total exports of wheat (including wheat equivalent of flour and wheat products) were 242 million bushels. The value of the Wheat Board's sales on both the local and export market is shown in the following table.

## Australian Wheat Board Sales of Wheat and Wheat Flour

Crop Year	Sales		Value	
	Local	Export	Local	Export
	'000 bushels		\$'000	
1959-60 .....	59,338	118,674	87,986	156,989
1960-61 .....	54,920	195,582	83,255	261,906
1961-62 .....	52,371	171,412	82,486	244,990
1962-63 .....	51,180	233,806	81,042	317,292
1963-64 .....	56,613	250,281	82,282	357,660
1964-65 .....	74,730	270,835	108,924	362,337
1965-66 .....	66,869	166,917	101,480	240,654
1966-67 .....	61,229	377,384	94,424	545,928
1967-68 .....	70,031	206,832	114,671	290,101
1968-69 .....	56,011	241,768	95,171	331,530

*Wheat Delivery Quotas Plan*

In March 1969 the Australian Wheat Growers' Federation put forward proposals for the allotment of quotas on deliveries of wheat to the Australian Wheat Board. The Federation's proposals were mainly designed to bring marketable supplies of wheat more into line with available outlets, following the record 1968-69 harvest. The proposals became effective for the 1969-70 harvest. State Governments have the responsibility of implementing the quota plan within the States. Each State (except Queensland where the legislation operated from 1970) enacted the necessary legislation in 1969. The period of operation of the legislation varies among the States.

Quotas are subject to annual review. Wheat in excess of a quota may be received from a grower if storage space is available but 'quota wheat' will receive preference as far as receipt and subsequent sale by the Wheat Board is concerned. Quotas for 1969-70 and 1970-71 on deliveries to the Wheat Board were fixed at 357 and 318 million bushels and quotas for South Australia were 45 and 36 million bushels respectively.

Deliveries in 1969-70 made within the quotas established received the usual first advance payment of \$1.10 per bushel for f.a.q. bulk wheat, f.o.r. ports basis. The same arrangement applies to 1970-71 season's quota wheat. In addition, the quota plan provides that wheat received which is declared by the Australian Wheat Board to have been sold and paid for within the season will be treated as quota wheat of the season and receive a first advance payment.

The States are responsible for determining the method of allocation of individual quotas within their respective boundaries. The bases of quota allocation vary from State to State, but in the main quotas are based on a farm's average deliveries over a recent period. In South Australia the quota is based on the average over the past five seasons less a percentage (varied between 8 to 13 per cent): growers affected by drought and those developing land received special consideration.

*Bulk Handling*

The South Australian Co-operative Bulk Handling Ltd which was incorporated on 7 December 1954 is the sole bulk grain handling authority in this State, and is owned, financed and controlled by the growers. At 31 December 1970 the Co-operative had a total storage capacity, including current contracts let, of 114.4 million bushels (101.4 million bushels permanent storage and 12.9 million

bushels emergency storage). A further 2 million bushels of permanent storage capacity is planned for the next season. No additional emergency storage capacity is planned for 1971 and some old emergency storage has been phased out since last season.

South Australia was the last of the major cereal-growing States to adopt bulk handling methods. However, the success of the first bulk installation at Ardrossan of one million bushels capacity, which began operating in 1952, encouraged rapid development. The Co-operative purchased the Ardrossan silo from the Australian Wheat Board after the Bulk Handling of Grain Act, 1955 was passed giving the Co-operative the exclusive right to handle bulk grain in South Australia.

Finance for the construction of storages came initially from a bank advance, and in addition growers who were members of the Co-operative were required to pay a toll of 1.7 cents for each bushel delivered to the silo in the first year. Thereafter the toll for members and non-members was 5 cents per bushel and 3.4 cents per bushel respectively. After twelve years of membership, members are gradually refunded all tolls paid. The first repayment of wheat tolls was made in June 1968 to growers who paid tolls in the 1955-56 season. From time to time further bank advances have been obtained to accelerate the building programme to meet the increased demand for storage space.

The bulk handling operations of the State have been divided into six divisions—Ardrossan, Wallaroo, Thevenard, Port Lincoln, Port Pirie and Port Adelaide—each of which provides a terminal port as a shipping outlet for the country silos within the division.

The bulk capacity of the respective divisions for each of the three major cereals is shown in the following table.

**Bulk Handling Capacity, South Australia**  
**31 December 1970<sup>(a)</sup>**

Division	Wheat		Barley		Oats	
	Permanent	Emergency	Permanent	Emergency	Permanent	Emergency
	'000 bushels					
Port Adelaide.....	23,404	2,340	4,860	—	500	95
Ardrossan.....	6,700	—	4,250	400	—	—
Wallaroo.....	12,460	—	2,375	700	—	—
Port Pirie.....	11,147	2,790	805	180	—	—
Port Lincoln.....	21,195	3,500	4,080	100	110	—
Thevenard.....	8,995	2,345	420	—	110	490
Total.....	83,901	10,975	16,790	1,380	720	585

(a) Includes current contracts let.

During the 1969-70 season the Co-operative received 56 million bushels of bulk wheat representing almost 100 per cent of total State deliveries.

A certificate showing particulars of the wheat received from a grower is forwarded by the bulk handling authority to the Australian Wheat Board, which then makes payment to the grower.

Under the system of pooling wheat, fees for the handling of wheat by the Co-operative are paid by the Wheat Board.



### Grading of Wheat

The grading of wheat for export is based on a fair average quality (f.a.q.) standard. A separate standard is determined for each of the four main wheat producing States by a committee of representatives of the Wheat Board, bulk handling authorities, State Departments of Agriculture, farmers, millers and shippers. Samples of wheat from the several wheatgrowing districts are mixed in the proportion grown in the districts and the f.a.q. weight is determined from the sample. These weights are used as a guide in determining standards of wheat delivered to the Wheat Board.

Since 1957-58 in South Australia, two standards have been fixed in each season excepting the 1960-61 and 1966-67 seasons when three standards were fixed.

Currently the two standards are known as F.A.Q. and Hard (called Semi-hard before December 1966), the latter being used for wheat of a better quality meeting two main requirements—that the type of wheat is one of a number of specified hard varieties and secondly, that it is of a uniform vitreous appearance of which not more than 10 per cent is mottled or bleached. Because of hard wheat's better baking qualities, resulting in a keener overseas demand, growers of this grade receive a premium of up to 5 cents per bushel. Growers delivering inferior wheat (grain containing excessive foreign matter) or lightweight wheat receive reduced payments per bushel.

This method of setting f.a.q. standards for export marketing is peculiar to Australia, as other countries sell to fixed grades or according to sample. The standards adopted in each of the ten seasons 1960-61 to 1969-70 are shown in the next table.

#### F.A.Q. Standards of Wheat, South Australia

(Weight in lb of a bushel of wheat)

Season	F.A.Q.	Hard	Season	F.A.Q.	Hard
1960-61 (a) . . . . .	64½	64	1965-66 . . . . .	63	62½
1961-62 . . . . .	63½	63	1966-67 (b) . . . . .	62	64
1962-63 . . . . .	62¾	63¾	1967-68 . . . . .	62½	63
1963-64 . . . . .	64½	64½	1968-69 . . . . .	63½	63¾
1964-65 . . . . .	62¾	63	1969-70 . . . . .	63	62¾

(a) A third standard of Soft—64½ lb—was fixed in 1960-61.

(b) A third standard of No. 1 off-grade—57½ lb—was fixed in 1966-67.

### Wheat Stabilisation Plan

Wheat grown in Australia is marketed under a government stabilisation scheme which provides for the fixing of a home consumption price for each season, the pooling of the proceeds of local and overseas sales, the guarantee of a minimum price varied by changes in costs of production and the operation of a stabilisation fund into which are paid the proceeds of a tax on exports.

The first post-war Wheat Stabilisation Plan operated between 1948 and 1953. Subsequent stabilisation plans were introduced in 1954 (for seasons 1953-54 to 1957-58), 1958 (for seasons 1958-59 to 1962-63), 1963 (for seasons 1963-64 to 1967-68) and 1968 (for seasons 1968-69 to 1972-73).

In the third year of the present plan the Commonwealth Government guarantees to growers a price of \$1.475 per bushel as compared to \$1.459 last year for average quality wheat of the 1970-71 season on up to 200 million

bushels of wheat exported from the crop. In fixing the guaranteed price for subsequent seasons the Minister can vary the price by the amount he considers appropriate by reason of increases or decreases in prices, wages or rates of charges (including rates of interest) payable in connection with (i) the carrying on of operations wholly or partly for the purposes of the production of wheat; or (ii) the transport, handling or storage of wheat. The home consumption price on or after 1 December 1970 is \$1.74 per bushel for f.a.q. bulk wheat f.o.r. at a port of export, plus one cent per bushel to cover the cost of transporting wheat from the mainland States to Tasmania.

Under the *Wheat Export Act* 1968, wheat exported is subject to a tax which is equivalent to the excess of returns from export sales over the guaranteed price, plus 5 cents. The export tax, which is paid into the stabilisation fund, is restricted to a maximum rate of 15 cents per bushel. In addition the balance in the stabilisation fund may not exceed \$80 million, any surplus being returned to the growers.

The stabilisation fund is used to make up deficiencies in respect to 200 million bushels from each crop where the average export realisation falls below the guaranteed return. In the event of the fund being unable to meet the deficiency the Commonwealth Government is required to meet its obligations under the guarantee.

### International Grains Agreements

The fifth International Wheat Agreement came into effect on 1 August 1962 for a period of three years, but was extended until 31 July 1968. Under this agreement the participating importing countries undertook to buy each year from the exporting countries a stated percentage of their total commercial import requirements. Previously, participating exporting countries competed to supply at prices within a prescribed range but under a provision of this agreement it was not necessary for a maximum price declaration to be made.

In June 1967, the Kennedy Round series of negotiations conducted under the General Agreement on Tariffs and Trade resulted in an agreement among an important group of countries interested in the trade in cereals to negotiate a global grains arrangement to supersede the existing International Wheat Agreement. The terms of agreement reached were set out in a Memorandum of Agreement which, among other things, incorporated a new minimum price for wheat and a plan for international food aid.

The settlement on cereals according to the Memorandum of Agreement was translated into a formal agreement (the International Grains Arrangement 1967) at a conference in Rome in July/August 1967, at which fifty-three countries including Australia were represented. Some members of the 1962 International Wheat Agreement including the U.S.S.R. did not participate in the conference.

The International Grains Arrangement, 1967 embraces a Wheat Trade Convention and a Food Aid Convention and came into force on 1 July 1968 for a period of three years. The Arrangement covers new ground in its pricing provisions; whereas the 1962 International Wheat Agreement specified a maximum and minimum price for one wheat, the new Arrangement specifies maximum and minimum prices for fourteen wheats.

The minimum price for f.a.q. Australian wheat f.o.b. Australian ports is \$U.S.1.68 a bushel plus freight from Gulf ports to United Kingdom less freight from United Kingdom to Australia. The maximum price is \$U.S.2.08 plus freight from Gulf ports to the United Kingdom less freight from the United Kingdom to Australia.

The Food Aid Convention of the Arrangement provides for a programme of food aid amounting to 4.5 million metric tons of grain for human consumption in each of the three years of the Arrangement. The Convention commits the original signatories to the Memorandum of Agreement on cereals negotiated during the Kennedy Round to a contribution to the total programme in agreed proportions.

### Prices

The table below shows the trend in export and domestic prices of Australian wheat for the years 1960-61 to 1969-70.

**Export and Domestic Prices of Australian Wheat**

Year	Export Price per Bushel (a)	Home Price per Bushel
	\$	\$
1960-61 .....	1.35	1.53
1961-62 .....	1.44	1.58
1962-63 .....	1.44	1.59
1963-64 .....	1.53	1.46
1964-65 .....	1.43	1.47
1965-66 .....	1.43	1.53
1966-67 .....	1.54	1.57
1967-68 .....	1.43	1.66
1968-69 .....	1.34	1.71
1969-70 .....	1.31	1.73

(a) Average of the twelve monthly prices, year ended July.

The export prices shown in the table are the basic selling prices for f.a.q. bulk wheat, f.o.b. The home prices are those set by the Wheat Board for bulk wheat (f.o.r.) sold to millers for grinding into flour for consumption in Australia. The prices charged by the Board for wheat for stock feed in Australia were the same as those charged for wheat for human consumption. However, from 1 December 1969 the pricing arrangements for wheat sold in Australia underwent a change with the result that home prices in the relative avenues of sale, on a f.o.r. terminal ports basis for f.a.q. bulk wheat for the year ended 30 November 1970 were home consumption price \$1.725, stock feed/industrial \$1.435, flour mills (for home consumption flour) \$1.645, stock feed buyers (not acceptors of Wheat Board contract arrangements) \$1.500.

## BARLEY

### Production

South Australia is by far the most important barley producing State and in 1968-69 the acreage sown represented 43 per cent of the Australian total and yielded 41 per cent of the grain produced. Of the area sown in South Australia, 90 per cent was two-row barley for grain, reflecting the suitability of certain areas of the State for the production of high quality malting barley. For malting purposes a plump mellow grain with fine skin coverings is required, and this can best be obtained when the ripening period is somewhat prolonged by cool conditions, without high temperature or drying winds.

Although formerly a crop of comparatively minor importance, barley growing increased greatly after the 1939-45 War. For the three consecutive harvests, 1956-57 to 1958-59, there were more bushels of barley than bushels of wheat

produced, but actual weight was less since a bushel of barley weighs only 50 lb compared with 60 lb for a bushel of wheat. The highest production recorded was 42.2 million bushels in 1960-61.

#### Area and Production of Barley for Grain, Statistical Divisions, South Australia

Statistical Division	Area		Production	
	1968-69	1969-70	1968-69	1969-70
	'000 acres		'000 bushels	
Adelaide .....	14	13	482	396
Central .....	471	474	12,919	13,336
Kangaroo Island .....	7	6	140	138
Mount Lofty Ranges .....	56	53	1,575	1,319
Murray .....	443	372	6,264	5,581
South East .....	70	66	1,667	1,276
Eyre .....	275	318	4,766	6,476
Northern .....	73	79	1,724	1,912
Far North .....	1	2	15	19
Total .....	1,412	1,384	29,551	30,454

Unlike wheat, barley growing has nearly always been confined to very suitable districts resulting in high and remarkably stable yields. During the period 1901-02 to 1935-36 the highest yield was 20.00 bushels per acre and excepting for the severe drought of 1914-15 the lowest was 13.67 bushels per acre. The subsequent increase in barley growing in districts subject to greater climatic variations, *e.g.* Murray Mallee and Eyre Peninsula, has been responsible for greater average yield fluctuations since 1936-37 but over the period the average yield has increased, the record yield being 28.27 bushels per acre in 1958-59. The average yield in 1969-70 was 22.01 bushels.

Yorke Peninsula, reputed to be the best barley growing area in Australia, has been the major producing district in South Australia since the 1914-18 War. In the 1969-70 season this area contributed just over 36 per cent of the total crop. It has an ideal climate for barley growing as the moisture-laden breezes off the gulfs on either side retard ripening.

#### Varieties

The most widely grown barley variety is Prior, which for the three seasons ended 1969-70 averaged about 60 per cent of the total area sown. Prior is capable of producing grain of very high malting quality under favourable conditions but it suffers from two major deficiencies—it is susceptible to neck break and shattering if strong winds are experienced when the crop is nearly ripe and it is not well adapted to conditions of high soil fertility.

A variety, known as Noyep, is similar to Prior but is earlier maturing and is suitable to areas where a sudden cut-off in spring rainfall is experienced. These characteristics have resulted in a significant switch to this variety from one per cent in 1961-62 to 30 per cent of total area sown in 1969-70.

Other varieties of less importance are Maltworthy, which is more resistant to wind damage than Prior but of inferior commercial malting quality, and Research, much later maturing than Prior, which is recommended only for the lower South East.

A new malting variety, Clipper, was released in South Australia to replace Prior and it was estimated that some 15,000 bags of Clipper seed were sown in

1969. Reported acreage sown to Clipper in the 1969-70 season was 53,000 acres. The variety has greater straw strength, much less subject to wind damage, is adapted to conditions of high soil fertility and in tests produced substantially higher yields than Prior. These features together with improved malting quality represent considerable advantages for the grower and the industry as a whole.

### Research

The barley research programme is conducted by the Department of Agriculture and the Waite Agricultural Research Institute for which the Australian Barley Board provides financial support.

Because of the inherent similarities, the barley industry has in many instances benefited from the technological advances achieved by the wheat industry, namely the use of superphosphate and the inclusion of pastures in rotation, but certain problems peculiar to barley have necessitated the undertaking of extensive research.

The deficiencies of the major variety Prior have been the subject of intensive investigation and research work by the Department of Agriculture. To overcome weaknesses in the straw of Prior which is responsible for the heavy loss of grain when crops are almost ripe, two methods known as windrowing and rolling have been devised. The aim of both methods is to lay the crop down out of the wind at a time when grain formation is completed, but before the straw is dry enough to be brittle.

Another problem causing concern is the unfavourable effect increased soil fertility is having on quality. This has been most noticeable on Yorke Peninsula where the increased use of clover pastures and heavier dressings of superphosphate have greatly increased soil fertility. Excess nitrogen induces rank growth which is detrimental to grain quality.

Research is continuing at a number of sites in the main barley growing areas, to establish correct times and rates of seeding for the new variety, Clipper.

### Marketing

The marketing of barley is under the control of the Australian Barley Board which operates in South Australia and Victoria and provides an orderly marketing system for barley grown in these States.

**Australian Barley Board Receivals, South Australia<sup>(a)</sup>**

Season	Two-Row			Six-Row		Total
	Malting	Milling	Feed	Malting	Feed	
	'000 bushels					
1961-62 .....	996	4,162	11,860	4	204	17,226
1962-63 .....	4,210	6,318	3,328	3	88	13,947
1963-64 .....	5,621	8,036	6,343	12	348	20,360
1964-65 .....	6,947	10,211	5,166	30	269	22,623
1965-66 .....	1,151	2,923	9,115	8	100	13,297
1966-67 .....	5,122	8,974	4,397	34	194	18,721
1967-68 .....	126	864	6,099	—	33	7,122
1968-69 .....	5,539	8,033	7,365	29	401	21,367

(a) Includes weight of bags but some bulk handling since 1963-64.

In the first season of South Australian and Victorian joint marketing in 1942-43 the Board received 3,810,000 bushels. Since then, barley receivals have increased

considerably and in the 1960-61 season the Board received a record total of 44,624,000 bushels. Receipts by the Board in 1968-69 were 27,280,000 bushels (23,461,000 bushels in bulk and 3,819,000 bushels in bags). Since 1966-67 receipts of bulk barley have been greater than receipts of bagged barley.

The Board has been able to dispose of each season's receipts with little difficulty. Major export markets are Europe, the Middle East, Japan and the United Kingdom.

Following recommendations submitted in a report by an investigating committee in October 1963 a bulk handling scheme for barley was introduced. In 1963-64, the first full year of its operation, bulk barley was received direct from growers at terminal ports in South Australia, and a total of 1,172,113 bushels was handled; 17,639,000 bushels were handled in 1968-69. In 1964-65 bulk barley was received for the first time at other than terminal silos.

For marketing purposes all barley is classified on sample before delivery. Classification is firstly by row variety and secondly by quality—Malting (No. 1 and No. 2), Milling (No. 3) and Feed (No. 4 and No. 5) for two-row and Malting and Feed (No. 4 and No. 5) for six-row.

The prices paid to growers in the 1968-69 season ranged from \$1.013 per bushel for two-row bagged barley of Malting No. 1 quality to \$0.683 per bushel for six-row bagged barley of No. 5 (feed) quality. Growers who delivered barley in bulk received 4.51 cents less per bushel.

The payments to the growers are made in a series of four advances, the first of 70 cents per bushel for first quality bagged barley and 66 cents for bulk barley being made on delivery.

The price of malting barley is determined on the basis of an agreed formula and subsequently the prices of barley for distilling and pearling are calculated—the prices for feed purposes are determined monthly.

The home consumption prices determined by the Board for barley for season 1968-69 and preceding years are shown below.

#### Price per Bushel of Barley for Home Consumption

Season	Malting No. 1	Distilling and Pearling No. 3 Grade	Feed No. 4 Grade	Feed No. 5 Grade
Dollars				
<b>Bagged Barley</b>				
1961-62 .....	1.39	1.32	1.00	0.95
1962-63 .....	1.41	1.33	1.10	1.05
1963-64 .....	1.35	1.28	1.10	1.05
1964-65 .....	1.37	1.29	1.10	1.05
1965-66 .....	1.44	1.36	1.18	1.13
1966-67 .....	1.51	1.43	1.25	1.20
1967-68 .....	1.54	1.46	1.33	1.27
1968-69 .....	1.50	1.42	1.18	1.13
<b>Bulk Barley</b>				
1965-66 .....	1.34	1.26	1.10	1.05
1966-67 .....	1.41	1.33	1.17	1.12
1967-68 .....	1.45	1.37	1.25	1.19
1968-69 .....	1.42	1.34	1.10	1.05

## OATS

The following table shows the area of oats sown for grain, for hay and for forage and the production of grain and hay in recent years.

## Oats, South Australia

Season	Area Sown for			Total Area	Production	
	Grain	Hay	Forage		Grain	Hay
	'000 acres				'000 bushels	'000 tons
1962-63 .....	416	116	307	839	5,770	147
1963-64 .....	500	141	315	956	9,149	185
1964-65 .....	444	110	397	951	8,977	157
1965-66 .....	455	112	404	971	5,622	118
1966-67 .....	509	135	314	958	10,276	183
1967-68 .....	525	158	287	969	3,299	114
1968-69 .....	516	150	187	853	11,895	238
1969-70 .....	372	101	207	680	6,665	154

The milling qualities of most oats grown in South Australia do not meet the requirements of overseas markets and only a small proportion of the harvest is exported; most of the crop is used as animal fodder. As is the case with barley, some of the area sown for grain and hay is grazed until June or July then closed to sheep to allow re-growth to a crop. Part of the area sown for forage is left to stand until it is used as dry grazing in autumn, when other fodder is not plentiful. In 1969-70, 73 per cent of the total area of oats was sown in three varieties—Avon 302,000 acres, Kent 93,000 acres and Kherson 103,000 acres.

## RYE

Rye is a minor crop, but it has been used to control sand drift and to help stabilise the light soils of the Murray Mallee. Because the sands are deficient in two main nutrients (nitrogen and phosphorus), a mixed superphosphate-ammonia fertiliser is sown with the rye seed early in the season. The rapid early growth of the rye while the ground is still warm and before the strong winds of winter cause sandblast is at present the most effective form of controlling drifting sand.

Rye provides early greenfeed and a few bushels of grain per acre is produced on some farms. Although most grain is used for stock feed, varying quantities are exported in different years for milling. Rye hay is poor quality material and only a few hundred tons are produced each year.

In 1969-70, 48,000 acres of rye for grain yielded 144,000 bushels. Record production was 446,000 bushels from 57,000 acres in 1958-59.

## HAY

The quantity of hay produced varies considerably from year to year according to seasonal conditions and the need to replace stocks used during the previous season. The main crops cut for hay in recent years have been oats, clover and meadow hay which together account for more than half of all hay produced. The quantity of lucerne hay produced increased from a few thousand tons twenty years ago to 153,000 tons in 1968-69 and 134,000 tons in 1969-70.

## Hay: Area and Production, South Australia

Season	Oaten	Wheaten	Lucerne	Barley and Rye	Clover and Grass	Total
AREA ('000 acres)						
1962-63 .....	116	44	30	15	82	287
1963-64 .....	141	41	38	15	123	358
1964-65 .....	110	40	43	11	110	314
1965-66 .....	112	46	38	15	88	299
1966-67 .....	135	48	67	19	213	482
1967-68 .....	158	81	49	42	100	429
1968-69 .....	150	53	78	38	296	615
1969-70 .....	101	55	67	25	136	384
PRODUCTION ('000 tons)						
1962-63 .....	147	55	55	16	134	406
1963-64 .....	185	57	65	18	163	488
1964-65 .....	157	60	81	13	176	487
1965-66 .....	118	54	66	14	116	368
1966-67 .....	183	65	122	21	339	729
1967-68 .....	114	68	97	30	110	418
1968-69 .....	238	86	153	47	461	985
1969-70 .....	154	86	134	31	204	608

Between 50,000 and 100,000 tons of silage are produced in most years and in certain areas this is an important supplementary stock food, however, in 1969-70 production was 41,000 tons.

## VEGETABLES

The market garden industry in South Australia is characterised by a large number of growers, most of whom cultivate a few acres only. Many of the gardens form part of a larger holding. Much of the production of the industry comes from properties within easy reach of the Adelaide market.

Of the total area of 21,500 acres devoted to market gardens, districts adjacent to Adelaide account for 13,000 acres producing all types of vegetables, including large quantities of celery and early tomatoes for export. An area of some 2,000 acres in Northern Division (mainly on the coastal plains near Port Pirie) is used for the production of peas and early tomatoes for Adelaide and for export to the Melbourne market. Nearly 3,000 acres along the River Murray are devoted to production of peas, pumpkins and melons for the Adelaide market, tomatoes for local markets and small areas of most other vegetables.

The bulk of the potato production comes from the central and southern Adelaide hills and from the Mount Gambier area. The average yield has risen progressively from 5.5 tons per acre in 1947-48 to a record of 10.1 tons per acre in 1966-67. In 1969-70 the average yield was 9.8 tons per acre. This improvement is largely due to better quality seed, improved fertilisers and advances in pest and disease control.

The South Australian Potato Board was constituted under authority of the Potato Marketing Act, 1948, to control the sale and delivery of potatoes by growers. It fixes the maximum and minimum prices and the conditions under



which potatoes may be sold. Members of the Board are representatives of retail sellers, merchants and growers of potatoes.

In 1969-70, 2,734 acres were sown to green peas in the South East Division for factory processing. Production of green peas from this acreage accounted for about two-thirds of the total crop. The Port Pirie-Mambray Creek area, the hills to the south of Adelaide and Upper Murray irrigation areas are other important areas for pea production.

Celery produced in South Australia meets a steady demand from interstate markets and production has been about 200,000 crates annually for the past few years. Nearly all the celery is grown on the Adelaide plains adjacent to the city.

The Adelaide plains produce most of the South Australian tomatoes, which are nearly all grown in glass houses. Significant quantities, mostly for canning and juice production in local factories, are now grown in the Upper Murray irrigation areas. In recent years high yields have resulted from the introduction of new varieties.

The following table shows the area and production of the principal vegetables for human consumption in South Australia in 1968-69 and 1969-70.

**Vegetables for Human Consumption, South Australia**

Vegetable	Area		Unit of Quantity	Production	
	1968-69	1969-70		1968-69	1969-70
	Acres				
Beans .....	301	326	bushel	31,787	44,808
Cabbages .....	455	499	dozen	209,417	233,771
Carrots .....	471	608	ton	5,174	6,863
Cauliflowers .....	665	700	dozen	259,152	312,498
Celery .....	278	278	crate	209,275	213,288
Lettuce .....	567	572	case	270,799	320,005
Melons .....	280	315	ton	1,385	1,555
Onions .....	1,883	2,026	ton	18,639	22,793
Peas .....	4,054	5,292	bushel	285,140	583,296
Potatoes .....	7,643	8,021	ton	68,018	78,624
Pumpkins .....	902	751	ton	5,929	4,694
Tomatoes .....	1,143	1,181	half-case	1,668,567	1,884,128
Turnips .....	257	207	ton	1,186	965
Other .....	624	679	..	..	..
Total .....	19,523	21,455		..	..

.. not applicable

## GRAPES

Approximately 42 per cent of Australia's vineyard area is located in South Australia where the bulk of the grapes grown are used for winemaking. In 1968-69 South Australia produced 36.2 million gallons of wine and 4,004 tons of dried vine fruit representing 70 per cent and 16 per cent respectively of total Australian production. The following table shows the area, production and utilisation of grapes for the seasons 1960-61 to 1969-70.

## Area, Production and Utilisation of Grapes, South Australia

Season	Area of Vines	Total Grape Production (Fresh)	Wine Production (a)	Dried Fruit Production		
				Currants	Sultanas	Raisins
	Acres	Tons	'000 gallons	Cwt		
1960-61 .....	56,897	178,290	25,061	90,860	115,900	19,120
1961-62 .....	57,836	220,002	30,831	54,840	189,020	24,460
1962-63 .....	58,266	164,808	20,785	52,140	187,420	32,720
1963-64 .....	58,679	211,719	27,102	90,660	244,820	18,360
1964-65 .....	58,857	234,297	28,022	100,875	264,054	62,440
1965-66 .....	58,730	183,802	23,884	63,063	193,794	44,498
1966-67 .....	57,080	225,416	29,324	75,452	248,288	22,597
1967-68 .....	58,129	201,228	30,055	62,243	91,949	12,051
1968-69 .....	60,574	217,536	36,070	45,226	31,555	3,290
1969-70 .....	64,837	268,020	43,887	66,502	58,675	4,709

(a) Exclude grape spirit added.

Grapes are grown commercially in South Australia in non-irrigated areas of 19 to 26-inch rainfall, and in much drier areas (frequently with less than a 10-inch rainfall) where irrigation is available (*e.g.* Upper Murray irrigation areas). The following table gives particulars of area of vines and production of grapes in the main statistical divisions in 1969-70.

## Area and Production of Vines: Statistical Divisions, South Australia

1969-70

Statistical Division	Area			Production of Fresh Grapes			
	Wine	Table	Drying	Wine	Table	Drying	Total
	Acres			Tons			
Adelaide .....	9,474	10	281	22,784	12	515	23,311
Mount Lofty Ranges .....	23,056	<i>n.a.</i>	272	48,467	<i>n.a.</i>	496	48,995
Murray .....	25,479	195	4,368	167,800	1,249	25,319	194,368
South East .....	1,598	—	—	1,093	—	—	1,093
Total (a) .	59,696	212	4,929	240,393	1,294	26,333	268,020

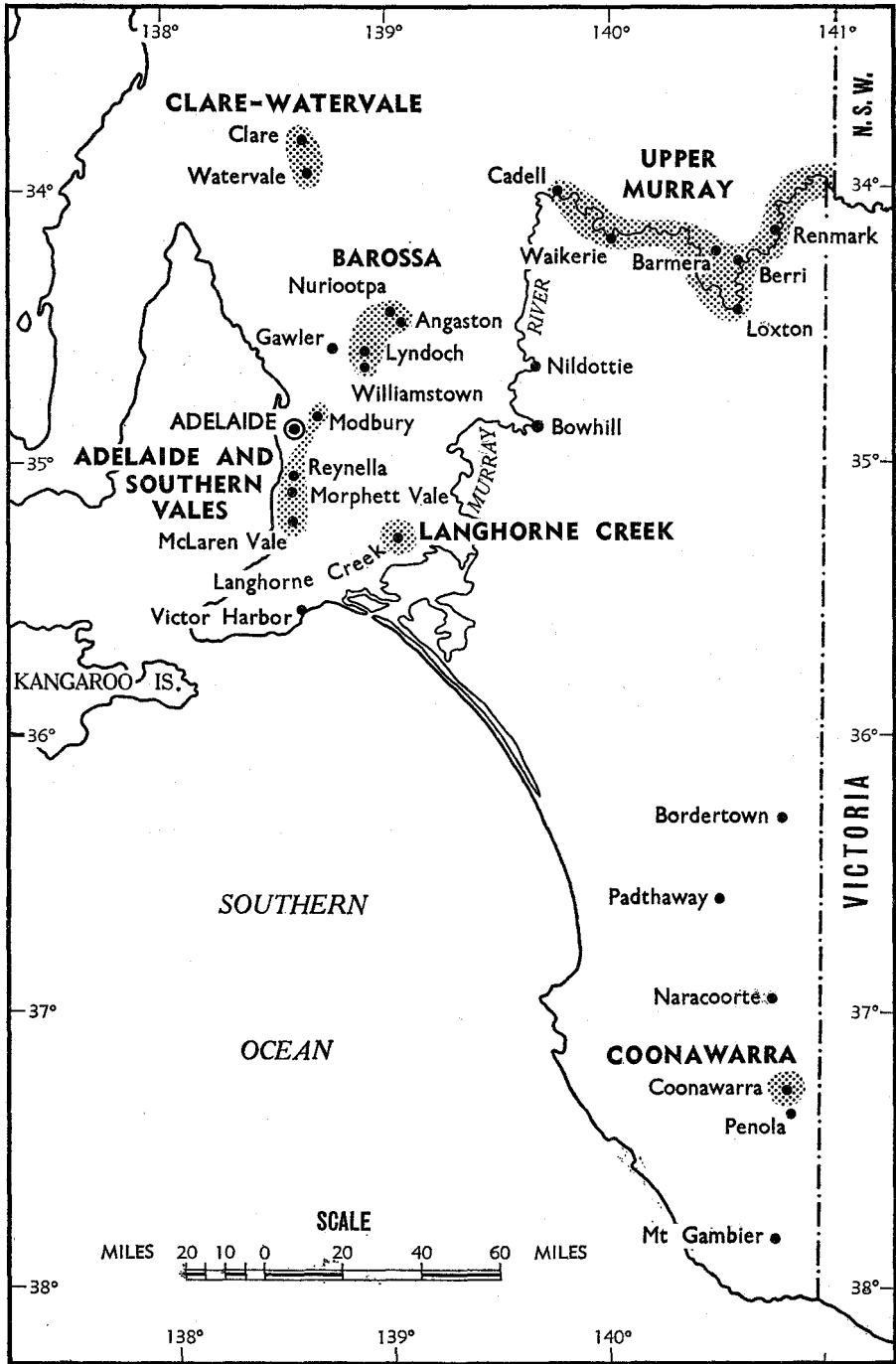
(a) Includes remainder of divisions. *n.a.* not available

## Grape Growing Districts

The grape-growing districts of South Australia are subject to substantial variety in geographical location, climatic variations and soil conditions and can be divided into six easily recognisable regions (see map on page 380) ranging from the Clare-Watervale district in the north to the southern limit of the grape growing area at Coonawarra in the south-east of the State and bounded by the warm irrigated areas of the Murray to the east.

Supplementary irrigation is to be found in some portions of the so-called non-irrigated grape growing districts especially Langhorne Creek and Coonawarra where approximately 50 per cent of all grapes are under irrigation. The other areas are mainly dependent on winter rainfall stored in the sub-soil by careful dry-farming methods to be used during the summer growing season of the vine—the non-irrigated districts are less uniform than the Upper Murray irrigation areas.

PORTION OF SOUTH AUSTRALIA  
GRAPE GROWING DISTRICTS



Area of Vineyards, South Australia<sup>(a)</sup>

Particulars	1967-68		1968-69		1969-70	
	Bearing	Not Bearing	Bearing	Not Bearing	Bearing	Not Bearing
	Acres					
Vines:						
Wine grapes .....	46,231	4,319	49,405	6,993	48,694	11,002
Table grapes .....	225	13	127	14	188	24
Drying grapes .....	6,936	405	3,681	354	4,686	243

(a) Classified according to purpose for which grapes are used—not according to variety.

District average yields in the irrigated areas are seven to eight tons per acre although individual vineyard yields of fifteen, and even twenty tons per acre are not uncommon. In the non-irrigated districts the average is one and a half to three tons per acre with individual vineyards producing eight or ten tons in favourable years. About half of the State's wine-grapes are sold by private treaty to proprietary wine-makers at prices, according to variety, which are determined by the South Australian Prices Commissioner.

About one-third of the State's wine-grape crop is received by the co-operative wineries. Nearly all of this is grown by members who receive a down payment on each ton, followed by further payments over a period of up to five years according to realisation made on the product. Most of the wine, brandy and spirit made by co-operatives is sold in bulk to proprietary wineries.

## Production of Grapes, South Australia

Particulars	1965-66	1966-67	1967-68	1968-69	1969-70
	Tons				
Grapes:					
For wine .....	129,855	163,780	170,581	202,937	240,393
For table .....	1,210	1,027	1,031	587	1,294
For drying .....	52,737	60,609	29,616	14,012	26,333

## Grape Varieties

The most common grape varieties in South Australia include sultana and currant which can be used for dried fruit as well as wine or spirit production. Production of sultanas in 1969-70 from 8,429 acres of bearing sultanas was approximately 76,000 tons *i.e.* over one-quarter of all grapes grown in the State. The main wine-grape variety, Grenache, produced 38,000 tons from 9,692 acres

of bearing vines but since three-quarters of the Grenache is grown in non-irrigated districts where yields are lower, the total crop is only half that of the sultana.

Another leading variety is Muscat Gordo Blanco, or more commonly Gordo in the River districts and often called Muscatel when sold as a table grape. Although known as a drying variety, more than 90 per cent of it is crushed for wine or spirit production.

Riesling and Cabernet Sauvignon (5,046 and 1,955 acres respectively in 1970) while not leading in acreage, are most important in white and red table wine production because of their superior quality.

### Principal Varieties of Vines, South Australia

Variety	March 1967	March 1968	March 1969	March 1970
	Acres			
Sultana .....	9,160	9,029	8,727	8,583
Muscat Gordo Blanco .....	5,461	5,468	5,360	5,385
Currants .....	3,563	3,567	3,356	3,224
Grenache .....	9,965	10,469	11,383	12,170
Shiraz .....	5,661	5,918	6,677	8,320
Doradillo .....	4,554	4,606	4,660	4,724
Pedro Ximinez .....	4,331	6,534(a)	6,511	6,567
Pedro False .....	3,793	3,908	4,389	5,046
Semillon .....				
Rhine Riesling .....				
Clare Riesling .....				
Mataro .....	2,757	2,733	2,986	3,295
Other .....	7,835	5,895	6,528	7,524
Total .....	57,080	58,125	60,574	64,837

(a) From March 1968 includes Palomino previously shown in Other.

Less than one per cent of the total crop (approximately 1,000 tons) are sold each year as table grapes as the majority of table grapes are grown in home gardens.

A special article on the wine industry in South Australia was included on pages 375-96 of the *South Australian Year Book* 1968.

### ORCHARD FRUIT

A large variety of fruit crops is grown in South Australia. The main types are oranges, peaches and apricots (predominantly grown in the irrigation settlements of the Upper Murray) and apples (nearly all grown in the Adelaide Hills). The following table relating to 1969-70 production shows the concentration of fruitgrowing in the Adelaide, Mount Lofty Ranges and Murray Divisions.

**Production of Principal Fruit Crops: Statistical Divisions, South Australia  
1969-70**

Fruit	Statistical Division				Total
	Adelaide	Mount Lofty Ranges	Murray	Other	
Citrus fruit:	'000 bushels				
Oranges;					
Navel .....	3.8	2.3	1,304.7	3.8	1,314.6
Other .....	2.2	0.8	1,652.6	3.9	1,659.5
Other citrus fruit	9.8	0.4	361.4	1.7	373.3
Non-citrus fruit:					
Apples .....	511.7	1,021.6	23.7	4.0	1,561.0
Apricots .....	22.4	65.6	842.3	5.9	936.2
Peaches .....	8.6	20.5	1,056.6	6.1	1,091.8
Pears .....	123.6	169.3	349.2	1.6	643.7
Plums and prunes	25.7	26.4	16.3	0.9	69.3

Citrus growing is concentrated in the irrigation settlements of the Upper Murray where approximately 80 per cent of the total crop is produced. The industry has shown great expansion in the last decade; production first exceeded 2,500,000 bushels in 1962-63 while in 1968-69 a record level of over 4,048,000 bushels was achieved. This increase was largely because of the extensive orange tree plantings in newly-developed irrigation schemes, including those of Sunlands and Golden Heights near Waikerie. Another factor has been a change from furrow to overhead sprinkler irrigation for citrus trees planted since 1950. This change, coupled with advances in irrigation timing techniques, has raised the potential yield of recent plantings. However, high salinity in irrigated water over the last few years has led to the introduction of under-tree sprinklers. Over 20 per cent of the State's orange production is exported, this being about 60 per cent of total orange exports from Australia.

The following table of citrus trees of bearing age and production during the past five seasons shows the predominance of navel and valencia oranges. Other types of oranges, lemons and limes, mandarins, grapefruit, etc., together represent only 10 to 15 per cent of total citrus production.

**Citrus Fruits: Trees and Production, South Australia**

Season	Oranges			Lemons and Limes	Mandarins	Grapefruit and Other Citrus	Total Citrus
	Navel	Valencia	Other				
TREES OF BEARING AGE ('000)							
1965-66 .....	361	407	10	21	26	29	854
1966-67 .....	397	451	10	23	27	30	937
1967-68 .....	419	499	8	26	34	32	1,018
1968-69 .....	469	606	7	31	40	34	1,187
1969-70 .....	479	628	6	35	48	37	1,234
PRODUCTION ('000 bushels)							
1965-66 .....	1,344	1,252	37	43	49	186	2,911
1966-67 .....	1,298	1,706	31	55	70	148	3,307
1967-68 .....	945	1,272	26	51	79	215	2,588
1968-69 .....	1,464	2,216	23	75	92	178	4,048
1969-70 .....	1,315	1,639	21	77	83	214	3,347

Apple growing is the principal non-citrus fruit industry. Although the area of apple orchards has decreased by some 50 per cent over the last forty years, production has gradually increased, partly because of the removal of lower yielding orchards and partly because of the general adoption of supplementary irrigation and lighter pruning practices. The yield per bearing acre, which averaged 197 bushels for the ten seasons ended 1961-62, rose to a record 342 bushels per bearing acre in 1968-69. A record production of 1,625,000 bushels was achieved in 1964-65. About 20 to 25 per cent of the crop is exported each year either as fresh, pulped or preserved apples.

Pears are grown in the Adelaide Hills, in the Barossa Valley and on the Murray irrigation settlements. The yield from the 1969-70 harvest was a record 644,000 bushels from 1,526 acres. Pear acreage reached a peak in 1922, then declined gradually until 1952. An expansion of the canned fruit industry caused a subsequent increase in plantings along the River Murray.

The stone fruits industry became important following development of the irrigation schemes. Production of peaches has shown the greatest increase: the 1951-52 yield of 157,000 bushels from 2,064 acres was typical for the crop until that time, but by 1966-67 the yield was a record 1,427,000 bushels from 4,754 acres. In the same period production of apricots rose from 507,000 to 1,307,000 bushels. South Australia is the major apricot-producing State, with the greater part of the crop being dried and much of the remainder being canned.

Cherries, plums and prunes, and almonds are the most important of the remaining crops.

#### Non-Citrus Orchard Fruit: Trees and Production, South Australia

Season	Apples	Apricots	Cherries	Peaches	Pears	Plums and Prunes
TREES OF BEARING AGE ('000)						
1965-66 .....	536	365	50	395	173	85
1966-67 .....	529	382	50	397	166	78
1967-68 .....	526	380	50	390	167	75
1968-69 .....	520	369	49	374	162	69
1969-70 .....	528	350	47	363	161	66
PRODUCTION ('000 bushels)						
1965-66 .....	1,308	827	54	1,303	509	85
1966-67 .....	1,544	1,307	41	1,427	530	105
1967-68 .....	1,378	683	53	1,243	610	80
1968-69 .....	1,561	1,149	39	1,154	405	58
1969-70 .....	1,561	936	55	1,092	644	69

South Australia accounts for almost the entire Australian production of dried apricots, peaches, pears and nectarines—mostly in the Upper Murray irrigation areas and the Barossa Valley. A small proportion of the Australian production of dried prunes is produced in the Barossa Valley and in the Noarlunga district.

Production in 1969-70 included 42,169 cwt of dried apricots, 8,674 cwt of dried peaches, 5,379 cwt of plums and prunes and 5,686 cwt of dried pears.

The Dried Fruits Board, constituted under the Dried Fruits Act, 1934-1966, regulates marketing in South Australia by determining a quota for home sale of

dried fruits in each year. In addition by the use of advertising the Board encourages the consumption of dried fruits.

### OTHER CROPS

Other crops cultivated in South Australia include field peas, nursery products, cut flowers, pasture seeds, vegetable seeds, chicory and linseed.

In 1969-70, 35,000 acres of field peas were grown for grain yielding 586,000 bushels, virtually all of this area being located in the cereal growing districts north of Adelaide. Field peas are grown mainly as a livestock fodder, or for processing into split peas.

Most of the lucerne and other pasture seeds are grown in the cooler, moist regions, particularly in the south-east of the State. During the 1969-70 season approximately 40 per cent of the 5,056,166 lb of lucerne seed produced in the State was grown in the South East Division.

A considerable portion of the area devoted to nurseries is found in the vicinity of Adelaide. In addition there are several fruit tree nurseries in the horticultural districts of the River Murray.

### PLANTING AND HARVESTING OF CROPS

The main crops of South Australia are normally planted and harvested during the periods listed below.

**Usual Months of Planting and Harvesting, South Australia**

Crop	Planting	Harvesting
<b>Cereals:</b>		
Wheat .....	April-June	November-January
Barley .....	May-July	November-January
Oats .....	April-June	November-January
<b>Fruit:</b>		
Grapes .....	..	February-May
Citrus .....	..	May-February
Apples .....	..	January-April
Apricots .....	..	December-January
Peaches .....	..	December-March
Pears .....	..	January-April
<b>Vegetables:</b>		
Potatoes .....	July-January	November-June
Tomatoes;		
Field .....	September-February	January-June
Glasshouse .....	March-June	July-January

.. not applicable

### VALUE AND PRICES OF CROPS

The estimated gross value of agricultural production for South Australia in the 1969-70 season was \$186,593,000. Gross value is defined as the value placed on recorded production at wholesale prices realised in principal markets. Where products are absorbed at a local point or become raw material for a secondary



industry the value in each case is presumed to be the value at the principal market. In the following table gross values of principal crops for the seasons 1965-66 to 1969-70 are shown.

### Gross Value of Principal Crops, South Australia

Crop	1965-66	1966-67	1967-68	1968-69	1969-70
	S'000				
Cereals:					
Wheat .....	59,559	79,612	42,183	112,551	84,841
Barley .....	20,234	26,912	12,818	25,657	23,618
Oats .....	3,346	5,914	3,197	5,686	3,303
Rye .....	206	307	270	370	165
Grass seeds .....	2,089	2,566	1,853	2,422	2,280
Hay .....	6,923	12,089	10,384	14,113	7,367
Green fodder .....	2,692	2,540	2,385	1,729	1,463
Field peas .....	496	695	177	749	909
Orchard and berry fruit:					
Citrus .....	6,713	7,655	6,333	8,104	8,395
Apples .....	3,744	3,811	3,746	3,655	4,372
Apricots .....	2,293	3,439	2,117	4,201	3,684
Peaches .....	2,579	2,576	2,419	2,556	2,853
Other .....	3,253	3,371	3,658	4,033	4,909
Vine fruit:					
Wine grapes .....	7,656	10,019	10,823	13,514	16,008
Table grapes .....	229	199	221	136	342
Dried currants, raisins, etc. ....	4,944	5,710	3,106	1,617	2,567
Vegetables:					
Potatoes .....	4,692	3,138	5,176	4,045	2,610
Green peas .....	647	772	879	546	924
Other .....	10,021	11,069	13,581	13,333	13,607
Other crops .....	1,701	1,697	1,963	2,080	2,377
Total .....	144,017	184,090	127,288	221,097	186,593

Market prices of principal crops grown in South Australia for years 1965-66 to 1969-70 are set out in the following table. Wheat prices, which were as low as 23c per bushel in 1930-31, have shown little fluctuation in recent years, and have not been below \$1.30 per bushel since the 1948-49 season.

Prices of other cereals, however, are subject to marked variations from year to year. For example, since 1947-48, average barley prices per bushel have been as high as \$1.68 and as low as 83c, while in the same period oats prices have been as high as \$1.17 and as low as 42c per bushel.

## Prices of Agricultural Products, South Australia

Crop	Unit	1965-66	1966-67	1967-68	1968-69	1969-70
		Dollars				
Cereals:						
Wheat (a);						
Bulk .....	bushel	1.501	1.488	1.602	1.361	1.451
Bagged .....	bushel	1.597	1.579	1.670		
Barley (a) .....	bushel	1.176	1.192	1.190	0.932	0.830
Oats .....	bushel	0.778	0.673	1.113	0.528	0.599
Rye .....	bushel	1.167	1.327	1.454	1.049	1.262
Fruit:						
Apples .....	bushel	3.19	3.38	3.18	3.29	3.35
Apricots .....	bushel	4.61	4.84	5.76	5.28	6.17
Peaches .....	bushel	4.34	4.89	5.28	6.74	8.58
Pears .....	bushel	3.36	3.32	3.65	4.47	4.61
Oranges;						
Navel (a) .....	bushel	2.47	2.55	2.76	2.20	2.45
Other (a) .....	bushel	2.27	2.14	2.32	1.85	2.46
Grapes:						
Table .....	ton	189.60	193.92	214.08	231.36	264.00
Wine (b) .....	ton	58.96	60.61	63.45	66.59	n.a.
Vegetables:						
Potatoes (a) .....	ton	83.29	52.27	81.94	59.77	33.45
Onions .....	ton	119.67	105.20	113.50	100.97	98.78
Tomatoes;						
Glasshouse .....	$\frac{1}{2}$ case	3.82	3.57	3.86	3.98	3.49
Other .....	$\frac{1}{2}$ case	2.69	1.82	3.03	2.31	2.60

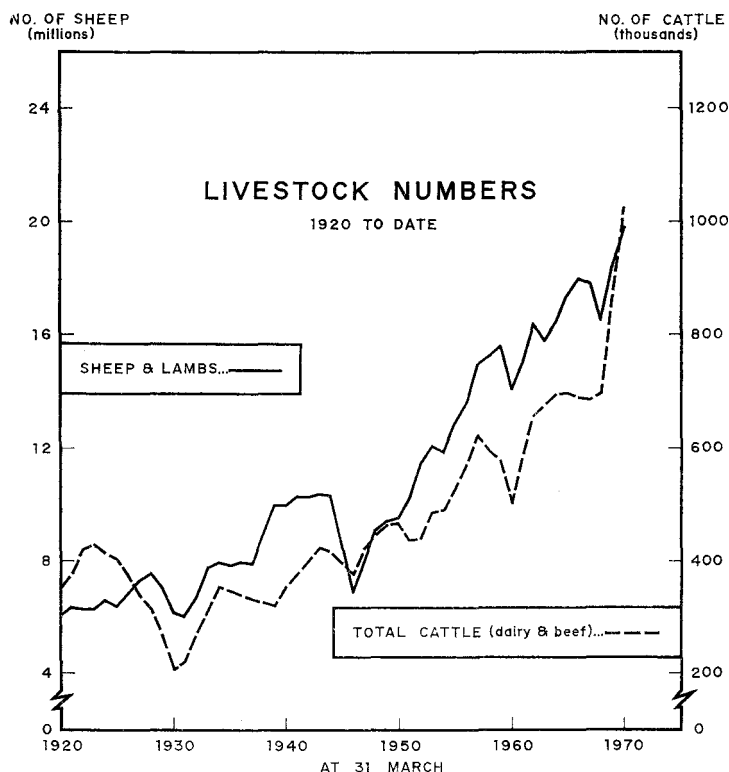
(a) Average price realised.

(b) Weighted average price at winery.

n.a. not available

## PASTORAL AND DAIRYING

Pastoral activities, with sheep grazing predominant, are widespread in South Australia under widely varying climatic conditions from the arid saltbush plains in the far north through to the lush, well-watered pastures of the South East.



Livestock numbers have increased markedly in recent years (although because of the effect of drought, sheep numbers fell by approximately 1,500,000 in 1967-68). The bulk of the expansion of the industry has been confined to the heavier rainfall districts. Carrying capacity has been boosted particularly by the introduction and adoption of new and improved pastures.

### The Dog Fence

This fence is an unbroken barrier of wire netting 5 to 6 feet high extending for more than 5,000 miles through South Australia, along the South Australia-New South Wales and the New South Wales-Queensland borders and through part of Queensland. It has been erected to protect the sheep lands of these States from the ravages of dingoes (native dogs). The part of the fence within South Australia extends in a tortuous line from the head of the Great Australian Bight to the New South Wales border for a distance of nearly 1,500 miles. The whole of the sheep population of South Australia is now confined within the area enclosed by the dog fence which effectively excludes the dingoes.

### PASTURES

There has been a significant increase in the area of sown pastures over the past ten years. Area under pasture in October 1968 and 1969 is shown for statistical divisions in the following table.

Area Under Pasture: Statistical Divisions, South Australia<sup>(a)</sup>

Statistical Division	October				
	1965	1966	1967	1968	1969
	'000 acres				
Adelaide .....				57	62
Central .....				364	437
Kangaroo Island .....				348	349
Mount Lofty Ranges .....				584	636
Murray .....	<i>n.a.</i>	<i>n.a.</i>	<i>n.a.</i>	934	1,044
South East .....				2,866	3,033
Eyre .....				1,079	1,151
Northern .....				213	236
Far North .....				22	27
Total .....	6,561	6,738	6,713	6,468	6,974

(a) Lucerne, clovers (all kinds), rye grasses (all kinds), cocksfoot, paspalum, phalaris, primrose, sudan and veldt.

*n.a.* not available

To a very large extent the discovery of the relationship between clovers and soil fertility has been responsible for this rapid development of pastures. The nitrogen-building clovers have, in the cereal districts, raised both fertility and crop yields while at the same time providing ready grazing of high nutritional value for livestock. The Murray Mallee and Eyre Peninsula have been transformed from unstable farming districts to highly productive areas through the sowing of more and improved pastures.

In earlier years most pasture plants available flourished only in the higher rainfall zones of the State.

At that time Mount Barker subterranean clover was the predominant pasture. New varieties have been introduced, including Clare, Geraldton, Dwalganup and Yarloop subterranean clovers. These are suited to the hard setting soils of the important wheatgrowing area extending northward from Adelaide to Jamestown.

Another type of legume, known as medics, has been found to be suitable for the drier cereal country, especially the mallee soils. Five medics are grown: Hannaford, Jemalong Barrel, Harbinger Strand, Gama Paragosa and Snail. Lucerne is also extensively grown; it thrives under irrigation yet still grows in areas with as little as 10 inches of rainfall per annum. It is both salt-resistant and drought-resistant and is grown in most areas of the State. Strawberry clover is the important legume on the black soils of the South East.

The most important perennial grasses in the better rainfall areas are *phalaris tuberosa*, perennial rye grass and cocksfoot while most widely used in the medium to low rainfall areas is the annual, *wimmera* rye grass. The naturalised annual grasses which occur over the whole of the State contribute substantially to total pasture production.

Details of fertilisers used on pasture are given on pages 363-5.

## SHEEP

### Numbers and Distribution

The pastoral industry was the first to become established, mainly because there was an assured overseas market for wool, hides and tallow. Sheep numbers were as high as 7.6 million by 1891, a peak that was not exceeded until 1932. The severity of the droughts during this period is reflected in the reduced flocks of 1902 (4.8 million) and 1915 (3.7 million).

After 1932 sheep numbers steadily increased, exceeding 10 million by 1940, but again a drought severely reduced the numbers to less than 7 million in 1946. Thereafter the sheep population increased steadily as improved farming techniques raised the grazing capacity of the pastoral and wheat-sheep zones. At 31 March 1970 a record number of 19,747,000 sheep were being maintained in South Australia, the previous highest number being 18,392,000 at 31 March 1969.

By far the greatest concentration of sheep is in the South East Division which carried 5.8 million sheep at 31 March 1970. In the Upper South East sub-division large scale land development schemes have, in the last ten to fifteen years, doubled the sheep carrying capacity in many areas by the application of trace elements to deficient soils.

A similar scheme was undertaken in the Kangaroo Island Division where the sheep population rose from 258,000 in 1956 to 875,000 in 1970.

The next largest concentration of sheep at 31 March 1970 was in the Eyre Division (2,758,000) and sheep numbers of approximately 2 million were reported in each of the Central, Murray, Northern and Far North Divisions.

**Sheep Numbers: Statistical Divisions, South Australia**  
*At 31 March*

Statistical Division	1966	1967	1968	1969	1970
	'000				
Adelaide .....	<i>n.a.</i>	<i>n.a.</i>	<i>n.a.</i>	179	186
Central .....				1,753	1,975
Kangaroo Island .....				836	875
Mount Lofty Ranges .....				1,680	1,756
Murray .....				2,057	2,351
South East .....				5,725	5,775
Eyre .....				2,484	2,758
Northern .....				1,804	2,128
Far North .....				1,875	1,942
<b>Total .....</b>	<b>17,993</b>	<b>17,864</b>	<b>16,405</b>	<b>18,392</b>	<b>19,747</b>

*n.a.* not available

Between 1960 and 1966 there was a substantial increase in the number of sheep but a decrease in the number of flocks—the number of smaller flocks (less than 500 sheep) falling quite considerably although this was partly offset by an increase in flocks of 1,000 to 5,000 sheep. The number of sheep continued to increase between 1966 and 1969, and the number of flocks fell at about the same rate as between 1960 and 1966.

The distribution in statistical divisions of sheep flocks classified by size of flock at 31 March 1969 is given in the following table.

**Sheep Flocks Classified by Size of Flock: Statistical Divisions, South Australia**  
*At 31 March 1969*

Number of Sheep in Flock	Statistical Division							Total (a)
	Adelaide	Central	Mount Lofty Ranges	Murray	South East	Eyre	Northern	
	Number of Flocks							
Under 50 .....	225	92	487	167	211	31	72	1,288
50- 99 .....	75	60	185	89	75	17	41	548
100- 199 .....	83	146	308	165	101	29	100	943
200- 499 .....	122	761	639	645	306	154	480	3,148
500- 999 .....	63	840	554	829	516	695	578	4,140
1,000- 1,999 .....	29	434	362	539	1,010	826	377	3,704
2,000- 4,999 .....	10	91	138	122	804	264	139	1,847
5,000- 9,999 .....	1	7	16	12	150	8	28	298
10,000-19,999 .....	—	—	2	4	28	—	4	74
20,000 or more .....	—	—	—	—	2	—	2	23
<b>Total flocks ...</b>	<b>608</b>	<b>2,431</b>	<b>2,691</b>	<b>2,572</b>	<b>3,203</b>	<b>2,024</b>	<b>1,821</b>	<b>16,013</b>

(a) Includes Kangaroo Island and Far North Divisions.

At present about 24 per cent of the total sheep population consists of lambs and hoggets under one year. The proportion of lambs to sheep has remained fairly constant for a number of years although it is subject to some fluctuations. For example, lamb numbers which had fallen after some relatively poor lambing seasons were built up considerably during the 1961-62 season.

**Age and Sex of Sheep, South Australia**  
*At 31 March*

Year	Rams	Breeding Ewes	Other Ewes	Wethers	Lambs and Hoggets (under one year)	Total Sheep
	'000					
1961....	187	7,397	690	3,854	2,824	14,952
1962....	190	7,531	786	4,110	3,798	16,415
1963....	196	7,258	812	4,144	3,328	15,738
1964....	199	7,545	772	4,277	3,609	16,402
1965....	208	7,938	813	4,515	3,815	17,289
1966....	218	8,165	831	4,694	4,085	17,993
1967....	220	8,331	804	4,729	3,780	17,864
1968....	215	7,751	788	4,118	3,534	16,405
1969....	228	8,874	706	4,646	3,938	18,392
1970....	234	9,183	857	4,789	4,684	19,747

**Breeds of Sheep**

The predominant breed in South Australia is the Merino which accounts for more than 80 per cent of the total sheep numbers. The South Australian Merino having a robust constitution and a capacity to travel long distances to water has adapted well to the hot, dry conditions of the interior. Because of the particularly arid nature of the South Australian climate, pioneer breeders have developed a large-framed type of Merino, yielding an exceptionally high clip of medium to broad quality wool. Of the remaining recognised breeds, the Australasian breeds, Corriedale and Polwarth, are most important. These are dual purpose sheep, used for mutton and at the same time producing wool of good quality. The Corriedale is a fixed cross between Lincoln rams and Merino ewes while the Polwarth is a fixed comeback bred from the mating of Merino rams with Lincoln-Merino ewes. British longwools (Border Leicester, Cheviot and Romney Marsh) are used for mating with the Merino or crossbred ewes mainly to produce fat lambs but also useful types of comeback and crossbred wools. British shortwools (Dorset Horn, Ryeland, Suffolk, Southdown and Shropshire) are used principally for production of export lambs.

**Breeds of Sheep, South Australia**  
*At 31 March*

Breed	1966	1967	1968	1969	1970
	'000				
Merino .....	14,981.0	14,856.9	13,418.1	15,275.1	16,749.3
Corriedale .....	1,092.9	1,158.6	1,113.0	1,085.3	973.1
Dorset Horn .....	44.7	46.5	58.9	62.0	67.4
Border Leicester .....	22.9	26.6	37.5	32.3	29.6
Polwarth .....	104.0	104.4	113.9	114.1	139.6
Romney Marsh .....	23.4	23.9	25.7	26.6	21.1
Ryeland .....	4.5	4.4	5.7	7.1	6.7
Southdown .....	5.5	5.4	7.8	5.3	4.9
Suffolk .....	14.7	16.7	17.0	16.9	14.9
Other .....	4.1	3.4	3.1	4.3	3.8
Merino-Comeback ...	260.7	220.1	213.6	198.8	168.4
Crossbred .....	1,434.7	1,396.7	1,391.0	1,564.3	1,568.3
Total .....	17,993.1	17,863.6	16,405.3	18,392.1	19,747.1

### Lambing

In 1969 a record 8,598,000 ewes were mated and the number of lambs marked totalled 7,193,000. Early reports from farmers indicated that they intended to mate a record 9.1 million ewes in 1970—approximately 6.2 million to Merino rams, 1.2 million to other longwool rams and 1.6 million to shortwool rams.

Before 1969 the lambing percentage (*i.e.* of lambs marked to ewes mated) had never quite reached 80 per cent in South Australia, although it had been regularly over 70 per cent for a number of years. This represented a considerable improvement over the period prior to the 1939-45 War when the percentage quite often fell below 60 per cent and occasionally below 50 per cent in drought years. Details of lambs marked and the lambing percentage in each statistical division in 1968 and 1969 are given in the next table.

**Lambing, Statistical Divisions, South Australia**

Statistical Division	Lambs Marked		Lambing Percentage (a)	
	1968	1969	1968	1969
			'000	
Adelaide .....	69	82	84.50	88.73
Central .....	573	753	77.11	82.50
Kangaroo Island .....	214	253	70.49	74.48
Mount Lofty Ranges .....	591	727	82.14	88.47
Murray .....	692	961	75.76	83.91
South East .....	1,724	2,184	80.56	86.89
Eyre.....	703	821	75.54	78.82
Northern .....	528	772	70.64	83.51
Far North .....	541	640	71.80	79.33
Total .....	5,634	7,193	76.84	83.66

(a) Percentage of lambs marked to ewes mated.

### Sheep Shearing and Wool-clip

In the agricultural areas of the State there is a predominance of shearing during the late winter and spring months, August to November. Shearing in the South East Division occurs somewhat later, with some 75 per cent of the wool-clip being obtained in the period October to November. In the northern pastoral areas (Far North Division) there are two main seasons, March-April and July-August.

The total wool-clip, including crutchings, exceeded 200 million lb for the first time in 1964-65. More than 90 per cent of the total wool is obtained from adult sheep.

The average fleeceweight in South Australia is well over 12 lb per head for adult sheep, with a record 13.83 lb per head being achieved in 1969-70. This is significantly higher than the yield obtained in other States, and is primarily because of the larger size of the South Australian Merino, its broader wool quality and longer thicker-stapled fleece.

The next table gives details of sheep and lambs shorn, wool-clip and average fleeceweight in South Australia for the years 1965-66 to 1969-70.

**Sheep and Lambs Shorn: Wool-clip and Average Fleeceweight, South Australia**

Classification	1965-66	1966-67	1967-68	1968-69	1969-70
NUMBER SHORN ('000)					
Sheep .....	15,468	16,073	15,705	15,087	16,924
Lambs .....	4,282	3,962	3,896	3,865	4,990
Total .....	19,751	20,035	19,601	18,952	21,914
WOOL CLIP ('000 lb)					
Sheep .....	186,812	194,626	182,756	192,220	222,624
Lambs .....	15,975	15,467	13,165	15,175	20,487
Crutchings .....	9,958	10,279	9,662	10,112	11,421
Total .....	212,745	220,372	205,583	217,507	254,531
AVERAGE FLEECEWEIGHT (a) (lb)					
Sheep .....	12.72	12.75	12.25	13.41	13.83
Sheep and lambs ....	10.77	11.00	10.49	11.48	11.62

(a) Includes crutchings.

A breakdown of the State figures for 1969-70 by statistical divisions is given in the next table. This shows the high average fleeceweight obtained in the northern pastoral areas.

The relatively light average fleece obtained in the South East Division is explained partly by the lower proportion of Merino sheep in the area (at 31 March 1970 only 70 per cent of total sheep in the South East Division were Merinos, compared with a total State figure of over 80 per cent), but more importantly by the lighter wool quality of the Merino and the smaller framed sheep in this area.

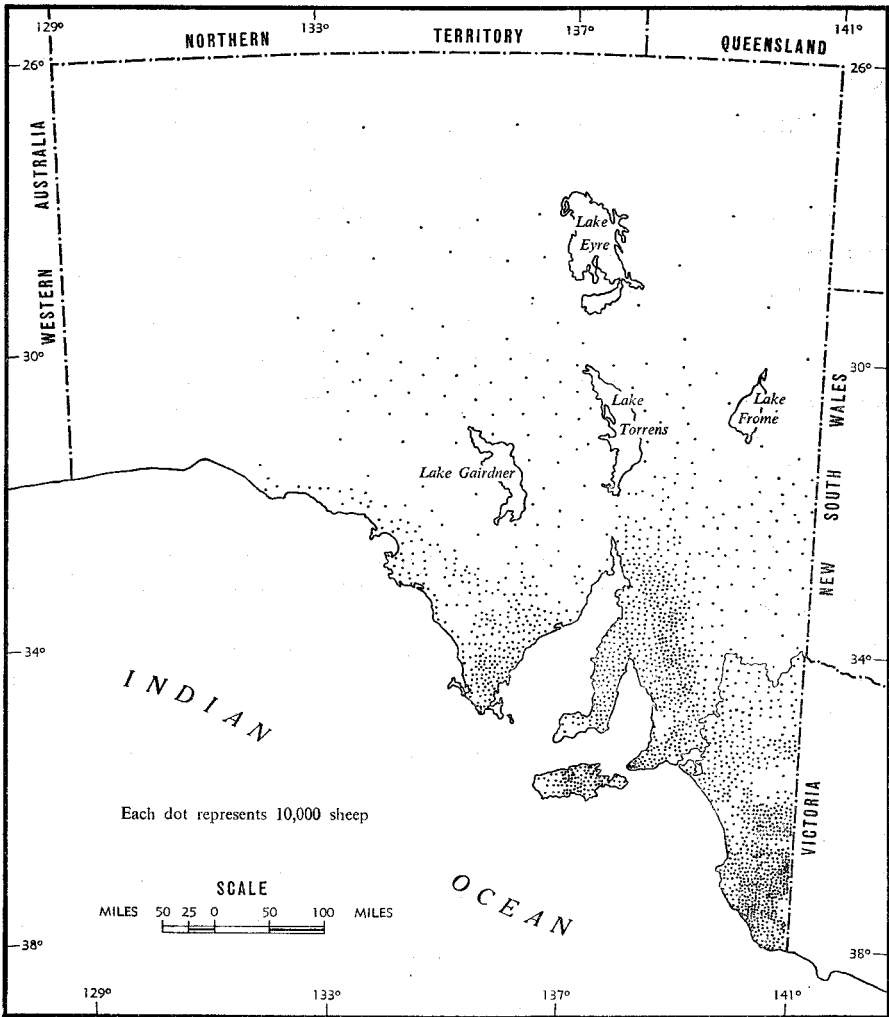
**Sheep and Lambs Shorn, Wool Clip and Average Fleeceweight****Statistical Divisions, South Australia****1969-70**

Statistical Division	Number Shorn			Wool Clip			Average Fleeceweight (a)	
	Sheep	Lambs	Total	Sheep	Lambs	Total (a)	Sheep	Sheep and Lambs
	'000			'000 lb			lb	
Adelaide .....	232	27	259	2,454	97	2,677	11.10	10.33
Central .....	1,628	377	2,005	21,397	1,475	24,013	13.84	11.98
Kangaroo Island ..	775	213	988	9,410	838	10,712	12.74	10.84
Mount Lofty Ranges	1,582	437	2,019	20,990	1,723	23,764	13.94	11.77
Murray .....	1,968	645	2,613	27,174	2,558	31,210	14.56	11.95
South East .....	5,157	1,533	6,690	64,724	5,996	73,932	13.17	11.05
Eyre .....	2,326	634	2,960	30,604	2,162	34,335	13.83	11.60
Northern .....	1,670	634	2,304	22,765	2,752	26,697	14.34	11.59
Far North .....	1,586	489	2,075	23,107	2,886	27,192	15.32	13.10
Total .....	16,924	4,990	21,914	222,624	20,487	254,531	13.83	11.62

(a) Includes crutchings.



# SOUTH AUSTRALIA SHEEP DISTRIBUTION At 31 March 1970.



## WOOL INDUSTRY

### **Organisation of the Australian Wool Industry**

In 1961 the Commonwealth Government appointed an independent committee to inquire into the marketing and promotion of Australian wool and related matters. The Committee presented its report to the Government in 1962 and the most important recommendation was that wool promotion, research and testing should be brought under the control of a single body, which should also act as an advisory authority on wool marketing.

The *Wool Industry Act* 1962 made provision for the replacement of three separate instrumentalities (the Australian Wool Bureau, the Wool Research Committee and the Australian Wool Testing Authority) by a single overall body, to be known as the Australian Wool Board. The Board was inaugurated on 1 May 1963, being made up of eleven members, namely a chairman, six woolgrower representatives, three members with special qualifications and a representative of the Commonwealth Government.

Following the establishment of the Board, the Australian Woolgrowers and Graziers Council and the Australian Wool and Meat Producers Federation formed the Australian Wool Industry Conference. Principal functions of the Conference are to nominate woolgrower representatives for appointment to the Australian Wool Board; to recommend what rates of levy should be paid by woolgrowers for promotion and research, and to review the activities of the Board at least once a year.

From 1 July 1964 a new levy, which includes the amount to be allocated to research, was fixed at a maximum rate of 2 per cent of the gross value of shorn wool sold. For 1964-65 the rate for the combined levy was  $1\frac{1}{2}$  per cent, from 1965-66 to 1968-69 it was 2 per cent and from 1 August 1970 this rate was reduced to 1 per cent. Following an amendment to the *Wool Industry Act* in 1967, the Government contributed towards wool research and promotion, on a dollar for dollar basis matching the woolgrowers' contribution by levy, to a maximum of \$14 million in any one year during the three financial years 1967-68 to 1969-70.

The *Wool Industry Act* 1962-1970 provided Government support to an average of \$27 million a year for each of the financial years 1970-71 to 1972-73.

The Australian Wool Board is required to inquire into, and from time to time report to the Australian Wool Industry Conference upon methods of marketing and related matters; however, the Board has no executive powers over marketing. In July 1964 the Board made recommendations to the Conference, for the introduction of a Reserve Price Plan for wool, which were put to woolgrowers in a referendum in December 1965. However the plan was rejected.

In October 1967 the Board presented another report on wool marketing to the Australian Wool Industry Conference. The report included proposals for the establishment of an authority to enforce standards of clip preparation, to administer the elimination of one, two and three bale lots, to conduct a price averaging plan for these wools and others voluntarily submitted and to conduct, in conjunction with wool selling brokers, a system of supply management involving chiefly wools in the price averaging plan.

A recommendation that these proposals, with some amendments, be implemented by a non-statutory Australian Wool Marketing Corporation was accepted by the Australian Wool Industry Conference in November 1968. The proposals were then submitted to the Commonwealth Government with a request for financial assistance. The Government's offer was accepted by Conference in November 1969 and arrangements were commenced to bring the Wool Marketing Corporation into operation. The Price Averaging Plan Wool Marketing Scheme administered by the Corporation came into operation on 1 July 1970.

The Corporation continued to function as an operational unit until 6 November 1970 when the Corporation's powers and functions were taken over by the Australian Wool Commission, a statutory authority set up by the Government following proposals from the Australian Wool Industry Conference and the subsequent report of a special Advisory Committee of the Australian Wool Board.

The Commission began bidding and operating its flexible reserve price at wool auctions on 16 November 1970.

### Production of Wool

With the average cut a head increasing over time, wool production has been increasing at a greater rate than the sheep population, and in fact has more than doubled in the past twenty years.

Total wool production consists of shorn wool (including crutchings) plus fellmongered wool, dead wool and wool exported on skins. Fellmongering is the process of removing wool from the pelt by bacterial action (sweating) or by treatment with chemicals. Dead wool is picked from the carcasses of dead sheep.

In 1938 the weight of wool produced exceeded 100 million lb for the first time. Production then remained relatively stable until 1945-46 when it dropped significantly following the reduction in flocks caused by the 1944 drought. The industry recovered quickly and in 1947-48 a record 116 million lb of wool was produced, achieved by an increase in the numbers shorn and an exceptionally high average fleece of 10.87lb. The rising trend has since continued with current production now approximately 220 million lb.

Before 1946-47 the annual wool value had not exceeded \$14 million and was relatively stable. The marked changes in the value of wool produced since then have been mostly due to frequent and substantial price fluctuations rather than variations in the quantity produced. On the resumption of the auction system in 1946-47 wool prices increased sharply, reaching a peak in the record 1950-51 season. Gross value of production in that year exceeded \$132 million.

Demand eased in the following years causing values to fall, although a recovery in prices combined with a significant increase in production in 1956-57 raised gross value of production to \$114 million. In 1963-64 increased wool production and somewhat higher prices than in the past few years resulted in gross value of production of \$113 million. Since then wool prices have fallen but wool production has continued to exceed 200 million lb each year.

**Wool Production and Value, South Australia**

Season	Production				Value of Wool Production
	Shorn Wool	Fell-mongered and Dead Wool	Wool Exported on Skins	Total	
	'000 lb	'000 lb	'000 lb	'000 lb	\$'000
1960-61 .....	162,876	713	13,824	177,413	70,484
1961-62 .....	192,205	1,670	13,109	206,984	85,801
1962-63 .....	189,854	952	16,538	207,344	92,514
1963-64 .....	194,787	15,713		210,500	113,409
1964-65 .....	200,059	15,677		215,736	94,328
1965-66 .....	212,745	16,888		229,633	103,635
1966-67 .....	220,372	17,122		237,493	104,588
1967-68 .....	205,583	17,084		222,667	79,925
1968-69 .....	222,566	15,554		238,120	95,054
1969-70 .....	254,996	20,009		275,004	91,224

### Quality of Wool

In general terms, quality refers to the diameter of wool fibre, which is usually indicated by the evenness and number of crimps or waves. Crimp is the main determinant of quality; the smaller and more even the crimp, the finer the wool.

Fineness is generally specified in terms of spinning ability, and in Australia is expressed generally in terms of Bradford Counts, which in practice, signify the number of hanks of yarn, each measuring 560 yards, obtainable from one pound weight of tops if spun to its fullest capacity. There are no commercial means of testing a batch of wool in its greasy state and therefore quality counts must of necessity be estimates based on the experience of the wool expert. Quality counts range from as high as 90s to 100s for superfine Merino down to 32s for some English long wool breeds.

Other factors influencing grading are soundness (tensile strength), length of staple, condition, colour and style.

The South Australian Merino generally produces wool of a much broader quality than the Merino of the eastern States. The following table shows that only 0.1 per cent of wool sold in the 1969-70 season was 64/70s and finer; the corresponding New South Wales figure was 9.9 per cent.

**Quality Analysis of Greasy Wool Sold at Auction in South Australia**

Predominating Quality of Bale	1963-64	1964-65	1965-66	1966-67	1967-68	1968-69	1969-70
	Per cent						
64/70s and finer .....	0.2	0.3	0.1	0.1	0.1	0.1	0.1
64s .....	1.0	1.1	0.7	0.5	0.6	0.3	0.4
64/60s .....	5.5	5.3	4.9	3.5	4.1	2.1	2.0
60/64s .....	15.8	15.1	16.2	13.5	16.7	10.7	10.5
60s .....	42.1	41.4	43.3	41.0	41.7	37.4	37.3
58s .....	24.6	25.2	23.9	28.8	24.9	33.0	33.5
56s .....	6.9	7.6	7.4	8.8	8.1	11.5	11.6
50s .....	1.6	2.0	1.9	2.1	2.1	2.7	2.7
Below 50s .....	0.3	0.4	0.3	0.4	0.4	0.5	0.5
Oddments .....	2.0	1.6	1.3	1.3	1.3	1.7	1.4
Total .....	100.0	100.0	100.0	100.0	100.0	100.0	100.0

The quality distribution of wool has remained relatively constant with over 80 per cent classified between 58s and 60/64s quality.

The incidence of vegetable matter reduces the yield of all wool types. If the extent of vegetable fault is greater than 14 per cent of the wool's greasy weight the wool has to be treated by the carbonising process. In most seasons just over 75 per cent of South Australian wool is free of, or contains only light burr and seed; almost 15 per cent contains medium or heavy burr and seed and some 10 per cent is carbonising wool.

**Incidence of Vegetable Fault in Wool Sold at Auction in South Australia**

Season	Free or Near Free	Light Burr and/or Seed	Medium Burr and/or Seed	Heavy Burr and/or Seed	Carbon- ising Wool	Combing Oddments	Total
Percentage of Total Number of Bales							
1960-61 ..	39.4	38.3	9.9	1.9	8.7	1.8	100.0
1961-62 ..	38.6	37.4	10.2	2.2	10.1	1.5	100.0
1962-63 ..	34.9	40.5	11.2	2.6	9.0	1.8	100.0
1963-64 ..	32.9	44.7	10.5	2.3	7.7	1.9	100.0
1964-65 ..	27.8	45.1	12.5	3.2	9.8	1.6	100.0
1965-66 ..	26.8	43.3	14.2	3.8	10.6	1.3	100.0
1966-67 ..	31.5	44.8	11.0	2.4	9.0	1.3	100.0
1967-68 ..	28.9	45.9	12.0	2.8	9.1	1.3	100.0
1968-69 ..	35.8	46.2	8.3	1.3	6.8	1.6	100.0
1969-70 ..	28.6	45.3	11.8	2.6	10.3	1.4	100.0

**Wool Marketing**

Approximately 9 per cent of wool grown in South Australia is sold outside the auction system. Of the South Australian wool passing through the auction system approximately 85 per cent is sold at the Adelaide Sales with the remainder, predominantly of South Eastern origin, going to Victorian selling centres. A similar inflow of wool occurs from western New South Wales and to a lesser extent from western Victoria.

On receipt into a wool store each bale is weighed and then stacked. When a catalogue is to be prepared for the buyers, clips are listed and particulars of the various lots to be shown are supplied by the broker. A proportion of the required bales is then taken from the stacks and sent to the show floors for inspection. A valuation of every lot, based on current market rates is made by the broker for the protection of the grower at the auction.

At the Wool Exchange, the sales are conducted with great rapidity taking on average for a normal market only eight seconds to dispose of an individual lot or line of wool. On completion of the sale the bales are returned to the stacks to await instructions from the buyers. When required for shipment the bales are usually dumped, *i.e.* pressed to less than half their original size and banded, to economise on shipping space.

Adelaide is the sole wool selling centre in South Australia, handling over half a million of Australia's 5 million bales annually. Twelve or thirteen sales are held each season depending on the quantity of wool expected to be offered.

During the main spring shearing season sales are held every two or three weeks, lengthening to monthly or longer intervals over the remainder of the year. Pastoral wools provide the bulk of the offerings in the early spring months with agricultural wools becoming more prominent as the season progresses. Wools from the South East and other high rainfall areas make up a considerable proportion of the offerings in the summer months. Towards the end of the season wools are drawn from various parts of the State.

Details relating to Adelaide wool sales during the past eight seasons compared with 1950-51, the year of boom prices, are shown in the following table.

## Adelaide Wool Sales

Season	Wool Sold (Scoured and Greasy)		Amount Realised	Average Price Per Lb (Greasy)	In Store at End of Season
	Bales	Weight			
	Number	'000 lb	\$'000	Cents	Bales
1950-51 ..	383,630	117,032	125,956	107.63	6,304
1962-63 ..	563,370	180,672	81,064	44.87	33,900
1963-64 ..	569,845	182,560	98,983	54.22	41,033
1964-65 ..	570,976	179,066	79,045	44.14	52,853
1965-66 ..	591,641	187,129	87,402	46.71	40,197
1966-67 ..	571,337	181,819	82,220	45.22	56,076
1967-68 ..	573,490	182,192	68,486	37.59	39,517
1968-69 ..	575,532	186,138	77,478	41.62	73,998
1969-70 ..	742,575	237,504	80,823	34.03	27,042

## Wool Prices

Prices paid for wool sold in South Australia tend to be on average less than prices realised in other States, this being partly attributable to the large proportion of medium to broad quality wools grown in South Australia and in western New South Wales. In 1969-70 the average price for wool sold at auctions in Australia was 37.55 cents per lb greasy, compared with 34.03 cents per lb in South Australia.

Details of average prices of greasy Merino and Crossbred wool of various grades over the last few seasons are given below.

## Average Wool Prices, Adelaide Sales

Description	1963-64	1964-65	1965-66	1966-67	1967-68	1968-69	1969-70
Greasy Merino:	Cents per lb						
Superior .....	82	65	76	71	72	72	59
Good .....	70	57	67	65	59	59	53
Average .....	62	51	58	56	50	50	44
Wasty and inferior ...	53	41	47	46	39	41	34
Super lambs .....	71	67	62	57	56	58	51
Good lambs .....	50	45	47	42	42	45	37
Average lambs .....	38	31	34	29	25	30	24
Inferior lambs .....	28	24	26	23	19	23	18
Greasy Crossbred:							
Super Comebacks ...	77	59	68	64	60	57	53
Fine Crossbred .....	75	57	67	60	55	53	48
Medium Crossbred ..	72	52	63	53	43	43	37

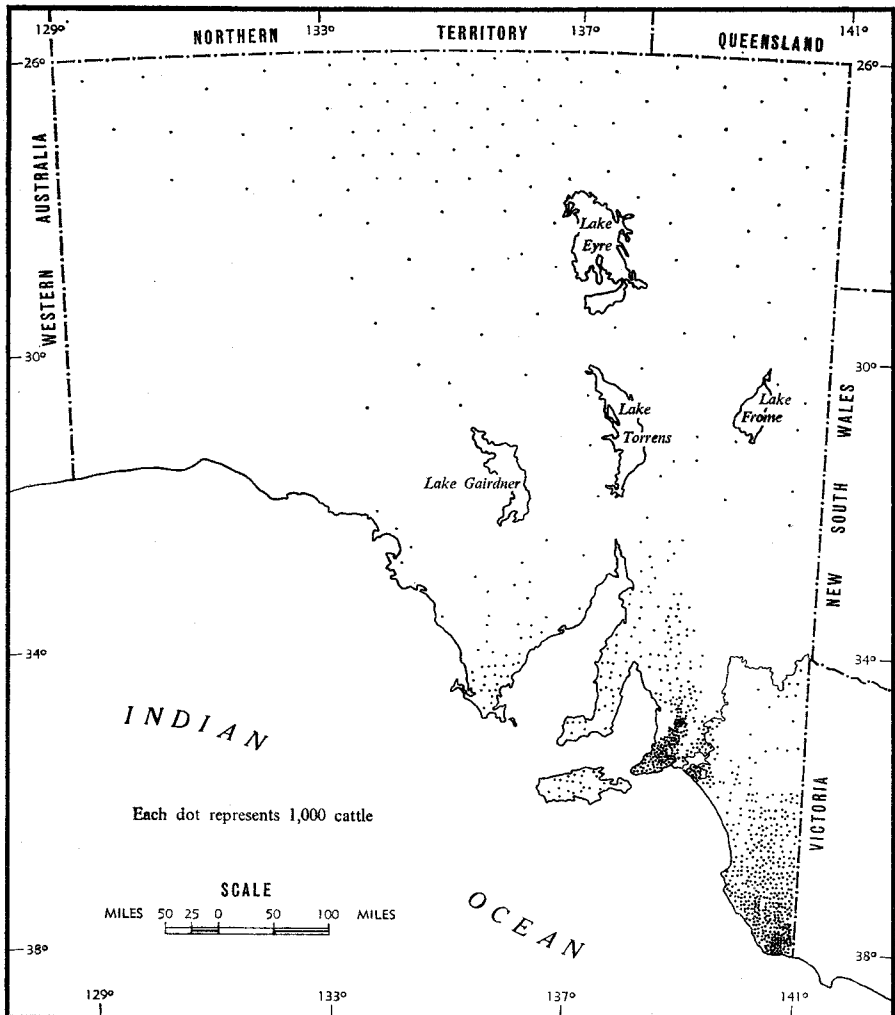
Average prices realised for greasy wool at Adelaide sales were below 6 cents per lb in the depression years of the early 1930s and then fluctuated between about 8 and 12 cents. Between 1945-46 and 1949-50 the price rose sharply to 48 cents and more than doubled to nearly 108 cents in 1950-51. There was an immediate drop to half this level in the following year and since then prices have been somewhat more stable, the lowest level in recent years being 34 cents and the highest 54 cents.

## PRODUCTION

## CATTLE

In comparison with other States, cattle grazing is not a major industry in South Australia. Of the cattle in Australia at 31 March 1970 only about 4 per cent of those used mainly for meat production and over 5 per cent of those for milk production were in South Australia. At 31 March 1970 the total number of cattle in South Australia was 1,026,000.

SOUTH AUSTRALIA  
CATTLE DISTRIBUTION  
At 31 March 1970.



**Cattle Numbers: Statistical Divisions, South Australia**

31 March 1970

Classification	Statistical Division							Total (a)
	Central	Mount Lofty Ranges	Murray	South East	Eyre	Northern	Far North	
Associated with milk production:	'000							
Bulls (a) .....	0.5	1.9	0.8	1.4	0.1	0.3	—	5.4
Cows .....	6.2	64.1	25.3	32.8	1.5	3.6	—	142.4
Heifers:								
Springing ..	0.8	7.1	2.0	7.5	0.2	0.5	—	18.9
Other .....	0.9	12.0	4.4	4.3	0.3	0.5	—	24.1
Calves under one year .....	2.1	16.7	6.4	10.1	0.6	1.2	—	39.5
House cows ..	0.7	0.8	0.9	1.5	1.1	0.7	0.1	6.3
Total .....	11.2	102.4	39.8	57.6	3.8	6.7	0.1	236.6
Associated with meat production:								
Bulls (a) .....	0.9	1.9	1.0	7.4	1.1	0.9	2.7	16.5
Cows and heifers	19.6	42.5	22.2	210.4	28.5	16.7	67.2	427.2
Calves under one year .....	12.5	27.9	15.4	120.0	18.2	9.9	33.6	248.5
Other cattle .....	4.9	9.2	3.7	40.2	2.9	3.6	29.8	97.2
Total .....	37.9	81.5	42.3	377.9	50.7	31.1	133.4	789.5
Total cattle .....	49.1	183.9	82.1	435.5	54.5	37.8	133.5	1,026.1

(a) Includes Adelaide and Kangaroo Island Divisions.

**Cattle for Meat Production**

Numbers of cattle associated with meat production have increased in the last twenty years in South Australia. At 31 March 1964, 424,000 cattle associated with meat production were recorded (this figure is not strictly comparable with earlier figures because of a change of classification adopted in 1964), by 31 March 1968 this number had risen to 464,000 and at 31 March 1970 there were 789,000 cattle for meat production. In 1970 about 48 per cent of these cattle were in the South East Division, 17 per cent in Far North Division, 10 per cent in Mount Lofty Ranges Division, and smaller numbers in other parts of the State. In the northern pastoral areas, Shorthorns are the predominant breed and there are lesser numbers of Herefords; in the South East, Herefords and Shorthorns are the main breeds and there are substantial numbers of Aberdeen Angus, while near Adelaide, where a number of studs are located, several breeds are well represented.

The northern pastoral region is traditionally the breeding area for cattle for meat production (carrying 50 per cent or more of these cattle before 1957) but there has been a trend towards moving cattle which were bred in this drier country to the better rainfall areas for fattening. The rapid increase in the area of sown pastures has contributed to the increase of cattle in southern parts of the State, since cattle do not crop the grasses as closely as sheep and therefore are less likely to damage newly sown pastures.

**Cattle for Milk Production**

From March 1964 to March 1968 the total number of cattle associated with milk production declined by 39,000 to 231,115 but has since increased to 236,624 at March 1970. Distribution within the State is little changed although there has been some tendency for concentration in the principal dairying areas.



Properties in South Australia on which dairying is the main activity are situated mainly in the areas where high rainfall or irrigation permits the growing of sown pastures, but many of the mixed farms in the better cereal growing areas carry herds used mainly for milk production. Dairy production on these farms is almost entirely in the form of cream for butter making, whereas the properties in the sown pasture areas mainly market whole milk, either for consumption in the Adelaide area or for cheese making.

Commercial dairying activities are to be found mainly within an eighty mile radius of Adelaide. Of greatest importance is the Adelaide hills district, comprising the Mount Lofty Ranges and areas as far south as Cape Jervis and Encounter Bay. This district embraces some of the best dairy land in the State and includes most of the properties devoted specifically to dairy farming. Although some herds are grazed on natural pastures improved only by top dressing with superphosphate, the most common type is sown pasture consisting of subterranean clover in combination with perennial grasses such as perennial rye grass or phalaris.

Dairy production is mainly in the form of whole milk for consumption in Adelaide but the surplus from the flush period of the year is converted into cheese at factories situated at several centres throughout the Adelaide hills.

Most of the breeds used mainly for milk production are represented; Friesians and Jerseys predominate, with Guernseys, Australian Illawarra Shorthorn, Ayrshires and their crosses in use to a lesser extent.

Other areas inside the eighty mile radius are the Lower Murray swamps and the Lakes District. The Lower Murray swamps extending from Mannum to Wellington are reclaimed areas ideally suited to dairying pursuits, combining the attributes of suitable climate, good soil, and an abundant water supply. The farms are flood irrigated through sluice gates in the levees and distributing channels and surplus water is led into a drainage system and pumped back into the river. The area has a very high carrying capacity of predominantly Friesian cattle. A significant proportion of the produce is sold as whole milk in the Adelaide market while the remainder is used for cheese, butter and casein production.

The Lakes District owes much to the barrages across the mouth of the Murray which have helped to maintain the waters of Lake Alexandrina and Lake Albert in a reasonably fresh state. These have greatly contributed to the improvement of the productivity of this area and have also had the effect of maintaining a greater control over the level of the water in the river, thereby greatly facilitating irrigation of the reclaimed swamps upstream. The outlet for dairy products is generally towards the processing plants situated on the Murray. On the eastern side both cream and milk are produced whilst on the western side most of the produce is sold as whole milk. Where cream is produced, pig-raising is complementary to dairying. The cattle for milk production are principally Jersey breed and enjoy a high reputation for productive ability.

Outside the eighty mile radius, the most important dairying area is the Lower South East, where the high rainfall and reasonably low evaporation rate combine to allow a fairly long growth period after the autumn and winter rains and spring flush of feed. The intensity of dairying varies with the different areas, being greatest on the richer peat and peat-type soils close to the coast and the rich volcanic soils around Mount Gambier. Most breeds are well represented in the district, the Jersey and Friesian being slightly more popular than other breeds.

## Average Milk Production Per Cow, South Australia and Australia

Year Ended 30 June

	5 Year Average		1967	1968	1969	1970	10 Year Average 1961-70
	1957-61	1962-66					
	Gallons						
South Australia .	523	600	624	590	708	724 <i>p</i>	622 <i>p</i>
Australia.....	406	462	521	497	522	583 <i>p</i>	485 <i>p</i>

<sub>p</sub> preliminary

The annual average yields per cow shown in the above table are obtained by dividing the total production of whole milk for the year ended June by the mean of the number of cows in milk and dry and the house cows at 31 March of that year and of the preceding year. They are, in effect, based on the approximate number of cows which were in milk during any part of the year. The average shown is therefore less than that for cows which were yielding during the greater part of the year but it may be accepted as sufficiently reliable to show the general trend. The average milk production per cow in South Australia for 10 years ending 1969-70 was 622 gallons whereas the Australian average for the same period was 485 gallons.

In the past there has been a steady increase in average milk production per cow but from the early 1960s the average has increased rapidly. This increased production has been achieved through a more scientific approach to management of herds for milk production including the keeping of detailed herd records, selective breeding and culling, supplementary pasture, hay and silage diet with highly nutritious prepared feedstuff and the use of modern veterinary supplies and services. The continuing trend towards fewer but larger dairy farms reflects the pressures on the industry to achieve greater efficiency.

At March 1966 there were 10,046 holdings with cattle used or intended to be used for milk production, but by March 1969 the number had fallen to 7,159.

## DAIRY PRODUCE

## Milk

Total milk production in any one year is not known precisely. However, as details are known of two major components of total milk utilisation in South Australia, namely the amount consumed by factories in the production of milk, cheese and other milk products and home consumption in the Metropolitan Milk Board area, a carefully considered estimate can be made.

The following table shows the estimated production of whole milk and the quantity of this milk used for various purposes in 1960-61 and later seasons.

## Production and Utilisation of Milk, South Australia

Year	Total Milk Produced	Milk Used for					
		Butter		Factory Cheese (a)	Home Consumption		Other Purposes
		On Farm	In Factory		Milk Board Area	Outside Milk Board Area	
		'000 gallons					
1960-61 .....	87,029	645	29,817	27,504	17,591	9,800	1,672
1961-62 .....	95,504	604	33,100	32,314	17,859	9,907	1,720
1962-63 .....	95,378	553	31,229	33,492	18,282	10,206	1,616
1963-64 .....	97,523	531	32,622	33,989	18,631	9,791	1,959
1964-65 .....	102,330	458	33,435	37,857	18,991	9,805	1,784
1965-66 .....	98,398	432	30,921	35,659	19,558	9,927	1,899
1966-67 .....	98,727	396	29,458	37,710	19,462	9,780	1,921
1967-68 .....	88,822	360	23,694	32,948	19,826	10,140	1,854
1968-69 .....	102,808	324	28,331	42,445	19,831	10,036	1,842
1969-70 <i>p</i> .....	106,161	288	33,737	39,629	20,704	9,961	1,843

(a) Factory production accounts for virtually all cheese produced.

*p* preliminary

The Metropolitan Milk Board is constituted to regulate the treatment and marketing of milk within the Metropolitan Milk Board area. The duties of the Board include the fixing of the metropolitan producing district and the granting of milk producers and treatment licences. The Board may fix the prices of milk and sweet cream and may make recommendations on the quotas of milk and cream sold.

## Butter and Cheese

The quantities of butter and cheese produced during the last ten years were as follows:

## Butter and Cheese Production, South Australia

Year	Butter (a)	Cheese (b)	Year	Butter (a)	Cheese (b)
'000 lb			'000 lb		
1960-61 .....	15,610	28,245	1965-66 .....	16,326	36,281
1961-62 .....	16,861	32,835	1966-67 .....	15,245	38,598
1962-63 .....	16,608	33,967	1967-68 .....	12,271	32,773
1963-64 .....	16,791	34,236	1968-69 <i>p</i> .....	14,633	42,221
1964-65 .....	17,392	38,836	1969-70 <i>p</i> .....	17,379	39,437

(a) Includes factory and farm production.

(b) Factory production only.

*p* preliminary

## PIGS

In South Australia pigs are normally kept as a sideline on mixed farms or in conjunction with dairy cattle and there are relatively few holdings specialising in pigs.

Although there have been substantial fluctuations in the pig population from year to year induced by the exceptional variability of prices, in the long-term the numbers have remained stable. The total number exceeded 200,000 for the first time in 1966 and has continued to exceed that number in subsequent years. Of the record number of 351,000 pigs at 31 March 1970, approximately 50 per cent were in Central and Murray Divisions.

The principal breeds in South Australia are Large White, Berkshire, Landrace and Tamworth.

The following table shows the number of pigs on rural holdings at 31 March for the last five years.

**Pig Numbers, South Australia**

At 31 March	Boars	Breeding Sows	All other	Total
1966.....	4,012	29,336	190,238	223,586
1967.....	3,869	28,610	189,855	222,334
1968.....	4,118	32,336	205,865	242,319
1969.....	4,632	38,615	244,772	288,019
1970.....	5,137	45,174	300,437	350,748

In the next two tables, pig herds at 31 March 1969, in size groups, are classified according to the size of the holding and the size of the herd of cattle for milk production on the holding. Of the 29,137 holdings of all types 5,596 carried pigs, while of the 7,159 holdings with milk cattle, 2,562 carried pigs.

**Rural Holdings Classified According to Area of Holding and Size of Pig Herd  
South Australia, 1968-69**

Area of Holding (acres)	Size of Pig Herd (numbers)					Holdings with Pigs	Total Number of Holdings
	1-9	10-19	20-49	50-99	100 and Over		
1- 19.....	124	46	87	59	44	360	5,385
20- 49.....	104	60	79	55	55	353	3,652
50- 99.....	81	39	84	40	56	300	2,298
100- 199.....	58	39	69	56	45	267	2,030
200- 399.....	79	49	97	55	61	341	2,049
400- 699.....	132	95	197	128	72	624	2,502
700-1,399.....	305	195	419	278	179	1,376	4,300
1,400-4,999.....	375	258	483	314	179	1,609	5,328
5,000 and over ...	99	58	105	69	35	366	1,593
All holdings .	1,357	839	1,620	1,054	726	5,596	29,137

### Rural Holdings Classified According to Size of Milk Cattle Herd and Size of Pig Herd, South Australia, 1968-69<sup>(a)</sup>

Size of Milk Cattle (a) Herd (numbers)	Size of Pig Herd (numbers)					Holdings with Pigs	Holdings with Dairy Cattle
	1-9	10-19	20-49	50-99	100 and Over		
1- 4 .....	215	109	171	103	66	664	1,767
5- 9 .....	156	104	172	77	38	547	1,094
10-19 .....	122	115	198	126	75	636	1,166
20-49 .....	53	66	135	119	68	441	1,486
50-99 .....	43	18	43	47	53	204	1,164
100 and over .....	18	3	11	14	24	70	482
Total ..	607	415	730	486	324	2,562	7,159

(a) Herds comprising dairy-breed bulls used (or intended) for service, dairy-breed bull calves intended for service and/or cows, heifers, and heifer calves used (or intended) for the production of milk or cream for sale.

### MEAT PRODUCTION AND MARKETING

South Australia is a relatively small meat producer, providing only about 8 per cent of total Australian production. The Metropolitan and Export Abattoirs Board has the sole right within the Metropolitan Abattoirs area to slaughter stock for export as fresh meat in a frozen condition. It controls the handling and distribution of meat within this area and may fix the maximum number of stock sold in any one day in a Board controlled market. The following table shows the number of livestock slaughtered for human consumption and the production of meat during the last ten years. Slaughtering and meat production on rural holdings are included in these figures.

### Livestock Slaughtered and Meat Produced, South Australia

Season	Livestock Slaughtered for Human Consumption			Meat Production (Bone-in-Weight)			
	Cattle and Calves	Sheep and Lambs	Pigs	Beef and Veal	Mutton and Lamb	Pigmeat	Total
	'000			Tons			
1960-61 ..	174	2,784	183	26,647	52,242	9,574	88,463
1961-62 ..	201	3,140	232	30,061	55,390	11,558	97,009
1962-63 ..	254	3,467	235	36,420	58,919	11,810	107,149
1963-64 ..	279	2,996	214	39,759	52,864	11,163	103,786
1964-65 ..	275	3,100	241	37,268	55,392	12,656	105,316
1965-66 ..	277	3,474	298	36,513	60,738	15,223	112,474
1966-67 ..	265	3,358	316	38,754	62,476	15,947	117,177
1967-68 ..	245	4,019	310	33,074	68,730	15,787	117,591
1968-69 ..	220	2,977	317	35,617	56,824	15,939	108,380
1969-70 ..	249	4,232	386	40,059	78,172	19,765	137,996

Average market prices of some of the principal classes of livestock are set out in the next table. Generally prices fluctuate considerably from year to year, but for the beef lines a definite upward trend is evident over the past five years.

## Livestock, Average Prices at Adelaide Market

Class of Stock	1966	1967	1968	1969	1970
Fat cattle:	Dollars				
Bullocks and steers;					
Prime, medium ..	139.35	152.02	154.06	150.77	156.26
Good .....	122.47	134.49	132.89	135.67	140.44
Cows;					
Prime, medium ..	136.80	128.29	121.10	125.29	123.24
Good .....	116.89	109.95	103.04	109.51	108.75
Calves;					
Prime vealers ...	60.96	46.16	57.19	56.83	57.57
Good .....	44.24	27.30	38.04	44.64	40.95
Fat sheep:					
Merino wether;					
Prime .....	9.84	8.76	8.07	8.00	6.20
Medium .....	8.31	7.64	7.00	6.93	5.18
Lambs;					
Prime, medium ..	8.44	8.51	7.30	7.12	6.71
Good .....	7.61	7.40	6.59	6.24	5.84
Pigs:					
Choppers .....	64.02	75.68	79.14	63.38	58.16
Baconers .....	36.67	44.40	39.39	38.07	34.24
Porkers .....	19.98	23.28	23.74	21.00	20.42

The Australian Meat Board, which was reconstituted under the *Meat Industry Act* 1964-1969, controls the export of meat, its sale and distribution overseas, and advises on matters relating to quality and grading of meat for export. The trading powers of the Board enable it to purchase and sell meat in its own right for the purpose of developing existing markets or creating new markets where there are special problems or circumstances which preclude the effective participation of private traders.

Finance for the Board's operations is derived from a levy imposed under the *Livestock Slaughter Levy Act* 1964-1968. The levy is payable on the slaughter of all cattle (over 200 lb dressed weight), sheep and lambs for human consumption. The Act provides three elements in the levy for each class of livestock—an amount to finance meat research, an amount to finance the operations of the Australian Meat Board and, from 1 January 1969 until 31 December 1971, an amount to finance service and investigation activities relating to meat processing. The first two elements are paid by producers while, the third element is paid by meat processors.

In February 1964 the Governments of Australia and the United States concluded an agreement for the regulation of beef, veal and mutton exports from Australia to the United States with the object of promoting the orderly development of the trade in these classes of meat between the two countries. From year to year quotas on imports of meat may be imposed depending on the estimated level of imports into the United States.

## OTHER RURAL INDUSTRIES

## Poultry Farming

Poultry farming is a specialised and distinct industry and it is from this source that the bulk of commercial production is obtained. The industry can be divided into two categories; the production of eggs, and the raising of poultry for meat. Chickens raised for meat, known as 'broilers', account for over 90 per cent of total poultry slaughtered.

Poultry Industry, South Australia<sup>(a)</sup>

At 31 March

Particulars	1965-66	1966-67	1967-68	1968-69	1969-70
			'000		
Hens and pullets .....	1,408	1,631	1,733	1,629	1,680
Other fowls and chickens .....	753	1,103	1,357	1,456	1,690
Ducks .....	71	83	79	83	83
Turkeys .....	71	78	62	65	69
Geese .....	17	18	18	18	17
Table poultry sold .....	3,072	(b)	(b)	(b)	(b)
			'000 dozen		
Egg production (c) .....	11,198	13,176	15,813	15,692	13,113

(a) Excludes poultry kept in backyards.

(b) Not collected.

(c) Recorded by the South Australian Egg Board.

*Egg Industry*

The South Australian Egg Board, operating under the Marketing of Eggs Act, 1941-1966, controls the marketing of eggs in this State. The Board determines the price at which it purchases eggs from producers, fixes the wholesale selling price in South Australia, makes available supplies to the local market through its grading agents and arranges with the Australian Egg Board for the export of eggs surplus to local requirements.

A Commonwealth stabilisation scheme, embodying three Commonwealth Acts has been in operation since 1 July 1965. The *Poultry Industry Levy Act* 1965-1966 provides for the imposition of a levy, the maximum being \$1.00 annually per hen, on hens not less than six months old kept for commercial purposes. Exemptions from payment are granted on the first twenty hens in each flock and on 'broiler breed hens'. In determining the rate of the hen levy, the Minister of Primary Industry is required to take into consideration any recommendations by the Council of Egg Marketing Authorities of Australia (CEMAA, which consists of all members of State egg marketing boards) and is precluded from prescribing a rate in excess of such recommendations. The money obtained from the levy is used to meet trading losses on surplus eggs and sales to overseas markets.

Under the *Poultry Industry Levy Collection Act* 1965-1966 the South Australian Egg Board is responsible for the collection of the levy on behalf of the Commonwealth Government. The *Poultry Industry Assistance Act* 1965-1966 establishes a Poultry Industry Trust Fund for the receipt of the amount of the levy and other moneys. The Act provides for the payment from the Fund to this State, by way of financial assistance of such amounts as the Minister of Primary Industry may determine upon the recommendation of the CEMAA.

The trend in the egg industry in South Australia is towards a reduction in the total number of poultry farms, but an increase in average flock size. Housing of birds for commercial purposes is largely planned on the intensive principle, with deep litter pens or single and multiple bird cage units. Laying stock consists

mainly of a specially produced crossbred between the White Leghorn and Australorp breeds.

Feed is the single most important cost to this industry, and its correct use is vital for efficient production. Feeding is based on cereal grains and the by-products bran and pollard. Meat and bone meats are a major source of protein supplement coupled with other essential vitamins, proteins and minerals.

The main areas of commercial production are centred on the outskirts of the Adelaide metropolitan area, around Gawler and Murray Bridge, with other large pockets of production within a 50 mile radius of Adelaide.

The annual average egg production controlled by the South Australian Egg Board was 11.8 million dozen in the five years ended 1957-58, 10.3 million dozen over the next five years and 13.8 million dozen in the five years ended 1969-70. However, these figures do not take into account movement of eggs interstate independently of the Egg Board, which may represent a significant proportion of total egg production.

### *Broiler Industry*

The broiler industry in South Australia has grown rapidly during the past ten years, annual production has increased from about half a million birds in 1959 to more than four million birds at the present time.

Broilers are specially bred meat strain birds of either sex, that are slaughtered between eight and ten weeks of age at a live weight of approximately 3 lb. This rapid growth and efficient conversion of feed to meat has been achieved by extensive breeding programmes; the use of specially prepared high protein and energy value poultry feeds; growth promotion and disease control drugs; and by the development of enclosed, factory-like broiler houses, with controlled temperature, ventilation and light, conducive to fast growth.

A shed that is popular with broiler growers in this State, is a litter unit 40ft wide and 100 to 200ft long. Birds are stocked day old at the rate of 0.8 sq ft per bird and mostly in groups of 5,000 (for sheds 40ft by 100ft).

The broiler industry is a complex organisation requiring close co-operation between all links in the chain of production. Breeders, multipliers, hatcheries, growers, and poultry processors must combine to ensure efficient and streamlined production. This co-operation has produced a stable and efficient industry, bringing chicken meat to the consumer at a price comparing favourably with other meats.

Growers are usually under contract to large broiler processing organisations, receiving a price per bird at marketing or a price per lb live weight. Price per lb live weight is the most popular method; under this method the grower provides the shed, equipment and labour and the processor provides the chicken, cost of brooding and feed. Usually the processor has a field serviceman who looks after his interests and ensures that growers are correctly rearing and caring for the stock.

The main production centres are located within a fifty mile radius of Adelaide near the processing works and main consumption outlets. Special concentrations of growers are at Murray Bridge, in the Adelaide Hills, and Gawler.

Nearly all South Australia's production is consumed locally, with some broilers being imported from Victoria and New South Wales.



A monthly collection of statistics on chicken hatchings and poultry slaughterings was commenced in South Australia in July 1966, the tables below show the number of eggs set, chicks hatched and poultry slaughtered for the last five years.

**Eggs Set and Chicks Hatched in Commercial Hatcheries  
South Australia**

Year	Eggs Set (a)		Chicks hatched (b) and Intended to be Raised for—				
	Meat Strains	Egg Strains	Chicken Meat		Egg Production	Breeding (d)	
			Meat Strains—Unsexed	Egg Strains—Cockerels (c)	Egg Strains—Pullets (c)	Egg Strains	
						Pullets	Cockerels
						'000	
1965-66 ..	5,089	4,464	3,501	274	1,525	70	8
1966-67 ..	6,215	5,352	4,383	230	1,925	89	13
1967-68 ..	7,407	5,060	5,218	134	1,904	51	4
1968-69 ..	6,546	5,049	5,053	180	1,854	32	7
1969-70 ..	8,090	5,971	6,173	373	2,136	41	6

(a) Including eggs which failed to hatch.

(b) Excluding chicks destroyed.

(c) Egg strain chicks sold as 'unsexed' have been allocated equally between chicks for chicken meat and chicks for egg production. The number so reported was 123,000 in 1965-66; 153,000 in 1966-67; 103,000 in 1967-68; and 98,000 in 1968-69.

(d) Details of meat strain chicks for breeding purposes are not available for publication.

**Poultry Slaughtered for Human Consumption<sup>(a)</sup>  
South Australia**

Period	Chickens (Broilers, Fryers, or Roasters)	Hens and Stags	Ducks and Drakes	Turkeys	Total
	NUMBER SLAUGHTERED ('000)				
1965-66 .....	2,716	197	52	20	2,985
1966-67 .....	3,682	192	59	28	3,962
1967-68 .....	4,278	285	35	15	4,613
1968-69 .....	4,415	282	35	21	4,753
1969-70 .....	5,597	287	46	34	5,964
	LIVE WEIGHT OF POULTRY SLAUGHTERED ('000 lb)				
1965-66 .....	8,553	970	304	257	10,084
1966-67 .....	12,011	984	336	397	13,727
1967-68 .....	14,341	1,440	196	205	16,182
1968-69 .....	14,551	1,474	190	281	16,496
1969-70 .....	18,748	1,457	281	434	20,919
	DRESSED WEIGHT OF POULTRY SLAUGHTERED ('000 lb) (b)				
1965-66 .....	6,447	653	209	187	7,496
1966-67 .....	9,167	667	235	295	10,363
1967-68 .....	10,962	964	138	155	12,219
1968-69 .....	10,937	987	130	215	12,269
1969-70 .....	13,879	996	187	340	15,403

(a) Excludes geese slaughtered.

(b) Dressed weight of whole birds, pieces and giblets as reported by producers.

**Beekeeping**

Beekeeping in South Australia is a small industry—in 1969-70 there were 798 'keepers with five or more hives. Of necessity, most commercial apiarists operate on a migratory basis, following the flowering of the various species of honey flora. The production of honey and beeswax fluctuates considerably from year to year, depending upon seasonal conditions.

**Beekeeping, South Australia<sup>(a)</sup>**

Season	Beekeepers	Hives		Honey Produced	Yield of Honey per Productive Hive	Beeswax Produced
		Productive	Un-productive			
	No.	No.	No.	'000 lb	Lb	'000 lb
1965-66	793	65,522	9,333	9,929	152	136
1966-67	784	57,311	15,511	6,588	115	93
1967-68	812	60,763	12,006	6,844	113	105
1968-69	768	54,838	15,046	5,770	105	92
1969-70	798	67,677	11,284	10,638	157	157

(a) Excludes particulars for producers having less than five hives.

**VALUE OF RURAL PRODUCTION**

The value of rural production may be expressed in terms of gross value, local value and net value. Gross value is the value placed on recorded production at the wholesale prices realised in principal markets. Local value equals the gross value of production less marketing costs, and net value of production equals local value less the value of materials used in the process of production.

Details for the last five years of gross value of rural production are given in the following table.

**Gross Value of Rural Production, South Australia**

Class of Production	1965-66	1966-67	1967-68	1968-69	1969-70
	S'000				
Agricultural .....	144,017	184,090	127,288	221,097	186,593
Pastoral .....	152,224	169,226	129,504	136,070	148,939
Dairying .....	39,293	40,303	37,163	39,016	45,415
Other rural .....	9,481	11,246	12,267	12,659	11,984
Total .....	345,015	404,864	306,222	408,842	392,932

Earlier information on the gross value of rural production is given in the Statistical Summary page 612.

## 9.2 MINING, FORESTRY AND FISHERIES

## MINING

## INTRODUCTION

In common with many industrialised countries, South Australia has a well developed and growing mineral industry. While iron ore is the major product, the State also has very large resources of industrial minerals which make up a significant proportion of the total annual value of mineral production—exceeding \$98 million in 1969.

Industrial minerals such as salt, gypsum, opal, talc, barite, and limestone have grown in importance in recent years. The quantity and value of production of the major minerals for years 1967 to 1969 are listed in the following table.

## Mining and Quarrying Production, South Australia

*As recorded by the Director of Mines*

Mineral	Quantity			Value		
	1967	1968	1969	1967	1968	1969
	'000 tons			\$'000		
Metal mining:						
Iron ore .....	4,572	5,478	6,931	40,047	48,382	61,159
Pyrite concentrate .....	103	88	64	1,437	1,230	891
Other .....	..	..	..	21	57	263
Fuel mining:						
Coal (sub-bituminous) ...	2,045	2,078	2,210	3,271	3,053	3,265
Non-metal mining:						
Barite .....	13	33	36	184	358	419
Clay .....	512	588	683	759	870	1,008
Dolomite .....	271	299	275	473	529	506
Gypsum .....	607	631	717	1,498	1,559	1,779
Limestone .....	1,591	1,558	1,773	2,391	2,347	2,675
Opal .....	..	..	..	2,835	4,015	7,327
Salt .....	516	611	563	2,065	2,443	2,254
Talc and soapstone .....	7	10	12	107	182	187
Other .....	..	..	..	137	149	188
Total mining .....	..	..	..	55,225	65,173	81,921
Construction material quarrying .....	13,262	11,352	16,057	14,120	12,224	16,605
Total mining and quarrying .....	..	..	..	69,345	77,398	98,526

.. not applicable

## INDIVIDUAL INDUSTRIES

Details of mining of individual minerals are given below. Reference should also be made to Part 1.3 which contains particulars of the location of mineral resources. The map on page 22 shows a number of localities referred to in this section.

## Iron Ore

The only proved high grade iron ores of South Australia lie in the Middleback Ranges to the west of Whyalla. The ranges are composed primarily of iron-rich rocks in which occur local concentrations of high grade ore.

The Iron Monarch deposit near Iron Knob has provided the bulk of the iron ore for Australia's steel industry for many years. Production from this and the smaller deposits of Iron Prince and Iron Baron is now maintained by the Broken Hill Pty Co. Ltd—in 1969 production was almost 7 million tons. The bulk of the ore is shipped to Newcastle and Port Kembla, but a proportion is used for the production of iron in the Whyalla blast furnaces. The molten iron is transferred from the blast furnaces to the basic oxygen steel plant, where ingot steel is produced for use in the Whyalla rolling mills. In addition to the steel making plant, many facilities have been extended, and a pellet plant commenced operation in 1968 at the rate of 14 million tons of pellets per year.

Reserves of high grade iron ore are estimated at about 170 million tons. The grade of ore at 62 per cent iron is high by world standards. In view of the known limitation of high grade ore, the Broken Hill Proprietary Company has carried out an active exploration programme, and is also planning future use of the very large reserves of low grade siliceous ores known to exist in the Middle-back Ranges.

### **Barite**

There are widespread occurrences of barite (barytes) throughout the Adelaide System rocks of South Australia. Deposits are located in a number of areas including the Mount Lofty and Flinders Ranges and the Olary district.

Barite is still used in the paint and other industries, but there is now a great increase in the demand for lower grade barite used in drilling mud for oil exploration. Production of barite totalled 36,000 tons in 1969.

The company operating the Oraparinna Mine in the Flinders Ranges has been the major Australian producer of barite for some years. A number of old and new deposits are also being opened up by other companies.

### **Gypsum**

South Australian deposits contain by far the largest part of Australian reserves of gypsum. The deposits have in general been formed in coastal basins cut off from the ocean, giving rise to extensive deposits of rock gypsum. The most important coastal deposits are found at Lake MacDonnell, Stenhouse Bay and on Kangaroo Island. Inland deposits mainly of seed gypsum occur at Moonabie, Lake Fowler, Cookes Plains and along the Murray River. The gypsum deposits have been worked extensively over the past fifty years to provide the bulk of Australasian requirements for the plaster industry and for portland cement manufacture. Production exceeded 700,000 tons in 1969.

Reserves of high grade gypsum in Lake MacDonnell have been proved by the Department of Mines to exceed 500 million tons, sufficient to meet Australia's requirements for many generations. Because of its remote location on the West Coast of South Australia, development of the deposit has been slow. The new rail link, constructed between the deposit and the bulk loading installations at the port of Thevenard, has reduced rail distance from 63 to 34 miles, and the port is to be deepened to accommodate larger ships. The value of overseas exports of gypsum from South Australia during 1969-70 amounted to \$852,000.

### **Salt**

The semi-arid climate and high evaporation rate along much of South Australia's coastline, together with the high salinity of the gulf waters, create very favourable conditions for the production of salt by solar evaporation. The availability of sites close to cheap transport led to the establishment of solar salt

works at the head of Spencer Gulf near Port Augusta and at Whyalla, at Price on the eastern shore of Yorke Peninsula, and in 1940 at Dry Creek near Adelaide. In addition several operators recover salt from shallow salt-lakes on Yorke Peninsula and elsewhere.

At present South Australia produces over 500,000 tons annually, and provides approximately two-thirds of Australia's salt requirements. The industry in South Australia is capable of expansion, but the future export market appears to have been largely captured by salt development in Western Australia, where ports for very large ships are available.

The value of overseas exports of salt from South Australia amounted to \$460,000 in 1969-70.

### **Opal**

The value of opal production exceeded \$7 million in 1969. In terms of value it ranked second only to iron ore as the most important mineral produced in South Australia during 1969. Overseas exports of opal from South Australia during 1969-70 were valued at \$3,279,000.

In spite of the value of opal being won at present, opal mining remains a small scale operation. Both Andamooka and Coober Pedy are small outback settlements with few amenities and with floating populations. The distance from Port Augusta to Andamooka and Coober Pedy are 200 and 400 miles respectively.

Mining at both centres is relatively shallow, rarely exceeding 90 feet. The extent of the opal fields is not known as there has been no systematic exploration, but it is probable that the fields will continue to yield the gem for many years.

### **Pyrite**

In the vicinity of Nairne, 30 miles south-east of Adelaide, there has long been known to exist a large body of iron pyrite but until 1950 this deposit was of little economic significance. However, a world shortage of sulphur, upon which the fertiliser industry is dependent for sulphuric acid, made it necessary to utilise local sources at that time.

Limited exploration of the deposit was made by private enterprise, and extended by the Department of Mines. This resulted in the proving, over some two miles in length, of 14 million tons of mineable ore containing 10 per cent of recoverable sulphur. Development, sponsored and aided by the Government, was then undertaken as a joint enterprise by local companies. Regular production commenced in 1955 at the annual rate of 330,000 tons of ore yielding 82,000 tons of concentrate, containing 33,000 tons of sulphur. The concentrate is processed and the product subsequently used in fertiliser manufacture at Port Adelaide.

Company operations at Brykunga have extended the known ore reserves to 24 million tons over a length of about two miles, extending both north and south of the present quarry workings. Reserves of pyritic ore now remaining in the deposit total 19 million tons.

### **Talc**

The principal occurrences of talc are to be found at Mount Fitton in the Northern Flinders Ranges and in the Gumeracha district. From these sources 12,116 tons were mined in 1969 which was more than 25 per cent of Australia's total production. The Mount Fitton talc is particularly high grade, and is in demand for use by the cosmetic industry. Lower grade material is used in the rubber, paint, and ceramics industries.

## Coal

South Australia is deficient in bituminous coal resources and the only mining is of sub-bituminous coal at Leigh Creek. The present development of the field commenced with Department of Mines drilling operations in 1941. The Electricity Trust of South Australia assumed control of the field in 1948 and developed it as a source of fuel for the Port Augusta power station. Meanwhile testing by the Department of Mines continued for some years, proving a total of 52 million tons of coal available by open cut methods and a further 370 million tons of underground reserves.

Coal production in 1969 was over 2 million tons. Almost the entire production is railed to Port Augusta for use in power generation supplying about two-thirds of the State's requirements of electric power.

## Limestone and Dolomite

The combined tonnage of limestone and dolomite extracted each year is in excess of 2 million tons. The principal deposits mined are limestone at Rapid Bay and dolomite at Ardrossan for the steel industry, limestone at Penrice for the chemical industry, lime sand from Coffin Bay for the metallurgical industry, and limestone at Angaston and Klein Point for the cement industry. Approximately half a million tons of lime sand is produced each year from the very large deposits at Coffin Bay, and railed to Port Lincoln for trans-shipment to the Whyalla blast furnaces, the smelters at Port Pirie, and interstate.

### Limestone Production, South Australia

*Excluding limestone used as building stone, road materials, etc.*

Classification	1965	1966	1967	1968	1969
	'000 tons				
Flux.....	602.6	647.1	788.1	697.3	737.5
Cement .....	692.3	538.8	527.9	559.1	720.9
Chemical .....	244.8	244.5	255.2	287.1	297.9
Other.....	22.0	24.2	19.6	14.1	16.9
Total .....	1,561.7	1,454.6	1,590.8	1,557.5	1,773.2

## Clay

South Australia possesses a wide variety of clays which are used for industrial purposes such as cement manufacture, building bricks and roofing tiles, refractory ware, pottery and ceramic purposes.

Because of the scarcity of local timber supplies, softwoods excepted, much greater use is made of clay bricks for construction in South Australia than in other parts of Australia. The clay brick industry is concentrated near Adelaide.

There are also widely distributed occurrences of special clays for ceramic and refractory ware, the most noteworthy being the ball clay at Woocalla, china clay at Mount Crawford, and fire clay at Birdwood, Littlehampton, Tea Tree Gully, Booleroo Centre, and Lincoln Gap.

The Department of Mines, together with the Australian Mineral Development Laboratories, is continually engaged in investigations relating to the usage of clay deposits encountered during geological surveys throughout the State.

Details of clay production for the years 1965 to 1969 are given in the following table.

### Clay Production, South Australia

Classification	1965	1966	1967	1968	1969
	'000 tons				
Brick clay and shale .....	386.3	450.9	419.3	477.3	557.1
Cement clay (shale) .....	29.2	35.2	34.2	35.7	38.6
Fire clay .....	27.4	24.0	21.5	37.8	44.8
Kaolin and ball clay .....	7.4	7.6	8.5	8.0	9.8
Pottery clay .....	41.8	34.4	29.0	33.7	32.5
Total .....	492.1	552.1	512.5	588.5	682.8

### Construction Material Quarrying

Post-war industrial expansion, accompanied by extensive housing programmes and highway construction has resulted in a rapidly increasing demand for construction materials. Production was 16 million tons in 1969 compared with 2.2 million tons in 1947.

A variety of building stones is quarried including Mount Lofty sandstone, a white stone which hardens in the atmosphere; Basket Range sandstone, a light coloured stone of pleasing appearance, and Mount Gambier limestone, a bryozoal limestone of the South East. Limestone deposits have also been worked at Overland Corner, Cadell and Waikerie. A quantity of granite is extracted each year and marble occurrences are worked at Angaston, Kapunda, Macclesfield and Paris Creek. The main sources of slate in South Australia are at Willunga and Mintaro. Both areas supply paving slate and a large quantity of Mintaro slate is dressed and polished.

### Building Stone, South Australia

Type of Stone	1965	1966	1967	1968	1969
	'000 tons				
Granite .....	2.9	4.4	4.8	4.6	5.4
Limestone .....	14.1	11.2	16.4	16.4	25.7
Marble .....	2.2	2.2	2.9	1.5	2.8
Quartz .....	—	—	—	—	0.2
Sandstone .....	9.0	8.4	12.1	11.8	11.1
Slate .....	3.4	4.4	10.5	7.2	2.9
Total .....	31.6	30.6	46.7	41.5	48.1

Production of other construction materials is shown in the following table. The importance of limestone (predominately for construction of roads) and quartzite (mainly in the form of screenings) can be seen.

**Road and Other Construction Materials, South Australia**

Type of Material	1965	1966	1967	1968	1969
	'000 tons				
Limestone.....	5,449	5,615	5,640	4,344	5,874
Quartzite.....	3,759	3,454	3,208	3,217	3,792
Sand.....	1,795	1,586	1,756	2,077	2,884
Other materials .....	2,113	2,593	2,658	1,673	3,459
<b>Total .....</b>	<b>13,116</b>	<b>13,248</b>	<b>13,262</b>	<b>11,311</b>	<b>16,009</b>

**MINERAL DEVELOPMENTS**

Recently significant new natural gas accumulations were discovered in the Della, Merrimelia, Packsaddle and Strzelechi structures and an important oil and gas discovery was made at Tirrawarra. These discoveries have made it possible to consider the supply of natural gas from the Cooper Basin area of north-eastern South Australia and south-western Queensland to the potentially large Sydney, Newcastle and Wollongong markets. The discovery of oil at Tirrawarra may also make it possible in the near future to build a liquids line from the area to the coast, which could transport both oil and natural gas liquids.

All household gas appliances in Adelaide have now been converted and are using natural gas from the Gidgealpa area. By the end of 1970 an average of about 100 million cubic feet of gas a day was being supplied to the Adelaide area. About two-thirds of this was used at the Torrens Island power station in generating electricity.

Exploration for copper, uranium and other minerals has greatly increased in recent years. At the end of 1970 the number of current Special Mining Leases granted for mineral exploration work exceeded 180.

In 1969 about \$3 million was spent on exploration on these leases and a further \$4 million is being spent each year by oil exploration companies in their search in South Australia. In addition to this the South Australian Department of Mines is spending another \$2 million in geological and other investigations, drilling and mineral research work to help the growth of the mineral industry.

Several encouraging finds of copper have been reported, especially in the Flinders Ranges near Copley and at Parabarana, while east of the Flinders, deposits of sedimentary uranium have been discovered in the Lake Frome area. Reserves of this easy-to-leach sedimentary uranium so far have been estimated to be 9 million pounds of uranium oxide in the Beverley deposit with a grade of about 5 lb a short ton and about 5.5 million pounds at the 37A prospect with a 3.2 lb a ton grade.

South Australia's output of copper will increase rapidly over the next few years with the opening up of a number of copper mines. Mount Gunson has been producing over 200 tons of copper per month in high grade concentrates since May 1970. The old Burra mine has been re-opened and plant erected, and trial parcels of ore have been treated in the new ammonia leaching plant at the mine. Open-cut operations have commenced at Kanmantoo and the treatment and service buildings are being erected.

The old Wallaroo dumps are being treated at Kadina and small copper treatment plants are operating at the old Prince Alfred mine near Carrieton in the Flinders, and at the old Kitticoola Mine east of Adelaide, and at Orroroo and Callington.



Mineral production for 1969 showed a 27 per cent increase on the previous year, with the total value of the minerals produced almost reaching \$100 million. The value of the iron ore produced also increased by 27 per cent and reached \$61 million while the value of the opal from the Coober Pedy and Andamooka fields grew by 75 per cent to reach \$7 million.

The decision to establish the Australian Mineral Foundation on land contributed by the State Government at Glenside, an Adelaide suburb, is another important development for the mineral industry. Already the Australian Mineral Development Laboratories, a national contract research establishment, is in this area and the Mines Department and a mineral branch of the CSIRO are to move to the same area. A gift of \$1 million to the Mineral Foundation has ensured that a substantial building will be erected for the Foundation.

The following table shows details of private mineral exploration, other than petroleum, in South Australia for 1967 and 1968.

**Private Mineral Exploration (Other than Petroleum), South Australia<sup>(a)</sup>**

Particulars	Unit	On Current Producing Leases		On Other Areas		Total Private Exploration	
		1967	1968	1967	1968	1967	1968
Footage:							
Drilled.....	'000ft	8	14	152	206	160	220
Other.....	'000ft	—	—	—	—	—	—
Man weeks worked (b)....	'000	0.2	6.4	3.4	5.8	3.6	12.2
Expenditure:							
Drilling .....	\$'000	34	89	348	556	382	645
Other.....	\$'000	6	82	815	1,935	821	2,016
Total .....	\$'000	40	171	1,163	2,491	1,203	2,661

(a) Excludes exploration for water and all developmental work.

(b) Excludes work carried out by contractors.

Details of private petroleum exploration and development for South Australia are shown in the following table for the years 1964 to 1968.

**Private Petroleum Exploration and Development, South Australia**

Particulars	Unit	1964	1965	1966	1967	1968
Wells drilled (a).....	number	14	8	13	15	15
Footage drilled .....	'000ft	84.0	49.5	57.2	105.0	99.5
Expenditure:						
Private sources .....	\$'000	3,592	4,705	4,059	6,257	3,261
Government subsidy (b)	\$'000	1,084	949	769	1,058	1,407
Total .....	\$'000	4,676	5,654	4,828	7,315	4,668

(a) Number of wells reaching total depth during year.

(b) Payments under the *Petroleum Search Subsidy Act 1959-64*.

## EMPLOYMENT AND WAGES

The number of persons engaged in mining and quarrying in South Australia (expressed as an average over the period of operation) is shown in the next table.

Employment in Mines and Quarries, South Australia<sup>(a)</sup>

Classification	1964	1965	1966	1967	1968
Mines:					
Less than 4 employees .....	969	1,050	1,175	1,174	1,177
4 or more employees .....	1,112	1,089	1,064	1,028	1,152
Construction material quarries:					
Less than 4 employees .....	242	239	256	319	293
4 or more employees .....	919	994	898	846	619
Total .....	3,242	3,372	3,393	3,367	3,241

(a) Average number employed including working proprietors.

Wages and salaries paid in the larger mines and quarries are shown in the following table. Drawings by working proprietors are not included.

Salaries and Wages Paid in Mines and Quarries, South Australia<sup>(a)</sup>

Classification	1964	1965	1966	1967	1968
	\$'000				
Mining:					
Salaries .....	534	517	571	567	602
Wages .....	2,598	2,659	2,745	2,812	3,310
Construction material quarrying:					
Salaries .....	167	172	184	179	121
Wages .....	2,029	2,110	2,054	1,965	1,530
Total salaries and wages	5,328	5,457	5,554	5,522	5,563

(a) In mines and quarries with four or more employees during period worked.

## MINING ADMINISTRATION

The principal functions of the Department of Mines are:

- (i) The administration of mining and petroleum legislation including the granting of mineral leases and collection of royalties and fees;
- (ii) Geological and geophysical investigations to ascertain the extent and nature of the State's mineral resources;
- (iii) Drilling to test mineral deposits, petroleum reserves and underground water supplies;
- (iv) Development of sub-surface water supplies for farming, pastoral, irrigation and mining purposes;
- (v) Control of development of underground water in certain defined areas;
- (vi) The testing and treatment of minerals, generally in arrangement with the Australian Mineral Development Laboratories.

The Mining Act, 1930-1962 deals with such subjects as authority to prospect and the acquisition of mining titles.

The Mines and Works Inspection Act, 1920-1970 regulates in respect to 'the state and conditions of the mine, machinery, ventilation, and all other things relating to the safety, health and well-being of the employees and general public'.

The Petroleum Act, 1940-1969 and the Petroleum (Submerged Lands) Act, 1967-1969 provide for the control of petroleum exploration and the production, conservation and distribution of petroleum by pipeline.

The Underground Waters Preservation Act, 1959-1970, provides for the control of water boring and of groundwater usage in 'defined areas', and for the licensing of drillers.

### FORESTRY

There are an estimated 23.5 million acres of land classified as forests in South Australia although most is of very low grade and of little economic value. Some 2.5 million acres, however, are currently considered as exploitable but half of this area yields only firewood. Although uneconomic for timber getting, many forests are of considerable value because they are of particular assistance to soil conservation and in many cases timbered areas provide shelter, shade and natural beauty.

Certain areas have been set aside as State forest reserves, the area thus reserved at 30 June 1970 being 292,573 acres. In addition the Woods and Forests Department is responsible for 4,000 acres of planted forests on reservoir lands. Although the total area reserved has shown little fluctuation since 1929 the area under plantation has been consistently increasing.

A more detailed history of forestry development in South Australia was included on pages 432-4 of the *South Australian Year Book* 1970.

#### Indigenous Forests

The natural forests of South Australia consist of eucalypt hardwoods restricted principally to the Mount Lofty Ranges, the lower Flinders Ranges, the southern portion of Eyre Peninsula, and the South East. A few species are of commercial value and these are devoted largely to the production of poles, posts, rails and sleepers. The mallee lands provide an important source of firewood. Areas of forest reserves not yet planted with conifers are maintained in natural hardwoods but it is unlikely that further hardwood plantations will be established except in small trial areas.

#### Plantations

Exotic softwoods accounted for approximately 98 per cent of the planted forest area at 30 June 1970.

As can be seen from the accompanying tables the vast majority of planted forest is situated in the lower South East. The 25 inch rainfall line roughly divides the South East in two; the lower South East with an annual rainfall in excess of 25 inches has proved ideal for forestry activity, while the upper South East is not suitable for commercial forestry.

The following table clearly illustrates the overwhelming importance of one species, *Pinus radiata*, in the composition of South Australian forests.

## Forests, South Australia

## Area Planted During 1969 and Net Area of Plantations at 31 March 1970

Location	Planted during 1969			Plantations at 31 March 1970		
	Softwoods		Hard-woods	Softwoods		Hard-woods
	<i>Pinus Radiata</i>	Other Pinus		<i>Pinus Radiata</i>	Other Pinus	
State forests:	Acres					
South East;						
Penola.....	491	483	—	28,733	4,530	165
Mount Burr .....	1,177	130	—	22,674	1,280	168
Mount Gambier .....	407	151	—	17,661	1,795	18
Myora .....	715	—	—	12,750	530	—
Caroline .....	1,342	136	—	12,193	1,146	—
Tantanoola.....	312	141	—	16,879	2,043	15
Comaum.....	290	149	—	6,457	759	16
Other.....	546	—	—	3,150	270	3
Total South East ..	5,280	1,190	—	120,497	12,353	385
Central;						
Mount Crawford.....	593	49	2	8,139	786	483
Kuitpo .....	13	25	—	5,047	1,038	353
Reservoir areas .....	94	100	3	2,136	263	4
Other.....	275	14	—	4,020	621	512
Total Central ...	975	188	5	19,342	2,708	1,352
Northern.....	391	5	—	6,331	247	642
Murray Lands .....	—	—	—	—	15	120
Western .....	10	3	—	95	36	851
Total State forests..	6,656	1,386	5	146,265	15,359	3,350
Private forests:						
South East (a) .....	n.a.	n.a.		37,865	—	
Other.....	n.a.	n.a.		3,646	285	
Total private forests	1,030	n.a.		41,511	285	
Total forests.....	9,077	n.a.		203,135	3,635	

(a) Small plantations on farming properties have been included in 'Other'.  
n.a. not available

The 1,386 acres of 'Other' softwoods planted in State forests during 1969 were mostly *Pinus pinaster* which is used on sites unsuitable for commercial growth of *Pinus radiata*. In all, some twenty-five species of pines are growing in State forests, although the majority were planted in earlier periods of experimentation.

## PRODUCTION

**Forests, South Australia**  
*Net Area of Plantations at 31 March*

Location	1966	1967	1968	1969	1970
State forests:	Acres				
South East;					
Penola .....	30,004	30,868	31,550	32,630	33,428
Mount Burr .....	30,226	31,338	32,490	33,742	24,122
Mount Gambier .....	19,152	19,232	19,260	19,383	19,474
Myora .....	11,369	11,428	12,282	12,746	13,279
Caroline .....	8,885	10,425	11,632	12,005	13,339
Tantanoola.....	6,619	6,654	7,120	7,541	18,937
Cornaum.....	5,586	5,992	6,421	6,846	7,232
Other.....	2,472	2,609	2,760	3,055	3,424
Total South East ..	114,314	118,546	123,515	127,950	133,235
Central;					
Mount Crawford.....	7,668	8,215	8,544	9,008	9,407
Kuitpo .....	6,338	6,372	6,397	6,403	6,438
Reservoir areas .....	1,598	1,876	2,140	2,222	2,403
Other.....	4,521	4,330	4,395	4,536	4,793
Total Central .....	20,125	20,793	21,476	22,170	23,041
Northern .....	6,548	6,771	6,981	7,201	7,220
Murray Lands .....	135	135	135	135	135
Western .....	958	958	968	968	1,343
Total State forests..	142,080	147,203	153,075	158,424	164,974
Private forests:					
South East (a) .....	35,107	34,995	37,194	37,629	37,865
Other.....	3,491	3,651	3,941	3,941	3,646
Total private forests	38,598	38,646	41,135	41,570	41,511
Total forests...	180,678	185,849	194,210	199,994	206,485

(a) Small plantations on farming properties have been included in 'Other'.

Seedlings raised in nurseries are planted out at densities of 700-900 trees to the acre. A series of thinnings, starting when the trees are about 60 feet high, reduces density to 100-150 trees to the acre by about age thirty. These thinnings are carried out on a commercial basis and make the major contribution to present timber and pulpwood output. The final felling age is aimed at forty to fifty years although for management purposes some earlier felling has been made in the past. Trees of the same age may vary in height; some trees reach 60 feet after ten years of growth while others will not reach this height until twenty years of growth.

## FOREST ADMINISTRATION

## State Forests

State forests are administered by the Woods and Forests Department. The Conservator of Forests is departmental head and each forest reserve is in the charge of a professionally trained forester.

In earlier years when large areas of plantations were being established expenditure by the Department exceeded revenue, but since 1942-43 the revenue has exceeded expenditure including depreciation and interest on loans. By 1954-55 accumulated surpluses had almost matched expenditure on establishment and maintenance of plantations, and it was decided to pay future annual surpluses of the Department to Consolidated Revenue.

Funds employed by the Woods and Forests Department, including its milling operations, amounted to \$30,098,000 at 30 June 1970 of which \$15,887,000 was timber and land at net cost. During 1969-70 working account receipts from the forestry operations of the Department were \$9,753,000 as against payments of \$8,634,000.

### Private Forests

Private forests accounted for approximately 20 per cent of the planted area at 31 March 1970. Three private companies operating pine plantations in the South East control the bulk of private forest land, the balance representing a large number of holdings of a few acres on farming properties throughout the State.

## PRODUCTION

The following table gives the quantity and value of forest logs used during the years from 1964-65 to 1968-69.

**Forest Log Usage, South Australia**

Year	Softwoods		Hardwoods	
	Quantity	Value (a)	Quantity	Value (a)
	'000 sup ft (b)	\$	'000 sup ft (b)	\$
1964-65 .....	322,018	5,630,964	6,944	164,411
1965-66 .....	320,981	5,898,746	5,849	128,825
1966-67 .....	334,111	5,852,789	5,039	114,222
1967-68 .....	312,593	5,303,640	5,147	117,696
1968-69 .....	p328,241	n.a.	p5,418	n.a.

(a) Value on mill skids.

(b) Full round measure.

n.a. not available

p preliminary

Log production is met from final fellings and thinning operations, and planned forest management ensures that the amount of timber cut each year does not exceed new growth. As planting during the ten years before 1925 was relatively small final fellings in recent years have been limited, and thinning operations currently provide over 80 per cent of log production.

With the increasing area of forest reaching the stage of regular and repeated thinning at intervals of about seven years, log production is rising steadily towards the full annual yield which can be cut indefinitely.

Other forest products include firewood, yacca gum and wattle bark.

## PRODUCTION

## EMPLOYMENT

The number of persons directly employed by the Woods and Forests Department in forestry activity in recent years is given below. The Department also employs some 600 persons in milling activities.

The townships of Mount Burr (population 738 at 30 June 1966) and Nangwarry (977) are maintained by the Department.

## State Forestry Employees, South Australia

At 30 June

Classification	1966	1967	1968	1969	1970
Professional staff:					
Foresters.....	32	32	38	37	37
Other.....	36	35	37	39	40
Non-professional field staff .....	12	9	12	30	28
Clerical staff.....	109	114	112	110	112
Labour (silvicultural forest works, etc.) .....	288	254	313	263	258
Total .....	477	444	512	479	475

The extraction of timber from State forests is carried out by contractors. At 30 June 1970, 331 persons were employed extracting timber from forests in South Australia.

## RESEARCH AND ADVISORY SERVICES

The virtual dependence of the South Australian forestry industry on a single species necessitates continued research into the maintenance and expansion of *Pinus radiata* resources, as well as into forestry in general.

The Woods and Forests Department maintains its own research facilities and in addition combines with the Commonwealth Forest Research Institute in operating a regional branch of the Institute at Mount Gambier. Certain aspects of forestry research are also undertaken by the Soils Division of the Commonwealth Scientific and Industrial Research Organization, the Waite Agricultural Research Institute, the University of Adelaide and the Department of Forestry of the Australian National University.

Research activities aimed at an expansion of forestry production include the development of fertilisers, both to stimulate growth and to bring into production land previously considered unsuitable, and the improvement of planting stock through selective breeding. Preventative research is concerned with the extremely important question of soil deterioration and with combating various diseases and pests. Permanent sample plots are maintained in departmental forests for research into various aspects of forest management.

The Woods and Forests Department provides an advisory service in arboriculture and distributes, through the Belair nursery, a wide variety of trees which are suitable for planting in various climatic and soil conditions.

## FOREST PROTECTION

The hot dry summer conditions in the State require forest managements to take considerable precautions and to maintain constant vigilance against forest fire. The clearing of undergrowth, the maintenance of fire-breaks, the manning

of observation towers and the constant readiness of fire fighting units are all an integral part of forestry practice.

Other protective measures include spraying to prevent the disorder known as 'die-back', exposing land before replanting to counteract the bark beetle which is only a problem on felled areas, and the eradication of the various weeds and pests which threaten young plants.

Since the discovery of the *Sirex* wood wasp in Victorian forests in 1961 constant watch has been maintained for any sign of this pest in South Australian pine forests.

### FISHERIES

The entire coastline of South Australia except for the unpopulated area west of Fowlers Bay, is fished commercially. In the sheltered waters of the gulfs, Kangaroo Island, the Coorong and the West Coast bays, there are prawn, net and handline fisheries; in the open off-shore waters tuna, lobster, abalone and shark are sought; and inland in the River Murray a small quantity of fresh water fish is caught each year.

### ADMINISTRATION

Exploitation of the State's fish resources is controlled by two Acts, the South Australian Fisheries Act, 1971 and the Commonwealth *Fisheries Act* 1952-1970. Under the State Act, which is administered by the Fisheries and Fauna Conservation Department, provision is made for the licensing of fishermen, the registration of boats and gear, and the maintenance and improvement of port and harbour facilities. Control of fishing activity is maintained by licence limitations, the establishment of size limits, closed areas and closed seasons, the regulation of amount and type of gear, and the prohibition of the use of explosives or noxious substances.

Patrol boats and four-wheel drive vehicles are used to patrol offshore and inshore waters. Light aircraft operate in conjunction with these units which are based in the major fishing ports on the South Australian coastline.

The Commonwealth Fisheries Act which complements State legislation and provides for management of resources in extra-territorial waters now extends Australia's territorial fishing limit from three miles to twelve miles; this provision came into force on 30 January 1968. For the purpose of determining the twelve mile limit off the South Australian coast straight base lines have been drawn across the entrances to Spencer Gulf and Gulf St Vincent. This action has been taken in accordance with the International Convention of the Territorial Sea and the Contiguous Zone, to which Australia is a party.

### FISHERMEN AND BOATS

Vessels exceeding 60 feet are engaged primarily in tuna fishing and prawn trawling while the majority of vessels in the 25 feet to 60 feet range are used for crayfishing and longlining for shark. Abalone divers generally operate from small aluminium boats between 15 feet and 20 feet in length. The remainder are engaged mainly in handline and net fisheries. Boats and equipment were valued at \$8,452,000 in 1969-70 and \$8,108,000 in 1970-71. The numbers of persons and boats engaged in commercial fishing activities are shown in the following table.



**Fishing: Persons and Equipment Engaged, South Australia**

Particulars	1966-67	1967-68	1968-69	1969-70	1970-71
Persons engaged (a) .....	12,830	13,052	13,250	11,468	11,476
Boats engaged:					
Under 20 feet .....	1,437	1,701	1,953	1,851	1,171
20 feet and under 30 .....	400	432	481	472	345
30 feet and under 40 .....	112	120	126	139	138
40 feet and under 50 .....	52	68	84	78	82
50 feet and under 60 .....	13	18	27	30	29
60 feet and under 70 .....	12	8	7	11	12
70 feet and over .....	12	13	13	10	7
Total .....	2,038	2,360	2,691	2,591	1,784

(a) Includes full-time and part-time licensed fishermen.

The decrease in the number of boats registered in 1970-71 followed the introduction of the 'Survey and Equipment of Fishing Vessels Regulations, 1969' requiring the owner of a fishing vessel to have it surveyed at least once every two years.

**PRODUCTION****Fish**

Tuna, shark, whiting, garfish and salmon are the most important marine species.

Tuna are taken in the waters south of Eyre Peninsula and Kangaroo Island. Occasional catches are taken beyond the continental shelf. Although purse-seining has been attempted, the only successful technique to date is pole fishing with live bait. The use of spotting aircraft has increased the efficiency of fishing operations. Most tuna are landed at Port Lincoln although occasional landings have been made at Port Adelaide.

Whiting are taken commercially in Gulf St Vincent, Spencer Gulf, Investigator Strait and the West Coast bays. In many areas hand lining continues to provide profitable catches as this fish attracts a high price. In other areas of the gulfs and the West Coast large quantities of whiting and garfish are netted.

Shark fishing extends from the Victorian border in the east to Fowlers Bay in the far west. The main landing ports are the South East crayfish ports, Port Adelaide, Port Lincoln and Victor Harbor. Shark are taken by long line and, more recently, by mesh netting.

Australian salmon provides useful off-season fishing for a number of tuna fishermen with the best catches being taken in Spencer Gulf and around Kangaroo Island. Most of these fish are landed at Port Lincoln for canning. In the South East large quantities of salmon trout are netted for crayfish bait. Of other species mullet and snapper are highly regarded as table fish. Mullet are netted in the River Murray Mouth area and snapper are taken by hand and long line in most areas of the State, and by netting in shallower parts of the gulfs and West Coast bays.

Approximately 210 part-time commercial fishermen using drum nets, gill nets and set lines are engaged in fishing on the River Murray and Lakes area. Murray cod and callop are the mainstay of this fishery. This is the only commercial source of fresh water fish in the State because of the general lack of permanent streams and lakes. The river has been sectioned into 'reaches' and 'reserves' and each commercial fisherman is issued with a permit to fish a separate reach.

Production in 1960-61 was valued at \$1,610,000 and by 1968-69 had reached \$3,013,000. In 1969-70 it fell to \$2,874,000 and the gross values of the major species were:

	\$
Spotted whiting . . . . .	1,110,000
Tuna . . . . .	313,000
Shark . . . . .	533,000
Garfish . . . . .	211,000
Snapper . . . . .	182,000
Australian salmon . . . . .	186,000
All other . . . . .	339,000
	<hr/> 2,874,000 <hr/>

The main commercial fish species, together with their production in recent years, are listed in the following table.

### Fish: Production by Species, South Australia

#### Estimated Live Weight

Species	1965-66	1966-67	1967-68	1968-69	1969-70
<b>Marine:</b>	'000 lb				
Australian salmon . . . . .	1,405	2,370	2,382	1,755	3,096
Bream (black) . . . . .	70	35	94	131	38
Garfish . . . . .	741	1,015	809	950	958
Mullet . . . . .	505	545	526	506	364
Mulloway . . . . .	194	359	325	167	92
Ruff . . . . .	376	835	524	416	494
Shark . . . . .	2,063	3,770	3,266	4,245	4,700
Short finned pike (a) . . . . .	282	290	322	354	348
Snapper . . . . .	652	936	855	793	1,065
Tuna . . . . .	13,217	7,521	6,560	7,204	3,909
Whiting (spotted) . . . . .	1,800	1,680	1,809	1,904	2,126
Other marine species . . . . .	425	580	618	523	760
<b>Total . . . . .</b>	<b>21,731</b>	<b>19,937</b>	<b>18,092</b>	<b>18,948</b>	<b>17,950</b>
<b>Freshwater:</b>					
Golden perch (callop) . . . . .	250	300	120	172	180
Murray cod . . . . .	70	90	50	33	105
Bony bream . . . . .	n.a.	n.a.	n.a.	564	344
Tench . . . . .	n.a.	n.a.	n.a.	115	109
Catfish . . . . .	n.a.	n.a.	n.a.	47	40
Other freshwater species . . . . .	n.a.	n.a.	n.a.	86	85
<b>Total . . . . .</b>	<b>320(b)</b>	<b>390(b)</b>	<b>170(b)</b>	<b>1,017</b>	<b>863</b>
<b>Total fish production . . .</b>	<b>22,051(b)</b>	<b>20,327(b)</b>	<b>18,262(b)</b>	<b>19,965</b>	<b>18,813</b>

(a) Previously known as snook.

(b) Freshwater species include golden perch and murray cod only.

n.a. not available

**Crustaceans**

Southern rock lobster are taken by pots between the shore and the edge of the continental shelf. The south-east coast between Kingston and the Victorian border is the main fishing area. Good catches are also taken from grounds around Kangaroo Island, near the Althorpe Islands and Port Lincoln, and along the west coast. Since 1964-65 the value of southern rock lobster production has exceeded the value of scale fish species.

After experimental trawling in 1967 a prawn fishing industry was established in Spencer and St. Vincent Gulfs. Further stocks of prawns were later discovered in the waters of the Great Australian Bight near Streaky and Venus Bays. In the 1969-70 season approximately 2,872,000 lb of prawns valued at \$1,637,000 were landed.

**Lobster Production, South Australia<sup>(a)</sup>**

Particulars	1965-66	1966-67	1967-68	1968-69	1969-70
Estimated gross weight ('000 lb)	6,063	6,249	5,264	4,926	4,578
Value (\$'000) .....	3,334	3,249	3,369	3,448	3,204

(a) Previously known as crayfish.

**Molluscs**

Abalone are found in greatest numbers at depths of 40 to 90 feet on the extensive limestone bottom off the shores of western Eyre Peninsula. Smaller numbers are taken in Spencer Gulf, around Kangaroo Island and on the south-east coast. As yet there is no domestic market for this mollusc. Overseas exports of abalone from South Australia during 1969-70 were valued at \$516,000.

All divers must hold a professional fisherman's licence as well as a special abalone permit issued by the Department of Fisheries and Fauna Conservation.

**Abalone Production, South Australia**

Particulars	1965-66	1966-67	1967-68	1968-69	1969-70
Gross (in shell) weight ('000 lb)	58	630	4,051	3,519	2,383
Value (\$'000) .....	4	63	581	422	405

Squid and cuttlefish are taken in the general net fisheries and mainly sold for bait, although some are sold for human consumption.

In September 1969 with the encouragement of the Department of Fisheries and Fauna Conservation several private consortiums introduced the Japanese oyster from Tasmania into three South Australian estuaries, Coffin Bay, American River inlet and at Coobowie. The introduction was experimental and designed to discover whether the species may become acclimatised to the South Australian marine environment. If the experiments are successful, commercial enterprise in oyster farming will be encouraged.

## MARKETING AND PROCESSING

Marketing and processing arrangements vary according to the species. Tuna are landed at Port Lincoln and then canned for local consumption or frozen for export. Large catches of salmon are generally landed and canned at Port Lincoln, a deep sea port. Southern rock lobster are tailed and frozen for export at most of the main ports, but some are cooked for local consumption. Some prawns are cooked and sold locally but most are frozen and exported. Abalone is either canned or frozen for export. Shark are gutted and headed at sea and are frozen at the port of landing for interstate markets. Other fish are generally iced for dispatch to the Adelaide market or are scaled, filleted and frozen for general distribution.

All of the main landing ports have chilling or freezing facilities and many have processing plants. Several of these are operated by individual buyers but most are depots of the South Australian Fishermen's Co-operative Limited (SAFCOL). This is the larger of the State's two fishermen's co-operatives, the other being the Yorke Peninsula Fishermen's Co-operative based at Moonta. In addition to collecting, processing and distributing fish from the outports, SAFCOL also operates the Adelaide fish market. This is an auction market which handles fish for both members and non-members.

## RESEARCH

The realisation that research is essential for effective fisheries management has promoted several research programmes. Tuna, crayfish, salmon and shark resources are being investigated by a joint Commonwealth and States group consisting of the Division of Fisheries and Oceanography of the Commonwealth Scientific and Industrial Research Organization, the Fisheries Division of the Commonwealth Department of Primary Industry, and the Fisheries departments of New South Wales, Victoria, Tasmania and South Australia. In addition, the State Fisheries and Fauna Conservation Department is conducting shark, rock lobster, prawn and abalone research programmes. All programmes are directed towards providing a scientific basis for the management of the fisheries concerned.

The decision in 1966 of the Commonwealth and the States to establish a joint Fisheries Research and Development Fund gave impetus to already expanding research programmes. The Fishing Industry Research Account was established under the Commonwealth *Fishing Industry Research Act* 1969 which authorises an appropriation from Commonwealth revenue equal to amounts collected from the fishing industry by the State Fisheries Authorities and expended by the States for the development and management of fisheries.

## 9.3 MANUFACTURING

### DEVELOPMENT

Early factory production was orientated to local needs: thus brick kilns, flour mills, tanneries, distilleries and a candle and soap works were among factories recorded in the 1840s. Also in operation were the smaller establishments of saddlers and coachbuilders, while various food and clothing industries were being established. Heavy industry can probably be traced to the production of agricultural machinery, beginning with the stripper of 1843 and including the stump-jump plough of 1876.

The discovery of copper in 1843, together with later discoveries, provided an impetus to certain industrial pursuits. However, the finding of gold in Victoria in 1851 led to an exodus of skilled personnel from which the Colony's infant industries were not fully to recover for some two decades.

A highlight in the industrial progress of the State was the establishment at Port Pirie in 1889 of smelters for the processing of silver-lead ore from Broken Hill. This was primarily responsible for building up Port Pirie's population from about 900 at the 1881 Census to some 8,000 twenty years later, making the town at that time the largest country centre in South Australia.

There had been customs tariffs from very early days, but it was not until the 1880s that they reached a level offering protection to secondary industries. Further stimulus was provided in 1901 when the establishment of the Commonwealth provided for free trade between States and the erection of a common tariff barrier. After the 1914-18 War manufacturing industry again expanded with the assistance of still higher tariffs.

In the following table various measures of industrial development have been recorded for the period since 1920.

**Factory Development, South Australia**

Period	Factories	Persons Employed (a)	Motive Power (b)	Value of Land, Buildings, Plant and Machinery	Value of Production
	No.	No.	'000 hp	\$'000	\$'000
Five-year average:					
1920-21 to 1924-25	1,578	33,382	84	11,415	9,789
1925-26 to 1929-30	1,823	37,617	150	35,816	25,344
1930-31 to 1934-35	1,710	27,409	185	35,206	16,308
1935-36 to 1939-40	2,025	42,337	266	36,680	26,338
1940-41 to 1944-45	2,172	64,778	359	66,218	50,210
1945-46 to 1949-50	2,788	72,302	467	83,876	76,564
1950-51 to 1954-55	3,410	84,490	638	144,164	180,598
1955-56 to 1959-60	4,211	94,045	904	282,584	273,508
1960-61 to 1964-65	5,608	106,262	1,371	512,841	398,608
Year:					
1963-64 .....	5,826	110,813	1,456	560,908	427,356
1964-65 .....	5,887	116,183	1,599	645,469	498,588
1965-66 .....	6,065	118,343	1,653	699,989	527,477
1966-67 .....	6,222	118,220	1,863	762,310	563,764
1967-68 .....	6,255	121,417	1,886	813,610	631,104

(a) Average employment for whole year; includes working proprietors.

(b) Rated horsepower of engines ordinarily in use. From 1940-41 excludes motors driven by electricity of own generation, to avoid duplication.

Despite certain industrial growth, South Australia in the 1930s was still basically a primary producing State; it is over the last thirty years that a rapid growth in the relative contribution of secondary industry to total production has taken place. Development in the 1930s coincided with Government action which reduced company taxation and wharfage charges, and provided for a programme of low-cost housing. The needs of war provided a further stimulus to the industrialisation process during the 1940s; it is since the 1939-45 War, however, that the most impressive development has taken place especially in the motor vehicle, electrical goods and household appliance industries.

## FACTORY STATISTICS BEFORE 1968-69

A description of the content of, and definitions used for, factory statistics before 1968-69 was included on pages 445-7 of the *South Australian Year Book* 1970.

## THE STRUCTURE AND LOCATION OF SECONDARY INDUSTRY

Post-war industrialisation has to a considerable extent evolved around three major industrial groups. The motor vehicle, the electrical goods and the household appliance industries, together with their peripheral suppliers of components and services, have accounted for much of the post-war expansion. These industries are located in, or near Adelaide. In fact the tendency for manufacturing industries, particularly those supplying consumer goods, to congregate near their market has resulted in a heavy concentration of South Australian secondary industries in or near Adelaide.

Generally industrial plants outside the Adelaide Statistical Division are orientated to sources of supply, exceptions being the production of agricultural machinery at Mannum and the presence of woollen mills at Lobethal and Mount Gambier. Wallaroo and Port Lincoln, being central to their markets, are the sites of chemical fertiliser production.

The two most important undertakings beyond the vicinity of Adelaide are the iron and steel complex at Whyalla and the lead smelters at Port Pirie. These undertakings together with the power station at Port Augusta are sited for important mineral sources. Other factories are located near sources of primary products and include the sawmills and paper pulp industries of the South East, the fruit processing plants of the Upper Murray, the wineries and distilleries of the Barossa Valley and the Murray, and various dairy produce factories and fish processing plants.

In the following tables details are given for factories in the principal manufacturing industries in South Australia by statistical divisions. Figures have been rounded to permit publications which would otherwise have been prevented by confidentiality considerations.

**Manufacturing Industries: Timber, Furniture and Paper Products, South Australia, 1967-68**

Statistical Division	Factories	Persons Employed	Salaries and Wages Paid	Costs of Production		Value of Output
				Materials	Other	
	Number			\$'000		
Adelaide .....	660	10,200	24,134	44,795	2,023	91,591
Central .....	20	60	92	57	9	245
Kangaroo Island .....	—	—	—	—	—	—
Mount Lofty Ranges ..	40	220	428	483	46	1,275
Murray .....	30	200	450	1,137	26	1,995
South East .....	70	2,580	7,074	11,737	4,522	32,995
Eyre .....	10	70	174	243	14	593
Northern .....	30	200	445	676	38	1,514
Far North .....	—	—	—	—	—	—
Total State ...	850	13,530	32,798	59,128	6,678	130,208

**Manufacturing Industries: Food and Drink, South Australia, 1967-68**

Statistical Division (a)	Factories	Persons Employed	Salaries and Wages Paid	Costs of Production		Value of Output
				Materials	Other	
	Number			\$'000		
Adelaide .....	350	7,080	17,241	59,548	15,182	113,167
Central .....	30	180	340	714	313	1,867
Mount Lofty Ranges .	110	2,000	4,803	20,622	4,302	38,087
Murray .....	90	1,830	4,276	15,163	5,486	29,842
South East .....	50	510	1,189	7,188	527	10,445
Eyre .....	30	350	721	2,827	542	5,078
Northern .....	40	300	630	1,784	358	3,882
Total State ...	700	12,260	29,242	107,923	26,722	202,549

(a) No details are available for Kangaroo Island and Far North Divisions.

**Manufacturing Industries: Textiles and Clothing, South Australia, 1967-68**

Statistical Division (a)	Factories	Persons Employed	Salaries and Wages Paid	Costs of Production		Value of Output
				Materials	Other	
	Number			\$'000		
Adelaide .....	460	7,050	13,509	18,428	1,890	43,433
Central .....	10	30	33	8	11	82
Mount Lofty Ranges .	30	510	976	1,453	233	3,483
Murray .....	20	60	68	29	18	192
South East .....	20	140	190	580	41	1,027
Eyre .....	10	40	46	12	13	126
Northern .....	30	140	161	189	37	633
Total State ...	580	7,990	15,008	20,704	2,246	49,021

(a) No details are available for Kangaroo Island and Far North Divisions.

**Manufacturing Industries: Non-Metallic, Mineral and Chemical Products  
South Australia, 1967-68**

Statistical Division (a)	Factories	Persons Employed	Salaries and Wages Paid	Costs of Production		Value of Output
				Materials	Other	
	Number			\$'000		
Adelaide .....	300	6,750	20,408	71,390	15,546	150,115
Central .....	10	160	447	2,096	268	3,352
Mount Lofty Ranges .	20	300	816	621	1,207	4,465
Murray .....	10	30	80	143	23	303
South East .....	20	70	162	339	36	817
Eyre .....	10	140	407	2,984	329	4,391
Northern .....	20	80	187	954	110	1,689
Total State ...	380	7,520	22,511	78,556	17,521	165,179

(a) No details are available for Kangaroo Island and Far North Divisions.

**Manufacturing Industries: Basic and Fabricated Metal Products, South Australia  
1967-68**

Statistical Division	Factories	Persons Employed	Salaries and Wages Paid	Costs of Production		Value of Output
				Materials	Other	
	Number			\$'000		
Adelaide .....	2,240	60,150	172,972	335,260	21,984	652,058
Central .....	150	520	873	1,184	55	2,720
Kangaroo Island .....	10	40	74	89	3	224
Mount Lofty Ranges ..	180	710	1,294	1,794	102	4,169
Murray .....	180	1,380	2,938	5,687	370	10,839
South East .....	180	790	1,581	2,364	114	5,425
Eyre .....	130	540	1,044	1,233	66	3,086
Northern .....	200	8,430	28,544	82,272	25,620	159,110
Far North .....	10	90	219	221	10	557
Total State ...	3,290	72,640	209,537	430,103	48,325	838,189

**Manufacturing Industries: Total, All Products, South Australia  
1967-68**

Statistical Division	Factories	Persons Employed	Salaries and Wages Paid	Costs of Production		Value of Output
				Materials	Other	
	Number			\$'000		
Adelaide .....	4,370	96,650	262,350	556,253	59,550	1,106,545
Central .....	230	960	1,794	4,066	656	8,300
Kangaroo Island .....	20	50	91	123	11	306
Mount Lofty Ranges ..	380	3,850	8,660	25,771	5,974	52,940
Murray .....	330	3,520	7,834	22,206	5,930	43,336
South East .....	360	4,120	10,270	22,578	5,259	51,389
Eyre .....	190	1,140	2,398	7,314	968	13,325
Northern .....	330	9,180	30,043	86,323	26,187	167,531
Far North .....	20	120	272	300	19	748
Total State ...	6,220	119,590	323,713	724,935	104,554	1,444,419

Although there were 6,255 factories operating in 1967-68, only 175 or 2.8 per cent had an average employment in excess of 100 persons while 4,747 factories, or 76 per cent of the total employed ten persons or less. In the following table factories are grouped according to the average number of persons employed during the period of operation. The upper section of the table shows the number of factories in each size grouping, and the lower section the number of persons employed in the factories located in the groups. Where a manufacturer operates at more than one location each factory premises is recorded separately.



**Number of Factories and Persons Employed by Size of Factory, South Australia**

Year	Size of Factory (i.e. Average Employment)							
	Under 5	5-10	11-20	21-50	51-100	101-500	Over 500	Total
NUMBER OF FACTORIES								
1963-64	3,143	1,259	636	446	184	130	28	5,826
1964-65	3,205	1,218	650	462	186	138	28	5,887
1965-66	3,380	1,180	681	464	191	142	27	6,065
1966-67	3,490	1,215	687	476	189	140	25	6,222
1967-68	3,540	1,207	681	459	193	148	27	6,255
PERSONS EMPLOYED								
1963-64	6,772	8,693	9,338	14,062	12,692	25,512	34,079	111,148
1964-65	6,810	8,411	9,557	14,658	13,024	27,344	36,971	116,775
1965-66	6,931	8,116	9,965	14,959	13,437	28,950	36,390	118,748
1966-67	7,285	8,369	10,060	15,138	13,530	28,761	35,676	118,819
1967-68	7,371	8,363	9,960	14,452	13,550	29,762	38,613	122,071

The following table records the number of factories in each industrial class for recent years.

**Number of Factories by Class of Industry, South Australia**

Industrial Class	1963-64	1964-65	1965-66	1966-67	1967-68
1. Treatment of non-metalliferous mine and quarry products .....	192	194	206	208	210
2. Bricks, pottery, glass, etc. ....	76	78	73	71	61
3. Chemicals, dyes, explosives, paints, oils, grease .....	100	104	106	110	109
4. Industrial metals, machines, conveyances .....	2,841	2,889	3,051	3,190	3,294
5. Precious metals, jewellery, plate ...	174	171	171	177	177
6. Textile and textile goods (not dress)	57	58	60	65	64
7. Skins and leather (not clothing or footwear) .....	38	36	40	40	37
8. Clothing (except knitted) .....	573	555	539	519	511
9. Food, drink and tobacco .....	737	755	743	739	697
10. Sawmills, joinery, boxes, etc., wood turning and carving .....	413	436	451	452	442
11. Furniture of wood, bedding, etc. ...	221	201	211	216	209
12. Paper, stationery, printing, book-binding, etc. ....	193	194	192	195	202
13. Rubber .....	59	59	58	56	52
14. Musical instruments .....	11	11	10	10	9
15. Miscellaneous .....	108	115	120	140	149
Total classes 1-15 .....	5,793	5,856	6,031	6,188	6,223
16. Heat, light and power .....	33	31	34	34	32
Total all classes .....	5,826	5,887	6,065	6,222	6,255

**EMPLOYMENT IN FACTORIES**

In 1931-32, at the height of the depression, average factory employment in South Australia was 23,830. By 1938-39 it had passed the previous peak of 41,075 reached in 1926-27 and stood at 43,371. There was a rapid increase

in the factory work force in the early years of the 1939-45 War and a new peak of 72,751 was reached in 1942-43, after which it declined for the remaining war years. Since the war the employment level has shown an increase in all but four years to reach the level of 119,844 recorded in 1967-68.

The factory work force in 1967-68 represented 10.9 per cent of the total population compared with 10.0 per cent in 1945-46 and 7.3 per cent in 1938-39. Details of factory employment for each year since 1911 are given in the Statistical Summary on page 604.

Although the trend in total factory employment in the post-war period has been that of a steady increase, employment trends in individual industries have varied considerably. During 1967-68 the average number of persons employed in factories in South Australia was 121,417.

### SALARIES, WAGES, AND OTHER COSTS

In 1946-47, the average of wages and salaries per employee was \$597; however, this figure had doubled by 1951-52 when it stood at \$1,313, and by 1967-68 had reached \$2,811, over four times the 1946-47 rate. A comparison of the male and female rates shows little variation over the period with the female rate being 52 per cent of the male rate for 1967-68.

The following table shows aggregate and average wages and salaries paid over the ten years 1958-59 to 1967-68. Working proprietors and their drawings have been excluded.

**Factories: Salaries and Wages Paid, South Australia**

Year	Salaries and Wages Paid			Average Per Employee		
	Males	Females	Persons	Males	Females	Persons
	\$'000			\$		
1958-59	148,536	17,754	166,290	1,985	1,087	1,824
1959-60	170,666	19,809	190,475	2,176	1,151	1,992
1960-61	177,245	20,720	197,965	2,250	1,184	2,057
1961-62	178,771	20,291	199,062	2,281	1,220	2,095
1962-63	197,821	22,246	220,067	2,377	1,240	2,175
1963-64	215,127	25,188	240,315	2,457	1,312	2,251
1964-65	245,566	28,659	274,225	2,689	1,372	2,444
1965-66	252,260	30,691	282,951	2,720	1,420	2,474
1966-67	266,640	32,466	299,105	2,880	1,502	2,619
1967-68	295,065	34,995	330,060	3,092	1,592	2,811

Other major production costs during 1967-68 were materials used, \$727,538,000; non-returnable containers etc., \$30,937,000; tools replaced and repairs, \$29,542,000; and power, fuel, light, lubricating oil and water, \$56,205,000.

The following table reflects the changing pattern of fuel usage in factories in recent years. The values of coal and wood used have declined, while those for gas, fuel oils, electricity and coke have increased by 224 per cent, 75 per cent, 43 per cent and 178 per cent respectively during the period from 1963-64 to 1967-68.

**Fuel and Power Used in Factories, South Australia**

Fuel (a)	1963-64	1964-65	1965-66	1966-67	1967-68
	\$'000				
Coal.....	9,428	9,543	9,008	8,471	7,416
Coke .....	4,570	4,895	6,691	11,797	12,684
Wood .....	747	648	582	522	460
Fuel oils (b) .....	7,788	9,246	10,575	11,858	13,629
Gas .....	650	703	967	1,770	2,105
Electricity .....	11,212	12,555	13,794	14,505	16,014

(a) Includes value of coal and oil used as materials.

(b) Includes tar fuel.

The contribution of the various specified costs of production to the total value of output is summarised in the following table.

**Factories: Costs and Output, South Australia**

Year	Salaries and Wages	Costs of Production		Value of Output
		Materials Used	Other (a)	
		\$'000		
1963-64 .....	240,315	558,884	75,547	1,061,786
1964-65 .....	274,225	620,682	87,560	1,206,830
1965-66 .....	282,951	647,311	95,751	1,270,539
1966-67 .....	299,105	673,949	105,447	1,343,160
1967-68 .....	330,060	727,538	116,685	1,475,328

(a) Includes containers, tools replaced, repairs, power and fuel used, lubricants and water.

**VALUE OF OUTPUT AND PRODUCTION**

A common measure of factory activity is that of value of output, this being the value of goods manufactured, plus amounts received for repairs and for work done on commission.

In the years immediately following the 1914-18 War the annual value of factory output was approximately \$40 million. After reaching a peak of \$74 million in 1926-27 output declined with a low point of \$39 million occurring in the depression year 1931-32. War time output showed some increase, but it was not until after the 1939-45 War that the value of factory output began to rise rapidly. Early rises which involved a trebling of output between 1945-46 and 1951-52 were, however, largely attributable to a rising price structure. Steadier prices after 1952-53 suggest that a substantial part of the increase from this date represented an increase in physical output. The value of output exceeded \$600 million in 1955-56 and \$800 million in 1960-61. In 1967-68 the value of output was \$1,475,328,000.

Value of production, *i.e.* the value added to raw materials by factory production, is useful both as a guide to the growth of secondary industry and as a measure of the relative contribution of the various industrial classes to total production.

Factory production has increased markedly since the 1939-45 War. However, when considering the statistics of value of production given in the next table, it should be borne in mind that prices and costs have risen substantially in the post-war period.

**Value of Factory Production, South Australia  
1925-26 to 1967-68**

Period	Total Production	Production Per Employee	Production Per Head of Population
	\$'000	\$	\$
Annual average:			
1925-26 to 1929-30 .....	25,345	701	44
1930-31 to 1934-35 .....	16,308	625	28
1935-36 to 1939-40 .....	26,338	646	44
1940-41 to 1944-45 .....	50,210	794	82
1945-46 to 1949-50 .....	76,565	1,089	116
1950-51 to 1954-55 .....	180,598	2,202	238
1955-56 to 1959-60 .....	273,508	3,003	309
1960-61 to 1964-65 .....	398,608	3,897	397
Year:			
1963-64 .....	427,356	4,003	419
1964-65 .....	498,588	4,444	475
1965-66 .....	527,477	4,612	489
1966-67 .....	563,764	4,937	511
1967-68 .....	631,104	5,375	564

### FACTORY PREMISES AND EQUIPMENT

The value of productive factory premises, land and buildings, at 30 June 1968 was \$310,019,000. Where the premises and equipment are the property of the occupier the value used is the depreciated value or book value existing in respect of them. Where premises or equipment are rented the value has been estimated by capitalising the annual rental for fifteen years in the case of land and buildings, and ten years for plant and machinery. Because of these methods of valuation the value given is not the same as total investment in industrial premises and equipment.

The value of plant and machinery employed in the above premises covers all machinery, implements, tools and includes vehicles and plant for the conveyance of raw materials. The total estimated value of plant and machinery employed at 30 June 1947 was \$36.8 million, a little more than 7 per cent of the value at 30 June 1968—\$504 million.

### SELECTED FACTORY PRODUCTS

Details, for the years 1965-66, 1966-67 and 1967-68, of the quantity and selling value at the factory, excluding delivery costs and charges and excise duty where applicable, of selected factory products were included on pages 463-4 of the *South Australian Year Book* 1970.

### INDIVIDUAL INDUSTRIES

In this section details are given of major South Australian secondary industries. However, statistics relating to a number of important industries are not available for publication because of the need to maintain confidentiality of details for individual businesses. Where the activities of a factory encompass more than one industry and the operations of the factory are not statistically divisible all

details of the establishment are accredited to the major activity. Statistics for an individual industry may therefore include limited outside activity and may exclude production which is ancillary to other industries.

In the following tables 'Persons Employed' refers to average employment for the whole year; 'Motive Power' to the rated horsepower of engines ordinarily in use, but excluding motors driven by electricity generated within the plant; and 'Value of Premises and Equipment' to book values at the end of each year. Allowance has been made for rent by capitalising the annual rental for fifteen years in the case of land and buildings, and ten years for plant and machinery. The drawings of working proprietors are excluded from 'Salaries and Wages'.

### Cement Products

The post-war building boom resulted in an expansion of the building materials industries. Supported by two producers of portland cement are ninety-three firms producing a variety of cement products. The output of the cement products industry is largely accounted for by ready mixed concrete, pre-stressed concrete, concrete pipes, modular masonry and cement roofing tiles. In addition considerable quantities of asbestos cement sheeting and pipes are produced each year.

#### Cement Products (Excluding Asbestos Cement), South Australia

Year	Factories	Persons Employed	Motive Power	Value of Premises and Equipment	Salaries and Wages Paid	Materials, Fuel and Power Used	Value of Output	Value of Production
	No.	No.	hp	\$'000	\$'000	\$'000	\$'000	\$'000
1963-64 .....	85	1,107	6,802	5,996	2,808	8,878	15,618	6,740
1964-65 .....	84	1,127	6,463	6,289	3,118	10,243	17,221	6,978
1965-66 .....	87	1,019	6,884	6,595	2,646	9,879	15,642	5,763
1966-67 .....	86	1,015	7,087	6,376	2,960	9,213	15,436	6,223
1967-68 .....	93	1,013	7,740	6,393	2,980	9,490	16,215	6,725

### Bricks and Tiles

There are a considerable number of clay brick producers operating in South Australia. The majority of these brickworks are located near Adelaide and in the Adelaide Hills, with larger country plants at Nuriootpa, Port Pirie and Whyalla. One organisation accounts for nearly all terracotta roofing tile production.

#### Brick and Tile Works, South Australia

Year	Factories	Persons Employed	Motive Power	Value of Premises and Equipment	Salaries and Wages Paid	Materials, Fuel and Power Used	Value of Output	Value of Production
	No.	No.	hp	\$'000	\$'000	\$'000	\$'000	\$'000
1963-64 .....	40	815	9,582	4,057	2,023	1,993	5,957	3,964
1964-65 .....	40	812	11,599	6,760	2,249	2,284	6,577	4,294
1965-66 .....	37	791	13,379	7,385	2,026	2,181	6,180	4,000
1966-67 .....	36	725	12,511	6,755	2,017	2,127	5,864	3,738
1967-68 .....	30	629	11,736	6,332	1,870	2,111	5,806	3,695

### Industrial and Heavy Chemicals

Foremost in the production of industrial and heavy chemicals is a large soda ash plant at Osborne, associated with nearby saltfields at Dry Creek. This plant is the major producer in the Australian alkali industry.

Two organisations are involved in the production of industrial gases and a further plant produces sulphuric acid, largely for use in the fertiliser industry.

### Industrial and Heavy Chemicals, South Australia

Year	Factories	Persons Employed	Motive Power	Value of Premises and Equipment	Salaries and Wages Paid	Materials, Fuel and Power Used	Value of Output	Value of Production
	No.	No.	hp	\$'000	\$'000	\$'000	\$'000	\$'000
1963-64 .....	16	979	10,727	13,875	2,799	4,964	12,816	7,852
1964-65 .....	16	991	10,577	14,169	3,119	4,876	15,589	10,713
1965-66 .....	17	988	11,249	13,965	3,126	5,652	15,166	9,514
1966-67 .....	18	1,014	12,156	14,645	3,286	6,608	16,904	10,296
1967-68 .....	20	1,026	15,371	15,182	3,534	6,336	16,640	10,304

### Paints

A variety of paint and allied finishes are produced in plants operated by a number of major paint manufacturers. This industry has been subject to expansion both in output and technical progress with recent emphasis on industrial and plastic paints.

### Paint and Varnish Factories, South Australia

Year	Factories	Persons Employed	Motive Power	Value of Premises and Equipment	Salaries and Wages Paid	Materials, Fuel and Power Used	Value of Output	Value of Production
	No.	No.	hp	\$'000	\$'000	\$'000	\$'000	\$'000
1963-64 .....	16	460	2,396	2,282	1,103	4,782	8,822	4,040
1964-65 .....	19	480	2,443	2,358	1,216	5,284	9,515	4,231
1965-66 .....	20	480	2,365	2,367	1,305	5,024	9,136	4,112
1966-67 .....	21	468	2,690	2,524	1,360	4,751	8,395	3,644
1967-68 .....	20	434	2,728	2,490	1,323	4,724	8,618	3,894

### Chemical Fertilisers

In the chemical fertiliser industry there are major plants at Port Adelaide, Port Lincoln and Wallaroo. The most important product is superphosphate which represented approximately 69 per cent of the total value of output in 1967-68, with various mixed fertilisers accounting for most of the balance.

### Mineral Oil

Before 1963 production in this field was comparatively small and confined largely to the processing of various bituminous products. However, in March 1963 a further milestone in industrial development was reached with the opening of an oil refinery at Port Stanvac, some fifteen miles south of Adelaide. The Port Stanvac refinery has provided a variety of petroleum products including refinery gas for conversion into domestic gas, and residual oil for use in electricity generation.

### Metal Extraction and Refining

Since the turn of the century a significant proportion of the iron ore used in the Australian steel industry has come from the Middleback Ranges, inland from Whyalla. In 1941, with the installation of a blast furnace, Whyalla became a major source of Australia's foundry iron. Development of the industry in Whyalla was furthered by the commissioning of a basic oxygen steel works in May 1965 and an iron ore pelleting plant in September 1968.

Port Pirie is the site of one of the world's largest lead smelters, treating ore railed from Broken Hill. The plant also produces silver, gold, cadmium and copper by-products. A new plant has recently been completed for the recovery of zinc and, to a lesser extent, lead from a huge slag dump.

### Plant, Equipment, Machinery and other Engineering

For a number of years South Australia has been one of the leading States in the production of the larger household appliances, including refrigerators, washing machines and stoves. These items constitute a significant part of the total output shown in the next table. Also included are manufacturers of industrial, construction, and earthmoving machinery, air conditioning equipment, metal furniture and office equipment, and a wide variety of fabricated steel products, together with a large number of general engineering workshops.

#### Plant, Equipment, Machinery and Other Engineering, South Australia

Year	Factories	Persons Employed	Motive Power	Value of Premises and Equipment	Salaries and Wages Paid	Materials, Fuel and Power Used	Value of Output	Value of Production
	No.	No.	hp	\$'000	\$'000	\$'000	\$'000	\$'000
1963-64 .....	508	16,409	60,548	46,527	36,887	67,996	125,503	57,507
1964-65 .....	523	17,778	63,545	50,697	43,615	73,735	140,816	67,081
1965-66 .....	541	18,306	68,951	52,354	46,543	72,693	148,013	75,319
1966-67 .....	579	17,847	72,490	54,330	46,983	74,347	149,333	74,986
1967-68 .....	617	18,836	80,317	68,203	53,612	90,745	176,166	85,421

### Electrical Machinery, Cables and Apparatus

This classification includes two producers of cables and wires, the production of fluorescent and other light fittings, and of household electrical fittings.

#### Electrical Machinery, Cables and Apparatus, South Australia

Year	Factories	Persons Employed	Motive Power	Value of Premises and Equipment	Salaries and Wages Paid	Materials, Fuel and Power Used	Value of Output	Value of Production
	No.	No.	hp	\$'000	\$'000	\$'000	\$'000	\$'000
1963-64 .....	149	2,610	3,457	4,233	4,928	9,534	18,388	8,855
1964-65 .....	147	2,757	4,560	6,291	5,493	11,145	20,991	9,846
1965-66 (a) ...	194	2,851	5,402	7,507	5,777	11,085	21,126	10,040
1966-67 (a) ...	204	3,276	7,033	8,914	7,179	13,101	25,310	12,209
1967-68 (a) ...	210	3,509	7,338	9,666	8,142	14,663	28,991	14,328

(a) Figures from 1965-66 not strictly comparable with earlier years owing to the inclusion of a number of factories which have been reclassified.

Not included in the preceding table is the output of a very large enterprise manufacturing mainly radio and television apparatus but which also produces electrical cable and wires, and lighting equipment.

### Railway Rollingstock

The principal workshop of the South Australian Railways is situated at Islington. Although concerned primarily with repairs and maintenance, a number of power rail cars and a variety of goods wagons and freight cars have been constructed at Islington in recent years. The South Australian Railways maintains four other metropolitan workshops and seven country workshops, mainly for servicing, with the largest being at Peterborough.

Repairs and maintenance to Commonwealth Railways rollingstock operating from Port Pirie to Kalgoorlie and Alice Springs are carried out in workshops located at Port Augusta.

### Motor Vehicles

The largest single industry in South Australia and a major contributor to the post-war industrial growth is the motor vehicle industry. However, as there are only four firms engaged in motor vehicle production, statistics relating to production are not published as the release of total figures could possibly reveal the details of one firm.

Immediately after the 1939-45 War, General Motors-Holden Pty Ltd prepared for the production of an Australian built car, and volume production of the 'Holden' commenced in 1948. The success of this car has led to a number of major increases in productive capacity by the firm involving not only considerable expansion at the Woodville site but also the establishment of a construction and assembly plant at Elizabeth.

Tonsley Park has become the centre of manufacturing operations for Chrysler Australia Ltd and in July 1967 the company expanded its operations and opened a large foundry and engine plant at Lonsdale, near Port Stanvac.

These large motor vehicle plants in turn absorb the products of many establishments producing vehicle components. Other manufacturers produce omnibus and commercial vehicle bodies, fork lift trucks, garage equipment, trailers, caravans, and a wide range of vehicle accessories.

Repairs to motor vehicles are carried out in the larger workshops operated by new vehicle distributors and in the many smaller workshops generally associated with service stations.

### Motor Vehicle Repair Workshops, South Australia

Year	Factories	Persons Employed	Motive Power	Value of Premises and Equipment	Salaries and Wages Paid	Materials, Fuel and Power Used	Value of Output	Value of Production
	No.	No.	hp	\$'000	\$'000	\$'000	\$'000	\$'000
1963-64 .....	1,355	7,158	9,045	20,856	12,058	15,403	35,128	19,725
1964-65 .....	1,373	7,443	11,301	22,244	13,681	17,288	39,701	22,413
1965-66 .....	1,423	7,277	11,906	23,656	13,655	17,628	41,011	23,383
1966-67 .....	1,471	7,351	12,301	24,416	14,562	18,010	42,633	24,623
1967-68 .....	1,496	7,382	12,355	24,792	15,454	18,957	44,482	25,525

### Ship and Boat Building

The largest shipyards in Australia are located at Whyalla. Since 1940 over fifty vessels have been constructed in these yards, the most recent launching being that of the 62,000 ton oil tanker *Amanda Miller*, the largest ship built in Australia, in February 1971. Five others were 55,000 ton vessels, the four iron ore carriers, *Iron Hunter*, *Bogong*, *Darling River* and *Yarra River*, and the bauxite carrier *Clutha Oceanic*.

Tugs and larger fishing boats are built in shipyards at Port Adelaide and other establishments produce smaller commercial and pleasure craft and carry out slipway repair work.



**Agricultural Machinery and Implements**

The production of agricultural machinery and implements is one of the State's oldest industries. The industry contains a number of comparatively large producers, four of whom accounted for about 78 per cent of total output in 1967-68.

**Agricultural Machinery and Implements, South Australia**

Year	Factories	Persons Employed	Motive Power	Value of Premises and Equipment	Salaries and Wages Paid	Materials, Fuel and Power Used	Value of Output	Value of Production
	No.	No.	hp	\$'000	\$'000	\$'000	\$'000	\$'000
1963-64 .....	65	2,008	6,917	4,076	4,291	6,137	14,090	7,953
1964-65 .....	73	2,132	6,990	4,717	5,093	7,228	17,117	9,888
1965-66 .....	83	2,079	8,581	5,011	4,753	6,063	14,008	7,945
1966-67 .....	84	2,146	8,791	5,177	5,185	6,392	16,193	9,801
1967-68 .....	90	2,202	9,346	5,679	5,745	7,821	17,324	9,503

**Sheet Metal Working**

Details of factories whose main activities are sheet metal working, pressing and stamping are given in the following table.

**Sheet Metal Working: Pressing and Stamping, South Australia**

Year	Factories	Persons Employed	Motive Power	Value of Premises and Equipment	Salaries and Wages Paid	Materials, Fuel and Power Used	Value of Output	Value of Production
	No.	No.	hp	\$'000	\$'000	\$'000	\$'000	\$'000
1963-64 .....	131	3,322	9,604	10,757	7,323	14,062	27,030	12,968
1964-65 .....	129	3,560	10,524	9,855	8,364	18,833	33,928	15,094
1965-66 .....	127	3,702	10,804	10,701	8,764	17,859	34,096	16,237
1966-67 .....	137	3,530	10,903	11,239	8,540	19,438	34,324	14,886
1967-68 .....	140	3,645	11,438	13,349	9,837	21,235	38,217	16,982

**Ferrous Pipes, Tubes, and Fittings**

A number of large pipe and tube making firms are located in Adelaide. These firms accounted for 19 per cent of the total Australian value of output of ferrous pipes, tubes, and fittings for 1966-67.

**Ferrous Pipes, Tubes, and Fittings, South Australia**

Year	Factories	Persons Employed	Motive Power	Value of Premises and Equipment	Salaries and Wages Paid	Materials, Fuel and Power Used	Value of Output	Value of Production
	No.	No.	hp	\$'000	\$'000	\$'000	\$'000	\$'000
1963-64 .....	8	2,391	16,349	7,596	6,472	13,401	25,181	11,780
1964-65 .....	8	2,668	20,597	7,883	7,888	17,275	31,831	14,556
1965-66 .....	9	2,690	22,734	7,582	7,635	15,588	28,017	12,430
1966-67 .....	10	2,524	23,223	7,986	7,710	13,679	26,710	13,031
1967-68 .....	9	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.

n.a. not available

**Wire and Wireworking (Including Nails)**

Nearly all of the thirty-seven factories associated with the wire working industry are located in Adelaide. Major production items are woven wire, welded wire fabric, processed reinforced rods, springs, barbed wire and nails.

**Wire and Wireworking (Including Nails), South Australia**

Year	Factories	Persons Employed	Motive Power	Value of Premises and Equipment	Salaries and Wages Paid	Materials, Fuel and Power Used	Value of Output	Value of Production
	No.	No.	hp	\$'000	\$'000	\$'000	\$'000	\$'000
1963-64 .....	27	851	2,403	2,833	1,938	5,532	9,292	3,760
1964-65 .....	27	892	2,332	2,937	2,169	6,512	10,518	4,006
1965-66 .....	31	984	2,926	3,860	2,446	6,628	10,689	4,061
1966-67 .....	36	935	3,039	4,343	2,393	6,534	10,790	4,256
1967-68 .....	37	942	3,035	4,214	2,419	7,095	11,247	4,152

**Cotton and Woollen Mills**

Cotton spinning and weaving is carried out in three mills located in the metropolitan area, with the most important products being sheeting, canvas and duck, and towelling.

The two largest of three operative woollen mills are located at the country centres of Lobethal and Mount Gambier. Activity is concentrated largely on the production of blankets and rugs and on worsted spinning.

**Cotton and Woollen Mills, South Australia**

Year	Factories	Persons Employed	Motive Power	Value of Premises and Equipment	Salaries and Wages Paid	Materials, Fuel and Power Used	Value of Output	Value of Production
	No.	No.	hp	\$'000	\$'000	\$'000	\$'000	\$'000
1963-64 .....	7	1,922	6,579	7,265	3,855	6,986	13,544	6,558
1964-65 .....	7	2,040	6,880	6,895	4,193	7,972	15,517	7,545
1965-66 .....	7	2,095	7,240	7,117	4,436	8,093	15,638	7,544
1966-67 .....	7	1,988	7,171	6,636	4,647	8,020	16,470	8,451
1967-68 .....	7	2,018	7,562	6,728	4,988	8,385	16,492	8,107

**Food and Drink**

Details of various food and drink industries which together accounted for 14 per cent of the value of factory output in 1967-68 are given in the following table.

**Food and Drink: South Australia, 1963-64 to 1967-68**

Details	Unit	1963-64	1964-65	1965-66	1966-67	1967-68
Factories .....	Number	737	755	743	739	697
Persons employed .....	Number	11,614	11,914	12,324	12,288	12,264
Motive power .....	horse-power	69,548	72,202	74,958	77,824	77,612
Value of premises and equipment .....	\$'000	58,604	62,458	65,260	69,402	71,361
Salaries and wages paid .....	\$'000	22,098	23,978	26,246	28,354	29,242
Materials, fuel and power used .....	\$'000	104,370	114,323	119,444	129,709	134,645
Value of output .....	\$'000	151,230	167,087	175,135	194,624	202,549
Value of production .....	\$'000	46,860	52,765	55,691	64,916	67,904

**Flour Milling and Bakeries**

The post-war years have seen considerable consolidation in the flour milling industry. In 1946-47 there were thirty-nine operative mills compared with sixteen in 1967-68. Of these sixteen mills, three are located at Port Adelaide, one at Mile End, one at Salisbury and the remainder are located in country areas. Employment in flour milling totalled 384 persons in 1967-68 with a value of output of \$15,974,000 and a value of production of \$2,651,000.

Details of establishments producing bread, cakes and pastries are shown in the following table.

### Bakeries, South Australia

Year	Factories	Persons Employed	Motive Power	Value of Premises and Equipment	Salaries and Wages Paid	Materials, Fuel and Power Used	Value of Output	Value of Production
	No.	No.	hp	\$'000	\$'000	\$'000	\$'000	\$'000
1963-64 .....	282	1,877	4,531	8,275	3,350	10,313	17,620	7,308
1964-65 .....	278	2,022	4,810	8,769	3,812	11,213	19,119	7,906
1965-66 .....	267	2,091	5,072	8,599	4,109	11,667	20,203	8,537
1966-67 .....	263	2,108	5,513	8,844	4,476	12,234	21,619	9,385
1967-68 .....	254	2,147	5,355	9,004	4,732	12,772	22,336	9,563

### Wineries and Distilleries

Another early industry and one involving traditional skills is that of wine-making. In 1967-68, South Australia accounted for 61 per cent of the total value of output of Australian wineries and distilleries. Principal production areas are the Barossa Valley, the Upper Murray irrigation areas and the districts south of Adelaide. A description of the South Australian wine industry was included on pages 376-95 of the *South Australian Year Book* 1968.

### Wineries and Distilleries, South Australia

Year	Factories	Persons Employed	Motive Power	Value of Premises and Equipment	Salaries and Wages Paid	Materials, Fuel and Power Used	Value of Output	Value of Production
	No.	No.	hp	\$'000	\$'000	\$'000	\$'000	\$'000
1963-64 .....	72	1,393	11,503	7,830	2,803	12,842	19,884	7,042
1964-65 .....	74	1,461	12,142	8,406	3,033	14,010	23,119	9,109
1965-66 .....	78	1,481	12,553	9,016	3,414	14,156	22,437	8,281
1966-67 .....	75	1,490	12,548	9,741	3,637	16,774	27,667	10,893
1967-68 .....	73	1,633	13,049	11,241	4,098	18,764	32,532	13,768

### Sawmilling

Well over half of Australia's plantation grown pines are in South Australia. Details of milling operations are given in the table below. Of the eighty-six mills recorded for 1967-68, sixty were in areas outside the Adelaide Statistical Division with almost all the larger mills being located near the South East forests. The State Woods and Forests Department operates mills at Mount Gambier, Mount Burr, and Nangwarry. In addition to the milling of logs for flooring, cases, etc. facilities exist for kiln drying and timber preservation, with increasing quantities of fencing posts and poles being treated each year.

### Sawmills, South Australia

Year	Factories	Persons Employed	Motive Power	Value of Premises and Equipment	Salaries and Wages Paid	Materials, Fuel and Power Used	Value of Output	Value of Production
	No.	No.	hp	\$'000	\$'000	\$'000	\$'000	\$'000
1963-64 .....	91	2,485	37,796	9,863	4,872	16,553	26,402	9,849
1964-65 .....	89	2,429	38,164	10,454	5,266	18,254	28,786	10,533
1965-66 .....	95	2,511	37,325	10,273	5,408	16,879	27,679	10,800
1966-67 .....	89	2,370	37,843	10,550	5,427	15,337	25,910	10,573
1967-68 .....	86	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.

n.a. not available

In South Australia there are some 289 joinery workshops. In 1967-68 these workshops employed 2,123 persons, with output being valued at \$13,715,000 and production at \$6,891,000. The motive power of electric motors employed has increased steadily over the last seven years from 8,651 horsepower in 1960-61 to 12,816 horsepower in 1967-68.

### Cabinet and Furniture Making

Details of wooden cabinet and furniture making establishments are given in the following table. The 166 factories in 1967-68 varied in size from the many small establishments run solely by a working proprietor or employing one or two persons to three factories each employing over 100 persons.

#### Cabinet and Furniture Making, South Australia

Year	Factories	Persons Employed	Motive Power	Value of Premises and Equipment	Salaries and Wages Paid	Materials, Fuel and Power Used	Value of Output	Value of Production
	No.	No.	hp	\$'000	\$'000	\$'000	\$'000	\$'000
1963-64 .....	178	1,794	5,995	3,614	3,127	6,233	11,549	5,316
1964-65 .....	160	1,666	4,742	3,277	3,104	6,032	11,234	5,202
1965-66 .....	168	1,750	5,557	3,730	3,246	5,824	11,434	5,611
1966-67 .....	170	1,693	5,532	4,116	3,331	5,626	11,357	5,731
1967-68 .....	166	1,716	5,695	4,338	3,557	6,323	12,382	6,058

### Newspapers and Periodicals

There are two large establishments producing newspapers in Adelaide. Newspaper printing offices are also located in some thirty-one country towns, a number of these producing newspapers for more than one locality. The press in South Australia is discussed on pages 214-5.

#### Newspapers and Periodicals, South Australia

Year	Factories	Persons Employed	Motive Power	Value of Premises and Equipment	Salaries and Wages Paid	Materials, Fuel and Power Used	Value of Output	Value of Production
	No.	No.	hp	\$'000	\$'000	\$'000	\$'000	\$'000
1963-64 .....	39	1,249	5,274	8,748	3,235	5,370	11,787	6,416
1964-65 .....	39	1,279	5,324	9,550	3,468	5,686	12,238	6,552
1965-66 .....	39	1,315	6,133	9,783	3,475	5,531	12,737	7,206
1966-67 .....	38	1,318	6,270	9,983	3,728	5,666	12,833	7,167
1967-68 .....	39	1,320	6,374	9,903	3,993	6,013	13,818	7,805

### Printing and Bookbinding

Particulars of general printing establishments, other than those printing newspapers and periodicals, are given in the following table. Excluded are the extensive activities of the State Government Printing Department.

The activities of one establishment include the printing and binding of a wide range of books for Australian and overseas publishers.

**General Printing and Bookbinding, South Australia**

Year	Factories	Persons Employed	Motive Power	Value of Premises and Equipment	Salaries and Wages Paid	Materials, Fuel and Power Used	Value of Output	Value of Production
	No.	No.	hp	\$'000	\$'000	\$'000	\$'000	\$'000
1963-64 .....	115	1,732	3,588	6,887	3,495	4,153	10,405	6,253
1964-65 .....	115	1,729	3,663	6,853	3,697	4,343	10,760	6,417
1965-66 .....	113	1,829	3,919	7,694	4,147	4,804	12,104	7,300
1966-67 .....	117	1,877	4,139	8,246	4,332	4,854	12,558	7,704
1967-68 .....	123	1,922	4,331	8,413	4,653	5,403	13,982	8,579

A further nineteen factories in 1967-68 were involved in the production of cardboard containers and paper bags. Containers and bags to the value of \$10,290,000 were produced, with the value of production being \$4,158,000. Employment in these establishments totalled 743.

**Electricity Generation**

The Electricity Trust of South Australia is responsible for the generation of most of the State's electricity requirements. A summary of the activities of the Electricity Trust is given in Part 8.6.

**Government Electricity Generating Stations, South Australia**

Year	Factories	Persons Employed	Motive Power	Value of Premises and Equipment	Salaries and Wages Paid	Materials, Fuel and Power Used	Value of Output	Value of Production
	No.	No.	hp	\$'000	\$'000	\$'000	\$'000	\$'000
1963-64 .....	10	1,436	841,778	77,515	3,968	8,527	20,211	11,684
1964-65 .....	9	1,492	908,983	84,426	4,080	n.a.	n.a.	n.a.
1965-66 .....	12	1,421	911,901	77,149	4,460	n.a.	n.a.	n.a.
1966-67 .....	13	1,457	1,072,974	99,999	4,713	n.a.	n.a.	n.a.
1967-68 .....	13	1,525	1,073,174	99,407	5,355	n.a.	n.a.	n.a.

n.a. not available

Small quantities of electricity are generated by local authorities or private firms for domestic consumption in certain country areas, and a number of private firms operate power stations for their own needs.

**AUSTRALIAN INTEGRATED ECONOMIC CENSUSES, 1968-69**

Economic census statistics in the past have had serious limitations despite the fact that they covered a broad area of the whole economy. Because of the special-purpose nature of each of the censuses, there were no common definitions of data, and there was no common system of reporting units, and therefore aggregation of statistics from different censuses was not possible. As no standard industrial classification existed, industry boundaries were not defined in ways which would prevent overlapping or gaps occurring between the industrial sectors covered by the censuses. The previous censuses of manufacturing, mining and retail trade covered large and important sectors of the whole economy, and they included many of the same broad types of data as those needed for current economic indicators. To be accurate, such statistics should be backed periodically by comprehensive benchmark data of the kind normally available only from censuses. However, because of the specialised nature of the units and differing data on which the censuses were designed, and the lack of standard industry boundaries, there were serious obstacles to the reconciliation of statistics

from economic censuses on the one hand and the economic surveys and the employment and earnings series on the other, which would have been necessary if the censuses were to provide benchmark data and a sample framework for the surveys, and satisfactory interim data for checking the movements of the employment and earnings series.

### THE MEANING OF INTEGRATION

For the year ended June 1969 censuses of mining, manufacturing, electricity and gas production and distribution, retail trade and selected services, and wholesale trade were conducted for the first time on an integrated basis.

The integration of these censuses meant that for the first time they were being collected on the basis of a common framework of reporting units and data concepts and in accordance with a standard industrial classification. As a result, the statistics for the industries covered by the censuses are provided with no overlapping or gaps in coverage, and in such a way that aggregates for certain important economic data such as value added, employment, salaries and wages, fixed capital expenditure and stocks can be obtained on a consistent basis for all sectors of the economy covered by the censuses.

### PURPOSES OF INTEGRATION

The integration of the economic censuses was undertaken as a major reorganisation of a large part of the Bureau's work, designed to increase substantially the usefulness and comparability of the kinds of statistics already being collected and published, for purposes of general economic analysis and market research.

#### National Accounts

Like employment statistics and the surveys that have been mentioned above, the national accounts have to be comprehensive for the whole economy. They run across all industries and, in the industry dissections they provide, all economic activities must find a place. The main broad aggregates required for each industry are gross product (that is, contribution to Gross National Product), wages and salaries, capital expenditure and stocks. The economic censuses were potential sources of this information.

The needs of national accounts statistics here do not conflict with those of the statistics for particular industries. On the contrary, the national accounts can provide the common conceptual basis needed for comparability of data between industries, without restricting the scope for the variation in detail which is necessary in order to provide each industry with its own statistics in the most suitable form. The interest of businesses themselves can be met by this common conceptual approach too, as there is no major conflict between national accounting concepts and the accounting concepts familiar to businesses.

#### Comparability of statistics for different levels of unit

The national accounts illustrate a fact which underlies all economic statistics: that different levels of unit are appropriate for different kinds of statistics. In the case of the national accounts, statistics are required for items such as capital expenditure and stocks in some industry detail, and for items such as wages and salaries in geographical detail as well. To be classifiable in this way, such statistics should be collected and tabulated for a particular stratum of business unit, usually called the establishment. Statistics for national accounting items

such as profit and interest receipts and payments, on the other hand, can only be collected and tabulated for a legal-entity type of unit which may be broader than the establishment. Commodity statistics are needed for estimates of input-output transactions, personal consumption expenditure and aggregates at constant prices. For these statistics the unit being tabulated is narrower than the establishment; it is, so to speak, the commodity itself: for example, the tonnage of ice-cream produced, whether made in establishments classified to the ice-cream industry class or not—although the statistics must of course be collected from a business unit. On the other hand, for studies of the sources and uses of capital funds, including overseas investment, the statistics needed are best collected and tabulated for units broader than the legal entity. This type of statistics would relate to business units of ownership and financial control, including groups of legal entities under common ownership and control. Although these examples are drawn from national accounts, there are similar relationships between types of unit and types of statistics in other forms of economic statistics.

This means that comparisons of industry detail cannot be made between statistics corresponding to different levels of unit, even if they are based on a common industry classification, unless something has been done to integrate the units at the various levels. This is one of the most important objectives of the integration of the economic censuses. It requires collecting data in such a way that reconciliation is made between the different levels of detail in each return, or set of returns, collected from each enterprise: commodity sales with establishment sales, establishment sales with enterprise sales, and so on. It also requires the facility to recast statistics collected and published for one level of unit to make them comparable with those for a higher level unit.

### **Enterprise statistics**

The establishment as used in economic censuses is defined mainly in terms of location, rather than in terms of ownership or management. With the growth of multi-establishment enterprises, especially those cutting across several industry boundaries, there has been increasing interest in statistics about enterprises as economic entities. These are the statistics relevant for comparisons with such things as the financial performance of companies, derived from company accounts or from taxation statistics, and in studies of the competitive position of firms. Size-distributions based on establishments can give only a partial picture of the structure of industries; they have to be supplemented by size-distributions of the enterprises engaged in the industry.

The enterprise statistics needed for these purposes must relate to all forms of business units—unincorporated enterprise as well as companies. For some purposes statistics based on operating legal entities as the unit are needed; other purposes require statistics based on groups of such legal entities operating under common ownership or control.

### **Provision for extension of economic censuses into other industries**

The problems referred to earlier which have arisen from the specialised nature of the units and data concepts used in the existing economic censuses are likely to increase with the extension of economic censuses into other industries. A census of wholesale trade could not have been introduced without close attention being paid to its boundaries with manufacturing on the one hand and retail trade on the other. The treatment of the sales branches of manufacturing enterprises had to be determined, and the treatment of wholesaling activity by retailers. Similar problems arise with the planned future introduction of a census

of construction. This industry, like wholesale trade, has areas of overlapping with manufacturing which have required special attention in the new standard industrial classification, in order to avoid the possibility of gaps or overlapping.

### Steps in integration

To meet the purposes of integration, as they have been described, it was therefore necessary to take four major steps, which will ultimately affect most if not all of the economic censuses and surveys conducted by the Bureau:

1. Standardisation of census units: defining business units at standard levels, corresponding to the strata in the business structure for which various types of economic statistics are required and can be collected; devising standard rules for identifying such business units;

2. Establishment of an integrated register of business units: identification of the standard units for all businesses to be covered by economic censuses and surveys, and recording them in a register to be used in the running of the censuses and surveys;

3. Standardisation of the industrial classification: adoption of a common system of classification suitable for all censuses and surveys, to which all the standard business units to be covered would be classified without gaps or duplication;

4. Standardisation of data concepts: defining in common terms the basic items of data for which statistics are required across all industries covered by economic censuses and surveys, to permit comparison and aggregation.

## STANDARDISATION OF CENSUS UNITS

### Types of unit

The business units as standardised for purposes of the integrated economic censuses are at three levels:

- the establishment (and associated administrative offices and ancillary units),
- the enterprise, and
- the enterprise group.

The central unit from which statistical information is collected is the *enterprise*, defined broadly as an operating legal entity. Where a number of legal entities operates as a group, owned or controlled by a single company, the enterprise is not the group as a whole, but each individual operating legal entity in the group.

The group of legal entities owned or controlled by a single company is recognised as a separate type of unit—the *enterprise group*. This is to be used not for collection of census returns but subsequently, for aggregation of certain census data. The enterprise group, in addition, may be appropriate as the collecting unit for certain types of survey, such as overseas investment and local capital raisings, for which the enterprise would be too narrow. The census data aggregated for enterprise groups will provide a body of statistics directly comparable (when classified by industry) with the results of surveys conducted among enterprise groups.

The basic unit for which most data are to be tabulated is the *establishment*, defined in general as a unit covering all the operations carried on under the ownership of one enterprise at a single physical location—such as an individual factory, shop or mine. Enterprises operating more than one establishment report



the data for each of their establishments on an establishment return. They report summary data for all their establishments on enterprise returns, together with some additional data for the enterprise as a whole.

## ESTABLISHMENT OF INTEGRATED REGISTER OF BUSINESSES

### **The Integrated Register**

In order to provide and maintain accurate records of the enterprises and establishments to be covered in economic censuses and surveys it was necessary to set up an *Integrated Register* of businesses. In this register the units of each business corresponding to the three standard levels—establishments (and administrative offices and ancillary units), enterprises and enterprise groups—are identified and numbered in such a way as to record the links between the units at the different levels. The register is recorded on magnetic tapes and provides the means for operating an automated system for addressing and despatching census forms for enterprises and establishments and for handling the subsequent receipt and processing of completed returns.

### **Changes in the establishment concept**

The adoption of a new establishment concept in each of the economic censuses entails an unavoidable break in the continuity of the census statistics, in comparisons with previous years. Special analyses are being made from which it is hoped to derive some estimates of the order of magnitude of the changes, for publication along with the results of the integrated censuses. The main changes in the establishment concept affecting the continuity of statistics can be summarised as follows.

1. In general the establishment in each census now consists of the whole of each physical location, operated by one enterprise, whose main activity is within the scope of the census. There is usually one return only for each establishment, classified to the industry of its main activity. This is in contrast to the previous censuses, in which an establishment could be the part of a location engaged in an activity covered by one of the censuses, and separate returns were required, where practicable, if the activities at the location corresponded to different industries in the same census, or different censuses.

2. A particular effect of the new concept in manufacturing statistics is that establishments in the manufacturing census now include selling and delivery activities at the location, which were formerly excluded from the scope of the factory establishment. On the other hand, the statistics of factory establishments now exclude manufacturing activity carried on as a minor activity of predominantly retail establishments, such as the making up of blinds to customer's orders, dressmaking at frock shops, etc. However, the continuity of the statistics of commodity output will not necessarily be affected by this change. Manufacturing by retailers and wholesalers is reported in the retail and wholesale trade censuses, and commodity detail for this activity is being collected, at least for the larger establishments.

3. The establishment concept used for the electricity and gas industries is an exception to the general concept. Because of the nature of their activities, the single operating location is not suitable as a basis for the establishment engaged in producing or distributing electricity or gas. The establishment unit used consists of all locations operated by the enterprise in the one State.

## STANDARDISATION OF THE INDUSTRIAL CLASSIFICATION

**Australian Standard Industrial Classification**

The Australian Standard Industrial Classification (ASIC), which is a prerequisite to the integration of the economic censuses and surveys, is described in a publication of the Bureau: *Australian Standard Industrial Classification (Preliminary Edition)*, 1969 Vol. 1. The classification system described in that publication defines the industries for which statistics are collected in the economic censuses, thus permitting the scope of each census to be marked out without any gaps or overlapping between them. It also defines the statistical units (establishments, administrative offices and ancillary units, enterprises, etc.) which are classified by industry, and lays down standard rules for identifying them and coding them to the industries of the classification.

Besides being used in the 1968-69 economic censuses, the ASIC will be used in other economic censuses and surveys, population censuses and surveys, and other statistics (national accounts, etc.) derived from the basic statistics. Data classified according to the ASIC can be converted to conform essentially with the International Standard Industrial Classification. It is proposed to publish summary tables of census results converted in this way, to facilitate international comparisons.

The structure of the ASIC comprises four levels. The broadest of these is the 'Division' level, which relates to wide categories such as 'Manufacturing', 'Wholesale and Retail Trade', and 'Community Services'. The structure may be illustrated by the following example. A factory mainly engaged in making aluminium window frames would be classified to:

<i>Division</i>	C	Manufacture
<i>Sub-division</i>	31	Fabricated metal products
<i>Group</i>	311	Fabricated structural metal products
<i>Class</i>	3112	Architectural aluminium products

The fundamental concept of the ASIC is that an industry, that is an individual class, or group, etc., in the ASIC, is an entity composed of the establishments, administrative offices and/or ancillary units which have been classified to it.

Each ASIC class is defined in terms of a specified range of economic activities, designated as primary to it. (Manufacturing aluminium window frames, as shown in the above examples, is primary to class 3112.) Similarly, each ASIC group is defined in terms of the economic activities designated as primary to the classes within that group, and so on.

An establishment which is engaged mainly in economic activities which have been designated as primary to a particular class is classified to that class whether or not that establishment is also engaged in other 'secondary' activities. An administrative office or ancillary unit will be classified to an ASIC class according to the predominant industry of the establishments it administers or serves, while an enterprise will be classified according to the predominant industry of its establishments and ancillary units.

## STANDARDISATION OF DATA CONCEPTS: ESTABLISHMENT STATISTICS

As the enterprise is the basic unit from which statistics are collected in the censuses, the data for the establishment returns had to be capable of being drawn from the records of the enterprise in such a way that they could be reconciled

with the corresponding totals for the enterprise as a whole. The establishment returns for a single enterprise with more than one establishment might belong to different economic censuses, but they would need to balance with a single enterprise return for the whole enterprise. This enterprise return is common to all industries and all economic censuses.

The key items of data entering into this reconciliation, and therefore requiring a common conceptual basis, are:

- turnover,
- stocks,
- purchases and selected expenses,
- employment,
- salaries and wages,
- fixed capital expenditure.

These key items also encompass the main benchmark data required for improving the accuracy of quarterly sample surveys and employment and earnings series, and the data needed from establishments for consistent estimating of the main national accounts aggregates.

### Value added

The fundamental measure of the 'magnitude' or importance of an establishment, in economic censuses, is its value added. This measure can be aggregated for all establishments and industries covered by the censuses without duplication and is the concept generally accepted throughout the world as the measure of the relative importance of industries in economic censuses. It means the value added to materials in manufacturing, the value of minerals mined less that of the materials used in mining, and the value added to merchandise in retail and wholesale trading.

In the integrated economic censuses the common measure of value added in all industries is as follows:

value added *equals* turnover *plus* increase in stocks *minus* purchases, transfers in and selected expenses.

'Transfers in' are goods transferred from another establishment of the same enterprise, either for further processing or for sale. ('Transfers out' are included in turnover.) The 'selected expenses', do not include salaries and wages, interest, rent, depreciation, or overhead expenses usually recorded only for the enterprise as a whole.

Broadly speaking, therefore, the value added is the source from which establishments derive the surplus to meet salaries and wages, interest, rent, depreciation and overhead expenses of the enterprise (that is, those not specified as 'selected expenses' on establishment forms), and to provide a contribution to the profits of the enterprise.

Value added is the concept corresponding to value of production in manufacturing and mining censuses in the past, although it is derived in a different manner. Value of production was obtained by deducting the cost of materials, fuel, etc., used, from the value of output at the factory or mine.

Further points of difference appear below in the detailed explanation of items of turnover and purchases, etc.

**Turnover**

This item includes the components listed below.

Manufacturing, mining, electricity and gas censuses:

- sales of goods produced by the establishment;
- sales of goods not produced by the establishment;
- transfers of goods out to other establishments of the same enterprise;
- bounties and subsidies on production;
- all other operating income (that is, excluding revenue from rent and leasing, interest other than hire purchase interest, dividends, and sales of fixed tangible assets);
- capital work done for own use or for rental or lease.

Retail and wholesale trade censuses:

- sales of goods (owned by the enterprise);
- transfers of goods out to other establishments of the same enterprise (wholesale only);
- selling and purchasing commissions received (wholesale only);
- all other operating income (with the same exclusions as above);
- goods withdrawn from stock for own use (as fixed tangible assets, or for rental or lease).

It will be seen that, despite the differences in the terms used for its components, the concept of turnover is identical in all the integrated economic censuses. In all these censuses, similarly, the details shown in the section of the form for sales of individual commodities are required to agree with one of the items of turnover: sales of goods produced by the establishment, for factories and mines; and sales of goods (owned by the enterprise) for retail and wholesale trade. The commodity details in the manufacturing census now relate to the value of sales instead of the value of output, as formerly, although the output of individual commodities is still asked for in terms of quantities, along with the quantity and value of their sales.

In the case of the mining censuses, the value of output (valued at or near the mine) will be calculated or estimated, as a supplementary series, and will continue to be published.

**Stocks**

The main change to statistics of stocks brought about by the integration of the censuses is due to the use of the new establishment concept: the statistics will relate to total stocks of the establishment, not merely those associated with the main activity covered by the census.

Thus manufacturing establishments now include in their returns any stocks of merchantable goods held, and retail establishments include any stocks of materials held for wholesaling or manufacturing. For mining there is a division in the 'finished-goods' category between 'minerals produced in this establishment' and stocks of 'other goods and minerals purchased for resale'. This is to enable a reconciliation to be made between the aggregate stocks figures and the commodity details of stocks, production and sales of minerals.

**Purchases and selected expenses***Manufacturing and mining*

(1) The new way of deriving value added (that is, as compared with the previous way of deriving value of production) has required that value of purchases be asked for instead of the value of materials, etc., used. The commodity detail in the manufacturing census form is still in respect of usage of materials, etc., but the total figure is on the basis of purchases.

(2) The value of purchases on the form is supplemented by the value of transfers in from other establishments of the enterprise.

(3) In accordance with the broadened establishment concept, purchases of goods for resale are included as well as purchases of materials for use in manufacturing or mining.

(4) Because sales by manufacturing establishments are now valued at actual sales value, whereas factory value of output as asked for in previous censuses was valued on a 'factory-door' basis excluding delivery expenses, some additional expense items are now collected. These are: 'outward freight and cartage' and 'motor vehicle running expenses'. 'Sales commission payments' is also included. These three items are among those deducted from turnover in deriving value added.

(5) In the mining census, output was formerly valued at point of sale, with transport costs shown separately, to enable value at mine to be calculated within the Bureau. In the new census the point-of-sale basis is retained for sales, but the transport cost item is replaced by the standard three items included in all censuses: outward freight and cartage, and motor vehicle running expenses. Sales commission payments are also asked for. As in the other censuses, these relate only to payments made outside the enterprise, as any employees of the mining establishment engaged in transport or selling the mine's products (with certain exceptions for major own-account rail and sea transport operations above a certain traffic limit) are treated as part of the mining establishment.

(6) Charges for commission work and subcontract work are specified as separate items of expense.

*Retail and wholesale trade*

(1) Because of the extension of the establishment concept, purchases in the retail trade census now include goods purchased for wholesale sale as well as those for retail sale. (Similarly the purchases item in the wholesale trade census includes purchases for retail as well as wholesale sale.)

(2) For the same reason, there are items 'purchases of materials for manufacturing' and 'charges for commission and subcontract work' in both censuses.

(3) The items 'outward freight and cartage', 'motor vehicle running expenses' and 'sales commission payments' are included for the same reasons as the corresponding items in the manufacturing and mining censuses.

(4) To complete the range of expenses of retail and wholesale establishments in order to enable value added to be derived consistently, there is a 'residual' item: 'purchases of wrapping and packing materials, electricity and fuel, repair and maintenance expenses'.

**Transfer values**

As mentioned earlier, turnover in all censuses except the retail trade census includes transfers of goods out to other establishments of the same enterprise. (Any transfers between retail establishments are provided for by having purchases

reported inclusive of transfers in, and net of transfers out.) Similarly transfers in from other establishments of the same enterprise are included among the items of purchases, etc., deducted in deriving value added. Transfers, both in and out, are confined to transfers of goods. Services provided by one establishment to another in the same enterprise, in general, are not included among transfers (or sales) even if a charge is made.

In the integrated censuses, the transfer value sought is the value for which the goods would have been sold to the establishment to which they were transferred if it had been under separate ownership, *i.e.* commercial value. However, if such a transfer value cannot be given or estimated by the enterprise, actual book values are accepted and adjusted by the Bureau by a conventional method which gives all the establishments concerned a share of any surplus earned by the enterprise.

### **Employment, salaries and wages**

The main changes made in the employment and wages and salaries part of the forms for 1968-69 were in the direction of simplification. With the new concept of the establishment, for example, it is not necessary for manufacturers to deduct any 'non-manufacturing' employees (such as sales and delivery employees) or their earnings. All employees are to be included, and this includes employment at any ancillary units or administrative offices serving the establishment only—employees likely to be included in the payroll of the establishment in any case. As mentioned earlier, separate geographical detail will be published for units of this type, including those reported on enterprise returns.

### **Rent and leasing expenses**

Annual rent paid has been included in the censuses of manufacturing and mining in the past, but the figures were used to estimate the capital value of rented assets, for inclusion in the statistics of the value of fixed assets, and were not published themselves.

In the 1968-69 censuses rent and leasing expenses have been included in the establishment forms for all censuses, and in the enterprise form. It is intended to publish the results, which will be of particular interest in retail and wholesale trade and in some manufacturing industries. The extension to include leasing expenses reflects interest in the growth of leasing activity.

### **Fixed capital expenditure**

Fixed capital expenditure has not appeared on retail trade census forms in the past, and in manufacturing and mining censuses has appeared in the form of 'additions and replacements', an item used in the year-to-year reconciliation of the value of fixed assets. In the design of the integrated census forms the opportunity was taken to ask for fixed capital expenditure in the detail needed for national expenditure estimates and survey benchmarks, and most likely to be of general use as well. It has been impossible in the past, in estimating fixed capital expenditure for national accounts, to reconcile manufacturing censuses with business surveys, or with the statistics obtained from tax sources. Differences in scope, definitions, etc., meant that the estimates could be fitted into the national accounts framework only with a great deal of uncertainty. The integration of the censuses and the surveys should do much to improve the quality of the estimates in future.

### Value of fixed assets

The manufacturing and mining censuses previously included a section on the book value of land and buildings, plant and machinery. This was dropped from the census forms for establishments in 1968-69, but included in the returns for enterprises, including those in retail and wholesale trade, as well as manufacturing and mining (and electricity and gas).

### Gross margin in retail and wholesale trade

Besides publishing value added in retail and wholesale trade, it is proposed to publish derived statistics of *gross margin* for these censuses, both as an absolute figure and as a percentage of sales. These would make use of specific items of sales and purchases relating to trading transactions, as distinct from manufacturing and other activities secondary to these industries.

Gross margin in retail and wholesale trade would be derived as follows:

sales, transfers out<sup>(a)</sup> and withdrawals from stock for own use (*less* any sales or transfers out<sup>(a)</sup> of goods manufactured by the establishment)<sup>(b)</sup> *plus* increase in stocks *less* purchases of goods for resale and transfers in *equals* gross margin.

### STANDARDISATION OF DATA CONCEPTS: ENTERPRISE STATISTICS

The statistics derived for enterprises from the integrated censuses are standardised because a common enterprise form is used for multi-establishment enterprises, whatever the industry in which their establishments operate, and for single-establishment enterprises the special 'enterprise' items were common to all forms.

### Gross product statistics

Earlier it was said that the new integrated censuses will provide valuable data directly applicable to national accounts estimates. One of the most important items of data of this kind is gross product (measured at market price) and gross product at factor cost. These concepts are related very closely to value added:

Gross product at factor cost equals value added *plus* rent and leasing revenue *minus* rent and leasing charges *minus* all other expenses *minus* land tax, rates and payroll tax.

(This concept differs from that at present employed in the Bureau's national accounts publications, in that it includes net rent and leasing revenue. It accords with the new SNA\* concept, and will in due course be adopted in the Australian national accounts.)

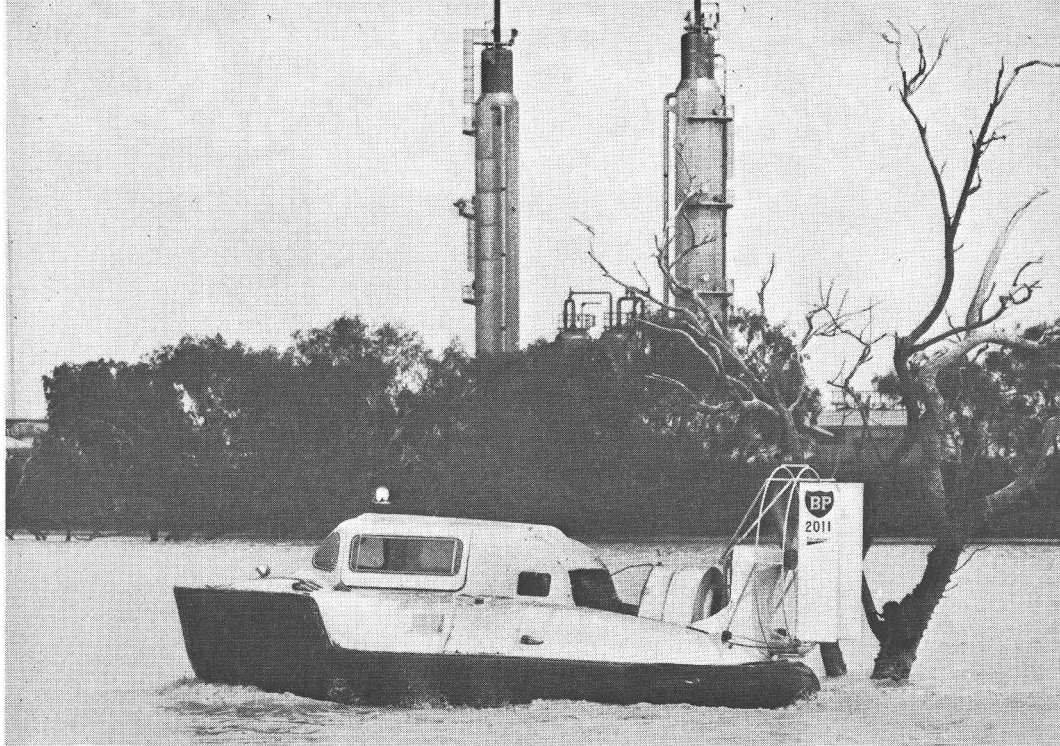
The additional enterprise *expense* items needed are 'other expenses', and land tax, rates and payroll tax. These appear on the enterprise forms used in the integrated censuses.

The item 'other expenses' will probably be of some value to users of the enterprise statistics, quite apart from its purpose in the derivation of gross product. It represents an aggregate of overhead 'non-operating' expenses, all payable outside the enterprise, and each enterprise in a particular industry could usefully compare its own figure for this with the total for the industry.

Gross product at market prices can be derived from gross product at factor cost, but not without some estimation of components not directly provided by the integrated economic censuses:

(a) Transfers out in wholesale census only. (b) Owned goods only.

\* *A System of National Accounts*, United Nations Statistical Office, Studies in Methods, Series F, No. 2, Rev. 3 (New York, 1968).

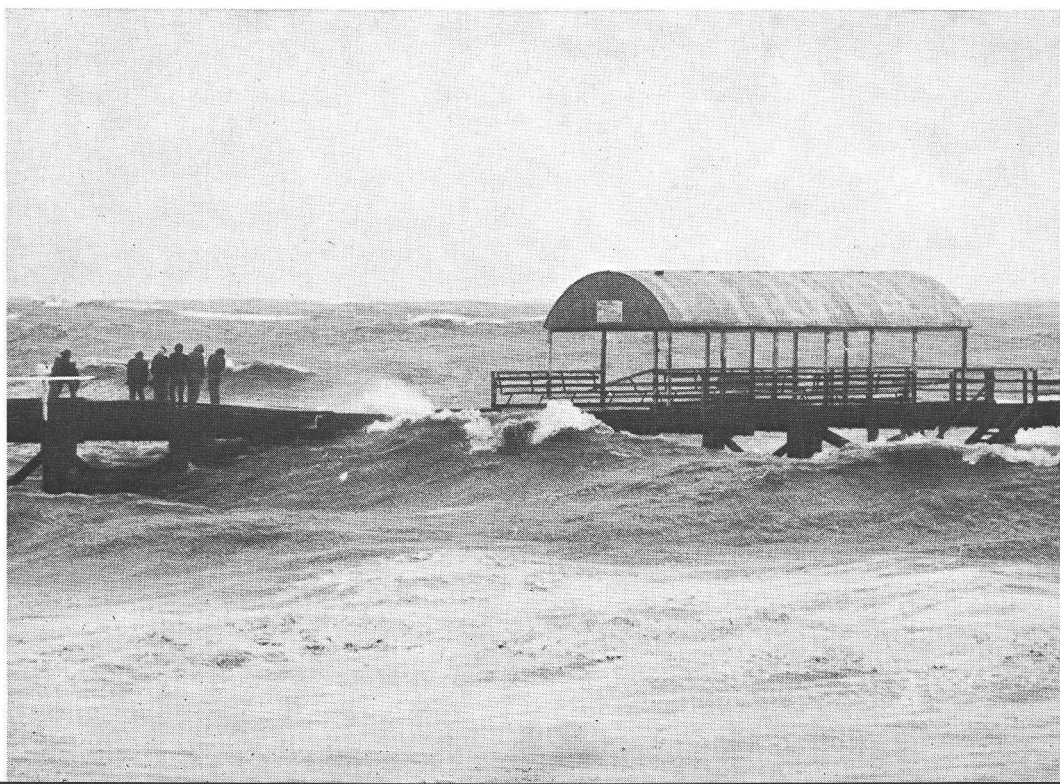


*The News*

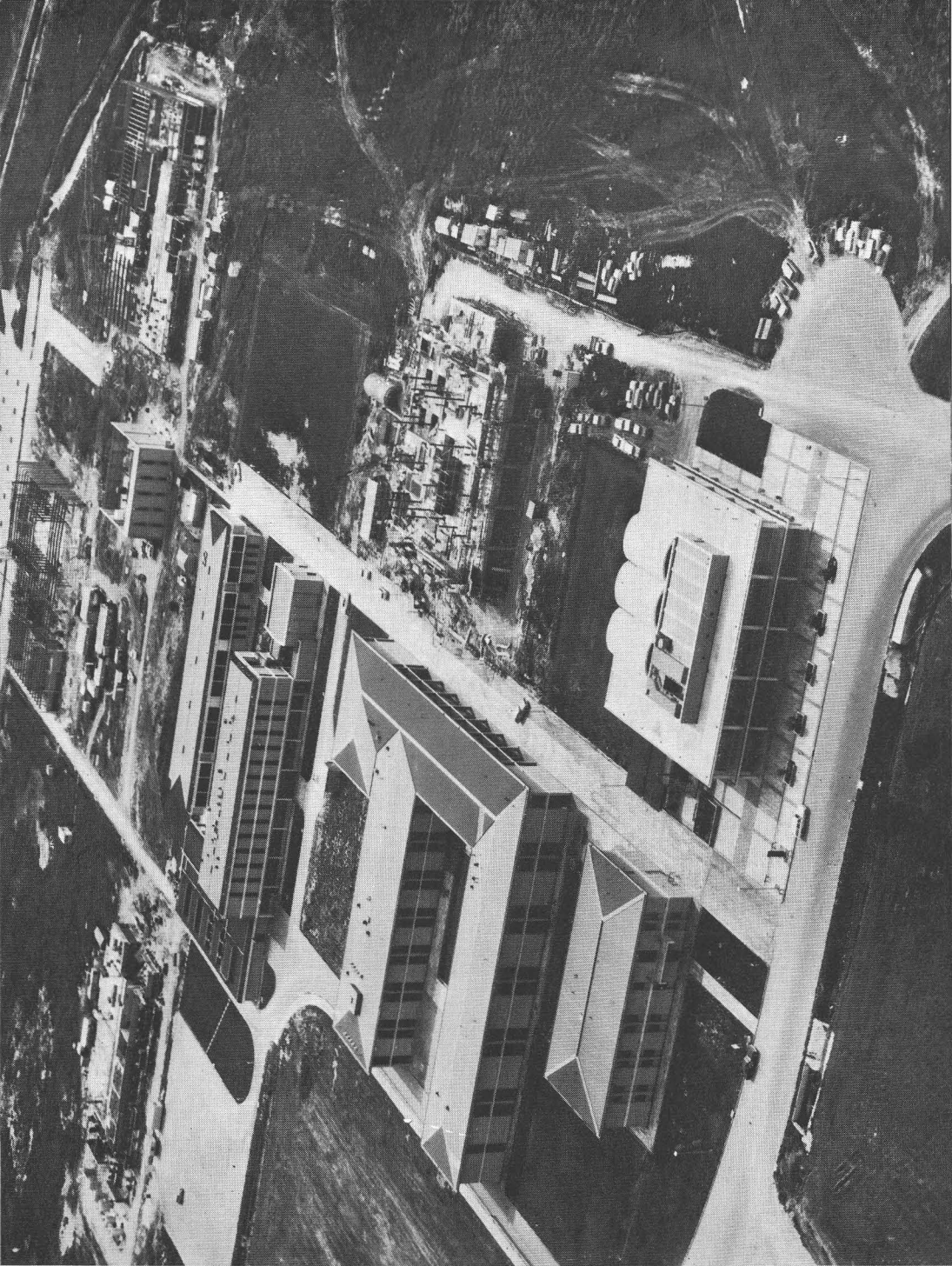
Heavy rain of more than ten inches in three days at the end of February 1971 created a large lake at the Moomba natural gas fields. This view taken three months later records the use of an air cushion vehicle as the only means of transport to some wells.

Although high seas and gale force winds were experienced on Adelaide beaches at the end of April 1971 the Jetty at Brighton suffered only minor damage.

*The News*







*D. Darian Smith*

The Engineering and Applied Science Divisions of the South Australian Institute of Technology at The Levels, nine miles north of Adelaide, accepted the first intake of students in 1970. Development of the site is expected to be completed in the early 1980s.

Gross product at market price *equals* gross product at factor cost *plus* land tax, rates and payroll tax, *plus* sales tax and estimates for other indirect taxes not included in the census forms, *less* subsidies (from establishment returns).

### Gross product estimates for establishments

For national accounting purposes it is desirable to have statistics of gross product at factor cost with establishments as the unit of tabulation, as well as the series based on enterprises. This is because the industrial and geographical detail required go beyond what is likely to be possible at the enterprise level. (Gross product by States, for example, is not available without splitting enterprises into smaller units.) To derive statistics of gross product for establishment units it is necessary to adopt conventional rules for spreading the overhead expenses of enterprises not collected on establishment returns.

### Other enterprise statistics

Statistics which it is expected could be published for enterprises, in suitable tabulations by industry, will include: number of enterprises; number of establishments (operated by enterprises in the industry); turnover; stocks, opening and closing; purchases and selected expenses; value added; all other expenses; land tax, rates and payroll tax; gross product at factor cost; rent and leasing expenses paid; rent and leasing revenue; wages and salaries; employer contributions to superannuation schemes; gross operating surplus; interest paid; royalties paid; interest received; royalties received; depreciation; fixed capital expenditure; value of fixed tangible assets; and employment.

### Statistics for enterprise groups

The choice of statistics to be published for enterprise groups is being examined. By the nature of the censuses, it will not be possible to derive consolidated statistics of such items as turnover, interest or rent. However, it should be possible to publish a useful body of statistics for enterprise groups, in suitable broad industry groupings, by aggregation of statistics of the enterprises within the scope of the censuses.

This article is a condensation of Chapter 31 of the *Official Year Book of the Commonwealth of Australia*, No. 56, 1970 and readers desiring the complete text should refer to that publication.

## **PART 10**

# **COMMERCE**

### **10.1 INTERNAL TRADE**

#### **RETAIL TRADE**

Various aspects of retail trading in South Australia are subject to control under State legislation. These include hours of trading in the metropolitan and specified country areas, which are controlled under the Industrial Code, 1967-1970, administered by the Department of Labour and Industry; prices for a variable range of goods which are controlled under the Prices Act, 1948-1970, administered by the South Australian Prices Branch; and minimum wages payable and some other conditions of employment which are prescribed in awards and determinations of the State Industrial Commission and Conciliation Committees. Some classes of employees are covered by Commonwealth awards.

#### **Censuses of Retail Establishments**

In general terms, censuses of retail activity held before 1968-69 covered the retail trading of establishments which normally sold goods by retail to the general public from fixed premises such as shops, rooms, kiosks and yards. Retail trading of wholesalers and manufacturers who sell regularly by retail to the general public was also included. Sales by itinerant vendors, sales from casual stalls and booths, and sales by establishments with total retail sales of less than \$1,000 in census years were excluded. Censuses of Retail Establishments on this basis were conducted throughout Australia in respect of the years ended 30 June 1948, 1949, 1953, 1957 and 1962.

The design of the Censuses was such that particulars reported indicated the value of retail sales, to the final consumer, of new and secondhand goods generally used for household and personal purposes. For this reason reported sales of building materials, farm and industrial machinery and equipment, earthmoving

equipment, etc. were excluded. For the same reason, and also because of difficulties in obtaining reliable and complete reporting, retailers were requested to report separately sales of builders hardware and supplies, business machines and equipment, grain, feed, fertilisers and agricultural supplies, and tractors and these were excluded from the 1961-62 Census. Retail sales of motor vehicles, parts, etc. were included whether for industrial, commercial, farm or private use.

At each Census every establishment was classified according to type of business. For most businesses the classification was based on the commodity or commodity group in which predominant sales were recorded. Details of number of establishments, value of retail sales and value of stocks for the various types of business at the 1956-57 and 1961-62 Censuses are shown in the following table.

**Retail Establishments, Sales and Stocks by Type of Business, South Australia**  
*Censuses 1956-57 and 1961-62*

Type of Business	Establishments		Retail Sales		Retail Stocks at 30 June	
	1956-57	1961-62	1956-57	1961-62	1957	1962
	No.	No.	\$'000	\$'000	\$'000	\$'000
<b>Food stores:</b>						
Grocers .....	2,088	2,011	76,580	97,664	10,882	11,982
Butchers .....	915	1,034	29,134	33,622	348	370
Fruiterers .....	620	613	12,630	14,342	328	334
Bakers .....	404	392	11,076	12,678	348	388
Confectioners and milk bars .....	770	1,059	16,112	25,322	838	1,248
Cafes .....	104	117	930	984	84	74
Fishmongers and poulterers .....	125	177	1,960	2,740	46	54
Other food stores .....	206	252	4,478	6,294	172	260
<b>Hotels, tobacconists, etc.:</b>						
Hotels, wine saloons, etc. ....	641	650	41,686	49,598	1,672	2,194
Tobacconists .....	106	70	2,648	1,622	256	184
Tobacconists and hairdressers .....	281	319	2,242	1,618	218	176
<b>Department stores, clothiers, drapers, etc.:</b>						
Department stores .....	9	12	48,924	69,048	8,858	10,490
Clothiers and drapers .....	1,060	988	45,974	45,484	11,072	10,982
Footwear stores .....	187	209	6,454	7,678	2,096	2,588
<b>Hardware, electrical goods, furniture stores, etc.:</b>						
Domestic hardware stores .....	305	274	4,218	5,276	1,266	1,310
Electrical goods, and musical instrument stores .....	344	402	13,242	24,418	2,740	4,848
Furniture and floor coverings stores ..	194	184	15,896	14,946	3,578	3,650
<b>Other goods stores:</b>						
Chemists .....	403	466	10,634	18,326	1,924	3,056
Newsagents and booksellers .....	208	237	5,584	7,026	968	1,302
Sports goods stores .....	43	64	1,244	1,614	354	454
Watchmakers and jewellers .....	149	138	3,222	2,954	1,552	1,442
Cycle stores .....	67	51	922	852	292	340
Florists and nurserymen .....	93	85	864	1,036	50	50
Other types of business .....	264	290	4,808	5,132	1,028	1,480
<b>Motor vehicle dealers, garages, etc.:</b>						
New motor vehicle dealers, garages and service stations .....	1,232	1,405	97,030	110,846	10,354	11,422
Used motor vehicle dealers .....	157	154	24,146	25,826	2,640	3,260
Motor parts and tyre dealers .....	85	159	4,374	7,762	730	1,468
<b>Total .....</b>	<b>11,060</b>	<b>11,812</b>	<b>487,012</b>	<b>594,708</b>	<b>64,694</b>	<b>75,406</b>

The next table shows, for the 1956-57 and 1961-62 Censuses, the number of establishments selling goods in each of thirty broad commodity groups and the total value, and value per head of population, of sales in those commodity groups. Adjustments have been made for changes in the scope of the Censuses. The number of establishments shown for each commodity group is the number which recorded any sales in that group.

Some retailers selling small quantities of particular commodities may not have shown those sales separately in their returns; it is unlikely that this has caused significant understatement of the sale of any commodity but the numbers of establishments should be taken as giving only a general indication of the pattern

of retail outlets for the various commodity groups. Because many retailers recorded sales in more than one commodity group the numbers of establishments shown against the groups do not add to the total of the individual establishments.

**Retail Establishments and Sales by Commodity Groups, South Australia**  
*Censuses 1956-57 and 1961-62*

Commodity Group	Establishments		Retail Sales of Goods			
			Total		Per Head of Population	
	1956-57	1961-62	1956-57	1961-62	1956-57	1961-62
	No.	No.	\$'000	\$'000	\$	\$
<b>Foodstuffs:</b>						
Groceries .....	3,168	3,480	55,296	71,012	63.80	72.50
Butchers meat .....	1,006	1,439	29,064	35,198	33.80	35.90
Fresh fruit and vegetables .....	1,721	2,050	12,812	14,868	14.80	15.20
Bread, cakes and pastry .....	2,188	2,696	13,294	16,308	15.40	16.60
Confectionery, icecream, softdrinks ..	3,554	4,172	16,198	20,976	18.80	21.40
Other types of food .....	1,945	2,491	8,486	12,810	10.00	13.10
<b>Beer, tobacco, etc.:</b>						
Beer, wine and spirits .....	747	740	39,772	47,280	46.20	48.30
Tobacco and cigarettes .....	5,003	6,046	17,386	21,558	20.20	22.00
<b>Clothing, drapery, etc.:</b>						
Clothing:						
Mens and boys .....	1,115	1,125	21,366	24,182	24.60	24.70
Womens, girls and infants .....	1,231	1,206	36,434	39,674	41.80	40.50
Drapery, piecegoods, blankets, etc. ....	928	1,028	13,214	16,792	15.80	17.20
Footwear:						
Mens and boys .....	835	831	4,148	5,048	4.80	5.20
Womens, girls and infants .....	761	783	6,968	8,940	8.00	9.10
<b>Hardware (a), electrical goods, etc.:</b>						
Domestic hardware .....	1,478	1,587	11,006	12,298	12.80	12.60
Radios and radiograms .....	594	487	3,902	3,352	4.60	3.40
Television and accessories (b) .....		400		7,658		7.80
Musical instruments, records, etc. ....	266	236	1,990	2,032	2.40	2.10
Domestic refrigerators .....	539	428	5,288	6,360	6.20	6.50
Other electrical goods .....	943	945	7,532	11,016	8.80	11.20
<b>Furniture and floor coverings:</b>						
Furniture .....	421	407	12,612	13,900	14.60	14.20
Floor coverings .....	351	360	6,200	6,724	7.20	6.90
<b>Other goods:</b>						
Chemists goods (c) .....	1,334	1,832	13,052	22,614	15.20	23.10
Newspapers, books and stationery ....	1,543	1,805	8,680	10,642	10.00	10.90
Sporting requisites, travelgoods .....	571	656	2,442	3,146	2.80	3.20
Jewellery, watches, clocks, etc. ....	616	668	4,720	4,904	5.40	5.00
Other goods (not specified above) .....	888	1,064	10,406	12,272	12.40	12.50
<b>Total (excluding motor vehicles, etc.) .</b>	<b>(e)</b>	<b>(e)</b>	<b>362,268</b>	<b>451,564</b>	<b>420.40</b>	<b>461.10</b>
<b>Motor vehicles, etc. (d):</b>						
Motor vehicles (incl. motor cycles);						
New .....	305	470	50,518	53,538	58.60	54.70
Used .....	600	611	36,642	41,436	42.60	42.30
Motor parts, accessories, etc. ....	1,291	1,531	15,448	17,732	18.00	18.10
Petrol, oil, etc. ....	1,488	1,715	22,136	30,438	25.60	31.10
<b>Total motor vehicles .....</b>	<b>(e)</b>	<b>(e)</b>	<b>124,744</b>	<b>143,144</b>	<b>144.80</b>	<b>146.20</b>
<b>Grand Total .....</b>	<b>11,060</b>	<b>11,812</b>	<b>487,012</b>	<b>594,708</b>	<b>565.20</b>	<b>607.30</b>

(a) Excludes basic building materials and builders hardware and supplies such as tools of trade, paint, etc.

(b) Negligible in 1956-57.

(c) Includes toiletries, cosmetics, and dispensing.

(d) Excludes tractors, farm machinery and implements, earthmoving equipment, etc.

(e) Not appropriate; some establishments make sales in more than one commodity group.

In 1956-57, the value of retail sales per head of population in South Australia was almost the same as the Australian average of \$566, but in 1961-62 the figure for this State (\$607) had fallen well below the corresponding Australian figure of \$644.

Estimates from the Survey of Retail Establishments indicate that by 1964-65 sales per head of population in South Australia had recovered to about the Australian level but had subsequently fallen again, the figures in 1969-70 being \$900 and \$950 respectively.

A census of retail activity in respect of the year ended 30 June 1969 was conducted as part of the Integrated Economic Censuses for that year. A description of these censuses is included on pages 447-58 of this issue.

### Surveys of Retail Establishments

During periods between Censuses, estimates of the value of retail sales are calculated from returns received from a sample of retail establishments covering businesses which account for approximately 45 per cent of all retail sales in Australia.

The following table shows the value of retail sales of goods in South Australia in broad commodity groups in each of the years 1965-66 to 1969-70.

The value of sales of the food and groceries group as a proportion of total sales has declined each year since 1966-67 when food and groceries represented 28.5 per cent of total sales, to 26.8 per cent in 1969-70. During the same period the percentage of total sales attributable to the motor vehicle group has increased from 25.5 per cent to 27.3 per cent.

**Value of Retail Sales: Commodity Groups, South Australia<sup>(a)</sup>**

Commodity Group	Value of Retail Sales of Goods				
	1965-66	1966-67	1967-68	1968-69	1969-70
	\$ million				
Groceries .....	94.5	99.1	106.4	115.5	122.0
Butchers meat .....	49.5	51.7	50.2	52.8	55.6
Other food .....	85.5	89.3	94.7	95.9	100.6
Total food and groceries .....	229.5	240.1	251.3	264.2	278.2
Beer, wine and spirits .....	60.5	63.5	71.7	77.5	84.8
Clothing, drapery, etc. ....	104.6	108.4	113.2	118.0	124.2
Footwear .....	16.9	18.0	18.8	19.9	21.0
Hardware, china, etc. ....	15.2	16.1	16.6	18.5	20.2
Electrical goods .....	40.4	38.9	42.4	44.8	47.6
Furniture and floor coverings ...	30.7	30.5	31.5	34.6	40.3
Chemist goods (b) .....	32.0	34.0	36.1	39.1	41.8
Other goods (c) .....	72.2	77.6	81.7	87.5	97.8
Total excluding motor vehicles, etc.	602.0	627.1	663.3	704.1	755.9
Motor vehicles, parts, petrol, etc.	220.4	214.7	241.9	260.3	283.4
Total .....	822.4	841.8	905.2	964.4	1,039.3

(a) Builders hardware and supplies, basic building materials, farm and business machines, earthmoving equipment and grain, feed and fertilisers are excluded.

(b) Includes toiletries, cosmetics and dispensing.

(c) Includes tobacco, cigarettes, jewellery, sporting goods, etc.

### WHOLESALE TRADE

Some indication of the volume of wholesale trade in South Australia is given by statistics collected under Commonwealth Sales Tax Acts. However, the statistics do not relate to all wholesale trade and do not necessarily cover a constant portion of such trade because vendors trading in exempt goods only are not required to furnish returns.

## Wholesale Sales Recorded Under Sales Tax Acts, South Australia

Particulars	1965-66	1966-67	1967-68	1968-69	1969-70
Gross taxable sales:	\$'000				
At a tax rate of;					
2½ per cent .....	42,037	47,234	52,564	56,261	60,572
12½ per cent .....	113,805	114,300	120,124	16,110	—
15 per cent .....	—	—	—	116,646	145,890
22½ per cent .....	—	—	—	—	—
25 per cent .....	65,272	62,120	69,657	74,141	90,867
Exempt sales .....	570,170	557,775	603,292	675,205	694,597
Total sales .....	791,284	781,429	845,637	938,364	991,928

A census of wholesale trade in respect of the year ended 30 June 1969 was conducted as part of the Integrated Economic Censuses for that year. A description of these censuses is included on pages 447-58.

## 10.2 OVERSEAS TRADE

### LEGISLATION AFFECTING OVERSEAS TRADE

The power to make laws with respect to trade and commerce with other countries was conferred on the Commonwealth Parliament by the Commonwealth of Australia Constitution Act, Section 51(i). Under Section 86 of the Constitution, the collection and control of duties of customs and excise passed to the Executive Government of the Commonwealth on 1 January 1901. Other references to trade and commerce are contained in Sections 87 to 95 of the Constitution.

The Commonwealth legislation affecting overseas trade includes the Customs Act, the Customs Tariff, and the Customs Tariff (Dumping and Subsidies) Act. The Customs Act is the administrative Act under which the Department of Customs and Excise operates, while the Customs Tariff provides the statutory authority for imposing the actual rates of duty operative from time to time and the Customs Tariff (Dumping and Subsidies) Act provides protection for Australian industry against various forms of unfair trading.

#### The Customs Tariff

The first Commonwealth Customs Tariff was introduced by Resolution on 8 October 1901 from which date uniform duties for each State came into effect throughout Australia. The tariff has since been extensively amended.

On 1 July 1965 the Australian tariff was re-issued in Brussels Nomenclature form. The present form of the tariff is claimed to have the following advantages:

- (a) it provides a permanent framework for future amendments and expansion of the tariff, and
- (b) the nomenclature has been adopted by a large number of countries, providing a uniform method of classifying commodities in international trade.

The Australian Customs Tariff has been developed in conformity with the policy of protecting economic and efficient Australian industries and of granting preferential treatment to particular imports from certain countries of the Commonwealth. Duties are also imposed on some goods, generally of a luxury nature, for revenue purposes. Customs collections are a major source of revenue, but in its protective character the tariff has an important influence on the Australian economy.

Australia has two classes of tariff; the Preferential and the General Tariff.

The Preferential Tariff rates of duty apply to goods which are the produce or manufacture of the United Kingdom, provided that such goods comply with the laws and statutory regulations in force at the time affecting the grant of preference, and that the intended destination of the goods, when originally shipped from the United Kingdom, was Australia.

The Preferential Tariff also applies to the Republic of Ireland and, with the exception of a relatively small number of commodities which carry special rates of duty, to Canada, New Zealand (except Cook Islands) and the Territory of Papua and New Guinea. In relation to certain goods, the Preferential Tariff also applies to specified members of the Commonwealth of Nations and most United Kingdom dependencies (dependent territories, protectorates and protected states).

The General Tariff applies to goods other than those to which the Preferential Tariff applies.

### **Primage Duties**

In addition to the duties imposed by the Customs Tariff, *ad valorem* primage duties at rates of 5 or 10 per cent are charged on some goods according to the type and origin of the goods. Goods the produce or manufacture of New Zealand, Norfolk Island, Fiji, Cocos Islands, Christmas Island and the Territory of Papua and New Guinea are exempt from primage duty.

### **By-laws**

Under Customs by-laws, goods may be admitted free of duty or at rates of duty lower than those normally applicable. By-law admission of goods in general is guided by the use to which the goods are to be put *e.g.* for a use that will assist economic or industrial development. A prerequisite for by-law admission is that suitably equivalent goods are not reasonably available from Australian production.

There are provisions under the by-law system for remitting duty in certain circumstances on imported goods which are to be incorporated in goods for export.

### **Anti-dumping Legislation**

The *Customs Tariff (Dumping and Subsidies) Act 1961-1965* provides protection for Australian industry against various forms of unfair trading. This Act authorises the imposition of a dumping duty when goods are sold to Australia at a price which is less than the normal value of the goods, or a countervailing duty on subsidised goods, where the dumping or subsidy causes or threatens material injury to an Australian industry.

Special duties may be collected also if dumped or subsidised goods are imported to the detriment of the trade of a third country in the Australian market.



### Import Controls

A system of import licensing was introduced in 1939 as a war-time measure. In the post-war years these controls were gradually relaxed but were re-imposed in 1952. In 1962 most of these restraints were lifted but some goods remain under control for reasons associated with the protection of certain Australian industries.

The Customs (Prohibited Imports) Regulations list those commodities the import of which is prohibited absolutely, or restricted, on social grounds. Other items are prohibited, or restricted, on health grounds (human, animal or plant) by the *Quarantine Act* 1908-1969 and the *Therapeutic Goods Act* 1966.

### Export Controls

Under Section 112 of the Customs Act the export of goods from Australia may be prohibited absolutely, prohibited to a specified place, or prohibited unless prescribed conditions or restrictions are observed.

The *Banking Act* 1959-1967 contains provision to ensure that the full proceeds of goods exported from Australia are received into the Australian banking system and that these proceeds are received in the currency and in the manner prescribed by the Reserve Bank of Australia.

## ADVISORY AUTHORITIES ON OVERSEAS TRADE

### Tariff Board

The *Tariff Board Act* 1921-1967 provides for the appointment of a Tariff Board consisting of eight members. Of these, two must, and three may, be members of the Commonwealth Public Service at the time of their original appointment. The purpose of the Tariff Board is to advise the Government on matters relating to the protection and encouragement of Australian industry.

The Minister for Trade and Industry is required to refer to the Board for inquiry and report the following: the necessity for new, increased, or reduced duties; the necessity for granting bounties and the effect of existing bounties; and any complaint that a manufacturer is taking undue advantage of the protection afforded him by the tariff, or by the restriction of the import of any goods, by charging unnecessarily high prices or acting in restraint of trade.

In addition, the Minister may refer to the Tariff Board for inquiry and report: the general effect of the working of the Customs Tariff and the Excise Tariff; the fiscal and industrial effects of the Customs laws on the Commonwealth; the incidence between the rates of duty on raw materials and on finished or partly finished products; and other matters affecting the encouragement of primary and secondary industries in relation to the tariff.

The Minister for Customs and Excise may refer to the Tariff Board for inquiry and report the classification of goods in the Customs Tariff or Excise Tariff and matters in connection with the interpretation of these tariffs; the question of the value for duty of goods; whether goods not prescribed in departmental by-laws should be so prescribed; and any matters in respect of which action may be taken under the *Customs Tariff (Dumping and Subsidies) Act* 1961-1965.

**Special Advisory Authority**

The Minister for Trade and Industry may also request a Special Advisory Authority to inquire into cases where urgent action appears necessary to protect an Australian industry against import competition pending receipt and consideration of a full report by the Tariff Board. The Special Advisory Authority's report must be submitted to the Minister within thirty days of the making of the request. Temporary protection recommended by a Special Advisory Authority may be imposed, but may only operate for a period of up to three months after the date of receipt by the Tariff Board of the final report on the goods concerned.

**ENCOURAGEMENT OF OVERSEAS TRADE****Trade Commissioner Service**

The *Trade Commissioners Act* 1933-1936 provides for the appointment of one or more Trade Commissioners and Assistant Trade Commissioners of the Commonwealth in such places as the Governor-General determines.

In 1957 Australia's official commercial representation was extended by the introduction of a system of Trade Correspondents. These correspondents who are appointed in countries where there is no Trade Commission, are engaged on a part-time basis and operate under the general direction of the Trade Commissioner in whose area they are located.

The Trade Commissioner Service is administered by the Commonwealth Department of Trade and Industry and is responsible for overseas commercial intelligence. Particular facilities offered to Australian exporters and export organisations include market surveys, advice on selling and advertising methods, arranging introductions with buyers and agents, providing reports on the standing of overseas firms, assisting business visitors and organising trade missions, trade displays and other publicity and promotion media.

In some countries Trade Commissioners participate in inter-governmental negotiations on economic and commercial matters. A Trade Commissioner may also be called upon to act as the Australian Government representative in those countries where there is no Australian diplomatic or consular mission.

**Export Payments Insurance**

The *Export Payments Insurance Corporation Act* 1956-1970 established the Corporation with the objective of protecting Australian exporters against risks of loss arising from non-payment of their overseas accounts. The main risks of loss against which the Corporation insures are the 'commercial' risks of the insolvency or protracted default of the buyer, and 'political' risks such as war or cancellation of a valid import licence. In 1965 the scope of the Corporation was widened to include the ability to insure Australian investments in overseas countries against, broadly, three types of 'political' risks: expropriation; inability to transfer currencies; and damage as the result of war or insurrection.

**Export Incentives**

The Commonwealth Government provides taxation concessions as financial incentives to export. A special income tax allowance for export market development expenditure is designed to encourage firms to incur promotion expenditure in advance of export sales and to assist exporters and potential exporters to expand sales in the existing markets and to enter new overseas markets. Rebates of pay-roll tax are also granted to employers whose export sales of goods or property rights have increased above their average annual level in a base period.

## TRADE AGREEMENTS

Australia has entered into a number of trade agreements with various countries to obtain, in general, preferential rates of duty for a range of Australian commodities in those countries and in turn has contracted to extend preferential treatment to a range of commodities entering Australia from those countries. Some details of these agreements are included in various issues of the *Official Year Book of the Commonwealth of Australia*.

The General Agreement on Tariffs and Trade (GATT), of which Australia is an original member, is an international trade agreement which has been in operation since 1 January 1948. The objectives of the GATT include the expansion of world trade and the raising of living standards throughout the world. The essential features of the GATT are the schedules of tariff concessions which its members have agreed to apply consequent to tariff negotiations with each other, the application of most-favoured-nation treatment among its members, the avoidance of trade discrimination, and a code of agreed commercial policy rules for fair international trading.

Six series of tariff negotiations have been conducted. As a result of the first five Australia obtained tariff concessions on almost all the principal products of which it is an actual or potential exporter to the individual countries concerned. The sixth series of tariff negotiations, the Kennedy Round, based on a plan for linear tariff cuts on all classes of products, including agricultural and primary products with a minimum of exceptions, and on a reduction of non-tariff barriers to trade, began in May 1964 and concluded in May 1967. Agreement was reached on higher minimum world price for wheat (see International Grains Agreement page 371 and on the gradual reduction in tariff duties on many other commodities.

## METHOD OF RECORDING IMPORTS AND EXPORTS

Overseas trade statistics are compiled from documents obtained under the *Customs Act 1901-1968*. Statistics for South Australia apply to the imports into and exports from Australia which are documented (entered or cleared) at Customs recording points in South Australia.

Imports do not provide a record of the overseas goods used or consumed in South Australia, as some of the goods pass subsequently to other Australian States and some goods imported through other States pass into South Australia. Similarly, exports include some products of other States documented in South Australia, but exclude products of South Australia documented in other States. Commodities transported by sea, air or parcels post are included.

Since the introduction of container shipping early in 1969 containerised goods may be documented as South Australian exports or imports even though loaded or unloaded at ports in other States, particularly Melbourne: the interstate movement of the goods is predominantly by rail.

All values in overseas trade statistics are determined on a 'free on board (f.o.b.) port of shipment' basis. This means that all charges, in particular the cost of freight and insurance, incurred after the goods have been exported from the port of shipment are excluded. Only transport and service charges incurred before export are included in the determination of trade values.

The procedure adopted to value exports and imports is as follows:

**Exports:**

- (a) Goods sold to overseas buyers before export are valued at the Australian f.o.b. port of shipment equivalent of the actual price at which the goods were sold.
- (b) Goods shipped on consignment are valued at the Australian f.o.b. port of shipment equivalent of the price paid for similar goods of Australian origin in the principal markets of the country to which they are despatched for sale.

**Imports:** The recorded value of goods imported is the amount on which duty is payable or would be payable if the duty were *ad valorem*. Value for duty is the f.o.b. port of shipment equivalent of either:

- (a) the actual price paid or to be paid by the Australian importer plus any special deduction (transactions value); or
- (b) the 'current domestic value' of the goods, whichever is the higher.

'Current domestic value' is defined as 'the amount for which the seller of the goods to the purchaser in Australia is selling or would be prepared to sell for cash, at the date of export of those goods, the same quantity of identically similar goods to any and every purchaser in the country of export for consumption in that country'.

**Inclusions and Exclusions**

Export tabulations do not include the value of stores loaded on aircraft and ships (*e.g.* aircraft fuel, bunker oil, food and drink for passengers and crew, and ships' fittings installed on overseas-owned ships in Australian ports). Outside packages (containers, crates) are included as a separate item in imports. For exports, however, the value recorded for each item includes the value of the outside package. Particulars of direct transit trade through Australia are not recorded.

**Countries**

'Country of origin' appearing in import tables should be taken to mean the country of production. 'Country of consignment' appearing in export tables means the country to which goods were consigned so far as this can be determined at the time of export. Where the country of consignment is not determined at the time of export, goods are shown as exported 'For Orders'.

**OVERSEAS TRADE OF SOUTH AUSTRALIA  
IMPORTS**

The total value of overseas imports into South Australia during 1969-70, \$201 million, was \$30.7 million below the record level of 1968-69. The lower level of imports resulted mainly from reduced imports of aircraft and aircraft parts (reflected in the transport equipment group), manufactures of iron and steel (particularly pipes and fittings) and machinery other than electric (mainly power generating and metal-working machinery). Imports of aircraft and aircraft parts, almost exclusively from the United States of America, decreased from \$20.3 million to \$3.5 million. Imports of tubes, pipes and fittings of iron

and steel, principally from Japan, fell from \$7.9 million to \$1.2 million and those of machinery, other than electric, were reduced by \$12 million to \$37.7 million.

### Overseas Imports to South Australia, Principal Commodity Groups

Commodity Group	1965-66	1966-67	1967-68	1968-69	1969-70
			\$'000		
Food and live animals .....	4,650	5,130	5,001	5,122	5,261
Beverages and tobacco .....	683	618	737	775	710
Crude materials, inedible:					
Crude rubber .....	1,264	1,292	1,166	1,230	1,411
Wood, timber and cork .....	6,047	5,031	5,991	6,208	7,389
Textile fibres and waste .....	2,177	1,500	2,026	941	670
Crude fertilisers, crude minerals	4,102	5,763	7,093	6,762	6,681
Other .....	1,893	1,987	3,397	1,985	2,517
Mineral fuels, lubricants .....	24,570	26,844	24,438	23,330	21,294
Animal and vegetable oils and fats	690	596	566	556	488
Chemicals:					
Chemical elements and com-					
pounds .....	2,187	2,935	2,366	2,413	2,831
Plastics and artificial resins ...	2,200	1,954	2,109	2,542	2,851
Other .....	3,838	4,388	4,520	4,287	4,096
Manufactured goods:					
Paper and paperboard manu-					
factures .....	4,720	4,109	5,022	4,486	4,787
Yarn, fabrics and made-up					
articles .....	12,955	11,217	9,744	9,470	10,910
Non-metallic mineral manu-					
factures, n.e.s. ....	4,384	4,162	4,815	5,172	5,808
Iron and steel .....	7,464	4,278	5,635	12,436	5,153
Non-ferrous metals .....	970	1,316	1,247	1,305	1,586
Manufactures of metal, n.e.s. .	3,903	5,919	3,576	4,169	3,686
Other .....	2,924	2,834	3,758	4,110	3,619
Machinery and transport equip-					
ment:					
Machinery, other than electric..	44,898	42,926	44,634	49,770	37,728
Electrical machinery and					
appliances .....	16,095	16,610	14,697	16,328	15,578
Transport equipment .....	29,699	26,739	43,427	50,214	34,473
Miscellaneous manufactured articles	8,543	9,410	10,306	10,660	13,233
Commodities and transactions not					
classified to kind .....	7,298	9,210	9,347	7,686	8,462
<b>Total .....</b>	<b>198,156</b>	<b>196,771</b>	<b>215,619</b>	<b>231,956</b>	<b>201,223</b>

The United States of America was again the most important source of imports during 1969-70 although the value of \$43.3 million was \$27.3 million below the record value of 1967-68. The United Kingdom remained the second major source of imports, only \$14,000 below the United States level, while Japan was again the third major supplier despite a \$4.3 million decrease from the 1968-69 figure.

The United Kingdom supplied over half of the total value of imports into South Australia in 1953-54 but now accounts for only 21.5 per cent. On the other hand the United States of America increased its proportion from 8.9 per cent in 1953-54 to 32.7 per cent in 1967-68 but this declined to 21.5 per cent in 1969-70.

## Overseas Imports to South Australia, Principal Countries

Country of Origin	1965-66	1966-67	1967-68	1968-69	1969-70
	\$'000				
Canada .....	11,484	9,769	17,887	21,698	14,818
France .....	2,167	3,944	3,789	2,002	2,208
Germany, Federal Republic of .....	9,747	7,364	7,743	8,404	10,047
India .....	4,130	2,949	2,349	1,910	1,913
Italy .....	2,064	2,958	3,116	4,082	3,576
Japan .....	13,544	15,140	15,439	25,945	21,667
Malaysia .....	1,892	1,758	2,061	1,685	2,749
Netherlands .....	4,663	4,680	4,861	6,042	5,396
New Zealand .....	2,323	1,946	2,930	2,749	3,683
Pakistan .....	3,172	3,121	2,106	2,243	2,807
Saudi Arabia .....	21,777	23,802	21,430	21,490	19,032
Sweden .....	3,259	2,885	2,171	1,915	2,346
United Kingdom .....	46,215	42,577	37,293	45,973	43,252
United States of America .....	53,997	54,542	70,521	63,435	43,266
Other .....	17,722	19,336	21,923	22,383	24,461
Total .....	198,156	196,771	215,619	231,956	201,223

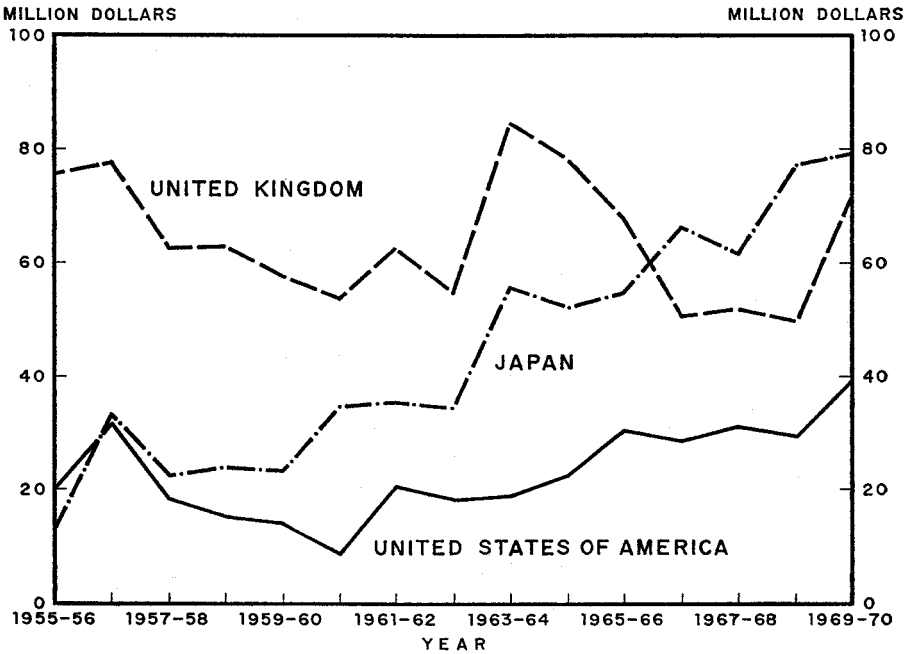
The following table shows by commodity groups the imports from principal countries during the year 1969-70. In comparison with 1968-69, imports of iron and steel from Japan decreased by \$6.3 million to \$2.8 million, transport equipment from United States of America fell by \$14.6 million to \$19.2 million and machinery, other than electric, from Canada decreased by \$5.4 million to \$5.6 million and from United Kingdom was reduced by \$5.3 million to \$11 million.

Overseas Imports to South Australia from Principal Countries  
Commodity Groups, 1969-70

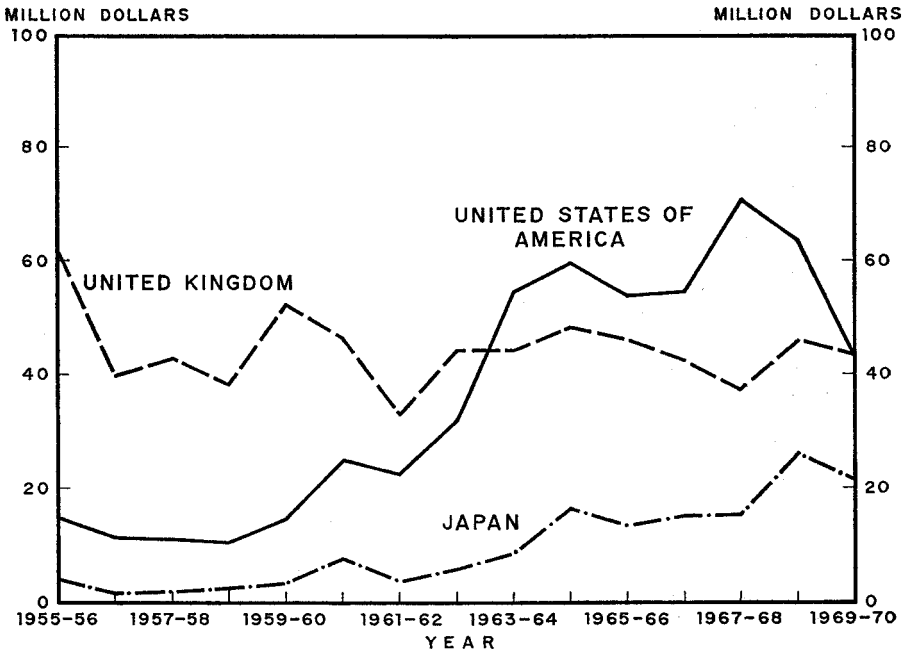
Commodity Group	Canada	Germany, Federal Republic of	Japan	United Kingdom	U.S.A.	Other	Total
	\$'000						
Food and live animals:							
Fish and fish preparations .....	96	60	700	473	28	623	1,979
Coffee, tea, cocoa, spices .....	—	5	119	23	6	827	979
Other .....	74	62	23	370	399	1,375	2,302
Beverages and tobacco .....	1	19	—	357	2	331	710
Crude materials, inedible:							
Crude rubber .....	55	18	72	46	327	893	1,411
Wood, timber and cork .....	3,926	—	2	1	758	2,702	7,389
Textile fibres and waste .....	39	—	56	—	—	574	670
Crude fertilisers and crude minerals .....	968	1	165	22	502	5,024	6,681
Other .....	483	16	3	77	456	1,482	2,517
Mineral fuels, lubricants .....	4	19	—	46	249	(a)20,975	21,294
Animal and vegetable oils and fats .....	2	29	2	72	26	357	488
Chemicals:							
Chemical elements and compounds .....	79	504	364	459	739	687	2,831
Plastic materials and artificial resins .....	42	398	385	599	819	609	2,851
Other .....	78	522	84	1,642	774	996	4,096
Manufactured goods:							
Rubber manufactures .....	4	46	404	1,088	271	487	2,300
Paper, paper board and manufactures .....	1,429	135	286	461	175	2,301	4,787
Textile yarn, fabrics, made up articles .....	79	214	2,106	1,676	488	6,346	10,910
Non-metallic mineral manufactures, n.e.s. ....	2	327	1,033	1,584	586	2,275	5,808
Iron and steel .....	347	65	2,770	1,038	383	551	5,153
Non-ferrous metals .....	262	75	153	223	142	732	1,586
Manufactures of metal, n.e.s. ....	28	390	900	1,481	396	491	3,686
Other .....	37	33	115	166	42	925	1,319
Machinery and transport equipment:							
Machinery, other than electric .....	5,572	3,259	3,199	10,990	10,181	4,527	37,728
Electrical machinery and appliances .....	184	1,288	2,389	5,372	2,357	3,988	15,578
Transport equipment .....	369	1,111	4,051	8,280	19,165	1,497	34,473
Miscellaneous manufactured articles .....	68	975	1,752	5,071	1,890	3,477	13,233
Commodities and transactions not classified to kind .....	592	477	533	1,634	2,106	3,120	8,462
Total .....	14,818	10,047	21,667	43,252	43,266	68,173	201,223

(a) Mainly from Saudi Arabia (\$19,031,907) —nil or less than \$500

# OVERSEAS EXPORTS THREE PRINCIPAL COUNTRIES SOUTH AUSTRALIA 1955-56 TO 1969-70



# OVERSEAS IMPORTS THREE PRINCIPAL COUNTRIES SOUTH AUSTRALIA 1955-56 TO 1969-70



## EXPORTS

The total value of overseas exports from South Australia during 1969-70 was \$417.0 million, \$116.1 million above the 1968-69 level and \$91.9 million above the 1966-67 previous record level of \$325.2 million. A considerable increase in wheat exports together with increases in exports of meat and meat preparations, transport equipment (mainly road motor vehicles), iron and steel, lead and lead alloys and metalliferous ores were the main factors responsible for the higher level of total exports. In the tables which follow overseas exports from South Australia are given by principal commodities and by principal commodity groups respectively.

## Overseas Exports from South Australia, Principal Commodities

Commodity	1965-66	1966-67	1967-68	1968-69	1969-70
QUANTITY					
Beef, lamb and mutton ('000 lb) .....	20,446	27,095	36,902	18,106	57,788
Wheat ('000 bushels) .....	29,128	33,574	19,373	16,779	41,262
Barley ('000 bushels) .....	6,202	11,357	1,760	12,842	19,612
Fruit, preserved and pulped ('000 lb) .....	46,340	49,029	75,538	30,542	28,952
Wool:					
Greasy ('000 lb) .....	172,439	173,563	160,531	170,011	184,485
Other ('000) .....	12,727	12,881	13,750	11,064	12,619
Ores and Concentrates:					
Iron (tons) .....	87,500	135,056	242,067	1,049,015	1,386,840
Copper (tons) .....	23,525	27,280	36,467	33,635	23,461
Lead (tons) .....	90,075	79,180	85,602	81,617	87,667
Zinc (tons) .....	193,881	193,498	220,636	216,127	282,265
Lead and lead alloys, unworked ('000 cwt) .....	3,181	3,060	3,062	2,373	3,303
VALUE (\$'000)					
Beef, lamb and mutton .....	4,911	7,528	8,543	5,111	14,743
Wheat .....	41,855	52,082	28,876	24,126	55,944
Barley .....	7,050	13,056	2,321	11,683	16,133
Fruit, preserved and pulped .....	5,378	5,725	9,293	3,955	3,609
Wool:					
Greasy .....	84,932	88,110	68,374	76,511	73,121
Other .....	9,555	9,904	8,633	8,236	8,675
Ores and concentrates:					
Iron .....	721	1,185	2,105	11,784	16,397
Copper .....	4,693	7,058	8,573	8,368	7,053
Lead .....	15,868	14,362	15,871	15,153	15,510
Zinc .....	12,831	13,405	15,897	15,414	20,239
Lead and lead alloys, unworked .....	40,208	33,213	31,430	25,839	44,961

## Overseas Exports from South Australia, Principal Commodity Groups

Commodity Group	1965-66 (a)	1966-67	1967-68	1968-69	1969-70
S'000					
Food and live animals:					
Meat and meat preparations .....	5,771	8,275	9,223	5,544	16,538
Dairy products and eggs .....	3,739	4,396	4,396	3,769	6,275
Cereal grains and cereal preparations .....	53,534	69,987	34,243	39,824	76,551
Fruit and vegetables .....	14,107	12,733	14,761	8,465	8,498
Other .....	4,298	3,313	3,198	4,414	7,552
Beverages and tobacco .....	3,607	3,168	2,784	2,777	2,318
Crude materials, inedible (except fuels):					
Hides and skins .....	9,132	8,616	6,573	6,435	8,337
Textile fibres and their waste .....	94,565	98,061	77,045	84,787	81,826
Metalliferous ores and metal scrap .....	38,970	41,229	50,089	58,184	69,804
Other .....	2,354	2,534	2,544	3,090	3,592
Mineral fuels, lubricants .....	497	1,335	1,374	465	1,468
Animal and vegetable oils and fats .....	1,283	1,382	984	888	2,080
Chemicals .....	394	390	480	335	588
Manufactured goods:					
Iron and steel .....	2,762	11,476	10,925	14,564	24,819
Non-ferrous metals .....	41,668	37,100	41,760	39,133	58,357
Manufactures of metals, n.e.s. ....	(b)	2,872	2,226	2,071	3,691
Other .....	718	605	642	2,110	4,535
Machinery and transport equipment .....	15,709	15,275	16,337	20,824	34,748
Miscellaneous manufactured articles .....	366	903	983	1,610	2,307
Commodities and transactions not classified to kind .....	2,802	1,520	2,200	1,644	3,147
Total .....	296,275	325,170	282,767	300,934	417,030

(a) Figures for 1965-66 should be regarded as estimates only.

(b) Included with machinery and transport equipment.



Exports of manufactured goods are increasing both in absolute terms and as a proportion of total exports but the bulk of exports is still of goods normally classified as primary products. In 1969-70 the 'Food and live animals' group accounted for \$115.4 million, or 27.7 per cent of exports (including wheat \$55.9 million, 13.4 per cent) and 'Crude materials, inedible' for \$163.6 million, or 39.2 per cent (including wool \$81.8 million, 19.6 per cent). Exports to principal countries during the year 1969-70 classified by commodity groups are shown below.

**Overseas Exports from South Australia to Principal Countries**  
**Commodity Groups, 1969-70**

Commodity Group	India	Japan	New Zealand	South Africa	United Kingdom	U.S.A.	Other	Total
\$'000								
Food and live animals:								
Meat and meat preparations	—	1,710	—	—	4,003	7,003	3,823	16,538
Dairy products and eggs	49	2,409	—	—	2,896	—	921	6,275
Fish and fish preparations	—	584	1	66	467	1,912	691	3,722
Cereal grains and cereal preparations	2,684	6,074	15	422	7,053	129	(a)60,174	76,551
Fruit and vegetables	1	76	1,359	8	2,114	541	4,399	8,498
Other	1	733	67	4	301	9	2,717	3,830
Beverages and tobacco	6	31	207	3	557	24	1,488	2,318
Crude materials, inedible:								
Hides, skins and fur skins	2	146	6	32	230	262	7,658	8,337
Textile fibres and their waste	3,652	21,678	84	61	6,457	3,682	(b)46,213	81,826
Metalliferous ores and metal scrap	1,382	37,754	—	—	18,376	4,846	7,446	69,804
Other	—	728	998	129	145	303	1,289	3,592
Mineral fuels and lubricants	—	519	422	—	—	—	527	1,468
Animal and vegetable oils and fats	4	128	—	204	127	17	1,599	2,080
Chemicals	—	14	151	2	68	113	240	588
Manufactured goods classified chiefly by material:								
Iron and steel	58	651	2,704	230	3,477	586	17,114	24,819
Non-ferrous metal manufactures	5,245	4,851	4,248	11	20,962	16,607	6,433	58,357
Other	7	570	461	214	467	1,459	5,049	8,226
Machinery and transport equipment:								
Machinery, other than electric	7	10	479	563	103	228	2,337	3,727
Electrical machinery and appliances	—	75	383	593	107	206	1,727	3,091
Transport equipment	228	31	11,361	9,918	2,285	15	4,093	27,930
Miscellaneous manufactured articles	1	295	178	119	325	373	1,017	2,307
Commodities and transactions not classified to kind	13	246	139	27	495	938	1,288	3,147
<b>Total</b>	<b>13,340</b>	<b>79,312</b>	<b>23,263</b>	<b>12,604</b>	<b>71,015</b>	<b>39,253</b>	<b>178,244</b>	<b>417,030</b>

(a) Mainly to China (mainland) (\$35,026,601); Saudi Arabia (\$3,118,981) and South Yemen (\$2,811,369).

(b) Mainly to U.S.S.R. (\$9,416,826); France (\$6,193,519) and Germany, Fed. Republic of (\$5,758,649).

— nil or less than \$500

The following table shows the value of exports to principal countries during each of the years 1965-66 to 1969-70. Japan replaced United Kingdom as South Australia's principal export market in 1966-67 and has retained that position.

In 1969-70 Japan took goods valued at \$79.3 million, 19.0 per cent of total exports, compared with \$76.8 million, (25.5 per cent) in 1968-69. The general downward trend apparent in exports to United Kingdom since the 1952-53 peak of \$111.0 million (45.1 per cent of total) was broken in 1969-70 as exports increased by \$21.5 million to \$71.0 million, (17.0 per cent) from \$49.5 million (16.5 per cent) the previous year. The United States of America during 1969-70 maintained its position as third largest market for South Australian goods while exports to China (mainland), almost exclusively wheat, increased from \$7.7 million (2.6 per cent, tenth highest) in 1968-69 to \$35.0 million (8.4 per cent, fourth highest).

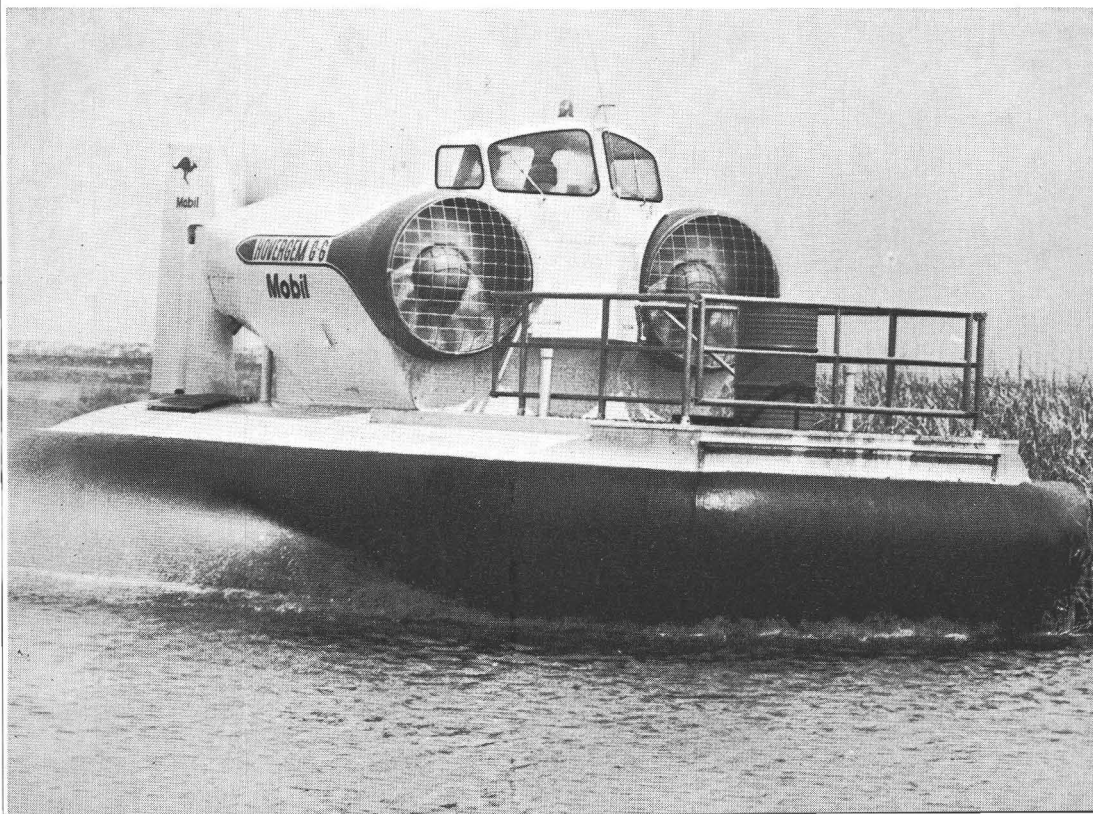


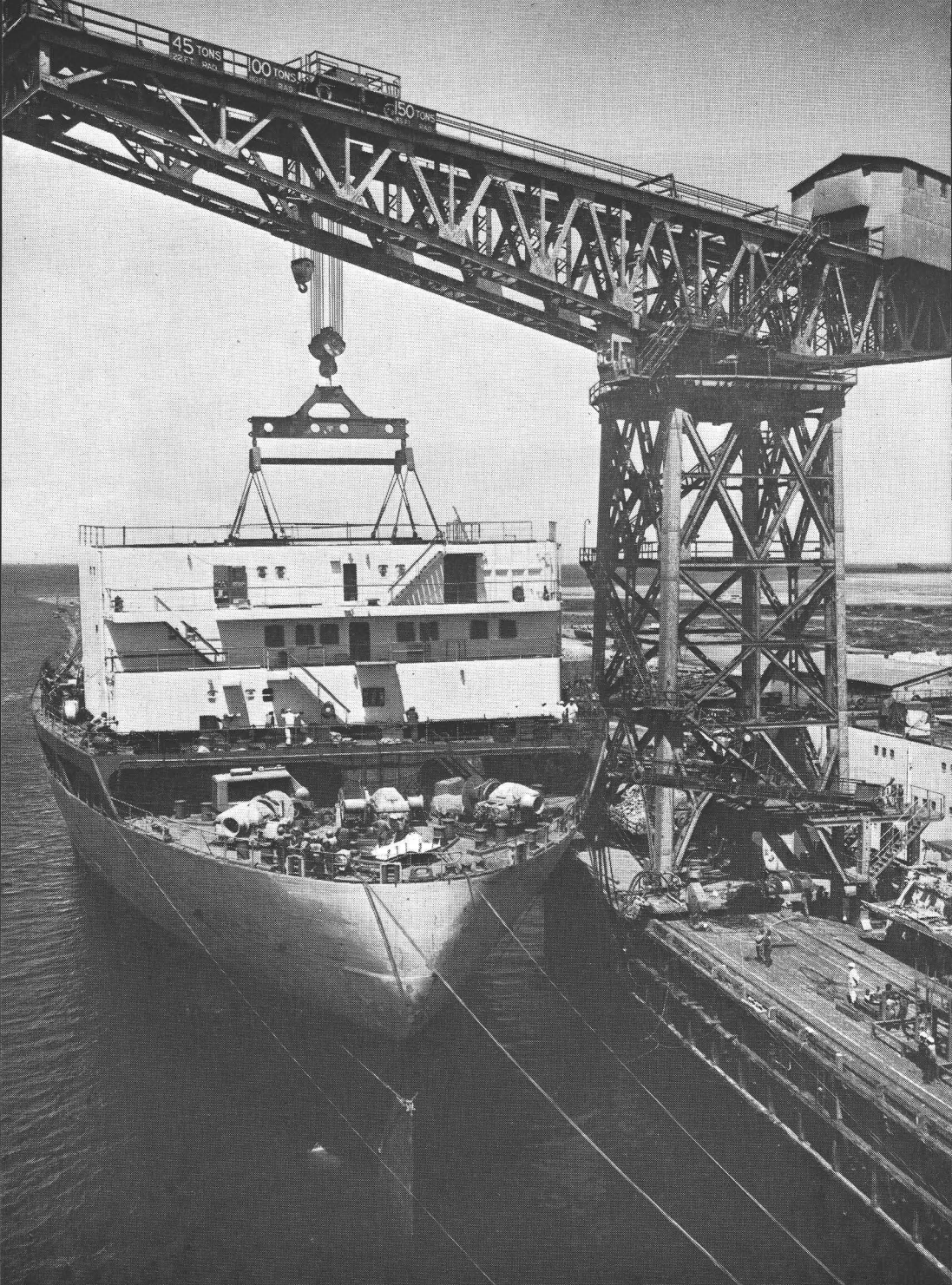
*South Australian Railways*

The Indian Pacific hauled by a South Australian Railways locomotive, near Gladstone S.A., is owned and operated by four government railway systems, N.S.W., S.A., W.A. and the Commonwealth. Two trains each make one transcontinental crossing and return each week of the 2,461 miles between Perth and Sydney.

An air cushion vehicle designed and produced in South Australia for operations in a windy and reedy area near the mouth of the River Murray. Powered by two 25 HP engines its operating maximum speed is 45 MPH.

*Adelaide Advertiser*





*The Broken Hill Proprietary Co. Ltd*

A 130 ton deck section being lowered by the 150 ton crane at Whyalla Shipyards into position on the 62,000 ton deadweight *Amanda Miller* the largest ship that has been built in Australia. The ship was gutted by fire on the slipway in April 1970 and after rebuilding was launched in February 1971. It was commissioned in August 1971.

## Overseas Exports from South Australia, Principal Countries

Country of Consignment	1965-66	1966-67	1967-68	1968-69	1969-70
	\$'000				
Belgium-Luxembourg .....	11,533	13,307	9,368	6,257	7,443
Canada .....	4,617	4,571	5,417	3,899	5,122
China (mainland) .....	6,321	1,460	6,242	7,660	35,035
France .....	15,032	12,696	10,015	12,060	12,522
Germany, Federal Republic of .....	10,592	7,813	8,974	10,233	11,584
India .....	4,565	10,526	12,116	8,934	13,340
Italy .....	8,650	13,387	7,115	8,040	9,445
Japan .....	54,462	66,430	61,684	76,785	79,312
Netherlands .....	3,741	3,776	2,694	4,100	5,261
New Zealand .....	17,450	15,299	14,268	13,682	23,263
Norway .....	81	5,009	3,268	3,145	197
Philippines .....	1,228	3,988	2,680	4,910	11,337
Saudi Arabia .....	1,536	4,098	5,761	2,183	3,527
South Africa .....	5,795	9,034	4,359	8,219	12,604
United Kingdom .....	67,594	50,278	51,450	49,529	71,015
United States of America .....	30,716	28,776	31,180	29,425	39,253
U.S.S.R. ....	4,675	3,595	3,443	6,039	9,831
Other .....	47,688	71,127	42,733	45,834	66,941
Total .....	296,276	325,170	282,767	300,934	417,030

## Exports of Wool

In 1960-61 Japan replaced the United Kingdom as the principal market for wool exported from South Australia and in 1969-70 approximately 26 per cent of wool exports went to Japan. Exports to the United Kingdom increased for the first time in six years while U.S.S.R. increased its share of the market taking 11.5 per cent of wool exported, replacing France as the second largest market.

## Overseas Exports of Wool from South Australia

Country of Consignment	1965-66	1966-67	1967-68	1968-69	1969-70
	\$'000				
Belgium-Luxembourg .....	4,010	5,491	3,511	3,970	4,730
France .....	8,064	6,839	5,329	7,319	6,194
Germany, Federal Republic of ..	5,436	5,286	5,645	5,536	5,759
India .....	969	3,635	1,906	3,797	3,641
Italy .....	4,999	5,219	4,685	4,154	4,767
Japan .....	34,319	34,157	23,556	25,075	21,678
Poland .....	2,512	2,818	2,391	2,293	1,445
United Kingdom .....	10,671	10,123	8,031	5,631	6,457
U.S.A. ....	9,024	7,364	7,284	6,947	3,682
U.S.S.R. ....	1,808	3,592	3,442	6,025	9,417
Other .....	12,674	13,489	11,228	14,000	14,028
Total .....	94,486	98,013	77,008	84,747	81,797

## Exports of Wheat

The total amount of wheat exported from South Australia fluctuates considerably from year to year, depending to a large extent on the success of the harvest. The value of wheat exported in 1969-70 increased to \$55.9 million, \$31.8 million more than for 1968-69 but \$14.8 million less than the record level of \$70.7 million in 1963-64.

The relative importance of countries of consignment also fluctuates. For several years China (mainland) has been the principal market, taking 62.6 per cent of total wheat exports in 1969-70.

## Overseas Exports of Wheat from South Australia

Country of Consignment	1965-66	1966-67	1967-68	1968-69	1969-70
	\$'000				
Ceylon .....	16	—	—	1,229	2,233
China (mainland) .....	5,922	11,308	6,212	7,657	35,027
India .....	—	1,009	4,698	—	2,684
Iran .....	2,561	1,009	—	—	29
Iraq .....	68	2,514	—	—	2,762
Korea, North .....	—	668	658	2,833	—
Lebanon .....	—	4,359	1,463	—	—
Malaysia .....	2,262	1,571	3,934	1,351	402
Norway .....	—	4,664	3,041	2,979	—
Saudi Arabia .....	877	2,577	3,704	1,798	2,747
South Africa .....	3,317	5,584	—	—	—
South Yemen, Republic of .....	2,801	2,459	499	1,105	2,630
United Kingdom .....	9,910	2,675	312	—	—
Other .....	14,121	11,685	4,355	5,174	7,431
Total .....	41,855	52,082	28,876	24,126	55,944

— nil or less than \$500

## TRADE AT PRINCIPAL PORTS

The following table shows the value of imports and exports at the principal ports during each of the years 1965-66 to 1969-70.

## Value of Overseas Trade: Principal Ports, South Australia

Port	1965-66	1966-67	1967-68	1968-69	1969-70
	IMPORTS (\$'000)				
Thevenard .....	—	2	—	—	—
Port Adelaide (a) .....	162,775	164,301	186,543	204,094	175,433
Port Augusta .....	1	1	—	—	—
Port Lincoln .....	1,361	1,740	2,432	1,776	1,455
Port Pirie .....	52	713	1,157	418	159
Port Stanvac .....	22,666	24,600	23,594	22,162	19,055
Walleroo .....	1,146	1,119	791	488	827
Whyalla .....	10,155	4,295	1,102	3,018	4,294
Total .....	198,156	196,771	215,619	231,956	201,223
	EXPORTS (\$'000)				
Ardrossan .....	7,094	9,069	524	(b)	5,635
Thevenard .....	4,566	7,706	7,055	4,606	6,758
Edithburgh .....	101	117	44	7	75
Port Adelaide (a) .....	177,068	185,908	164,752	173,896	223,142
Port Augusta .....	4,693	9,596	2,544	(c)	7,444
Port Lincoln .....	16,720	24,566	12,658	12,274	23,076
Port Pirie .....	77,641	66,882	77,414	72,612	98,066
Port Stanvac .....	336	1,251	1,192	224	437
Walleroo .....	5,546	8,323	4,161	11,670	14,313
Whyalla .....	2,511	11,752	12,423	25,644	38,085
Total .....	296,276	325,170	282,767	300,934	417,030

(a) Includes 'Parcels Post, Adelaide'; 'Adelaide City (including Adelaide Airport)' and Stenhouse Bay.

(b) Ardrossan included with Wallaroo.

(c) Port Augusta included with Port Pirie.

— nil or less than \$500

Over 87 per cent of imports are unloaded at Port Adelaide but the proportion of exports loaded there is much lower and in recent years has been less than 60 per cent. Exports from Port Pirie principally comprise pig-lead, concentrates and ores (the produce of Broken Hill) and wheat. Shipments of wheat, and to a lesser extent barley, constitute the major part of exports from Port Lincoln, Wallaroo, Ardrossan and Thevenard, while the principal commodity exported from Port Augusta is copper concentrate from the Northern Territory. Some details of vessels entered and cleared at various South Australian ports are given on pages 514-5.

### CUSTOMS AND EXCISE DUTY

Excise duty is levied on specific goods of Australian manufacture, principally for the purpose of raising revenue. Although these excise goods do not form a part of overseas trade, the rate of excise duty is in some cases related to the import duty on similar goods. The following table gives details of the value of customs duty and excise duty collected in South Australia during the years 1967-68, 1968-69 and 1969-70.

#### Customs and Excise: Net Revenue, South Australia

Customs Tariff and Excise Tariff Item	1967-68	1968-69	1969-70
<b>CUSTOMS</b>			
		\$'000	
Live animals; animal products .....	55	68	80
Vegetable products .....	41	71	66
Animal and vegetable oils and fats .....	104	96	96
Prepared foodstuffs; beverages, vinegar; tobacco:			
Spiritous and alcoholic preparations .....	1,274	1,535	1,822
Tobacco, cigarettes, etc. ....	886	927	963
Other .....	174	159	236
Automotive spirit and other mineral products .....	244	737	1,433
Chemicals and products thereof .....	299	293	331
Plastics, resins, rubber and manufactures thereof .....	604	818	1,034
Hides, skins, leather and articles thereof .....	89	83	117
Wood and wicker .....	1,276	978	1,167
Paper-making material; paper and paper manufactures ..	319	331	434
Textiles .....	1,108	1,109	1,133
Footwear, sunshades, whips, artificial flowers, etc. ....	176	208	291
Earthenware, cement, china, etc. ....	588	570	674
Pearls, precious stones and metals, imitation jewellery, coin, etc. ....	27	29	38
Base metals and articles thereof .....	1,077	1,392	1,223
Electrical and mechanical machines and machinery ....	3,167	4,557	4,535
Transport equipment and parts thereof .....	3,411	3,723	3,785
Optical, surgical and scientific instruments, etc. ....	409	542	482
Arms and ammunition and parts thereof .....	51	47	48
Miscellaneous manufactured articles .....	434	407	490
Works of art, antiques, etc. ....	—	—	1
Other customs revenue .....	208	362	271
Primage .....	279	253	259
<b>Total net customs and primage duties .....</b>	<b>16,300</b>	<b>19,298</b>	<b>21,006</b>
<b>EXCISE</b>			
Petroleum products .....	24,447	26,015	26,947
Spirits .....	4,023	4,127	4,724
Tobacco, cigars and cigarettes .....	17,054	17,519	21,114
Other .....	26,183	25,784	27,187
<b>Total net excise duties .....</b>	<b>71,707</b>	<b>73,445</b>	<b>79,972</b>
<b>Total net customs, primage and excise revenue</b>	<b>88,007</b>	<b>92,743</b>	<b>100,978</b>

— nil or less than \$500



## 10.3 PRICES

### MEASUREMENTS OF PRICE MOVEMENTS

The prices of a wide range of commodities and services are recorded at regular intervals by the Commonwealth Statistician for the purpose of compiling various price indexes or for publication of series showing actual price levels.

Price indexes aim to measure the degree of change in price levels, or more specifically the proportionate change in the aggregate price, of specified quantities and qualities of a specified list of items. These indexes measure changes through time and it is traditional for presentation purposes to select a certain year, known as the base year, to equate the average aggregate price (of the list of items) in that year to 100 or some other suitable number, and to adjust other years on a proportionate basis.

When index numbers for different places are compared (e.g. Consumer Price Index, Capital Cities) the only legitimate comparison is the relative change *i.e.* that prices increased or decreased more in one place than another: even when a common base year is used the actual levels of prices, equated to 100 in each case, may differ substantially from place to place; in addition, selected items, qualities or weights (see below) may differ from place to place.

In constructing a price index it is necessary to limit attention to a selected list of items because it would clearly be impossible to determine at regular intervals the price of all items entering into a given field of expenditure (e.g. household expenditure in the case of the Consumer Price Index). The list of items selected must be as representative as possible of the field to be covered and consist of items for which price variations can be ascertained accurately at regular intervals. Each item must be assigned a relative importance (weight) in approximate proportion to actual expenditures on that item within the total field of expenditure being considered. Particular care must be taken to detect, assess, and make allowance for changes in quality of selected items.

Over time it becomes necessary to substitute new grades, qualities or types of articles for those formerly used as indicators of price movements in an effort to keep an index representative of current conditions. These substitutions can normally be achieved without injury to the index. From time to time major changes in the overall pattern of expenditure are noted, and in the past these have prompted the abandonment of an existing index in favour of a different index, the composition and weighting of which were more representative of expenditure at that time.

### RETAIL PRICE INDEXES

A brief historical review of early price indexes was included on page 494 of the *South Australian Year Book* 1970. Details of movements in the 'C' Series Index from 1901 to 1959 are shown in the Statistical summary on page 606.

#### Consumer Price Index

The Consumer Price Index is a quarterly measure of variations in the retail prices of certain goods and services which make up a high proportion of the expenditure of wage-earner households. Rather than a single index, it consists of a chain of linked indexes each representing a significant variation in composition and/or weighting. The weighting patterns adopted relate to an estimated

aggregate expenditure for all wage-earner households, and not to some estimated expenditure of a single household. In this way it is possible to give representation to certain major expenditures which relate to some households and not others.

The Consumer Price Index was compiled for the first time in 1960, and retrospective calculations have been made dating back to 1948. This involved the linking of six indexes, with significant changes in composition or weighting introduced at the June Quarter 1952, June Quarter 1956, March Quarter 1960, December Quarter 1963 and December Quarter 1968. The principal changes involved were:

- (a) the introduction of private motoring (1952), of television (1960), of furniture (1963), and of services by dentists, doctors, hospitals and health insurance funds (1968),
- (b) alterations in the proportions of houses under various modes of occupancy (1952, 1956, 1963 and 1968), and
- (c) changes in the weights of fuel and fares (1952, 1956, 1963 and 1968) and of private motoring (1956 and 1963).

From the December Quarter 1968 the Index has been recalculated using weights based on the pattern of consumption in the years 1962-63 to 1966-67 with 1966-67 as the base year.

The wide range of commodities and services in the Consumer Price Index are arranged in five major groups, with index numbers compiled for each of these groups as well as a total for all items. Index numbers for Adelaide for these individual groups and for 'All Groups' are recorded in the next table.

Consumer Price Index, Adelaide<sup>(a)</sup>

Year	Food	Clothing and Drapery	Housing	Household Supplies	Miscel- laneous	All Groups
1960-61 .....	90.9	92.7	83.2	99.1	85.1	89.8
1961-62 .....	87.7	94.1	85.9	99.7	85.5	89.5
1962-63 .....	86.6	94.6	86.7	99.2	85.3	89.1
1963-64 .....	88.8	95.5	88.7	97.5	85.8	90.2
1964-65 .....	93.9	96.9	92.1	98.0	90.9	93.9
1965-66 .....	97.1	97.8	95.7	99.2	95.7	97.0
1966-67 .....	100.0	100.0	100.0	100.0	100.0	100.0
1967-68 .....	104.7	102.2	102.1	100.3	102.6	102.9
1968-69 .....	106.4	104.5	104.7	101.1	107.0	105.3
1969-70 .....	107.1	108.1	109.3	102.0	112.0	108.2

(a) Base year 1966-67 = 100.0

The 'All Groups' index for Adelaide is shown in the following table with that for each of the other capital cities. It is emphasised that these numbers reflect changes in prices within each individual city, but they do *not* measure differences in the level of prices between cities, and the Consumer Price Index should *not* be regarded as a 'cost of living' index.



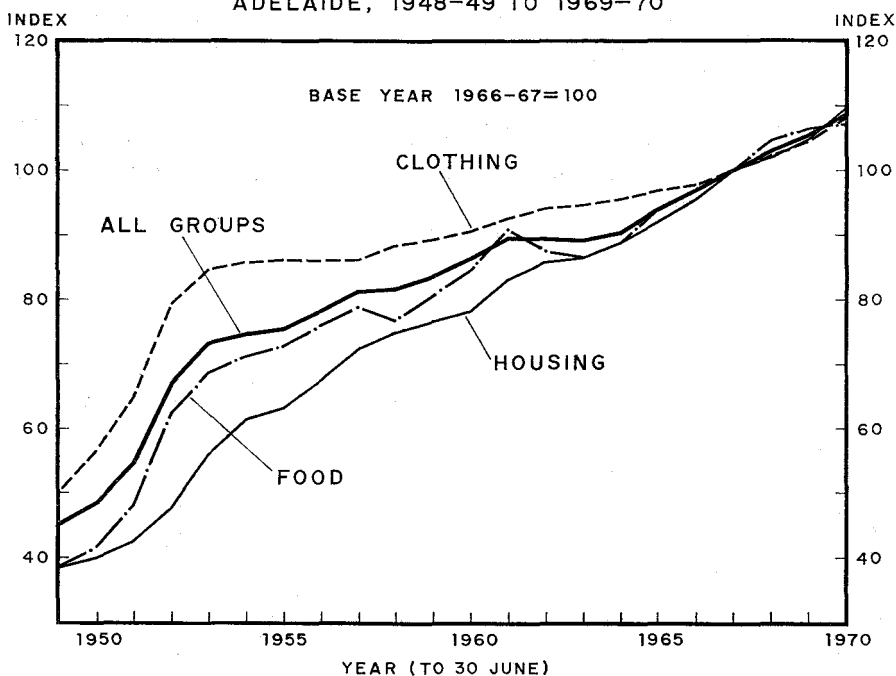
**Consumer Price Index, Adelaide and Other Capital Cities<sup>(a)</sup>**

Year	Sydney	Mel- bourne	Brisbane	Adelaide	Perth	Hobart	Six State Capital Cities	Canberra
1960-61.	89.6	89.5	87.1	<b>89.8</b>	87.9	90.3	89.2	90.3
1961-62.	89.9	89.8	88.4	<b>89.5</b>	88.2	90.7	89.6	91.6
1962-63.	90.4	89.7	88.7	<b>89.1</b>	88.7	90.7	89.8	91.8
1963-64.	91.4	90.4	89.6	<b>90.2</b>	89.8	91.7	90.6	92.5
1964-65.	94.5	94.0	93.0	<b>93.9</b>	92.6	94.6	94.0	95.3
1965-66.	97.7	97.5	97.5	<b>97.0</b>	96.1	98.0	97.4	98.1
1966-67.	100.0	100.0	100.0	<b>100.0</b>	100.0	100.0	100.0	100.0
1967-68.	103.2	103.7	103.3	<b>102.9</b>	102.9	104.6	103.3	102.6
1968-69.	106.2	106.2	105.5	<b>105.3</b>	105.5	106.1	106.0	104.4
1969-70.	110.6	108.7	108.4	<b>108.2</b>	109.4	108.5	109.4	107.4

(a) Base year 1966-67 = 100.0

## CONSUMER PRICE INDEX

### ADELAIDE, 1948-49 TO 1969-70

**OTHER PRICE INDEXES**

The Commonwealth Statistician prepares and publishes the following indexes on an Australian basis but details are not available for individual States:

- Price of Agricultural Production,
- Price of Dairy, Poultry and Bee Production,
- Price of Pastoral Production,

Farm Production: Prices at Principal Markets, Australia,  
Export Price Index,  
Wholesale Price Index of Electrical Installation Materials.

In addition the Reserve Bank of Australia maintains an Import Price Index.

For the four 'production' fields listed above, and for imports and exports, both quantum and price indexes are available. Substantially a quantum index is derived by valuing the relevant components at constant prices, *i.e.* at average prices applicable to the base year or period of years.

For some time there has been increasing demand for price indexes relating to materials used and articles produced by important defined areas or sectors of the economy. Two of these have now been prepared and issued under the titles of 'Price Index of Materials Used in House Building' and 'Price Index of Material Used in Building other than House Building' and together they replace the Building Materials Group of the Wholesale Price (Basic Materials and Foodstuffs) Index.

### Price Index of Materials used in House Building

This Index measures changes in prices of selected representative materials used in the construction of houses and is complementary to the Wholesale Price Index of Materials used in Building other than House Building which was introduced in 1969.

It is a fixed weights index, the composition of which is in accordance with the usage of materials in actual houses which were selected as representative for the purpose. The index does not purport to represent buildings of any kind other than houses.

### Price Index of Materials used in House Building Composition and Weighting Pattern, Adelaide

*Base year: 1966-67*

Group	Percentage Contribution of Group to All Groups
	Index %
1. Concrete mix, cement and sand . . . . .	8.13
2. Cement products . . . . .	6.98
3. Clay bricks, tiles, etc. . . . .	14.85
4. Timber, board and joinery . . . . .	35.52
5. Steel products . . . . .	6.67
6. Other metal products . . . . .	7.24
7. Plumbing fixtures, etc. . . . .	3.42
8. Electrical installation materials . . . . .	1.37
9. Installed appliances . . . . .	4.20
10. Plaster and plaster products . . . . .	4.19
11. Miscellaneous materials . . . . .	7.43

In the interests of uniformity and ease of use the reference base of the Index is the year 1966-67 = 100.0, the same as that used for the Wholesale Price Index of Materials used in Building other than House Building. However, because of the later time at which the weighting source data were collected, the weighting base approximates more closely the year 1968-69. Each State capital city has a unique weighting pattern which reflects the difference in the estimated relative importance of given items as between cities. The weighting pattern for each capital city is applied to local price measures in calculating indexes for that city. The weighting pattern used in the Index and applicable to Adelaide is shown in the table on page 480.

The price series used relate to specified standards of each commodity and are obtained from suppliers of materials used in house building. The Index includes fifty items in eleven groups combined in an 'All Groups' index, the selection of materials included being based on local usage. Some items carry the weight of similar items not directly priced and all items are described in terms of fixed specifications with the aim of recording price changes for representative materials of constant quality. Prices are collected at or as near as possible to the mid-point of the month to which the index refers. Figures are published to one decimal place to avoid distortions which would occur in rounding the index numbers to the nearest whole number.

Shown below, for separate groups of items and all groups combined, are the index numbers for Adelaide and the weighted average index numbers for the six State capital cities.

### Wholesale Price Index of Materials used in House Building

(Base of each index 1966-67 = 100.0) (a)

Group	Adelaide			Weighted Average Six State Capital Cities		
	1967-68	1968-69	1969-70	1967-68	1968-69	1969-70
Concrete, etc. ....	100.4	105.3	108.2	101.6	103.8	107.1
Cement products ....	101.5	106.0	109.5	102.8	107.0	112.6
Clay bricks, tiles, etc. ....	104.3	109.0	113.5	103.6	107.8	112.4
Timber, board, etc. ....	101.9	110.3	116.9	103.0	108.6	113.5
Steel products ....	103.5	106.2	111.0	101.9	104.8	110.0
Other metal products ....	103.1	102.5	109.7	103.9	106.3	111.8
Plumbing fixtures, etc. ....	101.7	101.4	109.6	101.7	102.0	108.7
Electrical installation materials	104.0	106.0	117.3	103.3	105.2	115.8
Installed appliances ....	99.7	99.7	103.8	100.0	99.7	102.2
Plaster and plaster products .	100.0	100.4	101.2	101.7	103.0	105.1
Miscellaneous materials ....	101.6	105.6	112.1	102.9	104.5	107.4
All groups ....	102.1	107.0	112.4	102.7	106.3	110.9

(a) Movements shown by index numbers before July 1970 include movements of imputed price series.

The 'All Groups' index for Adelaide is shown in the following table with that for each of the other State capitals. It is emphasised that these numbers reflect price changes within each individual city and that they do not measure differences in the level of prices between cities.

**Wholesale Price Index of Materials used in House Building**  
**All Groups, State Capital Cities**  
*(Base of each Index 1966-67 = 100)*

Period	Sydney	Mel- bourne	Brisbane	Adelaide	Perth	Hobart	Weighted Average Six State Capital Cities
Year:							
1966-67 .....	100.0	100.0	100.0	100.0	100.0	100.0	100.0
1967-68 .....	103.4	101.3	103.4	102.1	104.0	101.8	102.7
1968-69 .....	109.3	103.6	105.6	107.0	105.9	104.1	106.3
1969-70 .....	115.2	107.2	109.4	112.4	110.3	107.7	110.9

**Price Index of Materials Used in Building Other than House Building**

This Index measures changes in prices of selected materials used in the construction of buildings other than houses and low-rise flats. It is a fixed-weights index, the composition of which is in accordance with the materials usage in actual building projects selected as representative for the purpose: such usage was derived from reported values of each material used in selected representative buildings constructed in or about 1966-67. The building types directly represented include high-rise flats (generally those exceeding three storeys), offices, factories, health buildings, education buildings and other commercial premises.

The Index includes seventy-two items combined in eleven groups in an 'All Groups' index. The weighting pattern used in the index is shown below. In calculating indexes for each State capital city a single weighting pattern for the whole of Australia is applied to price measures obtained, with a few minor exceptions, in each relevant city.

**Price Index of Materials Used in Building Other Than House Building**  
**Composition and Weighting Pattern**

*Base Year: 1966-67*

Group	Percentage Contribution of Group to All Groups Index %
1. Concrete mix, cement, sand, etc. . . . .	10.41
2. Cement products . . . . .	3.64
3. Bricks, stone, etc. . . . .	5.28
4. Timber, board and joinery . . . . .	11.90
5. Steel and iron products . . . . .	30.58
6. Aluminium products . . . . .	6.01
7. Other metal products . . . . .	2.59
8. Plumbing fixtures . . . . .	1.19
9. Miscellaneous materials . . . . .	7.09
10. Electrical installation materials . . . . .	8.61
11. Mechanical services components . . . . .	12.70

The price series used relate to specified standards of each commodity and are obtained in all State capital cities from representative suppliers of materials used in building. Prices are collected at or as near as possible to the mid-point of the month to which the index refers. Items are described in terms of fixed specifications with the aim of recording price changes for representative materials of constant quality. Figures are published to one decimal place to avoid distortions which would occur in rounding the index numbers to the nearest whole number. Shown below, for separate groups of items and all groups combined, are the index numbers for Adelaide and the weighted average index numbers for the six State capital cities.

**Wholesale Price Index of Materials Used in Building Other Than House Building**  
(Base of each Index: 1966-67 = 100.0) <sup>(a)</sup>

Group	Adelaide			Weighted Average Six State Capital Cities (b)		
	1967-68	1968-69	1969-70	1967-68	1968-69	1969-70
Concrete, etc.....	101.2	105.3	107.9	101.5	103.5	106.9
Cement products .....	101.9	107.6	112.5	102.2	106.8	111.7
Bricks, stone, etc. ....	104.6	108.7	113.5	103.7	108.2	112.6
Timber, joinery, etc. ....	101.5	105.1	108.9	103.0	107.2	111.2
Steel and iron products .....	102.3	105.3	108.2	102.3	106.1	110.1
Aluminium products .....	100.1	99.2	100.2	101.4	103.9	107.4
Other metal products .....	106.0	105.2	126.8	105.9	106.8	126.3
Plumbing fixtures .....	102.7	103.5	112.3	102.8	103.3	113.7
Miscellaneous materials .....	101.1	103.1	106.9	102.3	103.2	105.8
Electrical installation materials .....	100.9	102.1	112.2	100.9	102.1	112.2
Mechanical services components ...	101.4	107.7	111.7	101.4	107.7	111.8
All groups .....	101.8	105.0	109.4	102.2	105.6	110.5

(a) Movements shown by index numbers before July 1968 include movements of imputed price series.

(b) See previous table for weighting pattern.

The 'All Groups' index for Adelaide is shown in the following table with that for each of the other State capital cities. It is emphasised that these numbers reflect price changes within each individual city, but they do not measure differences in the level of prices between cities.

**Wholesale Price Index of Materials Used in Building Other than House Building**  
**All Groups, State Capital Cities**  
(Base of each Index: 1966-67 = 100)

Period	Sydney	Mel-bourne	Brisbane	Adelaide	Perth	Hobart	Weighted Average Six State Capital Cities
Year:							
1966-67 .....	100.0	100.0	100.0	100.0	100.0	100.0	100.0
1967-68 .....	102.6	101.7	102.2	101.8	102.0	102.3	102.2
1968-69 .....	106.5	105.0	105.1	105.0	104.7	105.1	105.6
1969-70 .....	111.7	109.8	110.3	109.4	108.9	109.7	110.5

## COMMODITY PRICES

## Retail Prices of Food

The next two tables show, respectively, the average retail prices of selected food items in Adelaide during recent years and the prices of those items in the various Australian capital cities in December 1970.

Items included are those which are considered identical or sufficiently comparable from place to place to warrant publication of comparative prices: even so, in the second table meat prices are averages for a quarter, not prices at a point of time, because of variations in the quality of meat.

Average Retail Prices of Selected Food Items  
Adelaide

Item	Unit	1966	1967	1968	1969	1970
		Cents				
Groceries:						
Bread (a) .....	2 lb	16.0	16.9	17.2	19.0	19.0
Self-raising flour .....	2 lb	15.3	15.5	16.4	17.2	18.8
Tea .....	$\frac{1}{2}$ lb	31.3	31.1	30.9	29.5	28.4
Sugar .....	1 lb	9.2	9.9	10.6	10.5	10.5
Rice .....	1 lb	12.8	12.9	13.7	13.9	14.2
Jam (b) .....	$1\frac{1}{2}$ lb	29.1	30.2	31.4	33.9	34.3
Peaches, canned .....	29oz	27.6	27.7	28.0	28.6	30.1
Potatoes .....	7 lb	33.7	40.5	49.9	27.3	38.1
Onions, brown .....	1 lb	10.3	7.1	11.5	9.0	10.4
Dairy products:						
Butter, factory .....	1 lb	48.9	49.3	49.9	52.0	52.6
Cheese, processed .....	$\frac{1}{2}$ lb	23.4	24.6	24.7	24.1	23.5
Eggs, large .....	doz	65.5	62.8	62.6	66.6	62.0
Bacon, rashers .....	$\frac{1}{2}$ lb	41.5	46.8	48.1	45.9	46.2
Milk; fresh, bottled (a) .....	quart	18.0	18.1	19.0	19.8	20.0
Meat:						
Beef:						
Rib (without bone) .....	1 lb	55.3	57.8	60.5	58.8	60.6
Rump steak .....	1 lb	86.1	94.1	101.9	102.0	104.4
Sausages .....	1 lb	24.7	25.5	26.6	27.5	28.2
Corned silverside .....	1 lb	57.7	60.6	63.1	63.3	65.6
Lamb;						
Leg .....	1 lb	43.1	45.6	44.3	45.0	45.0
Forequarter .....	1 lb	26.5	28.3	26.8	43.1	41.9
Loin chops .....	1 lb	51.7	54.9	53.2	51.3	51.0
Mutton;						
Leg .....	1 lb	30.9	33.4	33.2	32.6	31.2
Forequarter .....	1 lb	18.7	19.7	19.4	26.8	25.8
Loin chops .....	1 lb	30.6	32.9	33.2	33.0	29.6
Pork;						
Leg .....	1 lb	57.3	63.9	67.1	65.7	65.3
Chops .....	1 lb	57.8	64.6	67.4	66.1	65.1

(a) Delivered.

(b) Plum jam up to and including 1969, thereafter apricot jam.

**Average Retail Prices of Selected Food Items, Australian Capital Cities  
December 1970**

Item	Unit	Sydney	Mel- bourne	Brisbane	Adelaide	Perth	Hobart	Canberra
Cents								
<b>Groceries:</b>								
Bread (a) .....	2 lb	21.0	21.0	20.0	19.0	21.0	22.0	22.0
Self-raising flour .....	2 lb	21.5	22.0	19.0	19.1	19.5	23.6	21.3
Tea .....	$\frac{1}{4}$ lb	28.4	30.0	29.1	28.4	28.7	30.5	29.5
Sugar .....	4 lb	43.8	42.0	41.9	41.6	40.5	45.0	45.5
Rice .....	1 lb	15.2	15.2	15.1	14.7	15.5	15.5	16.0
Jam, apricot .....	$\frac{1}{2}$ lb	33.9	35.6	35.2	34.7	37.0	35.9	35.7
Peaches, canned .....	29 oz	32.4	30.9	35.2	30.3	35.8	33.5	32.8
Potatoes .....	7 lb	50.6	49.6	44.3	44.9	50.3	61.5	47.1
Onions, brown .....	1 lb	9.5	11.2	7.8	10.3	9.8	11.7	10.6
<b>Dairy Products:</b>								
Butter, factory .....	1 lb	54.3	53.0	53.8	52.3	53.2	55.0	55.7
Cheese, processed .....	$\frac{1}{4}$ lb	23.2	20.5	26.2	23.7	25.4	25.2	24.2
Eggs, large .....	doz (b)	61.0	55.4	56.0	57.6	67.0	63.6	60.7
Bacon, rashers .....	$\frac{1}{2}$ lb	46.6	53.0	48.3	47.0	44.5	49.9	48.2
Milk; fresh, bottled (a) .....	quart	25.0	19.0	20.0	20.0	20.0	22.0	24.0
<b>Meat (c):</b>								
<b>Beef:</b>								
Rib (d) .....	1 lb.	57.7	65.9	58.9	61.0	57.8	57.6	55.2
Rump steak .....	1 lb	106.6	117.9	97.6	104.3	117.1	97.5	113.2
Sausages .....	1 lb	29.3	30.6	31.9	28.6	26.7	30.1	30.0
Corned silverside .....	1 lb	58.9	66.0	63.4	65.6	65.3	64.9	63.6
<b>Lamb:</b>								
Leg .....	1 lb	44.7	40.8	52.2	42.8	49.5	49.2	47.8
Forequarter .....	1 lb	34.4	35.0	51.5	38.4	41.4	39.6	40.1
Loin chops .....	1 lb	43.3	45.2	54.5	47.7	48.2	49.7	52.8
<b>Mutton:</b>								
Leg .....	1 lb	32.5	27.6	37.0	29.7	33.6	26.9	39.1
Forequarter .....	1 lb	23.8	23.1	35.0	23.3	24.4	22.1	28.4
Loin chops .....	1 lb	25.8	28.4	35.5	27.9	28.5	24.4	32.8
<b>Pork:</b>								
Leg .....	1 lb	66.6	62.0	65.4	64.7	66.3	66.7	67.7
Chops .....	1 lb	64.5	63.1	63.6	65.6	66.2	67.1	67.5

(a) Delivered. (b) Adelaide, dozen 'large'; Hobart, dozen of '2oz'; elsewhere '24oz' dozen.

(c) Average for quarter ended December 1970. (d) Without bone.

### Other Commodity Prices

South Australian prices of agricultural products are shown in the table on page 387, and separate details of wheat, barley, wool, and livestock are given under the appropriate headings in Part 9.1.

### PRICE CONTROL

Following the outbreak of the 1939-45 War the Commonwealth Government, acting under the authority of the National Security Act, established price control in Australia. A Commonwealth Prices Commissioner was appointed and given extensive powers in the control of prices. The National Security Act expired at the end of 1946 but temporary legislation provided for the continuation of price regulation until the end of 1948.

During 1948 the Commonwealth Government held a referendum seeking authority for permanent control over prices and rents. However, the proposal was rejected and the States agreed to assume responsibility for price control. In South Australia the necessary machinery was created by the Prices Act of 1948. Provision was made for the retention of existing Commonwealth price regulation orders until altered in accordance with the Act.

Under the provisions of the Prices Act, 1948-1970 the State Prices Branch determines prices for controlled goods and services and investigates complaints concerning excessive prices for goods and charges for services whether subject

to price control or not. Special investigations are carried out on behalf of the Government and also in respect of complaints arising from hire-purchase transactions.

Amendments to the Prices Act have provided for the continuation of price control: an amendment in November 1970 covers the period to 31 December 1971.

### RENT CONTROL

Extensive rent control was introduced in South Australia at the beginning of the 1939-45 War, with the passing by the State Government of the Increase in Rent (War Restrictions) Act which pegged rents at the level prevailing at 1 September 1939. In 1942 this Act was replaced by the Landlord and Tenant (Control of Rents) Act. Although providing the same benchmark, this Act allowed the South Australian Housing Trust to determine a variation in rent, upon application by either the landlord or tenant, or in certain cases on its own initiative. An appeal against a Housing Trust determination could be made to a Local Court. From the beginning of 1943 to the end of 1962, 60,180 applications for rent determinations were dealt with by the Housing Trust, of which twenty-nine were varied by a Local Court.

Following an inquiry held in 1951 on the future of rent control, proportionate loadings were introduced to allow for increases in property costs since 1939. The gradual relaxation of rent control was achieved through periodic extensions of these loadings and through the exclusion of long-term leases from the provisions of the Act.

At the end of 1962 the Landlord and Tenant (Control of Rents) Act was replaced by the Excessive Rents Act, which currently provides that the tenant of any premises, except where a lease for a term in excess of three years exists, may apply to a Local Court to determine whether the rent is excessive.

### Sub-Standard Housing

To regulate the rents for sub-standard housing the Housing Improvement Act, 1940-1970 vests in the South Australian Housing Trust power to declare a house sub-standard, and fix a maximum rent on it for such time as the declaration remains in force.

Before formally declaring a property to be sub-standard, the Trust first notifies the owner of its intention. Upon notification of the Trust's intention the owner is given a period of at least two months during which time improvements may be made to the property. If, at the expiration of the time period, it is subsequently found that the property has not been satisfactorily improved, then it is customary for the Housing Trust to control the rent appropriate to the standard of accommodation provided.



## PART 11

# TRANSPORT AND COMMUNICATION

## 11.1 TRANSPORT

A network of sea, rail, road, and air services has been established between South Australia and the other States of Australia. Transport between the eastern States and Western Australia, and to a lesser extent Northern Territory, is made *via* South Australian services. Distances between Adelaide and other Australian capital cities, and Darwin, are shown in the following table.

**Distances Between Adelaide and Other Capital Cities**

Method of Travel	Canberra	Sydney	Melbourne	Brisbane	Perth	Hobart	Darwin
	Miles						
Road (a)	751	889	462	1,518	1,699	—	2,004
Rail .....	1,006	1,028	483	1,641	1,649	—	—
Sea (b)....	—	965	515	1,480	(c)1,378	772	(d)3,133
Air .....	614	743	407	1,222	1,377	799	1,719

(a) In some cases shorter but less popular routes are available.

(b) Distance in nautical miles. (c) Fremantle. (d) *Via* Fremantle.

## TRANSPORT CO-ORDINATION

### TRANSPORT CONTROL BOARD

The Transport Control Board, constituted under the Road and Railway Transport Act, 1930-1964, is mainly concerned with the rationalisation of passenger transport services and in particular the co-ordination of road and railway passenger services.

Subject to the approval of the Parliamentary Standing Committee on Public Works the Board may order the closing of a railway line provided that alternative transport will be available.

The Board has power to declare roads outside a radius of 10 miles from the GPO to be controlled routes. A licence must be obtained from the Board before a vehicle can carry passengers for hire on a controlled route and the Board is obliged to grant sufficient licences to ensure an adequate passenger motor service on every controlled route which is within 50 miles of the GPO and which is at any point more than 3 miles from a railway line.

Licences issued by the Board specify the route or routes over which the licensee is permitted to operate vehicles; licences have a currency of five years but numerous special permits are issued for periods up to 12 months.

At 30 June 1970 current licences totalled 58. Special annual permits included 106 charter coach, 203 hire car and 121 miscellaneous passenger permits while special permits for short periods issued during the year covered 3,887 passenger vehicles. The Board also registers persons and firms who book passengers on behalf of a licensee; at 30 June 1970, there were 104 such agents.

### ROYAL COMMISSION

In May 1966 a Royal Commission on State transport services was appointed to enquire into, report upon and make recommendations on all aspects of the transportation in South Australia of passengers and goods by railway, road, sea and air.

A brief summary of the Commission's report which was submitted to the Government in January 1968, was included on pages 504-5 of the *South Australian Year Book* 1970. Among the recommendations of the Commission which have been adopted are the licensing of a road passenger service between Adelaide and Whyalla, and the substitution of road transport for some country rail passenger services.

### RAILWAYS

In Part 8.4, railways in South Australia were discussed under the headings of ownership and control, and standardisation of railway gauges. It was mentioned that both the State and Commonwealth Governments operate railways in this State and that there are two privately-owned railways, from Iron Knob and Iron Baron to Whyalla, and from Coffin Bay to Port Lincoln; this section deals with the operation of the South Australian Railways as a means of transport within and to and from the State. In the *Official Year Book of the Commonwealth of Australia* the operations of the Commonwealth Railways in South Australia are included in figures for all Commonwealth Railways in Australia. Details are not available on the operations of the private railways.

### SOUTH AUSTRALIAN RAILWAYS

#### FINANCIAL SUMMARY

Capital indebtedness (see definition on page 555) of the South Australian Railways at 30 June 1970 totalled \$151,156,000. Operations for 1969-70 resulted in a deficit of \$12,774,000 but after taking into account contributions from Consolidated Revenue totalling \$14,674,000, there was a surplus of

\$1,900,000. The following summary shows details of capital indebtedness, working expenses, and revenue for the past five years.

**South Australian Railways: Capital Indebtedness, Working Expenses and Revenue**

Particulars	1965-66	1966-67	1967-68	1968-69	1969-70
	\$'000				
Capital indebtedness .....	127,122	132,072	137,022	142,643	151,156
Working expenses .....	32,581	34,160	34,818	36,393	39,287
Revenue .....	29,137	30,417	28,244	30,522	33,566
Deficit on operating ...	3,443	3,744	6,574	5,871	5,721
Debt charges .....	5,567	5,835	6,160	6,446	7,053
Total deficit for year ...	9,011	9,579	12,734	12,317	12,774
Less contributions from Consolidated Revenue	8,000	8,000	10,000	11,000	14,674
Net surplus (+) or deficit (-) ..	-1,011	-1,579	-2,734	-1,317	+1,900

**Sources of Revenue**

For the five year period ending 30 June 1970 approximately 77 per cent of railways operational revenue was derived from carriage of freight and about 12 per cent from passenger traffic. During 1969-70 the approximate percentages were 79 and 11 respectively.

Sources of revenue and the amounts received for the years 1965-66 to 1969-70 are shown in the table below.

**South Australian Railways, Sources of Revenue**

Source	1965-66	1966-67	1967-68	1968-69	1969-70
	\$'000				
Country passengers .....	1,679	1,800	1,758	1,625	1,688
Suburban passengers .....	1,786	1,915	1,912	1,968	2,002
Parcels, mails, etc. ....	940	1,025	984	977	920
General merchandise and miscellaneous freight .....	11,960	11,861	11,489	13,008	13,956
Wool .....	245	194	149	155	172
Wheat .....	2,289	2,987	1,623	2,415	3,817
Livestock .....	851	673	708	834	1,122
Minerals .....	7,007	7,503	7,097	7,102	7,372
Rents and miscellaneous .....	1,418	1,415	1,452	1,384	1,395
Refreshment services and book-stalls .....	961	1,044	1,072	1,055	1,122
Total .....	29,137	30,417	28,244	30,522	33,566

Revenue from road motor services, amounting to \$225,835 in 1969-70, is included in the above table with revenue from passengers, parcels, mails, etc. and miscellaneous freight.

### Working Expenses

The cost of operating the South Australian Railways during 1969-70 was \$39,287,000 plus debt charges which amounted to \$7,053,000. The working expenses include the cost of administration, maintenance of permanent way, rollingstock maintenance and operation costs, salaries and wages of station staff, guards and conductors. A comparison of working expenses for the last five years is given in the following table.

South Australian Railways, Working Expenses

Expenses	1965-66	1966-67	1967-68	1968-69	1969-70
	\$'000				
Administration:					
Salaries, wages, expenses, etc...	996	1,090	1,137	1,194	1,298
Pay roll tax .....	483	513	525	563	598
Superannuation Act—pensions.	1,122	1,207	1,239	1,311	1,292
Way and works:					
Maintenance and superintendence of permanent way, etc.	6,881	7,358	7,736	8,149	9,387
Rollingstock:					
General superintendence .....	224	253	254	265	299
Maintenance of rollingstock ..	5,865	5,903	5,917	6,227	6,298
Motive power, lubrication, etc..	4,877	4,923	4,803	4,918	5,352
Transportation and traffic:					
General superintendence, station staff, guards, etc. ....	8,880	9,441	9,591	10,027	10,790
Miscellaneous:					
Refreshment services, road motors, etc. ....	1,205	1,260	1,301	1,319	1,365
Stores:					
Salaries, wages, expenses .....	580	627	679	711	746
Depreciation (a) .....	1,468	1,585	1,635	1,708	1,861
Total .....	32,581	34,160	34,818	36,393	39,287

(a) Additional depreciation is included in 'Maintenance of rollingstock' and other accounts to cover depreciation of workshop machinery. The amount for 1969-70 was \$118,200.

The average number of persons employed in operations and maintenance during 1969-70 was 7,812. In addition an average of 1,148 persons were employed on special work including standardisation programmes.

### Debt Charges

These charges to the South Australian Railways have increased over the five-year period 1965-66 to 1969-70 because of additional loan funds made available for capital purposes and further advances provided under Railways Standardisation and Railway Equipment Agreements. Higher interest rates also contributed to the increase in debt charges during 1969-70. Net funds provided from State Loan Fund were \$134,531,000 at 30 June 1970 as against \$124,541,000 at 30 June 1966.

The net amount on which the State was liable for interest and repayment under the Railways Standardisation Agreement at 30 June 1970 was \$12,335,000 compared with \$6,897,000 at 30 June 1966. The total expenditure on standardisation to 30 June 1970 was \$60,351,000, of which \$58,450,000 was provided by the Commonwealth (30 per cent repayable by the State), and

\$1,901,000 was contributed from the Consolidated Revenue of the State. Outstanding liability of the State to the Commonwealth under the Railway Equipment Agreement at 30 June 1970 amounted to \$680,000.

Debt charges for 1969-70 were:

	\$
Interest on Loan Funds provided for capital purposes (other than stores) including exchange on overseas debt . . . . .	6,175,362
Interest on Loan Funds invested in stores . . . . .	190,990
Interest under Railways Standardisation and Railway Equipment Agreements . . . . .	680,261
Repayments under Railways Standardisation Agreement (Cockburn to Broken Hill)—Expenditure not represented by assets . . . . .	6,000
	<hr/> 7,052,613 <hr/>

### RAILWAY OPERATIONS

#### Train Mileage and Track Open

The average length of track open for traffic during 1969-70 was 2,449 miles. The last lines closed were the Eudunda-Morgan (35 miles) and the Sandergrrove-Milang (8 miles) in 1969-70, while the last line opened was a 2 mile spur line to Tonsley Park in 1966-67. Possible closure of some country lines is discussed under the heading 'Rationalisation of Railway Services' on page 494. Train miles run during 1969-70 totalled 6,192,338.

The following table shows revenue and working expenses for the last five years.

**South Australian Railways, Revenue and Working Expenses**

Year	Revenue	Working Expenses	Percentage of Working Expenses to Revenue	Train Mileage	Revenue per Train Mile	Working Expenses per Train Mile
	\$'000	\$'000	Per cent	'000 Miles	\$	\$
1965-66	29,137	32,581	112	6,492	4.49	5.02
1966-67	30,417	34,160	112	6,584	4.62	5.19
1967-68	28,244	34,818	123	6,418	4.40	5.43
1968-69	30,522	36,393	119	6,176	4.94	5.89
1969-70	33,566	39,287	117	6,192	5.42	6.34

Train mileage was 6.8 million in 1942-43 but fell to about 6 million in 1946-47 and 1948-49. By 1952-53 train mileage had risen to 7.2 million but in recent years it has declined. In general both revenue and working expenses per train mile have increased in recent years with working expenses per train mile showing the more rapid increase.

#### Locomotives and Rollingstock

Significant steps in the development of traction in the South Australian Railways have been the introduction, particularly in the early 1920s, of more powerful steam locomotives; the introduction of petrol-driven railcars from 1924 and

their conversion to diesel operation from 1937; the change from steam to main-line diesel electric locomotives commencing in 1951; and the introduction of improved diesel railcars from 1955.

The extent of the change from steam to diesel electric locomotives and from petrol to diesel railcars since 1950 is revealed in the following table.

### South Australian Railways, Locomotives and Rollingstock

*At 30 June in selected years*

Particulars	1950	1955	1960	1965	1970
Number					
Locomotives:					
Steam .....	333	365	225	151	4
Diesel electric;					
Main line .....	2	12	30	41	54
Shunting and transfer...			12	21	46
General purpose .....			10	35	45
Total .....	335	377	277	248	149
Rail cars:					
Power;					
Diesel .....	—	—	118	134	124
Petrol .....	51	53	4	—	—
Non-power;					
Control equipped .....	—	—	7	7	7
Trailer .....	29	28	52	58	40
Coaches .....	515	485	353	243	170
Interstate coaches .....	47	54	61	71	65
Goods and livestock wagons.....	8,126	8,895	8,000	7,962	7,694
Service wagons and vans .....	465	478	467	526	622

The South Australian Railways use a great variety of specialised rollingstock most of which is built at its Islington Workshops. Recently Islington Workshops built aluminium bogie hopper wagons, used on Eyre Peninsula, and passenger railcars featuring special corrosion resistant side and roof sheathing and more comfortable interiors.

Consumption of locomotive and rail car fuels during the years ended 30 June 1950, 1955, 1960, 1965 and 1970 was as follows:

### South Australian Railways, Locomotive Fuel Consumption

*At 30 June in selected years*

Fuel	1950	1955	1960	1965	1970
Tons					
Steam locomotives:					
Coal .....	263,000	199,868	78,861	20,411	1,904
Heavy oil .....	47,600	85,310	29,044	4,287	2,887
Diesel locomotives:					
Diesel oil .....	—	4,949	12,079	20,640	26,127
Rail cars:					
Petrol .....	n.a.	630	253	—	—
Diesel oil .....	—	814	8,175	8,528	8,311

n.a. not available

**Passenger Traffic**

The number of passengers carried in 1942-43 was nearly 31 million persons, a substantial increase on the 17.6 million in 1939-40. Following a decline in the immediate post-war period, the number in 1949-50 settled at about the pre-war level, but since 1959-60, reflecting mainly the trend in suburban passenger traffic, has declined to less than fifteen million. Country passenger traffic has declined steadily since 1944-45.

**South Australian Railways: Passenger Journeys and Passenger Train Mileages  
1965-66 to 1969-70**

Year	No. of Passengers Carried		Passenger Train Mileage		Average Miles Each Passenger Carried		Average Earnings per Passenger Mile	
	Country (a)	Suburban	Country (a)	Suburban	Country (a)	Suburban	Country (a)	Suburban
	'000	'000	'000	'000	No.	No.	Cents	Cents
1965-66 .....	840	14,671	1,923	1,950	113.53	8.36	1.76	1.46
1966-67 .....	824	14,608	1,922	2,028	116.86	8.32	1.87	1.58
1967-68 .....	795	14,447	1,913	2,026	112.71	8.15	1.96	1.62
1968-69 .....	664	13,760	1,550	2,012	127.50	8.14	1.92	1.76
1969-70 .....	549	13,441	1,198	2,090	157.55	8.09	1.95	1.84

(a) 'Country' passengers carried includes all interstate passengers.

Interstate passenger and freight services are operated in conjunction with interstate railways including the Commonwealth Railways—the Victorian Railways to Melbourne, Commonwealth and Western Australian Railways to Perth, and the Commonwealth Railways to Alice Springs. Sleeping accommodation and first and second class travel are available for interstate journeys. Interstate passengers carried on South Australian Railways are included under 'country' in the preceding table.

In March 1967 all inter-system passenger fares were increased for the first time since 1962. Suburban passenger fares were increased from 1 February 1969, the average level of increases being 13 per cent compared with 15 per cent for the previous increases on 1 October 1966. From 1 April 1971 suburban rail fares were adjusted to closely align with bus fares for comparable distances: single fares were not greatly affected—in fact the single fare increases applied to less than half of suburban stations and, in eight instances, single fares were reduced. However, all return fares were increased to double the price of single fares.

The table below shows adult single railway fares, in force at 1 February 1971, between Adelaide and selected cities.

**Passenger Railway Fares, Adelaide to Selected Australian Cities**

Adelaide to	Adult, Single Fare (a)	
	Economy Class	First Class
	\$	\$
Brisbane .....	26.30	34.90
Broken Hill .....	6.70	8.40
Canberra .....	17.50	23.00
Melbourne .....	10.40	13.70
Perth (b) .....	45.75	61.35
Sydney .....	17.40	22.90

(a) All fares include 60 cents booking fee.

(b) Fares include reserved seats, sleeping berths (where provided) and meals.

### Freight Traffic

The railways by-law rate structure was determined by the need to develop the country and this led to the practice of charging what the traffic would bear—charges were higher for expensive commodities than for cheap ones. This type of rate helped to subsidise those people who lived in sparsely populated areas which were served by developmental railways. In the past, losses from these services were recouped by charging higher rates on those lines which carried the greater volume of freight. To meet increased competition from road transport in recent years it has been necessary to introduce special freight rates on some lines.

General increases in intrastate freight rates were announced early in 1971: the two previous increases occurred in 1960 and 1966. The present rates, operative from 1 April 1971, constitute a maximum increase of 10 per cent for hauls of more than 100 miles, with proportionate increases for shorter distances: the increases do not apply to all commodities.

From 1 July 1968 a uniform classification of rates and conditions for the movement of inter-system goods traffic was adopted by the Commonwealth Railways authority and all State Railway authorities. However, some traffic on inter-system lines has been excluded from the application of the uniform rates; such exclusions affecting South Australia relate to traffic between railway stations within South Australia; between South Australian Railway stations and Central Australia Railway stations, Trans-Australian Railway stations and Broken Hill: in these cases a combination of local, special or district and inter-system mileage rates applies. The rates from July 1968 are generally lower than those previously applicable.

The table below shows the freight tonnages carried by the South Australian Railways for the years 1963-64 to 1969-70.

**South Australian Railways, Freight Carried**

Freight	1965-66	1966-67	1967-68	1968-69	1969-70
	'000 tons				
Wool .....	29	23	18	21	28
Wheat .....	668	735	415	563	949
Barley .....	228	191	78	178	256
Livestock .....	118	87	92	119	172
Minerals .....	1,330	1,487	1,446	1,532	1,675
General merchandise .....	2,449	2,385	2,352	2,624	2,842
Total .....	4,823	4,909	4,401	5,037	5,922
	'000				
Goods and livestock train mileage	2,619	2,634	2,479	2,614	2,904
	Cents				
Average earnings per ton-mile ...	2.98	3.14	3.09	2.92	2.79

The tonnages of freight carried during 1969-70 were an all-time record, exceeding the previous record in 1964-65 by 13.6 per cent. The most significant increases were in the movement of grains, frozen meat for export and goods packed in containers.



The introduction of specialised containers and rail trucks to carry them has enabled a greater range of goods to be moved. Special facilities such as forklifts, gantry cranes and straddle trucks are used for handling containers.

There has been a substantial increase in the movement of overseas shipping cargo containers largely between Port Adelaide and Melbourne, Berri and Melbourne, and Port Adelaide and Berri. Additional sidings were constructed to serve the two container terminals at Port Adelaide.

The opening to freight traffic of the Port Pirie-Broken Hill standard gauge line resulted in a more than nine-fold increase in tonnages moving through Broken Hill to and from New South Wales and beyond.

### Accident Casualties

The table below shows casualties, other than railway employees, as recorded by the South Australian Railways for the years 1965-66 to 1969-70.

**South Australian Railways, Accident Casualties**

Persons	1965-66	1966-67	1967-68	1968-69	1969-70
Killed .....	9	26	12	12	30
Injured .....	45	52	61	109	112

### RATIONALISATION OF RAILWAY SERVICES

On 7 May 1968 the Minister of Transport announced the Government's decision to carry out a programme of rationalisation of rail services. A number of existing passenger services were to be cancelled and, in some areas, replaced by either private or departmentally sponsored road passenger services. Subject to inquiry by the Transport Control Board and the Parliamentary Standing Committee on Public Works, some country rail lines were to be closed.

A departmentally sponsored bus service is one for which tenders are called by the South Australian Railways Commissioner and contracts let to private operators who undertake to provide services at times, fares and parcel rates specified by the South Australian Railways. Tickets can be purchased at railway stations or from the bus operator at unattended sidings. The operator is paid on a mileage basis.

The Port Lincoln-Ceduna rail passenger service was cancelled on 1 September 1968 and a private bus service commenced on this route on 27 August 1968. At present there is no rail passenger service on Eyre Peninsula.

At 1 March 1970 other rail passenger services cancelled and replaced by privately operated bus services were those between Adelaide and Eudunda, Kapunda, Angaston, Truro and Moonta; and between Moonta and Kadina.

The early morning and late afternoon services between Adelaide, Bowmans and Balaklava have been cancelled, being no longer used north of Long Plains for their original purpose of transporting workers and school children to and from Adelaide. Departmentally sponsored bus services were instituted running from Long Plains and Virginia to Salisbury where they connect with the Adelaide suburban rail car service. Passengers from Bowmans and Balaklava do not now have an early morning service but at other times may travel on the longer distance trains from Port Pirie and Gladstone respectively.

The Moonta-Brinkworth, Port Pirie-Peterborough and Peterborough-Quorn rail passenger services have been cancelled and not replaced by any departmentally sponsored alternative service. The departmentally sponsored bus service introduced to replace the Gladstone-Wilmington rail passenger service was extended to Quorn when the Peterborough-Quorn rail passenger service was cancelled. The line between Sandergrove and Milang was closed to all traffic in June 1970 without substitution of any specific alternative service, while the passenger service between Adelaide and Victor Harbor has been retained.

At 1 February 1971, of the freight and livestock traffic lines recommended for closure, the Hallett Cove-Willunga, the Sandgrove-Milang and the Eudunda-Morgan lines had been closed: the Mount Barker Junction-Victor Harbor line had been retained, and the Wanbi-Yinkanie line was still being investigated.

## TRAMWAY AND OMNIBUS SERVICES

### MUNICIPAL TRAMWAYS TRUST

The Municipal Tramways Trust was incorporated by Act of Parliament in 1906. The Trust's activities are now regulated by the Municipal Tramways Trust Act, 1935-1965. Exclusive powers are given to the Trust to:

- (1) operate electric tramway systems within a radius of 10 miles from the GPO;
- (2) carry passengers by motor omnibus for hire or reward on any route wholly or partially within the prescribed area as defined by the Act;
- (3) grant to any person a licence to carry passengers by motor omnibus for hire or reward on any route in (2) above.

In 1965 the prescribed area was extended to include the local government areas of Elizabeth and Salisbury and parts of Munno Para and Tea Tree Gully. Private bus operators within the prescribed area must be licensed by the Trust and the licence may stipulate such terms as duration of licence, routes, time-tables and fares. Control is vested in a Board of five members all of whom are appointed by the Governor. Under the Act the State Treasurer is empowered to make grants to the Trust to enable it to meet the expenses incurred in the exercise of its functions.

### Historical Survey

A brief historical summary of tramways and omnibus services was included on pages 512-4 of the *South Australian Year Book* 1970 under the headings 'Historical Survey' and 'Route Miles, Mileage Run and Passengers Carried'.

Main developments during the last twenty years have been the replacement of trams with diesel buses (with the exception of Glenelg tram service which runs mainly on enclosed land), the abandonment of electricity generation in favour of purchasing electric power from the Electricity Trust, and erection of new workshops and new parking and servicing depots.

### Income and Expenditure

A table showing capital indebtedness, income and working expenses etc. for the last five years is given in Part 12.4 Public Finance—Semi-Government Authorities. Selected details for the ten years to 1969-70 are shown in the following table.

## Municipal Tramways Trust, Income and Expenditure

Year	Traffic Receipts	Sundry Receipts	Government Grants	Working Expenses	Interest on Loans	Net Deficit
\$'000						
1960-61	5,404	112	60	5,354	576	354
1961-62	5,290	140	60	5,212	556	278
1962-63	5,296	140	26	5,166	534	238
1963-64	5,320	154	60	5,194	516	177
1964-65	5,743	156	20	5,487	518	87
1965-66	5,880	170	20	5,806	505	241
1966-67	6,071	199	20	5,947	474	131
1967-68	6,009	215	20	5,879	431	65
1968-69	6,233	239	—	6,104	409	41
1969-70	6,448	249	—	6,293	410	6

At 30 June 1970 loan indebtedness amounted to \$7,479,000; these loans are secured by debentures issued to the Treasurer of South Australia.

## Working Expenses

Working expenses of the Trust were \$1,244,000 in 1940-41 and had nearly doubled by 1946-47 when they were \$2,402,000. In 1969-70 working expenses reached a record high level of \$6,293,000. Details for the last five years are given below.

## Municipal Tramways Trust, Working Expenses

Working Expense	1965-66	(a) 1966-67	(a) 1967-68	(a) 1968-69	(a) 1969-70
\$'000					
Traffic operations .....	3,241	3,325	3,281	3,431	3,479
Maintenance .....	884	1,002	1,019	1,065	1,074
Power for traffic .....	37	34	30	30	30
Fuel and oil for traffic .....	254	256	251	244	248
Highways contribution .....	91	90	86	86	86
Depreciation .....	559	524	476	429	401
Other expenses .....	740	716	736	820	976
Total .....	5,806	5,947	5,879	6,104	6,293
Cents					
Working expenses per traffic mile	51.22	52.90	55.10	57.16	59.04

(a) Some amounts previously allocated to traffic operations, power for traffic and other expenses are now allocated to maintenance.

The average number of persons employed by the Trust during 1969-70 was 1,304 (172 salaried and 1,132 wages staff): salaries and wages paid amounted to \$4,497,000 or over 71 per cent of total working expenses.

It is expected that the savings brought about by conversion of all existing services to one-man services, to be completed by 1972, will help to offset increasing costs.

**Route Miles, Mileage Run, Passengers Carried and Fares**

The following two tables show the details of route miles, mileage run and passengers carried for the years 1965-66 to 1969-70.

The route miles have slightly increased and mileages run have decreased over the years shown. The details for electric trams refer to the Adelaide-Glenelg service, the only remaining tram service in this State.

Since 1944-45 there has been a steady decline in the number of passengers carried.

**Municipal Tramways Trust, Route Miles and Traffic Mileage**

Year	Route Miles at End of Year			Mileage Run During Year		
	Electric Trams	Motor Omnibuses	Total	Electric Trams	Motor Omnibuses	Total
				'000	'000	'000
1965-66 .....	7	142	149	486	10,849	11,335
1966-67 .....	7	142	149	471	10,772	11,243
1967-68 .....	7	150	157	419	10,247	10,666
1968-69 .....	7	151	158	416	10,262	10,678
1969-70 .....	7	163	170	419	10,239	10,658

**Municipal Tramways Trust, Passengers, Traffic Miles and Revenue**

Year	Passengers Carried	Traffic Revenue	Traffic Mileage	Average Fare	Traffic Revenue per Traffic Mile
	'000	\$'000	'000	Cents	Cents
1965-66 ..	53,112	5,880	11,335	10.89	53.37
1966-67 ..	49,735	6,071	11,243	12.01	55.77
1967-68 ..	47,813	6,009	10,666	12.34	58.36
1968-69 ..	45,393	6,233	10,678	13.50	60.61
1969-70 ..	43,345	6,448	10,658	14.88	60.49

The table below shows passenger fares, effective from 28 February 1971, for travel over various distances measured in 'sections'—in most cases a section is a distance of approximately one mile.

**Municipal Tramways Trust, Passenger Fares**

Distance measured in Sections	Adult Cash Fare	Child Cash Fare	Pensioner Cash Fare	Scholar Monthly Concession Ticket
	Cents			\$
1 .....	10	5	5	1.50
2 .....	15	5	5	1.50
3 .....	20	10	10	3.00
4-7 .....	25	10	10	3.00
8-9 .....	30	15	10	4.50
10 or more .....	30	15	15	4.50

**Rollingstock**

The change from electric traction to diesel operation is reflected in the following table which shows details of rollingstock in selected years.

**Municipal Tramways Trust, Rollingstock and Seating Capacity**  
*At 30 June (a)*

Particulars	1945	1950	1955	1960	1965	1970
<b>Rollingstock:</b>						
Electric trams ...	304	279	178	30	30	26
Motor omnibuses	65	81	140	364	353	344
Trolley buses ...	52	61	91	56	—	—
<b>Total vehicles</b>	<b>421</b>	<b>421</b>	<b>409</b>	<b>450</b>	<b>383</b>	<b>370</b>
<b>Seating capacity:</b>						
Electric trams ...	15,370	14,280	10,147	1,908	1,908	1,664
Motor omnibuses	2,341	3,998	5,268	14,428	14,112	14,234
Trolley buses ...	2,712	2,984	4,184	2,006	—	—
<b>Total seating</b>	<b>20,423</b>	<b>21,262</b>	<b>19,599</b>	<b>18,342</b>	<b>16,020</b>	<b>15,898</b>

(a) 31 January in 1945 and 1950.

Under a three year programme, costing \$5.2 million, the Trust is replacing its fleet of buses with vehicles designed for one-man operation. The new vehicles have rear mounted engines, lower step height and in some cases a two-way radio contact with the depot.

**Accident Casualties**

The following casualties resulted from accidents which occurred during the last five years:

**Municipal Tramways Trust, Accident Casualties**

Year	Passengers		Employees		Total (including other)	
	Killed	Injured	Killed	Injured	Killed	Injured
1965-66 .....	—	192	—	97	1	308
1966-67 .....	—	121	—	118	1	260
1967-68 .....	—	120	—	85	2	229
1968-69 .....	—	105	—	89	—	214
1969-70 .....	—	107	—	83	3	210

**PRIVATE MOTOR OMNIBUS SERVICES****Metropolitan Services**

Since 1941 route mileage of private motor omnibuses licensed by the Municipal Tramways Trust has increased by more than five times from 46.40 miles in 1941 to 250.65 miles in 1969-70, while the number of passengers carried has increased by more than six times from 2.3 million to 15.2 million. A large part of the increase in the number of passengers carried occurred in the ten years from 1941 (2.3 million) to 1951 (10.7 million).

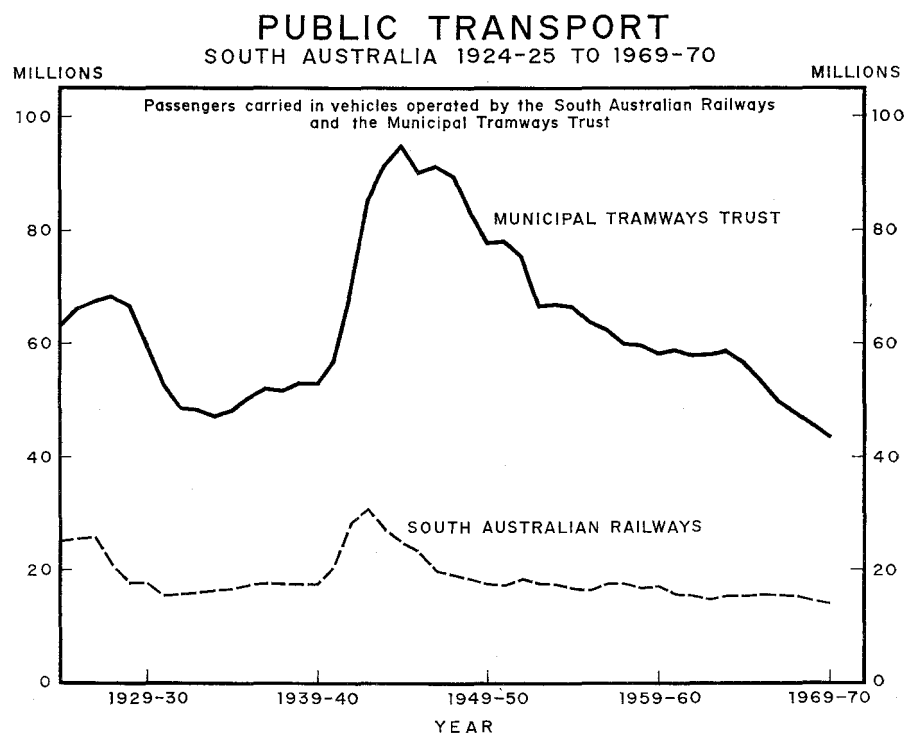
The Municipal Tramways Trust grants licences to private bus operators to carry passengers within the prescribed area. During 1965-66 this area was extended to include the Cities of Elizabeth and Salisbury and parts of the local government areas of Munno Para and Tea Tree Gully.

### Private Motor Omnibuses, Metropolitan Services

Year	Route Mileage	Mileage Run	Passengers Carried	Rolling Stock	Traffic Receipts (Gross)
	Miles	'000 miles	'000	No.	\$'000
1965-66 ..	245	5,147	13,693	217	1,645
1966-67 ..	249	5,963	14,956	224	1,971
1967-68 ..	251	6,215	15,458	225	2,083
1968-69 ..	254	5,963	15,024	230	2,123
1969-70 ..	251	6,757	15,171	244	2,355

### Interstate and Country Services

Regular interstate bus services and special tours operate to all States. There are co-ordinated passenger rail and bus services on a number of additional routes.



### TAXI-CABS

The Metropolitan Taxi-Cab Act, 1956-1965, administered by the Metropolitan Taxi-Cab Board, is the governing legislation providing for the control of taxi-cabs within a 10 mile radius of the GPO, Adelaide and the District Council of Stirling and the Cities of Tea Tree Gully, Elizabeth and Salisbury. The Board is responsible for the granting of licences or permits to operate taxi-cabs, the allotment of vehicles to stands and the charging of permit fees.

Taxi-cabs at present licensed for the Salisbury and Elizabeth areas must remain 'pegged' to the stands within the municipal boundaries of those areas, but after dropping a passenger outside of those areas the driver must head back in the direction of Salisbury and Elizabeth and if available for hire must accept a hail and proceed to any required destination within a 25 mile radius of the Adelaide GPO.

Regulations under the Act provide for the examination of taxi-cabs: the roadworthiness of all taxi-cabs is examined by the Police Department each year and the Board's inspectors check and test all meters. It is compulsory for taxis to be fitted with meters which record progressively the cost of each journey at rates prescribed from time to time. At June 1971 the rates were 20 cents for 'flag fall' and 20 cents a mile. The area in which these metered charges apply is determined by the Board and is known as the 'metered zone'. Outside of this zone but within an area of 25 miles radius from the GPO Adelaide, a 50 per cent loading, equal to 10 cents a mile, is charged. For journeys which extend beyond the 25 mile radius contract rates not to exceed 15 cents per outward and return mile are charged.

Licences issued at 30 June 1970 included taxi-cabs, white plates (*i.e.* restricted) 250, green plates 545; hire cars 39; and funeral cars 10. Drivers' licences current totalled 2,837. In February 1970 Executive Council approved increases for taxi and private hire vehicles licence fees from \$32 and \$19 respectively to \$33 and \$25, and in February 1971 taxi licence fees were again increased, by \$5 to \$38.

Revenue received during 1969-70 was \$26,260 from taxi licences, \$1,084 from hire car licences and \$8,974 from drivers' licences. Total revenue from all sources was \$50,714, and expenditure was \$58,796.

In areas not under the control of the Metropolitan Taxi-Cab Board, taxi licences are issued by local government authorities under the provisions of the Local Government Act.

### MOTOR VEHICLES

#### Control of Road Traffic

Legislation covering the registration of motor vehicles, licensing of drivers, third party insurance, and general rules to be observed by road users (including pedestrians) in South Australia was contained in the Road Traffic Act, 1934-1958. In December 1959 legislation on registration, licensing, and third party insurance, was passed under the Motor Vehicles Act, 1959 and similar provisions were repealed from the Road Traffic Act.

The present legislation for the control of road traffic in South Australia is set out in the Road Traffic Act, 1961-1969 and the Motor Vehicles Act, 1959-1971.

#### Registration of Motor Vehicles

Under the provisions of the Motor Vehicles Act, 1959-1971 all motor vehicles must be registered with the Registrar of Motor Vehicles before being driven on any public road unless specifically exempted under the Act; exemptions include vehicles

with traders plates, vehicles carrying persons or firefighting equipment to prevent a fire, vehicles taking part in processions and tractors within 25 miles of a farm occupied by the owner of the tractor.

The Motor Vehicles Act defines a motor vehicle as:

- (a) a vehicle, tractor or mobile machine driven or propelled by a steam engine, internal combustion engine, electricity or any other power not being human or animal; or
- (b) a trailer;

but does not include a vehicle run upon a railway or tramway.

Permits to use vehicles, without registration, between farm blocks may be granted by the Registrar. A 14-day permit to drive a motor vehicle pending registration may be issued, under certain circumstances, by a member of the police force stationed at a police station more than 25 miles from the GPO Adelaide.

A certificate of third party insurance must be produced before the Registrar will register a motor vehicle. Registration fees vary according to the power-weight (PW) of the vehicle; this is calculated by adding the weight of the vehicle in hundredweights to its rated horsepower. Fees for trailers are based on unladen weight and vehicles fitted with solid rubber or metal tyres are subject to higher rates.

Annual registration fees for motor vehicles were increased during 1971. For motor bicycles the fees vary between \$4 for a vehicle weighing less than one hundredweight to \$8 for a motor bicycle having a side car attached. For commercial vehicles the range of fees is from \$6 for a vehicle not exceeding 10 PW and with tare weight 35 cwt or less to \$67.60 plus \$7.80 for each 5 PW or portion thereof exceeding 75 PW, for vehicles exceeding 75 PW. For private vehicles a minimum annual fee of \$7 applies for vehicles that do not exceed 10 PW and for vehicles in excess of 75 PW a maximum fee of \$47.90 plus \$4.70 for each 5 PW or portion thereof the PW of the vehicle exceeds 75. Registration fees for trailers (with pneumatic tyres) range from \$6 for trailers of unladen weight not exceeding one ton to \$12 for trailers of unladen weight exceeding 2 tons.

Motor vehicles used for certain purposes are registered without fee, *e.g.* vehicles owned by the Fire Brigades Board and other firefighting organisations, ambulances for the use of which no charge is made, council vehicles used solely or mainly for the collection and transport of household refuse, etc. Registration at reduced rates is allowed for primary producers' commercial vehicles and tractors, prospectors' vehicles, and for vehicles used wholly or mainly in outer areas. Reduced rates are available to incapacitated ex-servicemen also, and to some persons in receipt of Commonwealth pensions. Vehicles used solely for interstate trade can be registered for \$2 for a period of twelve months.

The Act provides for registered vehicles to carry number plates and for a registration label to be affixed to each registered vehicle. It also provides for the issue of general traders plates and limited traders plates.

From January 1967 all new vehicles are being registered within an alphanumeric series, each number plate bearing up to three letters and numbers consisting generally of three digits. Old series registrations, indicated in most cases by numbers of up to six digits, are being converted gradually to the new series as vehicles are re-registered following lapse of registration or change of ownership. At 1 January 1971 approximately two-thirds of the total number of vehicles on the



South Australian register carried the new alpha-numeric plates. The change to alpha-numeric registrations is being undertaken throughout Australia with different alphabetic series allocated to each State: those for South Australia comprise alphabetic series with initial letters R, S and T.

### Motor Vehicles on Register

The following table shows the number of motor vehicles on the register at 31 December from 1966 to 1970.

#### Motor Vehicles on Register, South Australia<sup>(a)</sup>

At 31 December

Type of Vehicle	1966	1967	1968	1969	1970
Cars (b) .....	267,596	276,415	287,389	304,247	319,788
Station wagons .....	43,373	47,536	51,138	55,231	58,311
Utilities .....	38,352	38,013	37,478	37,692	37,567
Panel vans .....	11,318	11,503	11,837	11,970	12,191
Trucks (c) .....	35,114	34,764	35,129	36,465	36,990
Motor cycles and scooters .....	12,007	12,509	12,993	13,468	14,851
Buses .....	1,949	2,030	2,115	2,363	2,608
Total on Register .....	409,709	422,770	438,079	461,436	482,306
Population per vehicle .....	2.70	2.65	2.59	2.50	2.44
Tractors, plant, equipment, etc. (d)	4,885	6,579	6,776	6,973	7,170
Trailers and caravans .....	77,599	82,499	85,074	89,019	93,065
Traders plates .....	2,825	2,849	2,897	2,958	2,914

(a) Includes Commonwealth owned vehicles except defence services vehicles. (b) Includes ambulances and hearses. (c) Includes truck type vehicles such as tankers and concrete agitators. (d) Self-propelled vehicles only. Non-self-propelled plant and equipment are included with trailers and caravans.

### New Motor Vehicle Registrations

New motor vehicle registrations during the calendar years 1966 to 1970 are shown in the following table.

#### New Motor Vehicle Registrations, South Australia<sup>(a)</sup>

Type of Vehicle	1966	1967	1968	1969	1970
Cars .....	23,762	25,339	29,424	33,620	34,311
Station wagons .....	4,982	4,811	4,598	4,847	4,309
Utilities .....	2,882	2,866	2,831	3,263	2,912
Panel vans .....	978	949	999	1,044	1,248
Trucks (b) .....	2,046	1,975	2,257	2,528	2,342
Motor cycles and scooters .....	1,097	1,595	1,940	2,225	2,994
Buses .....	155	137	187	244	280
Ambulances and hearses .....	50	46	43	53	45
Total .....	35,952	37,718	42,279	47,824	48,441

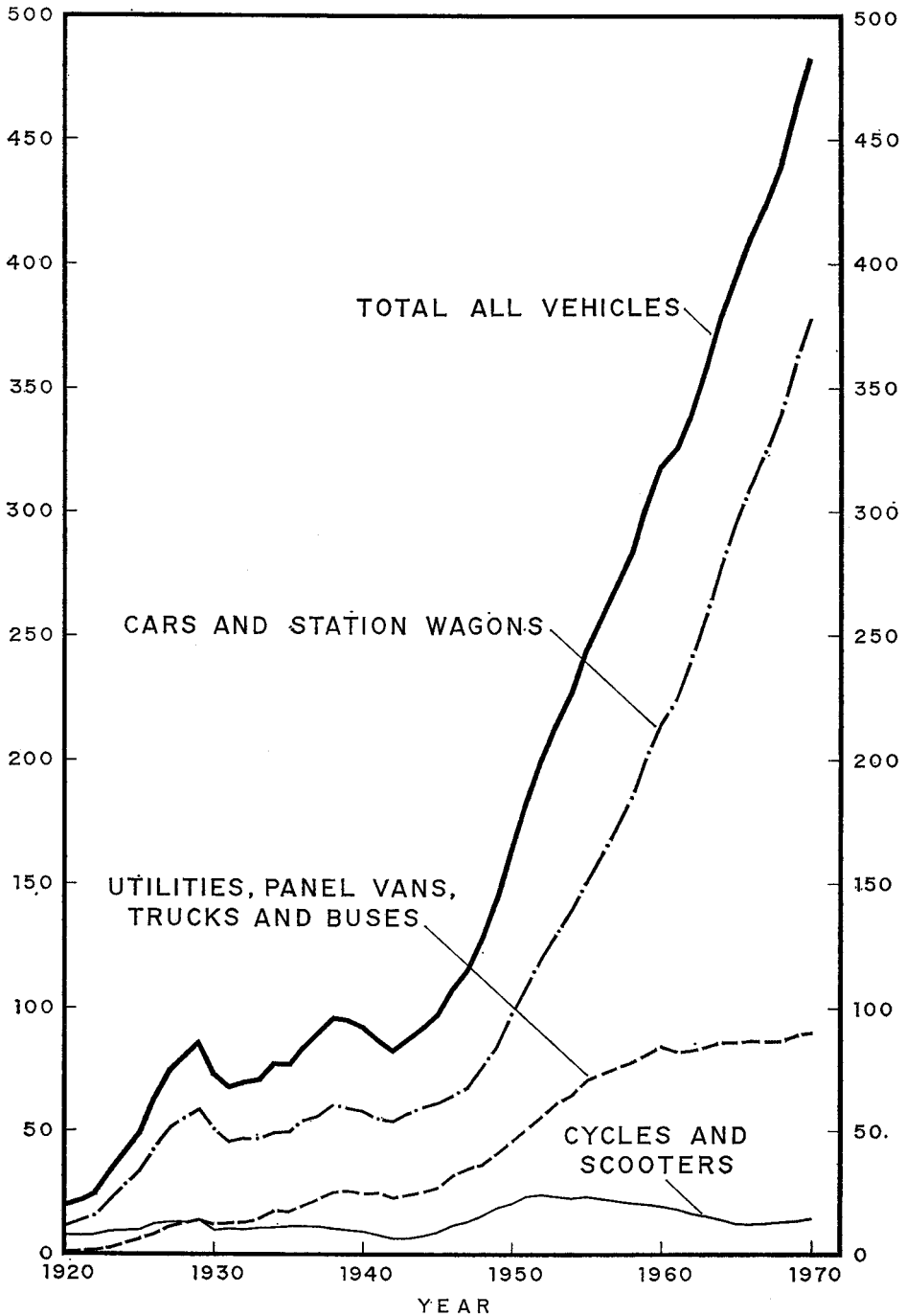
(a) Excludes road tractors and trailers; includes Commonwealth owned vehicles except defence services vehicles. (b) Includes other truck types.

## MOTOR VEHICLES ON REGISTER

SOUTH AUSTRALIA 1920 TO 1970

THOUSANDS

THOUSANDS



In the following table new motor vehicle registrations are classified by horsepower (RAC).

**New Motor Vehicle Registrations: Classified by Horsepower (RAC)**  
**South Australia<sup>(a)</sup>**

Type of Vehicle and Horsepower	1966	1967	1968	1969	1970
<b>Cars:</b>					
Under 10 .....	178	134	188	175	217
10-14 .....	4,886	4,839	4,271	4,643	4,375
15-19 .....	4,475	6,096	9,030	9,886	9,609
20-24 .....	611	537	650	977	1,745
25-29 .....	7,000	5,714	4,838	5,836	5,230
30 and over .....	6,612	8,018	10,447	12,034	13,011
Not stated .....	—	1	—	—	—
Rotary .....	—	—	—	69	124
<b>Total .....</b>	<b>23,762</b>	<b>25,339</b>	<b>29,424</b>	<b>33,620</b>	<b>34,311</b>
<b>Station Wagons:</b>					
Under 20 .....	214	254	480	706	561
20-29 .....	2,560	2,157	1,552	1,559	1,176
30 and over .....	2,208	2,400	2,566	2,582	2,572
<b>Total .....</b>	<b>4,982</b>	<b>4,811</b>	<b>4,598</b>	<b>4,847</b>	<b>4,309</b>
<b>Utilities:</b>					
Under 20 .....	265	198	361	445	261
20-29 .....	2,008	1,851	1,488	1,600	1,446
30 and over .....	609	816	982	1,218	1,205
Not stated .....	—	1	—	—	—
<b>Total .....</b>	<b>2,882</b>	<b>2,866</b>	<b>2,831</b>	<b>3,263</b>	<b>2,912</b>
<b>Trucks (b):</b>					
Under 20 .....	167	203	236	286	363
20-29 .....	517	441	485	542	391
30-39 .....	1,009	900	949	1,055	940
40-49 .....	256	227	386	376	331
50 and over .....	97	204	201	269	317
<b>Total .....</b>	<b>2,046</b>	<b>1,975</b>	<b>2,257</b>	<b>2,528</b>	<b>2,342</b>

(a) Includes Commonwealth owned vehicles except defence services vehicles.

(b) Includes other truck types.

### Drivers' Licences

Under the relevant section of the Motor Vehicles Act two classes of drivers' licences are issued:

Class A: to drive motor vehicles of any kind;

Class B: to drive motor vehicles of any kind which do not exceed three tons.  
Some of these are endorsed for the driving of motor cycles only.

The Act provides that an applicant must apply for a permit to learn to drive a motor vehicle and will be issued with a learner's permit once he has passed a written examination on the rules of the road. The permit is for a period not

exceeding three months during which time the holder is expected to undergo a practical test conducted by a police officer appointed for the purpose. If he passes the test he will be issued with a certificate stating the type and make of vehicle used and that he was capable of driving this class of motor vehicle. He may then apply to the Registrar for the appropriate licence, *i.e.* a class A or B licence.

Provision is also made for the testing of drivers suspected of being incompetent or suffering from a disease or disability which may impair their ability to drive, and for the suspension of their licences should they fail the test. Persons who will reach the age of 70 years during the currency of their next licence are tested before that licence is issued; a Class B licence is issued to persons passing this test unless they have been tested in a vehicle exceeding three tons. Optical tests also are imposed at age 75 years.

From 1 January 1971 the fee for class A or Class B licence was increased from \$2 to \$3; the fee for a learner's permit remained unaltered at \$1. Licences and permits are not issued to persons under sixteen years of age.

In 1961, licences for motor driving instructors were introduced and are compulsory where instruction is given for reward. The licence fee is \$20 for a period of three years.

Drivers' and riders' licences current at 31 December 1970 totalled 535,184. The number in force first exceeded 100,000 in 1931, totalled 215,157 by 1951, 315,044 by 1957, and had risen to 447,985 at December 1965.

### **Revenue from Registrations and Licences**

Revenue from registration fees and drivers' and riders' licence fees totalled \$14,497,000 in 1969-70. These fees are paid into Consolidated Revenue Account; but after deductions have been made for sinking fund and interest on loans raised for roads and bridges, and the administration expenses of the Highways and Motor Vehicles Departments, the balance is paid into the Highways Fund.

### **Third Party Insurance**

Under the Motor Vehicles Act, 1959-1971 every motor vehicle driven on a public road, unless specifically exempted, must be covered by an insurance policy, issued by an insurer approved by the Minister of Roads and Transport, which insures any driver of the vehicle against liability for any bodily injury for which he is responsible while driving the vehicle.

Exemptions from third party insurance include vehicles owned by the Crown and used solely in the public business of the Government, vehicles owned by the Municipal Tramways Trust and tractors exempted from registration.

The Motor Vehicles Act sets out the liabilities of insurers and these include the liability to pay for emergency treatment and hospital treatment to a person injured (including fatally injured) by or arising out of the use of an insured motor vehicle.

Where the driver of a motor vehicle has caused death or bodily injury in the use of that vehicle and the identity of the vehicle cannot be ascertained, then a person who could have obtained a judgment against the driver may give

notice to the Minister of Roads and Transport and recover by action against a 'nominal defendant' named by the Minister of Roads and Transport. Payment by the nominal defendant is out of money contributed by all approved insurers under a scheme administered by the Minister of Roads and Transport.

The Minister of Roads and Transport appoints a 'nominal defendant' where a claim is made by a person in respect of death or a bodily injury caused by negligence in the use of an uninsured motor vehicle on a road. Payments made by the 'nominal defendant' are recoverable from the driver of the motor vehicle or any person liable for the negligence of that driver.

An injured person may claim against his or her spouse where the spouse is an insured person and has caused that person bodily injury by negligence in the use of a motor vehicle.

A committee appointed by the Governor on the recommendation of the Minister of Roads and Transport having all the powers of a royal commission periodically inquires into and reports on what are considered to be fair maximum premium rates for third party insurance and the approved rates are generally adopted by the insurance companies.

In March 1971, premiums for private and business cars in the metropolitan area were increased, for the first time since February 1967, by \$1.00 to \$28.50: premiums in the country remained unchanged at \$25.00. Premiums for primary producers' trucks were reduced by \$1.00 to \$8.00. There were no changes to premiums for taxis, \$140.00 in the metropolitan area and \$50.00 in the country, or for goods-carrying vehicles in the metropolitan area, \$32.00.

During 1969-70, third party insurance premiums received amounted to \$12,816,000 and claims paid were \$8,745,000.

### **Census of Motor Vehicles**

A census of motor vehicles on the register at 31 December 1962 was completed in Australia during 1963 from particulars of motor vehicle registrations. An earlier census was conducted at 31 December 1955.

Tables on the 1962 Census containing various classifications of vehicles are given in the bulletin *Census of Motor Vehicles*, 31 December 1962, Bulletin No. 4—South Australia, published by the Commonwealth Statistician. A summary table was included on page 514 of the *South Australian Year Book* 1969.

### **Motor Vehicle Usage**

In November 1963 a postal sample survey of motor vehicle usage was conducted throughout Australia. The timing of the collection and the specification of the form were such that details can be taken as representative of usage in the calendar year 1963. A summary of results obtained for South Australia is set out below.

It should be borne in mind that since results are obtained from a sample they are not precise and should be considered as approximations only. In addition, total fuel consumption calculated from the survey appears low in comparison with other available information. The deficiency appears to be of the order of 15 to 20 per cent; a possible explanation is a tendency, particularly among car owners, to overstate average mileage per gallon.

**Motor Vehicle Usage, South Australia, 1963<sup>(a)</sup>**

Type of vehicle	Average Annual Mileage per Vehicle	Average Fuel Consumption (b)	Business Mileage as a Proportion of Total Mileage
	Miles	MPG	Per cent
Cars and station wagons .....	8,180	25.5	25.0
Utilities and panel vans .....	8,370	20.3	75.1
Trucks, with carrying capacity of:			
Less than two tons .....	5,400	13.2	97.3
Two tons but less than three tons	4,860	11.7	98.3
Three tons but less than five tons	5,860	10.3	99.1
Five tons and over; rigid .....	10,400	8.7	99.4
Five tons and over; articulated	29,550	6.7	100.0

(a) Excludes defence services vehicles.

(b) May be overstated—see text above.

For cars and station wagons in South Australia (excluding dealer-owned vehicles) the average annual mileage was 7,760 for those registered at a metropolitan address and 9,330 for those registered at a non-metropolitan address. Corresponding figures for the whole of Australia were 8,770 and 8,760 respectively.

**Road Traffic Board**

The Road Traffic Board of South Australia is a body, set up in 1960 under the provisions of the Road Traffic Act, 1961-1969, with the following functions:

- (1) Make recommendations to the Minister on roads and traffic generally, on the use of traffic control devices and other measures in relation to road safety;
- (2) Promote uniformity in the design and use of traffic control devices;
- (3) Conduct research and collect statistics relating to road traffic accidents and other traffic problems;
- (4) Disseminate information and advice on road safety and traffic laws and regulations;
- (5) Investigate and report on proposals for alterations of and additions to traffic laws and regulations.

**Road Safety**

The increase in number and severity of road traffic accidents with associated economic and social losses has caused concern in Government and community organisations. Listed below are some recent moves towards safer roads in this State:

1. (a) Regulations requiring fitting of following safety features recommended by the Australian Transport Advisory Council, have been approved to apply to all new motor vehicles, except motor cycles and heavy vehicles, manufactured on or after 1 January 1971,
  - (i) Specified side door latches to reduce the risk of occupants being thrown from a vehicle on impact,
  - (ii) Seat anchorages capable of resisting being torn away,
  - (iii) Steering columns designed to avoid crushing or penetrating injuries,
  - (iv) Windscreen demisting equipment;

- (b) The same range of vehicles, manufactured on or after 1 February 1971, must have seat belts fitted to all the seating positions in the vehicle;
2. Additional revenue raised by the increase in driving licences fees, from 1 January 1971, will be used to establish a Road Safety Instruction Centre having a large-scale road system equipped with standard traffic control devices and signs and inbuilt hazards such as level crossings. Courses will be provided for driving instructors, commercial and industrial organisations, teachers involved in student education, children, for the improvement of current drivers and for the testing of drivers about to resume after disqualification;
  3. A comprehensive and co-ordinated set of courses on road safety is being introduced into South Australian schools. It will be part of the curriculum from kindergarten to third year secondary school and it aims to lead the pupils to an understanding of road rules; prevent accidents; and develop attitudes of personal responsibility for proper use of the roads;
  4. A Government 'Committee of Enquiry into Road Safety', established early in 1970 to enquire into all aspects of road safety, released its findings in December 1970. Briefly, its main recommendations were—introduction of compulsory blood alcohol tests for all persons involved in road traffic accidents; greater use of traffic signals and of traffic lights at intersections; raising the level of lighting at night on major urban roads and a pilot study to evaluate the benefits of abandonment of the 'give way to the right' rule in favour of right of way on main as distinct from secondary roads;
  5. A points demerit scheme for persons who have been convicted of certain offences under the Road Traffic Act was introduced to become effective from 29 April 1971. The scheme provides for varying numbers of demerit points, automatically incurred upon conviction for prescribed offences, ranging from one demerit point for driving a vehicle without prescribed headlamps or clearance lamps to six for driving, or attempting to put a vehicle in motion, while under the influence of liquor or a drug. When the number of demerit points recorded against a person within a three-year period amounts to twelve or more, his driver's licence is suspended and he is disqualified from holding or obtaining a driver's licence for a period of three months: a person may appeal against such suspension and disqualification.

### Road Traffic Accidents

Statistics of road traffic accidents are compiled from reports made to members of the South Australian Police Department by persons involved in such accidents. Section 43 of the Road Traffic Act sets out the obligations of the driver of a vehicle involved in an accident—he must stop his vehicle at once, render any assistance of which he is capable to anyone injured in the accident, state his name and address if requested to any person having reasonable grounds for such request, and report the accident to the Police as soon as possible or at least within twenty-four hours of the accident. However, it is a defence against a charge relating to non-reporting of an accident if a defendant can prove either that he did not

know that an accident occurred or that the only damage or injury resulting from the accident was to property and that a fair estimate of the damage did not exceed \$50.

For the purpose of these statistics, a road traffic accident is defined as an accident which occurs due to the presence of a vehicle on a road (or other public thoroughfare, *e.g.* public car park, beach) and which involves property damage exceeding \$50 or casualty; a casualty occurring if the accident resulted in:

- (1) the death of any person within a period of thirty days of the accident, or
- (2) bodily injury to any person to an extent requiring surgical or medical treatment.

With the introduction of a more comprehensive accident report form on 1 October 1967, statistics have become available as a result of a joint effort by the South Australian Police Department, the Road Traffic Board of South Australia and the Bureau of Census and Statistics. Before this date, the South Australian Police Department was the sole authority preparing statistics of road traffic accidents.

Statistics of injuries, accidents involving casualties and total accidents compiled since the introduction of the revised reporting form are not strictly comparable with earlier figures. Therefore, the apparent differences between 1966-67 and 1967-68 in total accidents, casualty accidents and injuries shown in the following tables are not necessarily actual decreases.

The next table shows summary details of road traffic accidents for the years 1965-66 to 1969-70.

**Road Traffic Accidents, South Australia**

Year	Total Accidents Recorded	Accidents Involving Casualties	Persons Killed	Persons Injured	Rate per 100,000 Motor Vehicles on Register (a)			Rate per 100,000 of Mean Population		
					Total Accidents Recorded	Persons Killed	Persons Injured	Total Accidents Recorded	Persons Killed	Persons Injured
1965-66 ..	26,151	6,758	266	8,980	6,656	68	2,286	2,417	25	830
1966-67 ..	26,544	7,708	274	10,471	6,516	67	2,570	2,404	25	948
1967-68 ..	24,530	6,297	257	8,595	5,832	61	2,044	2,194	23	769
1968-69 ..	26,769	6,688	273	9,574	6,117	62	2,188	2,357	24	843
1969-70 ..	29,144	7,251	302	10,375	6,324	66	2,251	2,523	26	898

(a) 'Motor vehicles on register' is the mean number for each year; includes Commonwealth owned vehicles except defence services vehicles; excludes road tractors and trailers.

— Indicates break in continuity of series; see text above.

In the following table, the types of road users killed and injured are shown according to age groups for 1969-70. The age group 17 years and less than 30 years accounted for 32 per cent of deaths and 39 per cent of injuries. Forty-three per cent of persons killed and 40 per cent of persons injured were drivers of motor vehicles.



### Road Traffic Accidents: Age Groups of Casualties, South Australia 1969-70

Age Group of Casualty (years)	Drivers of Motor Vehicles	Motor Cyclists	Pedal Cyclists	Passengers	Pedestrians	Other and Not Stated	Total
PERSONS KILLED							
Under 5 .....	—	—	—	3	4	—	7
5 — 16 .....	6	1	3	23	12	—	45
17 — 20 .....	25	5	—	16	3	—	49
21 — 29 .....	31	1	1	14	2	—	49
30 — 39 .....	15	—	—	8	6	—	29
40 — 49 .....	18	1	1	6	7	—	33
50 — 59 .....	10	1	1	10	3	—	25
60 and over .....	24	2	2	16	18	—	62
Not stated .....	—	—	—	3	—	—	3
Total .....	129	11	8	99	55	—	302
PERSONS INJURED							
Under 5 .....	—	—	—	202	70	—	272
5 — 16 .....	97	87	293	774	232	1	1,484
17 — 20 .....	914	403	32	795	52	—	2,196
21 — 29 .....	1,143	136	17	519	64	—	1,879
30 — 39 .....	605	47	29	215	61	—	957
40 — 49 .....	533	30	38	233	58	—	892
50 — 59 .....	328	26	40	182	62	—	638
60 and over .....	248	7	42	193	115	—	605
Not stated .....	304	40	42	962	104	—	1,452
Total .....	4,172	776	533	4,075	818	1	10,375

The following table shows casualties by type of road user for each of the last five years. In each of these years more motor vehicle drivers were killed or injured than any other type of road user.

### Road Traffic Accidents, Casualties, South Australia

Year	Drivers of Motor Vehicles	Motor Cyclists	Pedal Cyclists	Passengers	Pedestrians	Other and Not Stated	Total
PERSONS KILLED							
1965-66 ..	94	7	19	79	67	—	266
1966-67 ..	103	4	11	94	62	—	274
1967-68 ..	94	12	19	77	54	1	257
1968-69 ..	108	4	20	87	54	—	273
1969-70 ..	129	11	8	99	55	—	302
PERSONS INJURED							
1965-66 ..	3,617	639	640	3,158	926	—	8,980
1966-67 ..	4,162	674	774	3,927	930	4	10,471
1967-68 ..	3,479	629	572	3,138	767	10	8,595
1968-69 ..	3,866	631	528	3,739	807	3	9,574
1969-70 ..	4,172	776	533	4,075	818	1	10,375

— Indicates break in continuity of series; see text above.

Details of road traffic accidents for 1969-70 according to time of occurrence are shown in the next table. Of the total accidents reported, 21 per cent occurred between 4 p.m. and 6 p.m. and 12 per cent between 6 p.m. and 8 p.m. The

latter period however accounted for 17 per cent of deaths. Altogether, the eight hour period from 4 p.m. to midnight accounted for 48 per cent of total accidents, 49 per cent of casualty accidents, 55 per cent of deaths and 50 per cent of injuries.

**Road Traffic Accidents: Time of Occurrence, South Australia  
1969-70**

Time of Occurrence	Total Accidents Reported	Accidents Involving Casualties	Persons Killed	Persons Injured
After midnight and up to 2 a.m. . . .	1,541	510	32	816
After 2 a.m. and up to 4 a.m. . . . .	442	158	14	234
After 4 a.m. and up to 6 a.m. . . . .	233	71	5	94
After 6 a.m. and up to 8 a.m. . . . .	1,833	436	9	566
After 8 a.m. and up to 10 a.m. . . . .	2,650	580	17	749
After 10 a.m. and up to 12 noon . . .	2,672	556	16	760
After 12 noon and up to 2 p.m. . . .	2,607	648	21	907
After 2 p.m. and up to 4 p.m. . . . .	3,188	771	23	1,087
After 4 p.m. and up to 6 p.m. . . . .	6,252	1,467	50	2,020
After 6 p.m. and up to 8 p.m. . . . .	3,457	906	51	1,347
After 8 p.m. and up to 10 p.m. . . . .	2,248	568	31	863
After 10 p.m. and up to midnight . .	2,021	580	33	932
Not stated . . . . .	—	—	—	—
<b>Total . . . . .</b>	<b>29,144</b>	<b>7,251</b>	<b>302</b>	<b>10,375</b>

In the following table, accidents in 1969-70 are shown according to the nature of accident.

**Road Traffic Accidents: Nature, South Australia, 1969-70**

Nature of Accidents	Total Accidents Reported	Accidents Involving Casualties	Persons Killed	Persons Injured
<b>Collisions between vehicles (a):</b>				
Rear end . . . . .	6,837	922	10	1,252
Right angles . . . . .	9,664	2,450	75	3,851
Other . . . . .	4,183	803	58	1,274
<b>Vehicles:</b>				
Overturning or leaving road (b)	1,820	861	41	1,275
Colliding with:				
Fixed object . . . . .	3,136	1,009	59	1,422
Parked vehicle . . . . .	2,241	310	7	386
Pedestrian . . . . .	793	790	50	794
Other . . . . .	339	35	—	43
Passenger accidents . . . . .	40	39	2	44
Other . . . . .	91	32	—	34
<b>Total . . . . .</b>	<b>29,144</b>	<b>7,251</b>	<b>302</b>	<b>10,375</b>

(a) 'Vehicles' includes motor vehicles, motor cycles, pedal cycles, trains, trams, etc.

(b) Vehicles leaving road and then colliding are shown in the four categories below.

Collisions between vehicles accounted for 71 per cent of all accidents and 47 per cent of deaths, while vehicles overturning or leaving the road and vehicles colliding with pedestrians accounted for 6 per cent and 3 per cent of all accidents respectively, and 14 per cent and 17 per cent of deaths.

The table below shows the age group and sex of persons holding drivers licences and permits at 30 June 1970 and involvements in accidents during 1970 of drivers and riders within the same classifications. In this table figures for involvements relate to accidents occurring in South Australia whereas licence and permit holders are those holding licences etc. issued in South Australia, and the licences on issue at 30 June are only an approximation of the average for the year.

It should be noted in particular that these figures do not measure exposure to risk: for example they take no account of miles driven, times of day into which driving may be concentrated or traffic conditions during those times.

The following additional limitations should be observed when interpreting the figures:

- (i) All figures include permit holders and the accident involvement of permit holders, who are permitted to drive a vehicle only when accompanied by a fully licensed driver, may be significantly different from that of fully licensed drivers. At 30 June 1970 there were 11,844 permit holders: of these 3,807 or almost one-third were aged 16 years; and 7,464 or almost two-thirds of the total, were aged 20 years or less.
- (ii) The number of involvements with ages not stated is high; and their age distribution, if known, might be different from that of known cases.

**Road Traffic Accidents: Age and Sex of Licensed Drivers and of Drivers and Riders Involved in Accidents, South Australia<sup>(a)</sup>**  
**1970**

Age Group (years)	Licensed Drivers, Riders and Permit Holders at 30 June 1970		Accident Involvement of Drivers and Riders (b)		Accident Involvement Rate per 100 Licensed Drivers and Riders	
	Males	Females	Males	Females	Males	Females
Under 20 .....	32,806	17,567	7,391	1,077	22.5	6.1
20-24 .....	48,219	30,142	9,306	1,514	19.3	5.0
25-29 .....	38,146	25,690	4,773	951	12.5	3.7
30-34 .....	32,917	21,321	3,560	752	10.8	3.5
35-39 .....	31,248	18,796	3,196	715	10.2	3.8
40-44 .....	35,649	20,051	3,377	712	9.5	3.6
45-49 .....	33,578	18,455	3,265	567	9.7	3.1
50-54 .....	27,054	13,816	2,268	476	8.4	3.4
55-59 .....	24,451	11,408	1,991	367	8.1	3.2
60-64 .....	17,609	7,206	1,306	221	7.4	3.1
65-69 .....	11,469	3,982	747	139	6.5	3.5
70-74 .....	6,215	1,804	376	71	6.0	3.9
75-79 .....	3,264	717	190	36	5.8	5.0
80 and over .....	1,379	196	80	14	5.8	7.1
Not stated .....	—	—	5,941	943	—	—
Total .....	344,004	191,151	47,767	8,555	13.9	4.5

(a) Includes licensed riders and permit holders.

(b) Drivers and riders involved in more than one accident during the year are included once for each accident.

## SHIPPING

## Control of Shipping

The Commonwealth Parliament is empowered under the Commonwealth Constitution to make laws in respect of trade and commerce with other countries and among the States.

Navigation and shipping are regulated under the Commonwealth *Navigation Act* 1912-1970 and the provisions of the Act apply to ships registered in Australia (except those engaged solely in the domestic trade of any one State) and other British ships whose first port of clearance and whose port of destination are within the Commonwealth. Other shipping Acts under the trade and commerce power of the Commonwealth are the *Sea-Carriage of Goods Act* 1924-1961, the *Seamen's Compensation Act* 1911-1970, the *Seamen's War Pensions and Allowances Act* 1940-1970, the *Australian Coastal Shipping Commission Act* 1966-1969, the *Australian Coastal Shipping Agreement Act* 1956, and the *Stevedoring Industry Act* 1956-1966.

Shipping in South Australia was controlled by the Marine Board and Navigation Act of 1881 and subsequent amendments, and the Harbors Act, 1913. The first provisions of the Commonwealth *Navigation Act* 1912 were brought into operation in 1921. At present, shipping in South Australia is controlled by the Commonwealth Act and, where this does not apply, by the Harbors Act, 1936-1970 and the Marine Act, 1936-1970. Both of these State Acts are administered by the Department of Marine and Harbors.

## Registration of Ships

Registration of ships in Australia is in accordance with the Merchant Shipping Act 1894 of the Imperial Parliament, under sections which apply to the United Kingdom and all British dominions. Registration is not compulsory for vessels of less than 15 net tons which are engaged in river or coastal trade or for larger vessels if not engaged in trade. Yachts and small trading vessels may be registered at the request of the owners as registration facilitates the sale or mortgage of these vessels. An annual review of the register is carried out but some vessels, whose present ownership or use cannot be traced, are retained on the register in the absence of any positive justification for their removal.

The following table shows the number of vessels on the South Australian Register at 31 December 1970.

## Shipping, Vessels on South Australian Register

At 31 December 1970

Net Tonnage	Steam and Motor			Sailing (including Fitted with Auxiliary Power)			Barges, Hulks, Dredges, etc., not Self-Propelled		
	Vessels	Gross Tonnage	Net Tonnage	Vessels	Gross Tonnage	Net Tonnage	Vessels	Gross Tonnage	Net Tonnage
Under 50 .....	42	2,724	746	71	1,425	1,097	1	14	14
50-99 .....	17	1,956	1,180	10	1,270	826	—	—	—
100-199 .....	2	456	377	2	679	309	1	179	179
200-499 .....	1	350	234	—	—	—	—	—	—
500-999 .....	2	4,237	1,543	—	—	—	1	674	624
1,000-2,999 .....	—	—	—	—	—	—	—	—	—
3,000 and over ...	3	21,961	13,253	—	—	—	—	—	—
Total ...	67	31,684	17,333	83	3,374	2,232	3	867	817

Four different measures of tonnage (gross, net, displacement, or deadweight) may be applied to a vessel. Gross tonnage is the total enclosed cubic capacity of the ship on a basis of 100 cubic feet per ton; net tonnage is the cubic capacity available for cargo in terms of 100 cubic feet per ton; displacement tonnage is the weight of water displaced by a ship; deadweight tonnage is the total weight in tons of fuel, water, stores and cargo that a ship can carry. Passenger ships are commonly rated by the gross tonnage, cargo ships by their net tonnage, warships by their displacement tonnage, and oil tankers by their deadweight tonnage.

### Shipping Arrivals at South Australian Ports

Shipping arrivals at all ports in South Australia, including vessels moving only between ports in this State, for the years 1959-60 to 1968-69 are shown in the following table. Figures to and including 1966-67 are as advised by the South Australian Department of Marine and Harbors for all trading vessels; figures from 1967-68 are for trading vessels exceeding 200 net tons, based on returns rendered to Collectors of Customs by shipping companies or their agents. A further table shows entry of trading vessels exceeding 200 net tons at individual customs ports during 1968-69. In both tables the column headings (intrastate, interstate, and overseas) indicate the division of trade on which the vessels were engaged at the relevant time and do not constitute a classification of the vessels themselves.

### Shipping: Vessels Entered at South Australian Ports

Year	Intrastate		Interstate		Overseas		Total	
	Number	Net Tonnage	Number	Net Tonnage	Number	Net Tonnage	Number	Net Tonnage
		'000		'000		'000		'000
1959-60 .....	3,788	989	1,123	3,055	1,143	5,233	6,054	9,277
1960-61 .....	3,803	695	1,119	3,075	1,343	6,140	6,265	9,910
1961-62 .....	3,228	775	1,098	3,039	1,464	6,609	5,790	10,423
1962-63 .....	2,949	899	1,096	3,184	1,421	6,638	5,466	10,721
1963-64 .....	2,920	1,227	1,206	3,374	1,629	8,326	5,755	13,127
1964-65 .....	3,020	1,301	1,160	3,365	1,555	8,259	5,735	13,124
1965-66 .....	2,717	1,065	1,172	3,700	1,387	7,563	5,276	12,328
1966-67 .....	1,964	1,000	1,043	3,643	1,435	8,108	4,442	12,751
1967-68 .....	1,096	2,113	1,140	4,938	760	5,091	2,996	12,141
1968-69 .....	1,194	2,400	1,102	5,098	734	5,246	3,030	12,745

— Indicates break in continuity of series; see text above.

### Shipping: Vessels Entered at Customs Ports, South Australia, 1968-69

Port	Intrastate		Interstate		Overseas		Total	
	Number	Net Tonnage	Number	Net Tonnage	Number	Net Tonnage	Number	Net Tonnage
		'000		'000		'000		'000
Ardrossan .....	64	190	41	102	—	—	105	292
Ballast Head .....	25	32	10	24	—	—	35	56
Edithburgh .....	3	6	2	3	—	—	5	8
Port Adelaide (a) .....	358	518	476	1,865	580	2,986	1,414	5,368
Port Augusta .....	2	—	9	9	6	26	17	36
Port Lincoln .....	203	409	51	167	22	136	276	712
Port Pirie .....	89	391	105	447	18	70	212	908
Port Stanvac .....	24	142	26	177	56	1,721	106	2,039
Rapid Bay .....	18	63	18	68	—	—	36	131
Stenhouse Bay .....	32	47	36	51	1	2	69	101
Thevenard .....	21	49	35	81	19	78	75	208
Wallaroo .....	13	86	10	34	6	40	29	160
Whyalla .....	68	259	283	2,069	26	189	377	2,517

(a) Inner and outer harbour.

One of the principal factors underlying the decrease in numbers of ships engaged in trade between ports in South Australia has been the development at major ports, since the early 1950s, of bulk handling facilities for grain. The general trend has been toward the use of fewer ships of greater net tonnage.

The next table shows arrivals of vessels exceeding 200 net tons at selected customs ports only, according to country of registration of the vessels.

**Shipping: Country of Registration, Vessels Entered at Selected Customs Ports, South Australia**

Customs Port	Country of Registration	Vessels		Net Tonnage	
		1967-68	1968-69	1967-68	1968-69
Port Adelaide ..	Australia .....	596	574	1,053,485	1,011,980
	Denmark .....	22	17	73,468	54,636
	Germany, Federal Republic ..	30	37	131,322	171,804
	Italy .....	46	36	457,439	360,720
	Japan .....	62	60	286,884	265,684
	Netherlands .....	69	62	276,074	318,744
	New Zealand .....	41	47	79,131	89,912
	Norway .....	63	63	313,608	342,997
	Sweden .....	74	82	286,392	328,938
	United Kingdom .....	275	253	1,507,969	1,490,885
	Other countries .....	156	183	766,812	932,137
	Total .....	1,434	1,414	5,232,584	5,368,437
Ardrossan .....	Australia .....	80	87	183,363	176,730
	Other countries .....	4	18	20,575	115,390
	Total .....	84	105	203,938	292,120
Port Lincoln ..	Australia .....	189	218	336,212	372,090
	Greece .....	9	6	48,280	34,205
	Norway .....	9	13	53,984	84,386
	United Kingdom .....	26	18	124,650	93,064
	Other countries .....	19	21	85,290	127,756
	Total .....	252	276	648,416	711,501
Port Pirie .....	Australia .....	83	84	271,773	312,909
	Japan .....	14	13	61,487	55,020
	Netherlands .....	9	9	33,135	36,185
	Norway .....	5	8	34,321	52,561
	United Kingdom .....	54	42	254,782	219,941
	Other countries .....	47	56	186,426	230,925
	Total .....	212	212	841,924	907,541
Port Stanvac ..	Australia .....	57	48	347,711	303,009
	Liberia .....	22	23	762,165	710,613
	United Kingdom .....	20	14	676,010	543,283
	Other countries .....	15	21	296,758	482,300
	Total .....	114	106	2,082,644	2,039,205
Whyalla .....	Australia .....	322	298	1,687,745	1,780,127
	United Kingdom .....	24	17	311,881	271,460
	Other countries .....	40	62	206,505	465,040
	Total .....	386	377	2,206,131	2,516,627

**Cargo Handled at Major Ports**

The South Australian Department of Marine and Harbors records details of cargo handled at major ports in this State and the following table shows details for each of the last five years.

**Cargo Handled: Major Ports, South Australia, 1965-66 to 1969-70**

Port	1965-66	1966-67	1967-68	1968-69	1969-70
	'000 tons				
Ardrossan .....	454	483	363	539	488
Ballast Head .....	92	79	108	133	154
Kingscote .....	152	157	153	137	146
Klein Point .....	296	346	325	359	463
Port Adelaide .....	3,713	3,637	3,692	3,671	3,695
Port Augusta .....	48	49	43	43	45
Port Lincoln .....	684	879	588	630	871
Port Pirie .....	1,093	1,132	1,098	1,134	1,416
Port Stanvac .....	2,584	3,062	2,860	2,684	2,682
Proper Bay .....	—	216	388	470	489
Rapid Bay .....	561	514	318	259	288
Stenhouse Bay .....	244	215	198	206	177
Thevenard .....	267	391	408	408	477
Wallaroo .....	172	228	148	164	351
Whyalla .....	4,825	5,079	5,954	6,899	8,347
Other Ports .....	103	85	81	42	41
Total .....	15,287	16,553	16,725	17,778	20,130

**Overseas Shipping Cargo**

Overseas shipping cargo statistics are compiled from returns submitted by shipping companies, or their representatives, to Customs Houses at each port in South Australia.

A return is required for each movement of a vessel into and out of a port except for (i) naval vessels, (ii) yachts and other craft used for pleasure, (iii) foreign fishing vessels that neither load nor discharge cargo and (iv) vessels not exceeding 200 net tons.

Cargo is recorded on returns in terms of either units of weight or units of measurement (a ton measurement is a unit of 40 cubic feet) depending on the basis on which freight is charged. The statistics show separate figures for cargo recorded in tons weight and cargo recorded in tons measurement. The aggregates for weight and measure cargo are not added to a figure for total cargo because they are unlike quantities, and comparisons of total cargo between ports, trade routes or periods of time could be affected by variations in the cargo mix and in the basis on which freight is charged.

The following figures show, for the years 1967-68 and 1968-69, particulars of cargo loaded in South Australia for discharge overseas, and of cargo discharged in South Australia from overseas, classified according to major trade areas.

**Shipping: Cargo Loaded in South Australia, Trade Area of Destination**

Cargo Loaded for Ports in—	1967-68		1968-69	
	Tons Weight	Tons Measure	Tons Weight	Tons Measure
North America and Hawaiian Islands:				
Northern Area;				
U.S.A.....	80,480	1,905	72,824	2,420
Canada .....	5,698	9,440	8,151	6,054
Central America .....	2,022	48	844	5
Bermuda and Carribbean Area ..	754	3,126	500	395
South America .....	3,992	3,060	428	128
Europe (excluding U.S.S.R.):				
Northwestern, Central and Baltic;				
United Kingdom .....	292,956	32,840	321,964	17,763
Other.....	130,973	27,953	143,571	15,042
Southern Area .....	59,903	27,421	126,114	9,730
U.S.S.R. (in Europe and Asia) ....	1,462	—	2,877	—
Africa .....	85,099	15,730	66,968	15,633
Asia (excluding U.S.S.R.) .....	1,243,202	40,861	2,476,743	53,348
Papua and New Guinea, New Zealand and Pacific Islands .....	173,961	38,479	155,964	31,019
Indian Ocean Islands and Antarctica	135	9	18	—
Total cargo loaded...	2,080,637	200,872	3,376,966	151,537

**Shipping: Cargo Discharged in South Australia, Trade Area of Origin**

Cargo Discharged from Ports in—	1967-68		1968-69	
	Tons Weight	Tons Measure	Tons Weight	Tons Measure
North America and Hawaiian Islands:				
Northern Area;				
U.S.A.....	123,107	43,886	79,319	42,033
Canada .....	28,252	66,364	39,011	76,766
Central America .....	8,455	14	2,015	—
Bermuda and Caribbean Area ...	1,250	44	500	14
South America .....	1,715	—	2,502	—
Europe (excluding U.S.S.R.):				
Northwestern, Central and Baltic;				
United Kingdom .....	25,338	48,966	32,324	69,918
Other.....	33,242	24,145	28,099	21,908
Southern Area .....	5,935	8,844	5,304	8,276
U.S.S.R. (in Europe and Asia) ....	—	—	—	—
Africa .....	3,499	6,190	2,577	6,617
Asia (excluding U.S.S.R.) .....	2,119,792	93,845	2,077,652	173,787
Papua and New Guinea, New Zealand and Pacific Islands .....	286,887	6,086	219,157	8,610
Indian Ocean Islands and Antarctica	124,044	—	115,204	—
Total cargo discharged....	2,761,516	298,384	2,603,664	407,929

**Passenger Movement by Sea**

Statistics of passengers disembarking, embarking and passing through Australian ports are compiled according to type of passenger—namely overseas, direct transit, interstate or cruise. 'Overseas' passengers are defined as persons travelling to



or from overseas destinations and who embark or disembark in Australia; 'direct transit' as persons on vessels calling at Australian ports and who have embarked at an overseas port for an overseas destination; 'interstate' as persons travelling by sea from one Australian State to another, or travelling from and to the same port or a port in the same State via other States; and 'cruise' as persons on an overseas journey which begins and ends in Australia, does not exceed thirty days, is confined to specific ports in the South-West Pacific area and has been classified as a cruise to enable certain documentation requirements to be waived. Information about passengers is obtained from ships' manifests, passenger cards completed by passengers, and the Departments of Shipping and Transport and Customs and Excise. The following table shows numbers and types of passengers who disembarked, embarked and passed through South Australian ports during the four years 1966 to 1969.

**Shipping: Passenger Movement by Sea, South Australian Ports<sup>(a)</sup>**

Year	Type of Passenger					
	Overseas			Total (including Other <sup>(b)</sup> )		
	Disem- barked	Embarked	Passed Through	Disem- barked	Embarked	Passed Through
1966.....	9,055	8,318	53,731	11,715	10,038	66,127
1967.....	6,048	7,442	41,979	7,996	8,714	53,018
1968.....	6,004	6,955	42,601	7,881	8,153	50,888
1969.....	5,799	7,075	45,901	8,047	8,515	54,677

(a) Almost exclusively Port Adelaide.

(b) Interstate, direct transit and cruise passengers.

### Distances to Overseas Ports

Distances in nautical miles from Port Adelaide to principal overseas ports are shown in the following table. Distances by sea from Port Adelaide to the ports of other Australian capital cities are given on page 486.

**Distances from Port Adelaide to Principal Overseas Ports**

Port Adelaide to:	Nautical Miles	Port Adelaide to:	Nautical Miles
<i>Africa;</i>		<i>New Zealand;</i>	
Cape Town .....	5,603	Auckland .....	2,035
<i>Asia;</i>		Wellington .....	1,880
Colombo .....	4,310	<i>North America;</i>	
Djakarta .....	3,047	Baltimore (b) .....	10,291
Hong Kong .....	4,782	Montreal (b) .....	11,538
Singapore .....	3,515	New York (b) .....	10,367
Yokohama .....	5,281	Panama .....	8,307
<i>Europe (a);</i>		San Francisco .....	7,372
Liverpool .....	11,679	Vancouver .....	7,752
London .....	11,720	<i>South America;</i>	
Marseilles .....	11,417	Buenos Aires (c) .....	7,769
Naples .....	11,697	Rio de Janeiro (c) .....	8,586
		Valparaiso .....	6,670

(a) Via Cape Town. Distances via Suez Canal are: London, 10,712 miles; Liverpool, 10,677 miles; Marseilles, 9,011 miles; and Naples, 8,607 miles.

(b) Via Panama. (c) Via Cape Horn.

## CIVIL AVIATION

**Control of Civil Aviation**

In Australia, civil aviation is subject to the Commonwealth *Air Navigation Act* 1920-1966 and to regulations made under the Act. The South Australian Air Navigation Act, 1937 provided for 'the application of Commonwealth Air Navigation Regulations to, and in relation to, air navigation within the State of South Australia'. The regulations under the Commonwealth Act were drawn up to give effect to the 1944 Chicago convention on Civil Aviation. Regulations based on the resolutions of the Paris convention in 1919 were no longer adequate in the years after the 1939-45 War because of the immense wartime development of aerial transport. The present regulations, administered by the Commonwealth Department of Civil Aviation, cover the registration of aircraft and the issue of certificates of airworthiness; the licensing of aircraft services, aircraft operating crews, aerodromes, and flying training schools; and the rules of the air. The Department is responsible for the operation of Air Traffic Control and has assumed responsibility for co-ordination of Search and Rescue operations.

Under the *Australian National Airlines Act* 1945-1970 the Australian National Airlines Commission was established and empowered to operate Commonwealth-owned air services. The Commission trades under the name Trans-Australia Airlines.

The *Civil Aviation Agreement Act* 1952 ratified an agreement between the Commonwealth and Australian National Airways Pty Ltd to ensure the efficient and economical operation of air services within Australia by eliminating wasteful competition between that company and Trans-Australia Airlines and to rationalise the services of both airlines. The *Civil Aviation Agreement Act* 1957 was enacted to extend the privileges and obligations of the 1952 Act to the new proprietor of the major private airline after the purchase of Australian National Airways Pty Ltd by Ansett Transport Industries Ltd. The Commonwealth passed the Airlines Equipment Act in 1958 and this provided for further financial assistance to both airlines for the purchase of new aircraft and empowered the Commonwealth to limit the aircraft capacity being provided on competitive routes by these two operators.

The Airlines Agreement approved by the *Airlines Agreement Act* 1961 consolidated all the arrangements and principles developed by the Government over the past decade for maintaining and securing the competitive airline system and made important arrangements affecting the introduction of new aircraft on Australian domestic routes. The *Civil Aviation Agreement Act* 1952-1957, amended by the 1961 Act, is now cited as the *Airlines Agreement Act* 1952-1961.

For reference to international agreements on civil aviation see the *Official Year Book of the Commonwealth of Australia* No. 48, and for references to international organisations see Year Book No. 37.

**Aircraft on Register**

The total number of aircraft listed at 30 June 1970 on the Australian register, which includes aircraft based in the Territory of Papua and New Guinea, was 3,729, an increase from 3,559 registered at June 1969. The following table shows figures for registered aircraft based in the South Australia-Northern Territory Region, classified by type of operation.

**Aircraft Based in South Australia-Northern Territory Region**  
**Type of Operation**

Type of Operation	At 30 June				
	1966	1967	1968	1969	1970
Private .....	116	124	136	139	151
Aerial work (a) .....	67	72	86	84	92
Charter .....	72	86	93	103	119
Regular public transport (b) .....	15	20	25	18	14
Total .....	270	302	340	344	376

(a) Includes agricultural work, ambulance, survey and pilot training functions.

(b) Excludes major airlines servicing interstate routes.

### Australian Flying Scholarship Scheme

The Commonwealth has subsidised flying training in Australia largely through the aero clubs since 1926. In 1961 the Commonwealth introduced a new system of subsidies to Australian flying training organisations including the aero clubs, flying schools and the Gliding Federation of Australia, spread over a four-year period. These subsidies are no longer in operation but the Australian Flying Scholarship scheme which was introduced (at the same time as the subsidy arrangements) for the training of career pilots for the Australian commercial aviation industry is still in operation to 1970-71. In 1969-70 nine South Australians were awarded these scholarships which enable them to train to commercial pilot licence, instructor rating, agricultural rating or instrument rating standard. On successful completion of their training, holders are required to offer themselves for employment in the Australian civil aviation industry.

### General Air Services

Adelaide has no direct links by air with overseas: these are provided through Sydney, Melbourne and Perth. However it is on the scheduled flights of regular interstate services from Sydney, Melbourne, Perth and Darwin. The table below shows adult single passenger air fares, in force at 1 February 1971, between Adelaide and selected Australian cities.

#### Passenger Air Fares, Adelaide to Selected Australian Cities

Between Adelaide and:	Adult, Single Fare (a)	
	Economy Class	First Class
	\$	\$
Alice Springs .....	50.50	61.40
Brisbane (b) .....	76.40	89.00
Broken Hill .....	—	19.80
Canberra (b) .....	46.50	54.80
Darwin .....	107.00	129.20
Hobart (c) .....	47.80	56.20
Melbourne .....	23.90	28.10
Perth .....	72.30	89.70
Sydney .....	49.50	56.00

(a) Fares at reduced rates are applicable to children under 15 years of age, to students and to groups of fifteen persons or more travelling together.

(b) Via Melbourne or Sydney. (c) Via Melbourne.

Adelaide is also the terminus for intrastate services. Regular connections to Ceduna, Cleve, Kingscote, Leigh Creek, Minnipa, Mount Gambier, Oodnadatta, Port Lincoln and Whyalla are provided by major airlines either as local flights or as scheduled stops on interstate flights. Bus ('air coach') services, provided by the airlines, connect many of these places with nearby towns. Since 1966-67, when the Commonwealth Government approved introduction of commuter services in country areas, there has been a significant increase in regular air services between country towns and areas which were either not served by the major airlines or had no direct air service with Adelaide or the nearest major provincial city. Such services usually utilise single or twin engined aircraft and operate to fixed and published time-tables.

The first commuter service in Australia, between Adelaide and opal fields at Coober Pedy, commenced during 1966-67. Later, such services were introduced between Port Augusta, Port Pirie and Adelaide, and between Adelaide and Penneshaw. In November 1970 commuter service between Adelaide and Arkaroola in the Flinders Ranges commenced: it is expected that this service will eventually be extended to include Blinman. In December 1970, a similar service was introduced between Adelaide, Wudinna and Streaky Bay.

### Passengers and Freight Carried

The number of passengers carried on civil airlines in South Australia has more than doubled on both interstate and intrastate services during the last ten years while tonnage of freight has increased by more than 50 per cent. Details of movements at principal airports for the last five years are shown in the following table. A full list of Government and licensed aerodromes in South Australia appears on pages 328-9.

**Principal Airports, South Australia**  
**Passengers, Freight and Aircraft Movements**

Airport	1965-66	1966-67	1967-68	1968-69	1969-70
<b>PASSENGERS (a)</b>					
Adelaide (b) (c) .....	747,165	779,020	863,652	937,016	1,022,085
Kingscote .....	42,197	44,764	44,316	45,993	50,878
Port Lincoln .....	41,024	42,643	40,423	40,514	43,816
Woomera .....	32,609	33,028	32,459	29,269	25,701
Whyalla .....	24,692	27,710	32,295	29,210	28,392
Mount Gambier .....	20,016	19,085	19,315	18,800	20,479
<b>FREIGHT—SHORT TONS (d)</b>					
Adelaide (b) (c) .....	11,887	12,134	14,476	15,449	16,673
Kingscote .....	204	220	188	185	185
Port Lincoln .....	426	366	180	166	180
Woomera .....	408	385	374	375	317
Whyalla .....	209	211	209	143	126
Mount Gambier .....	111	106	97	97	102
<b>AIRCRAFT MOVEMENTS (e)</b>					
Adelaide (c) .....	20,470	19,815	19,478	20,502	22,081
Kingscote .....	1,512	1,533	1,396	1,424	1,495
Port Lincoln .....	1,969	1,791	1,592	1,467	1,493
Woomera .....	1,065	1,122	1,103	1,028	907
Whyalla .....	1,298	1,162	1,184	1,197	1,133
Mount Gambier .....	1,256	1,248	1,244	1,238	1,243

- (a) Total of embarkations and disembarkations. (b) Figures of passengers and freight movements are overstated to the extent of through traffic transferring between flights. (c) Includes Salisbury.  
(d) Total of freight loaded and unloaded. (e) Total of arrivals and departures.

### **Aerial Medical Services**

Aerial medical services are carried out in the outback areas of Australia. The Royal Flying Doctor Service of Australia (S.A. Section) Inc. operates control stations at Alice Springs and Port Augusta. Early in 1968 the Flying Doctor Service took over the aerial services of the Bush Church Aid Society (S.A. Branch). These services, previously operated from Ceduna, are now maintained from Port Augusta.

### **Civil Aviation Accidents**

In South Australia, during the ten year period from 1960-61 to 1969-70, there were twenty-two civil aviation accidents involving casualties and these resulted in the death of thirty persons and injury to fourteen. These figures exclude parachutists killed in contact with earth after an uninterrupted fall.

Five of the accidents occurred in gliding, nine in private flying, three in aerial agriculture, three in training and two in charter operations. Twenty-four of the deaths occurred in private flying, three in gliding and one in each of aerial agriculture, training and charter work. There was no accident involving casualties in regular public transport operations.

## **11.2 COMMUNICATION**

The Postmaster-General's Department works in close co-operation with three important agencies: the Overseas Telecommunications Commission, which is responsible for establishing, maintaining, and operating public cable and radio telegraph services with overseas countries and ships at sea; the Australian Broadcasting Control Board, which ensures the provision of services by broadcasting stations and television stations in accordance with plans prepared by the Board; and the Australian Broadcasting Commission, which controls the activities of the National Broadcasting Service and the National Television Service.

### **POSTAL, TELEGRAPH AND TELEPHONE SERVICES**

The postal, telegraph and telephone services in Australia are under the control of the Postmaster-General pursuant to the provisions of the *Post and Telegraph Act* 1901-1968. The Director-General of Posts and Telegraphs controls the Commonwealth Department under the Postmaster-General, whilst the principal officer in each State is the Director of Posts and Telegraphs.

As a result of Federation all the former colonial post and telegraph services were taken over by the Commonwealth on 1 March 1901.

A detailed history of Posts, Telegraph and Telephones was included on pages 469-70 of the *South Australian Year Book* 1967.

In 1901 there were 713 post offices operating in South Australia and Northern Territory, with 1,831 telephone services connected. At 30 June 1970 there were 888 post offices and 239,452 telephone services in operation.

Details of post offices in operation and the number of persons employed in postal services in South Australia for the years 1965-66 to 1969-70 are given in

the following tables. All tables in this section include details for the Northern Territory as separate figures are not available.

**Post Offices: Number**  
**South Australia and Northern Territory**

Particulars	1965-66	1966-67	1967-68	1968-69	1969-70
Post Offices:					
Official .....	173	174	173	177	177
Non-official .....	751	747	738	720	711
Telephone Offices .....	105	103	95	86	84
Total .....	1,029	1,024	1,006	983	972

Non-official post offices are conducted by persons who are not members of the Commonwealth Public Service and who receive an allowance based on business transacted—in many instances this type of business is conducted in conjunction with some other business activity. Telephone offices provide facilities for making trunk line and local telephone calls and for lodging telegrams but do not transact any other postal services.

**Post Offices: Employment**  
**South Australia and Northern Territory<sup>(a)</sup>**

Persons Employed	1965-66	1966-67	1967-68	1968-69	1969-70
Direct employees:					
Permanent officers .....	7,026	7,335	7,861	8,147	8,326
Temporary and exempt employees .....	2,624	2,525	2,243	2,087	2,159
Total .....	9,650	9,860	10,104	10,234	10,485
Other:					
Non-official and semi-official postmasters .....	751	748	739	721	709
Persons exclusive of postmasters employed at non-official offices .....	194	201	212	205	205
Telephone office keepers ....	104	99	94	86	83
Mail contractors .....	339	336	330	311	309
Total .....	1,388	1,384	1,375	1,323	1,306
Total all employees.	11,038	11,244	11,479	11,557	11,791

(a) 'Direct Employees' are full-time or part-time staff directly under the control of the PMG's Department while 'Other' employees include staff engaged, either full-time or part-time, under contract or in return for payment appropriate to work performed.

### Receipts and Payments

The Post Office maintains a system of financial and management accounts, known as its commercial accounts, which are quite distinct from the cash accounts maintained to meet Treasury requirements. The cash accounts record actual receipts and payments and take no account of outstanding liabilities or of amounts due but not received at the end of the financial year.

Until the end of financial year 1967-68 the cash accounts were used to record the cash receipts which were paid into the Commonwealth Public Account and the cash payments made from funds appropriated by the Commonwealth Parliament for Post Office purposes; each issue of the *South Australian Year Book* before 1970 contained details covering several years.

Changed financial arrangements were introduced from 1 July 1968 following an amendment of the Post and Telegraph Act. The cash accounts now contain details of cash receipts paid into, and cash payments made from, the Post Office Trust Account; and details shown below for 1968-69 and 1969-70 are not comparable, either in total content or in dissection to various categories, with figures for earlier years.

#### Post Office Trust Account: Cash Receipts South Australia and Northern Territory

Year	Postal	Telephone	Telegraph	Proceeds of Sales	Recoverable Works	International Services	Total
	\$'000						
1968-69 .....	13,211	34,523	1,606	444	4,391	149	54,323
1969-70 .....	13,885	38,465	1,918	560	3,922	143	58,892

Capital expenditures are included below with all other cash payments. Separate details of capital expenditures, for either Post Office purposes or other authorities, are not available.

#### Post Office Trust Account: Cash Payments South Australia and Northern Territory

Year	Salaries and Wages	Material	Carriage of Mail by Contractors	Buildings, Sites and Properties	Accommodation Services	Other Administrative Expenses	Total
	\$'000						
1968-69 .....	34,445	16,241	1,255	2,415	1,775	3,337	59,469
1969-70 .....	38,766	15,003	1,261	2,960	2,289	3,515	63,793

### Postal Articles Handled

Articles handled by the Postmaster-General's Department in South Australia and Northern Territory during the years 1965-66 to 1969-70 are shown in the following table.

**Postal Articles Handled**  
**South Australia and Northern Territory**

Year	Letters and Postcards (a)	Newspapers Packets (a)	Parcels (b)	Registered Articles	All Articles
<b>Posted for delivery:</b>					
<b>Within Australia;</b>	'000				
1965-66 .....	177,760	17,067	1,337	782	196,947
1966-67 .....	169,756	18,245	1,404	788	190,193
1967-68 .....	168,072	17,739	1,533	766	188,110
1968-69 .....	178,428	17,680	1,501	752	198,361
1969-70 .....	187,570	17,422	1,540	746	207,278
<b>Beyond Australia;</b>					
1965-66 .....	7,979	1,507	51	62	9,599
1966-67 .....	8,270	1,302	62	62	9,696
1967-68 .....	8,603	1,587	64	62	10,316
1968-69 .....	8,930	1,214	65	62	10,271
1969-70 .....	9,408	1,079	64	68	10,619
<b>Received from beyond</b>					
<b>Australia;</b>					
1965-66 .....	6,332	5,321	100	31	11,785
1966-67 .....	5,912	4,873	114	32	10,931
1967-68 .....	5,671	4,530	114	31	10,346
1968-69 .....	5,807	3,412	119	35	9,373
1969-70 .....	7,165	2,255	126	35	9,581

(a) Includes Certified and Special Delivery mail.

(b) Includes registered parcels.

**Money Orders and Postal Orders**

The number of money orders issued in Australia in 1944-45 was approximately 3.5 million, whereas in 1969-70, 9.1 million were issued. On the other hand, the number of postal orders issued declined from 22.7 million in 1944-45 to approximately 14.9 million in 1969-79.

In South Australia the value of money orders and postal orders paid in 1944-45 amounted to \$2,995,000 and \$1,072,000 respectively; in 1969-70 the corresponding values were \$16,469,000 and \$3,682,000. Total commission charged on money orders issued in 1969-70 amounted to \$263,000. The fee on postal orders issued in 1969-70 amounted to \$120,000.

**Money Orders Issued and Paid**  
**South Australia and Northern Territory**

Year	Money Order Offices	For Payment Within Australia (a)				For Payment Beyond Australia			
		Number Issued (a)	Value (a)	Number Paid (a)	Value (a)	Number Issued	Value	Number Paid	Value
	Number	'000	\$'000	'000	\$'000	'000	\$'000	'000	\$'000
1965-66..	547	(a) 1,200	(a) 34,759	(a) 1,103	(a) 33,867	67	425	22	359
1966-67..	549	(a) 1,219	(a) 37,314	(a) 1,145	(a) 36,531	74	462	23	414
1967-68..	551	(a) 1,110	(a) 32,506	(a) 1,048	(a) 31,866	64	471	22	363
1968-69..	550	907	20,008	861	19,404	60	513	22	380
1969-70..	551	857	16,819	818	16,056	60	547	23	413

(a) Includes official money orders used in bringing to account telephone account collections and War Service Homes repayments. This practice was discontinued toward the end of 1967-68.



**Postal Orders Issued and Paid<sup>(a)</sup>**  
**South Australia and Northern Territory**

Year	Postal Order Offices	Postal Orders Issued		Postal Orders Paid	
		Number	Value	Number	Value
	Number	'000	\$'000	'000	\$'000
1965-66 .....	923	3,162	3,165	947	1,165
1966-67 .....	910	2,935	3,438	970	1,528
1967-68 .....	901	1,755	3,358	1,176	2,260
1968-69 .....	878	1,914	4,055	1,371	3,140
1969-70 .....	884	1,971	4,617	1,483	3,682

(a) Postal notes replaced by postal orders on 1 June 1966.

### Telegraph System

Australia's telegraph service, known as TRESS (Teleprinter Reperforator Switching System) was first introduced in South Australia in 1959, before being extended to the other States. This system, using teleprinters and automatic switching apparatus, has eliminated the intermediate handling of telegraph traffic, resulting in greater speed and economy.

Another telegraph service known as TELEX has been available in South Australia since 1957. TELEX subscribers are provided with a teleprinter in their own premises and may be connected through the teleprinter exchange with other subscribers anywhere in Australia and in a number of overseas countries. At 30 June 1970 there were 707 subscribers in South Australia.

The number of telegrams dispatched and received, and some information on the operations of TELEX during the years 1965-66 to 1969-70 are shown below.

**Telegraph Services**  
**South Australia and Northern Territory**

Year	Telegrams			Teleprinter Exchange	
	Dispatched within Australia	Dispatched beyond Australia	Received from beyond Australia	Subscribers	Number of Calls (a)
	'000	'000	'000	Number	'000
1965-66 .....	2,129	106	86	243	254
1966-67 .....	2,091	110	94	328	502
1967-68 .....	2,117	117	(b)	437	847
1968-69 .....	2,141	125	(b)	551	1,067
1969-70 .....	2,143	139	(b)	707	1,296

(a) Includes official Post Office traffic.

(b) Statistics of incoming traffic are no longer available.

The Post Office picturegram service is used extensively by Adelaide newspapers to send and receive photographs to and from other parts of Australia and overseas for publication within a few hours of being taken. This service is also used by business and professional people to transmit photographs of documents, X-rays, and other matter capable of being photographed.

### Telephone Services

The Post Office has continued to provide additional subscriber services, more and better trunk line circuits, and has installed automatic telephone exchanges. Between 1945 and 1970 the number of trunk line channels in the State increased from 760 to 6,293 and the number of country automatic telephone exchanges from 20 to 327. There are 57 automatic exchanges in the Adelaide Telephone District. From 1 October 1970 the normal charges for selected telephone services are as follows:

Installation charge for a new telephone service is \$40. Annual rental charge in Adelaide Metropolitan Area is \$47, or in the case of pensioners \$31.34, paid half-yearly in advance: corresponding rental charges in country centres with population of 10,000 and over are \$31 and \$20.66; and in those with population of less than 10,000, \$23 and \$15.34 respectively.

Private calls between subscribers within a single telephone zone, and between subscribers in adjoining zones, are charged at a 'local call' rate of 4 cents per call. The corresponding charge for calls from public telephones is 5 cents. Trunk call rates, which vary according to duration and distances, are charged for calls between non-adjointing telephone zones: lower rates are charged for calls between 6 p.m. and 9 a.m.

In July 1970 an east-west microwave radio system costing \$10 million and linking Port Pirie with Northam in Western Australia was opened. The new system has a capacity of hundreds of channels and was designed to cope with the expected increase in east-west telephone traffic over the next five years. It brought Western Australia into the national subscriber trunk dialling (STD) network and the Australia wide television relay system. At December 1970 STD facilities were available to approximately 138,000 subscribers in the Adelaide Telephone District and about 5,000 country subscribers for two-way contact with selected exchanges in New South Wales, Victoria, Queensland, Western Australia and Tasmania. In addition either one-way or two-way direct dialling between a number of other country exchanges and Adelaide was available to approximately 15,000 country subscribers.

Because approximately 61 per cent of trunk calls originate in country areas, directed either to the capital city or to other country exchanges, great benefit will accrue when all country exchanges are linked with the STD system. However many years will elapse before the majority of exchanges can be connected because of the amount of work and complex equipment involved.

### Telephone Services South Australia and Northern Territory

At 30 June	Telephone Exchanges	Telephone Services						Trunk Line Channels in Service
		Ordinary Exchange	Duplex	Party Line	Private Branch Exchange	Public Telephones	Total	
1966.....	743	169,381	1,132	1,459	18,331	2,619	192,922	3,976
1967.....	738	179,271	694	1,452	19,091	2,683	203,191	4,502
1968.....	731	187,634	334	1,382	20,718	2,774	212,842	5,258
1969.....	721	198,177	16	1,278	21,828	2,875	224,174	5,852
1970.....	711	211,906	2	1,249	23,350	2,945	239,452	6,293

Metropolitan services are all operated through automatic exchanges, whereas at 30 June 1970, 59,598 country services were automatic and 25,887 services were manually connected. Metropolitan services totalled approximately 154,000 and of these 102,000 were residence services. In the country, business phone services accounted for the large share (about 58 per cent) of services.

## RADIO AND TELEVISION SERVICES

Under the Broadcasting and Television Act radio and television receivers must be licensed. A person who owns both a radio and a television receiver at the one address is issued with a combined receiving licence while a person owning only one type of receiver is issued with a radio listeners' licence or a television viewers' licence.

The number of radio listeners' licences, television viewers' licences and combined receiving licences in force at 30 June 1966 to 1970 and revenue from these licences during the years 1965-66 to 1969-70 are given in the following table.

**Broadcast Listeners' and Television Viewers' Licences**  
**South Australia and Northern Territory**

Item	Unit	1965-66	1966-67	1967-68	1968-69	1969-70
Listeners' Licences <sup>(a)</sup>	Number <sup>(b)</sup>	93,052	74,076	74,200	72,882	69,598
Viewers' Licences <sup>(a)</sup>	Number <sup>(b)</sup>	45,031	50,511	52,744	55,425	59,438
Combined Licences.	Number <sup>(b)</sup>	188,695	203,993	215,851	224,995	232,921
Revenue <sup>(a)</sup> .....	\$'000	3,832	4,101	4,219	4,930	5,238

<sup>(a)</sup> Includes hirers' and short-term hirers' licences. <sup>(b)</sup> At 30 June.

Details of radio and television stations licensed in South Australia are shown in the following table.

**Radio and Television Stations, South Australia<sup>(a)</sup>**  
**At 30 June**

Radio Communication Stations	1966	1967	1968	1969	1970
<b>Broadcasting:</b>					
National .....	8	8	8	8	8
Commercial .....	8	8	8	8	8
<b>Television:</b>					
National .....	3	3	3	3	3
Commercial .....	4	4	5	5	5
<b>Transmitting and receiving:</b>					
Fixed;					
Aeronautical .....	5	5	5	5	5
Outpost .....	178	169	156	160	164
Other .....	72	67	81	115	142
Land;					
Aeronautical .....	10	15	21	21	25
Base stations for mobile services .....	543	618	693	812	902
Coast .....	21	22	21	21	21
Special experimental ....	56	53	61	63	67
Mobile .....	7,223	8,121	9,229	10,119	11,195
Amateur .....	678	702	734	740	752
<b>Receiving only:</b>					
Fixed .....	—	—	—	3	9
<b>Total stations .....</b>	<b>8,809</b>	<b>9,795</b>	<b>11,025</b>	<b>12,083</b>	<b>13,306</b>

<sup>(a)</sup> Excludes stations in Northern Territory.

NOTE:—A fixed station is established at a fixed location for the exchange of radio messages with other fixed stations whereas a land station is established at a fixed location for the exchange of radio messages with mobile stations. An outpost station is established in an outback area and communicates with control stations operated by such organisations as the Royal Flying Doctor Service.

Further information on radio and television services is contained in Part 6.4 Culture and Recreation.

#### OVERSEAS TELECOMMUNICATIONS SERVICES

The Overseas Telecommunications Commission (Australia) is the authority responsible for the establishment, maintenance, operation and development of Australia's overseas public telegraph, phototelegraph and telex services by cable and by radio, and the provision, maintenance and development of cable and radio facilities for the conduct of Australia's overseas telephone services and of the facilities for services with ships at sea. Some of these services are provided in conjunction with the Postmaster-General's Department.

Recent developments have included the establishment of earth stations in Australia to operate in conjunction with a communications satellite system. Earth stations at Carnarvon in Western Australia and at Moree in New South Wales operate through communications satellite INTELSAT II which was launched in January 1967.

In February 1970 Australia's third earth station near Ceduna was opened. This station faces westward to INTELSAT III which is located over the Indian Ocean and can carry all types of communications traffic: subject to establishment of earth stations in relevant countries it provides facilities for direct links with Europe, Africa, India, most of South-East Asia, and the western part of Japan. The first direct broadcast via this satellite was received in Australia from the United Kingdom on 20 February 1970.

Details of the overseas telecommunications services and traffic are published in various issues of the *Official Year Book of the Commonwealth of Australia*, e.g. No. 56, 1970, pages 385-7.

## **PUBLIC FINANCE**

### **12.1 STRUCTURE OF PUBLIC FINANCE**

The collection of public revenue and the expenditure of public money in South Australia are the responsibility of four groups of authorities; (i) Commonwealth Government; (ii) State Government; (iii) Semi-government; and (iv) Local government.

The power to raise revenue from taxation is vested in the various governments and authorities by Acts of Parliament. Other revenue comes from the proceeds of the sale of goods and services to the public and to other governments and authorities. A major proportion of the revenue of the State Government, and a smaller proportion of the revenue of local government and some semi-government authorities is derived from grants from other levels of Government: grants are made by the Commonwealth to the State Government and by the latter to semi-government and local government bodies. A further source of funds is the loan market: Government securities are issued for loan raisings in Australia and overseas.

Authorisation for expenditure by Commonwealth and State Government departments is given by Appropriation Acts or by Special Acts of their respective Parliaments. Each State semi-government undertaking derives its authority for expenditure from the provisions of the specific Act under which it has been established. The Local Government Act, 1934-1970 contains sections relating to local government expenditure. The following sections of this part provide some details of the financial transactions of the government sector in South Australia. Special attention is given to transactions within the State Government budget, transactions of a number of semi-government authorities, and transactions of all local government authorities. In addition, details of some Commonwealth Government expenditures are included.

#### **Commonwealth Government Transactions**

Reference is made to the revenue and expenditure of the Commonwealth Government only to the extent that it affects the finances of the State Government. As indicated in more detail below, not all of the transactions listed relate

directly to the State budget; many of the items are negotiated wholly through State Trust Funds. The transactions which are included represent only a small proportion of total expenditure by the Commonwealth Government within South Australia. A more detailed analysis of Commonwealth Government finance may be obtained from the *Official Year Book of the Commonwealth of Australia*.

### State Government Accounts

Statistics relating to the State Government Budget are derived from accounts prepared by the Treasurer each year and included in the Report of the Auditor-General of South Australia. These accounts, which are on a cash basis, cover the Consolidated Revenue Account which in general terms is the current account of the Government, and the Loan Fund through which is handled the receipt and disbursement of some special purpose Commonwealth grants and all money raised by public borrowing.

State Government budget receipts include (in addition to loan raisings) taxation, proceeds of sale of goods and services by trading undertakings, some of the grants made by the Commonwealth Government, fees, rents, recoups and other sundry items. State Government disbursements are made for capital works, for provision of services (such as health, education and water supply), for general administrative expenses, and for interest and redemption payments.

The State Government Budget excludes many transactions negotiated through State Government Deposit and Suspense Accounts (including working accounts) and Trust Funds. The volume of such transactions is considerable. For example, road works financed through Road Maintenance Act charges and by Commonwealth Aid Roads grants are handled through working accounts, as are the operating costs and revenue of the Woods and Forests Department.

Some idea of the framework of the various funds may be obtained from the following table showing sources and disposal of funds in which the balances of Trust Funds and of Deposit and Suspense Accounts appear as specific lines.

### Government of South Australia, Sources and Disposal of Funds at 30 June 1970

Sources and Nature of Funds	\$'000	\$'000	\$'000
Public Debt:			
Securities Current at 1 July 1969.....		1,143,954	
New Loans Raised during 1969-70 .....		211,520	
		1,355,474	
Less: Securities Redeemed and Converted.....		144,985	
Public Debt at 30 June 1970 .....			1,210,489
Other Interest Bearing Indebtedness:			
Trust Fund Balances .....			13,745
Liabilities to Commonwealth;			
Railway Standardisation and Equipment Agreements...			16,674
Housing Agreements .....			239,292
Softwood Forestry Agreement .....			875
Natural Gas Pipeline Agreement.....			11,000
Other .....			(a)
Non-Interest Bearing Indebtedness:			
Trust Fund Balances .....			4,657
Departmental Balances and Other Funds:			
Deposit and Suspense Accounts .....		22,254	
Less: Departmental Advances .....	330		
Payments in Suspense .....	29		
		359	
			21,894
			1,518,627

## Disposal of Funds

## Loan Account:

Total of Loan Works at 1 July 1969 .....	1,130,717	
Payments during 1969-70 (b) .....	102,418	
	<hr/>	1,233,136
Less: Repayments .....	19,326	
Securities Cancelled .....	16,353	
	<hr/>	35,679
Loan Works Account Balances at 30 June 1970 .....		1,197,457
Consolidated Revenue Account:		
Deficit at 1 July 1969 .....	7,905	
Less: Application from Loan Account (c) .....	406	
	<hr/>	7,499
Receipts for Year .....	338,498	
Payments for Year .....	335,578	
	<hr/>	2,920
Deficit at 30 June 1970 .....		4,579
Railway Standardisation and Equipment: Improvements and Advances .....		16,674
Housing Agreements:		
Advances to S.A. Housing Trust .....	136,912	
Advances to Home Builders Fund .....	102,379	
	<hr/>	239,292
Forestry Agreement:		
Advances to Forestry Board .....		875
Natural Gas Pipeline Agreement:		
Advances to Natural Gas Pipelines Authority .....		11,000
Cash at Bank .....		48,750
		<hr/>
		1,518,627

(a) Less than \$500. (b) Includes \$828,817 nominal increase in Loan Account.

(c) Towards Unfunded Deficits pursuant to West Lakes Development Act, 1969.

## Semi-Government Accounts

Most of the details included are based on the Auditor-General's annual reports prepared for a number of semi-government business undertakings, including those engaged in banking. Information is given from both revenue statements and balance sheets.

## Local Government Accounts

Details included for Local Government Authorities to 1967-68 are based on cash statements of receipts and payments: from 1968-69 onward the details will be based on annual statements prepared on an income and expenditure (accrual) basis in accordance with the 'Local Government Accounting Regulations, 1967'. Details of loan receipts and payments are based on returns furnished separately.

## Consolidated State, Local and Semi-Government Accounts

Any analysis of financial transactions of the Government sector would be incomplete without a comprehensive consolidation of all levels and funds of Government. No such data had been released until 1970 when the Commonwealth Statistician published the *Public Authority Finance* bulletin showing net receipts and outlays of the Commonwealth and each State separately and of the

Commonwealth combined with all States. The figures are net and consolidated: net figures are those for which expenditures within a given classification have been reduced to the extent of any relevant receipt (and vice versa); and consolidated figures are those for which inter-authority, inter-level and inter-fund transactions are eliminated on consolidation of those authorities, levels and funds.

The tables which follow show figures on a consolidated net basis for State, local, and major semi-government authorities in South Australia for the five years to 1967-68. The figures should be regarded as interim only and could be subject to alteration as the analysis is extended and refined.

### State, Local and Semi-Government Authorities: South Australia

#### Receipts 1963-64 to 1967-68

Receipts	1963-64	1964-65	1965-66	1966-67	1967-68
	\$ million				
<b>Current Receipts:</b>					
Taxation .....	48.1	56.3	60.6	68.8	75.7
Fines .....	0.8	1.0	1.1	1.4	1.9
Business undertakings;					
Gross operating surplus (a) ..	38.6	41.8	44.7	46.8	44.1
Rent, royalties and dividends ..	2.3	2.3	2.3	2.7	2.5
Interest .....	6.3	6.7	7.1	7.6	8.3
Grants from Commonwealth					
Government .....	84.2	85.1	94.0	102.7	114.9
Other .....	0.1	0.2	0.2	0.2	0.2
<b>Total current receipts .....</b>	<b>180.4</b>	<b>193.4</b>	<b>210.0</b>	<b>230.2</b>	<b>247.6</b>
<b>Capital receipts:</b>					
Net borrowing;					
Government securities,					
Australia .....	44.0	51.3	54.7	60.9	76.1
Overseas .....	2.4	—2.2	—3.7	—4.3	—16.6
Local and semi-government					
securities .....	13.1	14.0	14.8	16.5	20.1
Net receipts of private trust					
funds .....	—0.3	0.1	0.3	0.2	0.4
Net advances from Common-					
wealth Government .....	17.8	19.5	21.7	20.3	21.7
Other funds available (incl. errors					
and omissions) (b): .....	1.6	5.7	5.5	1.9	4.3
Grants from Commonwealth					
Government .....	16.9	22.1	24.6	26.1	29.1
<b>Total capital receipts .....</b>	<b>95.5</b>	<b>110.5</b>	<b>117.9</b>	<b>121.6</b>	<b>135.0</b>
<b>Reduction in:</b>					
Cash and bank balances (c) .....	—1.1	1.4	11.5	0.7	—16.8
Security holdings .....	—1.5	0.8	0.8	7.2	—0.9
<b>Total Receipts .....</b>	<b>273.3</b>	<b>306.0</b>	<b>340.2</b>	<b>359.7</b>	<b>364.9</b>

(a) Before providing for interest and depreciation.

(b) Consists mainly of movements in debtors, creditors, reserves and provisions (other than for depreciation) of public business undertakings.

(c) Includes balances held by government authorities in government banks.



**State, Local and Semi-Government Authorities: South Australia**  
**Outlay 1963-64 to 1967-68**

Outlay	1963-64	1964-65	1965-66	1966-67	1967-68
Current outlay:	\$ million				
Purchase of goods and services and grants to organisations..	87.7	97.8	109.0	120.5	131.4
Interest .....	45.8	49.4	53.8	58.7	64.4
Cash benefits to persons.....	0.9	0.9	1.0	1.0	1.1
Subsidies.....	0.1	0.1	0.1	0.1	0.5
Grants towards private capital expenditure .....	0.3	1.1	1.2	2.0	1.5
Total current outlay .....	134.8	149.3	165.1	182.5	198.9
Capital outlay:					
Purchases of fixed capital assets	119.3	132.4	152.0	161.8	153.4
Increase in stocks .....	3.3	5.8	3.0	-2.7	-4.3
Net advances to other sectors..	15.9	18.5	20.0	18.2	17.0
Total capital outlay .....	138.5	156.7	175.1	177.2	166.0
Total outlay .....	273.3	306.0	340.2	359.7	364.9

## 12.2 COMMONWEALTH-STATE FINANCIAL RELATIONS

Since Federation the Commonwealth has made payments of various descriptions to the States. Before the 1939-45 War Commonwealth payments were mainly of a marginal character and were confined, for the most part, to special grants to assist the financially weaker States and to certain specific purpose grants relating to such matters as Commonwealth assistance for roads and contributions under the Financial Agreement.

Since the 1939-45 War there has been a marked increase in the amount and variety of Commonwealth assistance to the States. This has reflected, among other things, increases in the range and variety of government activities which have accompanied economic and social developments in this period of rapid growth of the Australian economy; greater participation by the Commonwealth in matters which were previously considered to be the sole responsibility of the States; and the effects of the introduction and continuation of uniform income tax and of other changes on the basic allocation of financial resources between the Commonwealth and the States.

There are various ways of classifying Commonwealth payments to the States. They may be classified as 'capital' as opposed to 'current' transactions; to general purpose grants compared with payments for purposes specified by the Commonwealth; or in accordance with the constitutional authority under which the payments are made. Many of the recently introduced grants have been for purposes specified by the Commonwealth and instituted under Section 96 of the Constitution.

### THE COMMONWEALTH OF AUSTRALIA CONSTITUTION ACT

Before Federation in 1901, each State exercised the right to raise its own revenue by various forms of taxation, customs and excise duties (including interstate customs), fees for services, licence fees, and other means.

Under the Commonwealth Constitution the Commonwealth Government assumed responsibility for certain activities; was vested with the power to levy income tax in addition to the States; and took over from the States the right to raise customs and excise duties, interstate customs being abolished.

The States were compensated for their loss of revenue by the provisions of section 87 (known as the Braddon Clause) of the Constitution, which reads:

'During a period of ten years after the establishment of the Commonwealth and thereafter until the Parliament otherwise provides, of the net revenue of the Commonwealth from duties of customs and of excise not more than one-fourth shall be applied annually by the Commonwealth towards its expenditure.

The balance shall, in accordance with this Constitution be paid to the several States, or applied towards the payment of interest on debts of the several States taken over by the Commonwealth.'

The scheme of allocation among the States is laid down in sections 89 and 93.

Under the *Surplus Revenue Act* 1910, the Commonwealth was to retain the whole of the customs and excise revenue and make a fixed annual payment of \$2.50 per head of population to each State for a period of ten years. Although there were moves to have it changed, this method of payment continued until 1927.

Commonwealth subsidy paid to South Australia under section 87 of the Constitution was \$1,685,016 for 1909-10; under the *Surplus Revenue Act* 1910, the subsidy was \$1,029,244 for 1910-11.

#### FINANCIAL AGREEMENT 1927

With the repeal of the *Surplus Revenue Act* 1910, the States were faced with the total loss of *per capita* payments, and this led to the Financial Agreement between the Commonwealth and the States on 12 December 1927. It was later affected by agreements made under the powers of section 105A of the Constitution which was amended in 1928. The main features of the Financial Agreement were:

- (i) the assumption by the Commonwealth of State obligations to bondholders in respect of existing State debts and agreement by the Commonwealth to contribute one-third of sinking fund payments for liquidation of those debts;
- (ii) the payment by the Commonwealth to the States of an annual fixed amount of \$15,169,824 (an amount equal to the *per capita* payments for 1926-27) as a contribution toward interest on State debts;
- (iii) the provision of sinking funds to repay debts existing and subsequently incurred, the Commonwealth and States to contribute equally toward the latter;
- (iv) the establishment of an Australian Loan Council to control future loan raisings.

#### SPECIAL GRANTS

The Constitution provides, in section 96, for the granting of special financial assistance to the States. Prior to 1933, financial assistance of varying amounts was granted to South Australia, Western Australia and Tasmania.

In 1933, the Commonwealth Government appointed the Commonwealth Grants Commission, of three members, to inquire into and report upon claims made by any State for a grant of financial assistance and any matters relevant thereto. From 1933 to 30 June 1959 applications were lodged by each of the three States already mentioned. South Australia ceased to be a claimant State from 1 July 1959; and at the Premiers' Conference in June 1968, following a request from Western Australia, it was agreed that (subject to certain considerations) claims by Western Australia would cease after payments in respect of 1967-68 leaving Tasmania as the only claimant State during 1968-69 and 1969-70. However, following the Premiers' Conference in June 1970 the Government of South Australia decided to again submit a claim. The Commission approved an 'advance grant' to South Australia of \$5 million: this will be reviewed in the light of full financial results for 1970-71 and, if necessary, supplemented by a 'completion grant'.

### FINANCIAL ASSISTANCE GRANTS

Financial assistance grants, formerly called tax reimbursement grants, make up the bulk of the assistance provided for general revenue purposes and are determined annually on the basis of an agreed formula.

In 1942 uniform taxation of incomes throughout Australia was introduced by the Commonwealth Government to implement its financial policy for meeting the exigencies of war finance. The Commonwealth became the sole authority levying taxes upon incomes from 1 July 1942 to the end of the first full financial year after the cessation of the war. Each State received an annual payment from the Commonwealth, as reimbursement for loss of income tax revenue, under the *States Grants (Income Tax Reimbursement) Act 1942*. A similar arrangement was made under the *State Grants (Entertainments Tax Reimbursement) Act 1942*.

The Acts of 1942 were repealed in 1946 by the *States Grants (Tax Reimbursement) Act* which prescribed a fixed grant for each of the financial years 1946-47 and 1947-48 and, for subsequent years, an amount to be varied in accordance with changes in population and in average wages per person employed.

With the increasing financial needs of the States it became necessary for the Commonwealth to make grants in excess of those prescribed in the 1946 Act. Financial aid was extended by a *States Grants (Special Financial Assistance) Act* passed each year from 1951 to 1958 and by the *States Grants (Additional Assistance) Act* of 1958.

The *States Grants Act 1959*, repealed the *States Grants (Tax Reimbursement) Act* and provided for a new system of annual payments which were described as 'financial assistance' grants. The Act incorporated an arrangement designed to eliminate the need for supplementary grants by providing for adjustment of grants each year according to variations in population and increases (if any) in average wage per person employed; the latter included what became known as a 'betterment' factor. This legislation was superseded by the *States Grants Act 1965* which retained the basic framework of the 1959 Act but increased the 'betterment' factor by making it 1.2 per cent of the total grant otherwise determined for each year and also made the 'betterment' factor independent of wage movements: this Act also provided for an increase in the first year grant to Victoria, and a cumulative increase in the basic grant to Queensland.

The 1965 Act provided for consultation between the Commonwealth and the States concerning review of the legislation in relation to years subsequent to 1969-70 or earlier years in the event of substantial change in the financial relationships between the Commonwealth and a State or States.

Such consultations have occurred and special arrangements were made for 1968-69 under the *States Grants (Special Financial Assistance) Act 1969*. The *States Grants (Special Financial Assistance) Act 1970* provided for the payment in 1969-70 of \$16 million of which \$12 million was to be shared between the States in proportions applicable under the provisions of the *States Grants Act 1965-1968*; \$1.5 million was to be paid to Tasmania and \$2.5 million in total was to be shared among the States, South Australia's allocation being \$350,000: these arrangements resulted substantially from a special Premiers' Conference in February 1970. At that Conference in dealing with arrangements to apply from 1 July 1970, the Commonwealth opposed any resumption by the States of powers to impose income tax but offered in principle to improve the position of the States in four ways:

- (1) by increasing the basic figure used in the formula to determine the level of Financial Assistance Grants;
- (2) by increasing the rate of growth in the amounts granted to the States;
- (3) by assuming responsibility for some part of State debts; and
- (4) by making grants, in lieu of State borrowings, for some part of future works programmes to reduce the rate of growth in State indebtedness.

Following the June 1970 Premiers' Conference the Commonwealth gave effect to this offer by passing the *States Grants Act 1970*, *States Grants (Debt Charges Assistance) Act 1970* and the *States Grants (Capital Assistance) Act 1970*, details for which appear below.

The *States Grants Act 1970* provides for the continuation of formula grants with special cumulative assistance to Queensland for a further five years and an additional \$40 million in 1970-71 to be shared between the States in proportion to their new 1970-71 grants: it also provides for additional assistance of \$10 million to be paid to Tasmania and this \$10 million together with the \$40 million mentioned above is to be included in the base for calculation of 1971-72 formula grants and so on. From 1971-72 the 'betterment' factor is to be increased from 1.2 per cent to 1.8 per cent. Other payments authorised by this Act and not included in the base for determining formula grants are \$2 per head of population to be made to N.S.W. and Vic. for each of the five years 1970-71 to 1974-75 and a grant of \$12.5 million to W.A. in 1970-71, decreasing by \$3 million in each year to 1974-75.

The *States Grants (Debt Charges Assistance) Act 1970* provides for the Commonwealth to take over responsibility for charges on \$200 million of existing State debt at the beginning of each of the five years commencing 1970-71. Formal transfer of such debt from the States to the Commonwealth will occur in June 1975.

Capital Assistance in the form of a grant, in lieu of loan raisings, is authorised by the *States Grants (Capital Assistance) Act 1970* which provides for a grant to the States of \$200 million in 1970-71. The share applicable to South Australia is approximately \$27.4 million.

#### OTHER FINANCIAL ASSISTANCE

In addition to the grants under the Financial Agreement, the special grants recommended by the Commonwealth Grants Commission, and the financial assistance grants, the Commonwealth makes payments to the States for specific purposes, some details of which are given in the pages that follow.

Grants for road works have been made since 1923, and from 1931 to 1958 were based on a percentage, varied from time to time, of Commonwealth petrol taxation. A new scheme of Commonwealth assistance to the States for roads was established by the *Commonwealth Aid Roads Act 1959*. The Commonwealth undertook to provide \$500 million for distribution, according to stated criteria, to the States during the five years to 30 June 1964. The *Commonwealth Aids Roads Act 1964* stipulated a sum of \$750 million for distribution to the States during the five years from 1 July 1964. For the five years commencing 1 July 1969 the relevant sum is \$1,252 million. The criteria for distribution to the States, and South Australia's share of these grants, are mentioned in references and text in Part 8.3 Roads.

Up to 30 June 1970 the Commonwealth had provided \$46,678,000 under the *Railway Standardization (South Australia) Agreement Act 1949*. The Commonwealth had also provided \$2,635,000 under the *Railway Equipment Agreement (South Australia) Act 1961* for the purchase of locomotives and wagons for the carriage of ore from Broken Hill to Port Pirie. Over a period of fifty years the State must repay 30 per cent of the amount provided by the Commonwealth under these two agreements.

Under the *Tuberculosis Act 1948*, States are reimbursed by the Commonwealth for expenditure of a capital and maintenance nature on the provision of facilities for the diagnosis, treatment and control of tuberculosis.

Under the *States Grants (Mental Health Institutions) Act 1964* the States are entitled to receive assistance amounting to one-third of the total expenditure incurred by them, with Commonwealth approval, in building and equipping mental health institutions. The *States Grants (Mental Health Institutions) Act 1970* extended to 1973 the period for which this assistance would be provided.

Payments to the States for recurrent expenditure of universities commenced in 1951-52. Grants for capital works and equipment for universities were introduced in 1958. Capital and current grants for the three years 1967 to 1969 totalled \$182,500,000. The *States Grants (Universities) Act (No. 2) 1970* provided for grants of up to \$239,600,000 to the States for universities (including halls of residence and teaching hospitals) during the three calendar years 1970 to 1972.

In 1964 the Commonwealth authorised payments to assist in the investigation and measurement of river and underground water resources.

During 1964 and 1965 the Commonwealth introduced several types of grants designed to assist education and research in the States. These relate to science laboratories in State and private secondary schools, training of persons for employment in trade and technical occupations, education in non-university tertiary institutions (colleges of advanced education), and approved research projects. The range of institutions eligible for assistance through these grants was extended in 1967 to include teachers colleges, and in 1968 pre-school teachers colleges and secondary school libraries. The *State Grants (Independent Schools) Act 1969* extended this assistance further by providing for the payment of *per capita* grants (in respect of recurrent expenditure) to independent schools.

In 1969 the Commonwealth introduced additional grants to the States for dwellings for aged pensioners, home care, nursing homes, and paramedical services.

The *South Australian Grant (Taillem Bend to Keith Pipeline) Act 1969* provided for financial assistance of up to \$6 million in connection with the construction of a pipeline from Taillem Bend to Keith and certain associated works.

The *States Grants (Aboriginal Advancement) Act* 1970 provided for continuation of grants commenced in 1968-69 relating to the welfare and advancement of Aborigines. It included for the first time specific provisions for financial assistance for the housing of Aborigines.

The *State Grants (Receipt Duties) Act* 1970 provided for the payment to the States of amounts of duty received under the *States Receipt Duties (Administration) Act* 1970 and allied legislation. This Act was introduced in response to an undertaking by the Commonwealth that it would legislate to impose a tax to replace the States' receipts duty legislation invalidated by a High Court ruling; it applied only to the period from 18 November 1969 to 30 September 1970 from which time receipts duty ceased to be payable under either State or Commonwealth legislation.

From time to time the Commonwealth makes 'Natural Disaster' payments to various States: in 1968 grants to South Australia were authorised to reimburse expenditure on alleviation of the effects of drought and to compensate for loss of revenue resulting from drought.

Figures in the following table are those which have been published in various issues of that bulletin and show the general pattern of Commonwealth payments to or for the State of South Australia since the Financial Agreement in 1927: some amounts shown are repayable to the Commonwealth (e.g. portion of railway project payments) but repayable advances for housing and war service land settlement are not included.

**Commonwealth Payments To or For the States, South Australia**

Particulars	1929-30	1939-40	1949-50	1959-60	1969-70
Financial Agreement:			\$'000		
Interest on State Debt .....	1,408	1,408	1,408	1,408	1,408
Sinking Fund on State Debt .....	254	360	488	1,583	3,053
Special Grants .....	720	1,990	8,348	2,852	—
Financial Assistance Grants (tax reimbursements) .....	—	—	10,734	55,350	125,706
Additional Assistance .....	—	—	—	—	1,690
Commonwealth Aid Roads Act .....	522	1,006	2,039	9,846	21,000
Grants to universities .....	—	—	—	1,787	6,470
Science laboratories and technical training .....	—	—	—	—	2,010
Research Grants .....	—	—	—	—	551
Mental health institutions—contributions to capital expenditure .....	—	—	—	184	1,299
Tuberculosis Act, 1948—Capital .....	—	—	—	214	69
Current .....	—	—	34	1,247	551
Agricultural extension services .....	—	—	30	102	460
Water resources investigations .....	—	—	—	—	142
Railway projects .....	—	40	40	102	12,212
Colleges of advanced education .....	—	—	—	—	2,402
Softwood forestry .....	—	—	—	—	350
Price control reimbursements .....	—	—	148	—	—
Coal Strike Emergency Grant .....	—	—	1,347	—	—
Assistance for deserted wives .....	—	—	—	—	210
Teachers colleges .....	—	—	—	—	2,021
Aboriginal advancement .....	—	—	—	—	535
School libraries .....	—	—	—	—	627
Independent schools .....	—	—	—	—	759
Tailam Bend pipeline .....	—	—	—	—	1,500
Dwellings for aged pensioners .....	—	—	—	—	160
Other .....	—	—	64	152	190
<b>Total .....</b>	<b>2,904</b>	<b>4,804</b>	<b>24,680</b>	<b>74,827</b>	<b>185,375</b>

For more complete historical and current information on Commonwealth financial assistance to the States reference should be made to the most recent issue of the bulletin *Commonwealth Payments to or for the States* presented to the Parliament of the Commonwealth of Australia.

### NATIONAL WELFARE FUND

The States also receive, from the Commonwealth through the National Welfare Fund, payments in respect of hospital and pharmaceutical benefits, nutrition of children and reimbursement of maintenance expenditure on tuberculosis sanatoria. In South Australia the receipts are paid into the Consolidated Revenue Account (or a suspense account in the case of the payment for free milk for school children). Receipts for the year 1969-70 were hospital benefits \$1,702,000, pharmaceutical benefits \$1,501,000, free milk for school children \$906,000, tuberculosis reimbursement of maintenance expenditure and surveys \$585,000.

The amounts stated above for hospital and pharmaceutical benefits relate to particular classes of patients and a limited range of drugs in government hospitals and are only a small portion of the total hospital and pharmaceutical benefits (see pages 244-6) which are paid from National Welfare Fund to or for residents of this State.

## 12.3 STATE GOVERNMENT FINANCE

State Government accounting in South Australia is on a 'cash' basis. Receipts and payments fall into five main divisions, namely the Consolidated Revenue Account and Loan Fund (which together constitute the budget sector), Special Commonwealth Advances, Trust Fund Accounts and Deposit and Suspense Accounts.

### CONSOLIDATED REVENUE ACCOUNT

This account is credited with receipts from many items of State taxation, fees, licences and charges for services, recoveries of interest and sinking fund, sales of Crown lands, and Financial Assistance Grants (originally entitled Tax Reimbursement Grants) and some other Commonwealth grants. The account is debited with the cost of revenue collection, legislative and administrative functions, interest and sinking fund on the public debt, provision of social services, operation of public undertakings and development of State resources. The resultant balance represents the State's surplus or deficit for the year.

The following table shows, for the financial year 1969-70 and four earlier years, Consolidated Revenue receipts and payments, the resulting surplus or deficit for the relevant year, and cumulative surplus or deficit at the end of that year: any cumulative deficit is regarded as an application of borrowed funds as indicated in the table on pages 531-2.

## Consolidated Revenue Account, South Australia

Particulars	1929-30	1939-40	1949-50	1959-60	1969-70
	\$'000				
Receipts .....	21,102	25,511	58,721	160,555	338,498
Payments .....	24,354	25,837	59,100	161,177	335,578
Surplus (+) or deficit (-):					
Current Year .....	-3,252	-325	-379	-622	+2,920
Cumulative .....	+11,677	+1,999	+3,215	-3,376	-4,579
<i>Per Head of Population</i>					
	Dollars				
Receipts .....	36.37	42.72	85.50	171.99	293.05
Payments .....	41.97	43.28	86.05	172.65	290.52

## Sources of Revenue

The sources of revenue for the financial years 1965-66 to 1969-70 were as follows:

## Consolidated Revenue Account: Sources of Revenue, South Australia

## Total Revenue

Source of Revenue	1965-66	1966-67	1967-68	1968-69	1969-70
	\$'000				
Taxation .....	36,852	42,270	45,226	50,073	56,453
Business undertakings .....	66,597	69,996	70,256	73,490	86,418
Territorial: Land sales, rents etc. ....	2,067	2,120	2,074	2,437	3,028
Other:					
Interest and exchange. ....	19,167	19,868	20,906	22,566	24,849
Fees, fines, rents, etc. ....	24,258	28,816	30,209	32,263	38,946
Commonwealth grants (a) .....	87,875	95,753	105,872	117,525	128,803
Total .....	236,816	258,823	274,544	298,355	338,498

## Per Head of Population

	Dollars				
Taxation .....	34.06	38.29	40.44	44.09	48.87
Business undertakings .....	61.56	63.40	62.83	64.72	74.81
Territorial: Land sales, rents etc. ....	1.91	1.92	1.85	2.15	2.62
Other:					
Interest and exchange. ....	17.72	18.00	18.70	19.87	21.51
Fees, fines, rents, etc. ....	22.42	26.10	27.02	28.41	33.72
Commonwealth grants (a) .....	81.23	86.74	94.68	103.49	111.52
Total .....	218.90	234.45	245.52	262.73	293.05



**Consolidated Revenue Account: Sources of Revenue, South Australia—continued***Proportion of Total Revenue*

	Per cent				
Taxation .....	15.56	16.33	16.47	16.78	16.68
Business undertakings .....	28.12	27.04	25.59	24.63	25.53
Territorial: Land sales, rents, etc. ....	0.87	0.82	0.76	0.82	0.89
Other:					
Interest and exchange. ....	8.09	7.68	7.62	7.56	7.34
Fees, fines, rents, etc. ....	10.25	11.13	11.00	10.81	11.51
Commonwealth grants (a) .....	37.11	37.00	38.56	39.40	38.05
Total .....	100.00	100.00	100.00	100.00	100.00

(a) Includes grants under Financial Agreement and Financial Assistance Grants (originally entitled 'Tax Reimbursement').

**Taxation**

Until the introduction of the uniform income tax scheme in 1942-43, income tax was the major source of taxation revenue in South Australia. Revenue from this form of taxation for the years 1939-40 to 1941-42 was \$4,718,000, \$4,952,000 and \$5,638,000 respectively or 51.70 per cent, 57.02 per cent, and 59.45 per cent of total revenue from taxation. Other forms of State taxation are included in the table below for the financial years 1965-66 to 1969-70; the major forms of taxation now left to the State are motor tax, succession and stamp duties, and land tax.

**Revenue from Taxation, South Australia**

Tax	1965-66	1966-67	1967-68	1968-69	1969-70
	\$'000				
Land tax .....	5,638	7,646	7,701	7,644	7,595
Succession duty .....	6,134	7,323	8,153	8,822	8,312
Gift duty .....	—	—	—	309	611
Racing tax (a) .....	1,676	1,588	1,373	1,374	947
Motor tax (b) .....	11,917	12,466	12,877	13,728	14,538
Stamp duties (c) .....	9,764	10,938	12,243	14,859	20,636
Liquor licences .....	1,142	1,672	2,236	2,633	3,090
Other licences .....	220	227	208	250	259
Hospital rating .....	361	410	435	454	465
Total (d) ....	36,852	42,270	45,226	50,073	56,453

*Proportion of Total Taxation*

	Per cent				
Land tax .....	15.30	18.09	17.03	15.27	13.46
Succession duty .....	16.65	17.32	18.03	17.62	14.73
Gift duty .....	—	—	—	0.62	1.08
Racing tax (a) .....	4.55	3.76	3.04	2.74	1.68
Motor tax (b) .....	32.33	29.49	28.47	27.42	25.75
Stamp duties (c) .....	26.49	25.88	27.07	29.67	36.55
Liquor licences .....	3.10	3.96	4.94	5.25	5.47
Other licences .....	0.60	0.54	0.46	0.50	0.45
Hospital rating .....	0.98	0.97	0.96	0.91	0.83
Total (d) ....	100.00	100.00	100.00	100.00	100.00

(a) Amounts retained by racing and trotting clubs, or paid to those clubs by Betting Control Board are excluded. For the years 1965-66 to 1969-70 these amounts were: \$1,227,000, \$1,251,000, \$1,059,000, \$957,000 and \$1,104,000. (b) Excludes road maintenance charges which were, for the years 1965-66 to 1969-70 respectively, \$1,903,000, \$2,070,000, \$2,324,000, \$2,557,000 and \$2,839,000. (c) Excludes stamp duty on certificates of third party insurance. For 1969-70 excludes receipts duty of \$234,000 paid into a deposit account. (d) Excludes amounts paid to Hospitals Fund from lotteries, TAB and stamp duty on certificates of third party insurance: \$1,930,000, \$1,397,000 and \$937,000 respectively in 1969-70.

Early in 1969 an expanded receipts duty was introduced by the State Government. A duty of 1 cent in each \$10 (or part thereof) became payable on certain receipts including cash sales but excluding salaries and wages. A High Court ruling in relation to appeals against similar legislation in two other States invalidated some parts of the receipts duty legislation in all States: the Court found that duty on some receipts is an excise duty which only the Commonwealth has power to levy. The Commonwealth subsequently agreed to introduce legislation to impose a receipts duty throughout Australia and to make the proceeds available to the States; such an arrangement existed from 18 November 1969 to 30 September 1970 after which receipts duty ceased to be payable under either State or Commonwealth legislation.

Gift duty is payable under the provisions of the Gift Duty Act, 1968-1969.

For several years a stamp duty has been payable on hire purchase agreements. From early in 1969 a similar duty became applicable to a much wider range of instalment purchase, leasing and other lending transactions.

In addition to the fields of taxation open to the State Government, there are fields of taxation in which the Commonwealth Government has sole taxing authority, *e.g.* customs and excise duties (since Federation) and sales tax. Before 1942 the Commonwealth Government levied income tax in addition to that imposed by the States but since the commencement of uniform taxation the Commonwealth Government has been, in practice, the sole levier of income tax although the States may still legally operate in this field. Total taxation collected by the Commonwealth Government in South Australia far exceeds State taxation: this is evident from a comparison of the figures in the preceding table with those which follow.

#### Commonwealth Taxation Collected, South Australia

Tax	1965-66	1966-67	1967-68	1968-69	1969-70
	\$'000				
Income tax .....	188,763	192,760	210,549	219,783	288,340
Sales tax .....	31,014	30,253	32,076	38,733	44,380
Payroll tax .....	13,877	14,505	15,820	17,703	20,410
Customs duties .....	15,002	15,228	16,301	19,298	21,006
Excise duties (a) .....	62,295	65,889	71,707	73,445	79,972
Estate duty .....	3,958	4,110	4,910	5,956	6,998
Gift duty .....	731	707	804	1,073	707
Wool tax .....	1,912	1,958	1,399	1,833	1,706
Stevedoring industry charge	917	934	1,454	1,509	1,710
Broadcasting Listeners and Television Viewers Licences	3,832	4,101	4,219	4,930	5,238
Other .....	299	355	444	471	598
Total .....	322,600	330,800	359,683	384,733	471,065
Per head of population ....	\$ 299.31	\$ 297.62	\$ 319.69	\$ 336.19	\$ 407.81

(a) Excludes net diesel fuel tax, non-commercial users.

#### Business Undertakings

Business undertakings supply such services as passenger and freight rail carriage, sewerage, water supply, water storage, harbour facilities, etc. Produce stores provide refrigeration for the storage of goods in Adelaide whilst at Port Lincoln lambs, pigs and cattle are treated for export or local consumption. Revenue from business undertakings for the financial year 1938-39 was \$9,914,000, for 1958-59, \$50,370,000 and for 1969-70 it was \$86,418,000. Total revenue from business undertakings during each of the last five years

and the proportion of that revenue to total Consolidated Revenue are shown on pages 541-2. A dissection of revenue from business undertakings is given in the following table.

**Revenue from Business Undertakings, South Australia<sup>(a)</sup>**

Undertaking	1965-66	1966-67	1967-68	1968-69	1969-70
	\$'000				
Railways (b) .....	37,763	38,084	38,611	40,350	48,737
Harbours, jetties and lights .....	6,195	6,676	6,436	6,547	7,244
Sewers .....	6,705	7,201	7,539	8,210	9,382
Waterworks and water conservation .....	13,368	15,116	14,638	15,580	17,403
Irrigation and drainage .....	861	1,002	1,033	1,042	1,152
Produce stores .....	505	477	558	433	546
Forestry (c) .....	1,200	1,440	1,440	960	1,440
State Bank (c) .....	—	—	—	370	515
<b>Total .....</b>	<b>66,597</b>	<b>69,996</b>	<b>70,256</b>	<b>73,490</b>	<b>86,418</b>

(a) Receipts into Consolidated Revenue but excluding recoveries of interest and sinking fund.

(b) Includes grant from Treasury each year—\$8,000,000 in 1965-66, \$14,000,000 in 1969-70.

(c) Contribution to Consolidated Revenue for surplus earned.

### Payments from Consolidated Revenue Account

Although public moneys from the Consolidated Revenue Account are expended by various government departments the following table shows expenditure on a functional basis.

**Consolidated Revenue Account: Expenditure  
Classified According to Functions, South Australia**

Function	1965-66	1966-67	1967-68	1968-69	1969-70
	\$'000				
Legislation and general administration .....	13,956	15,529	16,712	18,781	20,793
Law, order, public safety .....	11,018	12,594	13,718	14,776	16,336
Regulation of trade and industry .....	757	816	911	1,021	1,153
Education .....	55,636	58,340	63,982	71,060	83,700
Encouragement of science, art and research .....	1,362	1,275	1,393	1,564	1,742
Promotion of public health and recreation .....	30,354	32,295	31,921	33,848	38,476
Social amelioration .....	4,097	4,584	4,811	5,305	5,919
War obligations .....	535	486	496	484	397
Local government (a) .....	34	54	80	32	20
Development and maintenance of State resources other than business undertakings .....	17,763	18,148	19,293	20,473	21,880
Business undertakings .....	52,559	54,919	59,689	60,871	68,357
Public debt charges:					
Interest and exchange .....	46,495	49,884	53,861	58,335	64,681
Sinking fund .....	9,084	9,793	10,537	11,346	12,124
<b>Total .....</b>	<b>243,650</b>	<b>258,717</b>	<b>277,404</b>	<b>297,895</b>	<b>335,578</b>
<b>Per head of population ....</b>	<b>225.21</b>	<b>234.35</b>	<b>248.07</b>	<b>262.32</b>	<b>290.52</b>

(a) Grants and advances are included under various appropriate functions.

Public debt charges were 22.81 per cent of consolidated revenue expenditure in 1965-66 and 22.89 per cent in 1969-70. Apart from public debt charges and expenditure by business undertakings, expenditure on education, 22.83 per cent in 1965-66 and 24.94 per cent in 1969-70, exceeded that on other individual functions.

Expenditure on public health and recreation was 12.46 per cent of the total in 1965-66 and 11.47 per cent in 1969-70.

If the public debt charges are allocated to the various functions and all receipts, with the exception of revenue from taxation and Commonwealth grants, are offset against the payments for the corresponding functions, a table showing the 'net cost of functions' can be prepared. The following is such a table for the financial years 1968-69 and 1969-70, showing also the net cost per head of population.

Total net cost of functions increased in 1969-70 from the total in 1968-69 by \$15,198,000 (or 9.09 per cent). Net cost of education represented 45.8 per cent of the total net cost in 1969-70, an increase of approximately \$11,900,000 on expenditure on education in 1968-69. Total net cost per head of population rose by \$10.68.

### Consolidated Revenue Account: Expenditure

#### Net Cost of Functions, South Australia

Function	1968-69		1969-70	
	Net Cost	Per Head of Population	Net Cost	Per Head of Population
	\$'000	\$	\$'000	\$
Legislative and general administration ..	15,375	13.54	15,757	13.64
Law, order, and public safety .....	10,881	9.58	12,203	10.57
Regulation of trade and industry .....	557	0.49	628	0.54
Education .....	71,597	63.05	83,496	72.29
Encouragement of science, art and research .....	1,600	1.41	1,811	1.57
Promotion of public health and recreation .....	26,947	23.73	29,427	25.48
Social amelioration .....	4,597	4.05	5,138	4.45
War obligations .....	524	0.46	446	0.39
Local government (a) .....	27	0.02	16	0.01
Development and maintenance of State resources other than business undertakings .....	17,836	15.71	18,342	15.88
Business undertakings .....	16,770	14.77	14,624	12.66
Revenue deficiencies .....	429	0.38	447	0.39
<b>Total .....</b>	<b>167,138</b>	<b>147.18</b>	<b>182,336</b>	<b>157.86</b>

(a) Grants and advances are included under various appropriate functions.

#### Business Undertakings, Expenditure

Further details of the expenditure of business undertakings for the years 1965-66 to 1969-70 are given in the next table.

**Business Undertakings: Expenditure, South Australia**

Function	1965-66	1966-67	1967-68	1968-69	1969-70
	\$'000				
Railways.....	37,337	39,112	41,317	43,764	49,881
Navigation, harbours, lights	3,294	3,451	3,585	3,684	3,596
Water supply, sewerage, irrigation, and drainage...	11,416	11,777	14,152	12,815	14,183
Produce Department .....	512	580	634	608	697
Total .....	52,559	54,919	59,689	60,871	68,357

**TRUST FUNDS ACCOUNTS**

These are principally moneys lodged with the Treasurer by public authorities and other bodies on current account; funds held for specific purposes pursuant to legislation, not necessarily expendable in any one year; contractors' and statutory deposits and unclaimed moneys. At 30 June 1970 they represented approximately 1.23 per cent of the indebtedness of the South Australian Government. Total balances at 30 June 1968, 1969 and 1970, with many of the larger balances itemised, are shown in the following table.

**Trust Funds Accounts, South Australia***Balances at 30 June*

Particulars	1968	1969	1970
	\$'000		
Commissioners of Charitable Funds .....	1,379	1,521	1,645
Electricity Trust of South Australia.....	900	900	900
Fire Brigades Board .....	302	398	555
Legacy Club.....	14	15	31
Municipal Tramways Trust .....	550	550	550
Police Pensions Fund .....	227	194	261
Royal Adelaide Hospital Endowment Fund.....	817	858	901
South Australian Housing Trust Fund .....	3,025	5,326	2,925
South Australian Superannuation Fund .....	840	359	325
University of Adelaide .....	2,747	1,845	1,927
Sailors and Soldiers Distress Fund .....	81	64	42
Services Welfare Fund; 1939-45 War .....	121	106	89
Other.....	3,969	4,978	3,596
Balances on which interest is paid .....	14,972	17,114	13,745
Agricultural Research and Service Grants .....	217	250	385
Crown Solicitors Trust Account.....	714	363	1,132
Leigh Creek Coal Fund .....	621	763	510
Public Trustee; Common Fund Reserve .....	183	183	183
Commonwealth Grant towards Science Laboratories and Technical Training .....	48	—	—
Commonwealth Grant for Education Purposes .....	—	592	1,361
Other.....	833	1,162	1,087
Balances on which no interest is paid .....	2,616	3,313	4,658
Total Trust Funds .....	17,588	20,427	18,403

## LOAN FUND ACCOUNTS

These accounts record the capitalised expenditure on construction or acquisition of assets such as schools, reservoirs, hospitals, forests, plant and stores; advances to public authorities; and for primary production and housing. During recent years some capital grants (e.g. for University, Advanced Education and non-Government hospital buildings) have also been made from loan funds.

State borrowing programmes are subject to consideration and agreement at meetings of the Australian Loan Council. Funds are raised by the sale of Commonwealth Government securities on behalf of the State pursuant to the Financial Agreement which also provides for the redemption of such securities over specified periods from sinking funds contributed by the State and Commonwealth to the National Debt Commission. Gross expenditure from these accounts for the years 1965-66 to 1969-70 is shown in the next table.

## Loan Fund Accounts: Gross Expenditure, South Australia

Particulars	1965-66	1966-67	1967-68	1968-69	1969-70
	\$'000				
Undertakings:					
Railways.....	5,565	4,815	5,394	5,212	6,810
Harbours and jetties .....	2,609	2,046	2,117	2,987	4,412
Metropolitan water supply and sewers .....	16,336	14,572	15,671	15,683	18,407
Country water supply and sewers (a) .....	10,435	9,492	11,318	11,844	11,664
Irrigation works .....	437	350	369	425	372
South Eastern drainage .....	669	523	548	453	151
Afforestation .....	2,044	1,900	2,250	2,282	2,485
Produce stores .....	193	100	74	65	120
Loans and advances:					
Advances to primary producers	1,403	967	1,030	1,584	1,812
State Bank .....	1,000	—	—	—	1,000
Advances for housing.....	700	700	700	650	459
Electricity Trust.....	6,000	6,700	6,700	6,000	6,000
City of Adelaide .....	340	700	48	700	900
Natural gas pipelines .....	—	—	1,000	3,000	1,500
Other loans and advances .....	272	34	282	658	68
Other purposes:					
Roads and bridges .....	—	—	—	—	1,000
Buildings:					
Hospitals .....	7,314	6,572	6,823	7,791	11,074
Schools .....	11,759	10,757	8,678	13,270	15,500
Police and courts .....	909	923	397	594	667
Other .....	3,965	5,751	3,842	3,071	3,537
River Murray weirs, etc. ....	644	645	393	253	251
Capital grants .....	—	8,802	7,191	6,669	7,390
Mines Department stores, etc. .	304	162	208	244	391
Education Department, purchase of buses .....	281	283	269	319	325
Data processing equipment ...	554	69	51	8	8
Metropolitan floodwaters, etc. .	1,020	511	1,288	1,842	2,627
Renmark Irrigation Trust .....	—	—	201	243	174
West Lakes .....	—	—	—	—	1,061
Other.....	(b) 1,013	(b) 1,226	(b) 1,993	764	(b) 2,038
	75,766	78,599	78,835	86,611	102,201
Floating Conversion Loans:					
Flotation expenses, etc. ....	192	185	224	307	217
Total .....	75,958	78,784	79,058	86,918	102,418

(a) Includes Morgan-Whyalla water main and Water Conservation.

(b) Includes \$791,000 in 1965-66, \$975,000 in 1966-67, \$1,720,000 in 1967-68 and \$829,000 in 1969-70 nominal increase in Loan Account occasioned by repatriation of overseas debt.

The following table shows expenditure from loan fund accounts for the year ended 30 June 1970 together with credits and net balances.

### Loan Fund Accounts

### Gross Expenditure, Credits, and Net Balances, South Australia, 1969-70

Particulars	Expendi- ture	Credits			Net Aggregate Balance at 30 June
		Repay- ments, etc.	Sinking Fund (a)	Total	
				\$'000	
Undertakings:					
Railways . . . . .	6,810	245	2,182	2,427	138,209
Harbours and jetties . . . . .	4,412	840	584	1,424	49,931
Metropolitan water supply and sewers . . . . .	18,407	1,586	1,511	3,097	204,872
Country water supply and sewers (b) . . . . .	11,664	2,515	1,439	3,954	148,120
Irrigation works . . . . .	372	55	1,888	1,943	9,937
South-Eastern drainage . . . . .	151	28	110	138	15,016
Afforestation . . . . .	2,485	1,545	—	1,545	18,089
Produce stores . . . . .	120	(c)	44	44	1,607
Loans and advances:					
Advances to primary producers	1,812	1,323	—	1,323	9,144
State Bank . . . . .	1,000	—	67	67	14,711
Advances for housing . . . . .	459	2,123	328	2,450	77,500
Tramways Trust . . . . .	—	25	1,072	1,097	7,479
Abattoirs Board . . . . .	—	5	26	30	1,476
Electricity Trust . . . . .	6,000	383	907	1,290	145,742
City of Adelaide . . . . .	900	—	—	—	1,660
Natural Gas Pipelines . . . . .	1,500	—	—	—	5,500
Other loans and advances . . . . .	68	169	—	169	3,462
Other purposes:					
Roads and bridges . . . . .	1,000	—	129	129	9,340
Government buildings:					
Hospitals . . . . .	11,074	1,320	604	1,924	76,924
Schools . . . . .	15,500	2,896	1,562	4,458	138,761
Police and courts . . . . .	667	348	85	433	12,362
Other . . . . .	3,537	179	315	495	35,435
River Murray weirs, etc. . . . .	251	—	—	—	13,500
Capital grants . . . . .	7,390	2,523	730	3,253	19,791
Mines Department stores, etc. . . . .	391	141	119	260	1,711
Education Department, purchase of buses . . . . .	325	—	279	279	1,241
Data processing equipment . . . . .	8	—	118	118	251
Metropolitan floodwaters, etc. . . . .	2,627	76	25	101	9,564
Leigh Creek coalfield . . . . .	—	100	85	185	5,632
Renmark Irrigation Trust . . . . .	174	—	—	—	618
West Lakes . . . . .	1,061	106	—	106	955
Other . . . . .	1,209	566	600	1,165	10,497
	101,372	19,096	14,807	33,904	1,189,037
Repatriation of overseas loans . . . . .	829	—	829	829	—
Floating Conversion Loans:					
Flotation expenses, etc. . . . .	217	230	—	230	14
Revenue deficits funded . . . . .	—	—	716	716	8,406
Total . . . . .	102,418	19,326	16,353	35,679	1,197,457

(a) Securities redeemed and cancelled by the National Debt Commission on account of South Australia.

(b) Includes Morgan-Whyalla water main and Water Conservation.

(c) Less than \$500.

## SPECIAL COMMONWEALTH ADVANCES

Pursuant to Commonwealth-State agreements, the Commonwealth has made sums available to the State for the erection of housing by State instrumentalities, for loans to home builders, and for railway standardisation purposes. These advances are not subject to sinking fund conditions but are repayable to the Commonwealth by annual instalments in terms of the respective agreements.

Advances received from the Commonwealth pursuant to the Housing Agreement totalled \$21,250,000 for 1969-70. Of these advances \$9,750,000 was allocated by the Treasurer to the South Australian Housing Trust, and \$11,500,000 to the Home Builders Fund. Liability of the State to the Commonwealth on this account at 30 June 1970 was \$239,292,000.

During 1969-70 funds provided by the Commonwealth for railway standardisation works totalled \$12,149,000. The State's liability to the Commonwealth at 30 June 1970 was \$15,994,000.

Under the *Railway Equipment Agreement (South Australia) Act* 1961 the Commonwealth agreed to make available to the State funds up to a maximum of \$2,650,000 for the purpose of providing diesel locomotives and ore wagons for the Port Pirie-Broken Hill railway. Thirty per cent of the total amount advanced is repayable over a fifty-year period, together with interest thereon. The State's liability to the Commonwealth at 30 June 1970 was \$680,000.

## LOAN RAISINGS AND THE PUBLIC DEBT

**State Debts Taken Over by Commonwealth**

Under the Financial Agreement the Commonwealth took over on 1 July 1929 State responsibilities to bond-holders in respect of State debts existing on 30 June 1927; and all debts of each State existing on 1 July 1929 for money borrowed by that State are deemed to be money borrowed by the Commonwealth for and on behalf of the State. The Commonwealth agreed to contribute one third of sinking funds required to repay those debts over a period of fifty-eight years.

Also for a period of fifty-eight years from 1 July 1927 the Commonwealth agreed to contribute the sum of \$15,169,824 (\$1,407,632 for South Australia) each year towards the interest payable on the State debts. The balance of the interest payable on State debts was to be paid into the National Debt Sinking Fund by the States.

As indicated on page 537 the Commonwealth Government in 1970 passed legislation providing for Commonwealth assumption of responsibility for charges on \$200 million of existing State debt at the beginning of each of the five years commencing 1970-71.

**Australian Loan Council**

One of the main features of the Financial Agreement was the establishment of the Australian Loan Council which was set up to co-ordinate the borrowings of the Commonwealth and the States. It consists of the Prime Minister of the



Commonwealth, or another Minister nominated by him in writing, as chairman, and the State Premiers, or Ministers nominated by them in writing.

Each year, the Loan Council examines the loan programmes of the Commonwealth and the States and determines the total amount to be borrowed during the year. Borrowings by the Commonwealth for defence purposes are not subject to decisions of the Loan Council.

Subject to the decisions of the Loan Council the Commonwealth arranges for all borrowings for or on behalf of itself or any State, and for all conversions, renewals, redemptions, and consolidations of the securities issued on behalf of the Commonwealth and of the States.

If the Loan Council unanimously decides, however, a State may borrow outside Australia in its own name, and may issue securities for the amount so borrowed. The Commonwealth then guarantees that the State will fulfil its obligations to bond-holders in respect of the money so borrowed, and the money is deemed to be borrowed by the Commonwealth for and on behalf of the State.

Subject to any maximum limits decided upon by the Loan Council for interest, brokerage, discount, and other charges, the Commonwealth or any State may borrow within its own territory, for any purpose, money from any authorities, bodies, funds, or institutions (including savings banks) constituted or established under Commonwealth or State law or practice; borrow from the public by means of counter sales of securities; and use any available public moneys.

However, any securities issued for moneys so borrowed or used must be Commonwealth securities on terms approved by the Loan Council.

Since 1936 the Australian Loan Council has, by the consent of its members, exercised substantial control over the limits of borrowing by local government and semi-government authorities.

### **National Debt Commission**

The National Debt Commission and the National Debt Sinking Fund which it administers were created under the *National Debt Sinking Fund Act 1923*. All previously existing sinking funds relating to Commonwealth debt were merged in the National Debt Sinking Fund at the time of its establishment; and under the provisions of the Financial Agreement of 1927 all relevant interest and principal contributions by both the Commonwealth and the States, in respect of State debts, are negotiated through the Fund.

These contributions are not accumulated but are applied by the Commission to the redemption of the public debts of the States, and the repurchase of securities issued in respect thereof. Under the provisions of the Financial Agreement, repurchased or redeemed securities must be cancelled, and the debts of the States are reduced accordingly.

Contributions by the Commonwealth on behalf of South Australia, and by the State Government to the National Debt Sinking Fund, and redemptions and repurchases of securities by payment from the fund for the financial years 1968-69 and 1969-70 are given in the following table. Corresponding figures for Australia are also stated.

## National Debt Sinking Fund

Particulars	1968-69		1969-70	
	South Australia	Australia	South Australia	Australia
Receipts:	\$'000			
Contributions by Commonwealth . . . .	2,835	21,619	3,053	23,271
Contributions by State (a) . . . . .	3,086	23,642	3,302	25,294
4½ per cent contributions by State on cancelled debt . . . . .	6,767	51,791	7,189	54,912
4 per cent contributions on funded deficits . . . . .	50	2,701	50	2,600
Contributions by State on loans for wasting assets . . . . .	234	673	240	679
Interest received from State in respect of repurchased securities to date of cancellation of securities . . . . .	13	126	18	173
Interest on the temporary investments of State funds during the year . . . .	15	116	15	98
Special contributions in respect of loans converted at a discount . . . . .	16	138	16	138
Interest accrued on securities purchased as a short term investment of State funds . . . . .	Dr. 42	Dr. 336	91	730
Total receipts . . . . .	12,974	100,469	13,974	107,895
Expenditure:				
Redemptions and repurchases;				
In Australia . . . . .	5,591	45,120	9,999	81,284
In London . . . . .	2,060	12,333	5,719	40,526
In New York . . . . .	1,231	11,126	1,184	10,584
In Canada . . . . .	19	145	59	433
Netherlands . . . . .	70	546	70	545
Total expenditure . . . . .	8,972	69,270	17,030	133,372

(a) Includes \$1.50 per cent contributions on Commonwealth Government debentures issued on behalf of the States.

For further information on the detailed operations of the National Debt Sinking Fund see the *Official Year Book of the Commonwealth of Australia*.

## The Loan Fund

A summary of loan raisings to finance State Government loan works in South Australia during 1969-70 is given by the following statement. The total face value of new loans raised less redemptions, cancellations, and conversions shows the movement in the public debt.

## The Loan Fund, South Australia

[illegible]

## The Public Debt

The following table gives details of the public debt and total indebtedness of South Australia at 30 June 1970 and for nine previous years. A further table shows the annual interest payable on the public debt for these years and the average rate of interest.

### Public Debt and Total Indebtedness, South Australia

*At 30 June*

Year	Public Debt—Being Interest Bearing Securities Outstanding		Other Interest Bearing Indebtedness (a)	Non-Interest Bearing Indebtedness (a)	Total Indebtedness	
	Total	Per Head			Total	Per Head
	\$'000	\$	\$'000	\$'000	\$'000	\$
1961.....	722,038	743.20	82,253	2,291	806,582	830.30
1962.....	763,399	773.10	98,841	2,166	864,405	875.40
1963.....	807,044	798.50	120,954	2,232	930,230	920.30
1964.....	853,555	822.30	136,236	2,685	992,477	956.10
1965.....	902,823	845.70	157,484	2,989	1,063,297	996.00
1966.....	955,128	872.30	180,466	2,317	1,137,911	1,039.20
1967.....	1,013,060	911.50	201,885	2,419	1,217,363	1,095.30
1968.....	1,074,959	955.30	227,933	2,616	1,305,508	1,160.20
1969.....	1,143,954	999.60	261,696	3,313	1,408,962	1,231.20
1970.....	1,210,489	1,039.30	281,587	4,657	1,496,732	1,285.10

(a) Gross less securities held on these accounts.

**Public Debt: Interest Payable and Average Rate, South Australia**  
*At 30 June*

Year	Annual Interest on Debt (a) in				Average Rate Per Cent (a)			
	Aus- tralia	London	Other	Total	Australia	London	Other	Total
	\$'000				Dollars			
1961....	27,415	2,204	850	30,468	4.28	3.42	4.91	4.22
1962....	30,374	2,181	975	33,530	4.47	3.41	5.03	4.39
1963....	31,672	2,347	1,231	35,249	4.43	3.50	5.13	4.37
1964....	33,612	2,534	1,193	37,339	4.42	3.61	5.13	4.38
1965....	37,088	2,530	1,137	40,756	4.57	3.65	5.13	4.51
1966....	40,928	2,360	1,267	44,555	4.73	3.65	5.21	4.66
1967....	44,808	2,323	1,176	48,307	4.83	3.66	5.27	4.77
1968....	48,868	1,883	1,098	51,848	4.87	3.72	5.27	4.82
1969....	53,063	1,813	1,026	55,902	4.93	3.73	5.27	4.89
1970....	59,280	1,382	940	61,601	5.12	3.88	5.28	5.09

(a) Based on the Debt converted at rates current at the time of the several raisings, and nominal rate of interest payable at 30 June taking no account of exchange.

Rates of interest and years of maturity on the public debt of South Australia are shown below.

**Public Debt According to Rate of Interest, South Australia**  
*At 30 June*

Nominal Rate Per Cent	1966	1967	1968	1969	1970		
					Total	Redeemable In	
						Australia	Other (a)
				\$'000			
7	—	—	—	—	11,491	11,491	—
6.8	—	—	—	—	5,480	5,480	—
6.5	—	—	—	—	30,523	30,523	—
6	1,322	1,322	1,322	1,322	32,168	30,846	1,322
5.9	—	—	—	—	7,258	7,258	—
5.8	—	—	—	—	17,447	17,447	—
5.75	5,283	5,180	4,884	4,638	15,548	11,199	4,349
5.6	—	—	—	—	21,311	21,311	—
5.5	17,285	16,883	16,436	15,958	25,660	10,640	15,020
5.4	—	—	—	49,353	88,623	88,623	—
5.375	35,172	35,172	35,172	35,172	35,172	35,172	—
5.3	—	—	—	5,352	5,352	5,352	—
5.25	105,188	150,001	220,432	247,593	247,241	244,562	2,680
5.2	—	—	—	10,181	10,181	10,181	—
5	342,316	397,111	394,673	404,537	351,052	348,322	2,729
4.9	—	—	—	21,882	21,882	21,882	—
4.8	—	—	31,944	36,181	36,181	36,181	—
4.75	78,888	67,159	56,470	56,330	37,576	36,028	1,548
4.625	7,458	7,458	7,458	7,458	7,458	7,458	—
4.5	154,644	172,114	154,818	95,993	61,817	60,051	1,766
4.25	63,101	41,143	41,143	41,143	41,143	41,143	—
4	9,794	9,604	4,239	4,219	4,179	197	3,982
3.75	26,592	300	275	247	—	—	—
3.5	844	—	—	—	—	—	—
3.4875	2	2	2	2	2	2	—
3.25	21,049	20,149	20,049	18,029	5,760	—	5,760
3	12,453	12,446	5,036	5,036	5,008	214	4,794
2.75	3,709	3,709	3,689	3,689	3,589	—	3,589
2.5	5,872	5,872	5,872	5,872	5,872	—	5,872
2.325	652	623	621	616	607	607	—
1.5	5,355	5,177	4,997	4,813	4,627	4,627	—
1 (b)	6,268	6,009	5,738	5,455	5,159	5,159	—
Special bonds (c)	51,882	55,627	59,691	62,882	65,119	65,119	—
Total	955,128	1,013,060	1,074,959	1,143,954	1,210,489	1,157,077	53,411

(a) \$35,618,000 redeemable in U.K., \$14,083,000 in U.S.A., \$1,478,000 in Canada, \$1,402,000 in Switzerland and \$831,000 in Netherlands. Converted at rates current at the time of the several raisings. Debt redeemable at rates of exchange obtaining at 30 June 1970 totalled \$54,421,000, resulting in a contingent liability of \$1,010,000. (b) Commonwealth Debentures. (c) Rate of interest varies from 4.4 to 6.4 per cent according to date of maturity.

**Public Debt According to Year of Maturity, South Australia**  
*At 30 June*

Year of Maturity	1966	1967	1968	1969	1970		
					Total	Redeemable In	
						Australia	Other (a)
				\$'000			
1966-67	85,149	—	—	—	—	—	—
1967-68	102,072	105,014	—	—	—	—	—
1968-69	68,011	72,185	72,016	—	—	—	—
1969-70	59,663	128,224	127,744	125,713	—	—	—
1970-71	32,796	40,365	89,676	115,339	138,854	134,508	4,346
1971-72	31,472	40,092	39,606	62,604	98,552	94,194	4,358
1972-73	53,183	63,062	62,517	61,872	82,966	81,418	1,548
1973-74	18,302	32,227	31,872	35,328	64,854	64,854	—
1974-75	59,218	59,218	65,198	64,455	63,422	51,791	11,632
1975-76	52,451	57,021	60,428	65,320	64,784	62,725	2,058
1976-77	402	31,171	31,171	39,129	48,704	48,704	—
1977-78	3,467	3,467	44,436	45,801	56,659	53,675	2,984
1978-79	6,278	6,139	5,988	21,345	43,664	38,823	4,841
1979-80	31,764	31,609	31,436	31,302	31,112	29,783	1,329
1980-85	181,633	180,966	180,197	186,609	185,874	173,223	12,650
1985-90	107,980	129,158	171,732	202,799	214,009	211,138	2,871
1990-95	3,506	3,397	3,287	7,945	28,086	28,086	—
1995-2000	—	—	—	—	3,626	3,626	—
2000-2005	—	23,882	51,798	68,917	68,917	68,917	—
2005-2010	—	—	—	—	10,591	10,591	—
Variable (b)	51,882	—	—	—	—	—	—
Optional	5,699	5,663	5,658	5,652	5,615	821	4,794
Interminable	197	197	197	197	197	197	—
Indefinite	2	2	2	2	2	2	—
Total	955,128	1,013,060	1,074,959	1,143,954	1,210,489	1,157,077	53,411

(a) See footnote (a) preceding table.

(b) From 1966-67 onwards Special Bonds have been allocated to the latest year in which redemption can be made.

### DEPOSIT AND SUSPENSE ACCOUNTS

Reference to these accounts was made in Part 12.1. Although the main function of many of them is to facilitate the allocation of charges and recoups to various headings of revenue and expenditure within the budget sector, some contain, as already noted, substantial transactions which are not reflected in the Budget. Deposit and Suspense accounts showed a credit balance of \$22,224,000 at 30 June 1970.

## 12.4 SEMI-GOVERNMENT FINANCE

### REVENUE AND EXPENDITURE

Many semi-government authorities produce annual reports reviewing their activities and most of them publish annual financial statements. In South Australia there is no consolidated tabulation of statistics covering revenue and expenditure of semi-government authorities although a recent extension of public finance work is directed to this end.

#### Business Undertakings

Some semi-government authorities are regarded as business undertakings because they seek to cover a substantial part of their costs by selling goods and services to the public. The following tables show revenue and expenditure of

some of those business undertakings for the financial years 1965-66 to 1969-70. Capital indebtedness refers to the amount outstanding at the end of the relevant period on indebtedness incurred initially for a period exceeding twelve months.

### The Electricity Trust of South Australia

Particulars	1965-66	1966-67	1967-68	1968-69	1969-70
	\$'000				
Income .....	48,792	51,156	56,106	59,788	64,832
Operating expenses .....	37,008	38,895	42,891	45,956	49,454
Surplus on operating .....	11,784	12,261	13,214	13,831	15,378
Debenture interest .....	10,830	11,742	12,638	13,619	14,602
Net surplus .....	955	518	577	212	776
Capital indebtedness .....	219,237	232,514	248,035	263,327	278,257

### The Municipal Tramways Trust

Particulars	1965-66	1966-67	1967-68	1968-69	1969-70
	\$'000				
Income .....	6,049	6,270	6,225	6,472	6,696
Operating expenses .....	5,806	5,947	5,879	6,104	6,293
Surplus on operating .....	243	323	346	368	403
Interest charges .....	505	474	431	409	410
Deficit .....	261	151	85	41	6
Grant from S.A. Government	20	20	20	—	—
Net deficit .....	241	131	65	41	6
Capital indebtedness .....	9,686	8,740	8,143	8,053	6,960

### The Leigh Creek Coal Fund

Particulars	1965-66	1966-67	1967-68	1968-69	1969-70
	\$'000				
Income .....	6,103	5,716	5,873	6,022	6,095
Operating expenses .....	5,883	5,627	5,812	5,966	6,023
Surplus on operating .....	220	89	61	56	71
Interest .....	121	89	61	56	71
Net surplus .....	99	—	—	—	—
Capital indebtedness .....	7,645	6,971	6,295	5,817	5,632

**The South Australian Housing Trust**

Particulars	1965-66	1966-67	1967-68	1968-69	1969-70
			\$'000		
Income .....	12,502	13,423	14,476	15,631	18,000
Expenditure .....	5,513	5,779	6,294	6,684	7,335
Surplus on operating .....	6,989	7,644	8,182	8,947	10,665
Interest on loan capital .....	5,847	6,508	7,182	7,880	8,521
Net surplus .....	1,142	1,136	1,001	1,066	2,144
Capital indebtedness .....	187,641	200,462	213,207	224,824	236,762

**The State Bank of South Australia**

Particulars	1965-66	1966-67	1967-68	1968-69	1969-70
			\$'000		
Income .....	5,452	6,274	7,059	8,018	8,951
Management expenses etc. ....	1,181	1,343	1,398	1,473	1,644
Interest on customers' deposits .....	678	741	934	1,070	1,269
Interest on advances from the Treasurer of S.A. ....	2,919	3,444	3,904	4,330	4,802
Net profit .....	674	747	822	1,145	1,236
Capital indebtedness .....	69,323	78,978	88,820	97,037	107,640

**The Savings Bank of South Australia**

Particulars	1965-66	1966-67	1967-68	1968-69	1969-70
			\$'000		
Income .....	17,336	18,574	19,833	21,041	23,002
Management expenses etc. ....	4,244	4,853	5,205	5,925	6,608
Interest on customers' deposits .....	11,975	12,672	13,530	14,768	15,893
Net profit .....	1,117	1,049	1,098	347	501
Depositors' balances (a) ....	343,062	362,190	377,523	398,143	416,307

(a) At end of period. Figures include deposit stock.

**Metropolitan and Export Abattoirs Board**

Particulars	1965-66	1966-67	1967-68	1968-69	1969-70
			\$'000		
Income .....	4,807	4,492	4,713	4,465	6,489
Operating Expenses .....	4,766	4,705	4,844	4,270	6,301
Surplus on operating .....	41	—213	—131	195	189
Interest .....	75	99	107	96	93
Net Surplus .....	—34	—312	—238	99	96
Capital Indebtedness .....	1,600	1,968	1,925	1,869	1,822

## GRANTS FROM STATE GOVERNMENT

The following table shows grants to a number of semi-government authorities during each of the five years ended 30 June 1970. Grants from Consolidated Revenue and from Loan Fund have been consolidated and the figures represent actual amounts paid to authorities, free of all duplication. Payments for goods and services supplied by semi-government business undertakings are not included in the table. Repayable advances from Loan Fund are also excluded.

**Semi-Government Authorities: Grants From State Government**  
**South Australia**

Name	1965-66	1966-67	1967-68	1968-69	1969-70
	\$'000				
Adelaide Children's Hospital (a) .....	1,790	2,458	2,889	2,419	2,576
Adelaide and Flinders Universities (b) .....	11,880	11,773	13,998	13,573	15,308
Artificial Breeding Board...	38	—	—	—	—
Fire Brigades Board .....	191	204	228	243	277
Home for Incurables (a) ...	1,001	1,760	960	634	226
Institute of Medical and Veterinary Science .....	710	875	1,002	916	1,199
Municipal Tramways Trust	20	20	20	—	—
National Park Commissioners	119	110	114	129	153
Public Examinations Board.	—	—	—	—	120
Queen Victoria Maternity Hospital (c) .....	1,632	1,594	685	549	831
Renmark Irrigation Trust ..	300	3	151	243	174
S.A. Institute of Technology (d) .....	1,740	2,921	3,013	4,545	4,577
<b>Total .....</b>	<b>19,420</b>	<b>21,718</b>	<b>23,060</b>	<b>23,251</b>	<b>25,441</b>

(a) Amounts subsequently recouped to Consolidated Revenue from Hospitals Fund are included.

(b) Includes State Government disbursement of Commonwealth grants except those for residential colleges. Includes Waite Agricultural Research Institute.

(c) Excludes grants for maintenance of X-ray tuberculosis services. (d) Includes Commonwealth grants.

## LOAN RAISINGS AND DEBT OUTSTANDING

Details of semi-government authorities loan raisings and debt outstandings are included in the tables below. These statistics cover loan raisings and debt of public hospitals, abattoirs boards, vermin boards, the Renmark Irrigation Trust, the Enfield General Cemetery Trust, and the Fire Brigades Board, in addition to those business undertakings mentioned above under the heading Revenue and Expenditure.

New loans raised during the year include new loan liabilities incurred during the year, loans raised to repay indebtedness to the Government, and interest capitalised. Loans raised and redeemed within the year, increases in overdrafts, and loans raised for conversion or redemption of existing debts are excluded.

Debt includes all liabilities for which arrangements have been made for repayment over a period of one year or more, and net overdrafts. Interest capitalised, and amounts due for the capital cost of assets or for services rendered which are to be repaid over a period of one year or more, have also been included. Current liabilities such as interest accrued (but not capitalised), trade creditors, amounts held in trust and other debts which are to be repaid in less than one year



are not included. Net overdraft is the gross overdraft of all funds, less all bank credit balances (including fixed deposits), which do not form part of a sinking fund to repay a loan.

The next two tables show, respectively, new money loan raisings and funds provided for redemption of debt for the year ended 30 June 1969 and debt outstanding as at 30 June 1968 and 1969. A further table shows debt outstanding at 30 June 1969 according to rate of interest and year of maturity.

**Semi-Government Authorities: New Money Loan Raisings and Funds  
Provided for Redemption of Debt, South Australia, 1968-69**

Authority	New Loan Raisings in Australia			Funds for Redemption of Debt (a)		
	From Government Lenders	Other	Total	To Government Lenders	Other	Total
	\$'000			\$'000		
Banking .....	9,690	—	9,690	1,473	—	1,473
Coal mining .....	—	—	—	478	—	478
Electricity supply ....	6,000	10,549	16,549	1,205	52	1,258
Hospitals .....	—	108	108	—	18	18
Housing .....	9,500	3,710	13,210	1,325	268	1,593
Natural gas pipeline .	14,000	15,434	29,434	—	—	—
Tramways.....	—	—	—	93	—	93
Other.....	357	513	870	35	78	115
Total .....	39,547	30,314	69,861	4,610	418	5,028

(a) Includes amounts credited to Sinking Funds and excludes amounts redeemed from Sinking Funds.

**Semi-Government Authorities: Debt Outstanding, South Australia  
At 30 June 1968 and 1969**

Authority	Debt in Australia at					
	30 June 1968			30 June 1969		
	To Government Lenders	Other	Total	To Government Lenders	Other	Total
	\$'000			\$'000		
Banking .....	88,820	—	88,820	97,037	—	97,037
Coal mining .....	6,295	—	6,295	5,817	—	5,817
Electricity supply ....	135,337	112,698	248,035	140,132	123,195	263,327
Hospitals .....	—	118	118	—	174	174
Housing .....	175,858	37,349	213,207	184,033	40,791	224,824
Natural gas pipeline .	1,000	1,350	2,350	15,000	16,784	31,784
Tramways.....	8,143	—	8,143	8,053	—	8,053
Other.....	2,031	1,033	3,063	2,352	1,380	3,732
Total debt .....	417,484	152,550	570,033	452,424	182,325	634,750
	Annual Interest Payable (\$'000)					
Total interest ...	19,136	8,209	27,346	20,928	10,014	30,943

**Semi-Government Authorities: Debt Outstanding According to  
Rate of Interest and Year of Maturity, South Australia**

*At 30 June 1969*

Rate of Interest	Debt	Year of Maturity	Debt
	\$'000		\$'000
No interest .....	473	Fixed dates:	
Under 3 per cent .....	95	1969-70 .....	6,688
3 and under 3½ per cent .....	19,362	1970-71 .....	6,972
3½ and under 4 per cent .....	12,550	1971-72 .....	8,037
4 and under 4½ per cent .....	112,311	1972-73 .....	6,948
4½ and under 5 per cent .....	190,423	1973-74 .....	7,724
5 and under 5½ per cent .....	173,562	1974-75 .....	7,133
5½ and under 6 per cent .....	123,444	1975-76 .....	7,413
6 per cent and over .....	20	1976-77 .....	4,690
Not specified .....	2,511	1977-78 .....	9,647
		1978-79 .....	9,803
		1979-80 .....	9,705
		1980-81 .....	7,909
		1981-82 .....	4,300
		1982-83 and onwards .....	52,629
		Not stated .....	31,819
		Instalments:	
		Yearly or less .....	447,495
		Not stated .....	6,018
		Net overdraft .....	151
Total debt .....	634,750	Total debt .....	634,750

## 12.5 LOCAL GOVERNMENT FINANCE

For the purpose of determining the scope of local government finance statistics, a local government authority is defined as:

- (i) An authority set up under a local government Act to carry out the functions of local government in a defined area (known as a municipality, city, corporate town, or district council area) and which is elected by the residents or property owners, or both, in the area;
- (ii) An authority created or acquired by a local government authority (as defined above) or by two or more local government authorities.

### REVENUE AND EXPENDITURE

The expenditure of monies by local government bodies is authorised by the Local Government Act, 1934-1970. Under the Act each council is required to prepare a balance sheet and statement of its accounts for each financial year and these statements are the basis of the statistics published on local government finance.

Regulations which were passed late in 1967 provide for a new format for local government accounting records effective from 1 July 1968. The main conceptual change is the adoption of the accrual method to replace the cash basis of accounting.

### **Assessments**

Assessments for property rating are based upon annual value or land value. Annual value is based on the estimated gross annual rental at which a ratable property would be let from year to year with an allowance, not exceeding one-fourth, to cover all outgoings; whereas land value is an estimate of the value of the land (regardless of structural improvements) included in a property. A council may adopt the 'annual' valuations used by the Engineering and Water Supply Department, the 'land' valuations used by the Commissioner of Land Tax or may make its own valuation of properties. At 30 June 1970, 45 out of 137 councils based assessments on land value.

### **Rating of Properties**

Under the provisions of the Act, the council may declare a general rate on the property assessed for the financial year ending the thirtieth day of June next after the declaring of the rate. A differential rate may be declared, for any portion of a local government area, if at least three-quarters in number of the whole of the members of the council vote in favour of declaring the rate; the mayor shall not be included as one of the members of the whole number.

The Act also provides for 'a particular rate for defraying the expense of watering any public street or road or place'. The council may levy this watering rate without the consent of the ratepayers. However, it needs their consent to levy a special rate 'if the general rate is insufficient for carrying out any purpose by this or any other Act authorised to be carried out by the council'. These and other provisions are contained in Part XII.

### **Government Grants**

Government grants for construction and maintenance of roads are covered by Part XVI of the Act; Section 299 (1) and (2) are as follows:

299 (1) The Governor may direct that in any financial year there shall be payable out of the Highway Fund established under the Highways Act, 1926-1970, an amount as grants to councils.

(2) Subject to Section 300, the said amount shall be divided among such councils, and in such proportions, as the Governor, on the recommendation of the Commissioner of Highways may think fit.

Section 300 sets the division of the total grants between metropolitan and non-metropolitan councils at 25 per cent and 75 per cent respectively. ('Metropolitan' here means the 21 local government areas constituting the metropolitan area under the Local Government Act: this was the metropolitan area for population census purposes before the census of 30 June 1966.) Section 300 (a) makes provision for additional grants for roads to the Corporation of the City of Adelaide.

### **Revenue Receipts and Payments**

The following tables show the receipts and payments of local government authorities: the first table shows detailed particulars for the year 1967-68 and the second contains a summary for the years 1963-64 to 1967-68.

**Local Government Authorities: Revenue Receipts and Payments  
South Australia, 1967-68**

Particulars	Adelaide Statistical Division (a)	Other Areas	Total
<b>Receipts:</b>	<b>\$'000</b>		
Taxation;			
Rates, including arrears and fines .....	16,791	7,578	24,369
Licences, dog and other .....	152	79	232
Public works and services;			
Health activities .....	173	174	347
Council property .....	1,262	536	1,798
Road work,			
Reimbursement from Highways Department	1,114	2,553	3,667
Other .....	3,487	1,464	4,951
Other .....	235	175	410
Government grants .....	730	3,763	4,493
Business undertakings .....	523	1,487	2,009
Other .....	373	163	536
<b>Total receipts .....</b>	<b>24,839</b>	<b>17,974</b>	<b>42,813</b>
<b>Payments:</b>			
Administration .....	2,685	1,201	3,886
Debt services (including business undertakings);			
Interest .....	1,933	396	2,329
Principal .....	1,709	1,122	2,831
Public works and services;			
Roads and bridges .....	10,129	11,384	21,513
Health services .....	1,959	896	2,855
Street lighting .....	796	177	973
Council property .....	3,215	1,172	4,387
Fire brigades .....	370	223	593
Other .....	318	511	829
Grants; charities and other .....	46	45	91
Business undertakings .....	563	1,476	2,040
Other .....	3	3	6
<b>Total payments .....</b>	<b>23,726</b>	<b>18,607</b>	<b>42,333</b>

(a) Adjusted to include the whole of Meadows and Willunga District Council areas and to exclude the whole of Mudla Wirra.

**Local Government Authorities: Revenue Receipts and Payments  
South Australia**

Year	Revenue Receipts			Revenue Payments			
	Government Grants (a)	Rates	Total (Including Other)	Adminis- tration	Roads and Bridges	Health and Sanitary	Total (Including Other)
	<b>\$'000</b>						
1963-64 ..	4,317	16,968	33,725	2,577	19,823	2,109	33,763
1964-65 ..	3,804	18,625	33,952	2,931	19,403	2,311	34,834
1965-66 ..	4,106	20,412	38,020	3,252	21,122	2,503	38,907
1966-67 ..	4,244	22,875	42,319	3,568	21,768	2,739	41,375
1967-68 ..	4,493	24,369	42,813	3,886	21,513	2,855	42,333

(a) Excludes re-imbursement for work done on behalf of Highways Department.

## LOAN RAISINGS AND DEBT OUTSTANDING

Local government authorities loan raisings and debts outstanding are shown in the following table. The definitions of 'new loans raised' and 'debt', given on page 557 under 'Loan Raisings and Debt Outstanding', apply to the statistics in this section also.

The tables given below show new money loan raisings and debt outstanding for the years 1959-60 to 1968-69. A further table shows debt outstanding at 30 June 1969 according to rate of interest.

**Local Government Authorities: New Money Loan Raisings and  
Funds Provided for Redemption of Debt, South Australia**

Year	New Loan Raisings in Australia			Funds for Redemption of Debt(a)		
	From Govt	Other	Total	To Govt	Other	Total
	\$'000					
1959-60 .....	662	2,036	2,698	661	511	1,172
1960-61 .....	1,409	2,501	3,910	681	577	1,258
1961-62 .....	831	3,613	4,444	807	643	1,450
1962-63 .....	1,157	3,959	5,116	860	778	1,638
1963-64 .....	1,518	5,118	6,636	917	1,258	2,175
1964-65 .....	726	5,391	6,117	1,038	1,219	2,258
1965-66 (b) .....	3,263	5,282	8,545	1,144	1,331	2,474
1966-67 .....	2,291	6,981	9,272	1,101	1,817	2,917
1967-68 .....	1,027	7,365	8,392	1,009	1,853	2,862
1968-69 .....	470	7,455	7,925	905	2,068	2,973

(a) Includes amounts credited to Sinking Funds and excludes amounts redeemed from Sinking Funds: both these figures are small in South Australia.

(b) From 1965-66 includes South-Western Suburbs Drainage Scheme.

**Local Government Authorities: Debt Outstanding and  
Annual Interest Payable, South Australia**

Year	Debt in Australia			Annual Interest Payable		
	To Govt	Other	Total	To Govt	Other	Total
	\$'000					
1959-60 .....	2,613	10,767	13,380	58	544	602
1960-61 .....	3,336	12,700	16,036	67	653	720
1961-62 .....	3,365	15,933	19,298	87	837	924
1962-63 .....	3,673	18,953	22,626	85	1,011	1,096
1963-64 .....	4,296	23,226	27,522	99	1,234	1,333
1964-65 .....	4,069	27,235	31,304	103	1,443	1,546
1965-66 (a) .....	6,185	31,160	37,345	256	1,674	1,931
1966-67 .....	7,368	36,350	43,718	324	1,980	2,305
1967-68 .....	7,380	42,079	49,459	337	2,323	2,660
1968-69 .....	6,956	47,479	54,435	316	2,645	2,961

(a) From 1965-66 includes South-Western Suburbs Drainage Scheme.

**Local Government Authorities: Debt Outstanding  
According to Rate of Interest and Purpose, South Australia**

*At 30 June 1969*

Rate of Interest	Debt	Purpose	Debt
	\$'000		\$'000
No Interest. ....	1,026	Light and power .....	686
Under 3 per cent .....	—	Water supply, sewerage and drainage (a) .....	11,251
3 and under 3½ per cent .....	68	Roads, streets, bridges and foot- paths .....	26,076
3½ and under 4 per cent .....	122	Council properties .....	10,125
4 and under 4½ per cent .....	448	Parks, gardens and recreational reserves .....	4,467
4½ and under 5 per cent .....	1,936	Other (including not stated) ..	1,831
5 and under 5½ per cent (a) .....	14,129		
5½ and under 6 per cent .....	34,815		
6 per cent and over .....	271		
Not specified .....	1,619		
<b>Total debt .....</b>	<b>54,435</b>	<b>Total debt .....</b>	<b>54,435</b>

(a) Includes South-Western Suburbs Drainage Scheme.

From 1965-66 the tables include details relating to the South-Western Suburbs Drainage Scheme. Works connected with the scheme to provide effective flood-water drainage commenced in 1959-60 with all initial payments being made from the State Loan Fund. When actual expenditures reached \$2,000,000 an estimate was formed of the total anticipated costs of the scheme and the relevant local government authorities then became liable for progressive repayment (over fifty-three years) of half the anticipated total expenditure including interest. Indebtedness was allocated to councils in 1965-66 (\$2,159,000) and 1966-67 (\$210,000): liability of councils is subject to review when total costs become known.

**LOAN FUND PAYMENTS**

The following table shows the principal purposes for which loan funds were expended during recent years.

**Local Government Authorities: Loan Fund Payments, South Australia**

Particulars	1963-64	1964-65	1965-66	1966-67	1967-68
			\$'000		
Water supply, sewerage and drainage	4,277	3,601	425	1,048	853
Roads, streets, bridges and footpaths			3,737	5,560	3,887
Council properties .....			1,275	2,081	1,843
Parks, gardens and recreational reserves .....	426	678	592	602	588
Other (a) .....	200	479	201	325	457
<b>Total .....</b>	<b>5,564</b>	<b>6,043</b>	<b>6,230</b>	<b>9,616</b>	<b>7,628</b>

(a) Includes business undertakings, redemptions and advances.

## PART 13

# PRIVATE FINANCE

### 13.1 BANKING AND CURRENCY

#### BANKING

The banking system in Australia comprises a central bank (the Reserve Bank of Australia); fourteen trading banks (one owned by the Commonwealth, three by State Governments, and ten privately owned); the Commonwealth Development Bank and the Australian Resources Development Bank Ltd (specialist banks, owned respectively by the Commonwealth Government and a consortium of seven major trading banks); and twelve savings banks of which one is owned by the Commonwealth and three by State Governments, two are trustee savings banks, and six are associated with privately owned trading banks.

#### LEGISLATION

Under Section 51 of the Commonwealth Constitution Act the Commonwealth Parliament has power to legislate with respect to 'Banking, other than State banking; also State banking extending beyond the limits of the State concerned, the incorporation of banks, and the issue of paper money'.

The principal Commonwealth Acts at present in force relating to banking are:

- (a) The *Reserve Bank Act* 1959-1966, providing for the constitution and management of the Reserve Bank and the management of the Australian note issue;
- (b) The *Commonwealth Banks Act* 1959-1968, providing for the constitution and management of the Commonwealth Banking Corporation; and
- (c) The *Banking Act* 1959-1967, providing for the regulation of banking and the protection of the currency and public credit of Australia.

The *Banking Act* 1959-1967, which replaced the *Banking Act* 1945-1953, applies to all banks operating in Australia or its Territories, except State banks trading in their own State. The objects of the Act are (1) to provide a uniform legal framework for regulating the banking system, (2) to safeguard depositors from loss, (3) to provide for the co-ordination of banking policy under the direction of the Reserve Bank, (4) to control bank interest rates and the volume of credit in circulation, (5) to mobilise and to provide machinery for the control of foreign exchange and gold reserves of the Australian economy.

State banking legislation relates to the incorporation of banks and the constitution and management of State Banks. South Australian Acts at present in force relating to banking are the State Bank Act, 1925-1968 and The Savings Bank of South Australia Act, 1929-1969.

### THE RESERVE BANK

The Reserve Bank of Australia functions as a Central Bank, controls the Australian note issue through the Note Issue Department, provides special banking facilities through the Rural Credits Department, and acts as banker to the Governments of the Commonwealth and some of the States.

Liabilities and assets of each department of the Reserve Bank are shown in the table below.

#### Reserve Bank of Australia, Liabilities and Assets

At 30 June 1970

Particulars	Central Bank Department	Note Issue Department	Rural Credits Department	Total (a)
LIABILITIES (\$'000)				
Capital .....	40,000	—	9,428	49,428
Reserve funds .....	26,664	—	9,059	35,722
Special Reserve—International Monetary Fund Special Drawing Rights .....	74,995	—	—	74,995
Development fund .....	—	—	1,096	1,096
Notes on issue .....	—	1,195,802	—	1,195,802
Deposits, bills payable and other: Statutory reserve deposits....	674,520	—	—	674,520
Other trading bank deposits .....	39,540	—	—	39,540
Savings bank deposits .....	613,225	—	—	613,225
Other .....	672,243	62,546	338,548	(a) 478,584
Total .....	2,141,188	1,258,347	358,131	(a) 3,162,913
ASSETS (\$'000)				
Gold and balances held abroad (b)	758,742	189,883	—	948,625
Other overseas securities .....	201,530	168,003	—	369,533
Australian Government securities	573,873	606,121	—	1,179,994
All other .....	607,043	294,340	358,131	(a) 664,761
Total .....	2,141,188	1,258,347	358,131	(a) 3,162,913

(a) Inter-department accounts have been offset in totals.

(b) Includes IMF Special Drawing Rights.

Further details of the activities of the Reserve Bank are given in the *Official Year Book of the Commonwealth of Australia*.



### THE COMMONWEALTH BANKING CORPORATION

The Commonwealth Banking Corporation was established under the *Commonwealth Banks Act* 1959 and came into being on 14 January 1960. It is the controlling body for the Commonwealth Trading Bank, the Commonwealth Savings Bank and the Commonwealth Development Bank.

Particulars relating to the Development Bank are given below, while details of the other two banks are included in later sections relating to trading banks and savings banks.

### COMMONWEALTH DEVELOPMENT BANK

The Development Bank is a supplementary source of finance for development and does not compete with conventional lenders, but provides financial help when such help is thought desirable, and finance is not otherwise available on suitable terms. The primary consideration of the bank's operations in deciding whether finance should be made available is the prospects of success and not necessarily the value of security available. In South Australia all the major private banks and the State Bank of South Australia are agents of the Development Bank for the receipt of loan applications.

The capital of the Development Bank consists of the capital of the Mortgage Bank and Industrial Finance Department of the Commonwealth Bank immediately before 14 January 1960, \$10 million provided by the Reserve Bank, \$30 million provided by the Commonwealth Government in the 1961-62 and 1963-64 Budgets, and such other sums as are provided by the Commonwealth Development Bank Reserve Fund. The net profits of the bank are paid to this reserve fund.

### AUSTRALIAN RESOURCES DEVELOPMENT BANK LIMITED

This corporation was formed by the major trading banks with the support of the Reserve Bank and was given bank status by an amendment to the Banking Act in 1967. Its function is to provide finance for major developmental projects. Such finance is provided from funds drawn from the member banks and by borrowing both in Australia and overseas.

Authorised capital of the Bank is \$10 million of which \$3 million has been issued as fully paid capital. The member banks have approximately equal shareholdings. Although not a shareholder, the Reserve Bank of Australia initially subscribed \$2 million in loan capital on which a fixed rate of interest, related to market rates, is paid.

### TRADING BANKS

For statistical purposes trading banks are often divided into two groups, 'major' and 'other'. From 1 October 1970 the Australia and New Zealand Bank Ltd and the English Scottish and Australian Bank Ltd merged to form the Australia and New Zealand Banking Group Ltd. The 'major trading banks' now comprise the six private trading banks and the Commonwealth Trading Bank, all of which have interests throughout Australia: together they transact more than 90 per cent of all general trading bank business in Australia.

The group 'other trading banks' consists of the three State Government banks (including the State Bank of South Australia) which trade mainly in their respective States, and four other banks (three of them overseas institutions) whose business is either specialised (e.g. financing overseas trade), or both specialised and limited to particular areas.

**Banks Originating in South Australia**

With a subscribed capital of \$500,000 in 50,000 shares of \$10 each, the first trading bank promoted in South Australia was the Bank of Adelaide which was opened for business on 11 December 1865 and now has branches in all States and the Australian Capital Territory.

Pursuant to the State Advances Act of 1895 the State Bank of South Australia was constituted and commenced business in 1896. The original Act directed that advances were to be made on first mortgage to farmers, other primary producers and local government authorities. In 1925 legislation was enacted which enlarged the scope of the activities of the bank by making provision for loans on overdraft and all business of general banking. The State Bank also administers the under-mentioned Acts on behalf of the State:

Advances for Homes Act, 1928-1970;

Advances to Settlers Act, 1930-1970;

Loans to Producers Act, 1927-1962;

Advances for wire-netting and vermin proof materials under the Vermin Act, 1931-1967;

Loans for Fencing and Water Piping Act, 1938-1952;

Student Hostels (Advances) Act, 1961.

The State Bank of South Australia does not operate branches or agencies outside the State.

**Assets**

The following table gives some particulars of assets held by trading banks in Australia. The figures quoted are averages of assets at the close of business on each Wednesday in June 1970.

**Trading Banks in Australia: Assets, June 1970**  
*Excludes Inter-branch Accounts and Contingencies*

Assets	Major Trading Banks	Other Trading Banks	All Trading Banks
	\$'000		
Gold, bullion and Australian notes .....	157,683	8,789	166,472
Cash with Reserve Bank .....	4,529	928	5,457
Australian public securities:			
Commonwealth and State .....	1,193,612	135,879	1,329,491
Local and semi-government authorities .....	16,970	6,778	23,748
Statutory Reserve Deposit Account with Reserve Bank .....	676,747	1,930	678,676
Loans to authorised dealers in short term money market .....	74,374	28,397	102,771
Other loans, advances and bills discounted .....	4,400,922	501,676	4,902,598
Bank premises, furniture and sites .....	154,631	25,429	180,059
Other assets .....	535,169	36,039	571,207
<b>Total assets .....</b>	<b>7,214,635</b>	<b>745,842</b>	<b>7,960,477</b>

**Branches and Agencies**

Of the fourteen trading banks which operate in Australia, the eight banks listed below conduct business in South Australia:

**Government banks:**

Commonwealth Trading Bank of Australia

State Bank of South Australia

**Private banks:**

Australia and New Zealand Banking Group Ltd

The Bank of Adelaide

Bank of New South Wales

The Commercial Bank of Australia Ltd

The Commercial Banking Co. of Sydney Ltd

The National Bank of Australasia Ltd.

At 30 June 1970 there were 443 branches and 306 agencies in South Australia, compared with Australian totals of 4,797 branches and 1,580 agencies. The following table gives details at 30 June of the number of branches for the years 1966 to 1970 and the number of agencies for 1969 and 1970.

**Trading Bank Branches and Agencies, South Australia**

*At 30 June*

Bank	Branches					Agencies	
	1966	1967	1968	1969	1970	1969	1970
Commonwealth Trading Bank . . .	45	45	45	45	45	37	40
State Bank of South Australia . . .	35	35	35	35	35	15	15
Private banks . . . . .	353	357	357	363	363	259	251
Total—Metropolitan area (a) . .	203	208	210	214	217	144	149
Country . . . . .	230	229	227	229	226	167	157
Total State . . . . .	433	437	437	443	443	311	306

(a) As determined by individual banks for administrative purposes.

**Deposits and Advances**

Deposits not bearing interest are on current account and may be withdrawn on demand. Deposits bearing interest include some deposits on current account, but most are deposits for fixed terms ranging from three months to four years and for large amounts from thirty days to four years. Until December 1970 the maximum term for fixed deposits was two years.

Deposits not bearing interest, as a proportion of total deposits, reached a low point of less than 24 per cent in 1933 and rose to a peak of more than 74 per cent in 1953, from which time the proportion has declined to the 48.5 per cent shown for 1970.

Advances exceeded deposits in two years during the 1930s but conditions during and immediately following the 1939-45 War were such that advances declined from an earlier average of approximately 70 per cent of deposits to only 29 per cent in 1949. Since then there has been a relatively steady increase in the proportion to more than 85 per cent in 1968 and subsequent years.

### Trading Banks: Balance of Deposits and Advances, South Australia

*Weekly Average, June Quarter 1966 to 1970*

June Quarter	Depositors' Balances			Loans, Advances, Etc., Out- standing ( <i>a</i> )	Proportion to Total Deposits	
	Bearing Interest	Not Bearing Interest	Total		Deposits Not Bearing Interest	Loans, Advances, Etc., Out- standing ( <i>a</i> )
	\$'000				Per cent	
1966....	175,058	196,305	371,362	271,132	52.9	73.0
1967....	178,949	199,454	378,401	292,328	52.7	77.3
1968....	194,901	198,276	393,175	340,117	50.4	86.5
1969....	214,136	204,215	418,351	356,336	48.8	85.2
1970....	225,344	212,093	437,436	385,308	48.5	88.1

(a) Excludes loans to authorised dealers in the short-term money market. Includes bills discounted.

Separate details for 1970 for each of the Government banks and for all private banks are as follows.

### Trading Banks: Balance of Deposits and Advances, South Australia

*Weekly Average, June Quarter 1970*

Bank	Depositors' Balances			Loans, Advances, Etc., Out- standing ( <i>a</i> )
	Bearing Interest	Not Bearing Interest	Total	
	\$'000			
Commonwealth Trading Bank . . . .	29,288	28,963	58,250	43,960
State Bank of South Australia . . . .	29,502	11,039	40,540	122,307
Private trading banks . . . . .	166,555	172,092	338,647	219,040
Total . . . . .	225,344	212,093	437,436	385,308

(a) Excludes loans to authorised dealers in the short-term money market. Includes bills discounted.

The following table relates to trading bank advances outstanding for all banks in South Australia and the Northern Territory except the State Bank of South Australia. Advances are classified according to type of borrower in July of each year from 1966 to 1970.

Major Trading Banks, South Australia and Northern Territory<sup>(a)</sup>*Advances to Resident Borrowers by Type of Borrower**At Second Wednesday in July<sup>(b)</sup>*

Classification	1966	1967	1968	1969	1970
	\$ million				
<b>Business advances:</b>					
Agriculture, grazing and dairying:					
Mainly sheep grazing .....	20.1	22.7	28.2	27.3	27.5
Mainly wheat growing .....	13.8	16.6	24.2	22.8	24.7
Mainly dairying and pig raising .....	4.8	4.5	5.5	5.7	5.9
Other .....	13.4	16.0	21.0	24.4	24.9
Total agriculture, etc. ....	(c)52.0	(c)59.8	(c)79.0	(c)80.1	(c)83.0
Manufacturing .....	34.4	30.8	31.8	40.1	37.7
Transport, storage and communication	3.4	5.0	3.5	4.2	6.8
Finance:					
Building and housing societies .....	0.8	0.8	0.9	0.9	1.2
Pastoral finance companies .....	6.4	2.3	3.9	5.3	7.7
Hire-purchase and other finance companies .....	2.3	1.9	2.2	2.9	3.2
Other .....	1.5	2.4	2.5	2.7	4.0
Total finance .....	11.1	7.4	9.4	11.8	16.1
Commerce:					
Retail trade .....	19.4	19.5	24.5	24.1	25.7
Wholesale trade (d) .....	21.1	18.9	16.2	22.1	21.1
Total commerce .....	40.5	38.4	40.7	46.2	46.9
Building and construction .....	4.9	6.2	6.7	7.3	8.4
Other business .....	13.7	17.3	20.5	25.6	27.7
Unclassified .....	2.5	2.6	2.5	2.2	3.5
Total business advances .....	162.4	167.6	194.1	217.6	230.1
<b>Distribution of business advances:</b>					
To companies .....	90.4	90.3	95.0	116.5	121.3
Other .....	72.0	77.3	99.1	101.1	108.8
Advances to public authorities .....	0.8	1.0	0.7	0.5	0.4
<b>Personal advances:</b>					
Building or purchasing own home .....	13.5	15.4	16.0	16.5	16.0
Other .....	14.1	17.1	20.5	24.2	29.3
Total personal advances .....	27.6	32.5	36.5	40.7	45.4
Advances to non-profit organisations .....	2.4	2.7	3.2	3.2	3.2
Total advances to resident borrowers .	193.2	203.8	234.5	262.0	279.1

(a) Covers advances by the Commonwealth Trading Bank and all private trading banks, but excludes advances by the State Bank of South Australia.

(b) 'Resident borrowers' include institutions carrying on business, and individuals permanently residing, in Australia or Papua-New Guinea.

(c) Includes farm development loan component.

(d) Includes temporary advances to woolbuyers.

The Savings Bank of South Australia commenced operations on 11 March 1848 following the enactment of an ordinance in 1847. At 30 June 1970 there were 135 branches, 868 agencies and 812 school bank agencies within South

Australia. The Savings Bank of South Australia does not operate branches in other Australian States but has agent banks to act for it in other States and in the United Kingdom.

The total of depositors' balances first exceeded \$200 million in 1956, reached \$400 million in July 1969 and at 30 June 1970 amounted to more than \$416 million. During the year 1969-70 the Bank made loans amounting to \$18.5 million to depositors for housing, for institutional building and for farm purchase and development and at 30 June 1970 the total of such loans outstanding was over \$166 million.

#### The Savings Bank of South Australia, Summary of Business

Year	Operative Accounts (a)	Cash Turn- over (b)	Depositors' Balances (a)	Mortgage Loans (a)	Government Securities Held (a)
	No.	\$m	\$'000	\$'000	\$'000
1965-66 .....	884,250	686	343,062	125,833	199,467
1966-67 .....	894,454	728	362,190	139,703	204,875
1967-68 .....	902,270	777	377,523	151,291	210,674
1968-69 .....	913,914	862	398,143	160,047	219,772
1969-70 .....	919,131	989	416,307	166,587	227,966

(a) At end of year, as published in the Bank's Annual Report.

(b) Sum of deposits and withdrawals; includes some duplication from amounts transferred by depositors from one type of account to another.

#### Development of Savings Banks

Post Offices in South Australia acted as agencies for The Savings Bank of South Australia until 1912 when they became agents of the Commonwealth Bank from the date of its establishment.

Savings bank business was conducted entirely by these two government banks until 1956, when the first of the private banks commenced this activity. From 1 October 1970 the Australia and New Zealand Savings Bank Ltd took over the banking business of the English Scottish and Australian Savings Bank Ltd. Savings Bank facilities in South Australia are now provided by the eight banks listed below.

##### Government:

Commonwealth Savings Bank of Australia  
The Savings Bank of South Australia

##### Private:

Australia and New Zealand Savings Bank Ltd  
The Bank of Adelaide Savings Bank Ltd  
Bank of New South Wales Savings Bank Ltd  
The Commercial Savings Bank of Australia Ltd  
CBC Savings Bank Ltd  
The National Bank Savings Bank Ltd

The prime object of the foundation of savings banks in Australia was the encouragement of thrift, and deposits as small as 10 cents are still accepted. Generally, depositors cannot operate on their savings accounts by means of cheques, although most savings banks extend this facility to non-profit organisations such as friendly, co-operative and charitable societies, and in addition The Savings Bank of South Australia provides similar facilities for other depositors. Savings bank accounts have the advantages that deposits may be withdrawn on demand and that depositors receive interest on their minimum monthly balances. No charge is made by the banks for keeping savings accounts and the cheque accounts of some non-profit organisations. However, early in 1970 concessions relating to charges and interest on trading accounts were withdrawn from hospital and medical benefit organisations, building societies, credit unions and investment clubs.

Details of assets of all savings banks in Australia at 30 June 1970 are as follows.

**Savings Banks: Assets in Australia, 30 June 1970**

*(Excludes inter-branch accounts)*

Assets	Common- wealth Savings Bank	State Savings Banks	Trustee Savings Banks (a)	Private Savings Banks	Total
	\$'000				
Coin, bullion and Australian notes	5,240	9,827	452	2,023	17,542
Deposits with Reserve Bank . . . .	289,560	83,656	1,195	238,485	612,896
Deposits in Australia with trading banks . . . . .	38,410	43,362	6,034	47,325	135,131
Australian public securities:					
Commonwealth and States . .	1,219,948	400,542	21,360	619,551	2,261,401
Local and semi-government authorities . . . . .	458,365	508,822	42,445	791,278	1,800,910
Loans, advances and bills dis- counted (b):					
Housing . . . . .	806,052	571,876	23,481	742,775	2,144,184
Other . . . . .	42,884	83,962	5,647	63,090	195,583
All other assets . . . . .	202,736	74,356	5,453	53,592	336,137
<b>Total assets . . . . .</b>	<b>3,063,195</b>	<b>1,776,403</b>	<b>106,067</b>	<b>2,558,119</b>	<b>7,503,784</b>

(a) Trustee banks operate only in Tasmania.

(b) Excludes loans to authorised dealers on the short-term money market.

### Assets

Under the provisions of the *Banking Act 1959-1967* all savings banks, except State banks, which are subject to the Act are required to maintain in prescribed investments an amount that together with cash on hand in Australia is not less than the amount on deposit in Australia with the savings bank. These prescribed investments include deposits with the Reserve Bank, deposits with or loans to other banks, Commonwealth or State securities, loans for housing and loans to authorised dealers in the short-term money market.



In 1970 the percentage of depositors' funds which a savings bank must hold in cash or approved securities was reduced from 65 per cent to 60 per cent. Savings banks may not accept deposits from a profit-making body unless it is acting as a trustee for a non-profit-making beneficiary.

### Branches and Agencies

The number of branches of both government and private banks has increased steadily during the last five years as shown in the following table. During 1969-70 there was a net decrease in the total number of agencies operating in South Australia although two banks increased the number of their agencies.

#### Savings Banks: Branches and Agencies, South Australia

At 30 June

Bank	Branches					Agencies	
	1966	1967	1968	1969	1970	1969	1970
Commonwealth Savings Bank . . . .	68	70	74	75	76	851	776
Savings Bank of South Australia . .	126	130	133	134	135	816	868
Private Banks . . . . .	353	357	357	363	363	777	776
Total—Metropolitan area (a).	273	289	296	295	306	1,343	1,550
Country . . . . .	274	268	268	277	268	1,101	870
Total State . . . . .	547	557	564	572	574	2,444	2,420

(a) As determined by individual banks for administrative purposes.

### Deposits

Until 1961, the total of depositors' balances in savings banks per head of population was higher in South Australia than in any other State. Although deposits per head are now higher in Victoria than in South Australia, the figure for this State is still well above the Australian average.

#### Savings Banks: Accounts and Deposits, South Australia and Australia

At 30 June	South Australia			Australia		
	Accounts Operative (a)	Deposits	Deposits per Head of Population	Accounts Operative (a)	Deposits	Deposits per Head of Population
	'000	\$m	\$	'000	\$m	\$
1966 . . . .	1,319	558.9	510	12,469	5,253.7	453
1967 . . . .	1,371	605.2	544	13,134	5,764.7	488
1968 . . . .	1,418	643.7	572	13,823	6,221.5	517
1969 . . . .	1,472	691.8	605	14,534	6,707.1	545
1970 . . . .	1,546	733.1	629	15,291	7,104.7	566

(a) Excludes school bank and inoperative accounts.

The Savings Bank of South Australia has always held a very high proportion of the total of depositors' balances in this State, although its share of total on deposit has dropped from about 75 per cent in 1961 to 57 per cent in 1970. In that time the private banks have increased their share from less than 12 per cent to over 20 per cent.

### Savings Bank Deposits, South Australia

At 30 June	Commonwealth Savings Bank	Savings Bank of South Australia	Private Savings Banks	Total
\$ million				
1966.....	122.6	343.1	93.2	558.9
1967.....	132.8	362.2	110.1	605.2
1968.....	142.2	377.5	123.9	643.7
1969.....	153.6	398.1	140.1	691.8
1970.....	165.0	416.3	151.7	733.1

The next table gives an indication of the amount of business conducted by savings banks during a year. It shows that in each of the last five years, both the amount deposited and the amount withdrawn during the year exceeded the total amount on deposit at the end of the year.

### Movements in Savings Bank Deposits, South Australia

Year	Amount on Deposit at Beginning of Year	Deposits during Year (a)	Withdrawals during Year (a)	Interest Added during Year	Increase in Depositors' Balances during Year	Amount on Deposit at End of Year
\$ million						
1965-66.	519.3	721.5	699.1	17.2	39.7	558.9
1966-67.	558.9	784.7	757.4	19.0	46.3	605.2
1967-68.	605.2	841.9	825.0	21.6	38.5	643.7
1968-69.	643.7	941.6	917.5	24.0	48.1	691.8
1969-70.	691.8	1,087.8	1,072.8	26.3	41.3	733.1

(a) Includes inter-branch transfers.

### Interest Rates

On 1 April 1970 the maximum interest rate payable on savings accounts was fixed by the Reserve Bank at 5 per cent for balances up to \$20,000; no interest is payable on ordinary savings account balances in excess of this amount but for approved society cheque accounts no interest bearing limit is set. Interest is calculated on the lowest balance in an account each month. Up to the maximum rate of 5 per cent variation between banks and between customers is permissible.

State Government savings banks are not bound by rulings of the Reserve Bank but are generally guided by them.

### School Banking

Special banking facilities for school children were introduced to South Australia with the inauguration of the School Banking Department of The Savings Bank of South Australia on 28 April 1908. For many years this bank was the

only one engaged in this field, but in recent years the Commonwealth Savings Bank of Australia and some private banks have commenced similar services at some private schools. However, The Savings Bank of South Australia has sole access to State schools, and retains a major share of school banking business.

With a view to encouraging thrift in school children, deposits as small as one cent are accepted.

Details of school banking in this State are as follows:

	Agencies	Operative Accounts '000	Depositors' Balances \$'000
30 June 1966 . . . . .	883	181	3,775
1967 . . . . .	869	186	3,941
1968 . . . . .	859	189	4,127
1969 . . . . .	867	192	4,352
1970 . . . . .	875	173	3,452

### CURRENCY

Under the Commonwealth Constitution the control of currency, coinage, and legal tender in Australia is vested in the Commonwealth.

The Commonwealth Treasurer is empowered by legislation to arrange for the making and issuing of coins of specified denominations. Australia's coin requirements are met by the Royal Australian Mint in Canberra. Australian notes are printed by the Note Printing Branch of the Reserve Bank in Melbourne, while their issue is controlled by the Note Issue Department of that bank.

#### Decimal Currency

Until 13 February 1966 Australian currency was based on the British unit which was the pound (£), divided into 20 shillings (s) each of 12 pence (d). A decimal currency system was introduced on 14 February 1966 with the major unit, the dollar, equal to ten shillings and the minor unit, the cent, equal to 1.2 pence in the old currency.

At June 1970 decimal currency notes in circulation were of the denominations \$1, \$2, \$5, \$10 and \$20. Coins in circulation were 1 cent and 2 cents (bronze) and 5, 10, 20 and 50 cents (cupro-nickel).

Minting of the 50 cent coin in its original form of 80 per cent silver and 20 per cent copper, ceased in April 1968. A twelve sided version of the 50 cent coin, in cupro-nickel, was issued in September 1969. A special 50 cent coin was issued in 1970 to commemorate the two-hundredth anniversary of Captain James Cook's discovery of the east coast of Australia.

More complete details of Australian currency, including historical references, were included on pages 552-6 of the *South Australian Year Book* 1968.

#### Rates of Exchange

The following table shows the average telegraphic transfer selling rates of exchange for Sydney, New South Wales, on a selection of overseas countries. The figures appearing in the table, which are averages of daily quotations, are based generally on rates quoted by the Commonwealth Trading Bank of Australia.

**Overseas Exchange Rates: Average Telegraphic Transfer Selling Rates  
Sydney, 1967-68 to 1969-70**

Country	Basis of Quotation	1967-68	1968-69	1969-70
New Zealand (a) .....	Dollars to \$A1 (a)	0.910	0.998	0.998
United Kingdom (a) .....	Pound Stg to \$A1 (a)	0.436	0.465	0.465
Belgium .....	Francs to \$A1	54.99	55.39	55.22
Canada .....	Dollars to \$A1	1.20	1.19	1.19
Ceylon .....	Rupees to \$A1	5.99	6.58	6.59
China (Mainland) (b) .....	New Yuan to \$A1	2.74	2.72	2.72
France .....	Francs to \$A1	5.45	5.49	6.16
Germany (West) .....	Deutsche Marks to \$A1	4.43	4.40	4.16
Hong Kong .....	Dollars to \$A1	6.61	6.76	6.74
India .....	Rupees to \$A1	8.33	8.33	8.33
Italy .....	Lire to \$A1	690.00	689.00	696.00
Japan .....	Yen to \$A1	400.95	396.01	396.96
Netherlands .....	Guilders to \$A1	3.99	4.01	4.02
Pakistan .....	Rupees to \$A1	5.28	5.28	5.29
Singapore .....	Dollars to \$A1	3.40	3.38	3.40
South Africa .....	Rands to \$A1	0.795	0.795	0.795
Switzerland .....	Francs to \$A1	4.81	4.77	4.78
U.S.A. ....	Dollars to \$A1	1.11	1.11	1.11
U.S.S.R. (b) .....	Roubles to \$A1	1.004	1.004	1.004

(a) Usual basis of quotation (i) \$A to \$N.Z. 1; (ii) \$A to £1 Stg. Values quoted are inversions.

(b) Rates of exchange used in converting import values to Australian currency for purposes of calculating customs duty.

## 13.2 INSURANCE

### LIFE INSURANCE

The activities of life insurance companies operating in South Australia have been regulated by Commonwealth legislation since 1945. Under the *Life Insurance Act 1945-1965*, every company transacting life insurance business must be registered and must lodge a deposit of up to \$100,000, as security for policy holders, with the Commonwealth Treasurer. The Act is administered by the Insurance Commissioner who has wide powers of inquiry into the activities of any registered company.

Each company must establish at least one statutory fund and all moneys received in respect of life insurance business must be paid to, and form part of, the assets of these funds. An actuarial investigation must be conducted at least once every five years, with the distribution of shareholders dividends and policyholders bonuses subject to sufficient surplus being revealed by such investigation. All premiums must be actuarially approved and the Commissioner has powers to suppress policies or proposals which he deems misleading.

Companies are required to furnish to the Commissioner certain accounting reports and statistical returns and it is from these returns that the statistical details in this section are obtained. The individual returns cover operations for the accounting year ending in the calendar year shown. For a majority of companies the closing date is 31 December, but a number balance earlier in the year.

During 1969 there were thirty-seven companies operating in South Australia. All conducted ordinary life insurance business; thirty-two also undertook super-annuation business, *i.e.*, the issuing of policies to the trustees of funds established

for the provision of superannuation or retirement benefits, and ten recorded industrial business whereby premiums are collected at intervals of less than two months.

### Policies in Force

There has been a rapid growth in life insurance business since the end of 1945 when for policies in force the sum assured plus bonus additions amounted to \$130 million; by 1956 the \$500 million mark was reached and at the end of 1969 the figure was \$2,242 million.

### Life Insurance: Policies in Force, South Australia

31 December	Ordinary (including Superannuation)				Industrial			
	Policies	Sum Assured	Bonus Additions	Annual Premiums	Policies	Sum Assured	Bonus Additions	Annual Premiums
	No.	\$'000	\$'000	\$'000	No.	\$'000	\$'000	\$'000
1960.....	408,183	689,338	55,695	22,048	357,065	67,243	2,860	3,102
1961.....	424,267	773,307	63,418	24,075	340,649	68,255	3,077	3,111
1962.....	438,417	866,881	74,941	26,330	326,302	70,754	3,485	3,173
1963.....	449,824	961,053	87,634	28,628	312,496	73,418	4,062	3,238
1964.....	467,065	1,083,941	102,045	31,705	299,721	77,968	4,714	3,378
1965.....	486,237	1,212,109	117,815	34,933	288,863	82,268	5,410	3,523
1966.....	503,001	1,353,568	137,001	38,306	275,731	85,430	6,115	3,612
1967.....	522,996	1,528,304	156,013	42,330	269,137	89,721	7,027	3,758
1968.....	544,850	1,712,091	174,713	47,388	262,408	94,748	8,096	3,929
1969.....	571,870	1,930,402	201,139	52,909	256,617	100,800	9,301	4,154

The table above illustrates the growth in life insurance business over the last ten years. Although total business has been increasing, the number of industrial policies has actually declined and industrial premiums have risen only slowly. The heavy relative decline in this form of business has been due to the high cost of collecting premiums and to the development of superannuation and group schemes.

Details of policies in force at the end of 1969 are presented in the following table according to the type of policy and the nature of the business. The distinction between endowment insurance and an endowment policy is that endowment insurance provides for the payment of the sum assured upon the insured reaching a specified age or upon his prior death, whereas the sum assured under an endowment policy is paid only upon the insured reaching the specified age.

### Life Insurance: Policies in Force, South Australia, at end of 1969

Type of Policy	Ordinary		Superannuation		Industrial	
	Sum Assured	Annual Premiums	Sum Assured	Annual Premiums	Sum Assured	Annual Premiums
	\$'000					
Whole life insurances.	851,455	17,431	32,020	878	6,944	314
Endowment insurances	444,510	20,276	197,224	7,557	92,395	3,751
Other insurances .....	269,036	1,666	104,731	2,824	—	15
Endowment .....	23,829	1,948	7,596	329	1,461	74
Total .....	1,588,831	41,321	341,571	11,588	100,800	4,154

Of the thirty-seven companies undertaking ordinary business in 1969, ten accounted for 90 per cent of business registered at the end of the year, with the five largest accounting for 72 per cent. Although thirty-two companies had superannuation policies registered, ten companies accounted for 98 per cent, and three for 77 per cent of all superannuation business.

### New Policies

During 1969 a total of 74,311 new life insurance policies, with an assured value of \$346,917,000, were issued in South Australia. This number exceeded the previous highest figure of 68,811 policies issued in 1968. The value, *i.e.* amount assured, of new policies has increased continuously since 1945.

The number and value of new ordinary, superannuation, and industrial policies issued during the last five years is shown in the next table. The relative importance of industrial policies has declined from approximately 25 per cent of total value in 1945 to less than 5 per cent in 1969. The average value of industrial policies is much lower than for ordinary and superannuation policies.

### Life Insurance: New Policies Issued, South Australia

Policy	1965	1966	1967	1968	1969
	NUMBER ISSUED				
Ordinary .....	43,521	44,725	48,018	49,906	55,262
Superannuation .....	5,583	5,988	5,758	5,984	5,618
Industrial .....	14,138	13,159	13,203	12,921	13,431
Total .....	63,242	63,872	66,979	68,811	74,311
	SUM ASSURED (\$'000)				
Ordinary .....	167,043	181,894	205,056	224,015	260,992
Superannuation .....	37,648	46,336	63,117	64,703	71,394
Industrial .....	11,254	11,021	11,823	12,884	14,531
Total .....	215,946	239,250	279,996	301,602	346,917

Annual premiums on new policies issued in 1969 amounted to \$9,220,000 and of this amount \$4,574,000 was for endowment insurances and \$2,976,000 for whole of life insurances. Details of sum assured and premiums payable for the various types of policy issued in 1969 are shown in the following table.

### Life Insurance: New Business, South Australia, 1969

Type of Policy	Ordinary		Superannuation		Industrial	
	Sum Assured	Annual Premiums	Sum Assured	Annual Premiums	Sum Assured	Annual Premiums
	\$'000					
Whole life insurances.	150,682	2,799	5,325	142	608	35
Endowment insurances	49,761	2,809	33,208	1,217	13,922	547
Other insurances .....	54,835	288	31,092	806	—	3
Endowment .....	5,715	507	1,769	66	—	—
Total .....	260,992	6,404	71,394	2,231	14,531	585

### Annuity Business

Life insurance companies also issue annuity policies but this form of business is at present a relatively minor aspect of life insurance activity. At the end of 1969 there were 229 annuities in force with a total sum assured of \$100,000 per year.

### Policies Discontinued

The following table gives details of policies discontinued according to reason for discontinuance. The item 'transfer' represents the net balance from the transfer of policies between the South Australian register and those of other States. Alterations to existing policies which result in policies being replaced, sometimes by an increased number of policies, are included in 'other'.

**Life Insurance: Policies Discontinued or Reduced, South Australia, 1969**

Reason for Discontinuance	Ordinary		Superannuation		Industrial	
	Policies	Sum Assured	Policies	Sum Assured	Policies	Sum Assured
	No.	\$'000	No.	\$'000	No.	\$'000
Death .....	2,341	4,178	259	939	1,314	245
Maturity .....	7,516	5,472	641	1,271	7,433	1,046
Surrender .....	12,431	35,671	1,845	21,066	5,702	2,968
Forfeiture .....	5,954	25,782	93	621	2,848	3,452
Transfer .....	1,818	5,993	58	—291	1,925	768
Other .....	—377	8,403	1,286	5,108	—2	—1
Total .....	29,683	85,499	4,182	28,714	19,220	8,478

### Premiums and Claims

Details of premium income and of cash payments made in respect of policies are shown in the following table. This table does not show investment income or management and commission expenses and accordingly is not a revenue and expenditure table.

**Life Insurance: Premiums and Policy Payments, South Australia**

Year	Premiums and Considerations for Annuities	Payments					
		Death or Disability (a)	Maturity	Surrenders	Annuities	Cash Bonuses	Total
							\$'000
1965 .....	38,226	4,790	7 480	4,479	62	63	16,874
1966 .....	41,817	5,138	8,620	5,207	61	88	19,114
1967 .....	45,863	5,633	9,140	5,916	67	91	20,847
1968 .....	51,556	7,284	9,439	6,565	70	122	23,481
1969 .....	57,139	7,020	10,448	7,611	72	134	25,285

(a) Includes 'Other'.

**Loans Outstanding**

A considerable proportion of the assets of life insurance companies is held as loans, particularly loans on the mortgage of real estate. In the following table details are given of mortgages on South Australian real estate, loans on policies registered in, and 'other' loans to persons resident in, this State. Only those loans which form assets of the statutory funds, are included.

**Life Insurance: Loans Outstanding, South Australia**

Nature of Collateral	1965	1966	1967	1968	1969
	\$'000				
Mortgage of real estate .....	64,220	69,252	69,479	74,623	81,001
Policies:					
Advances of premiums .....	2,039	2,306	3,965	4,118	4,425
Other .....	9,957	11,004	12,166	13,854	15,602
Other collateral .....	272	255	256	326	186
<b>Total .....</b>	<b>76,487</b>	<b>82,817</b>	<b>85,865</b>	<b>92,922</b>	<b>101,214</b>

**GENERAL INSURANCE**

General insurance in South Australia is conducted largely by private organisations. Some government insurance, in particular workmen's compensation, is carried by the State Government's Accident Insurance Office and in addition the State Bank of South Australia insures certain properties on which it has provided mortgage finance. A number of Commonwealth Government instrumentalities also are engaged in insurance in South Australia, notably in respect of housing loans and export payments, but these Commonwealth activities are not included in South Australian statistics.

Under the Commonwealth *Insurance Act* 1932-1966, insurance companies are required to lodge a deposit with the Commonwealth Treasurer, as security against liability to policy holders. The Act does not apply to State insurance within the limits of the State concerned. However, insurance business is conducted almost entirely under State legislation.

Companies, persons or firms of persons carrying on general insurance business are required under the Stamp Duties Act, 1923-1970 to take out an annual licence, such licence being the authority to carry on insurance business in the State. The licence fee varies with premium income. Under the Fire Brigades Act, 1936-1958 insurance companies contribute approximately 60 per cent of the cost of maintaining the services of the Fire Brigades Board.

Insurance for workmen's compensation and motor vehicle third party risks is compulsory under State legislation. Employers, unless specifically exempted, are required under the Workmen's Compensation Act, 1971 to effect an insurance cover providing compensation for workmen suffering injuries in the course of their employment. Details of workmen's compensation provisions are given in Part 7.4 pages 301-2.



Under the Motor Vehicles Act, 1959-1971 all vehicles other than those belonging to the Crown must be covered by a third party policy protecting the owner against any liability for death or injury to others resulting from use of the vehicle. Particulars are given in Part 11.1 pages 505-6.

The statistics in this section are compiled from returns covering transactions of the Government Insurance Office, State Bank and approximately 170 companies licensed to conduct general insurance business. Each return gives details of the organisation's activities during a twelve month period ending within the year shown. Some re-insurance transactions are excluded from the returns to avoid duplication.

The following tables show some details of revenue and expenses relating to general insurance over the last five years. The tables contain selected items of statistics and should not be combined and construed as profit and loss statements or revenue accounts.

The first table shows premiums and investment income earned by the companies. Premiums represent the full amount receivable in respect of policies issued and renewed in the year less returns, rebates, and bonuses, paid or credited to policy holders in the year. They are not adjusted to provide for premiums unearned at the end of the year and consequently the amounts shown differ from 'earned premium income' for the year. Premiums have increased over the period covered by the table and hence have been greater than earned premium income in each year. Investment income relates to interest, dividends, rents, etc. from investments made within the State.

#### General Insurance: Principal Items of Revenue, South Australia

Source of Revenue	1965-66	1966-67	1967-68	1968-69	1969-70
	\$'000				
Premiums:					
Fire and sprinkler leakage ...	6,537	7,107	7,219	8,169	8,703
Householders' comprehensive	4,197	4,545	4,848	5,301	5,821
Loss of profits .....	764	772	805	912	1,105
Hailstone .....	253	363	170	518	324
Marine .....	1,366	1,600	1,734	1,925	2,242
Motor vehicle;					
Compulsory third party	7,867	8,885	11,067	11,912	12,816
Other .....	15,336	16,433	16,878	17,464	18,881
Employers' liability and work-					
men's compensation .....	8,100	10,041	9,990	10,699	11,468
Personal accident .....	2,192	2,389	2,570	2,871	3,285
Public risk, third party .....	934	1,076	1,337	1,455	1,621
Burglary .....	475	577	694	763	845
Other .....	1,412	1,626	1,839	2,362	2,652
Total premiums ...	49,433	55,413	59,151	64,351	69,762
Revenue from investments .....	688	701	830	1,003	879
Total .....	50,121	56,114	59,981	65,355	70 640

Details of claims and other expenses are given below. Claims include provision for outstanding claims and represent claims incurred during the year. Other expenses mainly represent payments made during the year. Taxation payments are therefore based on income earned in previous years.

**General Insurance: Expenses, South Australia**

Type of Expense	1965-66	1966-67	1967-68	1968-69	1969-70
\$'000					
<b>Claims:</b>					
Fire and sprinkler leakage ...	1,748	1,914	1,394	2,835	2,965
Householders' comprehensive	831	1,089	1,048	1,429	1,367
Loss of profits .....	146	250	224	684	206
Hailstone .....	209	250	56	236	134
Marine .....	583	846	1,051	1,265	1,476
Motor vehicle:					
Compulsory third party	6,975	7,350	7,036	8,174	8,745
Other .....	9,921	9,800	9,832	11,419	13,430
Employers' liability and workmen's compensation .....	5,111	6,146	5,912	6,078	7,246
Personal accident .....	999	1,094	1,065	1,300	1,422
Public risk, third party .....	306	423	547	486	758
Burglary .....	284	349	355	316	404
Other .....	730	739	1,015	1,007	1,115
<b>Total claims .....</b>	<b>27,843</b>	<b>30,250</b>	<b>29,536</b>	<b>35,228</b>	<b>39,269</b>
<b>Other expenses:</b>					
Contributions to fire brigades	715	781	844	939	1,066
Commission and agents' charges .....	5,312	5,804	6,147	6,624	7,131
Management .....	9,298	10,513	11,520	12,546	13,491
Taxation .....	1,576	1,417	2,034	2,217	2,244
<b>Total expenses ....</b>	<b>44,744</b>	<b>48,765</b>	<b>50,082</b>	<b>57,554</b>	<b>63,201</b>

**STATE GOVERNMENT INSURANCE COMMISSION**

In October 1970 the State Government Insurance Commission Act, 1970 was passed giving authority to establish a Commission to carry on all types of insurance other than life insurance.

At March 1971 the five members of the Commission had been appointed but no business had been written with the public.

**13.3 OTHER PRIVATE FINANCE****THE STOCK EXCHANGE OF ADELAIDE**

The Stock Exchange of Adelaide was formed in 1887 by the amalgamation of the Adelaide Stock Exchange and the Stock Exchange of South Australia. Basically the Exchange provides facilities for trading in securities, with transactions being conducted by brokers who constitute its membership. Trading was conducted on the call system until the end of 1961 when post trading came into operation.

The Exchange operates under a set of rules and regulations which govern both the behaviour of companies, through the various listing requirements, and the conduct of members. Management is by a president, vice-president and committee of four, elected by the members.

Lists of quotations are issued by the Exchange twice daily and lists of dividends and new issues are produced weekly. The *Official Record* providing enlarged and additional information is published monthly. Transfer marking

and noting services are available to members of the Exchange and to the public through solicitors and accountants. A visitors gallery overlooking the trading floor enables the proceedings to be observed.

The figures supplied by the Stock Exchange which appear in the following table show that during 1969-70, the previous year's high level of business was substantially exceeded; the number of transactions increased by 50 per cent and both the number of units and the market value more than doubled. A major contributing factor to this growth in activity was the increased interest in mining and oil exploration companies.

It should be noted that several companies with diverse activities, including extensive oil and/or mining interests, are classified by stock exchanges as 'industrial' and are shown in that category in the table.

### Stock Exchange of Adelaide, Turnover of Securities

Particulars	Year Ended 30 June				
	1966	1967	1968	1969	1970
Shares, Commonwealth loans, semi-government loans, debentures and unsecured notes.....	Transactions ('000)				
	57	67	166	164	251
Shares:	Number of Shares ('000)				
Industrial .....	10,562	10,814	17,136	19,689	19,331
Silver, lead and copper .....	621	977	1,498	1,241	1,114
Oil .....	1,745	2,144	12,010	11,054	43,575
Other mining .....	2,370	4,713	17,336	22,150	59,152
Total shares .....	15,298	18,649	47,981	54,134	123,172
Shares:	Market Value (\$'000)				
Industrial .....	15,426	13,439	28,417	28,454	27,070
Silver, lead and copper .....	1,819	4,784	9,869	5,789	8,380
Oil .....	1,249	996	8,153	8,288	11,305
Other mining .....	1,772	8,568	31,609	26,423	99,396
Total shares .....	20,266	27,787	78,048	68,954	146,151
Commonwealth loans, semi-government loans, debentures and unsecured notes (a):	(\$'000)				
Face value .....	n.a.	4,846	4,674	5,414	2,443
Market value .....	4,995	4,732	4,271	5,180	2,747

(a) Excludes occasional large 'off-market' placements of Commonwealth Securities.

n.a. not available

Forty-eight companies with a combined paid up capital of \$143.3 million were added to the official list during 1969-70. The total value of new issues made by listed companies (including Australian Government and semi-government authorities) during the year was \$1,774.1 million compared with \$557.4 million in 1968-69. Thirteen companies were removed from the official list during the year because of takeovers (eleven) and company requests (two).

Shown in the next table is the number of listed companies, and the number of listed securities and their nominal value.

### Stock Exchange of Adelaide, Official Listings

At 30 June

Year	Listed Companies (a)	Listed Securities	
	Number	Number (b)	Paid up Value
			\$'000
1966.....	444	1,992	11,073 000
1967.....	451	2,226	11,697,000
1968.....	444	2,235	13,000,000
1969.....	454	2,326	13,563,000
1970.....	485	2,340	14,608,000

(a) Includes Australian Government and semi-government authorities.

(b) All ordinary shares (including rights etc.) of a single company constitute one security; similarly all preference shares of a company; each current debenture issue is one security, as is each current loan issue by a Government authority.

### BUILDING SOCIETIES

The operations of building societies in South Australia are regulated by the Building Societies Act, 1881-1968 which is administered by the Registrar of Building Societies with whom all building societies must be registered. The societies fall into two categories—permanent societies and Starr-Bowkett societies.

Permanent societies, which have no fixed arrangement for termination of operations, derive their funds from the issue of shares and by receiving deposits and loans. An additional source of funds for certain permanent societies has been provided by the Commonwealth-State Housing Agreement (see pages 351-2). Advances for the purpose of building or acquiring homes are made to members and other persons by way of mortgage. Two permanent building societies are approved organisations in which the trustee of an estate may legally invest funds.

Starr-Bowkett societies have a limited life and derive their funds from regular subscription from members. These funds are used to make interest-free advances to members, with priority being determined by ballot. When all members have received a loan the process of winding up commences with share capital being returned to members as loans are repaid.

#### Building Societies: Societies, Shareholders and Borrowers, South Australia

Year	Societies		Shareholders		Borrowers	
	Permanent	Starr-Bowkett	Permanent	Starr-Bowkett	Permanent	Starr-Bowkett
1965-66.	5	21	17,744	5,867	4,094	2,493
1966-67.	5	21	17,836	5,886	4,347	2,385
1967-68.	6	21	16,647	5,811	4,705	2,236
1968-69.	6	21	20,627	5,746	5,241	2,392
1969-70.	8	22	28,422	5,441	6,270	2,040

Details of assets and liabilities of these societies, given in the following table, are compiled from individual returns with a variety of balancing dates. The figures for each year represent the aggregate of returns with balancing dates in that year.

### Building Societies: Assets and Liabilities, South Australia

Particulars	1965-66	1966-67	1967-68	1968-69	1969-70
<b>Assets:</b>	\$'000				
Advances on mortgages and shares .....	17,239	19,470	22,388	27,529	36,466
Land and buildings .....	412	407	430	440	470
Other investments .....	448	487	792	982	2,530
Cash and deposits .....	166	268	301	371	630
Other .....	52	39	37	130	150
<b>Total assets .....</b>	<b>18,317</b>	<b>20,671</b>	<b>23,947</b>	<b>29,452</b>	<b>40,246</b>
<b>Liabilities:</b>					
Subscriptions .....	8,430	9,450	11,246	14,820	22,881
Loans due to Government (a) .....	6,712	7,712	8,709	9,881	11,306
Deposits .....	2,010	2,202	2,516	3,139	4,457
Reserves and profits .....	1,043	1,090	1,142	1,190	1,209
Bank overdraft .....	59	161	261	335	276
Other .....	64	56	73	87	118
<b>Total liabilities .....</b>	<b>18,317</b>	<b>20,671</b>	<b>23,947</b>	<b>29,452</b>	<b>40,246</b>

(a) Loans made to permanent building societies under the Commonwealth-State Housing Agreement.

Details of financial transactions by building societies during 1969-70 are given in the next table.

### Building Societies: Transactions, South Australia, 1969-70

Particulars	Permanent	Starr-Bowkett	Total
<b>Income:</b>	\$'000		
Interest on mortgage loans .....	1,851	—	1,851
Other .....	242	50	293
<b>Total .....</b>	<b>2,093</b>	<b>50</b>	<b>2,144</b>
<b>Expenses:</b>			
Interest on borrowed funds .....	1,619	—	1,619
Administration and taxation .....	400	31	431
<b>Total .....</b>	<b>2,019</b>	<b>31</b>	<b>2,049</b>
<b>Deposits:</b>			
Received .....	5,047	—	5,047
Repaid .....	3,694	—	3,694
<b>Government housing funds (a):</b>			
Received .....	1,720	—	1,720
Repaid .....	209	—	209
<b>Advances:</b>			
Paid .....	11,780	355	12,136
Repaid .....	2,465	425	2,890

(a) Transactions between Societies and State Treasury.

**CO-OPERATIVE SOCIETIES**

For the purpose of collecting the statistics in this section co-operative societies have been defined as producing, manufacturing, marketing or distributing societies which substantially fulfil the following conditions:

1. The greater part of the business of such a society to be transacted with its own shareholders;
2. Any distribution of surplus after payment of dividend on share capital to be amongst suppliers or customers in proportion to the business transacted with the society;
3. Limitation of voting power to one vote per person;
4. Dividend on share capital not to exceed 10 per cent.

All such societies must be registered under the Industrial and Provident Societies Act, 1923-1966. The Registrar of Industrial and Provident Societies must approve the rules of each society before it may be registered.

Co-operative societies may be classified under three broad headings—those serving producers, those serving consumers, and those fulfilling both functions. In the following table societies and members have been classified under these headings.

**Co-operative Societies: Societies and Membership, South Australia**

Particulars	1965-66	1966-67	1967-68	1968-69	1969-70
<b>Societies:</b>					
Producers societies .....	41	40	39	39	39
Consumers societies .....	18	17	16	15	13
Producers and consumers societies .....	14	14	13	12	12
Total .....	73	71	68	66	64
<b>Members:</b>					
Producers societies .....	18,137	18,425	18,431	18,438	14,178
Consumers societies .....	98,257	106,981	106,820	108,130	105,650
Producers and consumers societies .....	3,648	3,824	3,813	3,787	3,746
Total members ....	120,042	129,230	129,064	130,355	123,574

Of the thirty-nine producers societies operating in 1969-70, seven were co-operative wineries or distilleries, nine represented dairy producers, and fourteen were associated with fruit and vegetable production. Six of the remaining nine societies were associated with other rural production.

Of the thirteen co-operative consumers societies, seven were trading as general storekeepers, the remainder offering specialised products or services. Producer-consumer societies were generally associated with the fruitgrowing industry.

Particulars of the aggregate income and expenditure of co-operative societies for the last five years are given in the following table.

**Co-operative Societies: Income, Expenditure and Appropriations  
South Australia**

Particulars	1965-66	1966-67	1967-68	1968-69	1969-70
	\$'000				
<b>Income:</b>					
Sales .....	49,732	50,387	55,442	58,349	61,518
Other .....	4,482	4,665	4,831	4,847	4,621
<b>Total .....</b>	<b>54,214</b>	<b>55,053</b>	<b>60,273</b>	<b>63,196</b>	<b>66,139</b>
<b>Expenditure:</b>					
Purchases .....	37,511	37,656	41,311	43,342	46,260
Working expenses (a) .....	12,144	13,261	14,680	15,450	17,396
Interest on external borrowing .....	573	625	699	771	833
<b>Total .....</b>	<b>50,228</b>	<b>51,542</b>	<b>56,690</b>	<b>59,563</b>	<b>64,489</b>
<b>Appropriations:</b>					
Rebates and bonuses .....	3,443	3,317	3,028	2,877	2,442
Interest and dividends to shareholders .....	367	429	477	472	472
Other .....	1,023	866	848	1,230	1,008
<b>Total .....</b>	<b>4,833</b>	<b>4,612</b>	<b>4,353</b>	<b>4,579</b>	<b>3,922</b>

(a) Includes provision for depreciation and bad debts.

Details of the liabilities and assets of the societies in each category for 1969-70 are given below. The seven co-operative wineries and distilleries accounted for 42 per cent of producer society assets.

**Co-operative Societies: Assets and Liabilities, South Australia, 1969-70**

Particulars	Producers Societies	Consumers Societies	Producers and Consumers Societies	Total
	\$'000			
<b>Assets (a):</b>				
Land and buildings .....	7,089	3,268	2,279	12,636
Fittings, plant and machinery .....	7,162	326	1,099	8,587
Stock .....	11,154	2,703	448	14,304
Sundry debtors .....	5,974	594	1,693	8,261
Cash .....	535	372	639	1,546
Profit and loss account .....	328	9	5	342
Other (b) .....	2,246	3,552	2,791	8,588
<b>Total .....</b>	<b>34,487</b>	<b>10,824</b>	<b>8,953</b>	<b>54,264</b>
<b>Liabilities:</b>				
Capital .....	4,059	3,764	948	8,771
Loan capital .....	9,084	3,031	3,032	15,147
Bank overdraft .....	3,587	838	843	5,268
Sundry creditors .....	2,392	726	1,488	4,605
Accumulated profits .....	854	496	—	1,350
Reserves and reserve funds (c) .....	5,433	1,840	995	8,268
Other (d) .....	9,078	129	1,648	10,855
<b>Total .....</b>	<b>34,487</b>	<b>10,824</b>	<b>8,953</b>	<b>54,264</b>

(a) Assets are shown at net value after deduction of provisions.

(b) Includes investments and advances to members.

(c) Excludes provision for depreciation and bad debts.

(d) Includes amounts due to members.

## ESTATES OF DECEASED PERSONS

During recent years more than 80 per cent of estates of deceased persons have been administered by executors following grants by the Supreme Court of probate on wills left by the deceased. Should the executorship of a will fail for any reason, for example by the death or renunciation of a nominated executor, the Court issues 'letters of administration with the will annexed' but the more usual 'letters of administration' relate to the estates of persons who died intestate. Tables in this section contain details of estates covered by the three types of grant during specified years.

Estates generally are those located in South Australia and not necessarily estates of deceased residents of this State. The net value of an estate is the gross value less proved liabilities; these liabilities do not include Commonwealth estate duty or State succession duties.

The following table shows the number and value of estates for which probate or administration was granted by the Supreme Court during the five years to 1969.

Estates of Deceased Persons, South Australia

Year	Estates	Gross Value of Estates		Net Value of Estates	Average Net Value per Estate
		Real	Personal		
	No.	\$'000	\$'000	\$'000	\$
MALES					
1965.....	2,523	15,166	30,915	41,368	16,396
1966.....	2,651	14,563	32,112	43,456	16,392
1967.....	2,726	15,839	35,656	47,247	17,332
1968.....	2,896	18,237	37,480	51,768	17,876
1969.....	2,948	17,415	43,199	56,775	19,259
FEMALES					
1965.....	1,892	6,476	15,914	21,256	11,234
1966.....	1,984	6,879	16,047	21,083	10,626
1967.....	2,161	7,355	18,516	24,295	11,243
1968.....	2,196	8,085	18,420	25,032	11,399
1969.....	2,213	7,264	17,680	23,572	10,652
PERSONS					
1965.....	4,415	21,642	46,829	62,624	14,184
1966.....	4,635	21,442	48,159	64,539	13,924
1967.....	4,887	23,194	54,171	71,542	14,639
1968.....	5,092	26,322	55,900	76,800	15,083
1969.....	5,161	24,679	60,878	80,347	15,568

The distribution of estates through various size groups and the gross value of real and personal estate respectively in each group are shown below for the years 1968 and 1969.

For both years estates with an individual net value under \$2,000 formed more than 23 per cent of the total number but less than 2 per cent of total net value, while estates under \$10,000 constituted approximately 68 per cent of total numbers but less than 18 per cent of total net value. The few estates, about 7 per cent of the total, with an individual net value of \$50,000 or more constituted more than 46 per cent of the total net value.



Real estate formed approximately 30 per cent of the total gross value for all estates.

### Estates of Deceased Persons: Size and Structure of Estates, South Australia

Size of Net Estate (dollars)	1968				1969			
	Estates	Value of Estates			Estates	Value of Estates		
		Gross		Net		Gross		Net
		Real	Personal			Real	Personal	
	No.	\$'000	\$'000	\$'000	No.	\$'000	\$'000	\$'000
Under 2,000 .....	1,215	354	1,335	1,129	1,216	219	1,383	1,140
2,000 and under 4,000 .....	750	708	1,979	2,211	798	707	2,132	2,378
4,000 and under 6,000 .....	635	1,552	2,053	3,148	630	1,316	2,242	3,115
6,000 and under 8,000 .....	518	2,075	1,808	3,594	510	1,987	1,943	3,552
8,000 and under 10,000 .....	364	1,880	1,627	3,249	348	1,664	1,662	3,090
10,000 and under 20,000 ....	731	3,929	7,021	10,245	751	4,107	7,144	10,411
20,000 and under 30,000 ....	286	1,792	5,631	6,914	275	1,635	5,430	6,654
30,000 and under 40,000 ....	163	1,462	4,529	5,672	160	1,624	4,220	5,515
40,000 and under 50,000 ....	109	1,668	3,385	4,820	115	1,335	4,061	5,185
50,000 and under 100,000 ...	220	4,700	11,221	15,165	248	4,465	13,843	17,575
100,000 and under 200,000 ..	74	3,281	6,995	9,951	92	2,722	10,086	12,279
200,000 and under 400,000 ..	23	1,690	4,998	6,560	10	779	2,046	2,798
400,000 and over .....	4	1,233	3,318	4,143	8	2,120	4,689	6,656
All estates .....	5,092	26,322	55,899	76,800	5,161	24,679	60,878	80,347

The following table provides an analysis of estates on which probate or administration was granted during 1969 according to the age group of persons leaving those estates.

### Estates of Deceased Persons: Age and Sex of Deceased, Value of Estates South Australia, 1969

Age of Deceased	Males				Females			
	Estates	Value of Estates			Estates	Value of Estates		
		Gross	Net	Average Net		Gross	Net	Average Net
No.	\$'000	\$'000	\$'000	No.	\$'000	\$'000	\$'000	
Under 21 years ..	23	154	145	6.3	(a)	(a)	(a)	(a)
21 to 29 years ...	60	517	442	7.4	11	51	46	4.2
30 to 39 years ...	54	761	656	12.1	15	168	149	9.9
40 to 49 years ...	175	2,414	2,009	11.5	47	484	432	9.2
50 to 59 years ...	410	8,265	7,407	18.1	127	1,467	1,307	10.3
60 to 69 years ...	674	14,065	12,929	19.2	326	3,388	3,179	9.8
70 to 79 years ...	859	19,428	18,597	21.6	771	9,272	8,817	11.4
80 years and over	664	14,368	13,957	21.0	898	9,912	9,444	10.5
Age not stated....	29	641	634	21.9	18	202	197	10.9
All ages.....	2,948	60,613	56,775	19.3	2,213	24,944	23,572	10.7

(a) Included with age group 21 to 29 years.

**REAL ESTATE MORTGAGES**

The Real Property Act, 1886-1969, provides for the registration of mortgages on real estate and details of new loans and discharges are given in the following table.

**Mortgages: Real Estate, South Australia**

Year	New Loans		Discharges	
	No.	\$'000	No.	\$'000
1960-61 .....	29,187	164,801	20,093	56,426
1961-62 .....	28,070	137,072	21,331	59,782
1962-63 .....	33,929	181,982	25,607	74,785
1963-64 .....	37,813	207,097	29,002	93,116
1964-65 .....	38,631	220,077	30,334	95,425
1965-66 .....	38,779	262,812	30,661	104,547
1966-67 .....	37,937	215,926	30,689	104,808
1967-68 .....	36,513	209,450	30,291	97,343
1968-69 .....	35,409	209,402	30,620	117,409
1969-70 .....	37,942	224,132	34,940	126,941

The number and amount of new loans increased in 1969-70, but the average value, \$5,907, was slightly less than in 1968-69.

**INSTALMENT CREDIT FOR RETAIL SALES**

The post-war era has seen extensive development in the use of instalment credit schemes in retail merchandising. Instalment credit is defined as covering all schemes under which repayment is made by regular predetermined instalments, such as hire-purchase, time payment, budget accounts and certain personal loans. Lay-bys and credit accounts not involving regular repayments are excluded.

Care should be taken in relating figures in this section to those for retail sales as the following statistics include certain sales to final purchasers, of items such as plant, machinery and tractors, which are not covered by the survey of retail sales. Transactions specifically excluded are the financing of sales of land and buildings, property improvements, services such as repair work and travel facilities, and rental and leasing schemes.

Although of declining relative importance, hire-purchase remains one of the most significant forms of instalment credit. The distinguishing feature of a hire-purchase agreement is that ownership of the good does not pass to the purchaser until the final instalment has been paid. Hire-purchase transactions include the letting of goods with an option to purchase and agreements to purchase by instalments, irrespective of whether the instalments are described as rent, hire or otherwise. Hire-purchase transactions are regulated by State legislation through the Hire-Purchase Agreements Act, 1960-1966, which provides for the content of hire-purchase agreements and for the rights and duties of parties to such agreements.

Details of instalment credit arranged during 1969-70 are given in the next table according to the nature of the commodity financed. In this and the following table the motor vehicle group includes new and used motor cars, motor cycles, commercial vehicles, tractors, caravans, motor parts and accessories. Plant and machinery includes farm machinery and implements, earthmoving equipment,

aircraft, industrial plant and machinery, business machines, and commercial refrigeration. Included in household and personal goods are furniture and furnishings, domestic refrigerators, electrical goods, musical instruments, bicycles, and other household and personal goods.

**Instalment Credit for Retail Sales: New Agreements  
South Australia and Northern Territory, 1969-70**

Particulars	Unit	Motor Vehicles, Tractors, Etc.	Plant and Machinery	Household and Personal Goods	Total
Hire-purchase:					
Number of agreements.....	'000	16.7	2.2	42.8	61.6
Value of goods (a) .....	\$ million	32.2	5.1	10.2	47.5
Amount financed (a) .....	\$ million	22.3	3.5	8.1	33.9
Other instalment credit:					
Amount financed (a) .....	\$ million	69.1	1.8	22.0	92.9

(a) Excludes hiring charges, interest and insurance.

In the instalment credit statistics which follow, transactions are classified to the type of business which originally wrote the agreement regardless of whether that agreement was subsequently assigned, discounted or mortgaged.

**Instalment Credit for Retail Sales: Amount Financed  
South Australia and Northern Territory<sup>(a)</sup>**

Year	Motor Vehicles, Tractors, Etc.	Plant and Machinery	Household and Personal Goods	Total
\$ million				
RETAIL BUSINESSES				
1965-66 .....	2.0	0.4	20.7	23.1
1966-67 .....	1.8	0.3	18.8	20.9
1967-68 .....	2.0	0.3	19.2	21.5
1968-69 .....	2.2	0.5	21.4	24.1
1969-70 .....	2.0	0.4	22.7	25.1
NON-RETAIL FINANCE BUSINESSES				
1965-66 .....	47.6	4.4	13.3	65.4
1966-67 .....	46.4	4.3	10.8	61.5
1967-68 .....	55.3	4.7	8.6	68.6
1968-69 .....	72.0	6.9	7.6	86.5
1969-70 .....	89.4	5.0	7.4	101.7
ALL BUSINESSES				
1965-66 .....	49.6	4.8	34.0	88.5
1966-67 .....	48.1	4.7	29.6	82.4
1967-68 .....	57.2	5.1	27.7	90.0
1968-69 .....	74.2	7.4	29.0	110.6
1969-70 .....	91.4	5.3	30.1	126.9

(a) Excludes hiring charges, interest and insurance.

'Retail businesses' include both retailers who finance their own sales and any business set up by a retailer or group of retailers primarily to finance the sales of that retailer or group. All other businesses engaged in instalment credit financing or retail sales, irrespective of whether their main activity is financing, constitute 'non-retail finance businesses'.

Of the \$89.4 million provided by non-retail finance businesses for motor vehicle purchases in 1969-70, \$41.8 million was for new vehicles and \$47.6 million for used vehicles.

Details of balances outstanding at the end of each of the last five years are given below. A trend away from financing by 'retail businesses' and from hire purchase can be seen.

### Instalment Credit for Retail Sales: Balances Outstanding

South Australia and Northern Territory<sup>(a)</sup>

At 30 June

Particulars	1966	1967	1968	1969	1970
	\$ million				
Type of business:					
Retail businesses .....	31.5	27.8	25.9	25.6	25.5
Non-retail finance businesses	105.8	104.9	112.1	127.9	148.4
Total .....	137.3	132.8	138.1	153.5	173.9
Type of credit:					
Hire-purchase .....	84.5	75.8	65.6	57.4	55.1
Other instalment credit .....	52.8	57.0	72.4	96.1	118.9
Total .....	137.3	132.8	138.1	153.5	173.9

(a) Includes hiring charges, interest and insurance.

### FINANCE COMPANIES

Finance companies are defined as companies, incorporated under the Companies Act, whose main activity is providing to the general public (businesses or persons) credit facilities of the following type: hire-purchase and other instalment credit for retail sales; wholesale finance; other consumer and commercial loans; and factoring. Companies whose main activity is leasing are included only if they are related under the Companies Act to another finance company. Special classes of financial institutions such as banks, insurance and investment companies and building and friendly societies are also excluded.

Finance companies here defined are not equivalent to 'non-retail finance businesses' mentioned on page 591. The statistics of 'instalment credit for retail sales' shown in the second and third of the tables which follow form part of the figures in the tables on page 592 and above.

Shown below is a summary of transactions of Finance Companies for the last five years. 'Leasing' covers leasing of business equipment and plant, including motor vehicles for business use. The value of goods leased during the period is the initial capital cost of goods newly leased plus the depreciated value of goods re-leased during the period. The value of goods on lease at the end of the period is the initial capital cost of the goods less depreciation to date.

**Finance Companies: Summary of Transactions**  
**South Australia and Northern Territory**

Particulars	1965-66	1966-67	1967-68	1968-69	1969-70
	\$ million				
Leasing of business equipment and plant:					
Goods leased during the period ..	(a)	5.6	10.0	12.7	16.1
Goods on lease at end of period ..	7.5	9.6	15.8	21.0	26.2
Other transactions:					
Amount financed .....	188.6	199.4	228.3	272.1	334.3
Cash collections and other liquidations .....	226.6	235.7	250.9	286.9	348.4
Balances outstanding at end of period .....	220.0	220.7	239.2	266.7	309.8

(a) Not available.

The amount financed, which is the actual amount of cash provided, may be classified according to the type of finance agreement. The following comments are offered to clarify the content of various items in the table below:

1. Instalment credit for retail sales is defined in the same way as in the previous section (see page 591);
2. Wholesale finance relates mainly to the financing of stocks of motor vehicles held under bailment or floor-plan schemes but includes also financing of other trading stock;
3. Personal loans are all loans to persons in their private capacity, other than loans classified as instalment credit or mortgage loans.

**Finance Companies: Amount Financed**  
**South Australia and Northern Territory**

Type of Agreement	1965-66	1966-67	1967-68	1968-69	1969-70
	\$ million				
Instalment credit for retail sales .....	60.1	57.1	66.0	81.7	97.3
Wholesale finance .....	55.6	77.1	91.8	110.7	118.6
Mortgage loans .....	39.2	38.6	36.4	40.9	55.9
Personal loans .....	8.5	8.7	12.4	9.5	9.2
Commercial loans (including factoring) ..	25.1	17.9	21.8	29.2	53.4
Total .....	188.6	199.4	228.3	272.1	334.3

Collections and other liquidations of balances and balances outstanding may be divided between contracts including charges and those excluding charges. Contracts including charges are those which have interest and other charges written into the contractual amount at the time of origin of the agreement. Practices in this respect vary between finance companies and between types of agreements.

Details of collections and other liquidations and balances outstanding are not available separately for the categories personal loans, mortgage loans and commercial loans, because some finance companies do not segregate these types of agreements in their records of balances and collections.

**Finance Companies: Liquidations and Balances Outstanding  
South Australia and Northern Territory**

Year	Contracts including Charges		Contracts excluding Charges		Total
	Instalment Credit for Retail Sales	Other Consumer and Commercial Loans	Wholesale Finance	Other Consumer and Commercial Loans	
	\$ million				
	COLLECTIONS AND OTHER LIQUIDATIONS				
1965-66 .....	80.6	43.0	55.7	47.3	226.6
1966-67 .....	79.6	40.7	77.2	38.2	235.7
1967-68 .....	79.2	37.2	91.1	43.5	250.9
1968-69 .....	90.9	41.0	111.5	43.4	286.9
1969-70 .....	107.7	44.4	119.0	77.3	348.4
	BALANCES OUTSTANDING				
1965-66 .....	104.8	71.7	8.9	34.5	220.0
1966-67 .....	101.3	72.2	10.3	36.9	220.7
1967-68 .....	109.1	81.6	13.5	34.9	239.2
1968-69 .....	123.6	84.2	15.2	43.7	266.7
1969-70 .....	143.4	99.6	17.3	49.3	309.8

## APPENDIX A

### STATISTICAL SUMMARY

In the next 22 pages, a historical summary of some of the more important statistics relating to South Australia is shown. This is intended to present a general picture of the development of the State, with details being given (wherever they are available) for every 5th year for the period 1836-1926, and for each single year thereafter. Naturally the range of statistics available for the early years of the colony is very limited, and in addition it is not always possible to achieve perfect comparability in presenting details covering a period in excess of 130 years. Generally, all series on each page relate to either financial or calendar years but some financial year series have been included on pages which contain information shown in calendar years.

The first year shown on each page is the earliest for which any series on that page is available. Blanks at the top of some columns indicate that information relating to these particular series either was not collected or is not available for these early years, or is not available on a basis comparable to more recent statistics.

All major breaks in series are covered by footnotes, but minor changes are not so recorded, and the statistics should be interpreted with this in mind. An example can be quoted from the table on deaths from principal causes (page 599) where comparability is affected somewhat by changes in classification, particularly in 1950, but no footnote to this effect has been included.

The following standard symbols have been used throughout the summary:

'n.a.' not available;

'—' nil;

'p' preliminary information subject to revision;

'\*' not yet available.

## POPULATION

Year	Population Estimate at 31 Dec. (a)			Population Growth			
				Recorded Natural Increase	Rate of Natural Increase	Total Increase	Rate of Popula- tion Growth
	Males	Females	Persons	(b)	(c)	(a)	%
1836.....	309	237	546			546	
1841.....	8,755	6,730	15,485			855	5.84
1846.....	14,711	11,182	25,893			3,433	15.29
1851.....	37,321	29,217	66,538	1,786	26.85	2,838	4.46
1856.....	56,264	51,622	107,886	3,341	30.97	10,499	10.78
1861.....	67,409	63,403	130,812	3,589	28.00	5,230	4.17
1866.....	88,024	80,883	168,907	4,029	24.39	7,430	4.60
1871.....	97,019	91,625	188,644	4,704	25.21	4,098	2.22
1876.....	116,894	107,666	224,560	4,674	21.51	14,484	6.89
1881.....	152,453	133,518	285,971	6,696	23.81	9,578	3.47
1886.....	160,814	145,896	306,710	6,943	22.54	-2,603	-0.84
1891.....	168,826	155,895	324,721	6,526	20.23	5,774	1.81
1896.....	179,024	173,043	352,067	5,974	16.95	299	0.03
1901.....	(d)180,440	(d)178,890	(d)359,330	(d) 5,105	14.29	(d) 2,080	0.58
1906.....	184,803	181,710	366,513	5,049	13.90	3,892	1.07
1911.....	214,061	205,331	419,392	7,019	17.05	12,530	3.08
1916 (e).....	212,585	229,253	441,838	6,780	15.35	-4,147	-0.93
1921.....	251,170	250,572	501,742	6,992	14.07	10,736	2.19
1926.....	285,013	275,912	560,925	6,606	11.92	13,877	2.54
1931.....	289,397	287,682	577,079	4,191	7.28	2,612	0.45
1932.....	290,254	289,039	579,293	3,564	6.16	2,214	0.38
1933.....	291,727	291,019	582,746	3,996	6.88	3,453	0.60
1934.....	292,531	291,958	584,489	3,056	5.24	1,743	0.30
1935.....	293,667	293,095	586,762	3,107	5.31	2,273	0.39
1936.....	294,835	294,935	589,770	3,447	5.86	3,008	0.51
1937.....	295,653	296,144	591,797	3,738	6.34	2,027	0.34
1938.....	297,604	298,238	595,842	3,871	6.53	4,045	0.68
1939 (e).....	299,212	300,101	599,313	3,879	6.50	3,471	0.58
1940 (e).....	297,885	301,171	599,056	4,309	7.19	-257	-0.04
1941 (e).....	301,645	304,721	606,366	4,677	7.78	7,310	1.22
1942 (e).....	303,511	307,467	610,978	4,566	7.50	4,612	0.76
1943 (e).....	305,655	310,372	616,027	6,663	10.86	5,049	0.83
1944 (e).....	308,853	314,177	623,030	7,327	11.83	7,003	1.14
1945 (e).....	312,588	318,294	630,882	7,984	12.73	7,852	1.26
1946 (e).....	317,238	323,180	640,418	9,352	14.72	9,536	1.51
1947 (e).....	325,399	329,233	654,632	10,102	15.62	14,214	2.22
1948.....	335,085	335,530	670,615	9,122	13.79	15,983	2.44
1949.....	349,600	346,018	695,618	9,669	14.21	25,003	3.73
1950.....	364,705	358,138	722,843	10,566	14.89	27,225	3.91
1951.....	375,188	368,597	743,785	10,279	14.03	20,942	2.90
1952.....	388,433	380,137	768,570	10,834	14.35	24,785	3.33
1953.....	397,610	388,055	785,665	11,094	14.42	17,095	2.22
1954.....	409,733	398,517	808,250	11,148	13.87	22,585	2.87
1955.....	423,042	411,619	834,661	10,958	13.36	26,411	3.27
1956.....	436,807	425,145	861,952	11,371	13.40	27,291	3.27
1957.....	448,411	437,841	886,252	11,960	13.68	24,300	2.82
1958.....	458,401	449,652	908,053	12,304	13.72	21,801	2.46
1959.....	471,868	462,629	934,497	12,429	13.49	26,444	2.91
1960.....	483,802	473,220	957,022	13,162	13.93	22,525	2.41
1961.....	493,356	483,765	977,121	14,584	15.03	20,099	2.10
1962.....	501,920	493,910	995,830	13,129	13.32	18,709	1.91
1963.....	513,255	506,535	1,019,790	13,166	13.06	23,960	2.41
1964.....	527,594	521,557	1,049,151	11,960	11.56	29,361	2.88
1965.....	542,635	537,312	1,079,947	12,103	11.38	30,796	2.94
1966.....	554,800	549,800	1,104,600	10,996	10.07	21,534	1.99
1967.....	561,800	556,600	1,118,500	11,315	10.18	13,887	1.26
1968.....	571,000	565,400	1,136,400	11,291	10.03	17,910	1.60
1969.....	580,700	574,600	1,155,300	12,640	11.04	18,916	1.67
1970.....	592,000	585,800	1,177,800	12,479	10.71	22,504	1.95

(a) Figures before July 1966 exclude full-blood Aborigines.

(b) Births and deaths of full-blood Aborigines, where identified in registrations, have been excluded from natural increase figures before 1 January 1967.

(c) Excess of births over deaths per 1,000 of mean population. The population used in the calculation of rate is inclusive or exclusive of full-blood Aborigines as appropriate.

(d) Northern Territory included before 1901, but subsequently excluded.

(e) During the 1914-18 War, defence personnel leaving the State were treated as departures, but during the 1939-45 War they were retained in the population and troops of other States and countries were excluded.



## DEMOGRAPHY

Year	Births		Infant Deaths (a)		Deaths				
	Number	Rate (b)	Number	Rate (c)	Number	Rate (b)	Rates from Principal Causes (b)		
							Diseases of the Heart	Cancer	Tuberculosis
1846.....	937	36.19			360	14.02			
1851.....	2,759	41.47	539	195.36	973	14.62			
1856.....	4,488	41.60	610	135.92	1,147	10.63		0.05	0.98
1861.....	5,551	43.30	1,064	191.68	1,962	15.30		0.08	1.25
1866.....	6,782	41.06	1,385	204.22	2,753	16.67		0.16	1.25
1871.....	7,082	37.95	851	120.16	2,378	12.74		0.18	1.05
1876.....	8,224	37.84	1,228	149.32	3,550	16.34		0.35	1.22
1881.....	10,708	38.08	1,364	127.38	4,012	14.27		0.32	1.16
1886.....	11,177	36.29	1,409	126.06	4,234	13.75		0.34	1.34
1891.....	10,737	33.36	976	90.77	4,211	13.08		0.49	1.31
1896.....	10,012	28.44	1,015	101.02	4,038	11.47		0.53	1.17
1901.....	9,079	25.41	909	100.12	3,974	11.12		0.60	1.06
1906.....	8,921	24.57	675	75.66	3,872	10.66		0.77	1.08
1911.....	11,057	28.86	670	60.60	4,038	9.81	1.04	0.74	0.85
1916.....	11,857	26.85	868	73.21	5,077	11.50	1.29	0.81	0.93
1921.....	11,974	24.09	784	65.48	4,982	10.02	1.13	0.92	0.80
1926.....	11,483	20.73	509	44.33	4,877	8.81	1.00	0.96	0.71
1927.....	11,492	20.33	614	53.43	5,128	9.07	1.03	0.94	0.64
1928.....	11,408	19.98	542	47.51	5,147	9.02	1.07	1.01	0.60
1929.....	10,665	18.63	436	40.88	5,039	8.80	1.10	1.11	0.60
1930.....	9,984	17.42	483	48.38	4,851	8.46	1.05	1.04	0.51
1931.....	9,079	15.77	330	36.35	4,888	8.49	1.39	1.20	0.58
1932.....	8,521	14.74	312	36.62	4,957	8.58	1.48	1.13	0.48
1933.....	8,900	15.32	286	32.13	4,904	8.44	1.40	1.17	0.52
1934.....	8,459	14.50	301	35.58	5,403	9.26	1.64	1.12	0.48
1935.....	8,270	14.13	289	34.95	5,163	8.82	1.76	1.04	0.44
1936.....	8,911	15.16	277	31.09	5,464	9.29	1.87	1.26	0.40
1937.....	8,985	15.24	297	33.06	5,247	8.90	1.77	1.23	0.44
1938.....	9,410	15.86	287	30.50	5,539	9.34	2.02	1.30	0.37
1939.....	9,618	16.11	336	34.93	5,739	9.61	2.21	1.18	0.38
1940.....	10,017	16.72	356	35.54	5,708	9.53	2.25	1.25	0.37
1941.....	10,965	18.24	356	32.47	6,288	10.46	2.62	1.26	0.37
1942.....	11,278	18.51	448	39.72	6,712	11.02	2.73	1.25	0.41
1943.....	13,145	21.43	482	36.67	6,482	10.57	2.82	1.31	0.35
1944.....	13,311	21.49	387	29.07	5,984	9.66	2.64	1.27	0.30
1945.....	14,033	22.38	394	28.08	6,049	9.65	2.87	1.23	0.32
1946.....	15,813	24.90	428	27.07	6,461	10.17	3.03	1.29	0.29
1947.....	16,317	25.23	396	24.27	6,215	9.61	2.86	1.28	0.30
1948.....	15,870	24.00	472	29.74	6,748	10.20	3.08	1.42	0.28
1949.....	16,042	23.58	444	27.68	6,373	9.37	2.90	1.23	0.21
1950.....	17,306	24.39	416	24.04	6,740	9.50	3.05	1.24	0.19
1951.....	17,463	23.84	428	24.51	7,184	9.81	3.24	1.24	0.15
1952.....	17,884	23.69	413	23.09	7,050	9.34	3.10	1.29	0.12
1953.....	18,156	23.39	375	20.65	6,962	8.97	3.00	1.27	0.06
1954.....	18,227	22.89	388	21.29	7,179	9.01	3.11	1.22	0.08
1955.....	18,494	22.55	431	23.30	7,536	9.19	3.12	1.28	0.06
1956.....	18,964	22.35	377	19.88	7,593	8.95	3.24	1.16	0.05
1957.....	19,536	22.35	403	20.63	7,576	8.67	2.91	1.29	0.05
1958.....	20,047	22.35	449	22.40	7,743	8.63	2.93	1.26	0.07
1959.....	20,372	22.12	422	20.71	7,943	8.62	2.89	1.22	0.05
1960.....	20,966	22.19	397	18.94	7,804	8.26	3.06	1.21	0.04
1961.....	22,399	23.09	448	20.00	7,815	8.06	2.92	1.26	0.06
1962.....	21,361	21.67	409	19.15	8,232	8.35	3.06	1.37	0.03
1963.....	21,367	21.20	399	18.67	8,201	8.14	2.99	1.27	0.04
1964.....	20,866	20.16	397	19.03	8,906	8.61	3.24	1.32	0.01
1965.....	20,891	19.63	385	18.43	8,788	8.26	3.11	1.30	0.03
1966 (d).....	20,319	18.62	356	17.52	9,323	8.54	3.23	1.33	0.02
1967.....	20,386	18.34	346	16.97	9,071	8.16	3.09	1.35	0.02
1968.....	21,207	18.83	345	16.27	9,916	8.81	3.28	1.41	0.02
1969.....	21,977	19.19	347	15.79	9,337	8.15	2.95	1.46	0.02
1970.....	22,617	19.41	367	16.23	10,138	8.70	*	*	*

(a) Under one year of age from 1871, under two years of age in prior years.

(b) Rate per 1,000 of mean population.

(c) Rate per 1,000 live births registered.

(d) Vital events of full-blood Aborigines, where identified in registrations, were excluded before 1967.

## STATISTICAL SUMMARY

## SOCIAL DEVELOPMENT

## Marriages and Divorces; Law and Order

Year	Marriages		Divorces (b)	Bank- ruptcies	Court Convictions		Police (g)	
	Total	Rate (a)			Supreme Court (c)	Magis- trate's Courts (d)	Active Strength	Expen- diture by State (e)
								\$'000
1841.....				36	37			
1846.....	220	8.50		16	40			
1851.....	189	2.84		106	103		127	
1856.....	1,171	10.85		88	85	2,919	174	
1861.....	1,158	9.03		115	62	3,025	151	
1866.....	1,299	7.86		252	107	4,341	208	90
1871.....	1,250	6.70		247	91	4,864	187	74
1876.....	1,852	8.52		200	129	7,905	257	108
1881.....	2,308	8.21		696	213	13,231	371	164
1886.....	1,976	6.42	10	535	121	6,808	401	178
1891.....	2,315	7.21	5	142	85	6,918	388	172
1896.....	2,183	6.20	6	240	110	5,149	347	150
1901.....	2,304	6.45	6	165	98	4,968	359	152
1906.....	2,679	7.38	3	172	92	5,249	373	153
1911.....	4,036	9.80	20	190	74	7,303	423	183
1916.....	3,602	8.16	14	324	52	7,145	541	262
1921.....	4,383	8.82	88	155	97	8,968	566	391
1926.....	4,503	8.13	71	439	174	21,417	633	499
1927.....	4,501	7.96	97	493	196	22,876	645	524
1928.....	4,146	7.26	113	446	264	18,665	717	550
1929.....	3,719	6.50	106	306	261	17,353	802	630
1930.....	3,312	5.78	146	622	304	15,609	785	656
1931.....	3,069	5.33	138	996	274	14,760	763	641
1932.....	3,636	6.29	134	654	236	14,705	743	586
1933.....	3,973	6.84	163	570	224	13,060	740	550
1934.....	4,310	7.39	188	626	206	13,728	719	549
1935.....	4,845	8.28	211	597	172	14,838	705	556
1936.....	5,182	8.81	213	551	171	14,920	701	570
1937.....	5,340	9.06	206	468	183	17,297	692	599
1938.....	5,489	9.25	243	461	172	18,341	712	641
1939.....	5,670	9.50	241	630	179	20,429	724	654
1940.....	6,950	11.60	309	437	163	18,364	723	677
1941.....	6,855	11.40	273	284	177	21,990	707	689
1942.....	8,129	13.34	312	222	211	(f)	680	695
1943.....	6,263	10.21	452	93	208	22,502	674	712
1944.....	6,019	9.72	503	49	158	22,079	704	734
1945.....	5,321	8.49	617	24	203	20,554	771	770
1946.....	6,700	10.55	654	23	231	20,585	830	819
1947.....	6,668	10.31	695	32	246	24,491	833	888
1948.....	6,704	10.14	630	32	185	24,164	869	1,052
1949.....	6,247	9.18	590	52	205	22,834	928	1,208
1950.....	6,585	9.28	661	44	207	25,496	942	1,398
1951.....	6,646	9.07	637	53	307	28,675	913	1,647
1952.....	6,241	8.27	581	76	328	27,432	952	2,073
1953.....	6,149	7.92	628	91	330	30,229	982	2,429
1954.....	6,190	7.77	594	89	312	25,482	986	2,617
1955.....	6,226	7.59	624	106	340	29,264	969	2,517
1956.....	6,277	7.40	567	150	362	28,221	1,018	3,060
1957.....	6,581	7.53	529	244	459	30,658	1,143	3,303
1958.....	6,505	7.25	483	278	457	32,621	1,183	3,677
1959.....	6,614	7.18	503	366	499	34,203	1,243	4,084
1960.....	6,607	6.99	610	368	580	42,531	1,301	4,499
1961.....	6,804	7.01	718	561	606	52,155	1,376	5,043
1962.....	7,021	7.12	685	620	718	53,531	1,466	5,651
1963.....	7,302	7.24	765	584	745	57,189	1,441	5,825
1964.....	7,765	7.50	887	675	629	55,408	1,496	6,245
1965.....	8,680	8.16	852	582	713	62,238	1,558	6,912
1966.....	9,051	8.29	1,069	648	738	71,694	1,595	7,319
1967.....	9,434	8.49	929	659	707	87,110	1,660	8,417
1968.....	9,652	8.57	915	759	692	105,027	1,777	9,137
1969.....	10,599	9.26	963	659	712	105,966	1,845	9,568
1970.....	10,864	9.32	939	607	(h) 694	114,499	1,881	10,621

(a) Rate per 1,000 of mean population. (b) Dissolutions made absolute. (c) Distinct persons only.

(d) Each type of offence counted separately when there are multiple charges against an individual.

(e) Net expenditure from 1939, previously gross expenditure. (f) Year ended 30 June from 1943.

(g) Year ended 30 June. (h) Covers also District Criminal Courts from October 1970.

## SOCIAL DEVELOPMENT

## Education

Year	Number of Schools (a)		Number of Pupils (a)				Universities		State Expenditure on Education (d)
	State	Private	State Schools			Private Schools	Students	Receipts (including Government Grants)	
			Primary (b)	High (b)	Technical (c)				
								\$'000	\$'000
1851.....	115		3,031						6
1856.....	147		6,516						24
1861.....	219	236	10,711						30
1866.....	292	n.a.	14,690						44
1871.....	307	n.a.	15,791						48
1876.....	281	326	25,889				58	16	116
1881.....	405	363	36,888				74	102	268
1886.....	504	n.a.	44,405				197	26	254
1891.....	552	285	47,094				246	24	266
1896.....	639	232	59,944				320	24	312
1901.....	706	230	63,183				591	38	390
1906.....	708	215	57,270			9,753	626	45	380
1911.....	743	184	53,494	1,800	2,811	12,596	641	40	522
1916.....	857	(e)222	63,935	3,047	3,571	(e)14,748	491	55	650
1921.....	973	177	77,111	3,067	6,045	15,870	1,338	177	1,183
1926.....	1,019	195	79,204	6,527	7,216	18,543	1,575	221	1,762
1927.....	1,028	193	80,298	7,472	7,748	18,088	1,724	238	2,093
1928.....	1,043	191	81,231	8,060	7,750	17,867	1,778	221	2,184
1929.....	1,068	196	80,618	8,861	8,324	17,997	1,813	252	2,256
1930.....	1,074	195	80,332	9,558	7,783	17,142	2,085	322	2,330
1931.....	1,075	193	81,218	10,503	6,585	15,951	2,092	218	2,185
1932.....	1,087	190	80,905	9,880	6,302	15,965	2,084	224	1,990
1933.....	1,107	195	80,215	9,683	6,808	15,703	2,123	246	1,978
1934.....	1,111	192	78,753	8,778	7,457	16,171	2,066	238	1,936
1935.....	1,123	193	77,714	8,936	8,339	16,427	2,072	230	1,931
1936.....	1,100	190	75,411	9,280	8,654	17,007	2,025	420	2,117
1937.....	1,091	193	72,849	9,722	9,247	17,381	2,113	335	2,238
1938.....	1,078	184	69,664	9,701	9,610	17,036	2,307	323	2,359
1939.....	1,054	188	66,861	10,608	9,721	17,207	2,354	286	2,452
1940.....	1,060	182	65,682	10,546	9,980	19,974	2,443	418	2,523
1941.....	1,006	181	63,303	10,761	10,518	20,098	2,211	300	2,515
1942.....	950	178	61,326	10,173	9,768	19,207	1,799	328	2,563
1943.....	897	172	59,764	11,196	10,952	20,690	1,897	536	2,588
1944.....	909	168	59,460	12,265	12,534	21,001	2,132	405	2,816
1945.....	837	159	60,029	11,583	14,178	22,031	2,599	381	3,096
1946.....	811	157	61,242	11,870	16,175	22,317	3,723	508	3,387
1947.....	782	155	63,853	11,723	16,665	21,954	4,045	670	4,001
1948.....	773	154	66,653	11,550	18,145	23,202	4,266	620	4,673
1949.....	759	157	71,337	11,922	18,664	23,666	4,126	608	5,210
1950.....	743	158	76,369	12,732	18,910	25,112	4,069	871	6,201
1951.....	728	156	81,642	14,106	18,961	26,921	3,720	1,053	7,806
1952.....	716	155	89,630	15,121	20,206	28,851	3,612	1,387	9,842
1953.....	723	157	97,262	16,933	20,542	29,798	3,565	1,631	12,097
1954.....	716	166	105,022	17,972	21,785	30,853	3,555	1,588	13,020
1955.....	701	165	111,909	19,485	23,078	32,957	3,617	1,854	14,458
1956.....	699	171	118,365	22,134	25,647	35,326	3,828	2,132	17,293
1957.....	694	171	123,132	24,734	27,482	36,591	4,424	2,368	18,980
1958.....	674	169	125,678	28,189	31,383	37,956	4,816	3,603	21,475
1959.....	668	170	129,850	33,042	33,809	39,754	5,300	4,054	25,767
1960.....	681	171	132,372	37,901	30,404	41,418	5,723	4,669	29,944
1961.....	686	174	135,274	41,889	31,140	42,184	6,250	6,398	34,471
1962.....	682	172	136,924	46,499	32,760	43,299	6,824	7,019	40,309
1963.....	682	174	140,520	49,637	34,193	43,583	7,416	8,119	44,842
1964.....	685	177	145,042	54,026	38,448	44,519	8,203	10,760	50,854
1965.....	700	179	150,809	57,811	41,858	44,564	8,658	13,265	57,362
1966.....	698	179	154,253	60,834	43,391	44,043	9,364	11,385	64,562
1967.....	688	180	157,424	65,630	43,056	43,312	9,658	14,517	68,286
1968.....	682	178	157,997	68,814	40,424	41,499	10,095	15,452	75,000
1969.....	675	177	159,682	71,599	45,231	42,209	10,411	14,285	83,040

(a) Includes Northern Territory before 1958.

(b) Net enrolment. Includes correspondence pupils and pupils receiving junior technical education.

(c) Net enrolment plus correspondence pupils. Includes Institute of Technology.

(d) Year ended 30 June. Gross expenditure from Consolidated Revenue only.

(e) Private schools compulsorily registered—previous years incomplete.

## SOCIAL DEVELOPMENT

## Health

Year	Public Hospitals				Mental Hospitals (a)		Medical Practitioners Registered	Nurses Registered
	Number of Hospitals	Patients Treated	Revenue		Admissions During Year	Patients at end of Year		
			Govt Aid	Total				
			\$'000	\$'000				
1846.....	1				10	6	22	
1851.....	1	413			9	11	68	
1856.....	1	559			69	73	101	
1861.....	1	795			68	167	111	
1866.....	1	1,257			88	224	85	
1871.....	1	1,433			111	324	77	
1876.....	1	2,282			149	427	94	
1881.....	1	2,258			199	606	113	
1886.....	1	2,022			207	744	152	
1891.....	1	2,301			224	815	177	
1896.....	1	2,633			195	934	279	
1901.....	1	3,554			214	988	341	
1906.....	9	4,476			231	994	242	
1911.....	21	8,547	96	132	273	1,084	299	
1916.....	27	12,453	130	186	302	1,158	326	
1921.....	31	15,642	254	397	272	1,190	360	
1926.....	45	22,438	467	730	249	1,282	445	1,271
1927.....	46	24,480	500	751	272	1,306	476	1,309
1928.....	47	25,167	452	741	280	1,350	437	1,399
1929.....	49	25,787	601	915	260	1,374	445	1,472
1930.....	50	26,114	451	736	260	1,404	445	1,565
1931.....	51	26,505	356	574	250	1,395	457	1,601
1932.....	52	28,780	354	591	250	1,410	461	1,650
1933.....	52	29,306	405	678	271	1,465	464	1,687
1934.....	52	31,686	377	659	267	1,519	461	1,757
1935.....	52	31,878	369	652	269	1,572	480	1,826
1936.....	52	34,014	383	730	272	1,627	477	1,886
1937.....	52	35,477	414	775	270	1,709	509	1,977
1938.....	52	37,285	502	891	254	1,747	792	2,068
1939.....	55	39,146	539	931	286	1,800	804	2,239
1940.....	56	41,392	575	1,017	240	1,847	802	2,359
1941.....	55	40,593	607	1,063	247	1,905	814	2,562
1942.....	55	40,137	625	1,200	219	1,892	839	2,768
1943.....	57	41,620	642	1,301	197	1,889	846	2,914
1944.....	58	43,582	762	1,479	276	1,925	866	3,006
1945.....	(b)	(b)	(b)	(b)	(b)	(b)	883	3,153
1946.....	58	46,696	836	1,697	302	2,024	947	3,314
1947.....	59	52,388	1,135	2,133	332	2,107	983	3,380
1948.....	59	50,480	1,382	2,476	330	2,165	1,012	3,589
1949.....	60	53,558	1,671	3,065	398	2,213	1,053	3,808
1950.....	59	54,334	2,109	3,719	379	2,310	1,111	4,018
1951.....	60	57,401	2,694	4,503	452	2,411	1,172	4,199
1952.....	61	59,374	3,739	6,110	426	2,425	1,244	4,461
1953.....	62	61,681	4,673	7,442	498	2,534	1,202	4,585
1954.....	62	62,138	4,340	7,386	548	2,644	1,265	4,724
1955.....	63	64,310	5,524	8,819	516	2,612	1,348	4,884
1956.....	65	69,295	8,214	11,702	553	2,658	1,395	5,026
1957.....	65	73,249	11,370	15,449	543	2,594	1,469	5,122
1958.....	64	75,282	10,425	15,372	659	2,667	1,507	5,475
1959.....	65	79,426	10,260	15,638	712	2,643	1,601	5,583
1960.....	65	82,948	10,474	16,829	1,637	2,810	1,681	5,817
1961.....	66	87,386	10,155	17,414	1,846	2,833	1,739	6,123
1962.....	65	89,409	10,366	18,350	1,925	2,914	1,821	6,523
1963.....	65	94,144	10,007	19,307	2,604	2,799	1,883	6,879
1964.....	65	99,491	12,094	21,166	3,132	2,838	2,002	7,255
1965.....	65	105,098	14,171	24,084	3,061	2,752	2,080	7,699
1966.....	67	111,313	19,681	30,386	2,810	2,646	2,175	8,065
1967.....	65	117,693	22,138	34,532	2,866	2,494	2,282	8,467
1968.....	65	122,835	16,626	31,039	2,733	2,465	2,372	8,832
1969.....	65	132,864	21,364	36,746	2,964	2,283	2,474	9,275
1970.....	66	135,433	22,619	39,685	3,378	2,269	2,568	9,855

(a) From 1959-60 covers all in-patients (certified and voluntary) in institutions. Before this covered only certified patients in two 'long-term' institutions.

(b) Year ended 30 June from 1946.

## SOCIAL DEVELOPMENT

## Social Welfare

Year	Public Relief (a)	Child- ren's Welfare	Pensions and Benefits Paid in South Australia by Commonwealth Government					Pensioners	
	Expendi- ture	Expendi- ture	Age and Invalid Pensions	War and Service Pensions	Child Endow- ment	National Health Services	Total (a) (includes Other)	Age and Invalid	War and Service
	\$'000	\$'000	\$'000	\$'000	\$'000	\$'000	\$'000	Number	Number
1895-96 .....	30.0	28.4							
1900-01 .....	36.6	35.4							
1905-06 .....	40.0	38.2							
1910-11 .....	29.0	46.4						7,237	
1911-12 .....	32.0	52.6						7,996	
1912-13 .....	39.2	56.0						8,708	
1913-14 .....	44.6	58.0						9,575	
1914-15 .....	55.8	62.8						10,529	
1915-16 .....	69.8	67.0	544	20				10,993	794
1916-17 .....	76.0	74.6	704	230			1,052	11,301	4,272
1917-18 .....	73.4	78.2	728	528			1,370	11,703	10,119
1918-19 .....	72.4	79.4	882	822			1,816	11,782	14,959
1919-20 .....	84.0	84.4	898	890			1,902	12,086	16,794
1920-21 .....	101.8	95.0	910	1,028			2,060	12,320	14,663
1921-22 .....	94.2	98.5	924	890			1,936	12,513	14,210
1922-23 .....	86.2	97.1	942	876			1,936	12,759	14,341
1923-24 .....	91.0	98.0	1,142	894			2,152	13,141	14,848
1924-25 .....	101.4	98.6	1,174	932			2,224	13,519	15,542
1925-26 .....	117.6	100.7	1,404	978			2,496	14,098	16,144
1926-27 .....	129.8	102.8	1,454	1,006			2,574	14,666	16,589
1927-28 .....	206.0	112.2	1,536	1,002			2,656	15,581	16,835
1928-29 .....	298.2	109.8	1,648	986			2,746	16,774	16,581
1929-30 .....	441.8	114.8	1,798	998			2,900	18,291	16,791
1930-31 .....	154.8	103.7	1,982	994			3,074	20,602	16,653
1931-32 .....	1,922.2	95.2	1,878	908			2,848	21,897	15,801
1932-33 .....	1,500.6	90.9	1,826	844			2,726	21,461	15,517
1933-34 .....	1,359.0	88.8	1,896	854			2,804	22,805	15,352
1934-35 .....	1,277.0	87.8	2,068	892			3,016	24,517	15,248
1935-36 .....	1,163.4	89.4	2,298	942			3,298	26,134	15,997
1936-37 .....	1,086.6	89.4	2,522	1,036			3,622	27,308	16,340
1937-38 .....	995.4	93.7	2,868	1,076			4,010	28,039	16,865
1938-39 .....	989.6	94.0	2,836	1,098			4,008	28,857	16,680
1939-40 .....	1,062.2	99.2	2,908	1,104			4,086	29,521	16,145
1940-41 .....	389.9	101.4	3,032	1,088			4,192	29,642	15,424
1941-42 .....	288.1	106.6	3,274	1,108	1,720		6,162	28,422	15,296
1942-43 .....	232.8	113.3	3,628	1,274	1,810		7,076	27,423	16,333
1943-44 .....	214.8	131.5	3,688	1,654	1,908		8,076	27,530	18,472
1944-45 .....	215.4	143.1	3,624	1,838	1,870		8,276	27,507	22,071
1945-46 .....	238.7	155.2	4,670	2,272	2,854	244	11,262	29,512	30,687
1946-47 .....	250.7	197.8	5,102	2,692	3,196	856	13,212	32,387	35,117
1947-48 .....	261.3	224.4	6,284	3,046	3,212	770	14,708	34,229	38,505
1948-49 .....	279.3	255.6	7,170	3,718	4,024	1,054	17,442	35,470	42,931
1949-50 .....	273.0	287.5	7,888	4,178	4,938	1,220	19,966	36,524	47,303
1950-51 .....	279.0	337.6	8,600	5,214	7,564	2,122	25,216	36,582	51,589
1951-52 .....	336.6	446.7	10,360	6,442	8,298	3,554	30,532	37,363	54,758
1952-53 .....	445.6	466.8	12,616	7,130	9,540	4,154	25,878	39,700	58,591
1953-54 .....	458.6	475.7	14,150	7,686	9,154	4,880	38,202	42,216	61,039
1954-55 .....	487.2	491.2	15,310	8,778	9,428	5,824	41,560	45,147	63,767
1955-56 .....	545.6	553.0	17,718	9,074	10,998	6,140	46,322	47,754	66,535
1956-57 .....	686.4	494.0	19,244	9,572	10,500	6,710	48,926	50,209	68,291
1957-58 .....	865.9	545.6	21,432	10,664	10,860	7,704	54,256	52,699	69,852
1958-59 .....	770.4	674.6	23,150	10,860	12,618	9,868	60,460	55,181	71,331
1959-60 .....	641.9	778.1	26,366	12,697	11,794	11,977	66,157	57,336	72,013
1960-61 .....	691.4	914.8	28,537	13,722	14,092	12,811	73,594	60,483	72,695
1961-62 .....	773.5	1,107.5	32,844	14,241	12,671	14,567	80,283	64,374	74,454
1962-63 .....	693.1	1,129.9	33,951	14,867	12,861	16,066	83,393	64,156	73,239
1963-64 .....	693.3	1,275.5	36,120	16,224	15,916	17,080	91,514	65,573	72,518
1964-65 .....	704.3	1,516.8	38,509	16,006	16,563	18,948	96,362	66,798	70,678
1965-66 .....	841.6	1,716.6	39,691	17,692	16,988	21,254	102,661	67,999	68,439
1966-67 .....	996.3	1,914.4	43,720	16,776	19,063	23,100	111,394	70,521	66,624
1967-68 .....	1,047.5	2,008.2	46,711	17,252	17,835	25,448	116,625	74,016	65,078
1968-69 .....	1,212.0	2,235.9	50,828	19,065	18,162	28,411	126,581	76,616	62,986
1969-70 .....	1,405.2	2,466.6	58,720	19,435	20,287	33,476	143,542	85,076	61,928

(a) Unemployment relief payments paid by State Government and included in Public Relief to 1939-40. Unemployment benefits from 1945-46 paid by Commonwealth Government and included in Total Pensions and Benefits Paid.

## STATISTICAL SUMMARY

## EMPLOYMENT AND UNEMPLOYMENT

Year	Total Wage and Salary Earners (a)		Factory Employment (b)		Rural Employment (c)		Unemployment Benefits		Unemployed Registered (end June) (d)
	Males	Females	Males	Females	Males	Females	Average No. on Benefit	Amount Paid	
	'000	'000	'000	'000	'000	'000		\$'000	
1911.....			22.6	5.3					
1912.....			23.1	5.4					
1913.....			23.3	5.2					
1914.....			22.1	4.8					
1915.....			20.8	4.7					
1916-17 .....			20.8	5.2					
1917-18 .....			21.3	5.3					
1918-19 .....			22.4	5.5					
1919-20 .....			23.4	6.0					232
1920-21 .....			24.5	5.9					688
1921-22 .....			25.0	6.2					880
1922-23 .....			28.0	6.7					443
1923-24 .....			30.3	7.0	37.9	3.5			491
1924-25 .....			31.2	7.1	38.4	3.3			718
1925-26 .....			33.1	6.9	38.8	3.2			1,391
1926-27 .....			34.1	7.0	38.8	2.7			1,900
1927-28 .....			32.3	6.8	38.7	2.5			5,009
1928-29 .....			30.4	6.4	38.8	2.2			5,825
1929-30 .....			26.5	5.7	38.4	2.3			11,297
1930-31 .....			19.3	4.6	38.9	2.6			23,588
1931-32 .....			18.9	4.9	39.2	2.8			23,738
1932-33 .....			20.9	5.4	39.7	3.1			20,516
1933-34 .....			23.7	5.7	40.0	3.4			16,559
1934-35 .....			27.3	6.2	41.4	3.1			13,111
1935-36 .....			31.4	7.1	41.7	2.6			10,970
1936-37 .....			33.4	7.3	42.3	3.0			8,033
1937-38 .....			36.3	7.8	41.4	2.9			7,737
1938-39 .....			35.4	8.0	41.3	2.5			8,574
1939-40 .....			36.3	8.7	38.7	2.8			5,978
1940-41 .....			40.1	10.8	n.a.	n.a.			1,745
1941-42 .....			49.9	15.3	n.a.	n.a.			—
1942-43 .....			52.8	20.0	29.6	5.1			—
1943-44 .....			50.7	18.9	32.9	6.5			—
1944-45 .....			49.1	16.4	33.6	6.2			—
1945-46 .....			49.5	13.7	35.7	5.5	778	146.4	3,147
1946-47 .....			56.7	14.0	38.1	5.0	200	40.2	1,310
1947-48 .....			59.1	14.3	38.1	5.8	51	8.0	778
1948-49 .....			60.9	14.9	38.1	5.5	14	1.2	654
1949-50 .....			63.1	15.3	38.6	7.0	326	66.2	431
1950-51 .....			66.8	16.2	36.9	6.1	6	0.8	406
1951-52 .....			68.0	15.9	37.4	4.7	17	2.0	1,613
1952-53 .....			67.1	13.4	38.3	5.0	841	264.0	2,343
1953-54 .....	178.6	55.7	70.7	14.8	37.8	5.6	270	100.4	964
1954-55 .....	183.9	60.1	73.7	15.9	37.6	5.0	66	24.8	1,207
1955-56 .....	194.0	64.0	76.1	16.4	37.3	4.7	77	22.2	1,948
1956-57 .....	193.3	64.1	75.5	16.4	36.4	3.9	681	227.4	3,363
1957-58 .....	194.4	65.9	75.9	16.6	35.2	2.7	1,534	611.0	5,082
1958-59 .....	201.1	68.4	77.4	16.7	35.0	3.6	1,641	724.8	3,958
1959-60 .....	206.4	72.6	81.3	17.7	33.8	2.6	1,223	498.2	4,547
1960-61 .....	207.5	72.3	81.9	18.1	34.0	2.3	1,610	685.6	9,035
1961-62 .....	211.2	76.7	81.8	17.3	33.7	2.1	3,643	1,785.6	6,886
1962-63 .....	219.6	80.9	86.7	18.6	33.3	1.9	2,244	1,184.7	6,479
1963-64 .....	229.4	86.0	90.9	19.9	33.2	1.4	1,513	751.1	4,339
1964-65 .....	239.9	93.4	94.7	21.5	32.6	1.3	800	390.4	3,533
1965-66 .....	242.8	106.1	96.2	22.1	32.1	1.0	1,306	708.9	7,357
1966-67 .....	245.7	109.8	96.1	22.1	31.3	0.8	3,094	1,653.2	8,484
1967-68 .....	254.0	116.2	98.9	22.5	29.7	0.7	3,299	1,637.4	8,359
1968-69 .....	261.6	121.4	n.a.	n.a.	29.4	0.6	2,576	1,286.1	6,300
1969-70 .....	266.6	129.9	n.a.	n.a.	28.9	0.6	1,636	1,008.4	6,360

(a) At June; includes all industries except agriculture, defence and female private domestics. (b) Average employment including working proprietors during the year. (c) Permanent employees only. (d) Includes Northern Territory registrations.

## WAGES

Year	State Living Wage (a)		Commonwealth Basic Wage (a) (d)		Minimum Weekly Wage Rates (b)		Average Weekly Wage of Factory Employees (c)	
	Males	Females	Males	Females	Males	Females	Males	Females
	\$	\$	\$	\$	\$	\$	\$	\$
1911.....			5.10				4.38	1.59
1912.....			5.10				4.67	1.59
1913.....			5.10				4.90	1.69
1914.....			5.55		5.44	2.41	5.05	1.73
1915.....			6.35		5.47	2.45	4.93	1.63
1916.....	5.40		6.15		5.90	2.48	n.a.	n.a.
1917.....	5.40		5.85		6.31	2.78	5.58	1.80
1918.....	6.30	2.75	6.40		6.55	2.94	5.89	1.99
1919.....	6.30	3.00	7.00		7.04	3.32	6.07	2.15
1920.....	7.50	3.00	8.95		8.27	4.06	6.22	2.47
1921.....	7.95	3.50	7.95		8.94	4.52	7.31	2.88
1922.....	7.75	3.50	7.95		8.75	4.40	7.81	3.06
1923.....	7.85	3.50	8.55		9.08	4.63	7.80	3.19
1924.....	8.20	3.80	8.40		9.18	4.65	8.18	3.38
1925.....	8.55	3.95	8.60		9.43	4.88	8.38	3.52
1926.....	8.55	3.95	8.55		9.57	5.00	8.67	3.62
1927.....	8.55	3.95	8.80		9.66	4.99	9.18	3.84
1928.....	8.55	3.95	8.50		9.62	5.09	9.42	3.95
1929.....	8.55	3.95	8.85		9.72	5.13	9.33	4.00
1930.....	7.50	3.95	7.80		9.27	5.12	9.26	3.99
1931.....	6.30	3.15	5.81		7.50	4.39	8.43	3.61
1932.....	6.30	3.15	5.72		7.26	4.09	7.45	3.17
1933.....	6.30	3.15	5.96		7.34	4.10	7.32	3.10
1934.....	6.30	3.15	6.30		7.55	4.19	7.21	3.05
1935.....	6.60	3.15	6.70		7.79	4.24	7.38	3.12
1936.....	6.60	3.30	6.90		7.95	4.33	7.49	3.12
1937.....	7.40	3.65	7.40		8.58	4.68	7.89	3.20
1938.....	7.40	3.65	7.60		8.71	4.78	8.15	3.29
1939.....	7.80	3.80	7.70		9.41	4.96	8.49	3.32
1940.....	8.40	4.10	8.00		9.85	5.21	8.60	3.49
1941.....	8.70	4.35	8.40		10.58	5.54	9.32	3.89
1942.....	9.40	4.62	9.30		11.50	6.02	11.26	5.18
1943.....	9.40	4.62	9.40		11.61	6.12	12.07	6.05
1944.....	9.40	4.62	9.30		11.58	6.53	12.11	6.56
1945.....	9.40	4.62	9.30		11.60	6.72	11.74	6.34
1946.....	9.85	5.50	10.20		12.41	7.60	11.76	6.00
1947.....	10.60	5.90	10.60		13.78	8.80	12.74	6.52
1948.....	11.70	6.65	11.60		15.22	9.51	14.82	7.67
1949.....	12.50	6.85	12.60		16.44	10.10	16.99	8.76
1950.....	15.80	11.85	15.80	11.85	19.79	14.21	18.74	9.90
1951.....	19.50	14.60	19.50	14.60	23.60	17.02	22.43	12.38
1952.....	22.90	17.15	22.90	17.15	27.08	19.68	27.55	15.60
1953.....	23.10	17.30	23.10	17.30	27.35	19.91	30.00	17.38
1954.....	23.10	17.30	23.10	17.30	28.16	19.99	31.71	17.92
1955.....	23.10	17.30	23.10	17.30	28.50	20.18	33.97	18.35
1956.....	24.10	18.05	24.10	18.05	29.63	20.92	35.59	19.11
1957.....	25.10	18.80	25.10	18.80	30.69	21.95	36.67	19.52
1958.....	25.60	19.20	25.60	19.20	31.24	22.38	37.32	20.63
1959.....	27.10	20.30	27.10	20.30	33.99	23.92	38.17	20.90
1960.....	27.10	20.30	27.10	20.30	34.22	24.29	41.85	22.13
1961.....	28.30	21.20	28.30	21.20	35.46	25.20	43.28	22.78
1962.....	28.30	21.20	28.30	21.20	35.65	25.23	43.86	23.47
1963.....	28.30	21.20	28.30	21.20	36.40	25.52	45.71	23.86
1964.....	30.30	22.70	30.30	22.70	38.69	27.29	47.25	25.23
1965.....	30.30	22.70	30.30	22.70	39.48	27.75	51.72	26.39
1966.....	32.30	24.20	32.30	24.20	41.75	29.42	52.30	27.31
1967.....	33.30	25.20	(d)	(d)	43.79	31.32	55.39	28.89
1968.....	34.65	26.55	(d)	(d)	48.23	33.60	59.45	30.62
1969.....	34.65	26.55	(d)	(d)	50.69	35.70	n.a.	n.a.
1970.....	34.65	26.55	(d)	(d)	51.59	37.14	n.a.	n.a.

(a) At end of year.

(b) Adult rates, at end of year, for all industries excluding rural.

(c) Excludes drawings of working proprietors.

(d) Superseded by total wage from July 1967.

## STATISTICAL SUMMARY

## PRICES

Year	Retail Price Indexes: Adelaide						Agricultural Produce at Principal Markets		
	'C' Series (a)			Consumer (b)			Wheat (per bushel) (c)	Barley (per bushel)	Wool (per lb)
	Food and Groceries	Rent	All Groups	Food	Housing	All Groups			
							\$	\$	cents
1901.....	575								
1906.....	549								
1911.....	570						0.346	0.375	7.07
1912.....	645						0.379	0.400	6.36
1913.....	626						0.358	0.375	7.40
1914.....	683	611	699				0.367	0.250	7.21
1915.....	858	574	780				0.725	0.550	6.97
1916.....	835	573	798				0.475	0.325	8.97
1917.....	805	606	832				0.475	0.367	11.39
1918.....	862	656	887				0.475	0.442	11.96
1919.....	1,012	707	1,018				0.550	0.542	12.14
1920.....	1,225	783	1,164				0.900	0.600	11.76
1921.....	941	819	989				0.800	0.442	11.22
1922.....	937	852	954				0.504	0.383	9.96
1923.....	1,019	887	1,008				0.492	0.375	14.80
1924.....	1,002	942	1,015				0.467	0.333	18.33
1925.....	1,029	963	1,028				0.608	0.542	19.14
1926.....	1,045	927	1,026				0.621	0.400	12.45
1927.....	1,030	942	1,018				0.529	0.363	12.35
1928.....	993	1,022	1,027				0.544	0.496	14.47
1929.....	1,055	986	1,037				0.473	0.377	12.47
1930.....	937	916	952				0.433	0.308	7.57
1931.....	789	755	837				0.229	0.225	5.68
1932.....	761	691	802				0.317	0.296	5.73
1933.....	731	694	789				0.281	0.223	6.10
1934.....	767	700	806				0.263	0.242	11.37
1935.....	780	736	820				0.304	0.271	6.82
1936.....	798	795	839				0.383	0.223	9.93
1937.....	826	832	859				0.515	0.406	11.38
1938.....	861	868	888				0.356	0.352	9.40
1939.....	897	888	906				0.227	0.271	7.58
1940.....	900	892	936				0.406	0.354	9.95
1941.....	905	893	988				0.447	0.486	9.87
1942.....	1,046	893	1,075				0.456	0.332	9.79
1943.....	1,003	893	1,102				0.531	0.450	11.37
1944.....	993	892	1,098				0.618	0.432	11.32
1945.....	1,002	892	1,102				0.563	0.546	11.21
1946.....	1,006	894	1,120				0.802	0.633	11.24
1947.....	1,067	897	1,165				0.993	0.892	18.37
1948.....	1,230	903	1,277				1.543	1.685	29.90
1949.....	1,351	912	1,393	38.6	38.4	45.0	1.242	0.838	36.78
1950.....	1,494	929	1,521	41.7	40.0	48.4	1.442	1.127	48.14
1951.....	1,931	949	1,833	48.2	42.5	54.6	1.463	1.169	107.63
1952.....	2,380	1,055	2,159	62.5	47.6	66.8	1.650	1.627	53.77
1953.....	2,444	1,155	2,246	68.7	55.9	73.1	1.681	1.613	62.48
1954.....	2,525	1,174	2,277	71.2	61.5	74.7	1.452	1.017	62.68
1955.....	2,657	1,247	2,354	72.9	63.2	75.6	1.335	1.360	54.73
1956.....	2,871	1,358	2,466	76.2	67.6	78.1	1.350	1.060	46.98
1957.....	2,710	1,468	2,463	78.9	72.3	81.2	1.450	1.100	61.52
1958.....	2,768	1,592	2,536	76.9	74.9	81.8	1.456	1.188	46.76
1959.....	2,998	1,674	2,647	80.7	76.7	83.6	1.402	1.121	38.03
1960.....				84.6	78.3	86.2	1.465	1.010	44.85
1961.....				90.9	83.2	89.8	1.507	0.916	40.14
1962.....				87.7	85.9	89.5	1.516	1.121	41.59
1963.....				86.6	86.7	89.1	1.468	1.100	44.87
1964.....				88.8	88.7	90.2	1.433	1.114	54.22
1965.....				93.9	92.1	93.9	1.412	1.153	44.14
1966.....				97.1	95.7	97.0	1.501	1.176	46.71
1967.....				100.0	100.0	100.0	1.488	1.192	45.22
1968.....				104.7	102.1	102.9	1.602	1.190	37.59
1969.....				106.4	104.7	105.3	1.361	0.969	41.62
1970.....				107.1	109.3	108.2	1.451	0.854	34.03

(a) Base: Average all groups six capital cities 1923 to 1927 = 1,000.

(b) Base of each group 1966-67 = 100. Index numbers are for year ended 30 June in the year stated.

(c) Bulk wheat from 1962, previously bagged.



## METEOROLOGY

Year	Rainfall				Evapor- ation	Sunshine	Temperature		
	Agricultural Areas (a)		Adelaide				Adelaide		
	Wheat- growing Season (b)	Total	Days of Rain	Total	Total	Total	Extreme Maxi- mum	Extreme Mini- mum	Mean
	Inches	Inches	Days	Inches	Inches	Hours	°F	°F	°F
1841.....			93	17.96					
1846.....			114	26.89					
1851.....			128	30.95					
1856.....			118	24.93					
1861.....	20.66	27.83	147	24.04			109.0	35.0	63.4
1866.....	19.89	21.86	116	20.11			109.5	37.2	63.8
1871.....	18.53	23.55	137	23.25	52.94		111.4	37.4	64.0
1876.....	13.66	15.74	110	13.43	60.95		114.2	32.5	62.5
1881.....	15.07	18.13	135	18.02	55.97		105.8	35.2	62.1
1886.....	15.20	17.36	141	14.42	55.93	2,588.0	112.4	35.6	62.7
1891.....	13.34	16.13	113	14.01	52.03	2,752.7	102.7	36.2	62.2
1896.....	12.32	16.92	121	15.17	52.65	2,643.9	111.2	34.4	63.4
1901.....	16.11	18.26	124	18.01	58.81	2,522.6	110.0	35.2	63.5
1906.....	16.43	19.49	127	26.53	55.13	2,366.4	113.1	36.1	63.7
1911.....	10.35	14.83	127	16.03	48.14	2,415.0	102.8	34.9	62.9
1916.....	19.18	21.18	142	28.16	55.53	2,511.9	107.5	38.3	62.0
1921.....	13.43	19.72	100	22.64	58.19	2,658.0	109.6	37.0	64.7
1926.....	13.65	15.11	116	22.20	57.99	2,688.6	104.1	37.4	63.1
1927.....	9.04	11.39	101	16.92	59.67	2,670.8	110.0	36.1	63.0
1928.....	8.95	12.50	107	19.43	60.44	2,750.2	108.7	35.4	63.4
1929.....	8.79	12.05	119	17.51	59.82	2,544.9	104.2	35.0	62.2
1930.....	11.06	12.59	116	18.65	66.24	2,744.1	112.4	36.9	64.9
1931.....	12.76	14.38	145	22.26	59.74	2,534.5	114.6	37.6	62.3
1932.....	14.61	17.80	141	25.04	52.84	2,351.9	110.3	36.8	62.6
1933.....	11.40	13.79	130	22.12	55.52	2,487.7	107.7	36.7	62.2
1934.....	11.67	13.44	115	20.24	61.63	2,528.3	110.5	37.7	64.4
1935.....	11.73	14.80	140	23.45	57.69	2,411.2	107.8	37.9	62.9
1936.....	9.44	13.39	123	19.34	60.03	2,430.8	103.7	37.1	62.8
1937.....	11.94	16.62	128	23.01	62.62	2,294.1	105.9	37.7	63.3
1938.....	9.62	12.95	119	19.26	66.18	2,425.9	106.6	36.0	63.2
1939.....	13.45	16.88	139	23.29	65.99	2,521.2	117.7	34.7	63.3
1940.....	8.19	10.53	116	16.16	66.86	2,564.6	110.1	36.5	62.6
1941.....	11.80	17.61	126	22.56	63.14	2,471.8	110.0	37.9	62.5
1942.....	16.51	18.89	133	25.44	65.91	2,422.2	112.5	38.2	63.2
1943.....	10.71	13.47	135	17.84	62.81	2,416.7	112.2	36.8	61.6
1944.....	9.16	11.18	114	17.13	64.29	2,333.7	103.4	32.5	62.3
1945.....	11.19	14.10	105	17.85	59.94	2,431.2	107.0	34.0	62.0
1946.....	10.32	20.29	135	22.59	54.51	2,301.0	106.4	35.6	61.3
1947.....	13.87	18.64	145	21.89	61.93	2,311.3	105.3	38.0	62.5
1948.....	12.51	14.06	122	21.40	63.85	2,401.7	110.1	37.2	61.3
1949.....	12.48	14.71	119	18.23	58.74	2,317.7	100.4	36.6	60.5
1950.....	11.29	14.59	91	16.06	65.25	2,677.5	104.0	38.4	62.6
1951.....	16.94	18.88	135	25.44	64.78	2,338.7	104.9	36.6	62.5
1952.....	16.27	18.63	128	19.99	59.97	2,459.2	105.5	34.9	60.4
1953.....	12.92	15.87	121	20.00	67.40	2,584.7	106.4	39.0	61.9
1954.....	11.24	13.83	109	16.73	66.13	2,502.6	103.0	38.1	62.0
1955.....	15.71	19.36	134	24.58	66.03	2,396.1	109.0	38.4	62.1
1956.....	18.18	20.46	154	27.24	64.50	2,378.6	100.9	39.4	61.6
1957.....	8.67	10.06	110	16.71	68.34	2,672.5	105.7	38.2	62.2
1958.....	14.21	16.25	121	17.57	65.81	2,454.7	102.2	34.2	61.6
1959.....	6.28	9.53	88	11.32	68.89	2,591.9	110.0	37.5	63.2
1960.....	15.59	18.94	129	23.07	63.22	2,355.6	107.2	36.4	61.3
1961.....	11.99	13.45	122	14.91	n.a.	2,586.3	105.5	37.2	64.0
1962.....	10.24	13.59	125	17.96	n.a.	2,559.1	108.8	39.5	63.0
1963.....	14.93	16.95	118	24.43	63.76	2,369.1	103.8	38.0	62.6
1964.....	15.85	17.81	135	21.89	59.32	2,199.5	104.5	36.1	61.3
1965.....	10.51	11.52	111	13.34	64.89	2,439.1	101.9	36.7	63.2
1966.....	11.09	16.67	123	19.49	63.45	2,431.6	105.3	38.0	62.4
1967.....	6.37	8.67	89	10.11	76.32	2,841.3	102.2	39.0	63.1
1968.....	16.63	21.34	141	25.72	73.62	2,409.7	109.5	35.9	62.6
1969.....	11.07	16.34	112	20.68	70.20	2,664.7	105.9	39.0	62.0
1970.....	12.32	14.72	149	19.01	73.45	2,657.8	104.9	37.2	61.8

(a) From 1905 rainfall is the weighted average over agricultural areas, previously average of 50 selected stations. (b) Eight months April to November inclusive.

## LAND TENURE AND CULTIVATION

Year	Land Tenure			Rural Holdings	Area of Rural Holdings	Area under Crop		Area of Pastures Top-dressed	Area Under Irrigation
	Alienated and Set Apart	Under Lease				Manured	Total		
		Pastoral	Total						
	'000 acres	'000 acres	'000 acres	No.	'000 acres	'000 acres	'000 acres	'000 acres	'000 acres
1836-37	61								
1841-42	307						7		
1846-47	440						33		
1851-52	707	9,799					81		
1856-57	1,580	14,620					203		
1861-62	2,381	29,457					401		
1866-67	3,426	26,785					604		
1871-72	4,622	45,376					838		
1876-77	6,839	89,385					1,229		
1881-82	9,869	119,846					2,156		
1886-87	9,528	126,541					2,285		
1891-92	8,594	97,388					1,928		
1896-97	8,671	112,186					2,052		
1901-02	8,089	68,916	85,577			827	2,237		
1906-07	8,947	76,686	94,970			1,555	2,157		
1911-12	11,654	91,547	111,002	27,120	116,168	2,495	2,965		
1916-17	13,882	97,159	115,638	29,278	129,668	2,857	3,627		
1921-22	14,117	102,842	120,663	29,693	134,206	2,957	3,379		22.6
1922-23	14,210	99,594	117,686	29,942	131,689	3,088	3,575		26.3
1923-24	14,453	109,082	127,246	29,850	141,502	3,099	3,563		27.9
1924-25	14,457	108,797	126,694	29,776	139,438	3,100	3,557	67	35.3
1925-26	14,696	102,872	121,209	29,884	135,510	3,196	3,584	124	36.4
1926-27	14,993	101,962	120,830	29,654	135,580	3,534	3,884	162	35.4
1927-28	15,246	101,424	120,168	29,675	135,640	3,815	4,192	210	38.4
1928-29	15,698	100,425	119,349	29,953	134,782	4,251	4,660	250	39.2
1929-30	16,060	98,062	116,824	30,246	132,675	4,600	4,967	302	40.0
1930-31	16,272	94,176	113,117	30,449	129,569	4,921	5,426	215	43.5
1931-32	16,306	93,854	112,842	30,648	129,369	4,214	5,220	139	42.8
1932-33	16,253	97,412	116,281	30,724	132,673	4,408	5,167	151	42.6
1933-34	16,200	99,659	118,593	30,986	134,847	4,386	5,079	212	42.9
1934-35	16,086	102,084	121,506	31,123	137,918	3,950	4,629	361	39.6
1935-36	15,909	102,513	122,120	31,262	138,330	3,905	4,463	536	42.7
1936-37	15,757	101,091	120,871	31,321	136,978	4,001	4,578	904	42.3
1937-38	15,451	107,017	127,013	31,277	142,836	4,229	4,736	997	44.3
1938-39	15,297	109,304	129,140	31,280	144,682	4,281	4,724	1,095	43.6
1939-40	15,132	109,920	129,811	31,244	145,979	4,001	4,542	1,075	44.5
1940-41	14,766	109,551	129,663	30,961	144,207	3,777	4,254	1,049	46.3
1941-42	14,554	114,034	134,483	30,565	145,634	3,480	3,975	1,055	45.8
1942-43	14,157	110,879	131,560	27,934	145,443	2,625	3,437	945	n.a.
1943-44	14,023	110,808	131,899	27,826	144,526	1,926	2,761	705	n.a.
1944-45	13,936	113,157	134,398	27,867	137,486	2,289	3,179	725	n.a.
1945-46	13,914	113,617	135,010	27,635	142,505	3,036	3,824	854	42.2
1946-47	13,973	114,162	135,602	28,040	146,173	3,377	3,884	1,112	46.1
1947-48	14,067	114,201	135,503	27,597	142,393	3,377	3,851	1,391	42.6
1948-49	14,142	115,324	136,548	28,110	146,723	3,279	3,757	1,741	48.2
1949-50	14,473	115,630	137,132	27,900	146,563	3,122	3,617	1,792	49.1
1950-51	14,528	115,672	136,956	28,248	151,731	3,252	3,676	1,859	79.1
1951-52	14,447	115,795	137,811	28,698	151,785	3,173	3,696	2,150	58.4
1952-53	14,557	115,843	137,722	28,860	152,689	3,139	3,581	2,322	57.1
1953-54	14,670	118,059	140,008	29,220	150,315	3,336	3,778	2,826	62.1
1954-55	14,791	114,505	136,340	28,092	149,379	3,470	3,895	3,142	69.5
1955-56	14,353	117,085	139,640	28,585	149,965	3,405	3,972	3,499	71.0
1956-57	15,206	117,295	139,727	27,936	149,931	3,400	3,979	3,677	66.1
1957-58	15,342	115,715	138,370	27,971	152,045	3,463	3,907	4,005	81.2
1958-59	15,447	115,111	138,304	28,105	152,312	3,692	4,148	3,716	85.1
1959-60	15,533	121,772	145,377	28,527	155,437	3,679	4,059	3,471	100.9
1960-61	15,681	122,258	145,752	28,711	156,456	4,326	4,966	3,300	102.0
1961-62	15,751	122,122	145,796	28,886	156,897	4,063	4,509	3,583	108.4
1962-63	15,864	123,123	146,807	28,922	156,697	4,415	4,932	3,750	112.8
1963-64	15,961	122,718	146,382	28,711	158,905	4,788	5,380	3,993	117.9
1964-65	16,065	124,043	147,661	28,754	156,954	4,775	5,290	4,714	123.1
1965-66	16,111	126,830	150,422	28,759	159,394	4,869	5,293	5,093	128.8
1966-67	16,523	125,689	149,192	28,957	161,510	5,123	5,737	5,237	138.8
1967-68	16,543	127,269	149,530	29,058	160,765	5,033	5,609	5,130	173.2
1968-69	16,570	127,083	149,327	29,137	162,109	6,007	6,876	4,270	173.9
1969-70	16,601	127,132	149,951	29,035	162,692	5,284	5,947	4,962	186.0

## RURAL PRODUCTION

## Crop Areas and Yields

Year	Cereals for Grain						Hay (a)	Orchards (b) (c)	Vineyards (b)
	Wheat		Barley		Oats				
	Area	Yield per Acre	Area	Yield per Acre	Area	Yield per Acre	Area	Area	Area
	'000 acres	Bush	'000 acres	Bush	'000 acres	Bush		'000 acres	
1841-42.	4	20.77	1	20.00	1	25.00			
1846-47.	26	20.00	3	30.00	2	20.00			0.1
1851-52.	54	12.65	5	16.49	3	21.79			0.3
1856-57.	162	25.00	8	21.18	3	20.00	23	1.0	0.8
1861-62	311	10.98	11	15.81	2	20.24	63	1.8	3.9
1866-67	458	14.34	12	20.13	4	22.29	111	2.2	6.4
1871-72.	693	5.73	17	9.53	4	10.85	98	2.8	5.5
1876-77.	1,084	5.40	10	10.64	3	10.65	92	3.3	4.6
1881-82.	1,769	4.57	12	11.48	3	10.66	333	4.4	4.2
1886-87(d)	1,970	5.50	17	13.04	8	12.48	317	n.a.	5.3
1891-92.	1,552	4.15	11	9.35	13	6.40	304	8.9	12.3
1896-97.	1,693	1.66	14	7.44	40	4.72	339	11.7	18.3
1901-02.	1,743	4.60	16	15.68	35	13.54	370	16.3	20.9
1906-07.	1,686	10.36	28	17.47	57	15.72	298	18.2	22.6
1911-12.	2,191	9.29	41	17.25	108	12.51	521	23.2	24.0
1916-17.	2,778	16.46	104	16.74	152	12.13	483	28.8	29.2
1921-22.	2,384	10.46	171	19.19	125	10.37	559	32.3	41.4
1926-27.	2,768	12.84	257	18.05	152	11.26	496	31.6	50.3
1927-28.	2,941	8.18	219	13.67	197	7.00	533	31.0	50.7
1928-29.	3,446	7.79	247	18.53	207	8.40	498	30.8	51.8
1929-30.	3,646	6.40	305	15.25	278	5.63	544	30.1	52.3
1930-31.	4,181	8.34	252	15.72	218	9.52	613	29.6	52.2
1931-32.	4,071	11.81	242	18.87	206	11.08	539	29.1	52.5
1932-33.	4,067	10.43	314	19.31	174	10.27	461	29.1	52.5
1933-34.	3,822	9.26	307	17.09	265	7.88	507	28.9	52.9
1934-35.	3,188	8.61	317	17.94	367	6.57	561	29.2	53.4
1935-36.	2,989	10.58	394	16.49	300	7.94	566	29.1	54.2
1936-37.	3,058	9.39	305	13.99	415	5.70	539	29.8	56.1
1937-38.	3,162	13.73	411	21.02	332	8.91	562	29.9	57.4
1938-39.	3,080	10.28	457	16.50	267	9.00	519	28.9	58.0
1939-40.	2,735	15.02	504	19.78	349	11.64	532	29.1	58.2
1940-41.	2,560	6.97	471	10.14	473	3.87	404	29.4	58.4
1941-42.	2,326	13.12	478	24.49	291	13.04	558	29.5	58.0
1942-43.	2,009	18.18	298	20.20	263	12.81	426	29.5	58.2
1943-44.	1,534	13.49	261	19.34	224	10.22	312	25.5	57.3
1944-45.	1,623	5.70	360	8.85	334	3.94	428	26.5	56.9
1945-46.	2,165	9.72	442	17.12	370	8.60	484	27.2	57.4
1946-47.	2,519	11.08	502	16.78	252	11.01	329	28.1	58.2
1947-48.	2,375	13.70	562	27.32	309	17.47	296	28.3	58.9
1948-49.	2,063	12.67	698	17.35	287	9.23	234	29.7	59.8
1949-50.	1,896	14.95	694	18.34	261	13.25	295	26.9	60.3
1950-51.	1,848	16.74	765	21.87	271	13.02	261	28.7	62.0
1951-52.	1,613	16.92	832	20.23	387	13.95	257	29.4	61.2
1952-53.	1,544	21.97	938	27.63	369	18.05	214	28.6	60.6
1953-54.	1,528	19.90	1,122	25.40	280	15.42	262	29.8	62.1
1954-55.	1,689	18.63	1,020	18.02	340	13.27	257	30.5	60.6
1955-56.	1,609	17.96	1,042	23.61	425	17.13	326	33.0	59.9
1956-57.	1,438	21.85	1,222	27.83	427	19.47	299	34.0	57.4
1957-58.	1,331	11.20	1,212	14.48	427	8.01	291	35.3	57.4
1958-59.	1,407	22.76	1,332	28.27	481	24.93	420	37.2	56.7
1959-60.	1,549	7.70	1,290	9.19	505	4.95	245	37.4	56.9
1960-61.	1,969	23.56	1,556	27.15	512	22.41	393	37.7	56.9
1961-62.	2,229	15.19	1,271	16.75	324	13.57	209	38.5	57.8
1962-63.	2,595	14.77	1,053	17.10	416	13.88	287	40.4	58.3
1963-64.	2,802	19.26	1,123	21.67	501	18.27	358	41.7	58.7
1964-65.	2,727	19.37	1,095	24.60	444	20.23	314	43.0	58.9
1965-66.	2,745	14.56	1,098	16.86	455	12.37	299	44.0	58.7
1966-67.	2,960	18.18	1,107	21.41	509	20.19	482	44.2	57.1
1967-68.	2,864	9.39	1,157	10.70	525	6.29	429	45.1	58.1
1968-69.	3,748	22.19	1,412	20.92	516	23.07	615	44.5	60.6
1969-70.	3,210	18.43	1,384	22.01	372	17.94	384	44.8	64.8

(a) Wheat only to 1906-07, thence all kinds.

(b) Bearing and non-bearing.

(c) From 1949-50, private orchards and those no longer worked have been omitted.

(d) Statistics not collected and particulars estimated.

### RURAL PRODUCTION

#### Livestock and Associated Produce; Farm Machinery

Year	Livestock Numbers				Wool Production	Milk Production	Slaughtering		Farm Machinery		
	Sheep	Cattle		Horses			Sheep and Lambs	Cattle and Calves	Tractors	Shearing Machines	Milking Machines
		Total	Dairy Cows								
	'000	'000	'000	'000	'000 lb	'000 gal	'000	'000	No.	No.	No.
1841-42 ..	250	21		1							
1846-47 ..	681	57		2							
1851-52 ..	1,250	100		7							
1856-57 ..	1,962	273		22							
1861-62 ..	3,038	265		53	13,164						
1866-67 ..	3,912	124		71	19,740						
1871-72 ..	4,412	143		78	25,909						
1876-77 ..	6,133	219		107	42,445						
1881-82 ..	6,804	294		157	48,762						
1886-87 ..	6,542	285		166	50,561						
1891-92 ..	7,646	399	80	189	57,613						
1896-97 ..	6,324	337	84	180	51,936						
1901-02 ..	5,012	225	75	165	44,553						
1906-07 ..	6,625	326	98	207	48,928						
1911-12 ..	6,172	394	122	260	60,345	28,000	1,276	87			
1916-17 ..	5,091	289	114	257	37,534	30,000	686	62			
1921-22 ..	6,257	419	166	268	57,764	41,400	1,208	95			
1922-23 ..	6,305	426	170	268	58,699	42,000	1,291	123			
1923-24 ..	6,597	413	169	264	57,882	47,600	956	140			
1924-25 ..	6,359	400	145	255	62,439	45,400	933	151	882		
1925-26 ..	6,810	373	136	244	69,007	41,400	1,028	155	1,252		
1926-27 ..	7,284	340	127	234	72,365	40,400	1,091	143	1,820		420
1927-28 ..	7,542	316	118	224	78,370	37,900	1,210	142	2,503		389
1928-29 ..	7,080	263	109	206	74,616	35,700	1,263	128	2,979		370
1929-30 ..	6,186	205	104	189	67,301	34,800	1,243	118	3,730		356
1930-31 ..	5,981	219	110	184	63,479	39,000	1,309	90	3,991		367
1931-32 ..	6,609	265	128	185	67,021	50,000	1,379	81	3,992		380
1932-33 ..	7,713	313	149	190	75,728	58,500	1,279	89	4,067		391
1933-34 ..	7,941	353	164	197	79,289	54,400	1,495	104	4,072		389
1934-35 ..	7,885	346	170	199	77,791	53,400	1,591	140	4,122		378
1935-36 ..	7,946	335	174	197	81,709	59,000	1,643	154	4,292		354
1936-37 ..	7,905	328	170	201	76,604	63,700	1,697	166	4,563		409
1937-38 ..	8,904	324	165	197	86,606	69,100	1,589	167	5,312		532
1938-39 ..	9,937	319	165	196	102,888	72,500	2,007	160	5,969		684
1939-40 ..	9,941	351	173	190	105,266	77,300	2,094	151	6,154		829
1940-41 ..	10,263	377	179	182	106,647	78,800	2,164	157	6,351		1,090
1941-42 ..	10,246	399	179	171	105,124	78,900	2,070	154	n.a.		n.a.
1942-43 ..	10,371	424	185	165	108,637	78,600	2,272	171	6,705	2,976	1,659
1943-44 ..	10,360	415	188	154	115,464	78,200	2,480	189	7,064	3,297	1,963
1944-45 ..	8,474	391	187	133	106,708	72,200	3,065	175	8,044	3,770	2,206
1945-46 ..	6,787	374	176	116	73,604	79,400	2,017	148	9,211	3,978	2,349
1946-47 ..	7,959	424	187	109	93,020	93,900	1,662	146	9,456	4,306	2,839
1947-48 ..	9,055	445	197	101	116,450	92,500	1,665	148	9,664	4,932	3,238
1948-49 ..	9,366	461	203	94	114,905	91,300	2,011	189	11,271	5,817	3,665
1949-50 ..	9,477	464	203	83	121,249	89,400	2,317	201	13,709	6,846	4,198
1950-51 ..	10,167	433	184	71	125,384	83,500	2,022	218	16,128	8,134	4,590
1951-52 ..	11,470	437	176	63	135,484	86,500	1,547	216	18,184	9,054	4,909
1952-53 ..	12,037	483	183	57	158,658	84,200	2,353	187	19,750	9,733	5,418
1953-54 ..	11,838	491	192	52	145,509	85,000	2,637	220	20,842	10,302	5,876
1954-55 ..	12,817	524	199	49	155,761	90,700	2,799	233	23,110	11,452	6,363
1955-56 ..	13,585	566	195	44	173,697	90,300	2,358	227	24,345	12,134	6,920
1956-57 ..	14,984	622	195	41	188,808	89,900	2,329	252	26,012	12,690	7,208
1957-58 ..	15,237	597	191	36	185,843	80,600	3,278	283	27,288	13,280	7,344
1958-59 ..	15,634	576	188	33	186,842	82,100	3,145	287	28,532	13,778	7,537
1959-60 ..	14,025	500	170	30	198,289	78,600	3,899	238	28,965	13,973	7,575
1960-61 ..	14,952	561	170	27	177,413	87,000	2,784	174	30,674	14,317	7,589
1961-62 ..	16,415	659	183	26	206,984	95,500	3,140	201	31,788	14,532	7,707
1962-63 ..	15,737	679	190	25	207,344	95,400	3,467	254	31,671	14,595	7,553
1963-64 ..	16,402	694	185	(a)	210,500	97,500	2,996	279	33,231	14,885	7,438
1964-65 ..	17,289	697	182	(a)	215,736	102,300	3,100	275	34,164	15,172	7,328
1965-66 ..	17,993	690	176	(a)	229,633	98,400	3,474	277	33,998	15,386	7,040
1966-67 ..	17,864	687	170	16	237,493	98,700	3,358	265	35,829	15,392	6,634
1967-68 ..	16,405	695	157	(a)	222,667	88,800	4,019	245	36,590	15,758	6,645
1968-69 ..	18,392	865	163	(a)	238,120	102,800	2,977	220	36,574	15,693	6,263
1969-70 ..	19,747	1,026	149	16	275,004	106,200	4,232	249	37,264	15,746	5,947

(a) Not collected.

MINING AND FACTORY PRODUCTION

Year	Mining				Factories		
	Principal Minerals Produced			Value of Production (a)	Number of Establishments	Value of Land and Buildings, Plant and Machinery	Value of Production
	Copper Ore and Concentrate	Coal	Iron Ore				
	tons	'000 tons	'000 tons	\$'000		\$'000	\$'000
1846.....	6,461			285			
1851.....	7,717			622			
1856.....	11,791			825			
1861.....	11,259			920			
1866.....	23,287			1,657			
1871.....	26,522			1,347			
1876.....	28,145			1,205			
1881.....	25,462			842			
1886.....	18,417			554			
1891.....	16,627		7	551			
1896.....	4,951		—	496			
1901.....	8,605		—	1,079			
1906.....	8,208		75	1,652			
1911.....	5,922		42	900	1,314	11,159	9,148
1916.....	7,279		188	2,504	1,266	12,782	9,748
1921.....	1,532		507	2,086	1,438	17,938	14,556
1922.....	1,185		51	477	1,432	9,607	23,858
1923.....	3,523		384	1,062	1,609	10,843	26,904
1924.....	405		580	1,176	1,698	13,242	29,651
1925.....	570		587	1,342	1,711	14,411	32,144
1926.....	231		584	2,924	1,791	31,685	25,348
1927.....	201		722	3,254	1,807	33,900	27,311
1928.....	192		618	2,755	1,860	36,415	26,975
1929.....	277		848	3,270	1,844	38,633	25,137
1930.....	99		928	2,882	1,814	38,447	21,953
1931.....	22		289	1,297	1,644	37,203	15,510
1932.....	—		538	1,885	1,662	35,314	13,924
1933.....	72		721	2,456	1,710	34,733	15,709
1934.....	207		1,244	3,724	1,733	34,302	17,283
1935.....	256		1,869	5,113	1,803	34,483	19,114
1936.....	451		1,887	5,241	1,895	35,098	23,339
1937.....	340		1,866	5,244	1,916	34,528	24,543
1938.....	254		2,245	6,304	1,980	35,564	27,640
1939.....	110		2,572	7,294	2,067	36,921	27,358
1940.....	308		2,313	7,077	2,265	41,291	28,807
1941.....	605		2,240	7,074	2,230	51,744	33,832
1942.....	392	2	2,122	6,342	2,167	66,948	49,132
1943.....	102	—	2,183	6,287	2,134	70,643	56,732
1944.....	135	35	2,029	6,085	2,149	72,089	56,823
1945.....	134	41	1,520	4,917	2,182	69,665	54,530
1946.....	—	135	1,818	6,101	2,395	74,930	51,203
1947.....	—	193	2,146	7,253	2,707	74,136	62,133
1948.....	4	240	2,035	7,514	2,865	81,861	77,339
1949.....	3	345	1,448	6,236	2,927	90,019	87,443
1950.....	—	261	2,350	8,857	3,046	98,436	104,706
1951.....	2	388	2,401	9,875	3,141	100,123	135,618
1952.....	5	418	2,684	12,094	3,245	121,367	166,493
1953.....	2	448	2,591	12,406	3,339	144,029	178,378
1954.....	3	495	2,867	17,160	3,577	166,735	200,443
1955.....	—	455	3,044	(b) 41,419	3,750	188,555	222,055
1956.....	12	481	3,587	47,853	3,908	223,900	241,872
1957.....	39	609	3,389	46,352	4,063	254,380	253,532
1958.....	52	755	3,353	47,076	4,168	280,840	266,570
1959.....	66	690	3,423	49,332	4,235	302,055	279,620
1960.....	30	885	3,437	50,870	4,684	351,745	325,947
1961.....	8	1,115	3,991	58,242	5,042	401,658	340,123
1962.....	4	1,392	3,510	53,958	5,519	449,600	347,828
1963.....	16	1,512	4,242	62,431	5,766	506,571	379,142
1964.....	54	1,736	4,367	67,597	5,826	560,908	427,356
1965.....	114	2,016	4,392	67,863	5,887	645,469	498,588
1966.....	141	2,021	4,799	72,342	6,065	699,989	527,477
1967.....	1,447	2,045	4,572	69,345	6,222	767,310	563,764
1968.....	510	2,078	5,478	77,398	6,255	813,610	631,104

(a) Value at site of production. Quarries included from 1916.

(b) Comparability affected by revaluation of iron ore.

## GROSS VALUE OF RURAL PRODUCTION

Year	Agricultural				Pastoral		Dairying	Total Rural Production
	Wheat	Barley	Vine and Orchard Fruit	Total	Wool (a)	Total		
	\$'000	\$'000	\$'000	\$'000	\$'000	\$'000	\$'000	\$'000
1909-10 .....	9,635	239	1,330	14,761	4,394	6,231	1,492	23,365
1910-11 .....	8,419	174	1,572	14,186	4,514	7,087	1,715	24,004
1911-12 .....	7,717	254	1,599	14,965	3,836	5,789	1,693	23,535
1912-13 .....	7,703	466	1,871	15,817	4,232	6,260	1,643	24,841
1913-14 .....	6,210	324	1,632	12,400	3,990	5,865	1,705	21,136
1914-15 .....	2,557	247	1,155	8,203	2,878	3,462	1,601	14,342
1915-16 .....	16,214	521	2,244	24,813	3,260	2,441	1,809	30,117
1916-17 .....	21,729	599	1,653	27,677	4,274	11,200	2,759	42,909
1917-18 .....	13,629	683	2,416	20,583	5,948	12,269	2,874	37,117
1918-19 .....	12,615	1,262	2,859	22,692	7,258	11,774	3,093	39,009
1919-20 .....	13,482	1,451	3,530	27,456	7,332	10,449	3,413	43,193
1920-21 .....	27,407	1,681	3,811	39,963	5,874	11,248	4,666	58,287
1921-22 .....	12,577	1,227	3,491	23,221	5,752	8,296	3,678	37,273
1922-23 .....	14,152	1,364	3,768	26,292	8,688	11,792	3,959	44,226
1923-24 .....	16,124	1,065	3,962	28,312	10,612	15,479	4,970	50,961
1924-25 .....	18,572	1,648	4,399	30,636	11,952	16,276	4,305	53,609
1925-26 .....	17,979	1,656	3,352	28,307	8,591	12,930	4,171	47,629
1926-27 .....	19,052	1,685	4,082	30,181	8,937	12,140	3,895	48,357
1927-28 .....	13,247	1,497	3,394	23,257	11,338	14,584	4,125	44,464
1928-29 .....	12,845	1,737	3,909	23,880	9,308	12,472	3,810	42,375
1929-30 .....	10,243	1,448	3,819	21,059	5,098	8,183	3,892	35,055
1930-31 .....	8,091	893	3,241	15,708	3,608	5,801	3,121	26,335
1931-32 .....	17,163	1,363	3,442	25,291	3,843	5,452	3,140	35,444
1932-33 .....	13,097	1,371	3,463	20,921	4,619	5,834	3,654	32,030
1933-34 .....	10,933	1,280	3,618	19,533	9,013	10,608	3,108	34,776
1934-35 .....	10,318	1,553	3,882	19,965	5,309	7,706	3,091	32,489
1935-36 .....	13,135	1,457	3,953	22,863	8,116	10,885	3,797	39,126
1936-37 .....	14,955	1,766	4,191	26,044	8,720	12,315	4,310	44,366
1937-38 .....	15,665	3,040	4,964	29,453	8,141	11,443	5,291	48,241
1938-39 .....	8,580	2,046	4,056	20,008	7,802	12,327	5,171	39,613
1939-40 .....	16,692	3,524	4,637	30,132	10,470	14,792	5,585	52,487
1940-41 .....	8,379	2,321	4,873	20,167	10,532	14,757	6,079	43,134
1941-42 .....	13,913	4,490	4,725	30,142	10,294	13,875	6,735	53,016
1942-43 .....	19,399	2,709	6,481	35,423	12,359	16,917	7,917	63,091
1943-44 .....	12,765	2,188	9,159	32,088	13,067	18,277	8,807	63,003
1944-45 .....	6,065	1,931	6,283	23,548	11,963	17,928	8,880	54,810
1945-46 .....	17,490	4,956	7,729	40,434	8,275	14,535	9,959	69,399
1946-47 .....	27,685	7,598	8,283	51,209	17,092	22,602	10,950	90,106
1947-48 .....	50,154	26,228	9,677	99,477	32,606	37,487	12,525	155,615
1948-49 .....	32,450	10,242	10,087	64,138	40,268	47,636	13,440	131,527
1949-50 .....	40,834	14,524	10,616	81,707	56,268	63,058	16,148	167,594
1950-51 .....	45,587	19,803	13,720	97,871	132,494	139,895	15,500	259,627
1951-52 .....	45,288	27,706	20,382	120,507	72,394	86,034	21,145	234,587
1952-53 .....	57,302	42,128	19,161	139,160	97,158	109,154	23,527	279,982
1953-54 .....	43,939	28,804	20,788	115,744	88,868	105,950	24,238	254,537
1954-55 .....	41,591	23,243	17,426	104,914	83,204	101,059	25,037	239,022
1955-56 .....	38,514	25,227	20,335	110,570	79,822	100,882	30,826	250,685
1956-57 .....	44,846	34,022	23,265	129,994	114,578	138,118	29,003	305,365
1957-58 .....	20,970	19,573	24,435	90,089	84,708	111,027	26,384	235,337
1958-59 .....	43,791	39,889	23,984	140,858	67,595	99,135	32,103	280,007
1959-60 .....	16,495	10,999	21,394	71,092	85,382	123,351	29,454	231,751
1960-61 .....	68,001	37,977	24,525	161,437	70,484	94,451	30,306	294,087
1961-62 .....	51,515	22,952	27,051	124,022	85,801	111,850	29,848	273,451
1962-63 .....	56,285	19,152	25,857	128,417	92,514	127,386	31,968	295,043
1963-64 .....	77,660	26,399	29,567	165,334	113,409	150,466	34,267	358,802
1964-65 .....	74,550	30,135	36,200	178,132	94,328	135,916	37,533	360,507
1965-66 .....	59,559	20,234	31,411	144,017	103,635	152,224	39,293	345,015
1966-67 .....	79,612	26,912	36,779	184,090	104,588	169,226	40,303	404,864
1967-68 .....	42,183	12,818	32,423	127,288	79,925	129,504	37,163	306,222
1968-69 .....	112,551	25,657	37,815	221,097	95,054	136,070	39,016	408,842
1969-70 .....	84,841	23,618	43,130	186,593	91,224	148,939	45,415	392,932

(a) Shares of profits from sale of wool under war-time disposal schemes excluded.

## NET VALUE OF PRODUCTION

Year	Rural				Other Primary (a)	Mining and Quarrying (a)	Factories	Total Value of Production
	Agricultural	Pastoral	Dairying	Total				
	\$'000	\$'000	\$'000	\$'000	\$'000	\$'000	\$'000	\$'000
1925-26 .....	19,374	11,497	2,988	34,648	1,537	2,684	25,348	64,218
1926-27 .....	19,755	10,697	2,955	34,098	1,618	2,924	27,311	65,950
1927-28 .....	13,661	12,861	3,146	30,858	1,784	3,254	26,975	62,872
1928-29 .....	12,840	10,912	2,721	27,514	1,639	2,755	25,137	57,045
1929-30 .....	10,521	6,795	2,988	21,189	1,685	3,270	21,953	48,098
1930-31 .....	4,368	4,684	2,285	12,051	1,304	2,882	15,510	31,747
1931-32 .....	16,681	4,450	2,435	24,259	1,357	1,297	13,924	40,836
1932-33 .....	12,565	4,775	2,839	20,758	1,458	1,885	15,709	39,809
1933-34 .....	11,820	9,122	2,278	23,768	1,445	2,456	17,283	44,951
1934-35 .....	12,751	6,363	2,242	22,121	1,460	3,724	19,114	46,419
1935-36 .....	14,673	9,205	2,786	27,242	1,489	4,739	23,339	56,809
1936-37 .....	18,115	10,435	3,176	32,270	1,683	4,874	24,543	63,370
1937-38 .....	18,320	9,713	3,782	32,510	1,758	4,941	27,640	66,849
1938-39 .....	10,978	10,110	3,886	25,903	1,722	5,909	27,358	60,891
1939-40 .....	19,482	12,413	4,388	37,412	1,931	6,887	28,807	75,037
1940-41 .....	12,290	12,427	4,204	29,862	2,062	6,659	33,832	72,415
1941-42 .....	19,314	11,559	4,276	36,181	2,495	6,595	49,132	94,402
1942-43 .....	24,495	14,265	6,207	46,688	2,793	5,899	56,732	112,112
1943-44 .....	22,086	15,577	6,991	47,063	2,961	5,949	56,823	112,796
1944-45 .....	13,995	15,391	6,912	39,113	2,886	5,870	54,530	102,399
1945-46 .....	29,935	12,396	7,652	52,640	3,417	4,756	51,203	112,017
1946-47 .....	39,525	19,170	8,484	70,571	4,124	5,937	62,133	142,765
1947-48 .....	83,901	33,861	9,970	131,832	4,858	7,037	77,339	221,066
1948-49 .....	47,901	42,913	10,511	105,545	5,850	7,194	87,443	206,032
1949-50 .....	65,579	57,116	13,637	140,976	5,814	5,882	104,706	257,378
1950-51 .....	72,805	131,594	12,629	221,425	6,944	8,375	135,618	372,362
1951-52 .....	93,807	77,929	17,714	193,792	8,862	9,292	166,493	378,439
1952-53 .....	102,488	99,837	18,854	225,741	10,363	10,305	178,378	424,787
1953-54 .....	83,399	94,847	20,514	203,296	11,598	10,075	200,443	425,412
1954-55 .....	78,361	90,440	21,330	193,795	11,702	14,202	222,055	441,754
1955-56 .....	82,542	89,249	26,547	202,430	12,151	(b) 37,302	241,872	(b) 493,755
1956-57 .....	99,376	124,187	25,022	252,554	11,966	43,008	253,532	561,060
1957-58 .....	64,635	89,726	15,651	173,506	10,287	41,249	266,570	491,612
1958-59 .....	101,141	76,849	18,725	200,694	11,254	42,458	279,620	534,025
1959-60 .....	48,492	100,135	18,281	170,450	10,694	44,311	325,947	551,402
1960-61 .....	116,647	72,237	16,926	208,842	11,012	45,773	340,123	605,751
1961-62 .....	90,933	91,256	19,826	204,484	10,911	52,623	347,828	615,847
1962-63 .....	93,357	103,991	19,741	218,828	11,574	49,603	379,142	659,146
1963-64 .....	125,180	125,979	21,195	274,720	12,279	57,836	427,356	772,191
1964-65 .....	134,239	110,054	25,005	271,350	14,173	62,727	498,588	846,837
1965-66 .....	105,657	123,757	25,127	256,934	15,817	62,727	527,477	862,955
1966-67 .....	137,042	134,608	25,238	300,112	14,941	66,909	563,764	945,726
1967-68 .....	90,903	98,722	22,169	214,300	15,482	63,492	631,104	925,171
1968-69 .....	161,605	106,329	23,253	293,682	16,120	71,618	n.a.	n.a.
1969-70 .....	133,678	116,956	30,936	284,217	17,253	n.a.	n.a.	n.a.

(a) To 1934-35, local value, i.e. gross value less marketing costs.

(b) Comparability affected by revaluation of iron ore.

**TRADE**  
**Overseas Exports**

Year	Value of Exports					Proportion of Total Exports Classified by Principal Countries of Destination				
	Total	Wheat and Flour	Barley	Wool	Minerals (a)	Japan	New Zealand	U.K.	U.S.A.	Other Countries
	\$'000	\$'000	\$'000	\$'000	\$'000	%	%	%	%	%
1861.....	1,837	76		1,302	362		3.42	89.46		7.12
1866.....	2,837	146		1,518	1,030		4.62	81.48	2.44	11.46
1871.....	3,630	578		1,948	744		4.00	89.62	n.a.	6.38
1876.....	5,928	2,146		2,884	658		1.96	89.58	0.07	8.39
1881.....	6,311	1,846		3,496	488		0.71	82.03	—	17.26
1886.....	5,877	420		3,508	1,126		0.69	86.90	0.04	12.37
1891.....	11,197	2,728		3,776	3,714	0.01	0.29	80.82	0.90	17.98
1896.....	8,111	222		3,038	3,878	1.38	0.48	56.39	0.28	41.47
1901.....	8,866	2,232		2,208	3,252	0.07	0.65	51.62	0.10	47.56
1906.....	13,742	4,780		3,360	3,574	—	0.26	51.68	0.24	47.82
1911.....	20,350	7,671		4,007	6,195	0.04	0.17	45.96	0.13	53.70
1915-16.....	12,272	3,511	19	2,824	4,747	—	1.01	42.92	21.15	34.92
1920-21.....	35,339	28,675	1,175	6,035	828	—	1.11	59.40	1.16	8.33
1921-22.....	29,495	16,281	520	7,051	2,998	1.47	0.71	45.62	2.59	49.61
1922-23.....	27,173	8,779	700	7,794	6,148	2.68	0.69	40.97	3.97	51.69
1923-24.....	33,782	13,754	564	9,289	6,564	8.01	1.53	40.98	2.46	47.02
1924-25.....	38,450	17,234	758	10,140	6,412	2.54	2.99	45.03	1.54	47.90
1925-26.....	38,900	14,825	275	8,865	10,745	6.88	1.70	51.94	1.16	38.32
1926-27.....	34,246	14,189	703	8,297	6,971	2.25	1.47	44.30	0.93	51.05
1927-28.....	36,060	10,831	464	9,788	8,991	2.23	0.58	45.87	1.80	49.52
1928-29.....	29,623	7,822	422	8,463	8,027	0.43	0.58	44.64	1.12	53.23
1929-30.....	30,019	7,734	155	4,487	9,211	3.30	0.63	58.25	1.59	36.23
1930-31.....	20,123	6,078	685	3,006	5,656	2.38	0.81	54.11	0.79	41.91
1931-32.....	24,495	11,803	826	3,243	3,283	3.34	0.75	58.69	0.63	36.59
1932-33.....	25,634	10,450	640	4,579	3,787	7.91	0.65	61.78	0.14	29.52
1933-34.....	25,435	5,463	588	7,526	5,562	4.90	1.24	66.85	0.39	26.61
1934-35.....	23,670	8,279	691	4,881	4,321	7.26	1.58	61.66	0.77	28.73
1935-36.....	30,762	9,020	707	7,561	6,860	6.66	2.05	67.44	1.11	22.74
1936-37.....	33,496	9,890	864	8,144	7,320	2.73	1.52	68.26	2.23	25.26
1937-38.....	38,114	13,848	1,493	6,576	7,909	1.01	1.31	71.37	0.99	25.32
1938-39.....	29,682	6,061	559	7,069	7,107	1.59	2.42	67.76	1.06	27.17
1939-40.....	31,916	4,971	727	10,726	6,317	1.91	1.93	75.40	0.88	19.88
1940-41.....	26,393	8,617	226	6,656	2,606	5.29	3.46	50.46	15.48	25.31
1941-42.....	29,624	3,863	338	11,596	6,220	1.01	3.39	32.02	34.14	29.44
1942-43.....	18,847	4,085	122	6,843	2,084	—	10.61	45.27	15.12	29.00
1943-44.....	31,170	10,504	410	8,509	2,313	—	9.18	40.36	8.61	41.85
1944-45.....	38,334	13,175	115	8,376	5,589	—	6.30	42.34	13.18	38.18
1945-46.....	40,307	7,407	718	14,917	6,550	—	4.95	25.45	26.43	43.17
1946-47.....	65,023	12,304	2,998	16,095	16,138	0.01	5.37	39.47	8.86	46.29
1947-48.....	105,805	24,507	16,030	25,608	17,460	—	4.44	39.01	8.51	48.04
1948-49.....	138,866	38,990	11,952	40,619	24,230	0.07	2.31	44.37	8.04	45.21
1949-50.....	127,864	23,227	10,564	49,621	23,262	2.95	6.38	42.42	7.63	40.62
1950-51.....	215,348	36,852	14,662	109,900	29,893	5.90	2.39	39.58	14.41	37.72
1951-52.....	194,501	42,155	18,035	65,806	42,995	4.60	7.26	39.36	14.65	34.13
1952-53.....	245,897	36,062	30,975	87,135	56,007	8.17	3.32	45.12	12.93	30.46
1953-54.....	220,498	30,518	24,465	78,817	54,059	6.35	5.80	41.66	10.57	35.62
1954-55.....	190,158	24,075	15,794	69,195	50,620	5.05	6.59	40.78	11.57	36.01
1955-56.....	195,332	26,266	14,069	70,063	53,972	6.71	7.47	38.70	10.71	36.41
1956-57.....	245,848	32,558	18,535	98,924	63,707	13.62	7.40	31.73	13.09	34.16
1957-58.....	199,764	24,868	17,183	73,082	50,249	11.23	7.85	31.50	9.32	40.10
1958-59.....	181,831	23,656	20,404	63,208	38,682	13.25	7.86	34.81	8.50	35.58
1959-60.....	181,652	19,028	12,251	74,830	38,085	12.91	4.30	32.08	7.91	42.80
1960-61.....	198,557	36,598	19,219	64,328	44,203	18.11	5.60	27.55	4.71	44.03
1961-62.....	243,975	47,819	23,422	83,107	51,374	14.80	4.14	25.83	8.56	46.67
1962-63.....	212,945	32,603	6,968	83,400	47,555	16.45	4.57	25.87	8.69	44.42
1963-64.....	322,159	76,337	13,828	107,398	63,489	17.59	4.83	26.63	5.99	44.96
1964-65.....	302,242	53,256	15,247	92,535	79,005	17.22	5.06	25.82	7.49	44.41
1965-66.....	296,276	45,864	7,050	94,486	76,896	18.38	5.89	22.81	10.37	42.55
1966-67.....	325,170	55,675	13,056	98,013	76,855	20.43	4.69	15.46	8.85	50.57
1967-68.....	282,767	31,487	2,321	77,008	88,579	21.82	5.04	18.20	11.03	43.91
1968-69.....	300,934	27,421	11,683	84,747	92,806	25.52	4.55	16.46	9.78	43.69
1969-70.....	417,030	59,457	16,133	81,797	119,292	19.02	5.58	17.03	9.41	48.96

(a) Rocks, minerals and hydrocarbons, pig iron, pig lead, other lead and lead-base alloys, refined and unrefined silver.



## TRADE

## Overseas Imports; Retail Sales

Year	Value of Imports		Proportion of Total Imports Classified by Principal Countries of Origin				Value of Retail Sales of Goods	
	Total	Metals, Metal Manufactures, and Machinery	Canada	U.K.	U.S.A.	Other Countries	Total Excluding Motor Vehicles etc.	Motor Vehicles etc.
	\$'000	\$'000	%	%	%	%	\$m	\$m
1861.....	2,756	310		80.14	0.32	19.54		
1866.....	4,193	570		89.69	1.80	8.51		
1871.....	2,891	342		81.85	1.45	16.70		
1876.....	6,428	1,084	0.15	81.30	1.44	17.11		
1881.....	7,133	1,022	0.04	79.06	3.80	17.10		
1886.....	5,003	770	0.05	78.90	6.82	14.23		
1891.....	8,063	1,644	0.81	71.36	7.91	19.92		
1896.....	6,475	1,198	0.21	68.59	7.82	23.38		
1901.....	7,854	1,432	0.71	56.91	14.17	28.21		
1906.....	7,965	2,104	1.38	63.10	10.17	25.35		
1911.....	12,492	4,132	1.41	58.60	12.81	27.18		
1915-16.....	10,304	2,816	2.27	47.68	19.81	30.24		
1920-21.....	24,764	6,558	2.96	42.07	21.25	33.72		
1921-22.....	18,094	4,436	3.66	59.89	14.58	21.87		
1922-23.....	21,693	7,636	5.18	52.86	19.75	22.21		
1923-24.....	25,401	9,796	4.24	45.46	27.00	23.30		
1924-25.....	27,941	11,298	3.11	44.79	28.11	23.99		
1925-26.....	28,160	10,602	2.18	43.30	27.84	26.68		
1926-27.....	31,015	12,774	2.29	42.72	29.98	25.01		
1927-28.....	25,019	9,388	1.67	44.51	27.62	26.20		
1928-29.....	22,612	7,908	3.03	42.31	25.88	28.78		
1929-30.....	18,721	5,914	2.33	42.01	26.12	29.54		
1930-31.....	7,833	1,802	2.77	36.96	16.66	43.61		
1931-32.....	5,643	896	4.52	37.88	14.00	43.60		
1932-33.....	7,521	1,140	5.15	35.49	14.34	45.02		
1933-34.....	7,359	1,692	5.07	41.48	14.84	38.61		
1934-35.....	7,931	2,296	5.81	42.91	15.75	35.53		
1935-36.....	10,839	3,616	5.48	38.65	21.16	34.71		
1936-37.....	10,877	3,678	6.55	42.50	15.79	35.16		
1937-38.....	14,948	5,906	7.34	36.49	23.19	32.98		
1938-39.....	11,702	3,924	7.34	37.74	17.13	37.79		
1939-40.....	13,435	3,256	7.49	34.89	14.43	43.19		
1940-41.....	10,924	3,158	5.71	38.09	12.01	44.19		
1941-42.....	14,924	5,164	2.29	28.11	12.36	57.24		
1942-43.....	11,718	3,580	1.45	20.56	14.44	63.55		
1943-44.....	9,562	2,128	1.22	24.97	33.53	40.28		
1944-45.....	9,313	1,388	3.08	24.49	19.91	52.52		
1945-46.....	17,556	3,622	3.19	62.28	10.13	24.40		
1946-47.....	23,875	6,788	7.19	35.25	13.79	43.77		
1947-48.....	45,908	12,740	3.89	37.96	15.45	42.70		
1948-49.....	60,914	21,678	2.36	49.33	9.02	39.29		
1949-50.....	91,509	44,334	1.92	52.15	8.81	37.12		
1950-51.....	112,002	50,446	1.76	48.31	8.42	41.51		
1951-52.....	186,062	80,450	1.72	39.99	9.37	48.92		
1952-53.....	86,549	41,456	4.15	43.53	11.71	40.61	271.7	84.3
1953-54.....	102,945	47,142	7.04	50.63	8.93	33.40	294.4	97.6
1954-55.....	129,607	63,144	4.17	49.18	13.28	33.37	324.4	113.4
1955-56.....	125,504	64,656	3.78	49.17	11.70	35.35	347.8	123.6
1956-57.....	90,813	40,536	5.24	44.01	12.26	38.49	362.3	124.7
1957-58.....	94,205	40,792	4.88	46.37	11.91	36.84	367.2	125.4
1958-59.....	90,693	40,534	6.78	42.08	11.50	39.64	387.2	138.0
1959-60.....	119,493	57,962	5.76	43.89	12.15	38.20	436.6	160.2
1960-61.....	142,764	72,570	6.57	32.66	17.61	43.16	448.9	156.1
1961-62.....	103,386	46,774	6.01	31.95	21.87	40.17	451.6	143.1
1962-63.....	139,826	71,820	6.79	31.83	22.92	38.46	479.9	180.5
1963-64.....	179,651	94,302	5.43	24.75	30.63	39.19	525.3	212.5
1964-65.....	204,856	108,243	5.46	23.72	29.11	41.71	574.5	238.0
1965-66.....	198,156	103,032	5.80	23.32	27.25	43.63	602.0	220.4
1966-67.....	196,771	97,861	4.96	21.64	27.72	45.68	627.0	214.0
1967-68.....	215,619	113,215	8.30	17.29	32.71	41.70	663.0	239.3
1968-69.....	231,956	134,222	9.35	19.82	27.35	43.48	704.1	260.3
1969-70.....	201,223	98,204	7.36	21.49	21.50	49.64	755.9	283.4

## TRANSPORT AND COMMUNICATION

## Public Transport

Year	Railways			Buses and Trams (a)		Civil Aviation		Shipping (Entering S.A.) (b)
	Passengers Carried	Goods Carried	Revenue	Passengers Carried	Revenue	Passengers Carried	Freight Carried	
	'000	'000 tons	\$'000	'000	\$'000	'000	short tons	'000 net tons
1841.....								18
1846.....								25
1851.....								75
1856.....	248	32	44					114
1861.....	310	145	185					103
1866.....	425	171	236					169
1871.....	394	228	235					187
1876.....	1,400	387	402					347
1880-81.....	2,902	683	837					641
1885-86.....	3,962	779	1,098					771
1890-91.....	5,296	1,427	2,448					1,288
1895-96.....	5,436	1,057	1,973					1,661
1900-01.....	8,864	1,628	2,473					1,967
1905-06.....	10,715	1,732	2,700					2,785
1910-11.....	16,620	2,731	4,030	34,013	480			3,625
1915-16.....	20,513	2,397	3,931	43,372	649			2,566
1920-21.....	23,788	2,682	5,884	55,324	1,111			2,887
1925-26.....	25,752	3,563	8,524	66,207	1,322			4,526
1926-27.....	25,985	3,687	8,289	67,570	1,350			5,123
1927-28.....	20,881	3,418	7,999	68,546	1,391			4,873
1928-29.....	17,886	2,762	7,237	66,578	1,355			4,640
1929-30.....	17,862	2,669	6,597	59,853	1,513			5,024
1930-31.....	15,453	2,175	5,201	52,756	1,444			4,166
1931-32.....	15,608	2,430	5,514	48,467	1,319			4,139
1932-33.....	16,074	2,401	5,489	48,154	1,287			4,375
1933-34.....	16,325	2,155	5,142	47,021	1,256			4,387
1934-35.....	16,660	2,347	5,339	48,118	1,279			4,974
1935-36.....	17,431	2,482	5,781	50,625	1,347			5,318
1936-37.....	17,777	2,400	6,043	52,082	1,399			5,292
1937-38.....	17,632	2,897	6,598	51,674	1,385			5,711
1938-39.....	17,529	2,661	6,267	52,906	1,422	9	108	5,761
1939-40.....	17,642	2,700	6,367	52,928	1,429	n.a.	n.a.	4,629
1940-41.....	20,360	2,770	7,060	56,518	1,537	n.a.	n.a.	3,047
1941-42.....	28,513	3,128	9,928	69,132	1,891	n.a.	n.a.	2,447
1942-43.....	30,864	3,460	11,665	85,133	2,309	n.a.	n.a.	1,589
1943-44.....	27,356	3,673	12,004	91,312	2,445	n.a.	n.a.	1,814
1944-45.....	24,820	3,502	10,969	95,035	2,563	n.a.	n.a.	1,868
1945-46.....	23,119	2,997	9,794	90,239	2,469	n.a.	n.a.	1,733
1946-47.....	19,827	3,093	9,243	91,238	2,594	160	2,048	3,086
1947-48.....	19,067	3,396	10,219	89,661	2,661	230	3,966	3,651
1948-49.....	18,210	3,544	11,770	82,939	3,084	263	5,573	4,365
1949-50.....	17,385	3,425	(c) 13,098	77,999	2,535	266	6,941	5,217
1950-51.....	17,178	3,519	14,715	78,141	3,238	298	8,363	5,283
1951-52.....	18,269	4,966	19,022	75,436	3,684	323	7,745	5,529
1952-53.....	17,565	4,172	24,976	66,571	(d) 4,232	295	9,028	5,900
1953-54.....	17,605	4,457	25,848	66,972	4,145	272	11,457	6,108
1954-55.....	16,849	4,497	26,522	66,446	4,267	310	12,514	6,123
1955-56.....	16,434	4,436	26,662	63,515	4,668	329	12,539	6,282
1956-57.....	17,406	4,518	28,132	62,190	4,578	334	12,003	6,360
1957-58.....	17,564	4,166	27,033	60,083	4,988	337	10,143	6,569
1958-59.....	16,805	4,227	26,179	59,613	5,056	402	9,802	6,744
1959-60.....	17,038	4,059	25,652	58,168	5,641	463	9,990	6,745
1960-61.....	15,574	4,537	27,883	58,912	5,515	449	9,254	7,613
1961-62.....	15,176	4,638	27,984	57,950	5,430	446	8,591	7,646
1962-63.....	14,922	4,530	27,826	58,039	5,436	493	9,035	7,886
1963-64.....	15,227	5,213	29,673	58,571	5,473	548	9,621	9,486
1964-65.....	15,196	5,131	29,960	56,434	5,899	671	9,987	9,697
1965-66.....	15,511	4,823	29,137	53,112	6,049	769	11,962	9,517
1966-67.....	15,432	4,909	30,417	49,735	6,270	827	10,641	10,219
1967-68.....	15,242	4,401	28,244	47,813	6,225	n.a.	n.a.	10,028
1968-69.....	14,423	5,037	30,522	45,393	6,472	n.a.	n.a.	10,345
1969-70.....	13,990	5,922	33,566	43,345	6,696	n.a.	n.a.	*

(a) Buses and trams operated by Municipal Tramways Trust only. Years ended 31 July from 1912 to 1939, 31 January from 1940 to 1952, and 30 June from 1953.

(b) Years ended 31 December to 1913; thereafter year ended 30 June.

(c) Excludes Treasury grant from 1949-50.

(d) Excludes Government grant from 1952-53.

# STATISTICAL SUMMARY

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## TRANSPORT AND COMMUNICATION

Year	Motor Vehicles on Register			Drivers and Riders Licences in Force	Tele-phone Services in Operation (a)	Radio Licences in Force (b)	Post Office Revenue		
	Cars and Station Wagons	Utilities, Vans, Trucks, Buses	Total (incl. Cycles, Scooters)				Postal, Etc.	Tele-graph	Tele-phone
	No.	No.	No.	No.	No.	No.	\$'000	\$'000	\$'000
1851.....							14		
1856.....							18		
1861.....							33	15	
1866.....							56	24	
1871.....							58	22	
1876.....							114	64	
1881.....							166	123	
1886.....							214	160	
1891.....							227	201	
1896.....							250	242	
1901.....					1,831		282	263	
1906.....					2,510		342	182	61
1911.....					6,086		490	233	93
1916.....					10,184		484	277	212
1921.....	13,178		21,407		15,984		762	420	468
1926.....	42,540	8,189	62,540	79,659	33,547	12,105	867	402	903
1927.....	50,603	10,961	74,096	88,695	37,132	15,904	929	446	1,026
1928.....	54,892	12,424	79,637	92,198	40,407	20,247	809	351	1,249
1929.....	58,227	13,636	85,472	82,973	42,186	23,927	876	360	1,249
1930.....	(d)50,391	(d)12,327	(d)72,590	94,381	42,868	25,651	871	340	1,266
1931.....	45,140	12,139	67,324	106,053	39,552	32,075	879	282	1,168
1932.....	46,558	12,638	68,932	81,300	37,815	43,268	871	273	1,060
1933.....	46,413	14,197	71,065	89,507	37,339	55,639	913	318	1,064
1934.....	48,939	17,267	76,676	96,916	37,713	72,337	935	323	1,076
1935.....	49,496	17,157	77,394	93,258	38,652	81,629	954	337	1,119
1936.....	53,728	19,415	84,253	92,227	39,911	93,881	1,017	327	1,197
1937.....	56,101	21,728	88,631	135,320	41,467	105,045	1,048	355	1,280
1938.....	60,537	24,985	95,735	137,627	43,307	115,571	1,099	375	1,370
1939.....	59,345	25,740	94,577	138,089	45,224	120,584	1,113	399	1,419
1940.....	58,184	24,499	91,898	129,950	46,767	127,995	1,140	423	1,515
1941.....	54,528	24,382	86,172	122,280	47,962	136,457	1,252	458	1,522
1942.....	53,558	22,583	82,023	106,455	48,747	144,209	1,588	553	1,732
1943.....	56,608	23,714	86,651	113,556	49,152	153,356	1,858	819	1,957
1944.....	59,271	24,906	91,316	105,951	50,161	155,046	2,049	816	2,024
1945.....	61,372	26,959	97,124	117,310	51,266	157,604	2,093	831	2,099
1946.....	64,370	31,450	107,238	137,979	53,126	164,497	1,921	815	2,170
1947.....	67,449	34,748	115,226	149,304	56,449	180,371	1,989	875	2,345
1948.....	75,741	36,364	127,458	159,814	60,249	196,336	2,190	946	2,507
1949.....	84,331	40,702	143,539	172,063	64,008	211,436	2,345	848	2,761
1950.....	97,501	45,960	163,888	192,469	69,907	226,723	2,546	1,169	3,536
1951.....	108,941	51,171	183,553	215,157	74,457	243,019	2,938	1,550	4,271
1952.....	120,523	55,944	200,449	232,119	80,919	(e)207,527	3,872	1,818	5,588
1953.....	129,663	61,224	214,270	252,216	86,977	210,808	4,086	1,191	6,070
1954.....	139,704	64,621	226,866	265,727	93,104	218,745	4,311	1,112	6,728
1955.....	150,506	70,193	244,403	281,091	100,171	221,118	4,670	1,028	7,266
1956.....	161,441	73,174	257,498	299,158	107,649	228,625	5,033	1,075	8,067
1957.....	171,922	75,693	269,262	315,044	114,390	234,120	5,579	1,358	8,993
1958.....	184,258	77,823	282,957	328,833	122,311	238,916	5,877	1,385	9,950
1959.....	200,331	80,962	301,493	340,973	131,060	247,468	6,247	1,421	10,524
1960.....	214,928	84,143	318,317	369,584	138,019	249,148	7,359	1,487	12,793
1961.....	224,521	82,456	325,176	393,869	144,502	249,475	7,729	1,643	14,544
1962.....	238,905	82,463	338,085	397,803	152,785	249,673	7,761	1,434	15,604
1963.....	258,116	83,686	357,172	414,656	162,012	256,741	8,322	1,592	16,508
1964.....	278,625	86,005	378,649	427,717	173,314	266,027	8,709	1,852	19,181
1965.....	295,914	85,949	394,571	447,985	182,249	(f)269,040	9,312	2,187	23,038
1966.....	310,969	86,733	409,709	464,778	192,922	281,747	9,759	2,398	24,757
1967.....	323,951	86,310	422,770	481,496	203,191	278,069	10,117	2,521	26,990
1968.....	338,527	86,559	428,079	491,765	212,842	290,051	11,378	2,688	30,124
1969.....	359,478	88,490	461,436	513,687	224,174	297,877	(g)13,211	(g)1,606	(g)34,523
1970.....	378,099	89,356	482,306	535,184	239,452	302,519	(g)13,885	(g)1,918	(g)38,465

(a) At 30 June from 1916; at 31 December in earlier years. (b) At 31 December from 1931 to 1943; otherwise at 30 June in years shown. (c) Years ended 30 June from 1886; earlier years ended 31 December. Telegraph includes telephone to 1901 and radio to 1948, from which time radio etc., licence fees have been excluded from Post Office revenue. (d) Vehicles in actual use on roads from 1930. (e) All receivers at the one address covered by one licence from 1952. (f) Combined radio and television licences included since 1 April 1965. (g) Content not comparable with years before 1968-69.

## PUBLIC FINANCE

Year	State Government					State Taxation (a)	Local Government Revenue		
	Total Revenue	Expenditure		Public Debt			From Rates	Government Grants	Total
		From Revenue	From Loan (Net)	Total	Per Head				
	\$'000	\$'000	\$'000	\$'000	\$	\$'000	\$'000	\$'000	\$'000
1840-41	51	180							
1845-46	95	77							
1850-51	445	367				202			
1855-56	960	1,160		590	5.50	326		54	114
1860-61	1,117	966		1,733	13.30	282	46	40	114
1865-66	1,900	2,130		1,551	9.20	478	60	60	162
1870-71	1,556	1,519		4,335	23.00	498	80	74	194
1875-76	2,640	2,647		7,674	34.20	920	118	80	286
1880-81	4,344	4,108		22,394	78.30	1,168	188	136	488
1885-86	4,558	4,767	2,800	36,680	118.60	1,603	208	108	502
1890-91	5,464	5,207	968	43,315	135.80	1,655	276	254	702
1895-96	5,043	5,019	886	48,433	137.60	1,600	264	194	652
1900-01	5,648	5,693	845	52,129	146.40	1,203	302	222	738
1905-06	5,612	5,437	900	60,165	165.80	735	348	198	740
1910-11	8,363	7,929	3,752	(b) 56,065	136.50	1,092	481	336	1,004
1915-16	8,714	9,483	4,371	79,049	179.40	1,403	652	302	1,150
1920-21	14,303	15,087	9,351	104,725	210.70	3,244	986	580	1,936
1925-26	20,948	20,922	12,860	160,521	290.10	5,428	1,640	942	3,441
1926-27	21,570	23,669	12,149	173,121	306.40	5,771	1,804	940	3,930
1927-28	22,694	23,244	9,865	181,225	317.20	7,473	1,908	1,031	4,151
1928-29	21,682	23,544	7,056	183,307	323.80	7,536	1,976	1,128	4,206
1929-30	21,102	24,354	4,977	186,838	326.00	6,976	1,942	1,003	3,836
1930-31	21,452	25,079	6,581	199,055	345.70	6,800	1,672	397	2,612
1931-32	20,964	23,091	568	203,198	351.50	6,153	1,584	503	2,627
1932-33	20,321	22,339	7,038	207,415	357.00	5,467	1,572	628	2,798
1933-34	20,376	22,064	3,361	210,839	361.40	5,818	1,574	490	2,659
1934-35	22,003	21,931	1,131	210,699	360.10	6,449	1,210	557	2,194
1935-36	22,819	22,521	2,502	211,397	359.70	6,409	1,665	509	2,824
1936-37	23,479	23,200	1,653	213,188	361.80	7,081	1,674	586	3,078
1937-38	24,922	24,669	1,230	214,901	362.40	7,844	1,745	610	3,232
1938-39	24,607	25,402	843	217,774	365.00	8,232	1,779	768	3,424
1939-40	25,511	25,837	1,253	218,688	365.00	9,127	1,835	686	3,347
1940-41	25,849	26,015	2,548	219,599	365.30	8,683	1,851	577	3,170
1941-42	30,004	27,425	263	218,380	359.00	(c) 9,484	1,909	337	3,017
1942-43	30,385	29,919	Cr. 1,640	216,858	353.70	3,091	1,953	275	3,097
1943-44	31,090	31,059	Cr. 896	216,610	349.60	3,262	1,924	299	3,043
1944-45	32,226	32,226	Cr. 83	217,742	347.00	3,724	1,935	366	3,165
1945-46	32,687	32,687	3,419	221,498	348.80	4,036	2,040	451	3,474
1946-47	34,385	34,506	4,423	228,260	353.20	4,286	2,271	697	4,061
1947-48	37,686	38,312	4,963	237,704	359.50	4,573	2,610	923	4,740
1948-49	43,690	44,259	9,281	249,440	367.20	5,740	2,967	1,106	5,513
1949-50	58,721	59,100	17,339	266,349	375.40	6,591	3,248	1,496	6,380
1950-51	67,344	66,885	33,871	296,776	405.20	8,104	3,830	1,963	7,579
1951-52	85,276	85,098	52,875	346,872	459.40	9,586	4,686	2,578	9,548
1952-53	98,203	98,153	40,885	389,706	502.30	9,983	5,761	2,306	10,800
1953-54	104,751	101,132	39,879	429,446	538.80	13,073	6,524	3,867	13,416
1954-55	103,768	108,236	42,912	472,925	577.10	15,092	7,041	3,836	14,213
1955-56	118,805	121,665	42,666	512,179	603.60	16,150	8,162	4,381	16,310
1956-57	131,522	131,619	43,793	552,880	633.20	18,620	9,563	4,733	18,436
1957-58	141,285	142,083	37,153	593,628	662.00	19,541	10,333	4,848	19,721
1958-59	145,360	147,414	41,442	635,404	690.00	20,435	11,060	4,948	21,080
1959-60	160,555	161,177	43,432	678,210	717.50	22,297	11,971	5,478	22,535
1960-61	172,559	170,182	44,739	722,038	743.20	23,425	13,076	(d) 3,524	25,034
1961-62	186,405	185,392	43,773	763,399	773.10	25,150	14,887	2,984	27,969
1962-63	195,168	194,589	42,047	807,044	798.50	26,940	15,943	3,215	29,094
1963-64	211,006	207,755	44,218	853,553	822.30	29,825	16,968	4,317	33,725
1964-65	222,181	224,803	53,100	902,823	845.70	34,901	18,625	3,804	33,952
1965-66	236,816	243,650	55,089	955,128	872.30	36,852	20,412	4,106	38,020
1966-67	258,823	258,717	57,016	1,013,060	911.50	42,270	22,875	4,244	42,319
1967-68	274,544	277,404	55,382	1,074,959	955.30	45,226	24,369	4,493	42,813
1968-69	298,355	297,895	61,390	1,143,954	999.60	50,073	*	*	*
1969-70	338,498	335,578	67,469	1,210,489	1,039.30	56,453	*	*	*

(a) Excludes all taxation paid to Special Funds.

(b) Debt of Northern Territory and Port Augusta-Oodnadatta railway transferred to Commonwealth.

(c) Uniform taxation in force.

(d) Excludes reimbursement for work done on behalf of Highways Department from 1961.

PRIVATE FINANCE

Year	Banking			Life Insurance		General Insurance Revenue (b)	Members		
	Trading Banks		Savings Bank Deposits at 30 June	New Policies Issued Sum Assured	Policies in Existence Sum Assured		Co-operative Societies (b)	Friendly Societies	Building Societies (b)
	Advances (a)	Deposits (a)							
	\$'000	\$'000	\$'000	\$'000	\$'000	\$'000	No.	No.	No.
1846.....		183							
1851.....		426	29						
1856.....		1,419	106						
1861.....	2,864	1,480	243						
1866.....	6,240	2,803	499						
1871.....	5,715	3,043	982						
1876.....	9,449	6,632	1,703						
1881.....	13,483	9,885	2,499						
1886.....	19,226	9,924	3,306						
1891.....	16,297	15,550	4,316						
1896.....	9,470	15,343	5,673						
1901.....	8,546	13,437	7,591						
1906.....	10,612	15,598	9,534						
1911.....	16,970	22,257	14,872				10,248		9,572
1916.....	20,325	27,264	20,070				13,270	65,540	8,962
1921.....	27,296	44,199	32,635	6,000	40,272	1,305	28,762	70,155	10,621
1926.....	31,672	51,574	43,558	9,341	60,244	2,045	41,539	77,791	17,011
1927.....	38,159	53,555	47,202	9,666	63,689	2,285	42,386	78,422	18,003
1928.....	38,612	52,572	49,883	9,800	67,108	2,246	44,000	78,284	19,208
1929.....	46,161	46,045	50,457	9,297	69,469	2,216	45,176	77,785	19,161
1930.....	47,412	44,869	48,024	8,132	68,312	2,007	45,346	76,363	16,663
1931.....	44,119	44,956	42,844	6,266	65,016	1,627	45,791	(c)	14,081
1932.....	41,232	48,503	43,134	7,060	64,905	1,640	47,189	72,133	11,869
1933.....	42,198	49,571	45,031	7,556	66,083	1,652	42,614	71,275	10,814
1934.....	42,524	51,633	46,875	7,847	67,785	1,651	42,746	70,881	9,715
1935.....	44,285	51,269	48,370	9,160	71,130	1,698	44,080	71,043	9,617
1936.....	43,760	52,399	50,617	10,791	75,984	1,859	45,592	71,658	9,257
1937.....	41,957	57,751	53,012	12,511	82,328	2,127	49,456	73,131	9,418
1938.....	44,244	58,720	54,487	12,070	87,769	2,434	52,064	74,703	10,364
1939.....	45,019	58,680	54,794	11,434	92,583	2,527	53,320	74,486	10,569
1940.....	41,697	61,792	53,127	10,090	96,387	2,584	53,943	75,481	10,532
1941.....	39,547	64,182	55,019	11,416	101,825	2,643	n.a.	76,357	n.a.
1942.....	36,082	73,975	61,232	9,812	106,429	2,802	n.a.	77,233	n.a.
1943.....	32,574	86,491	77,126	10,783	112,590	2,706	n.a.	78,600	n.a.
1944.....	31,328	100,201	97,184	13,417	121,736	2,604	n.a.	79,530	n.a.
1945.....	31,970	108,498	113,991	14,816	130,764	2,602	64,924	80,403	16,894
1946.....	31,560	93,397	131,729	22,805	147,230	2,705	70,620	80,419	18,665
1947.....	39,674	99,653	135,800	24,935	165,025	3,372	80,150	79,827	19,774
1948.....	39,585	119,859	147,226	26,555	183,753	4,371	84,470	78,246	20,815
1949.....	41,387	142,558	162,351	29,003	204,289	5,755	87,733	76,761	22,017
1950.....	50,412	159,136	175,390	33,076	227,616	7,312	92,066	75,168	22,646
1951.....	62,109	206,743	195,698	44,899	261,931	9,298	92,424	71,591	22,782
1952.....	89,163	214,630	207,452	48,475	298,494	12,370	96,134	67,563	23,016
1953.....	79,574	247,260	227,750	51,671	335,457	14,593	100,323	63,922	23,801
1954.....	95,968	250,802	245,898	59,540	377,093	16,165	107,069	61,345	23,814
1955.....	106,740	250,795	263,384	70,458	426,881	18,321	109,667	59,149	24,397
1956.....	108,515	241,044	271,512	75,301	477,554	20,590	114,018	57,216	24,266
1957.....	105,618	266,897	284,802	89,470	539,120	23,835	109,636	55,499	(d)
1958.....	125,971	262,700	297,716	94,137	599,723	24,656	(d)	54,181	24,321
1959.....	124,924	272,599	314,304	111,440	676,406	26,223	112,844	53,114	24,665
1960.....	149,172	265,498	331,996	131,951	756,581	27,975	116,645	52,239	24,847
1961.....	147,348	269,848	333,485	143,628	841,563	32,363	111,031	51,551	24,835
1962.....	161,508	281,496	361,980	157,636	937,635	33,740	116,405	51,198	21,854
1963.....	181,162	290,892	416,155	165,183	1,034,471	37,499	108,283	50,765	21,260
1964.....	199,816	328,484	475,803	197,790	1,161,922	41,695	113,224	50,946	22,348
1965.....	239,123	352,411	519,268	215,946	1,294,378	45,433	115,828	51,258	22,746
1966.....	271,132	371,362	558,857	239,250	1,438,998	50,121	120,042	51,109	23,611
1967.....	292,328	378,401	605,167	279,996	1,618,024	56,114	129,230	51,001	23,722
1968.....	340,117	393,175	643,690	301,602	1,806,839	59,981	129,064	51,070	22,458
1969.....	356,336	418,351	691,778	346,917	2,031,212	65,354	130,355	50,880	26,373
1970.....	385,308	437,436	733,100	*	*	70,640	123,574	50,796	33,863

(a) Weekly average of balances during June quarter of year stated.

(b) Year ended 30 June.

(c) Membership at 30 June from 1932; previously 31 December.

(d) Balance dates of societies do not coincide; from this year figures are aggregates of members at balance dates within the year ended 30 June.

## APPENDIX B

# PRINCIPAL EVENTS

### CHRONOLOGICAL LIST OF IMPORTANT EVENTS IN SOUTH AUSTRALIA SINCE 1836

- 1836**—First migrants landed at Kangaroo Island on 20 July. First South Australian newspaper published in London. Colony's first school opened on Kangaroo Island. The Surveyor-General, Col Light, arrived in November and commenced survey of Adelaide. Governor Hindmarsh arrived in HMS *Buffalo* and proclaimed South Australia a Province on 28 December.
- 1837**—Col Light completed survey of Adelaide and designed the city's present layout. First Adelaide land allotments made. First newspaper published in South Australia. South Australian Supreme Court established. First hospital opened in North Terrace, Adelaide.
- 1838**—First overland cattle and sheep drives from New South Wales. First export from South Australia, a small clip of wool, dispatched. First German settlers under the leadership of Pastor Kavel arrived in South Australia. Formation of first police force.
- 1839**—Col Light died at Thebarton and buried in Light Square. First road in South Australia built between Adelaide and Port Adelaide. Adelaide Chamber of Commerce founded.
- 1840**—Eyre started overland journey to Western Australia. The Municipality of Adelaide incorporated, the first in Australia. McLaren Wharf, Port Adelaide, opened by Governor Gawler.

- 1841—First South Australian mine (silver-lead) opened near Glen Osmond. Assisted migration suspended because of depression. Following financial crisis Governor Gawler recalled and succeeded by Governor Grey. Eyre arrived at Albany in Western Australia.
- 1842—Registration of births, deaths and marriages commenced. Portions of South Australia divided for first time into counties. Copper discovered at Kapunda. Legislative Council constituted. The South Australian Board of Colonisation Commissioners abolished by the British Government.
- 1843—Stripper invented by Ridley. A flour mill built at Hindmarsh.
- 1844—First Colonial Census held, and showed a population of 17,366.
- 1845—Copper discovered at Burra. Sturt explored the north-eastern part of the State. Gold found in South Australia, near Montacute. Assisted migration resumed.
- 1846—First pastoral leases granted.
- 1847—First winery in the Barossa Valley commenced operation. St Peters College established.
- 1848—Opening of The Savings Bank of South Australia. First ferry across the River Murray commenced operations at Wellington.
- 1849—The Central Board of Main Roads established.
- 1850—An Act granting representative government to South Australia passed by the British Parliament.
- 1851—The Central Board of Education set up.
- 1852—First overland gold escort arrived in Adelaide.
- 1853—W. R. Randell's *Mary Ann* and Francis Cadell's *Lady Augusta* initiated the navigation of the Murray.
- 1854—State's first railway (horse-drawn) built from Goolwa to Port Elliot.
- 1855—First South Australian postage stamps issued.
- 1856—First telegraph line opened from Adelaide to Port Adelaide. The new Constitution Act embodying the principle of responsible government proclaimed; it provided for Parliament to consist of two Houses; a Legislative Council and a House of Assembly. First steam railway from Adelaide to Port Adelaide constructed. Population of the State passed 100,000.
- 1857—Railway to Smithfield and Gawler opened.
- 1858—The Real Property Act, which embodied the principles of conveyancing formulated by Torrens, came into operation. First telegraph line to Melbourne opened.
- 1859—A jetty over 1,200 feet in length constructed at Glenelg. Copper discovered at Wallaroo.
- 1860—Water supplied to the City of Adelaide by means of a main connected with the reservoir at Thorndon Park.
- 1861—Copper discovered at Moonta. Water laid on to houses in Adelaide. John McDouall Stuart set out to cross the continent from south to north. The South Australian boundary shifted west to coincide with the boundary of Western Australia.
- 1862—Stuart reached Chambers Bay on the coast of the Northern Territory.

- 1863—Administration of the Northern Territory taken over by South Australia. Shops of Adelaide lit for the first time with gas.
- 1865—Annual leases of pastoral lands sold by auction for first time. The Bank of Adelaide founded.
- 1866—Camels for the purposes of exploration introduced by Sir Thomas Elder. The Adelaide Town Hall opened.
- 1867—Visit of Alfred, Duke of Edinburgh, who laid the foundation stone of the General Post Office.
- 1869—Foundation stone of St Peters Cathedral laid. Prince Alfred College opened. Adelaide Chamber of Manufactures founded.
- 1870—Construction of the transcontinental telegraph from Port Darwin commenced. John Forrest and party made first of two journeys of exploration from Perth.
- 1872—Transcontinental telegraph from Port Darwin completed and first direct telegram from London received.
- 1873—Eight-hour working day adopted. First Health Act, establishing a Central Board of Health, passed.
- 1874—The University of Adelaide founded.
- 1875—The State Education Act passed. First Forestry Board established.
- 1876—Telegraph communication with New Zealand established. The Smith brothers invented the 'stump jump' plough. South Australia became first State to give legal recognition to trade unions.
- 1877—Overland telegraph line from Port Augusta to Eucla completed and first telegram from Perth transmitted. The Adelaide Bridge completed.
- 1878—Provisions of the Education Act relating to compulsory school attendance brought into force in the Adelaide school district. First tramway (horse-drawn) in any Australian city commenced carrying passengers to Kensington and North Adelaide. The State's population passed 250,000.
- 1879—Foundation stone of the Adelaide University laid. First bridge across River Murray in South Australia opened at Murray Bridge.
- 1881—First reclamation of swamp areas of River Murray. Art Gallery opened by His Royal Highness Prince Albert Victor. Construction of the weir which created the Torrens Lake completed.
- 1882—Establishment of Fire Brigades Board.
- 1883—The Telephone Exchange commenced operations. Roseworthy Agricultural College opened to students.
- 1884—Largs Bay Fort opened. Adelaide Trades and Labor Council, the first delegates society, inaugurated.
- 1885—Broken Hill silver mines opened. Column erected on Mount Lofty summit as a prominent land mark for mariners.
- 1887—Act authorising payment to members of Parliament passed. Renmark Irrigation Colony established. First express trains ran between Adelaide and Melbourne. The Jubilee Exhibition opened. Stock Exchange of Adelaide formed by Amalgamation of Adelaide Stock Exchange and Stock Exchange of South Australia.
- 1888—Totalisator legally authorised by an Act of Parliament.
- 1889—The School of Mines and Industries opened. Smelting of silver-lead ore from Broken Hill commenced at Port Pirie.



- 1890—First South Australian built locomotive completed.
- 1892—Education made free to the compulsory age and standard.
- 1894—Act granting the franchise to women passed by Parliaments. Inauguration of industrial arbitration by the establishment of Boards of Conciliation.
- 1896—State Bank of South Australia opened. Women voted for the first time at the general election. Happy Valley Reservoir opened. One of Adelaide's most severe droughts commenced, and continued for several years.
- 1899—Second referendum concerning the establishment of Federation held. In South Australia, 65,990 electors voted for Federation and 17,053 against. First military contingent left South Australia for the Boer War.
- 1900—Adelaide lit for the first time with electric light. The Commonwealth of Australia Constitution Act received Royal Assent and a Proclamation was issued uniting the States as the Commonwealth of Australia as from 1 January 1901. Conservatorium of Music opened. First Workmen's Compensation Act passed.
- 1901—Early closing of shops introduced. First Commonwealth Parliament elected. The Duke and Duchess of York arrived in the *Ophir*. The Commonwealth Customs Act came into force. The Electric Light Works was opened. Iron Knob connected to Whyalla by railway.
- 1902—Flinders column, at Mount Lofty, dedicated to the public by the Governor, Lord Tennyson.
- 1905—First kindergarten in South Australia opened.
- 1906—Military cadet system inaugurated.
- 1907—High schools were established in a number of country centres. Municipal Tramways Trust incorporated. First Commonwealth basic wage judgment—the 'Harvester' award—made.
- 1908—Penny savings bank accounts for children established. The Outer Harbor opened. Adelaide High School established.
- 1909—Adelaide electric tramways commenced operations. Payment of old age pensions by the Commonwealth commenced.
- 1910—Payment of invalid pensions by the Commonwealth commenced. First recorded monoplane flight in Australia made by F. C. Custance at Bolivar.
- 1911—'Penny Postage' to all parts of the British Empire introduced. The Federal Defence Act came into operation. Administration of the Northern Territory transferred to the Commonwealth.
- 1913—Medical inspection of school children introduced. Commonwealth Bank formally opened. Metropolitan Abattoirs established.
- 1914—First South Australian military expeditionary force embarked at Outer Harbor. South Australia experienced its most severe drought.
- 1915—Prices of commodities fixed by a commission. A referendum approved the closing of liquor bars at 6 p.m. Women appointed as justices of the peace for the first time. First shipment of iron ore made from Whyalla to steelworks in Newcastle. First women police appointed. Opal discovered at Coober Pedy.
- 1916—Referendum proposing compulsory military service abroad defeated. First Public Service Commissioner appointed. First State living wage with general application declared.

- 1917**—German private schools in South Australia were closed. East-West trans-continental railway completed and the first train ran to Perth. Mr R. G. Carey, in a Bleriot 60, made the State's first airmail flight from Enfield to Gawler.
- 1918**—Wool clip purchased by the British Government at a flat rate of 13c per lb.
- 1919**—Captain Butler flew from Adelaide across Gulf St Vincent carrying air mail to Minlaton. Soldier Settlement Bill passed by the South Australian Parliament. First Lord Mayor of Adelaide elected.
- 1920**—Sir Ross Smith and party arrived at Adelaide by non-stop flight from Melbourne. Peace Exhibition held at the Jubilee Exhibition buildings. The Prince of Wales visited South Australia.
- 1921**—The State's population passed 500,000.
- 1922**—First lock on the River Murray completed and opened at Blanchetown.
- 1923**—The Government approved an extensive re-organisation of the railway system.
- 1924**—Public Debt Commissioners were appointed. Air mail between Adelaide and Sydney inaugurated. Waite Agricultural Research Institute established. First radio stations commenced broadcasting.
- 1925**—Show Grounds at Wayville opened. The first Commonwealth election at which voting was compulsory took place. Foundation stone of Adelaide Teachers Training College laid.
- 1926**—The South Australian barley exhibit won all prizes at the Brewers Exhibition in London. The State Bank opened for general banking business. Construction of a 3ft 6in gauge railway from Oodnadatta to Alice Springs approved. State petrol tax declared invalid following a Commonwealth writ against the State.
- 1927**—Extension of the North-South railway commenced. The first train arrived at Renmark following the opening of the Paringa Bridge. The Duke and Duchess of York arrived in South Australia.
- 1929**—The first air mail left Adelaide for Perth. The first train to Alice Springs left Adelaide. Compulsory military training abolished and replaced by a voluntary system. Electric tram service to Glenelg commenced.
- 1930**—All officers of the South Australian Public Service over the age of sixty-five years were compulsorily retired. The South Australian basic wage was reduced by 18c to \$1.25 per day. Transport Control Board, State Finance Committee and Unemployed Relief Council established.
- 1931**—City Bridge opened. Financial Plan formulated at the Premiers' Conference adopted and Financial Emergency Act passed. Commonwealth basic wage reduced by 10 per cent for twelve months but was to be adjusted in accordance with a retail price index. State basic wage reduced from \$1.25 to \$1.05 per day. Basic wage for females reduced, first from \$3.95 to \$3.50 and later to \$3.15 per week.
- 1932**—Boundaries and names of a number of local government areas changed and others abolished following the report of a commission.
- 1933**—Wool auction values for the season rose 6c to 12c per lb. The Farmers Assistance Board, the Betting Control Board and the Metropolitan and Export Abattoirs Board established.
- 1934**—Water restrictions in force from May until the following January.

- 1935—The Nomenclature Act of 1935 restored the former German names to a number of towns whose names had been changed in 1917.
- 1936—Centenary year of the State's foundation celebrated. Contract signed for the completion of Parliament House and the foundation stone laid by the Governor, Sir Winston Dugan.
- 1937—South Australian Housing Trust established. New Commonwealth basic wage of \$7.40 per week which incorporated a 'prosperity' loading declared. First trolley bus service inaugurated. Mount Bold reservoir with a capacity of 6,662 million gallons filled, almost doubling Adelaide's water storage. Schools closed and other precautions taken as a result of an epidemic of poliomyelitis.
- 1938—First South Australian Housing Trust dwelling completed.
- 1939—State's worst heat wave and disastrous bush fires experienced during the first two months of the year. Record high temperature of 117.7°F recorded in Adelaide. New Parliament House opened by His Excellency the Governor-General, Lord Gowrie.
- 1940—Goolwa Barrage completed at a cost of \$1,400,000. Birkenhead Bridge opened. A rapid development of secondary industry took place as munition annexes were added to existing factories and new factories were opened.
- 1941—Scriptural instruction in State schools commenced. First naval vessel built in South Australia launched. First blast furnace to be built at Whyalla went into operation. Child endowment payments inaugurated. Pay-roll tax commenced.
- 1942—Daylight saving of one hour introduced for almost three months. Wages and prices pegged and profits and interest rates restricted. Racing and bookmaking prohibited. Rationing of tea and clothing commenced. Widows pensions instituted. The uniform Income Tax Act came into force. First coal obtained from Leigh Creek.
- 1943—Price stabilisation legislation came into force. Butter rationing commenced. Wage and price subsidies were introduced and the prices of tea, potatoes and other commodities were reduced in order to bring price indexes and wages to a lower level. Racing resumed but betting shops remained closed.
- 1944—Rationing of meat began. Morgan-Whyalla pipeline officially opened. The first State election with compulsory voting took place. Severe water restrictions imposed. First output of Leigh Creek coal for electricity generation.
- 1945—Unemployment and sickness benefits came into operation. Restrictions imposed on the use of gas and electricity for domestic and industrial purposes.
- 1946—Commonwealth munition factories taken over by various private firms. Payment of government subsidies to hospitals commenced. Restrictions on the use of gas and electricity again imposed. The South Australian Electricity Trust took over the property and functions of the Adelaide Electric Supply Co.
- 1947—Fruit fly detected in metropolitan orchards and efforts made to eliminate it by stripping gardens and orchards. Sugar rationing abolished. Conciliation commissioners appointed following an amendment to the Commonwealth Conciliation and Arbitration Act. Severe restrictions imposed on imports from North America.

- 1948**—Restrictions on the use of gas and electricity imposed on a number of occasions during the year because of the shortage of coal. Preparation of the Woomera rocket range commenced. Forty hour working week introduced by Arbitration Court award. Serious bush fires occurred in January. Severe storms during April resulted in widespread damage including the destruction of the Glenelg jetty. Referendum on Commonwealth price control defeated. The free medicine scheme came into operation. Clothing and meat rationing abolished. Control of prices handed to the States by the Commonwealth. Full-scale production of the 'Holden' car commenced.
- 1949**—Petrol rationing by the Commonwealth declared illegal but resumed later in the year under a State Act. An extended national coal strike occurred. Water pipeline to the Woomera rocket range completed. The Commonwealth and South Australian Governments ratified an agreement for the standardisation of railway gauges.
- 1950**—Petrol, butter and tea rationing discontinued. Commonwealth free drugs scheme came into operation. Basic wage increased by \$2 per week. Water restrictions imposed in December and remained in force until June 1951.
- 1951**—Serious bush fires occurred in January. Wool prices reached a record high level. Distribution of free milk to school children introduced.
- 1952**—The hospital benefits scheme came into operation. Price control on clothing removed in South Australia. Severe import restrictions gazetted. Installations for the bulk handling of grain opened at Ardrossan. Compulsory chest X-rays introduced.
- 1953**—Remaining controls on building removed. Port Pirie became the first country town to be proclaimed a city. The medical benefits scheme came into operation. Automatic quarterly cost-of-living adjustments to the basic wage discontinued. Size of the State Cabinet increased from six to eight Ministers.
- 1954**—A severe earthquake occurred in Adelaide on 1 March. Her Majesty Queen Elizabeth II visited South Australia. First unit of Port Augusta power station opened. Construction of dwellings in Elizabeth commenced. Radium Hill mines and treatment works officially opened. Water from the River Murray pumped into metropolitan reservoirs through the Mannum pipeline.
- 1955**—Adelaide Airport at West Beach opened. Mannum-Adelaide pipeline officially opened. The sulphuric acid plant at Port Adelaide commenced operations. Uranium treatment at Port Pirie also commenced. The new satellite town at Elizabeth officially opened.
- 1956**—River Murray flooded for several months and caused considerable damage in irrigation and reclaimed areas. Town Planning Committee established. Pyrites plant at Nairne opened. Charges for beds in public wards at the Royal Adelaide Hospital made for the first time. Atomic device exploded at Maralinga. Salk poliomyelitis vaccination programme commenced.
- 1957**—Centenary of responsible government in South Australia celebrated. Long service leave legislation passed by the South Australian Parliament.
- 1958**—Visit of Queen Elizabeth the Queen Mother, to South Australia. Introduction of parking meters to Adelaide. South Para reservoir opened and connected to Adelaide water supply. Final run by a street tram in Adelaide, following conversion to diesel bus transport.

- 1959**—South Australia ceased to be a claimant State for special grants from Commonwealth Grants Commission. Full-scale television transmission commenced. Sir Thomas Playford created record term as Premier in a British country (26 years 125 days). Aborigines became eligible for age, invalid and widows pensions.
- 1960**—First Adelaide Festival of Arts held (March 12-26). Discovery of high grade limesand deposits near Coffin Bay. Completion of second unit and formal opening of Thomas Playford power station at Port Augusta.
- 1961**—First United Kingdom Trade Commissioner appointed to South Australia. Compulsory driving tests introduced. The trailer ship *Troubridge* made its first run from Port Adelaide to Kingscote and Port Lincoln. Sturt's Desert Pea declared State's official floral emblem. Post trading replaced call system at stock exchange.
- 1962**—Deliveries of bulk wheat from farms exceeded the quantity of bagged grain for the first time. Myponga Reservoir completed and linked to Happy Valley Reservoir. Duplication of Morgan-Whyalla pipeline commenced.
- 1963**—Population of the State passed 1,000,000 mark. Port Stanvac oil refinery 'on stream'. School leaving age increased to fifteen years. Three weeks annual leave for employees governed by State awards and determinations introduced. Ratifying legislation passed for construction of Chowilla dam. First direct dialling for an overseas telephone call from South Australia. Major gas flow from Gidgealpa No. 2 well. Royal visit by Her Majesty, Queen Elizabeth II.
- 1964**—Work commenced on conversion of Port Pirie-Broken Hill railway to standard gauge. First gas from Port Stanvac refinery piped for use in Adelaide's gas supply. Record wind gust (92mph) and all-time low barometric reading (29.09 inches) registered at Adelaide on 12 July. New world land speed record set by Donald Campbell on Lake Eyre.
- 1965**—Election of first Labor State Government since 1933. First country television station opened at Port Pirie. Steel works including a basic oxygen steel making plant opened at Whyalla. First tenders let for Torrens Island power structure. First woman judge in Australia appointed to Supreme Court of South Australia. Size of the State Cabinet increased from eight to nine Ministers.
- 1966**—Women sworn in for jury service for the first time. The Flinders University of South Australia at Bedford Park officially opened by Queen Elizabeth, the Queen Mother. Second major natural gas strike in Gidgealpa area. New outlet tunnel 9,000ft. long from Happy Valley Reservoir completed. ELDO rocket Europa-1 launched at Woomera. Industrial Commission of S.A. replaced the S.A. Board of Industry.
- 1967**—Approval obtained for loans totalling \$35 million to build a natural gas pipeline from Moomba-Gidgealpa to Adelaide. Totalizator Agency Board operated off-course in South Australia for the first time. First South Australian lottery drawn. Commonwealth Basic Wage superseded by Total Wage concept. Liquor trading hours extended to 10 p.m. WRESAT-1, first Australian orbital satellite launched from Woomera. New record low annual rainfall for Adelaide (10.11 inches). Torrens Island power station commenced operations. First off-shore drilling rig—*Ocean Digger*—constructed and launched at Whyalla.

**1968**—State elections held, Labor Government returned but subsequently defeated on the floor of the House at the first meeting of the new Parliament. New Liberal Premier, Mr R. S. Hall sworn in. Four weeks leave for State Government employees introduced. Construction commenced on State's first satellite communications station at Ceduna. Marked increase in State Taxation. Legal drinking age lowered from twenty-one to twenty. Sealed highway from Broken Hill to Adelaide opened. Sir James Harrison first Australian-born governor of South Australia sworn in.

**1969**—Work begun on second major pipeline to bring River Murray water to Adelaide. Contract let for \$9.5 million oil tanker of 62,000 tons to be built at Whyalla. Chowilla dam project deferred indefinitely. Forty-first Congress of the Australian and New Zealand Association for the Advancement of Science held in Adelaide. Electricity Trust signed \$120 million contract for supply of natural gas. Sheep, cattle and pig numbers in South Australia a record. Natural gas flowed through completed 486 mile pipeline from Moomba-Gidgealpa to Adelaide.

**1970**—Bulk carrier of 55,000 tons the *Yarra River*, the fiftieth ship to be built at Whyalla since 1941, launched. Abortion law reformed in South Australia. Standard gauge working on new line between Port Pirie and Broken Hill begun. Kangaroo Creek reservoir completed. First direct telecast from England to Australia *via* satellite. Public holiday proclaimed for centenary running of Adelaide Cup. 62,000 ton vessel under construction at Whyalla gutted by fire. First contracts signed for construction of \$4.8 million Adelaide Festival Theatre. Plans announced for Australian Mineral Foundation at Glenside after a \$1 million gift. Hall LCL Government defeated on vital issue and Dunstan ALP Government returned at subsequent general election. 1,427 mile microwave radio system from Port Pirie to northern Western Australia completed. South Australia's first oil flow at Tirrawarra in north-east of State. Tenders called for new bridge across River Murray at Kingston. Contract let for building of \$3,625,000 Port Augusta Hospital. Hairy-nosed wombat adopted as State's faunal emblem. World record price of \$27,200 paid for merino stud ram at Adelaide Royal Show. Royal Commission appointed to investigate disorder arising out of a street demonstration. Contract let for \$1.9 million bridge across Spencer Gulf at Port Augusta. New \$12 million shopping centre opened at Modbury. Ministry increased by one to ten members. Third Monday in May proclaimed a Public Holiday. South Australian wine production of 43,764,704 gallons in 1969-70 a record. Duplication of Morgan-Whyalla pipeline ready for use. Plans announced for building of 200 English-style terrace houses at Marion by the South Australian Housing Trust. South Australian Government applied to Commonwealth Grants Commission for financial assistance and received an interim grant.

**1971**—Mr. Raymond C. Taylor named as South Australia's new Agent-General in London. Fluoridation of Adelaide Water Supply commenced. Agreement for supply of natural gas to Sydney from South Australian gas fields finalised. The *Amanda Miller*, an oil tanker of 62,000 tons, the largest ship built in Australia, launched. Points demerit scheme for drivers who commit road traffic offences introduced. Age of Majority reduced from twenty-one to eighteen.

## APPENDIX C

### RECENT INFORMATION

In this section details are given of some important developments which have occurred recently.

More up-to-date statistics than those shown in this volume are regularly incorporated in various statistical publications as they become available. A List of Publications is set out on page 647.

#### PART 1—NATURAL ENVIRONMENT

*Weather Conditions in South Australia* (pages 17-18)—During Autumn 1971 rainfall aggregates over the North West Interior District were below normal except along the eastern and southern fringes, the largest deficits, of around 60 per cent being recorded over the extreme north-west corner. The Far North District received up to double normal Autumn rains, as did the North East with the exception of its extreme southern section where the totals were close to normal.

Throughout the Settled or Agricultural Areas rainfall was generally well above normal. Many totals in the southern parts of the Western, Lower North and Central Districts were double normal amounts; the other districts of the Settled Areas had aggregates of between 25 and 50 per cent above normal. Although some rain fell over the Settled Areas in March and May, by far the heaviest monthly amounts were gauged during April, particularly in the second half of the month.

During the first two weeks of April, almost all day temperatures throughout the State were unseasonably high and 10 or more degrees above normal. Although this trend was not maintained during the remainder of April nor during May, mean Autumn maximum temperatures were mostly 2 or 3 degrees above

normal. Mean Autumn minima were also all above normal, by 1 to 3 degrees over the Interiors and between 2 and 5 degrees over the Settled Areas. No frosts were reported during Autumn until the second half of May and occurrences were generally confined to the Central and Northern Highlands.

### PART 3—CONSTITUTION AND GOVERNMENT

*Members of the House of Assembly and Legislative Council (pages 74-5)*—Following the death of Mr. S. J. Lawn MP (ALP) and the retirement of Sir Norman Jude MLC (LCL), by-elections for the House of Assembly seat of Adelaide and the vacant Legislative Council seat in Southern Division were held on 3 July 1971.

Mr. J. D. Wright (ALP) was returned to the House of Assembly seat of Adelaide, while Mr. M. B. Cameron (LCL) was successful in the by-election for the Legislative Council seat in Southern Division.

### PART 6—SOCIAL ENVIRONMENT

*Education (pages 163-95)*—*Report of the Committee of Enquiry into Education in South Australia*—On 29 January 1969 the Minister of Education appointed a committee, under the chairmanship of Emeritus Professor P. H. Karmel, to examine, and to report and make recommendations to the Minister on:

- (i) the whole education system of the State in order to determine the most effective use of resources available to the State for education;
- (ii) the organisation of the Education Department, including the organisation of teacher training;
- (iii) means by which curricula and teaching methods of the schools of the Education Department can be kept under continuing review.

In its report, which was submitted to the Minister of Education in February 1971, the Committee emphasised the following qualities which it considered desirable in an educational system and the recommendations they made reflected these qualities:

- (i) there should be a non-authoritarian approach to education matters—recommendations included modifications to internal examinations and an enquiry into methods of assessing children at the end of secondary schooling;
- (ii) the need for concern for the individual child—recommendations included admission of children on or close to their fifth birthday, that primary and secondary schools should not exceed 600 and 1,000 pupils respectively and that facilities for pre-school and country children be improved;
- (iii) there should be equality of educational opportunity—recommendations included equality of opportunity at pre-school and other school levels, that special provisions be made for Aboriginal, immigrant and other socially disadvantaged children, that the school equipment subsidy scheme be discontinued and that variations be made to existing secondary and tertiary scholarships;
- (iv) the need for a diversity of educational institutions—recommendations included the combination of certain schools to form co-educational complexes;



- (v) there should be some re-organisation of the Education Department to aid the de-centralisation of decision-making—recommendations included that teachers colleges should become autonomous and be incorporated as independent institutions;
- (vi) the need to open the education system to a variety of ideas—recommendations included the incorporation into school buildings of quiet work areas for teachers and halls and gymnasias for children, increases in staff mobility, and the extension of the powers of school committees.

The Committee pointed out that these qualities cannot be enforced by legislation, but must come mainly as a result of a change in the professional attitude of teachers and administrators.

The Committee members appreciated the considerable freedom available in primary and early secondary classes, but issued a note of warning concerning the possibility that teachers could use their freedom in such a way that their pupils could be handicapped by lack of knowledge or skill. They considered that continuing procedures for review and modification of curricula were vital.

The Committee believes that the cost of implementing its recommendations is not beyond the capacity of the community, provided that the community realises the importance of education. However, if all of its recommendations are to be implemented in full, the Committee sees the need for the Commonwealth Government to take direct financial responsibility for additional areas of education.

## PART 7—LABOUR

*Workmen's Compensation* (pages 298-9)—The Workmen's Compensation Act, 1971 which came into force on 1 July 1971 makes many changes to the position existing under The Workmen's Compensation Act, 1932-1969 which has been repealed.

Under the old Act, workmen's compensation was under the jurisdiction of the Local Court; under the new Act, claims are dealt with in the Industrial Court. The Act aims at dealing with claims with a minimum amount of technicality particularly where no dispute is involved. Provision is made for the resolution of disputed claims by relatively informal hearings of the Court but any claim can be dealt with formally at the request of either party.

Amounts payable for compensation have been substantially increased. Compensation for death has been increased from the total of the past four years earnings to the total of the past six years earnings with a maximum of \$15,000 (previously \$12,000) and a minimum of \$5,000 (previously \$2,200). Additional payments for each dependent child and for funeral expenses have both been increased to \$300 (previously \$220 and \$200 respectively). Weekly payments have been increased from 75 per cent of average weekly earnings to 85 per cent with upper limits of \$65 and \$43 per week (previously \$40 and \$27) for married and unmarried workmen (without dependants) respectively. The minimum weekly payments for any workman over twenty-one years of age has been increased to \$19 (\$15).

In cases of total permanent incapacity for work the maximum payable has been increased from \$12,000 to \$15,000. Where only temporary incapacity results, the maximum is now \$12,000 (previously \$9,000). Under the new Act lump sum

payments are payable for permanent injuries which may involve total or partial incapacity for work whether actual or potential (e.g. speech loss) or no incapacity for work (e.g. severe facial scarring).

Other compensation payments reimbursing reasonable expenses incurred for medical, hospital, nursing and ambulance services and for loss or damage to clothing (up to \$60) have been extended to include rehabilitation and constant attendance services and loss or damage to tools of trade (up to \$200).

Two diseases previously not compensatable have been included in the Act—noise-induced hearing loss and asbestosis.

## PART 12—PUBLIC FINANCE

*Commonwealth-State Financial Relations* (pages 534-40)—At the conference of Commonwealth and State Ministers (the Premiers' Conference) held in Canberra on 16 June 1971, it was agreed that the Commonwealth would transfer to the States as soon as possible the right and responsibility to levy payroll tax and that there would be an appropriate adjustment to the financial assistance grants. The reduction in the financial assistance grants in 1971-72 (and in the 'base' figure for future years' calculations) is to be less than the amount of payroll tax now to be foregone by the Commonwealth and made available to the States. The main factors in this lesser reduction in the grants are a sum of \$22.7 million in recognition of the States' serious budgetary problems, and a sum of about \$8 million to permit the States to relieve local government (other than business undertakings) of the impost of payroll tax. As part of the overall arrangements the Commonwealth agreed to make a further contribution of \$40 million towards the States' problems in 1971-72, but this amount will not be written into the base for escalation in future years in accordance with the formula under the legislation. In recognition of the fact that payroll tax may be expected to grow at an annual rate a little below the rate of growth of grants under the formula, the Commonwealth, in calculating the 1972-73 grants, will increase the 1971-72 base by \$3 million for the six States combined. For details see the document *Commonwealth Payments to or for the States*.

Following the June Premiers' Conference it was reported that the Premiers had agreed to increase the rate of payroll tax from 2½ per cent to 3½ per cent as soon as authority for the tax could be transferred to the States.

At the meeting of the Australian Loan Council held on the same date the Commonwealth, having regard to the economic climate and the pressures on its own budget, agreed to support only a small increase in government and semi-government capital programmes. For the government works and housing programme the 1971-72 total of \$860 million will be only 4.5 per cent above 1970-71 and the semi-government programme of \$425 million will be an increase of 6.4 per cent above. South Australia's allocations from the two programmes are \$117.9 million and \$21.5 million respectively.

*State Taxation and Charges* (pages 542-4)—During 1970-71 the State Government announced a number of increases in taxation and charges to assist in meeting the serious problems of the revenue budget. In his Budget Speech on 3 September 1970, the Premier and Treasurer announced increases in succession duties and in

stamp duties on insurance business, both to become effective in 1970-71. In February 1971 the Treasurer announced:

- (i) a levy of 3 per cent on the gross revenue of the Electricity Trust to be effective from 1 April 1971;
- (ii) motor vehicle registration fees to be increased by about 20 per cent from 1 July 1971 (see Part 11.1);
- (iii) an entertainments tax to operate from 1 July 1971; and
- (iv) an increase in tax on bookmakers' turnover.

In addition assessed annual valuations of properties have been increased and resulting higher water and sewerage rates are payable from 1 July 1971.

Increased charges in Government hospitals became payable from 1 March 1971.

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The following is a list of special articles which have appeared in previous issues of the *South Australian Year Book* showing contributor's name, year of issue and page numbers.

Flora: T. N. Lothian; 1967, 23-27.

Droughts in South Australia: Director and staff members of Bureau of Meteorology; 1967, 7-10.

Flinders University of South Australia: Vice-Chancellor and staff members of Flinders University; 1967, 163-8.

The Wine Industry of South Australia: J. C. M. Fornachon and E. W. Boehm; 1968, 376-95.

Soils of South Australia: K. C. Northcote and J. A. Beare; 1969, 21-31.

Weapons Research Establishment: Director and staff members of Weapons Research Establishment; 1969, 184-92.

Aboriginal Relics: Robert Edwards; 1969, 201-8.

Geology of South Australia: N. H. Ludbrook and R. K. Johns; 1970, 3-18.

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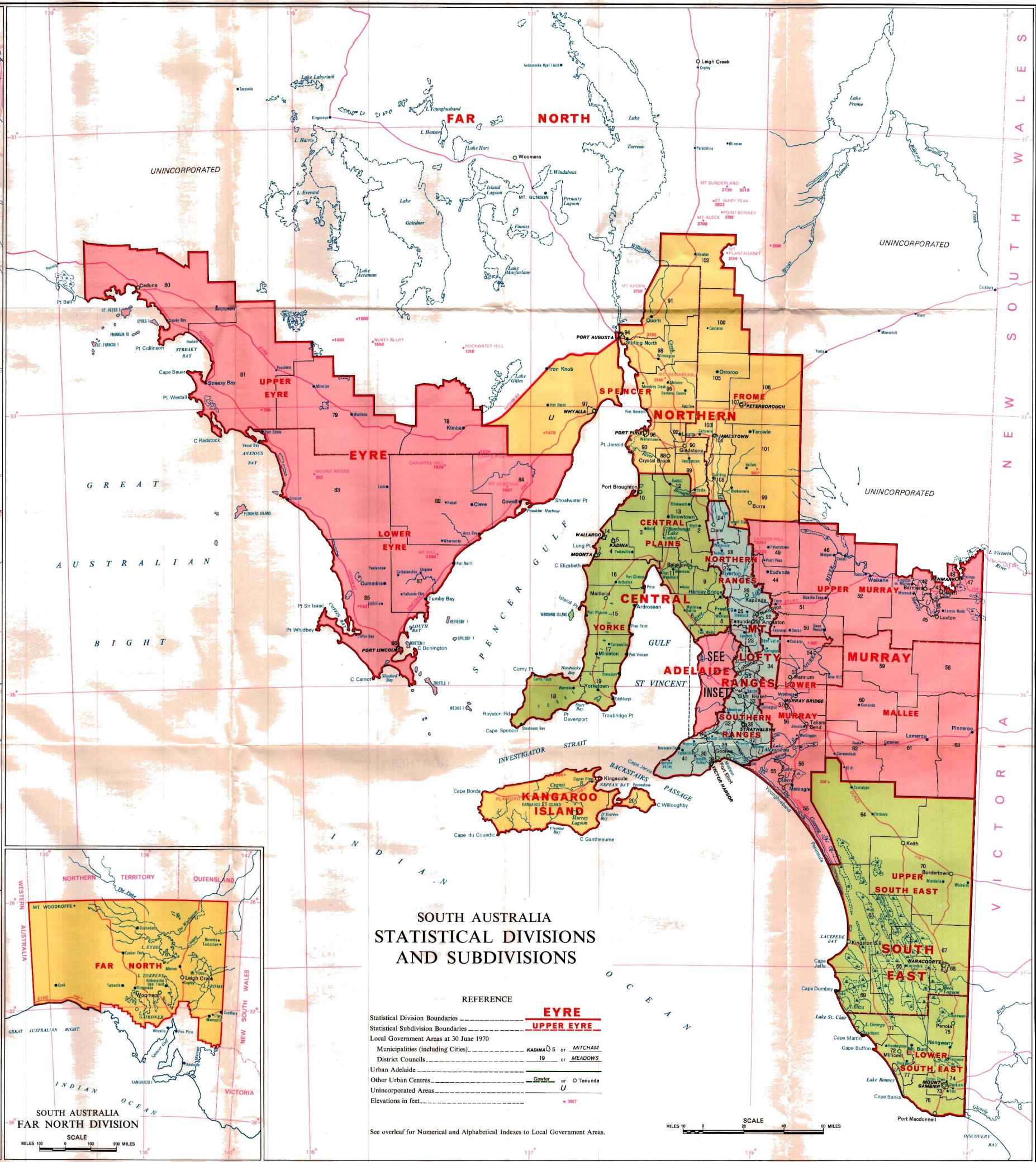
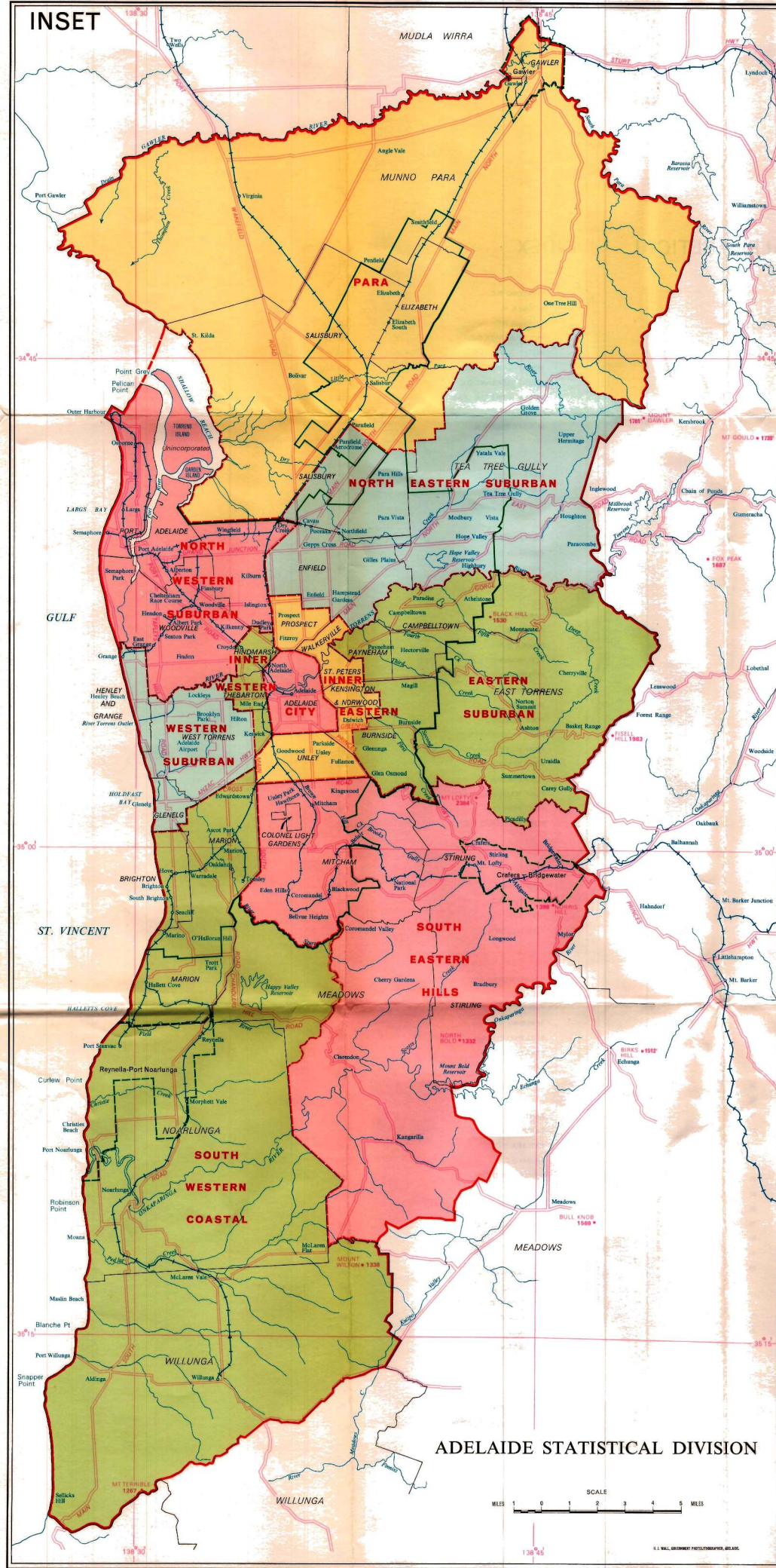
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	Ex- cluding Postage	In- cluding Postage (a)		
<b>PRINTED</b>	\$	\$		
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